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1 A bill to be entitled

2 An act relating to certificates of need; amending s.
3 395.003, F.S.; prohibiting the Agency for Health Care
4 Administration from issuing or renewing a hospital's
5 license if more than a specified percentage of the
6 hospital's patients receive care and treatment classified
7 in specified diagnostic-related groups; providing an
8 exemption; authorizing the agency to adopt rules; amending
9 s. 408.032, F.S.; revising definitions relating to health
10 facilities and services; amending s. 408.033, F.S.;
11 requiring that local health councils serve counties in a
12 health service planning district; directing the local
13 health council to develop a plan for services at the local
14 level with the Department of Health; providing for the
15 costs of operating a local health council to come from
16 assessments imposed on selected health care facilities;
17 directing the department to enter into contracts with the
18 local health councils for certain services; amending s.
19 408.034, F.S.; conforming provisions to changes made by
20 the act; amending s. 408.035, F.S.; revising criteria for
21 reviewing an application for a certificate-of-need;
22 amending s. 408.036, F.S.; revising health-care-related
23 projects that are subject to the certificate-of-need
24 process; revising health-care-related projects that are
25 subject to an expedited certificate-of-need process;
26 revising the list of projects exempt from the certificate-
27 of-need process; requiring health care facilities and
28 providers to notify the agency of certain specified
29 activities; amending s. 408.0361, F.S.; requiring the

30 agency to adopt rules for licensure standards for adult
 31 interventional cardiology services and burn units;
 32 providing minimum criteria for inclusion in the rules;
 33 providing that certain health care providers of adult
 34 interventional cardiology services are exempt from
 35 complying with the rules for 2 years following the date of
 36 their next license renewal, but must meet the licensure
 37 standards thereafter; requiring the agency to license two
 38 levels of treatment for adult interventional cardiology
 39 services; providing criteria for the two levels of
 40 licensure; directing the Secretary of Health Care
 41 Administration to appoint an advisory group to study the
 42 issue of replacing certificate-of-need review of organ
 43 transplant programs operating under ch. 408, F.S., with
 44 licensure regulation of organ transplant programs under
 45 ch. 395, F.S.; providing for membership; requiring the
 46 advisory group to make certain recommendations; directing
 47 the advisory group to submit a report to the Governor, the
 48 secretary, and the Legislature by a specific date;
 49 amending s. 408.038, F.S.; increasing fees for
 50 certificate-of-need applications; amending s. 408.039,
 51 F.S.; providing for an annual review cycle for
 52 certificate-of-need applications; revising the review
 53 procedures; amending s. 408.040, F.S.; providing for
 54 conditions and monitoring for holders of a certificate of
 55 need or an exemption certificate; providing that failure
 56 to report to the agency constitutes noncompliance with
 57 conditions of the certificate; amending s. 408.0455, F.S.;

58 providing that rules of the agency in effect on June 30,

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59 2004, shall remain in effect until amended or repealed;
 60 repealing s. 408.043(2), F.S., relating to special
 61 provisions for hospice facilities; repealing s. 408.045,
 62 F.S., relating to the use of a competitive sealed proposal
 63 to obtain a certificate of need for an intermediate care
 64 facility for the developmentally disabled; providing an
 65 effective date.

66
 67 WHEREAS, the Legislature finds that it is essential for the
 68 public health and safety of this state that general hospitals be
 69 available to serve the residents of this state, and

70 WHEREAS, the Legislature finds that over 60 general
 71 hospitals have closed in this state and the Legislature is
 72 concerned that more hospitals may close, and

73 WHEREAS, the Legislature finds that creating hospitals that
 74 provide limited services will serve only paying patients and may
 75 cause harm to the continued existence of general hospitals
 76 serving broad populations of this state, and

77 WHEREAS, the Legislature finds that creating hospitals that
 78 provide limited services may limit or eliminate competitive
 79 alternatives in the health care service market; may result in
 80 over-utilization of certain high-cost health care services, such
 81 as cardiac, orthopedic, and cancer services; may increase costs
 82 to the health care system; and may adversely affect the quality
 83 of health care, NOW, THEREFORE,

84
 85 Be It Enacted by the Legislature of the State of Florida:
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87 Section 1. Subsection (9) is added to section 395.003,
88 Florida Statutes, to read:

89 395.003 Licensure; issuance, renewal, denial,
90 modification, suspension, and revocation.--

91 (9)(a) A hospital may not be licensed under this part, or
92 have its license renewed, if 65 percent or more of its
93 discharged patients, as reported to the Agency for Health Care
94 Administration under s. 408.061, received diagnosis, care, and
95 treatment within the following diagnostic-related groups:

96 1. Cardiac-related diseases and disorders classified as
97 DRGs 103-145, 478-479, 514-518, 525-527;

98 2. Orthopedic-related diseases and disorders classified as
99 DRGs 209-256, 471, 491, 496-503, 519-520;

100 3. Cancer-related diseases and disorders classified as
101 DRGs 64, 82, 172, 173, 199, 200, 203, 257-260, 274, 275, 303,
102 306, 307, 318, 319, 338, 344, 346, 347, 363, 366, 367, 400-414,
103 473, 492; or

104 4. Any combination of the above discharges.

105
106 The agency may not issue or renew a hospital's license if the
107 hospital's actual discharges in the most recent year for which
108 data is available, or the projected discharges over the next 12
109 months, meet the criteria of this subsection. The agency shall
110 revoke a hospital's license if the hospital fails to meet these
111 criteria during any year of operation.

112 (b) Hospitals licensed on or before June 1, 2004, shall be
113 exempt from the requirements in this subsection if the hospital
114 maintains the same ownership, facility street address, and range
115 of services provided on June 1, 2004.

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116 (c) The agency may adopt rules to administer this
 117 subsection. However, the statutory requirements are applicable
 118 on July 1, 2004. In any administrative proceeding challenging
 119 the denial or revocation of a hospital's license under this
 120 subsection, the hearing shall be based on the facts and law in
 121 effect at the time of the agency's proposed agency action. Any
 122 hospital may initiate or intervene in an administrative hearing
 123 to deny or revoke the license of a competing hospital located
 124 within the same district or service area on a showing that one
 125 of the hospital's established programs will be substantially
 126 affected if a license is issued to the competing hospital.

127 Section 2. Section 408.032, Florida Statutes, is amended
 128 to read:

129 408.032 Definitions relating to Health Facility and
 130 Services Development Act.--As used in ss. 408.031-408.045, the
 131 term:

132 (1) "Agency" means the Agency for Health Care
 133 Administration.

134 (2) "Capital expenditure" means an expenditure, including
 135 an expenditure for a construction project undertaken by a health
 136 care facility as its own contractor, which, under generally
 137 accepted accounting principles, is not properly chargeable as an
 138 expense of operation and maintenance, which is made to change
 139 the bed capacity of the facility, or substantially change the
 140 services or service area of the health care facility, health
 141 service provider, or hospice, and which includes the cost of the
 142 studies, surveys, designs, plans, working drawings,
 143 specifications, initial financing costs, and other activities

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144 essential to acquisition, improvement, expansion, or replacement
 145 of the plant and equipment.

146 (3) "Certificate of need" means a written statement issued
 147 by the agency evidencing community need for a new, converted,
 148 expanded, or otherwise significantly modified health care
 149 facility, health service, or hospice.

150 (4) "Commenced construction" means initiation of and
 151 continuous activities beyond site preparation associated with
 152 erecting or modifying a health care facility, including
 153 procurement of a building permit applying the use of agency-
 154 approved construction documents, proof of an executed
 155 owner/contractor agreement or an irrevocable or binding forced
 156 account, and actual undertaking of foundation forming with steel
 157 installation and concrete placing.

158 (5) "District" means a health service planning district
 159 composed of the following counties:

160 District 1.--Escambia, Santa Rosa, Okaloosa, and Walton
 161 Counties.

162 District 2.--Holmes, Washington, Bay, Jackson, Franklin,
 163 Gulf, Gadsden, Liberty, Calhoun, Leon, Wakulla, Jefferson,
 164 Madison, and Taylor Counties.

165 District 3.--Hamilton, Suwannee, Lafayette, Dixie,
 166 Columbia, Gilchrist, Levy, Union, Bradford, Putnam, Alachua,
 167 Marion, Citrus, Hernando, Sumter, and Lake Counties.

168 District 4.--Baker, Nassau, Duval, Clay, St. Johns,
 169 Flagler, and Volusia Counties.

170 District 5.--Pasco and Pinellas Counties.

171 District 6.--Hillsborough, Manatee, Polk, Hardee, and
 172 Highlands Counties.

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173 District 7.--Seminole, Orange, Osceola, and Brevard
 174 Counties.

