HB 1819 2004 A bill to be entitled

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An act relating to procurement; amending s. 20.22, F.S.; providing for a Center for Efficient Government within the Department of Management Services; amending s. 255.0525, F.S.; providing for electronic website posting of certain solicitations; amending s. 287.012, F.S.; revising definitions; providing additional definitions; renumbering and amending s. 287.017, F.S., as s. 287.028, F.S.; specifying procurement categories and threshold amounts; requiring use of certain methodologies to value contracts or arrangements for certain purposes; providing requirements; creating s. 287.019, F.S.; providing for eligibility to contract or subcontract; creating s. 287.0265, F.S.; creating the Center for Efficient Government for certain purposes; establishing a board for the center; providing for membership; providing responsibilities of the center and the board; providing requirements for a review and approval process for procurements; requiring agencies to provide certain information; creating s. 287.0330, F.S.; specifying methods for source selection; authorizing the Department of Management Services to adopt rules; creating s. 287.0331, F.S.; providing for invitations to bid; creating s. 287.0332, F.S.; providing for requests for proposals; requiring procurement by competitive sealed proposals for certain procurement contracts under certain circumstances; creating s. 287.0333, F.S.; providing for invitations to negotiate; creating s. 287.03335, F.S.; providing for award of certain contracts to be awarded by

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reverse auction; providing for invitations to participate; providing procedures, requirements, and limitations; creating s. 287.0334, F.S.; requiring the department to adopt rules establishing small purchase procedures; creating s. 287.0335, F.S.; providing for single source procurement; creating s. 287.0336, F.S.; providing for emergency procurements; creating s. 287.0337, F.S.; providing for state term contracts for certain commodities or contractual services; authorizing the department to restrict certain purchases from term contracts under certain circumstances; creating s. 287.0341, F.S.; providing general provisions; specifying department responsibilities; requiring agencies to use department definitions and classes of commodities and contractual services in procurement; creating s. 287.036, F.S.; providing for evaluation teams and certified negotiators; requiring a certified negotiator for certain contracts; creating s. 287.037, F.S.; providing for vendors to provide certain financial information for certain contracts; providing procedures and requirements; providing for audit of a contractor's books and records; providing for modifying contracts under certain circumstances; providing definitions; creating s. 287.038, F.S.; providing for a review and approval process; creating s. 287.026, F.S.; revising the powers, duties, and functions of the department; deleting a provision authorizing the department to collect certain fees; requiring the department to adopt rules for use by agencies for share-in-savings contracts; creating s.

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287.027, F.S.; providing for online procurement of commodities and services; renumbering and amending s. 287.045, F.S., as s. 287.128, F.S.; revising provisions relating to procurement of products and materials with recycled content; creating ss. 287.0439, 287.044, 287.046, 287.047, and 287.048, F.S.; providing definitions; providing for outsourcing or privatizing certain functions or responsibilities of agencies; providing criteria, requirements, procedures, limitations, and exceptions; requiring agencies to develop a business case for certain purposes; providing requirements; providing contract requirements; requiring reports and information to be provided to the Legislature for certain outsourcing or privatization initiatives; providing for contract review and objections; providing for independence of Cabinet agencies for certain purposes; requiring contractors to provide agency access to certain records; specifying that agency actions are not grounds for an administrative protest; creating s. 287.122, F.S.; providing for purchases from correctional industry programs and from qualified nonprofit agencies for persons with disabilities; providing requirements and procedures; creating s. 287.123, F.S.; exempting certain contractual service and commodity purchases from competitive solicitation requirements; renumbering and amending s. 287.025, F.S., as s. 287.1241, F.S., to conform; renumbering and amending s. 287.055, F.S., as s. 287.125, F.S., to conform; renumbering and amending s. 287.058, F.S., as s. 287.31, F.S.; revising contract

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88 document requirements; authorizing agencies or 89 contractors to levy or impose fees, taxes, or charges on persons not parties to a contract only pursuant to law; 90 providing share-in-savings contract requirements; 91 92 creating s. 287.321, F.S.; providing for a contract 93 manager, contract administrator, and contract files; 94 creating s. 287.34, F.S.; prohibiting agencies from 95 approving accounts or requesting payments from accounts 96 except pursuant to rule; creating s. 287.55, F.S.; providing for bid protests; renumbering and amending s. 97 287.132, F.S., as s. 287.561, F.S.; requiring public 98 99 employees to discharge duties to assure fair competitive 100 access to procurement; renumbering and amending s. 101 287.133, F.S., as s. 287.562, F.S., to conform; creating 102 s. 287.57, F.S.; providing for cooperative purchasing; 103 renumbering and amending s. 287.16, F.S., as s. 287.65, F.S., to conform; renumbering and amending s. 287.161, 104 F.S., as s. 287.655, F.S., to conform; renumbering and 105 amending s. 287.17, F.S., as s. 287.66, F.S., to conform; 106 107 amending s. 287.057, F.S., to conform; amending s. 119.0721, F.S.; providing a definition; correcting a 108 109 cross reference; repealing s. 14.203, F.S., relating to the State Council on Competitive Government; repealing s. 110 283.30, F.S., relating to definitions; repealing s. 111 283.31, F.S., relating to records of executive agency 112 publications; repealing s. 283.32, F.S., relating to use 113 114 of recycled paper; repealing s. 283.33, F.S., relating to 115 printing of publications and lowest bidder awards; 116 repealing s. 283.34, F.S., relating to state officer

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prohibition against interests in certain printing contracts; repealing s. 283.43, F.S., relating to public information printing services; repealing s. 283.56, F.S., relating to preparation of agency publications; repealing s. 287.0731, F.S., relating to a team for certain contract negotiations; repealing s. 287.1345, F.S., relating to a surcharge on users of certain state term contracts; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Paragraph (d) of subsection (2) of section 20.22, Florida Statutes, is amended to read:
- 20.22 Department of Management Services.--There is created 131 a Department of Management Services.
  - (2) The following divisions and programs within the Department of Management Services are established:
    - (d)1. Support Program.
    - 2. Federal Property Assistance Program.
    - 3. The Center for Efficient Government.
  - Section 2. Subsections (1) and (2) of section 255.0525, Florida Statutes, are amended to read:
    - 255.0525 Advertising for competitive bids or proposals.--
  - (1) The solicitation of competitive bids or proposals for any state construction project that is projected to cost more than \$200,000 shall be publicly advertised once in the Florida Administrative Weekly at least 21 days prior to the established bid opening. For state construction projects that are projected to cost more than \$500,000, the advertisement shall be published

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in the Florida Administrative Weekly at least 30 days prior to the established bid opening and at least once in a newspaper of general circulation in the county where the project is located at least 30 days prior to the established bid opening and at least 5 days prior to any scheduled prebid conference. In addition to advertisement in the Florida Administrative Weekly and, as appropriate, a newspaper of general circulation, as provided in this subsection, such solicitations may be electronically posted as defined in s. 287.012(14), on a centralized Internet website designated by the Department of Management Services for this purpose at least 21 or 30 days, as appropriate, prior to the established bid opening. The bids or proposals shall be received and opened publicly at the location, date, and time established in the bid or proposal advertisement. In cases of emergency, the Secretary of Management Services may alter the procedures required in this section in any manner that is reasonable under the emergency circumstances.

