2 An act relating to trauma care; amending s. 3 212.055, F.S.; authorizing certain counties to 4 levy a surtax to fund trauma services by 5 ordinance, subject to referendum approval; 6 amending s. 395.40, F.S.; requiring the 7 Department of Health to promote development of 8 trauma centers and agencies; requiring the 9 department to update the trauma system annually; amending s. 395.4001, F.S.; revising 10 definitions; amending ss. 395.401 and 401.24, 11 F.S.; removing references to center 12 13 verification, referral centers, and 14 state-approved centers; amending s. 395.4015, F.S.; providing boundaries for the state trauma 15 system plan; deleting requirements for defining 16 a region; amending s. 395.402, F.S.; revising 17 18 legislative intent; requiring the department to perform an assessment of the trauma system and 19 report its findings to the Governor and 20 Legislature; providing guidelines for such 21 22 assessment and annual reviews; requiring annual 23 reviews; amending s. 395.4025, F.S.; deleting 24 outdated provisions; providing for centers that seek a change or redesignation in approval 25 status; amending s. 395.403, F.S.; removing 26 legislative intent; providing for funding of 27 28 trauma centers; requiring the department to 29 recommend an effective grant program to the Governor and the Legislature by a certain date; 30 31

2004 Legislature

deleting other funding guidelines; providing appropriations; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (4) of section 212.055, Florida Statutes, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds. -- It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (4) INDIGENT CARE AND TRAUMA CENTER SURTAX. --
- (a) 1. The governing body in each county the government of which is not consolidated with that of one or more municipalities, which has a population of at least 800,000 residents and is not authorized to levy a surtax under subsection (5), may levy, pursuant to an ordinance either approved by an extraordinary vote of the governing body or conditioned to take effect only upon approval by a majority vote of the electors of the county voting in a referendum, a discretionary sales surtax at a rate that may not exceed 0.5 31 percent.

2.(b) If the ordinance is conditioned on a referendum, a statement that includes a brief and general description of the purposes to be funded by the surtax and that conforms to the requirements of s. 101.161 shall be placed on the ballot by the governing body of the county. The following questions shall be placed on the ballot:

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3.(c) The ordinance adopted by the governing body providing for the imposition of the surtax shall set forth a plan for providing health care services to qualified residents, as defined in subparagraph 4. paragraph (d). Such plan and subsequent amendments to it shall fund a broad range of health care services for both indigent persons and the medically poor, including, but not limited to, primary care and preventive care as well as hospital care. The plan must also address the services to be provided by the Level I trauma center. It shall emphasize a continuity of care in the most cost-effective setting, taking into consideration both a high quality of care and geographic access. Where consistent with these objectives, it shall include, without limitation, services rendered by physicians, clinics, community hospitals, mental health centers, and alternative delivery sites, as well as at least one regional referral hospital where appropriate. It shall provide that agreements negotiated between the county and providers, including hospitals with a Level I trauma center, will include reimbursement methodologies that take 31 into account the cost of services rendered to eligible

patients, recognize hospitals that render a disproportionate share of indigent care, provide other incentives to promote the delivery of charity care, promote the advancement of 3 technology in medical services, recognize the level of 4 responsiveness to medical needs in trauma cases, and require 5 cost containment including, but not limited to, case 6 management. It must also provide that any hospitals that are 8 owned and operated by government entities on May 21, 1991, must, as a condition of receiving funds under this subsection, 9 afford public access equal to that provided under s. 286.011 10 as to meetings of the governing board, the subject of which is 11 budgeting resources for the rendition of charity care as that 12 13 term is defined in the Florida Hospital Uniform Reporting 14 System (FHURS) manual referenced in s. 408.07. The plan shall also include innovative health care programs that provide 15 cost-effective alternatives to traditional methods of service 16 delivery and funding. 17

4.(d) For the purpose of this <u>paragraph</u> subsection, the term "qualified resident" means residents of the authorizing county who are:

 $\underline{a.1.}$ Qualified as indigent persons as certified by the authorizing county;

<u>b.2.</u> Certified by the authorizing county as meeting the definition of the medically poor, defined as persons having insufficient income, resources, and assets to provide the needed medical care without using resources required to meet basic needs for shelter, food, clothing, and personal expenses; or not being eligible for any other state or federal program, or having medical needs that are not covered by any such program; or having insufficient third-party insurance

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coverage. In all cases, the authorizing county is intended to serve as the payor of last resort; or

c.3. Participating in innovative, cost-effective programs approved by the authorizing county.

5.(e) Moneys collected pursuant to this paragraph subsection remain the property of the state and shall be distributed by the Department of Revenue on a regular and periodic basis to the clerk of the circuit court as ex officio custodian of the funds of the authorizing county. The clerk of the circuit court shall:

a.1. Maintain the moneys in an indigent health care trust fund;

b.2. Invest any funds held on deposit in the trust fund pursuant to general law;

c.3. Disburse the funds, including any interest earned, to any provider of health care services, as provided in subparagraphs 3. and 4. paragraphs (c) and (d), upon directive from the authorizing county. However, if a county has a population of at least 800,000 residents and has levied the surtax authorized in this paragraph subsection, notwithstanding any directive from the authorizing county, on October 1 of each calendar year, the clerk of the court shall issue a check in the amount of \$6.5 million to a hospital in its jurisdiction that has a Level I trauma center or shall issue a check in the amount of \$3.5 million to a hospital in its jurisdiction that has a Level I trauma center if that county enacts and implements a hospital lien law in accordance with chapter 98-499, Laws of Florida. The issuance of the checks on October 1 of each year is provided in recognition of the Level I trauma center status and shall be in addition to 31 the base contract amount received during fiscal year 1999-2000

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and any additional amount negotiated to the base contract. If
the hospital receiving funds for its Level I trauma center
status requests such funds to be used to generate federal
matching funds under Medicaid, the clerk of the court shall
instead issue a check to the Agency for Health Care
Administration to accomplish that purpose to the extent that
it is allowed through the General Appropriations Act; and

<u>d.4.</u> Prepare on a biennial basis an audit of the trust fund specified in <u>sub-subparagraph a.</u> subparagraph 1.

Commencing February 1, 2004, such audit shall be delivered to the governing body and to the chair of the legislative delegation of each authorizing county.