175 District 8.--Sarasota, DeSoto, Charlotte, Lee, Glades,
 176 Hendry, and Collier Counties.

177 District 9.--Indian River, Okeechobee, St. Lucie, Martin,
 178 and Palm Beach Counties.

179 District 10.--Broward County.

180 District 11.--Dade and Monroe Counties.

181 (6) "Exemption" means the process by which a proposal that
 182 would otherwise require a certificate of need may proceed
 183 without a certificate of need.

184 (7) "Expedited review" means the process by which certain
 185 types of applications are not subject to the review cycle
 186 requirements contained in s. 408.039(1), and the letter of
 187 intent requirements contained in s. 408.039(2).

188 (8) "Health care facility" means a hospital, long-term
 189 care hospital, skilled nursing facility, hospice, or
 190 intermediate care facility for the developmentally disabled. A
 191 facility relying solely on spiritual means through prayer for
 192 healing is not included as a health care facility.

193 (9) "Health services" means inpatient diagnostic,
 194 curative, or comprehensive medical rehabilitative services and
 195 includes mental health services. Obstetric services are not
 196 health services for purposes of ss. 408.031-408.045.

197 (10) "Hospice" or "hospice program" means a hospice as
 198 defined in part VI of chapter 400.

199 (11) "Hospital" means a health care facility licensed
 200 under chapter 395.

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201 (12) "Intermediate care facility for the developmentally
 202 disabled" means a residential facility licensed under chapter
 203 393 and certified by the Federal Government under ~~pursuant to~~
 204 the Social Security Act as a provider of Medicaid services to
 205 persons who are mentally retarded or who have a related
 206 condition.

207 (13) "Long-term care hospital" means a hospital licensed
 208 under chapter 395 which meets the requirements of 42 C.F.R. s.
 209 412.23(e) and seeks exclusion from the acute care Medicare
 210 prospective payment system for inpatient hospital services.

211 (14) "Mental health services" means inpatient services
 212 provided in a hospital licensed under chapter 395 and listed on
 213 the hospital license as psychiatric beds for adults; psychiatric
 214 beds for children and adolescents; intensive residential
 215 treatment beds for children and adolescents; substance abuse
 216 beds for adults; or substance abuse beds for children and
 217 adolescents.

218 (15) "Nursing home geographically underserved area" means:

219 (a) A county in which there is no existing or approved
 220 nursing home;

221 (b) An area with a radius of at least 20 miles in which
 222 there is no existing or approved nursing home; or

223 (c) An area with a radius of at least 20 miles in which
 224 all existing nursing homes have maintained at least a 95 percent
 225 occupancy rate for the most recent 6 months or a 90 percent
 226 occupancy rate for the most recent 12 months.

227 (16) "Skilled nursing facility" means an institution, or a
 228 distinct part of an institution, which is primarily engaged in
 229 providing, to inpatients, skilled nursing care and related

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230 services for patients who require medical or nursing care, or
 231 rehabilitation services for the rehabilitation of injured,
 232 disabled, or sick persons.

233 (17) "Tertiary health service" means a health service
 234 which, due to its high level of intensity, complexity,
 235 specialized or limited applicability, and cost, should be
 236 limited to, and concentrated in, a limited number of hospitals
 237 to ensure the quality, availability, and cost-effectiveness of
 238 the such service. Examples of this such service include, but are
 239 not limited to, pediatric cardiac catheterization, pediatric
 240 open-heart surgery, organ transplantation, ~~specialty burn units,~~
 241 neonatal intensive care units, ~~comprehensive rehabilitation,~~ and
 242 medical or surgical services that ~~which~~ are experimental or
 243 developmental in nature to the extent that providing the ~~the~~
 244 ~~provision of such~~ services is not yet contemplated within the
 245 commonly accepted course of diagnosis or treatment for the
 246 condition addressed by a given service. The agency shall
 247 establish by rule a list of all tertiary health services.

248 ~~(18) "Regional area" means any of those regional health~~
 249 ~~planning areas established by the agency to which local and~~
 250 ~~district health planning funds are directed to local health~~
 251 ~~councils through the General Appropriations Act.~~

252 Section 3. Section 408.033, Florida Statutes, is amended
 253 to read:

254 408.033 Local and state health planning.--

255 (1) LOCAL HEALTH COUNCILS.--

256 (a) Local health councils are ~~hereby~~ established as public
 257 or private nonprofit agencies serving the counties of a district
 258 ~~or regional area of the agency.~~ The members of each council

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259 shall be appointed in an equitable manner by the county
 260 commissions having jurisdiction in the respective district. Each
 261 council shall be composed of a number of persons equal to 1 1/2
 262 times the number of counties that ~~which~~ compose the district or
 263 12 members, whichever is greater. Each county in a district
 264 shall be entitled to at least one member on the council. The
 265 balance of the membership of the council shall be allocated
 266 among the counties of the district on the basis of population
 267 rounded to the nearest whole number; except that in a district
 268 composed of only two counties, no county shall have fewer than
 269 four members. The appointees shall be representatives of health
 270 care providers, health care purchasers, and nongovernmental
 271 health care consumers, but not excluding elected government
 272 officials. The members of the consumer group shall include a
 273 representative number of persons over 60 years of age. A
 274 majority of council members shall consist of health care
 275 purchasers and health care consumers. The local health council
 276 shall provide each county commission a schedule for appointing
 277 council members to ensure that council membership complies with
 278 the requirements of this paragraph. The members of the local
 279 health council shall elect a chair. Members shall serve for
 280 terms of 2 years and may be eligible for reappointment.

281 (b) Each local health council may:

- 282 1. Develop a district ~~or regional area~~ health plan that
 283 permits each local health council to develop strategies and set
 284 priorities for implementation based on its unique local health
 285 needs. ~~The district or regional area health plan must contain~~
 286 ~~preferences for the development of health services and~~
 287 ~~facilities, which may be considered by the agency in its review~~

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288 ~~of certificate of need applications. The district health plan~~
 289 ~~shall be submitted to the agency and updated periodically. The~~
 290 ~~district health plans shall use a uniform format and be~~
 291 ~~submitted to the agency according to a schedule developed by the~~
 292 ~~agency in conjunction with the local health councils. The~~
 293 ~~schedule must provide for the development of district health~~
 294 ~~plans by major sections over a multiyear period. The elements~~
 295 ~~of a district plan which are necessary to the review of~~
 296 ~~certificate of need applications for proposed projects within~~
 297 ~~the district may be adopted by the agency as a part of its~~
 298 ~~rules.~~

299 2. Advise the agency on health care issues and resource
 300 allocations.

301 3. Promote public awareness of community health needs,
 302 emphasizing health promotion and cost-effective health service
 303 selection.

304 4. Collect data and conduct analyses and studies related
 305 to health care needs of the district, including the needs of
 306 medically indigent persons, and assist the agency and other
 307 state agencies in carrying out data collection activities that
 308 relate to the functions in this subsection.

309 5. Monitor the onsite construction progress, if any, of
 310 certificate-of-need approved projects and report council
 311 findings to the agency on forms provided by the agency.

312 6. Advise and assist any regional planning councils within
 313 each district that have elected to address health issues in
 314 their strategic regional policy plans with the development of
 315 the health element of the plans to address the health goals and
 316 policies in the State Comprehensive Plan.

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317 7. Advise and assist local governments within each
 318 district on the development of an optional health plan element
 319 of the comprehensive plan provided in chapter 163, to assure
 320 compatibility with the health goals and policies in the State
 321 Comprehensive Plan and district health plan. To facilitate the
 322 implementation of this section, the local health council shall
 323 annually provide the local governments in its service area, upon
 324 request, with:

325 a. A copy and appropriate updates of the district health
 326 plan;

327 b. A report of hospital and nursing home utilization
 328 statistics for facilities within the local government
 329 jurisdiction; and

330 c. Applicable agency rules and calculated need
 331 methodologies for health facilities and services regulated under
 332 s. 408.034 for the district served by the local health council.

333 8. Monitor and evaluate the adequacy, appropriateness, and
 334 effectiveness, within the district, of local, state, federal,
 335 and private funds distributed to meet the needs of the medically
 336 indigent and other underserved population groups.

337 9. In conjunction with the Department of Health ~~Agency for~~
 338 ~~Health Care Administration~~, plan for services at the local level
 339 for persons infected with the human immunodeficiency virus.

340 10. Provide technical assistance to encourage and support
 341 activities by providers, purchasers, consumers, and local,
 342 regional, and state agencies in meeting the health care goals,
 343 objectives, and policies adopted by the local health council.

