HB 1425

1

A bill to be entitled

2004

2 An act relating to state lands; amending s. 253.034, F.S.; 3 requiring the lead land managing agency of conservation and nonconservation lands to utilize inmates of the Department 4 5 of Corrections and certain juvenile offenders who are б committed to the Department of Juvenile Justice to assist 7 in management or restoration activities on managed lands in 8 certain circumstances; specifying circumstances in which 9 such inmates and juvenile offenders may assist in performing conservation activities; directing land managing 10 11 agencies to make certain evaluations concerning the 12 potential use of inmates and juvenile offenders to assist 13 in the initial management or restoration of specified 14 property; revising a limitation on the availability of certain lands for purchase through the state's surplusing 15 process; amending s. 259.032, F.S.; directing land managing 16 17 agencies to make certain evaluations concerning the 18 potential use of inmates and juvenile offenders to assist in the initial management or restoration of specified 19 20 property; revising a provision pertaining to payments for tax losses; revising a provision pertaining to further 21 22 determination of eligibility for such payment; amending s. 259.041, F.S.; providing that certain conservation 23 easements shall not interfere with the landowner's ability 24 to conduct agricultural operations; providing that any 25 provision that constitutes such interference is 26 27 unenforceable against the landowner; providing a definition; amending s. 373.5905, F.S.; revising a 2.8 29 provision pertaining to payments by a water management

Page 1 of 30

HB 1425

2004

	TID 1425 2004
30	district in lieu of taxes; amending s. 946.40, F.S.;
31	requiring the Department of Corrections to enter into
32	agreements with state agencies that are responsible for
33	managing state lands in certain circumstances; specifying
34	that the purpose of such agreements is to utilizing inmate
35	labor for state land management activities; providing for
36	reimbursement to the department from such state agencies;
37	specifying circumstances in which a state agency is not
38	required to enter into such agreements; reenacting ss.
39	159.705(11), 259.032 (9), (10)(b), and (e), and 253.036,
40	F.S., relating to powers of research and development
41	authorities, the Conservation and Recreation Lands Trust
42	Fund, and forest management, respectively, for the purpose
43	of incorporating the amendment to s. 253.034, F.S., in
44	references thereto; reenacting ss. 253.034(11), 259.036(1)
45	and (4), and 259.04(1)(a), F.S., relating to uses of state-
46	owned lands, management review teams, and powers of the
47	Board of Trustees of the Internal Improvement Trust Fund,
48	respectively, for the purpose of incorporating the
49	amendment to s. 259.032, F.S., in references thereto;
50	reenacting ss. 259.035(3) and (6) and 259.105(3)(j), (5),
51	(9), and (19), F.S., relating to the Acquisition and
52	Restoration Council and the Florida Forever Act,
53	respectively, for the purpose of incorporating the
54	amendments to ss. 253.034 and 259.032, F.S., in references
55	thereto; reenacting s. 260.016(3)(b), F.S., relating to the
56	power of the Department of Environmental Protection
57	exchange state-owned lands, for the purpose of
58	incorporating the amendment to s. 259.041, F.S., in a
	Dage 2 of 30

Page 2 of 30

FLORIDA HOUSE OF REPRESENTAT	TIVES
------------------------------	-------

1	HB 1425 2004
59	reference thereto; reenacting ss. 944.053(2),
60	946.002(1)(a), and 946.503(2), F.S., relating to forestry
61	work camps, the requirement of labor, and programs not
62	included in the definition of the term "correctional work
63	program," respectively, for the purpose of incorporating
64	the amendment to s. 946.40, F.S., in references thereto;
65	providing an effective date.
66	
67	Be It Enacted by the Legislature of the State of Florida:
68	
69	Section 1. Subsection (5) and paragraph (c) of subsection
70	(8) of section 253.034, Florida Statutes, are amended,
71	subsection (13) is added to said section, and subsection (11) of
72	said section is reenacted for the purpose of incorporating the
73	amendment to section 259.032, Florida Statutes, in a reference
74	thereto, to read:
75	253.034 State-owned lands; uses
76	(5) Each manager of conservation lands shall submit to the
77	Division of State Lands a land management plan at least every 10
78	years in a form and manner prescribed by rule by the board and
79	in accordance with the provisions of s. 259.032. Each manager of
80	conservation lands shall also update a land management plan
81	whenever the manager proposes to add new facilities or make
82	substantive land use or management changes that were not
83	addressed in the approved plan, or within 1 year of the addition
84	of significant new lands. Each manager of nonconservation lands
85	shall submit to the Division of State Lands a land use plan at
86	least every 10 years in a form and manner prescribed by rule by
87	the board. The division shall review each plan for compliance
	Page 3 of 30

Page 3 of 30

HB 1425

2004 88 with the requirements of this subsection and the requirements of 89 the rules established by the board pursuant to this section. All land use plans, whether for single-use or multiple-use 90 properties, shall include an analysis of the property to 91 92 determine if any significant natural or cultural resources are 93 located on the property. Such resources include archaeological 94 and historic sites, state and federally listed plant and animal 95 species, and imperiled natural communities and unique natural 96 features. If such resources occur on the property, the manager shall consult with the Division of State Lands and other 97 98 appropriate agencies to develop management strategies to protect 99 such resources. Land use plans shall also provide for the 100 control of invasive nonnative plants and conservation of soil 101 and water resources, including a description of how the manager 102 plans to control and prevent soil erosion and soil or water 103 contamination. Land use plans submitted by a manager shall 104 include reference to appropriate statutory authority for such 105 use or uses and shall conform to the appropriate policies and quidelines of the state land management plan. Plans for managed 106 107 areas larger than 1,000 acres shall contain an analysis of the multiple-use potential of the property, which analysis shall 108 109 include the potential of the property to generate revenues to enhance the management of the property. Additionally, the plan 110 shall contain an analysis of the potential use of private land 111 managers to facilitate the restoration or management of these 112 lands. In those cases where a newly acquired property has a 113 114 valid conservation plan that was developed by a soil and conservation district, such plan shall be used to guide 115 116 management of the property until a formal land use plan is