(2) The solicitation of competitive bids or proposals for any county, municipality, or other political subdivision construction project that is projected to cost more than \$200,000 shall be publicly advertised at least once in a newspaper of general circulation in the county where the project is located at least 21 days prior to the established bid opening and at least 5 days prior to any scheduled prebid conference. The solicitation of competitive bids or proposals for any county, municipality, or other political subdivision construction project that is projected to cost more than \$500,000 shall be publicly advertised at least once in a newspaper of general circulation in the county where the project

is located at least 30 days prior to the established bid opening and at least 5 days prior to any scheduled prebid conference. In addition to an advertisement in a newspaper of general circulation as provided in this subsection, solicitations may be electronically posted on a centralized Internet website designated by the county, municipality, or other political subdivision. Bids or proposals shall be received and opened at the location, date, and time established in the bid or proposal advertisement. In cases of emergency, the procedures required in this section may be altered by the local governmental entity in

Section 3. Section 287.012, Florida Statutes, is amended to read:

any manner that is reasonable under the emergency circumstances.

287.012 Definitions.--As used in <u>parts I-VII</u> this part, unless the context clearly indicates otherwise, the term:

- (1) "Agency" means any of the various state officers, departments, boards, commissions, divisions, bureaus, and councils and any other unit of organization, however designated, of the executive branch of state government. "Agency" does not include the university and college boards of trustees or the state universities and colleges.
- (2) "Agency head" means, with respect to an agency headed by a collegial body, the executive director or chief administrative officer of the agency.
- (3) "Artist" means an individual or group of individuals who profess and practice a demonstrated creative talent and skill in the area of music, dance, drama, folk art, creative writing, painting, sculpture, photography, graphic arts, craft arts, industrial design, costume design, fashion design, motion

pictures, television, radio, or tape and sound recording or in any other related field.

- (4) "Best value" means the highest overall value to the state based on objective factors that include, but are not limited to, <u>consideration</u>, price, quality, design, functionality, and workmanship.
  - (5) "Board" means the board of the center.

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- (6) "Center" means the Center for Efficient Government created within the department.
- (7) "Commodity" means any of the various supplies, materials, goods, merchandise, food, equipment, information technology, duplicating, printing of publications, forms and related materials, and other personal property, including a mobile home, trailer, or other portable structure with floor space of less than 5,000 square feet, purchased, leased, or otherwise contracted for by the state and its agencies. "Commodity" also includes interest on deferred-payment commodity contracts approved pursuant to s. <u>287.1</u>37 <del>287.063</del> entered into by an agency for the purchase of other commodities. However, commodities purchased for resale are excluded from this definition. Further, a prescribed drug, medical supply, or device required by a licensed health care provider as a part of providing health services involving examination, diagnosis, treatment, prevention, medical consultation, or administration for clients at the time the service is provided is not considered to be a "commodity." The provisions of s. 946.515(4) shall not apply to purchases of printing. Printing of publications shall be considered a commodity when let upon

HB 1819 2004 232 contract pursuant to s. 283.33, whether purchased for resale or 233 not. (8)<del>(6)</del> "Competitive sealed bids," "competitive sealed 234 proposals, " or "competitive sealed replies" means the process of 235 236 receiving two or more sealed bids, proposals, or replies 237 submitted by responsive vendors and includes bids, proposals, or 238 replies transmitted by electronic means in lieu of or in 239 addition to written bids, proposals, or replies. 240 (9) "Competitive solicitation" or "solicitation" means 241 an invitation to bid, a request for proposals, or an invitation 242 to negotiate. 243 (10) "Consideration" means something of value provided to a contractor in exchange for commodities or contractual 244 245 services. The term may include, but is not limited to, one or 246 more of following: 247 (a) State moneys; or 248 (b) An authorization for a contractor to: 249 1. Act on behalf of the state; 250 2. Use the state's assets or resources; 251 3. Receive revenue or shared savings generated by the 252 contractual arrangement; 253 4. Use taxes or licenses; or 254 5. Collect or use fees. 255 (11) (8) "Contractor" means a person who contracts to sell 256 commodities or contractual services to an agency or the public 257 on behalf of or in cooperation with an agency. The term also 258 refers to a person who enters into an arrangement, such as an 259 alliance, partnership, or consortium with an agency, the purpose

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of which arrangement is to acquire commodities or contractual

services. The term also refers to the entity created by such arrangement.

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(12) (9) "Contractual service" means the rendering by a contractor of its time and effort rather than the furnishing of specific commodities. The term includes the acquisition by an agency of anything other than a commodity and applies only to those services rendered by individuals and firms who are independent contractors, and such services may include, but is are not limited to, evaluations; consultations; maintenance; accounting; security; management systems; management consulting; educational training programs; research and development studies or reports on the findings of consultants engaged thereunder; concessions or contracts which generate revenue for the state; and professional, technical, and social services. "Contractual service" does not include any contract for the furnishing of labor or materials for the construction, renovation, repair, modification, or demolition of any facility, building, portion of building, utility, park, parking lot, or structure or other improvement to real property entered into pursuant to chapter 255 and rules adopted thereunder.

 $\underline{(13)(10)}$  "Department" means the Department of Management Services.

(14)(11) "Electronic posting" or "electronically post" means the posting of solicitations, agency decisions or intended decisions, or other matters relating to procurement on a centralized Internet website designated by the department for this purpose.

(15)(12) "Eligible user" means any person or entity authorized by the department pursuant to rule to purchase from state term contracts or to use the on-line procurement system.

(16)(13) "Exceptional purchase" means any purchase of commodities or contractual services excepted by law or rule from the requirements for competitive solicitation, including, but not limited to, purchases from a single source; purchases upon receipt of less than two responsive bids, proposals, or replies; purchases made by an agency, after receiving approval from the department, from a contract procured, pursuant to s. 287.0331, s. 287.0332, or s. 287.0333 287.057(1), (2), or (3), by another agency; and purchases made without advertisement in the manner required by s. 287.0341(1)(a) and (b) 287.042(3)(b). The term "exceptional purchase" does not include purchases made pursuant to s. 287.123.

(17)(14) "Extension" means an increase in the time allowed for the contract period due to circumstances which, without fault of either party, make performance impracticable or impossible, or which prevent a new contract from being executed, with or without a proportional increase in the total dollar amount, with any increase to be based on the method and rate previously established in the contract.

(18)(15) "Information technology" has the meaning ascribed in s. 282.0041.

(19)(16) "Invitation to bid" means a written solicitation for competitive sealed bids. The invitation to bid is used when the agency is capable of specifically defining the scope of work for which a contractual service is required or when the agency is capable of establishing precise specifications defining the

HB 1819 2004 317 actual commodity or group of commodities required. A written 318 solicitation includes a solicitation that is electronically 319 posted. 320 (20)<del>(17)</del> "Invitation to negotiate" means a written 321 solicitation for competitive sealed replies to select one or more vendors with which to commence negotiations for the 322 323 procurement of commodities or contractual services. The 324 invitation to negotiate is used when the agency determines that 325 negotiations may be necessary for the state to receive the best value. A written solicitation includes a solicitation that is 326 327 electronically posted. 328 (21) "Invitation to participate" means a written 329 solicitation for bids during participation in a reverse auction. 330 A written solicitation includes a solicitation that is 331 electronically posted. (22)<del>(18)</del> "Minority business enterprise" has the meaning 332 333 ascribed in s. 288.703. 334 (23)<del>(19)</del> "Office" means the Office of Supplier Diversity 335 of the Department of Management Services. 336 (24) "Outsource" means to create a contractual 337 relationship between an agency and another entity for the 338 provision in whole or in part of a public function or 339 responsibility whereby the agency is accountable for the 340 provision of the function or responsibility and the entity 341 performs the function or responsibility. 342 (25) "Privatize" means to shift completely an agency-343 controlled and agency-operated service to private sector

control, operation, and ownership, such that the private sector

is solely and fully responsible for the provision of the affected service.