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344 11. Provide the agency with data required by rule for the
 345 review of certificate-of-need applications and the projection of
 346 need for health services and facilities in the district.

347 (c) Local health councils may conduct public hearings
 348 under ~~pursuant to~~ s. 408.039(3)(b).

349 (d) Each local health council shall enter into a
 350 memorandum of agreement with each regional planning council in
 351 its district that elects to address health issues in its
 352 strategic regional policy plan. In addition, each local health
 353 council shall enter into a memorandum of agreement with each
 354 local government that includes an optional health element in its
 355 comprehensive plan. Each memorandum of agreement must specify
 356 the manner in which each local government, regional planning
 357 council, and local health council will coordinate its activities
 358 to ensure a unified approach to health planning and
 359 implementation efforts.

360 (e) Local health councils may employ personnel or contract
 361 for staffing services with persons who possess appropriate
 362 qualifications to carry out the councils' purposes. However,
 363 these ~~such~~ personnel are not state employees.

364 (f) Personnel of the local health councils shall provide
 365 an annual orientation to council members about council member
 366 responsibilities. ~~The orientation shall include presentations~~
 367 ~~and participation by agency staff.~~

368 (g) Each local health council is authorized to accept and
 369 receive, in furtherance of its health planning functions, funds,
 370 grants, and services from governmental agencies and from private
 371 or civic sources and to perform studies related to local health
 372 planning in exchange for such funds, grants, or services. Each

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373 local health council shall, no later than January 30 of each
 374 year, render an accounting of the receipt and disbursement of
 375 such funds received by it to the Department of Health agency.
 376 The Department of Health agency shall consolidate all such
 377 reports and submit such consolidated report to the Legislature
 378 no later than March 1 of each year. ~~Funds received by a local~~
 379 ~~health council pursuant to this paragraph shall not be deemed to~~
 380 ~~be a substitute for, or an offset against, any funding provided~~
 381 ~~pursuant to subsection (2).~~

382 (2) FUNDING.--

383 (a) The Legislature intends that the cost of local health
 384 councils be borne ~~by application fees for certificates of need~~
 385 ~~and~~ by assessments on selected health care facilities subject to
 386 facility licensure by the Agency for Health Care Administration,
 387 including abortion clinics, assisted living facilities,
 388 ambulatory surgical centers, birthing centers, clinical
 389 laboratories except community nonprofit blood banks and clinical
 390 laboratories operated by practitioners for exclusive use
 391 regulated under s. 483.035, home health agencies, hospices,
 392 hospitals, intermediate care facilities for the developmentally
 393 disabled, nursing homes, and multiphasic testing centers and by
 394 assessments on organizations subject to certification by the
 395 agency under ~~pursuant to~~ chapter 641, part III, including health
 396 maintenance organizations and prepaid health clinics.

397 (b)1. A hospital licensed under chapter 395, a nursing
 398 home licensed under chapter 400, and an assisted living facility
 399 licensed under chapter 400 shall be assessed an annual fee based
 400 on number of beds.

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401 2. All other facilities and organizations listed in
 402 paragraph (a) shall each be assessed an annual fee of \$150.

403 3. Facilities operated by the Department of Children and
 404 Family Services, the Department of Health, or the Department of
 405 Corrections and any hospital that ~~which~~ meets the definition of
 406 rural hospital under ~~pursuant to~~ s. 395.602 are exempt from the
 407 assessment required in this subsection.

408 (c)1. The agency shall, by rule, establish fees for
 409 hospitals and nursing homes based on an assessment of \$2 per
 410 bed. However, no ~~such~~ facility shall be assessed more than a
 411 total of \$500 under this subsection.

412 2. The agency shall, by rule, establish fees for assisted
 413 living facilities based on an assessment of \$1 per bed. However,
 414 no ~~such~~ facility shall be assessed more than a total of \$150
 415 under this subsection.

416 3. The agency shall, by rule, establish an annual fee of
 417 \$150 for all other facilities and organizations listed in
 418 paragraph (a).

419 (d) The agency shall, by rule, establish a facility
 420 billing and collection process for the billing and collection of
 421 the health facility fees authorized by this subsection.

422 (e) A health facility which is assessed a fee under this
 423 subsection is subject to a fine of \$100 per day for each day in
 424 which the facility is late in submitting its annual fee up to
 425 maximum of the annual fee owed by the facility. A facility
 426 which refuses to pay the fee or fine is subject to the
 427 forfeiture of its license.

428 (f) The agency shall deposit in the Health Care Trust Fund
 429 all health care facility assessments that are assessed under

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430 this subsection and ~~proceeds from the certificate-of-need~~
 431 ~~application fees. The agency~~ shall transfer these funds to the
 432 Department of Health for an amount sufficient to maintain the
 433 ~~aggregate funding of level for~~ the local health councils as
 434 ~~specified in the General Appropriations Act.~~ The remaining
 435 certificate-of-need application fees shall be used only for the
 436 purpose of administering the certificate-of-need program Health
 437 ~~Facility and Services Development Act.~~

438 (3) DUTIES AND RESPONSIBILITIES OF THE AGENCY.--

439 (a) The agency, ~~in conjunction with the local health~~
 440 ~~councils,~~ is responsible for the coordinated planning of health
 441 care services in the state.

442 (b) The agency shall develop and maintain a comprehensive
 443 health care database for the purpose of health planning and for
 444 certificate-of-need determinations. The agency or its
 445 contractor is authorized to require the submission of
 446 information from health facilities, health service providers,
 447 and licensed health professionals which is determined by the
 448 agency, through rule, to be necessary for meeting the agency's
 449 responsibilities as established in this section.

450 ~~(c) The agency shall assist personnel of the local health~~
 451 ~~councils in providing an annual orientation to council members~~
 452 ~~about council member responsibilities.~~

453 (c)(d) The Department of Health ~~agency~~ shall contract with
 454 the local health councils for the services specified in
 455 subsection (1). All contract funds shall be distributed
 456 according to an allocation plan developed by the Department of
 457 Health ~~agency that provides for a minimum and equal funding base~~
 458 ~~for each local health council. Any remaining funds shall be~~

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459 ~~distributed based on adjustments for workload. The agency may~~
 460 ~~also make grants to or reimburse local health councils from~~
 461 ~~federal funds provided to the state for activities related to~~
 462 ~~those functions set forth in this section. The Department of~~
 463 Health agency may withhold funds from a local health council or
 464 cancel its contract with a local health council which does not
 465 meet performance standards agreed upon by the Department of
 466 Health agency and local health councils.

467 Section 4. Subsections (1) and (2) of section 408.034,
 468 Florida Statutes, are amended to read:

469 408.034 Duties and responsibilities of agency; rules.--

470 (1) The agency is designated as the single state agency to
 471 issue, revoke, or deny certificates of need and to issue,
 472 revoke, or deny exemptions from certificate-of-need review in
 473 accordance with ~~the district plans and~~ present and future
 474 federal and state statutes. The agency is designated as the
 475 state health planning agency for purposes of federal law.

476 (2) In the exercise of its authority to issue licenses to
 477 health care facilities and health service providers, as provided
 478 under chapters 393, 395, and parts II and VI of chapter 400, the
 479 agency may not issue a license to any health care facility or
 480 health service provider that, ~~hospice, or part of a health care~~
 481 ~~facility which~~ fails to receive a certificate of need or an
 482 exemption for the licensed facility or service.

483 Section 5. Section 408.035, Florida Statutes, is amended
 484 to read:

485 408.035 Review criteria.--The agency shall determine the
 486 reviewability of applications and shall review applications for

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487 certificate-of-need determinations for health care facilities
 488 and health services in context with the following criteria:

489 (1) The need for the health care facilities and health
 490 services being proposed ~~in relation to the applicable district~~
 491 ~~health plan.~~

492 (2) The availability, quality of care, accessibility, and
 493 extent of utilization of existing health care facilities and
 494 health services in the service district of the applicant.

495 (3) The ability of the applicant to provide quality of
 496 care and the applicant's record of providing quality of care.

497 ~~(4) The need in the service district of the applicant for~~
 498 ~~special health care services that are not reasonably and~~
 499 ~~economically accessible in adjoining areas.~~

500 ~~(5) The needs of research and educational facilities,~~
 501 ~~including, but not limited to, facilities with institutional~~
 502 ~~training programs and community training programs for health~~
 503 ~~care practitioners and for doctors of osteopathic medicine and~~
 504 ~~medicine at the student, internship, and residency training~~
 505 ~~levels.~~

506 (4)~~(6)~~ The availability of resources, including health
 507 personnel, management personnel, and funds for capital and
 508 operating expenditures, for project accomplishment and
 509 operation.