Page 4 of 30

Fι	- 0	RΙ	D	А	Н	0	U	S	Е	0	F	R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----	-----	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

HB 1425

117 completed. <u>Pursuant to subsection (13), managing agencies are</u> 118 <u>directed to evaluate the potential use of inmates and juvenile</u> 119 <u>offenders to assist in the initial management or restoration of</u> 120 <u>newly acquired property to determine if such use is cost-</u> 121 <u>effective and logistically practicable.</u>

122 (a) The Division of State Lands shall make available to 123 the public a copy of each land management plan for parcels that 124 exceed 160 acres in size. The council shall review each plan for 125 compliance with the requirements of this subsection, the 126 requirements of chapter 259, and the requirements of the rules 127 established by the board pursuant to this section. The council 128 shall also consider the propriety of the recommendations of the 129 managing entity with regard to the future use of the property, 130 the protection of fragile or nonrenewable resources, the 131 potential for alternative or multiple uses not recognized by the managing entity, and the possibility of disposal of the property 132 133 by the board. After its review, the council shall submit the 134 plan, along with its recommendations and comments, to the board. 135 The council shall specifically recommend to the board whether to 136 approve the plan as submitted, approve the plan with 137 modifications, or reject the plan.

The Board of Trustees of the Internal Improvement 138 (b) 139 Trust Fund shall consider the land management plan submitted by 140 each entity and the recommendations of the council and the 141 Division of State Lands and shall approve the plan with or 142 without modification or reject such plan. The use or possession 143 of any such lands that is not in accordance with an approved 144 land management plan is subject to termination by the board. 145 (8)

Page 5 of 30

HB 1425

146 In any county having a population of 75,000 or less, (C) 147 or a county having a population of 100,000 or less that is contiguous to a county having a population of 75,000 or less, in 148 which more than 30 50 percent of the lands within the county 149 150 boundary are federal lands and lands titled in the name of the 151 state, a state agency, a water management district, or a local 152 government, those lands titled in the name of the state or a 153 state agency which are not essential or necessary to meet 154 conservation purposes may, upon request of a public or private entity, be made available for purchase through the state's 155 surplusing process. Rights-of-way for existing, proposed, or 156 157 anticipated transportation facilities are exempt from the 158 requirements of this paragraph. Priority consideration shall be 159 given to buyers, public or private, willing to return the 160 property to productive use so long as the property can be 161 reentered onto the county ad valorem tax roll. Property acquired 162 with matching funds from a local government shall not be made 163 available for purchase without the consent of the local 164 government.

165 (11) Lands listed as projects for acquisition may be managed for conservation pursuant to s. 259.032, on an interim 166 167 basis by a private party in anticipation of a state purchase in 168 accordance with a contractual arrangement between the acquiring agency and the private party that may include management service 169 170 contracts, leases, cost-share arrangements or resource conservation agreements. Lands designated as eligible under this 171 172 subsection shall be managed to maintain or enhance the resources the state is seeking to protect by acquiring the land. Funding 173 174 for these contractual arrangements may originate from the

Page 6 of 30

FL	0	RΙ	D	A	н	0	U	S	Е	0	F	R	Е	Ρ	R	Е	S	Е	Ν	Т	А	Т	I	V	Е	S
----	---	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

HB 1425 2004 175 documentary stamp tax revenue deposited into the Conservation 176 and Recreation Lands Trust Fund and Water Management Lands Trust 177 Fund. No more than 5 percent of funds allocated under the trust funds shall be expended for this purpose. 178 179 (13)(a) The lead land managing agency of conservation and 180 nonconservation lands shall utilize inmates of the Department of 181 Corrections and juvenile offenders who are committed to the 182 Department of Juvenile Justice and who are at least 16 years of 183 age to assist in management or restoration activities on managed 184 lands if, after consulting with the Department of Corrections 185 and the Department of Juvenile Justice, the lead managing agency 186 determines that such use is cost-effective and logistically 187 practicable. 188 (b) Such inmates and juvenile offenders may assist in 189 performing conservation activities on lands subject to a 190 conservation easement granted to the state if: 191 1. The owner of lands subject to a conservation easement 192 granted to the state submits a written request for such 193 assistance to the managing agency of the conservation easement; 194 and 195 2. The managing agency determines, after consulting with 196 the Department of Corrections and the Department of Juvenile 197 Justice, that the requested assistance relates solely to the 198 performance of conservation activities on lands subject to a 199 conservation easement, and that such assistance is logistically 200 feasible and cost-effective. 201 Section 2. Subsection (7), paragraph (c) of subsection 202 (10), and paragraph (e) of subsection (12) of section 259.032, 203 Florida Statutes, are amended, and subsection (9) and paragraphs

Page 7 of 30

FL	0	RΙ	D	А	Н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----	---	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

HB 1425

(b) and (e) of subsection (10) of said section are reenacted for
purposes of incorporating the amendment to section 253.034,
Florida Statutes, in references thereto, to read:

207 259.032 Conservation and Recreation Lands Trust Fund; 208 purpose.--

209 The board of trustees may enter into any contract (7)210 necessary to accomplish the purposes of this section. The lead 211 land managing agencies designated by the board of trustees also 212 are directed by the Legislature to enter into contracts or 213 interagency agreements with other governmental entities, 214 including local soil and water conservation districts, or 215 private land managers who have the expertise to perform specific 216 management activities which a lead agency lacks, or which would 217 cost more to provide in-house. Such activities shall include, 218 but not be limited to, controlled burning, road and ditch 219 maintenance, mowing, and wildlife assessments. Pursuant to s. 220 253.34(13), managing agencies are directed to evaluate the 221 potential use of inmates and juvenile offenders to assist in the 222 initial management or restoration of newly acquired property to 223 determine if such use is cost-effective and logistically 224 practicable.

(9) All lands managed under this chapter and s. 253.034 shall be:

(a) Managed in a manner that will provide the greatestcombination of benefits to the public and to the resources.

(b) Managed for public outdoor recreation which is compatible with the conservation and protection of public lands. Such management may include, but not be limited to, the following public recreational uses: fishing, hunting, camping,

Page 8 of 30

F	L	0	R	1	D	А	H	H	0	U	S	Е	0	F	F	2	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т	1	V	Е	S
---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

HB 1425 2004 233 bicycling, hiking, nature study, swimming, boating, canoeing, 234 horseback riding, diving, model hobbyist activities, birding, sailing, jogging, and other related outdoor activities 235 compatible with the purposes for which the lands were acquired. 236 237 (c) Managed for the purposes for which the lands were 238 acquired, consistent with paragraph (11)(a). 239 (d) Concurrent with its adoption of the annual 240 Conservation and Recreation Lands list of acquisition projects pursuant to s. 259.035, the board of trustees shall adopt a 241 management prospectus for each project. The management 242 243 prospectus shall delineate: 244 The management goals for the property; 1. 245 The conditions that will affect the intensity of 2. 246 management; 247 3. An estimate of the revenue-generating potential of the 248 property, if appropriate; 249 4. A timetable for implementing the various stages of 250 management and for providing access to the public, if 251 applicable; 252 5. A description of potential multiple-use activities as 253 described in this section and s. 253.034; 254 6. Provisions for protecting existing infrastructure and for ensuring the security of the project upon acquisition; 255 256 The anticipated costs of management and projected 7. 257 sources of revenue, including legislative appropriations, to 258 fund management needs; and 259 8. Recommendations as to how many employees will be needed 260 to manage the property, and recommendations as to whether local Page 9 of 30

HB 1425261 governments, volunteer groups, the former landowner, or other262 interested parties can be involved in the management.

(e) Concurrent with the approval of the acquisition 263 contract pursuant to s. 259.041(3)(c) for any interest in lands, 264 the board of trustees shall designate an agency or agencies to 265 266 manage such lands and shall evaluate and amend, as appropriate, 267 the management policy statement for the project as provided by 268 s. 259.035, consistent with the purposes for which the lands are acquired. For any fee simple acquisition of a parcel which is or 269 will be leased back for agricultural purposes, or any 270 acquisition of a less-than-fee interest in land that is or will 271 272 be used for agricultural purposes, the Board of Trustees of the Internal Improvement Trust Fund shall first consider having a 273 274 soil and water conservation district, created pursuant to 275 chapter 582, manage and monitor such interests.

276 State agencies designated to manage lands acquired (f) 277 under this chapter may contract with local governments and soil and water conservation districts to assist in management 278 279 activities, including the responsibility of being the lead land 280 manager. Such land management contracts may include a provision for the transfer of management funding to the local government 281 282 or soil and water conservation district from the Conservation and Recreation Lands Trust Fund in an amount adequate for the 283 local government or soil and water conservation district to 284 perform its contractual land management responsibilities and 285 proportionate to its responsibilities, and which otherwise would 286 287 have been expended by the state agency to manage the property. 288 Immediately following the acquisition of any interest (q)

289 in lands under this chapter, the Department of Environmental

Page 10 of 30

FLC	RID	A H O	US	E O	FRE	PRE	SEN	ТАТ	IVES
-----	-----	-------	----	-----	-----	-----	-----	-----	------

HB 1425

- 290 Protection, acting on behalf of the board of trustees, may issue 291 to the lead managing entity an interim assignment letter to be 292 effective until the execution of a formal lease.
- 293 (10)

294 Individual management plans required by s. 253.034(5), (b) 295 for parcels over 160 acres, shall be developed with input from 296 an advisory group. Members of this advisory group shall include, 297 at a minimum, representatives of the lead land managing agency, 298 comanaging entities, local private property owners, the 299 appropriate soil and water conservation district, a local 300 conservation organization, and a local elected official. The 301 advisory group shall conduct at least one public hearing within 302 the county in which the parcel or project is located. For those 303 parcels or projects that are within more than one county, at 304 least one areawide public hearing shall be acceptable and the 305 lead managing agency shall invite a local elected official from each county. The areawide public hearing shall be held in the 306 307 county in which the core parcels are located. Notice of such 308 public hearing shall be posted on the parcel or project 309 designated for management, advertised in a paper of general 310 circulation, and announced at a scheduled meeting of the local 311 governing body before the actual public hearing. The management 312 prospectus required pursuant to paragraph (9)(d) shall be 313 available to the public for a period of 30 days prior to the 314 public hearing.