- (26) "Procurement of commodities or contractual services" means the providing of state moneys or consideration for the acquisition by an agency of any commodity or contractual service, whether for use by or benefit to the agency or for sale or other conveyance to a person who is not a party to the contract.
- (27)(20) "Renewal" means contracting with the same contractor for an additional contract period after the initial contract period, only if pursuant to contract terms specifically providing for such renewal.
- (28)(21) "Request for information" means a written request made by an agency to vendors for information concerning commodities or contractual services. Responses to these requests are not offers and may not be accepted by the agency to form a binding contract.
- (29)(22) "Request for proposals" means a written solicitation for competitive sealed proposals. The request for proposals is used when it is not practicable for the agency to specifically define the scope of work for which the commodity, group of commodities, or contractual service is required and when the agency is requesting that a responsible vendor propose a commodity, group of commodities, or contractual service to meet the specifications of the solicitation document. A written solicitation includes a solicitation that is electronically posted.
- (30)(23) "Request for a quote" means an oral or written request for written pricing or services information from a state

term contract vendor for commodities or contractual services available on a state term contract from that vendor.

- (31)(24) "Responsible vendor" means a vendor who has the capability in all respects to fully perform the contract requirements and the integrity and reliability that will assure good faith performance.
- (32)(25) "Responsive bid," "responsive proposal," or "responsive reply" means a bid, or proposal, or reply submitted by a responsive and responsible vendor that conforms in all material respects to the solicitation.
- (33)(26) "Responsive vendor" means a vendor that has submitted a bid, proposal, or reply that conforms in all material respects to the solicitation.
- in which vendors compete to provide commodities or contractual services at the lowest price in an open and interactive environment wherein vendors may submit pricing multiple times during a specified time period.
- (35) "Secretary" means the Secretary of Management Services.
- (36)(27) "State term contract" means a term contract that is competitively procured by the department pursuant to s. 287.057 and that is used by agencies and eligible users pursuant to s. 287.056.
- (37)(28) "Term contract" means an indefinite quantity contract to furnish commodities or contractual services during a defined period.

HB 1819 2004 401 Section 4. Section 287.017, Florida Statutes, is 402 renumbered as section 287.028, Florida Statutes, and amended to 403 read: 404 287.028 <del>287.017</del> Procurement <del>Purchasing</del> categories, 405 threshold amounts; procedures for automatic adjustment by 406 department.--407 (1)(a) The following procurement purchasing categories and 408 corresponding threshold amounts are hereby created: 1.<del>(a)</del> CATEGORY ONE: \$15,000. 409 2.<del>(b)</del> CATEGORY TWO: \$25,000. 410 3.<del>(c)</del> CATEGORY THREE: \$50,000. 411 4.<del>(d)</del> CATEGORY FOUR: \$150,000. 412 413 5.<del>(e)</del> CATEGORY FIVE: \$250,000. 414 (b)(2) The department shall adopt rules to adjust the 415 amounts provided in paragraph (a) subsection (1) based upon the 416 rate of change of a nationally recognized price index. Such rules shall include, but not be limited to, the following: 417 1. (a) Designation of the nationally recognized price index 418 or component thereof used to calculate the proper adjustment 419 420 authorized in this section. 421 2.<del>(b)</del> The procedure for rounding results. 422 3.<del>(c)</del> The effective date of each adjustment based upon the 423 previous calendar year data. 424 (2)(a) The following methodologies shall be used to value 425 the contract to determine the appropriate procurement category 426 in this subsection for any procurement of commodities or 427 contractual services: 428 1. If state moneys are the exclusive consideration to be 429 provided by an agency, the procurement category shall be based

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upon the total of state moneys to be expended by the agency over the term of the contract; or

- 2. If state moneys are not the exclusive consideration to be provided by an agency, the procurement category shall be based upon the greater of the following totals:
- a. The sum of gross revenues or shared savings to be generated for the state and contractor over the term of the contract added to the sum of state moneys, if any, that the agency may be required to expend over the term of the contract; or
- b. The costs avoided by the state over the term of the contract, added to the sum of state moneys, if any, that the agency may be required to expend over the term of the contract.
- (a) are applicable to a procurement of commodities or contractual services, the agency shall develop an alternative methodology to determine the appropriate procurement category. Prior to proceeding with such a procurement, the methodology developed by the agency must be approved in writing by the agency head and the secretary.
- Section 5. Subsection (18) of section 287.057, Florida Statutes, is transferred to section 287.019, Florida Statutes, which is created, and amended to read:
  - 287.019 Eligibility to contract or subcontract.--
- (18) A person who receives a contract that has not been procured pursuant to ss. 287.0331-287.0333 subsections (1) through (5) to perform a feasibility study of the potential implementation of a subsequent contract, who participates in the drafting of a solicitation or who develops a program for future

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implementation, is not eligible to contract or subcontract,

directly or indirectly, with the agency for any other contracts

dealing with that specific subject matter, and any firm in which

such person has any interest is not eligible to receive such

contract or subcontract. However, this prohibition does not

prevent a vendor who responds to a request for information from

being eligible to contract with an agency.

Section 6. Section 287.0265, Florida Statutes, is created to read:

# 287.0265 Center for Efficient Government.--

- (1) The Center for Efficient Government is created in the department to establish and promote best business practices in procurement in order to improve the delivery of services to citizens by agencies under the control of the Governor. Cabinet agencies are encouraged, but shall not be required, to comply with this section. The secretary or his or her designee shall serve as the head of the center.
- (2) A board is established within the center to oversee agency procurement. The secretary shall serve as chair of the board. The Governor shall appoint four other agency heads to serve on the board, who shall serve on the board at the pleasure of the Governor. No member of the board shall be disqualified from participating in board review of a procurement solely because the member's agency is involved in the procurement. The members of the board may not delegate their membership to a subordinate.
  - (3) The center shall:

(a) Create a centralized process for initiating,
reviewing, and evaluating agency procurements. The center and

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488 any agency may initiate procurements.

(b) Develop standards, processes, templates, and guidelines for use by agencies during the procurement process.

- (c) Implement a system for providing information and documentation to the Legislature and Governor on behalf of agencies and in compliance with the provisions of this chapter.
- (d) Assist agencies in the procurement process, including but not limited to, developing and updating business cases and solicitation documents and supporting contract negotiations, contract drafting, change management, performance measurement, and contract management.
- (e) Create and maintain a database of new and existing state procurements which shall include, but not be limited to, those subject to part III. At a minimum, the database shall contain the following information in regard to contractual services:
- 1. The agency name, the name and description of the contractual service procured, and the names of the prime contractor and any subcontractors.
  - 2. Projected and actual completion dates by project phase.
- 3. A description of performance measures contained in the contract, projected performance, and actual performance.
- $\underline{\text{4. Projected costs and revenues, as applicable, and actual}}$  costs and revenues.
- (f) Submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives, by July 1, 2004, by September 15, 2005, and by September 15 annually thereafter, a list of potential outsourcing initiatives identified by agencies and the center.

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CODING: Words stricken are deletions; words underlined are additions.

(g) Develop and implement, in consultation with the

Agency for Workforce Innovation, a program for assisting

employees whose jobs are eliminated because of procurements.