510 (5)~~(7)~~ The extent to which the proposed services will
 511 enhance access to health care for residents of the service
 512 district.

513 (6)~~(8)~~ The immediate and long-term financial feasibility
 514 of the proposal.

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515 ~~(7)(9)~~ The extent to which the proposal will foster
 516 competition that promotes quality and cost-effectiveness.

517 ~~(8)(10)~~ The costs and methods of the proposed
 518 construction, including the costs and methods of energy
 519 provision and the availability of alternative, less costly, or
 520 more effective methods of construction.

521 ~~(9)(11)~~ The applicant's past and proposed provision of
 522 health care services to Medicaid patients and the medically
 523 indigent.

524 ~~(10)(12)~~ The applicant's designation as a Gold Seal
 525 Program nursing facility under ~~pursuant to~~ s. 400.235, when the
 526 applicant is requesting additional nursing home beds at that
 527 facility.

528 Section 6. Section 408.036, Florida Statutes, is amended
 529 to read:

530 408.036 Projects subject to review; exemptions.--

531 (1) APPLICABILITY.--Unless exempt under subsection (3),
 532 all health-care-related projects, as described in paragraphs
 533 ~~(a)-(e)~~ ~~(a)-(h)~~, are subject to review and must file an
 534 application for a certificate of need with the agency. The
 535 agency is exclusively responsible for determining whether a
 536 health-care-related project is subject to review under ss.
 537 408.031-408.045.

538 (a) The addition of community nursing home or ICF/DD beds
 539 by new construction or alteration.

540 (b) The new construction or establishment of additional
 541 health care facilities, including a replacement health care
 542 facility when the proposed project site is not located on the
 543 same site as, or within 1 mile of, the existing health care

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544 facility, if the number of beds in each licensed bed category
 545 will not increase.

546 (c) The conversion from one type of health care facility
 547 to another, including the conversion from a general hospital, a
 548 specialty hospital, or long-term care hospital.

549 ~~(d) An increase in the total licensed bed capacity of a~~
 550 ~~health care facility.~~

551 (d)(e) The establishment of a hospice or hospice inpatient
 552 facility, except as provided in s. 408.043.

553 ~~(f) The establishment of inpatient health services by a~~
 554 ~~health care facility, or a substantial change in such services.~~

555 ~~(g) An increase in the number of beds for acute care,~~
 556 ~~nursing home care beds, specialty burn units, neonatal intensive~~
 557 ~~care units, comprehensive rehabilitation, mental health~~
 558 ~~services, or hospital-based distinct part skilled nursing units,~~
 559 ~~or at a long-term care hospital.~~

560 (e)(h) The establishment of tertiary health services.

561 (2) PROJECTS SUBJECT TO EXPEDITED REVIEW.--Unless exempt
 562 under pursuant to subsection (3), projects subject to an
 563 expedited review shall include, but not be limited to:

564 ~~(a) Research, education, and training programs.~~

565 ~~(b) Shared services contracts or projects.~~

566 (a)(e) A transfer of a certificate of need, except that,
 567 when an existing hospital is acquired by a purchaser, all
 568 certificates of need issued to the hospital which are not yet
 569 operational are acquired by the purchaser without need for a
 570 transfer.

571 (b) Replacement of a community nursing home or ICF/DD when
 572 the proposed project site is located within the same district

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573 and the same planning area of the health care facility being
574 replaced, if the number of licensed beds in the proposed project
575 is the same as that of the facility being replaced.

576 ~~(d) A 50 percent increase in nursing home beds for a~~
577 ~~facility incorporated and operating in this state for at least~~
578 ~~60 years on or before July 1, 1988, which has a licensed nursing~~
579 ~~home facility located on a campus providing a variety of~~
580 ~~residential settings and supportive services. The increased~~
581 ~~nursing home beds shall be for the exclusive use of the campus~~
582 ~~residents. Any application on behalf of an applicant meeting~~
583 ~~this requirement shall be subject to the base fee of \$5,000~~
584 ~~provided in s. 408.038.~~

585 ~~(e) Replacement of a health care facility when the~~
586 ~~proposed project site is located in the same district and within~~
587 ~~a 1-mile radius of the replaced health care facility.~~

588 ~~(f) The conversion of mental health services beds licensed~~
589 ~~under chapter 395 or hospital-based distinct part skilled~~
590 ~~nursing unit beds to general acute care beds; the conversion of~~
591 ~~mental health services beds between or among the licensed bed~~
592 ~~categories defined as beds for mental health services; or the~~
593 ~~conversion of general acute care beds to beds for mental health~~
594 ~~services.~~

595 ~~1. Conversion under this paragraph shall not establish a~~
596 ~~new licensed bed category at the hospital but shall apply only~~
597 ~~to categories of beds licensed at that hospital.~~

598 ~~2. Beds converted under this paragraph must be licensed~~
599 ~~and operational for at least 12 months before the hospital may~~
600 ~~apply for additional conversion affecting beds of the same type.~~

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602 The agency shall develop rules to implement the provisions for
 603 expedited review, including time schedule, application content
 604 which may be reduced from the full requirements of s.
 605 408.037(1), and application processing.

606 (3) EXEMPTIONS.--Upon request, the following projects are
 607 subject to exemption from the provisions of subsection (1):

608 ~~(a) For replacement of a licensed health care facility on~~
 609 ~~the same site, provided that the number of beds in each licensed~~
 610 ~~bed category will not increase.~~

611 (a)~~(b)~~ For hospice services or for swing beds in a rural
 612 hospital, as defined in s. 395.602, in a number that does not
 613 exceed one-half of its licensed beds.

614 (b)~~(e)~~ For the conversion of licensed acute care hospital
 615 beds to Medicare and Medicaid certified skilled nursing beds in
 616 a rural hospital, as defined in s. 395.602, so long as the
 617 conversion of the beds does not involve the construction of new
 618 facilities. The total number of skilled nursing beds, including
 619 swing beds, may not exceed one-half of the total number of
 620 licensed beds in the rural hospital as of July 1, 1993.
 621 Certified skilled nursing beds designated under this paragraph,
 622 excluding swing beds, shall be included in the community nursing
 623 home bed inventory. A rural hospital which subsequently
 624 decertifies any acute care beds exempted under this paragraph
 625 shall notify the agency of the decertification, and the agency
 626 shall adjust the community nursing home bed inventory
 627 accordingly.

628 (c)~~(d)~~ For the addition of nursing home beds at a skilled
 629 nursing facility that is part of a retirement community that
 630 provides a variety of residential settings and supportive

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631 services and that has been incorporated and operated in this
 632 state for at least 65 years on or before July 1, 1994. All
 633 nursing home beds must not be available to the public but must
 634 be for the exclusive use of the community residents.

635 ~~(e) For an increase in the bed capacity of a nursing~~
 636 ~~facility licensed for at least 50 beds as of January 1, 1994,~~
 637 ~~under part II of chapter 400 which is not part of a continuing~~
 638 ~~care facility if, after the increase, the total licensed bed~~
 639 ~~capacity of that facility is not more than 60 beds and if the~~
 640 ~~facility has been continuously licensed since 1950 and has~~
 641 ~~received a superior rating on each of its two most recent~~
 642 ~~licensure surveys.~~

643 (d)(f) For an inmate health care facility built by or for
 644 the exclusive use of the Department of Corrections as provided
 645 in chapter 945. This exemption expires when the such facility is
 646 converted to other uses.

647 ~~(g) For the termination of an inpatient health care~~
 648 ~~service, upon 30 days' written notice to the agency.~~

649 ~~(h) For the delicensure of beds, upon 30 days' written~~
 650 ~~notice to the agency. A request for exemption submitted under~~
 651 ~~this paragraph must identify the number, the category of beds,~~
 652 ~~and the name of the facility in which the beds to be delicensed~~
 653 ~~are located.~~

654 (e)(i) For the provision of adult inpatient diagnostic
 655 cardiac catheterization services in a hospital.

656 1. In addition to any other documentation otherwise
 657 required by the agency, a request for an exemption submitted
 658 under this paragraph must comply with the following criteria:

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659 a. The applicant must certify it will not provide
 660 therapeutic cardiac catheterization pursuant to the grant of the
 661 exemption.

662 b. The applicant must certify it will meet and
 663 continuously maintain the minimum licensure requirements adopted
 664 by the agency governing such programs under ~~pursuant to~~
 665 subparagraph 2.

666 c. The applicant must certify it will provide a minimum of
 667 2 percent of its services to charity and Medicaid patients.