(c) Once a plan is adopted, the managing agency or entity shall update the plan at least every 10 years in a form and manner prescribed by rule of the board of trustees. Such updates, for parcels over 160 acres, shall be developed with

Page 11 of 30

F	_ 0	RΙ	DΑ	нс) U	SΕ	OF	R	ΕF	P R	Е	S	Е	Ν	Т	А	Т	1	/ E	S
---	-----	----	----	----	-----	----	----	---	----	-----	---	---	---	---	---	---	---	---	-----	---

HB 1425 2004 319 input from an advisory group. Such plans may include transfers 320 of leasehold interests to appropriate conservation organizations or governmental entities designated by the Land Acquisition and 321 Management Advisory Council or its successor, for uses 322 323 consistent with the purposes of the organizations and the protection, preservation, conservation, restoration, and proper 324 325 management of the lands and their resources. Volunteer 326 management assistance is encouraged, including, but not limited 327 to, assistance by youths participating in programs sponsored by state or local agencies, by volunteers sponsored by 328 329 environmental or civic organizations, and by individuals 330 participating in programs for committed delinquents and adults. 331 Pursuant to s. 253.34(13), managing agencies are directed to 332 evaluate the potential use of inmates and juvenile offenders to 333 assist in the initial management or restoration of newly 334 acquired property to determine if such use is cost-effective and 335 logistically practicable.

(e) Individual management plans shall conform to the
appropriate policies and guidelines of the state land management
plan and shall include, but not be limited to:

339 1. A statement of the purpose for which the lands were
340 acquired, the projected use or uses as defined in s. 253.034,
341 and the statutory authority for such use or uses.

342 2. Key management activities necessary to preserve and 343 protect natural resources and restore habitat, and for 344 controlling the spread of nonnative plants and animals, and for 345 prescribed fire and other appropriate resource management 346 activities.

Page 12 of 30

HB 1425 2004 347 A specific description of how the managing agency plans 3. 348 to identify, locate, protect, and preserve, or otherwise use fragile, nonrenewable natural and cultural resources. 349 350 A priority schedule for conducting management 4. 351 activities, based on the purposes for which the lands were 352 acquired. 353 5. A cost estimate for conducting priority management

354 activities, to include recommendations for cost-effective 355 methods of accomplishing those activities.

356 6. A cost estimate for conducting other management 357 activities which would enhance the natural resource value or 358 public recreation value for which the lands were acquired. The 359 cost estimate shall include recommendations for cost-effective 360 methods of accomplishing those activities.

361 7. A determination of the public uses and public access 362 that would be consistent with the purposes for which the lands 363 were acquired.

364

By July 1 of each year, each governmental agency and each 365 366 private entity designated to manage lands shall report to the 367 Secretary of Environmental Protection on the progress of 368 funding, staffing, and resource management of every project for which the agency or entity is responsible. 369

370

(12)

371 If property which was subject to ad valorem taxation (e) 372 was acquired by a tax-exempt entity for ultimate conveyance to 373 the state under this chapter, payment in lieu of taxes shall be 374 made for such property based upon the average amount of taxes 375 paid on the property for the 3 years prior to its being removed

Page 13 of 30

F	L	0	R		D	Α		Н	0	U	S	Е	0	F		R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т	1	V	Е	S
---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

HB 1425 2004 376 from the tax rolls. The department shall certify to the 377 Department of Revenue those properties that may be eligible under this provision. Once eligibility has been established, 378 379 that county or local government shall receive 10 consecutive 380 annual payments for each tax loss, and no further eligibility 381 determination shall be made during that period. 382 383 For the purposes of this subsection, "local government" includes 384 municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad 385 valorem taxes, with the exception of a water management 386 387 district. Paragraph (b) of subsection (11) of section 388 Section 3. 389 259.041, Florida Statutes, is amended to read: 390 259.041 Acquisition of state-owned lands for preservation, 391 conservation, and recreation purposes. --392 (11)393 All project applications shall identify, within their (b) acquisition plans, those projects which require a full fee 394 395 simple interest to achieve the public policy goals, together 396 with the reasons full title is determined to be necessary. The 397 state agencies and the water management districts may use alternatives to fee simple acquisition to bring the remaining 398 399 projects in their acquisition plans under public protection. For 400 the purposes of this subsection, the term "alternatives to fee simple acquisition" includes, but is not limited to: purchase of 401 402 development rights; obtaining conservation easements; obtaining 403 flowage easements; purchase of timber rights, mineral rights, or 404 hunting rights; purchase of agricultural interests or

Page 14 of 30

F	L	0	R		D	Α		Н	0	U	S	Е	0	F		R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т	1	V	Е	S
---	---	---	---	--	---	---	--	---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

silvicultural interests; entering into land protection

2004

HB 1425

405

406

407

408 409

410

411

412

413

414

415

416

417

418

419

420

421

422

423 424

425

426

427

428

429

430 431

432

agreements as defined in s. 380.0677(4); fee simple acquisitions with reservations; creating life estates; or any other acquisition technique which achieves the public policy goals listed in paragraph (a). It is presumed that a private landowner retains the full range of uses for all the rights or interests in the landowner's land which are not specifically acquired by the public agency. The lands upon which hunting rights are specifically acquired pursuant to this paragraph shall be available for hunting in accordance with the management plan or hunting regulations adopted by the Florida Fish and Wildlife Conservation Commission, unless the hunting rights are purchased specifically to protect activities on adjacent lands. A conservation easement obtained in whole or in part with state funds after July 1, 2004, on lands used for agricultural purposes, shall not interfere with the landowner's ability to conduct agricultural operations as the landowner deems appropriate, and any provision of a conservation easement that constitutes such interference is unenforceable against the landowner. For purposes of this paragraph, "agricultural operations" means any activity that the landowner deems necessary to the production of plants and animals useful to humans, including the preparation of these products for human use and their disposal by marketing or otherwise, and includes aquaculture, horticulture, floriculture, viticulture, forestry, dairy, livestock, poultry, bees, and any and all forms of farm products and farm production. Section 4. Section 373.5905, Florida Statutes, is amended