(4) The board shall:

- (a) Oversee the center.
- (b) Implement a process for review and approval of the business aspects of a proposed new or renewal procurement at specific points in the procurement process, as required by part III.
- (c) Implement any other process for review of procurements that do not require review under part III.
- (d) Oversee the implementation of procurements after contract execution, including, but not limited to, change management, contract management, and performance measurement.
- (5) The process for review of state procurements shall
  require:
- (a) Board review at the conclusion of important stages in the procurement process for those procurements subject to review by law.
- (b) The center, at the board's direction, to furnish to the President of the Senate and the Speaker of the House of Representatives all documents required by part III at each of the important stages in the procurement process, together with the board's certification that the requirements of this section, the center, and the board have been met.
- (6) Agencies shall submit to the center all information, documents, or other materials required by center or board policy or this chapter. Agencies required by part III, or by board policy, to cooperate with the center shall do so.

HB 1819 2004 546 Section 7. Subsection (1) of section 287.056, Florida 547 Statutes, is transferred to section 287.0330, Florida Statutes, 548 which is created, and amended to read: 549 287.0330 Method of source selection. --(1) Unless otherwise authorized by law, all agency 550 551 procurements of commodities or contractual services shall be 552 made using one of the following methods: 553 (a) Invitation to bid; 554 Request for proposals; (b) 555 Invitation to negotiate; (C) 556 (d) Invitation to participate; 557 (e) Small procurement procedures; 558 (f) Single source procurement; 559 (g) Emergency procurement; or 560 (h) State term contracts and purchasing agreements. 561 (2)<del>(1)</del> Agencies shall, and eliqible users may, procure 562 purchase commodities and contractual services from purchasing 563 agreements established and state term contracts procured, 564 pursuant to s. 287.057, by the department. The department may 565 adopt rules, pursuant to ss. 120.536(1) and 120.54, which exempt 566 agencies from this subsection when commodities and contractual 567 services available from such purchasing agreements and state 568 term contracts cannot meet agency needs. 569 (3) Unless otherwise authorized by law, all contracts for 570 the procurement of commodities or contractual services valued in 571 excess of the threshold amount provided in s. 287.028 for 572 CATEGORY TWO shall be awarded by competitive solicitation.

Section 8. Subsection (1) of section 287.057, Florida Statutes, is transferred to section 287.0331, Florida Statutes, which is created, and amended to read:

#### 287.0331 Invitation to bid.--

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(1)(a) Unless otherwise authorized by law, all contracts required to be awarded by competitive solicitation for the purchase of commodities or contractual services in excess of the threshold amount provided in s. 287.017 for CATEGORY TWO shall be awarded by competitive sealed bidding. An invitation to bid shall be made available simultaneously to all vendors and must include a detailed description of the commodities or contractual services sought; the time and date for the receipt of bids and of the public opening; and all contractual terms and conditions applicable to the procurement, including the criteria to be used in determining acceptability of the bid. If the agency contemplates renewal of the contract, that fact must be stated in the invitation to bid. The bid shall include the consideration or price for each year for which the contract may be renewed. Evaluation of bids shall take into account include consideration of the total cost for each year as submitted by the vendor. Criteria that were not set forth in the invitation to bid may not be used in determining acceptability of the bid.

(2)(b) The contract shall be awarded with reasonable promptness by written notice to the responsible and responsive vendor that submits the lowest responsive bid. This bid must be determined in writing to meet the requirements and criteria set forth in the invitation to bid.

Section 9. Subsection (2) of section 287.057, Florida Statutes, is transferred to section 287.0332, Florida Statutes, which is created, and amended to read:

## 287.0332 Request for proposals.--

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(1) $\frac{(2)}{(a)}$  If an agency determines in writing that the use of an invitation to bid is not practicable, commodities or contractual services required to be awarded by competitive solicitation shall be procured by competitive sealed proposals. A request for proposals shall be made available simultaneously to all vendors, and must include a statement of the commodities or contractual services sought; the time and date for the receipt of proposals and of the public opening; and all contractual terms and conditions applicable to the procurement, including the criteria, which shall include, but is need not be limited to, consideration or price, to be used in determining acceptability of the proposal. The relative importance of consideration or price and other evaluation criteria shall be indicated. If the agency contemplates renewal of the commodities or contractual services contract, that fact must be stated in the request for proposals. The proposal shall include the price for each year for which the contract may be renewed. Evaluation of proposals shall take into account include consideration of the total consideration or price cost for each year as submitted by the vendor.

(2)(b) The contract shall be awarded to the responsible and responsive vendor whose proposal is determined in writing to result in the best value be the most advantageous to the state, taking into account consideration the consideration or price and the other criteria set forth in the request for proposals. The

contract file shall contain documentation supporting the basis on which the award is made.

Section 10. Subsection (3) of section 287.057, Florida Statutes, is transferred to section 287.0333, Florida Statutes, which is created, and amended to read:

### 287.0333 Invitation to negotiate.--

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 $(1)\frac{(3)}{(a)}$  If the agency determines in writing that the use of an invitation to bid or a request for proposals is not likely to will not result in the best value to the state, the agency may procure commodities and contractual services by competitive sealed replies. The agency's written determination must specify reasons that explain why negotiation may be necessary in order for the state to achieve the best value and must be approved in writing by the agency head or his or her designee prior to the advertisement of an invitation to negotiate. An invitation to negotiate shall be made available to all vendors simultaneously and must include a statement of the commodities or contractual services sought; the time and date for the receipt of replies and of the public opening; and all terms and conditions applicable to the procurement, including the criteria to be used in determining the acceptability of the reply. If the agency contemplates renewal of the contract, that fact must be stated in the invitation to negotiate. The reply shall include the consideration or price for each year for which the contract may be renewed.

(2)(b) The agency shall evaluate and rank responsive replies against all evaluation criteria set forth in the invitation to negotiate and shall select, based on the ranking, one or more vendors with which to commence negotiations. After

658 negotiations are conducted, the agency shall award the contract

- 659 to the responsible and responsive vendor that the agency
- determines will provide the best value to the state. The
- 661 contract file must contain a short plain statement that explains
- 662 the basis for vendor selection and that sets forth the vendor's
- deliverables and price, pursuant to the contract, with an
- 664 explanation of how these deliverables and price provide the best
- 665 value to the state.
  - Section 11. Section 287.03335, Florida Statutes, is
- 667 created to read:

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- 668 <u>287.03335</u> Invitation to participate.--
- (1)(a) Unless otherwise authorized by law, contracts for the
- procurement of commodities or contractual services valued in
- 671 excess of the threshold amount provided in s. 287.028 for
- 672 CATEGORY TWO may be awarded by reverse auction. An invitation to
- 673 participate shall be made available simultaneously to all
- 674 vendors and must include:
  - 1. A detailed description of the commodities or contractual
- 676 services sought.
  - 2. The date of and the specific time period during which
- 678 price or consideration offers may be submitted.
  - 3. The date and time for the public opening.
  - 4. All contractual terms and conditions applicable to the
- procurement, including the criteria to be used in determining
- 682 acceptability of the offer.
- (b) If the agency contemplates renewal of the contract, that
- 684 fact must be stated in the invitation to participate. The offer
- shall include the consideration or price for each year for which
- 686 the contract may be renewed. Evaluation of offers shall take

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687 into account the total cost for each year as submitted by the 688 vendor. Criteria that were not set forth in the invitation to 689 participate may not be used in determining acceptability of the 690 offer. (2) The contract shall be awarded with reasonable promptness 691 692 by written notice to the responsible and responsive vendor that 693 submits the responsive offer that provides for the lowest price 694 or amount of consideration to be provided by the state. This 695 offer must be determined in writing to meet the requirements and 696 criteria set forth in the invitation to participate. 697 Section 12. Subsection (10) of section 287.057, Florida 698 Statutes, is transferred to section 287.0334, Florida Statutes, 699 which is created, and amended to read: 287.0334 Small procurement procedures.--In order to obtain 700 701

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287.0334 Small procurement procedures.--In order to obtain the best value to the state, the department shall adopt rules, pursuant to ss. 120.536(1) and 120.54, which prescribe the methods for the procurement of commodities or contractual services which do not exceed the threshold amount provided in s. 287.028 for CATEGORY TWO.