668 2. The agency shall adopt licensure requirements by rule
 669 which govern the operation of adult inpatient diagnostic cardiac
 670 catheterization programs established under ~~pursuant to~~ the
 671 exemption provided in this paragraph. The rules shall ensure
 672 that the ~~such~~ programs:

673 a. Perform only adult inpatient diagnostic cardiac
 674 catheterization services authorized by the exemption and will
 675 not provide therapeutic cardiac catheterization or any other
 676 services not authorized by the exemption.

677 b. Maintain sufficient appropriate equipment and health
 678 personnel to ensure quality and safety.

679 c. Maintain appropriate times of operation and protocols
 680 to ensure availability and appropriate referrals in the event of
 681 emergencies.

682 d. Maintain appropriate program volumes to ensure quality
 683 and safety.

684 e. Provide a minimum of 2 percent of its services to
 685 charity and Medicaid patients each year.

686 3.a. The exemption provided by this paragraph shall not
 687 apply unless the agency determines that the program is in

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688 compliance with the requirements of subparagraph 1. and that the
 689 program will, after beginning operation, continuously comply
 690 with the rules adopted under ~~pursuant to~~ subparagraph 2. The
 691 agency shall monitor the ~~such~~ programs to ensure compliance with
 692 the requirements of subparagraph 2.

693 b.(I) The exemption for a program expires ~~shall expire~~
 694 immediately when the program fails to comply with the rules
 695 adopted under ~~pursuant to~~ sub-subparagraphs 2.a., b., and c.

696 (II) Beginning 18 months after a program first begins
 697 treating patients, the exemption for a program expires ~~shall~~
 698 ~~expire~~ when the program fails to comply with the rules adopted
 699 under ~~pursuant to~~ sub-subparagraphs 2.d. and e.

700 (III) If the exemption for a program expires under
 701 ~~pursuant to~~ sub-sub-subparagraph (I) or sub-sub-subparagraph
 702 (II), the agency may ~~shall~~ not grant an exemption under ~~pursuant~~
 703 ~~to~~ this paragraph for an adult inpatient diagnostic cardiac
 704 catheterization program located at the same hospital until 2
 705 years following the date of the determination by the agency that
 706 the program failed to comply with the rules adopted under
 707 ~~pursuant to~~ subparagraph 2.

708 (f)~~(j)~~ For mobile surgical facilities and related health
 709 care services provided under contract with the Department of
 710 Corrections or a private correctional facility operating under
 711 ~~pursuant to~~ chapter 957.

712 (g)~~(k)~~ For state veterans' nursing homes operated by or on
 713 behalf of the Florida Department of Veterans' Affairs in
 714 accordance with part II of chapter 296 for which at least 50
 715 percent of the construction cost is federally funded and for
 716 which the Federal Government pays a per diem rate not to exceed

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717 one-half of the cost of the veterans' care in the ~~such~~ state
 718 nursing homes. These beds shall not be included in the nursing
 719 home bed inventory.

720 (h)~~(l)~~ For combination within one nursing home facility of
 721 the beds or services authorized by two or more certificates of
 722 need issued in the same planning subdistrict. An exemption
 723 granted under this paragraph shall extend the validity period of
 724 the certificates of need to be consolidated by the length of the
 725 period beginning upon submission of the exemption request and
 726 ending with issuance of the exemption. The longest validity
 727 period among the certificates shall be applicable to each of the
 728 combined certificates.

729 (i)~~(m)~~ For division into two or more nursing home
 730 facilities of beds or services authorized by one certificate of
 731 need issued in the same planning subdistrict. An exemption
 732 granted under this paragraph shall extend the validity period of
 733 the certificate of need to be divided by the length of the
 734 period beginning upon submission of the exemption request and
 735 ending with issuance of the exemption.

736 ~~(n) For the addition of hospital beds licensed under~~
 737 ~~chapter 395 for acute care, mental health services, or a~~
 738 ~~hospital-based distinct part skilled nursing unit in a number~~
 739 ~~that may not exceed 10 total beds or 10 percent of the licensed~~
 740 ~~capacity of the bed category being expanded, whichever is~~
 741 ~~greater. Beds for specialty burn units, neonatal intensive care~~
 742 ~~units, or comprehensive rehabilitation, or at a long-term care~~
 743 ~~hospital, may not be increased under this paragraph.~~

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744 ~~1. In addition to any other documentation otherwise~~
745 ~~required by the agency, a request for exemption submitted under~~
746 ~~this paragraph must:~~

747 ~~a. Certify that the prior 12-month average occupancy rate~~
748 ~~for the category of licensed beds being expanded at the facility~~
749 ~~meets or exceeds 80 percent or, for a hospital-based distinct~~
750 ~~part skilled nursing unit, the prior 12-month average occupancy~~
751 ~~rate meets or exceeds 96 percent.~~

752 ~~b. Certify that any beds of the same type authorized for~~
753 ~~the facility under this paragraph before the date of the current~~
754 ~~request for an exemption have been licensed and operational for~~
755 ~~at least 12 months.~~

756 ~~2. The timeframes and monitoring process specified in s.~~
757 ~~408.040(2)(a)-(c) apply to any exemption issued under this~~
758 ~~paragraph.~~

759 ~~3. The agency shall count beds authorized under this~~
760 ~~paragraph as approved beds in the published inventory of~~
761 ~~hospital beds until the beds are licensed.~~

762 ~~(o) For the addition of acute care beds, as authorized by~~
763 ~~rule consistent with s. 395.003(4), in a number that may not~~
764 ~~exceed 10 total beds or 10 percent of licensed bed capacity,~~
765 ~~whichever is greater, for temporary beds in a hospital that has~~
766 ~~experienced high seasonal occupancy within the prior 12-month~~
767 ~~period or in a hospital that must respond to emergency~~
768 ~~circumstances.~~

769 ~~(j)(p)~~ (j)(p) For the addition of nursing home beds licensed
770 under chapter 400 in a number not exceeding 10 total beds or 10
771 percent of the number of beds licensed in the facility being
772 expanded, whichever is greater.

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773 1. In addition to any other documentation required by the
 774 agency, a request for exemption submitted under this paragraph
 775 must:

776 a. Effective until June 30, 2001, certify that the
 777 facility has not had any class I or class II deficiencies within
 778 the 30 months preceding the request for addition.

779 b. Effective on July 1, 2001, certify that the facility
 780 has been designated as a Gold Seal nursing home under s.
 781 400.235.

782 c. Certify that the prior 12-month average occupancy rate
 783 for the nursing home beds at the facility meets or exceeds 96
 784 percent.

785 d. Certify that any beds authorized for the facility under
 786 this paragraph before the date of the current request for an
 787 exemption have been licensed and operational for at least 12
 788 months.

789 2. The timeframes and monitoring process specified in s.
 790 408.040(2)(a)-(c) apply to any exemption issued under this
 791 paragraph.

792 3. The agency shall count beds authorized under this
 793 paragraph as approved beds in the published inventory of nursing
 794 home beds until the beds are licensed.

795 (k) For establishing a Level II neonatal intensive care
 796 unit with at least 10 beds, upon documentation to the agency
 797 that the applicant hospital had a minimum of 1,500 births during
 798 the previous 12 months, or establishing a Level III neonatal
 799 intensive care unit with at least 15 beds, upon documentation to
 800 the agency that the applicant hospital has a Level II neonatal
 801 intensive care unit of at least 10 beds and had a minimum of

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802 3,500 births during the previous 12 months, if the applicant
 803 commits to providing services to Medicaid and charity care
 804 patients at a level equal to or greater than the district
 805 average. This commitment is subject to s. 408.040.

806 (l) For adding comprehensive medical rehabilitation or
 807 mental health services or beds, if the applicant commits to
 808 providing services to Medicaid or charity care patients at a
 809 level equal to or greater than the district average. This
 810 commitment is subject to s. 408.040.