6.(f) Notwithstanding any other provision of this section, a county shall not levy local option sales surtaxes authorized in this paragraph subsection and subsections (2) and (3) in excess of a combined rate of 1 percent.

(b) Notwithstanding any other provision of this section, the governing body in each county the government of which is not consolidated with that of one or more municipalities and which has a population of less than 800,000 residents, may levy, by ordinance subject to approval by a majority of the electors of the county voting in a referendum, a discretionary sales surtax at a rate that may not exceed 0.25 percent for the sole purpose of funding trauma services provided by a trauma center licensed pursuant to chapter 395.

1. A statement that includes a brief and general description of the purposes to be funded by the surtax and that conforms to the requirements of s. 101.161 shall be placed on the ballot by the governing body of the county. The following shall be placed on the ballot:

2004	Legislature

1	FOR THE CENTS TAX
2	AGAINST THE CENTS TAX
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4	2. The ordinance adopted by the governing body of the
5	county providing for the imposition of the surtax shall set
6	forth a plan for providing trauma services to trauma victims
7	presenting in the trauma service area in which such county is
8	located.
9	3. Moneys collected pursuant to this paragraph remain
10	the property of the state and shall be distributed by the
11	Department of Revenue on a regular and periodic basis to the
12	clerk of the circuit court as ex officio custodian of the
13	funds of the authorizing county. The clerk of the circuit
14	<pre>court shall:</pre>
15	a. Maintain the moneys in a trauma services trust
16	fund.
17	b. Invest any funds held on deposit in the trust fund
18	pursuant to general law.
19	c. Disburse the funds, including any interest earned
20	on such funds, to the trauma center in its trauma service
21	area, as provided in the plan set forth pursuant to
22	subparagraph 2., upon directive from the authorizing county.
23	If the trauma center receiving funds requests such funds be
24	used to generate federal matching funds under Medicaid, the
25	custodian of the funds shall instead issue a check to the
26	Agency for Health Care Administration to accomplish that
27	purpose to the extent that the agency is allowed through the
28	General Appropriations Act.
29	d. Prepare on a biennial basis an audit of the trauma
30	services trust fund specified in sub-subparagraph a., to be
31	delivered to the authorizing county.

4. A discretionary sales surtax imposed pursuant to	
this paragraph shall expire 4 years after the effective date	
of the surtax, unless reenacted by ordinance subject to	
approval by a majority of the electors of the county voting i	n
a subsequent referendum.	

- 5. Notwithstanding any other provision of this section, a county shall not levy local option sales surtaxes authorized in this paragraph and subsections (2) and (3) in excess of a combined rate of 1 percent.
- Section 2. Subsections (5) and (6) of section 395.40, Florida Statutes, are amended to read:
 - 395.40 Legislative findings and intent.--
- (5) In addition, the agencies listed in subsection (4) should undertake to:
- (a) Establish a coordinated methodology for monitoring, evaluating, and enforcing the requirements of the state's inclusive trauma system which recognizes the interests of each agency.
- (b) Develop appropriate roles for trauma agencies, to assist in furthering the operation of trauma systems at the regional level. This should include issues of system evaluation as well as managed care.
- (c) Develop and submit appropriate requests for waivers of federal requirements which will facilitate the delivery of trauma care.
- (d) Develop criteria that will become the future basis for mandatory consultation between acute care hospitals and trauma centers on the care of trauma victims and the mandatory transfer of appropriate trauma victims to trauma centers.
- 30 (e) Develop a coordinated approach to the care of the trauma victim. This shall include the movement of the trauma

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victim through the system of care and the identification of medical responsibility for each phase of care for out-of-hospital and in-hospital trauma care.

- (f) Require the medical director of an emergency medical services provider to have medical accountability for a trauma victim during interfacility transfer.
- (6) Furthermore, the Legislature encourages the department to actively foster the provision of trauma care and serve as a catalyst for improvements in the process and outcome of the provision of trauma care in an inclusive trauma system. Among other considerations, the department is required encouraged to:
- (a) Promote the development of at least one trauma center in every trauma service area.
- (b) Promote the development of a trauma agency for each trauma region.
- (c) Update the state trauma system plan by February 2005 December 2000 and at least annually every 5th year thereafter.
- Section 3. Section 395.4001, Florida Statutes, is 20 amended to read: 21
 - 395.4001 Definitions.--As used in this part, the term:
 - (1) "Agency" means the Agency for Health Care Administration.
- (2) "Charity care" or "uncompensated trauma charity care" means that portion of hospital charges reported to the agency for which there is no compensation, other than restricted or unrestricted revenues provided to a hospital by local governments or tax districts regardless of method of payment, for care provided to a patient whose family income 31 | for the 12 months preceding the determination is less than or

equal to 200 150 percent of the federal poverty level, unless the amount of hospital charges due from the patient exceeds 25 percent of the annual family income. However, in no case shall the hospital charges for a patient whose family income exceeds four times the federal poverty level for a family of four be considered charity.

- (3) "Department" means the Department of Health.
- (4) "Interfacility trauma transfer" means the transfer of a trauma victim between two facilities licensed under this chapter, pursuant to this part.
- (5) "Level I trauma center" means a trauma center that:
- (a) Has formal research and education programs for the enhancement of trauma care; and is verified determined by the department to be in substantial compliance with Level I trauma center and pediatric trauma referral center standards; and has been approved by the department to operate as a Level I trauma center.
- (b) Serves as a resource facility to Level II trauma centers, pediatric trauma referral centers, and general hospitals through shared outreach, education, and quality improvement activities.
- (c) Participates in an inclusive system of trauma care, including providing leadership, system evaluation, and quality improvement activities.
- (6) "Level II trauma center" means a trauma center
 that:
- (a) Is <u>verified</u> determined by the department to be in substantial compliance with Level II trauma center standards and has been approved by the department to operate as a Level II trauma center.