(10) An agency shall not divide the procurement of commodities or contractual services so as to avoid the requirements of <u>ss. 287.0331-287.0333</u> subsections (1) through (5).

Section 13. Paragraph (c) of subsection (5) of section 287.057, Florida Statutes, is transferred to section 287.0335, Florida Statutes, which is created, and amended to read:

## 287.0335 Single source procurement.--

(c) Commodities or contractual services available only from a single source may be excepted from the competitive-

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solicitation requirements. When an agency believes that commodities or contractual services are available only from a single source, the agency shall electronically post a description, in a form prescribed by the department, of the commodities or contractual services sought for a period of at least 7 business days. The description must include a request that prospective vendors provide information regarding their ability to supply the commodities or contractual services described. If it is determined in writing by the agency, after reviewing any information received from prospective vendors, that the commodities or contractual services are available only from a single source, the agency shall:

- (1)1. Provide notice, in a form prescribed by the department, of its intended decision to enter a single-source procurement purchase contract in the manner specified in s. 120.57(3), if the value amount of the contract does not exceed the threshold amount provided in s. 287.028 287.017 for CATEGORY FOUR.
- (2)2. Request approval from the department for the single-source purchase, if the <u>value</u> amount of the contract exceeds the threshold amount provided in s. <u>287.028</u> <del>287.017</del> for CATEGORY FOUR. The agency shall initiate its request for approval in a form prescribed by the department, which request may be electronically transmitted. The failure of the department to approve or disapprove the agency's request for approval within 21 days after receiving such request shall constitute prior approval of the department. If the department approves the agency's request, the agency shall provide notice of its

intended decision to enter a single-source contract in the manner specified in s. 120.57(3).

Section 14. The introductory paragraph and paragraph (a) of subsection (5) of section 287.057, Florida Statutes, are transferred to section 287.0336, Florida Statutes, which is created, and amended to read:

## 287.0336 Emergency procurements.--

(5) When the purchase price of commodities or contractual services exceeds the threshold amount provided in s. 287.028
287.017 for CATEGORY TWO, a procurement no purchase of commodities or contractual services may be excepted from competitive solicitation requirements if made without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies unless:

(a) the agency head determines in writing that an immediate danger to the public health, safety, or welfare or other substantial loss to the state requires emergency action. After the agency head makes such a written determination, the agency may proceed with the procurement of commodities or contractual services necessitated by the immediate danger, without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies. However, such emergency procurement shall be made by obtaining pricing information from at least two prospective vendors, which must be retained in the contract file, unless the agency determines in writing that the time required to obtain pricing information will increase the immediate danger to the public health, safety, or welfare or other substantial loss to the state. The agency shall furnish copies of all written determinations certified

under oath and any other documents relating to the emergency action to the department. A copy of the statement shall be furnished to the Chief Financial Officer with the voucher authorizing payment. The individual purchase of personal clothing, shelter, or supplies which are needed on an emergency basis to avoid institutionalization or placement in a more restrictive setting is an emergency for the purposes of this section paragraph, and the filing with the department of such statement is not required in such circumstances. In the case of the emergency purchase of insurance, the period of coverage of such insurance shall not exceed a period of 30 days, and all such emergency purchases shall be reported to the department.

Section 15. Paragraph (b) of subsection (5) of section 287.057, Florida Statutes, and subsection (3) of section 287.056, Florida Statutes, are transferred to section 287.0337, Florida Statutes, which is created, and amended to read:

#### 287.0337 State term contract.--

- (1) Commodities or contractual services with a value exceeding the threshold amount provided in s. 287.028 for CATEGORY TWO shall be excepted from competitive solicitation requirements if procured
- (b) The purchase is made by an agency from a state term contract procured, pursuant to  $\underline{s.\ 287.0331}$ ,  $\underline{s.\ 287.0332}$ , or  $\underline{s.\ 287.0333}$  this section, by the department or by an agency, after receiving approval from the department, from a contract procured, pursuant to  $\underline{s.\ 287.0331}$  subsection (1),  $\underline{s.\ 287.0332}$  subsection (2), or  $\underline{s.\ 287.0333}$  subsection (3), by another agency.

(2)(3) Agencies and eligible users may use a request for quote to obtain written pricing or services information from a state term contract vendor for commodities or contractual services available on state term contract from that vendor. The purpose of a request for quote is to determine whether a price, term, or condition more favorable to the agency or eligible user than that provided in the state term contract is available. Use of a request for quote does not constitute a decision or intended decision that is subject to protest under s. 120.57(3).

- (3) The department may restrict purchases from term contracts to state agencies only for those term contracts for which the inclusion of other governmental entities will have an adverse effect on competition or to those federal facilities located in this state.
- (4) When procuring state term contracts, the department shall obtain expert advice and assistance from personnel of using agencies in the development of specifications.

Section 16. Paragraphs (b), (c), (d), (f), and (g) of subsection (3) and subsection (13) of section 287.042, Florida Statutes, and subsections (4), (6), (7), and (20) of section 287.057, Florida Statutes, are transferred to section 287.0341, Florida Statutes, which is created, and amended to read:

## 287.0341 General provisions.--

## (1) The department shall develop:

(a)(b)1. Development of Procedures for advertising solicitations. These procedures must provide for electronic posting of solicitations for at least 10 days before the date set for receipt of bids, proposals, or replies, unless the department or other agency determines in writing that a shorter

period of time is necessary to avoid harming the interests of the state. The Office of Supplier Diversity may consult with the department regarding the development of solicitation distribution procedures to ensure that maximum distribution is afforded to certified minority business enterprises as defined in s. 288.703.

- (b)2. Development of Procedures for electronic posting. The department shall designate a centralized website on the Internet for the department and other agencies to electronically post solicitations, decisions or intended decisions, and other matters relating to procurement. From July 1, 2002, until July 1, 2003, the department shall publish a notice in each edition of the Florida Administrative Weekly which indicates the specific URL or Internet address for the centralized website.
- (c) Development of Procedures for the receipt and opening of bids, proposals, or replies by an agency. Such procedures shall provide the Office of Supplier Diversity an opportunity to monitor and ensure that the contract award is consistent with the requirements of s. 287.4471 287.09451.
- (d) Development of Procedures to be used by an agency in deciding to contract, including, but not limited to, identifying and assessing in writing project needs and requirements, availability of agency employees, budgetary constraints or availability, facility equipment availability, current and projected agency workload capabilities, and the ability of any other state agency to perform the services.
- $\underline{\text{(e)}(f)}$  Development of Procedures to be used by an agency for issuing solicitations that include requirements to describe

commodities, services, scope of work, and deliverables in a manner that promotes competition.