433 to read:

Page 15 of 30

Fι	. 0	RΙ	D	А	н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т	1	V	Е	S
----	-----	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

HB 1425

434 373.5905 Reinstitution of payments in lieu of taxes; 435 duration.--If a water management district has made a payment in 436 lieu of taxes to a governmental entity and subsequently 437 suspended such payment, the water management district shall 438 reinstitute appropriate payments and continue the payments in 439 consecutive years until the governmental entity has received a 440 total of 10 payments for each tax loss.

441 Section 5. Section 946.40, Florida Statutes, is amended to 442 read:

443

946.40 Use of prisoners in public works.--

The Department of Corrections shall, subject to the 444 (1)445 availability of funds appropriated for that purpose, and, in the 446 absence of such funds, may, enter into agreements with such 447 political subdivisions in the state, as defined by s. 1.01(8), 448 including municipalities; with such agencies and institutions of 449 the state; and with such nonprofit corporations as might use the 450 services of inmates of correctional institutions and camps when it is determined by the department that such services will not 451 be detrimental to the welfare of such inmates or the interests 452 453 of the state in a program of rehabilitation. An agreement for 454 use of fewer than 15 minimum custody inmates and medium custody 455 inmates may provide that supervision will be either by the department or by the political subdivision, institution, 456 457 nonprofit corporation, or agency using the inmates. The 458 department is authorized to adopt rules governing work and 459 supervision of inmates used in public works projects, which 460 rules shall include, but shall not be limited to, the proper 461 screening and supervision of such inmates. Inmates may be used 462 for these purposes without being accompanied by a correctional

Page 16 of 30

FL	0	RΙ	D	A	н	0	U	S	Е	0	F	R	Е	Ρ	R	Е	S	Е	Ν	Т	А	Т	I	V	Е	S
----	---	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

HB 1425 2004 463 officer, provided the political subdivision, municipality, or 464 agency of the state or the nonprofit corporation provides proper 465 supervision pursuant to the rules of the Department of 466 Corrections. 467 The budget of the department may be reimbursed from (2) 468 the budget of any state agency or state institution for the 469 services of inmates and personnel of the department in such 470 amounts as may be determined by agreement between the department

and the head of such agency or institution. However, no
political subdivision of the state shall be required to
reimburse the department for such services.

474 (3)(a) The department shall enter into agreements with
475 state agencies that are responsible for managing state lands for
476 the purpose of utilizing inmates to perform state land
477 management activities, including, but not limited to, services
478 related to restoration, grounds maintenance, removal of invasive
479 plant species, and forestry management, if:

480 <u>1. The state agency submits to the department a request to</u>
481 <u>utilize the services of inmates to perform state land management</u>
482 <u>activities.</u>

4832. The department determines that inmates are available to484perform the requested state land management activities.

3. The department determines that utilization of inmates
to perform state land management activities will not be
detrimental to the welfare of the inmates or the interest of the
state in a program of rehabilitation.

(b) Notwithstanding subsection (2), the budget of the
 department shall be reimbursed from the budget of the requesting
 agency for the services of inmates and personnel of the

Page 17 of 30

F	L	0	R	1	D	А	н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

HB 1425

492 department in such amounts as may be determined by agreement 493 between the department and the head of such agency or 494 institution. If the requesting agency determines that 495 utilization of inmate services for land management purposes is 496 not cost-effective, the state agency is not required to enter 497 into an agreement with the department.

498 (4)(3) The department shall not be required to provide 499 supervision for minimum custody inmates or medium custody 500 inmates unless there is adequate notice of the need for the 501 services of at least 15 such inmates.

502 (5)(4) No person convicted of sexual battery pursuant to 503 s. 794.011 is eligible for any program under the provisions of 504 this section.

505 Section 6. For the purpose of incorporating the amendment 506 to section 234.034, Florida Statutes, in a reference thereto, 507 subsection (11) of section 159.705, Florida Statutes, is 508 reenacted to read:

509 159.705 Powers of the authority.--The authority is 510 authorized and empowered:

511 Notwithstanding the provisions of s. 253.034, to be (11)512 granted leases for lands owned by the Board of Trustees of the 513 Internal Improvement Trust Fund for periods not to exceed 99 years, and to grant subleases for land which is owned by the 514 515 Board of Trustees of the Internal Improvement Trust Fund if the 516 board of trustees has approved the master lease agreement, the 517 concept of the operation of the park, the master sublease 518 provisions for use in such subleases, and changes, if any, to 519 the master sublease. The terms of such subleases may run 520 concurrently with the term of the lease granted by the Board of

Page 18 of 30

FL	0	RΙ	D	А	Н	0	U	S	E	0	F	R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т	1	V	Е	S
----	---	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---

HB 1425

521 Trustees of the Internal Improvement Trust Fund, and subsequent
522 to execution, copies of the subleases shall be filed with the
523 Division of State Lands of the Department of Environmental
524 Protection.