811 ~~(q) For establishment of a specialty hospital offering a~~
 812 ~~range of medical service restricted to a defined age or gender~~
 813 ~~group of the population or a restricted range of services~~
 814 ~~appropriate to the diagnosis, care, and treatment of patients~~
 815 ~~with specific categories of medical illnesses or disorders,~~
 816 ~~through the transfer of beds and services from an existing~~
 817 ~~hospital in the same county.~~

818 ~~(r) For the conversion of hospital-based Medicare and~~
 819 ~~Medicaid certified skilled nursing beds to acute care beds, if~~
 820 ~~the conversion does not involve the construction of new~~
 821 ~~facilities.~~

822 ~~(s)1. For an adult open-heart surgery program to be~~
 823 ~~located in a new hospital provided the new hospital is being~~
 824 ~~established in the location of an existing hospital with an~~
 825 ~~adult open-heart surgery program, the existing hospital and the~~
 826 ~~existing adult open-heart surgery program are being relocated to~~
 827 ~~a replacement hospital, and the replacement hospital will~~
 828 ~~utilize a closed-staff model. A hospital is exempt from the~~
 829 ~~certificate-of-need review for the establishment of an open-~~

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830 ~~heart surgery program if the application for exemption submitted~~
831 ~~under this paragraph complies with the following criteria:~~

832 ~~a. The applicant must certify that it will meet and~~
833 ~~continuously maintain the minimum Florida Administrative Code~~
834 ~~and any future licensure requirements governing adult open heart~~
835 ~~programs adopted by the agency, including the most current~~
836 ~~guidelines of the American College of Cardiology and American~~
837 ~~Heart Association Guidelines for Adult Open Heart Programs.~~

838 ~~b. The applicant must certify that it will maintain~~
839 ~~sufficient appropriate equipment and health personnel to ensure~~
840 ~~quality and safety.~~

841 ~~e. The applicant must certify that it will maintain~~
842 ~~appropriate times of operation and protocols to ensure~~
843 ~~availability and appropriate referrals in the event of~~
844 ~~emergencies.~~

845 ~~d. The applicant is a newly licensed hospital in a~~
846 ~~physical location previously owned and licensed to a hospital~~
847 ~~performing more than 300 open heart procedures each year,~~
848 ~~including heart transplants.~~

849 ~~e. The applicant must certify that it can perform more~~
850 ~~than 300 diagnostic cardiac catheterization procedures per year,~~
851 ~~combined inpatient and outpatient, by the end of the third year~~
852 ~~of its operation.~~

853 ~~f. The applicant's payor mix at a minimum reflects the~~
854 ~~community average for Medicaid, charity care, and self-pay~~
855 ~~patients or the applicant must certify that it will provide a~~
856 ~~minimum of 5 percent of Medicaid, charity care, and self-pay to~~
857 ~~open heart surgery patients.~~

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858 ~~g. If the applicant fails to meet the established criteria~~
 859 ~~for open heart programs or fails to reach 300 surgeries per year~~
 860 ~~by the end of its third year of operation, it must show cause~~
 861 ~~why its exemption should not be revoked.~~

862 ~~h. In order to ensure continuity of available services,~~
 863 ~~the applicant of the newly licensed hospital may apply for this~~
 864 ~~certificate of need before taking possession of the physical~~
 865 ~~facilities. The effective date of the certificate of need will~~
 866 ~~be concurrent with the effective date of the newly issued~~
 867 ~~hospital license.~~

868 ~~2. By December 31, 2004, and annually thereafter, the~~
 869 ~~agency shall submit a report to the Legislature providing~~
 870 ~~information concerning the number of requests for exemption~~
 871 ~~received under this paragraph and the number of exemptions~~
 872 ~~granted or denied.~~

873 ~~3. This paragraph is repealed effective January 1, 2008.~~

874 ~~(t)1. For the provision of adult open heart services in a~~
 875 ~~hospital located within the boundaries of Palm Beach, Polk,~~
 876 ~~Martin, St. Lucie, and Indian River Counties if the following~~
 877 ~~conditions are met: The exemption must be based upon objective~~
 878 ~~criteria and address and solve the twin problems of geographic~~
 879 ~~and temporal access. A hospital shall be exempt from the~~
 880 ~~certificate of need review for the establishment of an open-~~
 881 ~~heart surgery program when the application for exemption~~
 882 ~~submitted under this paragraph complies with the following~~
 883 ~~criteria:~~

884 ~~a. The applicant must certify that it will meet and~~
 885 ~~continuously maintain the minimum licensure requirements adopted~~
 886 ~~by the agency governing adult open heart programs, including the~~

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887 ~~most current guidelines of the American College of Cardiology~~
888 ~~and American Heart Association Guidelines for Adult Open Heart~~
889 ~~Programs.~~

890 ~~b. The applicant must certify that it will maintain~~
891 ~~sufficient appropriate equipment and health personnel to ensure~~
892 ~~quality and safety.~~

893 ~~e. The applicant must certify that it will maintain~~
894 ~~appropriate times of operation and protocols to ensure~~
895 ~~availability and appropriate referrals in the event of~~
896 ~~emergencies.~~

897 ~~d. The applicant can demonstrate that it is referring 300~~
898 ~~or more patients per year from the hospital, including the~~
899 ~~emergency room, for cardiac services at a hospital with cardiac~~
900 ~~services, or that the average wait for transfer for 50 percent~~
901 ~~or more of the cardiac patients exceeds 4 hours.~~

902 ~~e. The applicant is a general acute care hospital that is~~
903 ~~in operation for 3 years or more.~~

904 ~~f. The applicant is performing more than 300 diagnostic~~
905 ~~cardiac catheterization procedures per year, combined inpatient~~
906 ~~and outpatient.~~

907 ~~g. The applicant's payor mix at a minimum reflects the~~
908 ~~community average for Medicaid, charity care, and self-pay~~
909 ~~patients or the applicant must certify that it will provide a~~
910 ~~minimum of 5 percent of Medicaid, charity care, and self-pay to~~
911 ~~open-heart surgery patients.~~

912 ~~h. If the applicant fails to meet the established criteria~~
913 ~~for open-heart programs or fails to reach 300 surgeries per year~~
914 ~~by the end of its third year of operation, it must show cause~~
915 ~~why its exemption should not be revoked.~~

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916 ~~2. By December 31, 2004, and annually thereafter, the~~
 917 ~~Agency for Health Care Administration shall submit a report to~~
 918 ~~the Legislature providing information concerning the number of~~
 919 ~~requests for exemption received under this paragraph and the~~
 920 ~~number of exemptions granted or denied.~~

921 (4) A request for exemption under subsection (3) may be
 922 made at any time and is not subject to the batching requirements
 923 of this section. The request shall be supported by such
 924 documentation as the agency requires by rule. The agency shall
 925 assess a fee of \$250 for each request for exemption submitted
 926 under subsection (3).

927 (5) NOTIFICATION.--Health care facilities and providers
 928 must notify the agency of the following:

929 (a) Replacement of a health care facility when the
 930 proposed project site is located in the same district and on the
 931 existing health care facility site or within a 1-mile radius of
 932 the replaced health care facility, if the number and type of
 933 beds do not increase.

934 (b) The termination of a health care service, upon 30
 935 days' written notice to the agency.

936 (c) The addition or delicensure of beds.

937
 938 Notification under this subsection may be made at any time
 939 before the action described, by electronic, facsimile, or
 940 written means.

941 Section 7. Section 408.0361, Florida Statutes, is amended
 942 to read:

943 408.0361 Diagnostic cardiac catheterization services
 944 providers; compliance with guidelines and requirements.--

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945 (1) Each provider of diagnostic cardiac catheterization
 946 services shall comply with the requirements of s.
 947 408.036(3)(e)2.a.-d. ~~s. 408.036(3)(i)2.a.-d.~~, and rules of the
 948 agency for ~~Health Care Administration~~ governing the operation of
 949 adult inpatient diagnostic cardiac catheterization programs,
 950 including the most recent guidelines of the American College of
 951 Cardiology and American Heart Association Guidelines for Cardiac
 952 Catheterization and Cardiac Catheterization Laboratories.

953 (2) The agency shall adopt rules for licensure standards
 954 for adult interventional cardiology services and burn units
 955 licensed under chapter 395. The rules shall consider at a
 956 minimum:

- 957 (a) Staffing;
- 958 (b) Equipment;
- 959 (c) Physical plant;
- 960 (d) Operating protocols;
- 961 (e) Provision of services to Medicaid and charity care
 962 patients;
- 963 (f) Accreditation;
- 964 (g) Licensure period;
- 965 (h) Fees; and
- 966 (i) Enforcement of minimum standards.

967

968 Any provider holding a certificate of need on July 1, 2004, and
 969 any provider in receipt of a notice of intent to grant a
 970 certificate of need or a final order of the agency granting a
 971 certificate of need for an adult interventional cardiology
 972 service or burn unit shall be exempt from complying with the
 973 rules for 2 years following the date of its next license

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974 renewal. Thereafter, each provider must meet the licensure
 975 standards for each license renewal.

976 (3) When adopting rules for adult interventional
 977 cardiology services, the agency shall include rules that allow
 978 for:

979 (a) The establishment of two hospital program licensure
 980 levels: a Level I program authorizing the performance of adult
 981 percutaneous cardiac intervention without on-site cardiac
 982 surgery and a Level II program authorizing the performance of
 983 percutaneous cardiac intervention with on-site cardiac surgery.