1	(b) Serves as a resource facility to general hospitals
2	through shared outreach, education, and quality improvement
3	activities.
4	(c) Participates in an inclusive system of trauma
5	care.
6	(7) "Pediatric trauma referral center" means a
7	hospital that is <u>verified</u> determined by the department to be
8	in substantial compliance with pediatric trauma referral
9	center standards as established by rule of the department and
10	has been approved by the department to operate as a pediatric
11	trauma center.
12	(8) "Provisional trauma center" means a hospital that
13	has been verified by the department to be in substantial
14	compliance with the requirements in s. 395.4025 and has been
15	approved by the department to operate as a provisional Level I
16	trauma center, Level II trauma center, or pediatric trauma
17	center.
18	(8) "State approved trauma center" means a hospital
19	that has successfully completed the selection process pursuant
20	to s. 395.4025 and has been approved by the department to
21	operate as a trauma center in the state.
22	(9) "State sponsored trauma center" means a trauma
23	center or pediatric trauma referral center that receives state
24	funding for trauma care services under s. 395.403.
25	(9)(10) "Trauma agency" means a department-approved
26	agency established and operated by one or more counties, or a
27	department-approved entity with which one or more counties
28	contract, for the purpose of administering an inclusive
29	regional trauma system.

31 incurred a single or multisystem injury due to blunt or

(10)(11) "Trauma alert victim" means a person who has

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penetrating means or burns, who requires immediate medical intervention or treatment, and who meets one or more of the adult or pediatric scorecard criteria established by the department by rule.

(11) (12) "Trauma center" means <u>a</u> any hospital that has been verified determined by the department to be in substantial compliance with the requirements in s. 395.4025 and has been approved by the department to operate as a Level I trauma center, Level II trauma center, or pediatric trauma center verification standards as either state approved or provisional state approved.

(12)(13) "Trauma scorecard" means a statewide methodology adopted by the department by rule under which a person who has incurred a traumatic injury is graded as to the severity of his or her injuries or illness and which methodology is used as the basis for making destination decisions.

(13)(14) "Trauma transport protocol" means a document which describes the policies, processes, and procedures governing the dispatch of vehicles, the triage, prehospital transport, and interfacility trauma transfer of trauma victims.

(14) (15) "Trauma victim" means any person who has incurred a single or multisystem injury due to blunt or penetrating means or burns and who requires immediate medical intervention or treatment.

Section 4. Subsection (1) of section 395.401, Florida Statutes, is amended to read:

395.401 Trauma services system plans; approval verification of trauma centers and pediatric trauma referral 31 centers; procedures; renewal.--

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- (1)(a) The local and regional trauma agencies shall plan, implement, and evaluate trauma services systems, in accordance with this section and ss. 395.4015, 395.404, and 395.4045, which consist of organized patterns of readiness and response services based on public and private agreements and operational procedures. The department shall establish, by rule, processes and procedures for establishing a trauma agency and obtaining its approval from the department.
- (b) The local and regional trauma agencies shall develop and submit to the department plans for local and regional trauma services systems. The plans must include, at a minimum, the following components:
 - 1. The organizational structure of the trauma system.
- 2. Prehospital care management guidelines for triage and transportation of trauma cases.
- 3. Flow patterns of trauma cases and transportation system design and resources, including air transportation services, provision for interfacility trauma transfer, and the prehospital transportation of trauma victims. The trauma agency shall plan for the development of a system of transportation of trauma alert victims to trauma centers where the distance or time to a trauma center or transportation resources diminish access by trauma alert victims.
- 4. The number and location of needed state approved trauma centers based on local needs, population, and location and distribution of resources.
- 5. Data collection regarding system operation and patient outcome.
- 6. Periodic performance evaluation of the trauma system and its components.

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- 7. The use of air transport services within the jurisdiction of the local trauma agency.
- 8. Public information and education about the trauma system.
- 9. Emergency medical services communication system usage and dispatching.
- 10. The coordination and integration between the verified trauma center care facility and other acute care hospitals the nonverified health care facilities.
 - 11. Medical control and accountability.
 - 12. Quality control and system evaluation.
- The department shall receive plans for the implementation of inclusive trauma systems from trauma agencies. The department may approve or not approve trauma agency plans based on the conformance of the plan with this section and ss. 395.4015, 395.404, and 395.4045 and the rules and definitions adopted by the department pursuant to those sections. The department shall approve or disapprove the plans within 120 days after the date the plans are submitted to the department. The department shall, by rule, provide an application process for establishing a trauma agency. The application must, at a minimum, provide requirements for the trauma agency plan submitted for review, a process for reviewing the application for a state approved trauma agency, a process for reviewing the trauma transport protocols for the trauma agency, and a process for reviewing the staffing requirements for the agency. The department shall, by rule, establish minimum requirements for a trauma agency to conduct an annual performance evaluation and submit the results to the department.

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- (d) A trauma agency shall not operate unless the department has approved the local or regional trauma services system plan of the agency.
- (e) The department may grant an exception to a portion of the rules adopted pursuant to this section or s. 395.4015 if the local or regional trauma agency proves that, as defined in the rules, compliance with that requirement would not be in the best interest of the persons served within the affected local or regional trauma area.
- (f) A local or regional trauma agency may implement a trauma care system only if the system meets the minimum standards set forth in the rules for implementation established by the department and if the plan has been submitted to, and approved by, the department. At least 60 days before the local or regional trauma agency submits the plan for the trauma care system to the department, the local or regional trauma agency shall hold a public hearing and give adequate notice of the public hearing to all hospitals and other interested parties in the area to be included in the proposed system.
- (g) Local or regional trauma agencies may enter into contracts for the purpose of implementing the local or regional plan. If local or regional agencies contract with hospitals for trauma services, such agencies must contract only with hospitals which are verified trauma centers.
- (h) Local or regional trauma agencies providing service for more than one county shall, as part of their formation, establish interlocal agreements between or among the several counties in the regional system.

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- (i) This section does not restrict the authority of a health care facility to provide service for which it has received a license pursuant to this chapter.
- (j) Any hospital which is verified as a trauma center shall accept all trauma victims that are appropriate for the facility regardless of race, sex, creed, or ability to pay.
- (k) It is unlawful for any hospital or other facility to hold itself out as a trauma center unless it has been so verified.
- (1) A county, upon the recommendations of the local or regional trauma agency, may adopt ordinances governing the transport of a patient who is receiving care in the field from prehospital emergency medical personnel when the patient meets specific criteria for trauma, burn, or pediatric centers adopted by the local or regional trauma agency. These ordinances must be consistent with s. 395.4045, ordinances adopted under s. 401.25(6), and the local or regional trauma system plan and, to the furthest possible extent, must ensure that individual patients receive appropriate medical care while protecting the interests of the community at large by making maximum use of available emergency medical care resources.
- (m) The local or regional trauma agency shall, consistent with the regional trauma system plan, coordinate and otherwise facilitate arrangements necessary to develop a trauma services system.
- (n) After the submission of the initial trauma system plan, each trauma agency shall, every 5th year, submit to the department for approval an updated plan that identifies the changes, if any, to be made in the regional trauma system.