- $\underline{(f)}(g)$  Development of Procedures to be used by an agency when issuing requests for information and requests for quotes.
- (2) Agencies shall use the definitions and classes of commodities and contractual services established by the department in acquiring or purchasing commodities or contractual services.
- (3)(4) Prior to the time for receipt of bids, proposals, or replies, an agency may conduct a conference or written question and answer period for purposes of assuring the vendor's full understanding of the solicitation requirements. The vendors shall be accorded fair and equal treatment.
- (4)(6) If less than two responsive bids, proposals, or replies for commodity or contractual services purchases are received, the department or other agency may negotiate on the best terms and conditions. The department or other agency shall document the reasons that such action is in the best interest of the state in lieu of resoliciting competitive sealed bids, proposals, or replies. Each agency shall report all such actions to the department on a quarterly basis, in a manner and form prescribed by the department.
- (5)(7) Upon issuance of any solicitation, an agency shall, upon request by the department, forward to the department one copy of each solicitation for all commodity and contractual services purchases in excess of the threshold amount provided in s. 287.028 287.017 for CATEGORY TWO. An agency shall also, upon request, furnish a copy of all competitive-solicitation tabulations. The Office of Supplier Diversity may also request

from the agencies any information submitted to the department pursuant to this subsection.

(6)(20) In any procurement with a value exceeding that costs more than the threshold amount provided for in s. 287.028 287.017 for CATEGORY TWO and is accomplished without competition, the individuals taking part in the development or selection of criteria for evaluation, the evaluation process, and the award process shall attest in writing that they are independent of, and have no conflict of interest in, the entities evaluated and selected.

(7)(13) If the department determines in writing that it is in the best interest of the state, the department may to award to multiple suppliers contracts for commodities and contractual services established by the department for use by all agencies. Such awards may be on a statewide or regional basis. If regional contracts are established by the department, multiple supplier awards may be based upon multiple awards for regions. Agencies may award contracts to a responsible and responsive vendor on a statewide or regional basis.

Section 17. Subsection (17) of section 287.057, Florida Statutes, is transferred to section 287.036, Florida Statutes, which is created, and amended to read:

# 287.036 Evaluation teams; certified negotiators.--

- $\frac{(17)}{}$  For a contract the value of which is in excess of the threshold amount provided in s.  $\frac{287.028}{}$   $\frac{287.017}{}$  for CATEGORY FOUR, the agency head shall appoint:
- $\underline{(1)}$  At least three persons to evaluate proposals and replies who collectively have experience and knowledge in the

program areas and service requirements for which commodities or contractual services are sought.

(2)(b) At least three persons to conduct negotiations during a competitive sealed reply procurement who collectively have experience and knowledge in negotiating contracts, contract procurement, and the program areas and service requirements for which commodities or contractual services are sought. When the value of the procurement is in excess of \$1 million, at least one of the persons conducting negotiations must be a certified negotiator as established by the department in rule. If the agency does not have an employee who has the requisite certification, the department shall select a certified negotiator from another agency to participate in the negotiations on behalf of the procuring agency.

Section 18. Section 287.037, Florida Statutes, is created to read:

287.037 Cost or pricing data; truth-in-negotiation certificate.--

- (1) The head of the procuring agency shall require vendors or contractors to provide data regarding cost, pricing, or consideration available prior to the award of a contract or modification of a contract if the price, cost, or consideration required by the contract exceeds \$1 million and the price, cost, or consideration is not:
  - (a) Based on adequate price competition;
  - (b) Based on established catalog or market prices; or
  - (c) Set by law or regulation.
- 942 (2) Notwithstanding subsection (1), the head of the 943 procuring agency may require a vendor to submit data about cost,

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pricing, or consideration if the head of the procuring agency determines that such data are necessary for the evaluation by the agency of the reasonableness of the price, cost, or consideration required by a contract or a modification to a contract. The procuring agency shall document in writing the

reason for such requirement.

- (3) Data about cost, pricing, or consideration required by this section shall be submitted to the procuring agency within 10 calendar days after the request, unless an extension is granted in writing by the head of the procuring agency. The vendor or contractor shall be required to execute a sworn truth-in-negotiation certificate stating that the data about cost, pricing, or consideration submitted is accurate, complete, and current.
- (4)(a) The agency may, at reasonable times and places, audit the books and records of any contractor who has submitted data about cost, pricing, or consideration pursuant to this section to the extent that such books and records relate to that data. A request by the agency to audit the contractor's books and records pursuant to this subsection may be made no later than 1 year after the termination of the contract.
- (b) Except as provided in the contract or otherwise by law, any contractor who receives a contract or contract modification for which such data is required shall maintain such books and records that relate to such data:
- 1. If no request to audit is made by the agency within 1 year after the date of contract termination, for 1 year after contract termination; or
  - 2. If a request to audit is made by the agency within 1

973 year after the date of contract termination:

- <u>a. Until notice is received by the contractor that the agency will not demand a contract adjustment pursuant to subsection (5); or </u>
- b. Until resolution of any contract adjustment demanded by an agency according to the provision of subsection (5),

whichever is later.

- (5) A contract or contract modification under which sworn data about cost, pricing, or consideration is required shall contain a provision that the price, cost, or consideration required by the contract to the state, including any profit or fee, shall be adjusted to exclude any significant sums by which the agency determines the contract price was increased due to inaccurate, incomplete, or noncurrent data about cost, pricing, or consideration. The procuring agency may demand such a contract adjustment within 1 year after complete and accurate data is obtained by the agency about actual prices, costs, or consideration following the termination of the contract.
- (6) As used in this section, the term "data about cost, pricing, or consideration" means all facts that a prudent buyer or seller would reasonably expect to affect price, cost, or consideration negotiations as of the date of the agreement on the price of a contract, the date of the contract modification, or another date agreed upon between the parties. The term does not include information that is in the form of opinion or conjecture, but does include factual information from which an opinion or conjecture regarding cost, pricing, or consideration may be derived.

Section 19. Subsection (19) of section 287.057, Florida Statutes, is transferred to section 287.038, Florida Statutes, which is created, and amended to read:

#### 287.038 Review and approval process. --

(19) Each agency shall establish a review and approval process for all contractual services contracts valued in excess of costing more than the threshold amount provided for in s.

287.028 287.017 for CATEGORY THREE which shall include, but not be limited to, program, financial, and legal review and approval. Such reviews and approvals shall be obtained before the contract is executed.

Section 20. The section number, catchline, introductory paragraph, paragraphs (a), (b), and (h) of subsection (1), paragraph (a) of subsection (2), subsection (3), paragraph (a) of subsection (4), subsections (5), (6), (7), (8), (9), (10), (11), (12), and (14) of section 287.042, Florida Statutes, are transferred to section 287.026, Florida Statutes, which is created, and amended to read:

 $\underline{287.026}$   $\underline{287.042}$  Powers, duties, and functions.--The department shall have the following powers, duties, and functions:

(1)(a) To canvass all sources of supply, establish and maintain a vendor list to be maintained by classes of commodities and contractual services, and contract for the purchase, lease, or acquisition, including purchase by installment sales or lease-purchase contracts which may provide for the payment of interest on unpaid portions of the purchase price, of all commodities and contractual services required by any agency under this chapter. Any contract providing for

deferred payments and the payment of interest shall be subject to specific rules adopted by the department.