984 (b) A hospital seeking a Level I program, demonstration
 985 that for the most recent 12-month period as reported to the
 986 agency it has provided a minimum of 300 adult inpatient and
 987 outpatient diagnostic cardiac catheterizations and that it has a
 988 formalized, written transfer agreement with a hospital that has
 989 a Level II program, including written transport protocols to
 990 ensure safe and efficient transfer of a patient within 60
 991 minutes.

992 (c) A hospital seeking a Level II program, demonstration
 993 that for the most recent 12-month period as reported to the
 994 agency that it has performed a minimum of 1,100 adult inpatient
 995 and outpatient diagnostic cardiac catheterizations, or has
 996 discharged at least 800 patients with the primary diagnosis of
 997 ischemic heart disease.

998 (d) A demonstration of sufficient trained staff,
 999 equipment, and operating procedures to assure patient quality
 1000 and safety.

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1001 (e) The establishment of appropriate hours of operation
 1002 and protocols to ensure availability and timely referral in the
 1003 event of emergencies.

1004 (f) A demonstration of a plan to provide services to
 1005 Medicaid and charity care patients.

1006 (4) After a hospital's cardiac interventional program has
 1007 been operational for 12 consecutive months, and the risk-
 1008 adjusted mortality for coronary bypass surgery for any
 1009 successive 12-month period exceeds, by more than 1.75 times, the
 1010 national risk-adjusted mortality rate for coronary bypass
 1011 surgery, as reported to the American Society of Thoracic
 1012 Surgeons, in the first 2 years of operation of the hospital's
 1013 Level II program, or by more than 1.25 times the national risk
 1014 adjusted mortality rate for coronary bypass surgery, as reported
 1015 by the American Society of Thoracic Surgeons, in any successive
 1016 12-month period after the second year of operation, the hospital
 1017 shall perform a 30-day focused review of its Level II program
 1018 with the intention of reducing the risk-adjusted mortality rate
 1019 to reasonably acceptable levels. If mortality levels do not
 1020 return to reasonably acceptable levels, the agency may initiate
 1021 action up to and including suspension or revocation of licensure
 1022 of the Level II program.

1023 Section 8. The Secretary of Health Care Administration
 1024 shall appoint an advisory group to study the issue of replacing
 1025 certificate-of-need review of organ transplant programs
 1026 operating under chapter 408, Florida Statutes, with licensure
 1027 regulation of organ transplant programs under chapter 395,
 1028 Florida Statutes. The advisory group must include three
 1029 representatives of organ transplant providers, one

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1030 representative of an organ procurement organization, one
 1031 representative of the Division of Health Quality Assurance, one
 1032 representative of the Medicaid program, and one organ transplant
 1033 patient advocate. The advisory group shall, at a minimum, make
 1034 recommendations regarding access to organs, delivery of services
 1035 to Medicaid and charity care patients, staff training, and
 1036 resource requirements for organ transplant programs in a report
 1037 submitted to the Governor, the Secretary of Health Care
 1038 Administration, and the Legislature by July 1, 2005.

1039 Section 9. Section 408.038, Florida Statutes, is amended
 1040 to read:

1041 408.038 Fees.--The agency shall assess fees on
 1042 certificate-of-need applications. The ~~Such~~ fees shall be for
 1043 the purpose of funding ~~the functions of the local health~~
 1044 ~~councils and~~ the activities of the agency and shall be allocated
 1045 as provided in s. 408.033. The fee shall be determined as
 1046 follows:

- 1047 (1) A minimum base fee of \$10,000 ~~\$5,000~~.
- 1048 (2) In addition to the base fee of \$10,000 ~~\$5,000~~, 0.015
 1049 of each dollar of proposed expenditure, except that a fee may
 1050 not exceed \$50,000 ~~\$22,000~~.

1051 Section 10. Section 408.039, Florida Statutes, is amended
 1052 to read:

1053 408.039 Review process.--The review process for
 1054 certificates of need shall be as follows:

- 1055 (1) REVIEW CYCLES.--The agency by rule shall provide for
 1056 applications to be submitted on a timetable or cycle basis;
 1057 provide for review on a timely basis; and provide for all
 1058 completed applications pertaining to similar types of services

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1059 or facilities affecting the same service district to be
 1060 considered in relation to each other no less often than annually
 1061 ~~two times a year.~~

1062 (2) LETTERS OF INTENT.--

1063 (a) At least 30 days before ~~prior to~~ filing an
 1064 application, a letter of intent shall be filed by the applicant
 1065 with the agency, respecting the development of a proposal
 1066 subject to review. No letter of intent is required for
 1067 expedited projects as defined by rule by the agency.

1068 (b) The agency shall provide a mechanism by which
 1069 applications may be filed to compete with proposals described in
 1070 filed letters of intent.

1071 (c) Letters of intent must describe the proposal; specify
 1072 the number of beds sought, if any; identify the services to be
 1073 provided and the specific subdistrict location; and identify the
 1074 applicant.

1075 (d) Within 21 days after filing a letter of intent, the
 1076 agency shall publish notice of the filing of letters of intent
 1077 in the Florida Administrative Weekly and notice that, if
 1078 requested, a public hearing shall be held at the local level
 1079 within 21 days after the application is deemed complete. Notices
 1080 under this paragraph must contain due dates applicable to the
 1081 cycle for filing applications and for requesting a hearing.

1082 (3) APPLICATION PROCESSING.--

1083 (a) An applicant shall file an application with the
 1084 agency, and shall furnish a copy of the application to ~~the local~~
 1085 ~~health council and~~ the agency. Within 15 days after the
 1086 applicable application filing deadline established by agency
 1087 rule, the staff of the agency shall determine if the application

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1088 is complete. If the application is incomplete, the staff shall
 1089 request specific information from the applicant necessary for
 1090 the application to be complete; however, the staff may make only
 1091 one ~~such~~ request. If the requested information is not filed with
 1092 the agency within 21 days of the receipt of the staff's request,
 1093 the application shall be deemed incomplete and deemed withdrawn
 1094 from consideration.

1095 (b) Upon the request of any applicant or substantially
 1096 affected person within 14 days after notice that an application
 1097 has been filed, a public hearing may be held at the agency's
 1098 discretion if the agency determines that a proposed project
 1099 involves issues of great local public interest. The public
 1100 hearing shall allow applicants and other interested parties
 1101 reasonable time to present their positions and to present
 1102 rebuttal information. A recorded verbatim record of the hearing
 1103 shall be maintained. The public hearing shall be held at the
 1104 local level within 21 days after the application is deemed
 1105 complete.

1106 (4) STAFF RECOMMENDATIONS.--

1107 (a) The agency's review of and final agency action on
 1108 applications shall be in accordance with ~~the district health~~
 1109 ~~plan, and~~ statutory criteria, and the implementing
 1110 administrative rules. In the application review process, the
 1111 agency shall give a preference, as defined by rule of the
 1112 agency, to an applicant that ~~which~~ proposes to develop a nursing
 1113 home in a nursing home geographically underserved area.

1114 (b) Within 60 days after all the applications in a review
 1115 cycle are determined to be complete, the agency shall issue its
 1116 State Agency Action Report and Notice of Intent to grant a

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1117 certificate of need for the project in its entirety, to grant a
 1118 certificate of need for identifiable portions of the project, or
 1119 to deny a certificate of need. The State Agency Action Report
 1120 shall set forth in writing its findings of fact and
 1121 determinations upon which its decision is based. ~~If a finding of~~
 1122 ~~fact or determination by the agency is counter to the district~~
 1123 ~~health plan of the local health council, the agency shall~~
 1124 ~~provide in writing its reason for its findings, item by item, to~~
 1125 ~~the local health council.~~ If the agency intends to grant a
 1126 certificate of need, the State Agency Action Report or the
 1127 Notice of Intent shall also include any conditions which the
 1128 agency intends to attach to the certificate of need. The agency
 1129 shall designate by rule a senior staff person, other than the
 1130 person who issues the final order, to issue State Agency Action
 1131 Reports and Notices of Intent.

1132 (c) The agency shall publish its proposed decision set
 1133 forth in the Notice of Intent in the Florida Administrative
 1134 Weekly within 14 days after the Notice of Intent is issued.

1135 (d) If no administrative hearing is requested under
 1136 ~~pursuant to~~ subsection (5), the State Agency Action Report and
 1137 the Notice of Intent shall become the final order of the agency.