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1	(o) This section does not preclude a local or regional
2	trauma agency from adopting trauma care system standards.
3	Section 5. Section 395.4015, Florida Statutes, is
4	amended to read:
5	395.4015 State regional trauma planning; trauma
6	regions
7	(1) The department shall establish a state trauma
8	system plan. As part of the state trauma system plan, the
9	department shall establish trauma regions that which cover all
10	geographical areas of the state and have boundaries that are
11	coterminous with the boundaries of the regional domestic
12	security task forces established under s. 943.0312. These
13	regions may serve as the basis for the development of
14	department-approved local or regional trauma plans. However,
15	the delivery of trauma services by or in coordination with a
16	trauma agency established before July 1, 2004, may continue in
17	accordance with public and private agreements and operational
18	procedures entered into as provided in s. 395.401. The
19	department shall base its definition of the regions upon:
20	(a) Geographical considerations so as to ensure rapid
21	access to trauma care by patients;
22	(b) Historical patterns of patient referral and
23	transfer in an area;
24	(c) Inventories of available trauma care resources;
25	(d) Predicted population growth characteristics;
26	(e) Transportation capabilities, including ground and
27	air transport;
28	(f) Medically appropriate ground and air travel times;
29	and
30	(g) Other appropriate criteria.
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30 assessed needs.

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1	(2) The department shall develop trauma systems plans
2	for the department defined trauma regions which include at a
3	minimum the following components:
4	(a) An assessment of current and future trauma care
5	needs of the population, based upon incidence rates and acuity
6	indicators developed by the department, as well as other
7	relevant characteristics of the region.
8	(b) The organizational structure of the regional
9	trauma system, including the identification of local trauma
10	agency service areas within the region.
11	(c) Prehospital care management guidelines for triage
12	and transportation of trauma cases.
13	(d) Flow patterns of trauma cases and transportation
14	system design and resources, including air transportation
15	services, provision for interfacility trauma transfer, and the
16	prehospital transportation of trauma victims. The department
17	shall plan for the development of a system of transportation
18	of trauma alert victims to trauma centers where the distance
19	or time to a trauma center or transportation resources
20	diminish access by trauma alert victims.
21	(e) The current and projected number, acuity level,
22	and geographic location of trauma cases expected so as to
23	assure that the assessed current and future trauma care needs
24	of the population are adequately met and that state sponsored
25	trauma centers will maintain the volume of cases sufficient to
26	provide quality care to trauma cases referred to them.
27	(f) The availability of qualified health
28	professionals, including physicians and surgeons, capable of

29 staffing trauma centers to the level of current and future

1	(g) Data collection regarding system operation and
2	patient outcome, as well as the number, type, and generalized
3	locations of state sponsored trauma centers needed to meet the
4	needs of the population.
5	(h) Periodic performance evaluation of the trauma
6	system and its components.
7	(i) The type and extent of air transport services
8	available and needed in each region.
9	(j) Public information and education about the trauma
10	system.
11	(k) Emergency medical services communication system
12	usage and dispatching.
13	(1) The coordination and integration between the
14	trauma centers and other health care facilities which may
15	provide services to trauma victims.
16	(m) Medical control and accountability.
17	(n) Quality management and system evaluation.
18	(2)(3) The department shall consider the advice and
19	recommendations of any affected local or regional trauma
20	agency in developing the state trauma system systems plan. The
21	department may, in lieu of specific regional components of its
22	own plan, accept components developed by local or regional
23	trauma agencies.
24	(3)(4) The department shall use the state trauma
25	system plan as the basis for establishing a statewide
26	inclusive trauma system.
27	Section 6. Section 395.402, Florida Statutes, is
28	amended to read:
29	395.402 Trauma service areas; number and location of
30	trauma centers
31	

1	(1) The Legislature recognizes <u>the need for a</u>
2	statewide, cohesive, uniform, and integrated trauma system.
3	Within the trauma service areas, that Level I and Level II
4	trauma centers <u>shall</u> should each be capable of annually
5	treating a minimum of 1,000 and 500 patients, respectively,
6	with an injury severity score (ISS) of 9 or greater. <u>Level II</u>
7	trauma centers in counties with a population of more than
8	500,000 shall have the capacity to care for 1,000 patients per
9	year. Further, the Legislature finds that, based on the
10	numbers and locations of trauma victims with these injury
11	severity scores, there should be 19 trauma service areas in
12	the state, and, at a minimum, there should be at least one
13	trauma center in each service area.
14	(2) It is the intent of the Legislature that, as a
15	planning guideline, Level I and Level II trauma centers should
16	generally each provide care annually to a minimum of 1,000 and
17	500 patients, respectively. Level II trauma centers in
18	counties of more than 500,000 population are expected to be
19	able to care for 1,000 patients per year, as a planning
20	guideline.
21	(2)(3) Trauma service areas as defined in this section
22	are to be <u>utilized</u> until the <u>Department</u> of <u>Health</u> completes an
23	assessment of the trauma system and reports its finding to the
24	Governor, the President of the Senate, the Speaker of the
25	House of Representatives, and the substantive legislative
26	committees. The report shall be submitted by February 1, 2005.
27	The department shall review the existing trauma system and
28	determine whether it is effective in providing trauma care
29	uniformly throughout the state. The assessment shall:
30	(a) Consider aligning trauma service areas within the

31 trauma region boundaries as established in July 2004.