525 Section 7. For the purpose of incorporating the amendment 526 to section 253.034, Florida Statutes, in a reference thereto, 527 section 253.036, Florida Statutes, is reenacted to read:

528 253.036 Forest management. -- All land management plans 529 described in s. 253.034(5) which are prepared for parcels larger 530 than 1,000 acres shall contain an analysis of the multiple-use 531 potential of the parcel, which analysis shall include the 532 potential of the parcel to generate revenues to enhance the 533 management of the parcel. The lead agency shall prepare the 534 analysis, which shall contain a component or section prepared by 535 a qualified professional forester which assesses the feasibility 536 of managing timber resources on the parcel for resource 537 conservation and revenue generation purposes through a stewardship ethic that embraces sustainable forest management 538 539 practices if the lead management agency determines that the 540 timber resource management is not in conflict with the primary 541 management objectives of the parcel. For purposes of this 542 section, practicing sustainable forest management means meeting 543 the needs of the present without compromising the ability of 544 future generations to meet their own needs by practicing a land 545 stewardship ethic which integrates the reforestation, managing, 546 growing, nurturing, and harvesting of trees for useful products 547 with the conservation of soil, air and water quality, wildlife 548 and fish habitat, and aesthetics. The Legislature intends that 549 each lead management agency, whenever practicable and cost

Page 19 of 30

HB 1425 2004 550 effective, use the services of the Division of Forestry of the 551 Florida Department of Agriculture and Consumer Services or other 552 qualified private sector professional forester in completing 553 such feasibility assessments and implementing timber resource 554 management. The Legislature further intends that the lead 555 management agency develop a memorandum of agreement with the 556 Division of Forestry to provide for full reimbursement for any 557 services provided for the feasibility assessments or timber 558 resource management. All additional revenues generated through 559 multiple-use management or compatible secondary use management 560 shall be returned to the lead agency responsible for such 561 management and shall be used to pay for management activities on all conservation, preservation, and recreation lands under the 562 563 agency's jurisdiction. In addition, such revenue shall be segregated in an agency trust fund and shall remain available to 564 565 the agency in subsequent fiscal years to support land management 566 appropriations.

567 Section 8. For the purpose of incorporating the amendment 568 to section 259.032, Florida Statutes, in references thereto, 569 subsections (1) and (4) of section 259.036, Florida Statutes, 570 are reenacted to read:

571

259.036 Management review teams.--

(1) To determine whether conservation, preservation, and recreation lands titled in the name of the Board of Trustees of the Internal Improvement Trust Fund are being managed for the purposes for which they were acquired and in accordance with a land management plan adopted pursuant to s. 259.032, the board of trustees, acting through the Department of Environmental

Page 20 of 30

F	LΟ	RΙ	D	А	н	0	U	S	Е	0	F	R	Е	Ρ	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
---	----	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

HB 1425 578 Protection, shall cause periodic management reviews to be 579 conducted as follows:

580 (a) The department shall establish a regional land581 management review team composed of the following members:

582 1. One individual who is from the county or local 583 community in which the parcel or project is located and who is 584 selected by the county commission in the county which is most 585 impacted by the acquisition.

586 2. One individual from the Division of Recreation and587 Parks of the department.

3. One individual from the Division of Forestry of theDepartment of Agriculture and Consumer Services.

590 4. One individual from the Fish and Wildlife Conservation591 Commission.

592 5. One individual from the department's district office in 593 which the parcel is located.

594 6. A private land manager mutually agreeable to the state 595 agency representatives.

596 7. A member of the local soil and water conservation597 district board of supervisors.

598

8. A member of a conservation organization.

(b) The staff of the Division of State Lands shall act as
the review team coordinator for the purposes of establishing
schedules for the reviews and other staff functions. The
Legislature shall appropriate funds necessary to implement land
management review team functions.

604 (4) In the event a land management plan has not been
605 adopted within the timeframes specified in s. 259.032(10), the
606 department may direct a management review of the property, to be

Page 21 of 30

FL	0	RΙ	D	А	н	0	U	S	Е	0	F	R	Е	Р	R	Е	S	Е	Ν	Т	Α	Т		V	Е	S
----	---	----	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---

HB 1425 607 conducted by the land management review team. The review shall 608 consider the extent to which the land is being managed for the 609 purposes for which it was acquired and the degree to which 610 actual management practices are in compliance with the 611 management policy statement and management prospectus for that 612 property.

613 Section 9. For the purpose of incorporating the amendment 614 to section 259.032, Florida Statutes, in a reference thereto, 615 paragraph (a) of subsection (1) of section 259.04, Florida 616 Statutes, is reenacted to read:

617

259.04 Board; powers and duties.--

618 (1) For projects and acquisitions selected for purchase619 pursuant to ss. 259.035, 259.101, and 259.105:

620 (a) The board is given the responsibility, authority, and 621 power to develop and execute a comprehensive, statewide 5-year 622 plan to conserve, restore, and protect environmentally 623 endangered lands, ecosystems, lands necessary for outdoor 624 recreational needs, and other lands as identified in ss. 259.032, 259.101, and 259.105. This plan shall be kept current 625 626 through continual reevaluation and revision. The advisory 627 council or its successor shall assist the board in the 628 development, reevaluation, and revision of the plan.