1138 The agency shall provide a copy of the final order to the
 1139 appropriate local health council.

1140 (5) ADMINISTRATIVE HEARINGS.--

1141 (a) Within 21 days after publication of notice of the
 1142 State Agency Action Report and Notice of Intent, any person
 1143 authorized under paragraph (c) to participate in a hearing may
 1144 file a request for an administrative hearing; failure to file a
 1145 request for hearing within 21 days of publication of notice

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1146 shall constitute a waiver of any right to a hearing and a waiver
 1147 of the right to contest the final decision of the agency. A
 1148 copy of the request for hearing shall be served on the
 1149 applicant.

1150 (b) Hearings shall be held in Tallahassee unless the
 1151 administrative law judge determines that changing the location
 1152 will facilitate the proceedings. The agency shall assign
 1153 proceedings requiring hearings to the Division of Administrative
 1154 Hearings of the Department of Management Services within 10 days
 1155 after the time has expired for requesting a hearing. Except
 1156 upon unanimous consent of the parties or upon the granting by
 1157 the administrative law judge of a motion of continuance,
 1158 hearings shall commence within 60 days after the administrative
 1159 law judge has been assigned. All parties, except the agency,
 1160 shall bear their own expense of preparing a transcript. In any
 1161 application for a certificate of need which is referred to the
 1162 Division of Administrative Hearings for hearing, the
 1163 administrative law judge shall complete and submit to the
 1164 parties a recommended order as provided in ss. 120.569 and
 1165 120.57. The recommended order shall be issued within 30 days
 1166 after the receipt of the proposed recommended orders or the
 1167 deadline for submission of the ~~such~~ proposed recommended orders,
 1168 whichever is earlier. The division shall adopt procedures for
 1169 administrative hearings which shall maximize the use of
 1170 stipulated facts and shall provide for the admission of prepared
 1171 testimony.

1172 (c) In administrative proceedings challenging the issuance
 1173 or denial of a certificate of need, only applicants considered
 1174 by the agency in the same batching cycle are entitled to a

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1175 comparative hearing on their applications. Existing health care
 1176 facilities may initiate or intervene in an administrative
 1177 hearing upon a showing that an established program will be
 1178 substantially affected by the issuance of any certificate of
 1179 need, whether reviewed under s. 408.036(1) or (2), to a
 1180 competing proposed facility or program within the same district.

1181 (d) The applicant's failure to strictly comply with the
 1182 requirements of s. 408.037(1) or paragraph (2)(c) is not cause
 1183 for dismissal of the application, unless the failure to comply
 1184 impairs the fairness of the proceeding or affects the
 1185 correctness of the action taken by the agency.

1186 (e) The agency shall issue its final order within 45 days
 1187 after receipt of the recommended order. If the agency fails to
 1188 take action within this ~~such~~ time, or as otherwise agreed to by
 1189 the applicant and the agency, the applicant may take appropriate
 1190 legal action to compel the agency to act. When making a
 1191 determination on an application for a certificate of need, the
 1192 agency is specifically exempt from the time limitations provided
 1193 in s. 120.60(1).

1194 (6) JUDICIAL REVIEW.--

1195 (a) A party to an administrative hearing for an
 1196 application for a certificate of need has the right, within not
 1197 more than 30 days after the date of the final order, to seek
 1198 judicial review in the District Court of Appeal under ~~pursuant~~
 1199 ~~to~~ s. 120.68. The agency shall be a party to this ~~in any such~~
 1200 proceeding.

1201 (b) In the ~~such~~ judicial review, the court shall affirm
 1202 the final order of the agency, unless the decision is arbitrary,
 1203 capricious, or not in compliance with ss. 408.031-408.045.

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1204 (c) The court, in its discretion, may award reasonable
 1205 attorney's fees and costs to the prevailing party if the court
 1206 finds that there was a complete absence of a justiciable issue
 1207 of law or fact raised by the losing party.

1208 Section 11. Section 408.040, Florida Statutes, is amended
 1209 to read:

1210 408.040 Conditions and monitoring.--

1211 (1)(a) The agency may issue a certificate of need or an
 1212 exemption predicated upon statements of intent expressed by an
 1213 applicant in the application for a certificate of need or
 1214 exemption. Any conditions imposed on a certificate of need or an
 1215 exemption based on such statements of intent shall be stated on
 1216 the face of the certificate of need or in the exemption
 1217 approval.

1218 (b) The agency may consider, in addition to the other
 1219 criteria specified in s. 408.035, a statement of intent by the
 1220 applicant that a specified percentage of the annual patient days
 1221 at the facility will be utilized by patients eligible for care
 1222 under Title XIX of the Social Security Act. Any certificate of
 1223 need issued to a nursing home in reliance upon an applicant's
 1224 statements that a specified percentage of annual patient days
 1225 will be utilized by residents eligible for care under Title XIX
 1226 of the Social Security Act must include a statement that this
 1227 ~~such~~ certification is a condition of issuance of the certificate
 1228 of need. The certificate-of-need program shall notify the
 1229 Medicaid program office and the Department of Elderly Affairs
 1230 when it imposes conditions as authorized in this paragraph in an
 1231 area in which a community diversion pilot project is
 1232 implemented.

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1233 (c) A certificateholder or exemption holder may apply to
 1234 the agency for a modification of conditions imposed under
 1235 paragraph (a) or paragraph (b). If the holder of a certificate
 1236 of need or exemption demonstrates good cause why the certificate
 1237 or exemption should be modified, the agency shall reissue the
 1238 certificate of need or exemption with such modifications as may
 1239 be appropriate. The agency shall by rule define the factors
 1240 constituting good cause for modification.

1241 (d) If the holder of a certificate of need or certificate-
 1242 of-need exemption fails to comply with a condition upon which
 1243 the issuance of the certificate or exemption was predicated, the
 1244 agency shall ~~may~~ assess an administrative fine against the
 1245 certificateholder or exemption holder in an amount not to exceed
 1246 \$1,000 per failure per day. Failure to annually report
 1247 compliance with any condition upon which the issuance of the
 1248 certificate or exemption was predicated constitutes
 1249 noncompliance. In assessing the penalty, the agency shall take
 1250 into account as mitigation the degree of noncompliance ~~relative~~
 1251 ~~lack of severity of a particular failure~~. Proceeds of such
 1252 penalties shall be deposited in the Public Medical Assistance
 1253 Trust Fund.

1254 (2)(a) Unless the applicant has commenced construction, if
 1255 the project provides for construction, unless the applicant has
 1256 incurred an enforceable capital expenditure commitment for a
 1257 project, if the project does not provide for construction, or
 1258 unless subject to paragraph (b), a certificate of need shall
 1259 terminate 18 months after the date of issuance. The agency shall
 1260 monitor the progress of the holder of the certificate of need in
 1261 meeting the timetable for project development specified in the

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1262 application ~~with the assistance of the local health council as~~
 1263 ~~specified in s. 408.033(1)(b)5.~~, and may revoke the certificate
 1264 of need, if the holder of the certificate is not meeting such
 1265 timetable and is not making a good-faith effort, as defined by
 1266 rule, to meet it.

1267 (b) A certificate of need issued to an applicant holding a
 1268 provisional certificate of authority under chapter 651 shall
 1269 terminate 1 year after the applicant receives a valid
 1270 certificate of authority from the Office of Insurance Regulation
 1271 of the Financial Services Commission.

1272 (c) The certificate-of-need validity period for a project
 1273 shall be extended by the agency, to the extent that the
 1274 applicant demonstrates to the satisfaction of the agency that
 1275 good-faith commencement of the project is being delayed by
 1276 litigation or by governmental action or inaction with respect to
 1277 regulations or permitting precluding commencement of the
 1278 project.

1279 (3) The agency shall require the submission of an executed
 1280 architect's certification of final payment for each certificate-
 1281 of-need project approved by the agency. Each project that
 1282 involves construction shall submit such certification to the
 1283 agency within 30 days following completion of construction.

1284 Section 12. Section 408.0455, Florida Statutes, is amended
 1285 to read:

1286 408.0455 Rules; pending proceedings.--The rules of the
 1287 agency in effect on June 30, 2004 ~~1997~~, shall remain in effect
 1288 and shall be enforceable by the agency with respect to ss.
 1289 408.031-408.045 until the ~~such~~ rules are repealed or amended by
 1290 the agency, ~~and no judicial or administrative proceeding pending~~

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1291 ~~on July 1, 1997, shall be abated as a result of the provisions~~
1292 ~~of ss. 408.031-408.043(1) and (2); s. 408.044; or s. 408.045.~~

1293 Section 13. Subsection (2) of section 408.043, and section
1294 408.045, Florida Statutes, are repealed.

1295 Section 14. This act shall take effect July 1, 2004.