2	needed for each trauma service area to provide a statewide
3	integrated trauma system.
4	(c) Establish criteria for determining the number and
5	level of trauma centers needed to serve the population in a
6	defined trauma service area or region.
7	(d) Consider including a criteria within trauma center
8	approval standards based upon the number of trauma victims
9	served within a service area.
10	(e) Review the Regional Domestic Security Task Force
11	structure and determine whether integrating the trauma system
12	planning with interagency regional emergency and disaster
13	planning efforts is feasible and identify any duplication of
14	efforts between the two entities.
15	(f) Make recommendations regarding a continued revenue
16	source which shall include a local participation requirement.
17	(q) Make recommendations regarding a formula for the
18	distribution of funds identified for trauma centers which
19	shall address incentives for new centers where needed and the
20	need to maintain effective trauma care in areas served by
21	existing centers, with consideration for the volume of trauma
22	patients served, and the amount of charity care provided.
23	(3) In conducting such assessment and subsequent
24	annual reviews, the department shall consider:
25	(a) The recommendations made as part of the regional
26	trauma system plans submitted by regional trauma agencies.
27	(b) Stakeholder recommendations.
28	(c) The qeographical composition of an area to ensure
29	rapid access to trauma care by patients.
30	(d) Historical patterns of patient referral and
31	transfer in an area.

1 (b) Review the number and level of trauma centers

1	(e) Inventories of available trauma care resources,
2	including professional medical staff.
3	(f) Population growth characteristics.
4	(q) Transportation capabilities, including ground and
5	air transport.
6	(h) Medically appropriate ground and air travel times.
7	(i) Recommendations of the Regional Domestic Security
8	Task Force.
9	(j) The actual number of trauma victims currently
10	being served by each trauma center.
11	(k) Other appropriate criteria.
12	(4) Annually thereafter, used. the department shall
13	periodically review the assignment of the 67 counties to
14	trauma service areas, in addition to the requirements of
15	paragraphs (2)(b)-(g) and subsection (3). County These
16	assignments are made for the purpose of developing a system of
17	trauma centers. Revisions made by the department $\underline{\text{shall}}$ $\underline{\text{should}}$
18	take into consideration the recommendations made as part of
19	the regional trauma system plans approved by the department,
20	and as well as the recommendations made as part of the state
21	trauma system plan. <u>In cases where a trauma service area is</u>
22	located within the boundaries of more than one trauma region,
23	the trauma service area's needs, response capability, and
24	system requirements shall be considered by each trauma region
25	served by that trauma service area in its regional system plan
26	These areas must, at a minimum, be reviewed in the year 2000
27	and every 5 years thereafter. Until the department completes
28	the February 2005 assessment its initial review, the
29	assignment of counties shall remain as established <u>in this</u>
30	section pursuant to chapter 90 284, Laws of Florida.

- (a) The following trauma service areas are hereby established:
- Trauma service area 1 shall consist of Escambia,
 Okaloosa, Santa Rosa, and Walton Counties.
- 2. Trauma service area 2 shall consist of Bay, Gulf,Holmes, and Washington Counties.
- 3. Trauma service area 3 shall consist of Calhoun,
 Franklin, Gadsden, Jackson, Jefferson, Leon, Liberty, Madison,
 Taylor, and Wakulla Counties.
- 4. Trauma service area 4 shall consist of Alachua,
 Bradford, Columbia, Dixie, Gilchrist, Hamilton, Lafayette,
 Levy, Putnam, Suwannee, and Union Counties.
- 5. Trauma service area 5 shall consist of Baker, Clay, Duval, Nassau, and St. Johns Counties.
- 15 6. Trauma service area 6 shall consist of Citrus, 16 Hernando, and Marion Counties.
- 7. Trauma service area 7 shall consist of Flagler and Volusia Counties.
- 8. Trauma service area 8 shall consist of Lake,
 Orange, Osceola, Seminole, and Sumter Counties.
- 9. Trauma service area 9 shall consist of Pasco and Pinellas Counties.
- 23 10. Trauma service area 10 shall consist of 24 Hillsborough County.
- 25 11. Trauma service area 11 shall consist of Hardee, 26 Highlands, and Polk Counties.
- 27 12. Trauma service area 12 shall consist of Brevard 28 and Indian River Counties.
- 13. Trauma service area 13 shall consist of DeSoto,30 Manatee, and Sarasota Counties.

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- 14. Trauma service area 14 shall consist of Martin, Okeechobee, and St. Lucie Counties.
- 15. Trauma service area 15 shall consist of Charlotte, Glades, Hendry, and Lee Counties.
- 16. Trauma service area 16 shall consist of Palm Beach County.
- 17. Trauma service area 17 shall consist of Collier County.
- 9 18. Trauma service area 18 shall consist of Broward 10 County.
- 11 19. Trauma service area 19 shall consist of Dade and 12 Monroe Counties.
 - (b) Each trauma service area should have at least one Level I or Level II trauma center. The department shall allocate, by rule, the number of trauma centers needed for each trauma service area.
 - (c) There shall be no more than a total of 44 state sponsored trauma centers in the state.
- 19 Section 7. Section 395.4025, Florida Statutes, is 20 amended to read:
- 21 395.4025 State approved Trauma centers; selection; 22 quality assurance; records.--
- (1) For purposes of developing a system of

 state approved trauma centers, the department shall use the 19

 trauma service areas established in s. 395.402. Within each

 service area and based on the state trauma system plan, the

 local or regional trauma services system plan, and

 recommendations of the local or regional trauma agency, and

 the 1990 Report and Proposal for Funding State Sponsored

 Trauma Centers, the department shall establish the approximate
- 31 number of state approved trauma centers needed to ensure

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reasonable access to high-quality trauma services. The Using the guidelines and procedures outlined in the 1990 report, except when in conflict with those prescribed in this section, the department shall select those hospitals that are to be recognized as state approved trauma centers and shall include all trauma centers verified as of October 1, 1990, and subsequently, subject to specific programmatic and quality of care standards.

- (2)(a) The department shall annually notify each acute care general hospital and each local and each regional trauma agency in the state that the department is accepting letters of intent from hospitals that are interested in becoming state approved trauma centers. In order to be considered by the department, a hospital that operates within the geographic area of a local or regional trauma agency must certify that its intent to operate as a state approved trauma center is consistent with the trauma services plan of the local or regional trauma agency, as approved by the department, if such agency exists. Letters of intent must be postmarked no later than midnight October 1. This paragraph does not apply to any hospital that is a provisional or verified trauma center on January 1, 1992.
- (b) By October 15, the department shall send to all hospitals that submitted a letter of intent an application package that will provide the hospitals with instructions for submitting information to the department for selection as a state approved trauma center. The standards for verification of trauma centers and pediatric trauma referral centers provided for in s. 395.401(2), as adopted by rule of the department, shall serve as the basis for these instructions.