629 Section 10. For the purpose of incorporating the 630 amendments to sections 253.034 and 259.032, Florida Statutes, in 631 references thereto, paragraph (j) of subsection (3) and 632 subsections (5), (9), and (19) of section 259.105, Florida 633 Statutes, are reenacted to read:

634

259.105 The Florida Forever Act.--

Page 22 of 30

HB 1425

(3) Less the costs of issuing and the costs of funding
reserve accounts and other costs associated with bonds, the
proceeds of bonds issued pursuant to this section shall be
deposited into the Florida Forever Trust Fund created by s.
259.1051. The proceeds shall be distributed by the Department of
Environmental Protection in the following manner:

641 (j) For the purposes of paragraphs (d), (e), (f), and (g), 642 the agencies which receive the funds shall develop their 643 individual acquisition or restoration lists. Proposed additions may be acquired if they are identified within the original 644 project boundary, the management plan required pursuant to s. 645 646 253.034(5), or the management prospectus required pursuant to s. 647 259.032(9)(d). Proposed additions not meeting the requirements 648 of this paragraph shall be submitted to the Acquisition and 649 Restoration Council for approval. The council may only approve 650 the proposed addition if it meets two or more of the following 651 criteria: serves as a link or corridor to other publicly owned 652 property; enhances the protection or management of the property; 653 would add a desirable resource to the property; would create a 654 more manageable boundary configuration; has a high resource 655 value that otherwise would be unprotected; or can be acquired at less than fair market value. 656

(5)(a) All lands acquired pursuant to this section shall be managed for multiple-use purposes, where compatible with the resource values of and management objectives for such lands. As used in this section, "multiple-use" includes, but is not limited to, outdoor recreational activities as described in ss. 253.034 and 259.032(9)(b), water resource development projects, and sustainable forestry management.

Page 23 of 30

CODING: Words stricken are deletions; words underlined are additions.

2004

HB 1425

(b) Upon a decision by the entity in which title to lands
acquired pursuant to this section has vested, such lands may be
designated single use as defined in s. 253.034(2)(b).

667 The Acquisition and Restoration Council shall (9) 668 recommend rules for adoption by the board of trustees to competitively evaluate, select, and rank projects eligible for 669 670 Florida Forever funds pursuant to paragraph (3)(b) and for 671 additions to the Conservation and Recreation Lands list pursuant to ss. 259.032 and 259.101(4). In developing these proposed 672 rules, the Acquisition and Restoration Council shall give weight 673 674 to the following criteria:

675 (a) The project meets multiple goals described in676 subsection (4).

(b) The project is part of an ongoing governmental effortto restore, protect, or develop land areas or water resources.

679 (c) The project enhances or facilitates management of680 properties already under public ownership.

(d) The project has significant archaeological or historicvalue.

(e) The project has funding sources that are identifiedand assured through at least the first 2 years of the project.

(f) The project contributes to the solution of waterresource problems on a regional basis.

(g) The project has a significant portion of its land area in imminent danger of development, in imminent danger of losing its significant natural attributes or recreational open space, or in imminent danger of subdivision which would result in multiple ownership and make acquisition of the project costly or less likely to be accomplished.

Page 24 of 30

FL	ORID	A H O	USE	ΟF	REP	RES	ENT/	ATIVES
----	------	-------	-----	----	-----	-----	------	--------

HB 1425 2004 693 The project implements an element from a plan (h) 694 developed by an ecosystem management team. 695 The project is one of the components of the Everglades (i) 696 restoration effort. (j) The project may be purchased at 80 percent of 697 698 appraised value. 699 (k) The project may be acquired, in whole or in part, using alternatives to fee simple, including but not limited to, 700 701 purchase of development rights, hunting rights, agricultural or 702 silvicultural rights, or mineral rights or obtaining 703 conservation easements or flowage easements. 704 The project is a joint acquisition, either among (1) 705 public agencies, nonprofit organizations, or private entities, 706 or by a public-private partnership. Lands listed as projects for acquisition under the 707 (19)708 Florida Forever program may be managed for conservation pursuant to s. 259.032, on an interim basis by a private party in 709 710 anticipation of a state purchase in accordance with a 711 contractual arrangement between the acquiring agency and the 712 private party that may include management service contracts, 713 leases, cost-share arrangements, or resource conservation 714 agreements. Lands designated as eligible under this subsection 715 shall be managed to maintain or enhance the resources the state 716 is seeking to protect by acquiring the land. Funding for these 717 contractual arrangements may originate from the documentary 718 stamp tax revenue deposited into the Conservation and Recreation 719 Lands Trust Fund and Water Management Lands Trust Fund. No more 720 than 5 percent of funds allocated under the trust funds shall be 721 expended for this purpose.

Page 25 of 30

HB 1425

Section 11. For the purpose of incorporating the amendment to section 259.032, Florida Statutes, in references thereto, subsections (5) and (11) of section 253.034, Florida Statutes, are reenacted to read:

726

253.034 State-owned lands; uses.--

Each manager of conservation lands shall submit to the 727 (5) 728 Division of State Lands a land management plan at least every 10 729 years in a form and manner prescribed by rule by the board and in accordance with the provisions of s. 259.032. Each manager of 730 731 conservation lands shall also update a land management plan 732 whenever the manager proposes to add new facilities or make 733 substantive land use or management changes that were not 734 addressed in the approved plan, or within 1 year of the addition 735 of significant new lands. Each manager of nonconservation lands 736 shall submit to the Division of State Lands a land use plan at 737 least every 10 years in a form and manner prescribed by rule by 738 the board. The division shall review each plan for compliance 739 with the requirements of this subsection and the requirements of 740 the rules established by the board pursuant to this section. All 741 land use plans, whether for single-use or multiple-use 742 properties, shall include an analysis of the property to 743 determine if any significant natural or cultural resources are 744 located on the property. Such resources include archaeological 745 and historic sites, state and federally listed plant and animal 746 species, and imperiled natural communities and unique natural 747 features. If such resources occur on the property, the manager 748 shall consult with the Division of State Lands and other 749 appropriate agencies to develop management strategies to protect 750 such resources. Land use plans shall also provide for the