- (b) The department may remove from its vendor list any source of supply which fails to fulfill any of its duties specified in a contract with the state. It may reinstate any such source of supply when it is satisfied that further instances of default will not occur.
- (h) The department may collect fees for the use of its electronic information services. The fees may be imposed on an individual transaction basis or as a fixed subscription for a designated period of time. At a minimum, the fees shall be determined in an amount sufficient to cover the department's projected costs of such services, including overhead in accordance with the policies of the Department of Management Services for computing its administrative assessment. All fees collected pursuant to this paragraph shall be deposited in the Grants and Donations Trust Fund for disbursement as provided by law.
- (2)(a) To establish purchasing agreements and procure state term contracts for commodities and contractual services, pursuant to ss. 287.0331-287.03335 s. 287.057, under which state agencies shall, and eligible users may, make purchases pursuant to ss. 287.0330 and 287.0337 s. 287.056. The department may restrict purchases from some term contracts to state agencies only for those term contracts where the inclusion of other governmental entities will have an adverse effect on competition or to those federal facilities located in this state. In such planning or purchasing the Office of Supplier Diversity may monitor to ensure that opportunities are afforded for

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HB 1819 2004 contracting with minority business enterprises. The department, for state term contracts, and all agencies, for multiyear contractual services or term contracts, shall explore reasonable and economical means to utilize certified minority business enterprises. Purchases by any county, municipality, private nonprofit community transportation coordinator designated pursuant to chapter 427, while conducting business related solely to the Commission for the Transportation Disadvantaged, or other local public agency under the provisions in the state purchasing contracts, and purchases, from the corporation operating the correctional work programs, of products or services that are subject to s. 287.122(1)(c) paragraph (1)(f), are exempt from the competitive solicitation requirements otherwise applying to their purchases.

- (3) To establish a system of coordinated, uniform procurement policies, procedures, and practices to be used by agencies in acquiring commodities and contractual services, which shall include, but not be limited to:
- (a) Development of a list of interested vendors to be maintained by classes of commodities and contractual services.

  This list shall not be used to prequalify vendors or to exclude any interested vendor from bidding.
- (b)1. Development of procedures for advertising solicitations. These procedures must provide for electronic posting of solicitations for at least 10 days before the date set for receipt of bids, proposals, or replies, unless the department or other agency determines in writing that a shorter period of time is necessary to avoid harming the interests of the state. The Office of Supplier Diversity may consult with the

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department regarding the development of solicitation

distribution procedures to ensure that maximum distribution is

afforded to certified minority business enterprises as defined

in s. 288.703.

- 2. Development of procedures for electronic posting. The department shall designate a centralized website on the Internet for the department and other agencies to electronically post solicitations, decisions or intended decisions, and other matters relating to procurement. From July 1, 2002, until July 1, 2003, the department shall publish a notice in each edition of the Florida Administrative Weekly which indicates the specific URL or Internet address for the centralized website.
- (c) Development of procedures for the receipt and opening of bids, proposals, or replies by an agency. Such procedures shall provide the Office of Supplier Diversity an opportunity to monitor and ensure that the contract award is consistent with the requirements of s. 287.09451.
- (d) Development of procedures to be used by an agency in deciding to contract, including, but not limited to, identifying and assessing in writing project needs and requirements, availability of agency employees, budgetary constraints or availability, facility equipment availability, current and projected agency workload capabilities, and the ability of any other state agency to perform the services.
- (e) Development of procedures to be used by an agency in maintaining a contract file for each contract which shall include, but not be limited to, all pertinent information relating to the contract during the preparatory stages; a copy of the solicitation; documentation relating to the solicitation

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process; opening of bids, proposals, or replies; evaluation and tabulation of bids, proposals, or replies; and determination and notice of award of contract.

- (f) Development of procedures to be used by an agency for issuing solicitations that include requirements to describe commodities, services, scope of work, and deliverables in a manner that promotes competition.
- (g) Development of procedures to be used by an agency when issuing requests for information and requests for quotes.
- (4)(a) To prescribe the methods of securing competitive sealed bids, proposals, and replies. Such methods may include, but are not limited to, procedures for identifying vendors; setting qualifications; conducting conferences or written question and answer periods for purposes of responding to vendor questions; evaluating bids, proposals, and replies; ranking and selecting vendors; and conducting negotiations.
- (5) To prescribe specific commodities and quantities to be purchased locally.
- (6)(a) To govern the purchase by any agency of any commodity or contractual service and to establish standards and specifications for any commodity.
- (b) Except for the purchase of insurance, the department may delegate to agencies the authority for the procurement of and contracting for commodities or contractual services.
- (7) To establish definitions and classes of commodities and contractual services. Agencies shall follow the definitions and classes of commodities and contractual services established by the department in acquiring or purchasing commodities or contractual services. The authority of the department under this

section shall not be construed to impair or interfere with the determination by state agencies of their need for, or their use of, services including particular specifications.

- (8) To provide any commodity and contractual service purchasing rules to the Chief Financial Officer and all agencies through an electronic medium or other means. Agencies may not approve any account or request any payment of any account for the purchase of any commodity or the procurement of any contractual service covered by a purchasing or contractual service rule except as authorized therein. The department shall furnish copies of rules adopted by the department to any county, municipality, or other local public agency requesting them.
- (8)(9) To require that every agency furnish information relative to its commodity and contractual services purchases and methods of purchasing commodities and contractual services to the department when so requested.
- (9)(10) To prepare statistical data concerning the method of procurement, terms, usage, and disposition of commodities and contractual services by agencies. All agencies shall furnish such information for this purpose to the office and to the department, as the department or office may call for, but no less frequently than annually, on such forms or in such manner as the department may prescribe.
- (10)(11) To establish and maintain programs for the purpose of disseminating information to government, industry, educational institutions, and the general public concerning policies, procedures, rules, and forms for the procurement of commodities and contractual services. The department shall

furnish copies of rules adopted by the department to any county,
municipality, or other local public agency requesting them.

- (11)(12) Except as otherwise provided herein, to adopt rules necessary to carry out the purposes of this <u>chapter</u> section, including the authority to delegate to any agency any and all of the responsibility conferred by this <u>chapter unless</u> otherwise provided by law section, retaining to the department any and all authority for supervision thereof. Such purchasing of commodities and procurement of contractual services by state agencies shall be in strict accordance with the rules and procedures prescribed by the department.
- $\underline{(12)}$  (14) To procure and distribute federal surplus tangible personal property allocated to the state by the Federal Government.
- (13) To develop, in consultation with the Department of Financial Services, rules for use by agencies for share-in-savings contracts in which the contractor receives a percentage of the savings that the contractor generates.
- Section 21. Subsection (23) of section 287.057, Florida Statutes, is transferred to section 287.027, Florida Statutes, which is created, and amended to read:
- 287.027 Online procurement of commodities and services.-(23)(a) The department, in consultation with the State

  Technology Office and the Chief Financial Officer Comptroller,
  shall develop a program for on-line procurement of commodities
  and contractual services. To enable the state to promote open
  competition and to leverage its buying power, agencies shall,
  and eligible users may, procure commodities and contractual
  services through participate in the on-line procurement program,

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and eligible users may participate in the program. Only vendors prequalified as meeting mandatory requirements and qualifications criteria shall be permitted to participate in online procurement. The department, in consultation with the State Technology Office, may contract for equipment and services

- (1)(b) The department, in consultation with the State Technology Office, shall adopt rules, pursuant to ss. 120.536(1) and 120.54, to administer the program for on-line procurement. The rules shall include, but not be limited to:
- $\underline{(a)}$ 1. Determining the requirements and qualification criteria for prequalifying vendors.

necessary to develop and implement on-line procurement.