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- (c) In order to be considered by the department, applications from those hospitals seeking selection as state approved trauma centers, including those current verified trauma centers that seek a change or redesignation in approval status as a trauma center to be state approved trauma centers, must be received by the department no later than the close of business on April 1. The department shall conduct a provisional review of each application for the purpose of determining that the hospital's application is complete and that the hospital has the critical elements required for a state approved trauma center. This critical review will be based on trauma center verification standards and shall include, but not be limited to, a review of whether the hospital has:
- 1. Equipment and physical facilities necessary to provide trauma services.
- 2. Personnel in sufficient numbers and with proper qualifications to provide trauma services.
 - 3. An effective quality assurance process.
- Submitted written confirmation by the local or regional trauma agency that the verification of the hospital applying to become as a state approved trauma center is consistent with the plan of the local or regional trauma agency, as approved by the department, if such agency exists. This subparagraph applies to any hospital that is not a provisional or verified trauma center on January 1, 1992.
- (d)1. Notwithstanding other provisions in this section, the department may grant up to an additional 18 months to a hospital applicant that is unable to meet all requirements as provided in paragraph (c) at the time of 31 application if the number of applicants in the service area in

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which the applicant is located is equal to or less than the service area allocation, as provided by rule of the department. An applicant that is granted additional time pursuant to this paragraph shall submit a plan for departmental approval which includes timelines and activities that the applicant proposes to complete in order to meet application requirements. Any applicant that demonstrates an ongoing effort to complete the activities within the timelines outlined in the plan shall be included in the number of state approved trauma centers at such time that the department has conducted a provisional review of the application and has determined that the application is complete and that the hospital has the critical elements required for a state approved trauma center.

- 2. Timeframes provided in subsections (1)-(8) shall be stayed until the department determines that the application is complete and that the hospital has the critical elements required for a state approved trauma center.
- (3) After April 30, any hospital that submitted an application found acceptable by the department based on provisional review, including all trauma centers verified as of December 1, 1989, shall be eligible to operate as a provisional state approved trauma center.
- (4) Between May 1 and October 1 of each year, the department shall conduct an in-depth evaluation of all applications found acceptable in the provisional review. The applications shall be evaluated against criteria enumerated in the application packages as provided to the hospitals by the department.
- (5) Beginning October 1 of each year and ending no 31 | later than June 1 of the following year, a review team of

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out-of-state experts assembled by the department shall make onsite visits to all provisional state approved trauma centers. The department shall develop a survey instrument to be used by the expert team of reviewers. The instrument shall include objective criteria and guidelines for reviewers based on existing trauma center and pediatric trauma referral center verification standards such that all trauma centers and pediatric trauma referral centers are assessed equally. The survey instrument shall also include a uniform rating system that will be used by reviewers to indicate the degree of compliance of each trauma center with specific standards, and to indicate the quality of care provided by each trauma center as determined through an audit of patient charts. In addition, hospitals being considered as provisional state approved trauma centers shall meet all the requirements of a verified trauma center or pediatric trauma referral center, and shall be located in a trauma service area that has a need for such a trauma center.

department shall select state approved trauma centers by July

1. An applicant for designation as a state approved trauma
center or a state approved pediatric trauma referral center
may request an extension of its provisional status if it
submits a corrective action plan to the department. The
corrective action plan must demonstrate the ability of the
applicant to correct deficiencies noted during the applicant's
onsite review conducted by the department between the previous
October 1 and June 1. The department may extend the
provisional status of an applicant for designation as a
state approved trauma center or a state approved pediatric
trauma referral center through December 31 if the applicant

1	provides a corrective action plan acceptable to the
2	department. The department or a team of out-of-state experts
3	assembled by the department shall conduct an onsite visit on
4	or before November 1 to confirm that the deficiencies have
5	been corrected. The provisional state approved trauma center
6	or the provisional state approved pediatric trauma referral
7	center is responsible for all costs associated with the onsite
8	visit in a manner prescribed by rule of the department. By
9	January 1, the department must approve or deny the application
.0	of any provisional applicant granted an extension. Each
1	state approved trauma center shall be granted a 7-year
.2	approval verification period during which time it must
.3	continue to maintain trauma center verification standards and
4	acceptable patient outcomes as determined by department rule.
.5	An approval A verification, unless sooner suspended or
.6	revoked, automatically expires 7 years after the date of
.7	issuance and is renewable upon application for renewal as
.8	prescribed by rule of the department. After July 1, 1992, only
.9	those hospitals selected as state approved trauma centers may
0	operate as trauma centers.

- (7) Any hospital that wishes to protest a decision made by the department based on the department's preliminary or in-depth review of applications or on the recommendations of the site visit review team pursuant to this section shall proceed as provided in chapter 120. Hearings held under this subsection shall be conducted in the same manner as provided in ss. 120.569 and 120.57. Cases filed under chapter 120 may combine all disputes between parties.
- (8) Notwithstanding any provision of chapter 381, a hospital licensed under ss. 395.001-395.3025 that operates a 31 state approved trauma center may not terminate or

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substantially reduce the availability of trauma service without providing at least 180 days' 6 months' notice of its intent to terminate such service. Such notice shall be given to the department of Health, to all affected local or regional trauma agencies, and to all state approved trauma centers, hospitals, and emergency medical service providers in the trauma service area. The department shall adopt by rule the procedures and process for notification, duration, and explanation of the termination of trauma services.