Page 26 of 30

751 control of invasive nonnative plants and conservation of soil 752 and water resources, including a description of how the manager plans to control and prevent soil erosion and soil or water 753 754 contamination. Land use plans submitted by a manager shall 755 include reference to appropriate statutory authority for such 756 use or uses and shall conform to the appropriate policies and 757 guidelines of the state land management plan. Plans for managed 758 areas larger than 1,000 acres shall contain an analysis of the 759 multiple-use potential of the property, which analysis shall include the potential of the property to generate revenues to 760 761 enhance the management of the property. Additionally, the plan 762 shall contain an analysis of the potential use of private land 763 managers to facilitate the restoration or management of these 764 lands. In those cases where a newly acquired property has a 765 valid conservation plan that was developed by a soil and 766 conservation district, such plan shall be used to guide management of the property until a formal land use plan is 767 768 completed.

HB 1425

769 The Division of State Lands shall make available to (a) 770 the public a copy of each land management plan for parcels that 771 exceed 160 acres in size. The council shall review each plan for 772 compliance with the requirements of this subsection, the requirements of chapter 259, and the requirements of the rules 773 774 established by the board pursuant to this section. The council 775 shall also consider the propriety of the recommendations of the 776 managing entity with regard to the future use of the property, 777 the protection of fragile or nonrenewable resources, the 778 potential for alternative or multiple uses not recognized by the 779 managing entity, and the possibility of disposal of the property

Page 27 of 30

HB 1425

by the board. After its review, the council shall submit the plan, along with its recommendations and comments, to the board. The council shall specifically recommend to the board whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.

(b) The Board of Trustees of the Internal Improvement Trust Fund shall consider the land management plan submitted by each entity and the recommendations of the council and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any such lands that is not in accordance with an approved land management plan is subject to termination by the board.

792 (11) Lands listed as projects for acquisition may be 793 managed for conservation pursuant to s. 259.032, on an interim 794 basis by a private party in anticipation of a state purchase in 795 accordance with a contractual arrangement between the acquiring 796 agency and the private party that may include management service 797 contracts, leases, cost-share arrangements or resource 798 conservation agreements. Lands designated as eligible under this 799 subsection shall be managed to maintain or enhance the resources 800 the state is seeking to protect by acquiring the land. Funding 801 for these contractual arrangements may originate from the 802 documentary stamp tax revenue deposited into the Conservation 803 and Recreation Lands Trust Fund and Water Management Lands Trust 804 Fund. No more than 5 percent of funds allocated under the trust 805 funds shall be expended for this purpose.

806 Section 12. For the purpose of incorporating the amendment 807 to section 946.40, Florida Statutes, in a reference thereto,

CODING: Words stricken are deletions; words underlined are additions.

2004

HB 1425 808 subsection (2) of section 944.053, Florida Statutes, is 809 reenacted to read: 2004

810

944.053 Forestry Work Camps.--

(2) The Forestry Work Camps shall provide services to the Department of Agriculture and Consumer Services, the Department of Transportation, other state agencies, political subdivisions, and nonprofit corporations by performing public works and engaging in programs to beautify this state. Inmate labor provided pursuant to this act shall be supervised according to the provisions of s. 946.40.

818 Section 13. For the purpose of incorporating the amendment 819 to section 946.40, Florida Statutes, in a reference thereto, 820 paragraph (a) of subsection (1) of section 946.002, Florida 821 Statutes, is reenacted to read:

822 946.002 Requirement of labor; compensation; amount; 823 crediting of account of prisoner; forfeiture; civil rights; 824 prisoner not employee or entitled to compensation insurance 825 benefits.--

826 The department shall require of every able-bodied (1)(a) 827 prisoner imprisoned in any institution as many hours of faithful 828 labor in each day and every day during his or her term of 829 imprisonment as shall be prescribed by the rules of the 830 department. Every able-bodied prisoner classified as medium custody or minimum custody who does not satisfactorily 831 participate in any institutional work programs, correctional 832 833 work programs, prison industry enhancement (PIE) programs, 834 academic programs, or vocational programs shall be required to 835 perform work for such political subdivisions of the state as

F	L	0	R	T	D	А	ł	Н	0	U	S	Е	C)	F		R	Е	Р	R	Е	S	Е	N	Т	- /	4	Т	T	V	Е	S
---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	---	--	---	---	---	---	---	---	---	---	---	-----	---	---	---	---	---	---

HB 1425 836 might have entered into agreement with the department pursuant 837 to s. 946.40.

838 Section 14. For the purpose of incorporating the amendment 839 to section 946.40, Florida Statutes, in a reference thereto, 840 subsection (2) of section 946.503, Florida Statutes, is 841 reenacted to read:

842 946.503 Definitions to be used with respect to843 correctional work programs.--As used in this part, the term:

844 (2) "Correctional work program" means any program
845 presently a part of the prison industries program operated by
846 the department or any other correctional work program carried on
847 at any state correctional facility presently or in the future,
848 but the term does not include any program authorized by s.
849 945.091 or s. 946.40.

850 Section 15. This act shall take effect upon becoming a 851 law.

Page 30 of 30