(9) Except as otherwise provided in this subsection, the department or its agent may collect trauma care and registry data, as prescribed by rule of the department, from trauma centers, pediatric trauma referral centers, hospitals, emergency medical service providers, local or regional trauma agencies, or medical examiners for the purposes of evaluating trauma system effectiveness, ensuring compliance with the standards of verification, and monitoring patient outcomes. A trauma center, pediatric trauma referral center, hospital, emergency medical service provider, medical examiner, or local trauma agency or regional trauma agency, or a panel or committee assembled by such an agency under s. 395.50(1) may, but is not required to, disclose to the department patient care quality assurance proceedings, records, or reports. However, the department may require a local trauma agency or a regional trauma agency, or a panel or committee assembled by such an agency to disclose to the department patient care quality assurance proceedings, records, or reports that the department needs solely to conduct quality assurance activities under s. 395.4015, or to ensure compliance with the quality assurance component of the trauma agency's plan 31 approved under s. 395.401. The patient care quality assurance

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proceedings, records, or reports that the department may require for these purposes include, but are not limited to, the structure, processes, and procedures of the agency's quality assurance activities, and any recommendation for improving or modifying the overall trauma system, if the identity of a trauma center, pediatric trauma referral center, hospital, emergency medical service provider, medical examiner, or an individual who provides trauma services is not disclosed.

- (10) Out-of-state experts assembled by the department to conduct onsite visits are agents of the department for the purposes of s. 395.3025. An out-of-state expert who acts as an agent of the department under this subsection is not liable for any civil damages as a result of actions taken by him or her, unless he or she is found to be operating outside the scope of the authority and responsibility assigned by the department.
- (11) Onsite visits by the department or its agent may be conducted at any reasonable time and may include but not be limited to a review of records in the possession of trauma centers, pediatric trauma referral centers, hospitals, emergency medical service providers, local or regional trauma agencies, or medical examiners regarding the care, transport, treatment, or examination of trauma patients.
- (12) Patient care, transport, or treatment records or reports, or patient care quality assurance proceedings, records, or reports obtained or made pursuant to this section, s. 395.3025(4)(f), s. 395.401, s. 395.4015, s. 395.402, s. 395.403, s. 395.404, s. 395.4045, s. 395.405, s. 395.50, or s. 395.51 must be held confidential by the department or its 31 agent and are exempt from the provisions of s. 119.07(1).

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Patient care quality assurance proceedings, records, or reports obtained or made pursuant to these sections are not 3 subject to discovery or introduction into evidence in any civil or administrative action. 4 5 (13) The department may adopt, by rule, the procedures and process by which it will select state approved trauma 6 7 centers. Such procedures and process must be used in annually 8 selecting state approved trauma centers and must be consistent 9 with subsections (1)-(8) except in those situations in which it is in the best interest of, and mutually agreed to by, all 10 applicants within a service area and the department to reduce 11 the timeframes. 12 13 (14) Notwithstanding any other provisions of this 14 section and rules adopted pursuant to this section, until the department has conducted the review provided under s. 395.402, 15 only hospitals located in trauma services areas where there is 16 no existing trauma center may apply. 17 18 Section 8. Section 395.403, Florida Statutes, is 19 amended to read: 395.403 Reimbursement of state sponsored trauma 20 centers.--2.1 22 (1) The Legislature finds that many hospitals which 23 provide services to trauma victims are not adequately 24 compensated for such treatment. The Legislature also 2.5 recognizes that the current verified trauma centers are 26 providing such services without adequate reimbursement. 2.7 Therefore, it is the intent of the Legislature to provide 28 financial support to the current verified trauma centers and

Legislature that this system of state sponsored trauma centers

to establish a system of state sponsored trauma centers as soon as feasibly possible. It is also the intent of the

be assisted financially based on the volume and acuity of 2 uncompensated trauma care provided. 3 (1) All provisional <u>trauma centers</u> and state approved trauma centers shall be considered eliqible to 4 receive state funding state sponsored trauma centers when 5 state funds are specifically appropriated for state-sponsored 6 trauma centers in the General Appropriations Act. Effective 8 July 1, 2004, the department shall make one-time payments from the Administrative Trust Fund under s. 20.435 to the trauma 9 centers and a hospital with a pending application for a Level 10 I trauma center in recognition of the capital investment made 11 by the hospital to establish the trauma service. Payments 12 13 shall be in equal amounts for the trauma centers approved by 14 the department as of July 1 of the fiscal year in which funding is appropriated, with lesser amounts for the hospital 15 with an application pending for a Level I trauma center at the 16 department as of April 1, 2004. In the event a trauma center 17 18 does not maintain its status as a trauma center for any state 19 fiscal year in which such funding is appropriated, the provisional trauma center or trauma center shall repay the 20 state for the portion of the year during which it was not a 2.1 22 trauma center. 23 (2) Provisional trauma centers and trauma centers 24 eligible to receive distributions from the Administrative Trust Fund under s. 20.435 in accordance with subsection (1) 2.5 may request that such funds be used as intergovernmental 26 transfer funds in the Medicaid program. 2.7 28 (3) To receive state funding, a state sponsored trauma 29 center shall submit a claim electronically via the Trauma 30 Claims Processing System, designed, developed, implemented, and operated by the department's Medicaid program, to the

1	department's Medicaid program upon discharge of a trauma
2	patient. When a hospital stay spans a state fiscal year, a
3	separate hospital claim shall be submitted for the hospital
4	days incurred in each fiscal year.
5	(4)(a) State sponsored trauma centers shall determine
6	each trauma patient's eligibility for state funding prior to
7	the submission of a claim.
8	(b) A trauma patient treated must meet the definition
9	of charity care, have been designated as having an ISS score
10	of 9 or greater, and have received services that are medically
11	necessary from a state sponsored trauma center in order for
12	the state sponsored trauma center to receive state funding for
13	that patient.
14	(c) Each state sponsored trauma center shall retain
15	appropriate documentation showing a trauma patient's
16	eligibility for state funding. Documentation recognized by the
17	department as appropriate shall be limited to one of the
18	following:
19	1. W 2 withholding forms.
20	2. Payroll stubs.
21	3. Income tax returns.
22	4. Forms approving or denying unemployment
23	compensation or workers' compensation.
24	5. Written verification of wages from employer.
25	6. Written verification from public welfare agencies
26	or any other governmental agency which can attest to the
27	patient's income status for the past 12 months.
28	7. A witnessed statement signed by the patient or
29	responsible party, as provided for in Pub. L. No. 79 725, as
30	amended, known as the Hill Burton Act, except that such
31	statement need not be obtained within 48 hours of the

patient's admission to the hospital as required by the Hill Burton Act. The statement shall include acknowledgment that, in accordance with s. 817.50, providing false 3 information to defraud a hospital for the purposes of obtaining goods or services is a misdemeanor of the second 6 dearee. 7 (d) The department shall conduct an audit or shall 8 contract with an independent party to conduct an audit of each 9 state sponsored trauma center's claims to ensure that state funding was only provided for eligible trauma patients and 10 medically necessary services. 11 (e) The department's Medicaid program office shall 12 13 check each claim to confirm that the patient is not covered 14 under the Medicaid program and shall pay the claim out of the Trauma Services Trust Fund. Trauma patients who are eligible 15 for the Medicaid program shall not be considered eligible for 16 the state sponsored trauma center program except for Medicaid 17 noncovered services. If a claim is denied by the Trauma Claims Processing System as a result of Medicaid eligibility for 19 Medicaid covered services, the hospital shall submit a claim 20 to the Medicaid fiscal agent for payment. 2.1 22 (5) State funding shall be at a per diem rate equal to 23 \$860 to provisional state approved and state approved trauma 24 centers. This rate shall be effective for the first 12 months of funding, after which time payment to provisional 2.5 state approved and state approved trauma centers shall be 26 based on a trauma cost based reimbursement methodology 2.7 28 developed by the department. The department shall consult with 29 representatives from the hospital industry including the Florida Hospital Association, the Association of Voluntary 30

Hospitals of Florida, and the Florida League of Hospitals in the development of the reimbursement methodology. 3 (6)(a) To ensure a fair distribution of funds appropriated for state sponsored trauma centers and to ensure 4 that no state sponsored trauma center gains an unfair advantage due solely to its ability to bill more quickly than 6 another state sponsored trauma center, the total amount of state funds appropriated in the General Appropriations Act for this section shall be divided into 19 trauma fund accounts 9 with an account for each service area established in s. 10 395.402(3). The amount of funds distributed to a service area 11 shall be based on the following formula: 12 13 14 $SAAA = SATD \times TA$ 15 TTD 16 17 where: 18 SAAA = service area appropriation amount. 19 SATD = uncompensated service area trauma days with ISS score of 9 or greater. 20 TTD = uncompensated total trauma days with ISS score of 21 9 or greater for all 19 service areas. 22 23 TA = total dollars appropriated for state sponsored 24 trauma centers. (b) The database to be used for this calculation shall 2.5 be the detailed patient discharge data of the most recently 26 completed calendar year for which the board possesses data. 2.7 Out of state days that are included in the database shall be 29 allocated to the service area where the treating hospital is 30 located. 31

1	(c) Fifty percent of the funds allocated to those
2	service areas which had one or more trauma centers as of
3	December 1, 1989, shall be distributed to those verified
4	trauma centers proportionately based on volume and acuity of
5	uncompensated trauma care provided during the most recently
6	completed calendar year for which the board possesses data in
7	a lump sum payment on the date funding becomes available.
8	These trauma centers shall submit claims pursuant to
9	subsection (3) in order to justify this funding. Effective 9
10	months after funding becomes available, any trauma center
11	which fails to submit claims for reimbursement equal to or
12	greater than the amount the trauma center received under the
13	initial allocation shall return any unearned funds to the
14	department for distribution pursuant to paragraph (e). Once
15	this 50 percent lump sum is depleted, a trauma center will be
16	reimbursed from the remaining 50 percent of the service area's
17	original allocation.
18	(d) The department shall pay trauma claims on a
19	monthly basis. In a given month when the outstanding claims
20	will exceed the unexpended funds allocated to a service area,
21	the department shall pay all of the submitted claims for the
22	service area on a pro rata basis.
23	(e) At the end of the fiscal year, the unexpended
24	funds for each service area shall be placed in one large state
25	trauma account from which all remaining claims are paid
26	without regard to service area on a pro rata basis until such
27	funds are depleted.
28	(f) For any state fiscal year, reimbursement for any
29	patient residing outside the trauma service area of the
30	state sponsored trauma center where the patient is treated
31	shall be paid out of the funds allocated for the trauma

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service area where the patient resides. Out of state days shall be paid from the service area where the treating hospital is located.

(3)(7) In order to receive state funding payments under this section , a hospital shall be a state sponsored trauma center and shall:

- (a) Agree to conform to all departmental requirements as provided by rule to assure high-quality trauma services.
- (b) Agree to provide information concerning the provision of trauma services to the department, in a form and manner prescribed by rule of the department.
- (c) Agree to accept all trauma patients, regardless of ability to pay, on a functional space-available basis.

(4)(8) A state sponsored trauma center that which fails to comply with any of the conditions listed in subsection (3)(7) or the applicable rules of the department shall not receive payments under this section for the period in which it was not in compliance.

Section 9. Section 401.24, Florida Statutes, is amended to read:

401.24 Emergency medical services state plan.--The department is responsible, at a minimum, for the improvement and regulation of basic and advanced life support programs. The department shall develop and biennially revise a comprehensive state plan for basic and advanced life support services, the emergency medical services grants program, state approved trauma centers, state approved pediatric trauma referral centers, the injury control program, and medical disaster preparedness. The state plan shall include, but need not be limited to:

1	(1) Emergency medical systems planning, including the
2	prehospital and hospital phases of patient care, and injury
3	control effort and unification of such services into a total
4	delivery system to include air, water, and land services.
5	(2) Requirements for the operation, coordination, and
6	ongoing development of emergency medical services, which
7	includes: basic life support or advanced life support
8	vehicles, equipment, and supplies; communications; personnel;
9	training; public education; state trauma system; injury
10	control; and other medical care components.
11	(3) The definition of areas of responsibility for
12	regulating and planning the ongoing and developing delivery
13	service requirements.
14	Section 10. The sum of \$300,000 is appropriated from
15	the General Revenue Fund to the Administrative Trust Fund for
16	the Department of Health to contract with a state university
17	to conduct the study required under section 395.402, Florida
18	Statutes.
19	Section 11. The sum of \$20,700,000 is appropriated
20	from the General Revenue Fund to the Administrative Trust Fund
21	for the the Department of Health to provide equal funding for
22	each existing trauma center as of July 1, 2004, and an amount
23	not to exceed 70 percent of the amount received by an existing
24	trauma center for a hospital with a Level I trauma center
25	application pending with the department as of April 1, 2004.
26	Section 12. This act shall take effect July 1, 2004.
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