- $\underline{\text{(b)}_{2}}$ . Establishing the procedures for conducting on-line procurement.
- 3. Establishing the criteria for eligible commodities and contractual services.
- $\underline{\text{(c)}4.}$  Establishing the procedures for providing access to on-line procurement.
- (d)5. Determining the criteria warranting any exceptions to the requirement that agencies procure commodities and contractual services through participation in the on-line procurement program.
- (2)(e) The department may collect fees for the use of the on-line procurement systems. The fees may be imposed on an individual transaction basis or as a fixed percentage of the cost savings generated. At a minimum, the fees must be set in an amount sufficient to cover the projected costs of such services, including administrative and project service costs in accordance with the policies of the department; however, fees imposed on an

individual transaction basis may not exceed 1 percent of the transaction amount. For the purposes of compensating the provider, the department may authorize the provider to collect and retain a portion of the fees. The providers may withhold the portion retained from the amount of fees to be remitted to the department. The department may negotiate the retainage as a percentage of such fees charged to users, as a flat amount, or as any other method the department deems feasible. All fees and surcharges collected under this subsection paragraph shall be deposited in the Grants and Donation Trust Fund as provided by law.

Section 22. Section 287.045, Florida Statutes, is renumbered as section 287.128, Florida Statutes, and amended to read:

 $\underline{287.128}$   $\underline{287.045}$  Procurement of products and materials with recycled content.--

(1)(a) The department, in cooperation with the Department of Environmental Protection, shall adopt rules, pursuant to ss. 120.536(1) and 120.54, which provide review and revise existing procurement procedures and specifications for the purchase and use by the department, agencies, and contractors contracting with agencies of products and materials to eliminate any procedures and specifications that explicitly discriminate against products and materials with recycled content or that may be recycled or reused when these products or materials are discarded. Such rules shall encourage the use of such products or materials except in cases in which use would be detrimental to where such procedures and specifications are necessary to protect the public health, safety, and welfare.

(b) Each agency shall review and revise its procurement procedures and specifications for the purchase of products and materials to eliminate any procedures and specifications that explicitly discriminate against products and materials with recycled content, except if such procedures and specifications are necessary to protect the public health, safety, and welfare.

- (2)(a) The department and each agency shall review and revise its procurement procedures and specifications for the purchase of products and materials to ensure to the maximum extent feasible that each agency uses state contracts to purchase products or materials that may be recycled or reused when these products or materials are discarded.
- (b) The Auditor General shall assist in monitoring the product procurement requirements.
- (3) As part of the review and revision required in subsection (2), the department and each agency shall review its procurement provisions and specifications for the purchase of products and materials to determine which products or materials with recycled content could be procured by the department or other agencies and the amount of recycled content that can technologically be contained in such products or materials. The department and other agencies must use the amounts of recycled content and postconsumer recovered material determined by the department in issuing solicitations for contracts for the purchase of such products or materials.
- (4) Upon completion of the review required in subsection (3), the department and other agencies shall require that a person who submits a bid, proposal, or reply for a contract for the purchase of products or materials identified in subsection

(3) and who wishes to be considered for the price preference described in subsection (5) certify in writing the percentage of recycled content in the product or material that is subject to the bid, proposal, or reply. A person may certify that the product or material contains no recycled content.

- (5) Upon evaluation of bids, proposals, or replies for every public contract that involves the purchase of products or materials identified in subsection (3), the department or other agency shall identify the lowest responsible and responsive vendor and other responsible and responsive vendors who have certified that the products or materials contain at least the minimum percentage of recycled content and postconsumer recovered material that is set forth in the solicitation.
- (2) The department or agency may consider life-cycle costing when evaluating a bid, proposal, or reply on a product that consists of recycled materials. The department shall adopt rules that specify the criteria to be used when considering life-cycle costing in evaluating bids, proposals, or replies. The rules must take into account consideration the specified warranty periods for products and the comparative expected service life relative to the cost of the products.
- (3) The rules may allow In awarding a contract for the purchase of products or materials, the department or other agency to grant may allow up to a 10-percent price preference to a responsible and responsive vendor who has certified that the products or materials contain at least the minimum percentage of recycled content and postconsumer recovered material and up to an additional 5-percent price preference to a responsible and responsive vendor who has certified that the products or

material are made of materials recovered in this state. The amount of the price preference must be commensurate with the certified amounts of recycled material and postconsumer recovered material and materials recycled from products in this state, contained in the product or materials on a sliding scale as established by department rule, which rule shall not become effective prior to November 1, 1994. Reusable materials and products shall be used where economically and technically feasible. If no vendors offer products or materials with measurable life-cycle costing factors or the minimum prescribed recycled and postconsumer content, the contract must be awarded to the lowest qualified responsible and responsive vendor.

(6) For the purposes of this section, the term "recycled content" means materials that have been recycled that are contained in the products or materials to be procured, including, but not limited to, paper, aluminum, steel, glass, plastics, and composted material. The term does not include the virgin component of internally generated scrap that is commonly used in industrial or manufacturing processes or such waste or scrap purchased from another manufacturer who manufactures the same or a closely related product. Recycled content printing and fine writing grades of paper shall contain at least 10 percent postconsumer recovered materials.

(7) Any person may request the department to evaluate a product or material with recycled content if the product or material is eligible for inclusion under state contracts. The department shall review each reasonable proposal to determine its merit and, if it finds that the product or material may be

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used beneficially, it may incorporate that product or material

into its procurement procedures.

- (8) The department and each agency shall review and revise its procedures and specifications on a continuing basis to encourage the use of products and materials with recycled content and postconsumer recovered material and shall, in developing new procedures and specifications, encourage the use of products and materials with recycled content and postconsumer recovered material.
- (9) After November 1, 1994, the department may discontinue contracting for products or materials the recycled content of which does not meet the requirements of subsection (3) if it determines that products or materials meeting those requirements are available at a cost not to exceed an additional 10 percent of comparable virgin products.
- with respect to work performed under contract, must procure products or materials with recycled content if the department determines that those products or materials are available pursuant to subsection (5). Notwithstanding any other provision to the contrary, for the purpose of this section, the term "agency" means any of the various state officers, departments, boards, commissions, divisions, bureaus, and councils and any other unit of organization, however designated, of the executive branch including the Department of the Lottery, the legislative branch, the judicial branch, the university and college boards of trustees, and the state universities and colleges. A decision not to procure such items must be based on the department's determination that such procurement is not reasonably available

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2004 1377 within an acceptable period of time or fails to meet the 1378 performance standards set forth in the applicable specifications 1379 or fails to meet the performance standards of the agency. 1380 (11) Each agency shall report annually to the department its total expenditures on, and use of, products with recycled 1381 content and the percentage of its budget that represents 1382 1383 purchases of similar products made from virgin materials. The 1384 department shall design a uniform reporting mechanism and 1385 prepare annual summaries of statewide purchases delineating 1386 those with recycled content to be submitted to the Governor, the 1387 President of the Senate, and the Speaker of the House of 1388 Representatives. 1389 Section 23. Part III of chapter 287, Florida Statutes, 1390 consisting of sections 287.0439, 287.044, 287.046, 287.047, and 1391 287.048, Florida Statutes, is created to read: 1392 PART III 1393 OUTSOURCING 1394 287.0439 Definitions. -- As used in this part, the term: "Cost" means the reasonable, relevant, and verifiable 1395 1396 cost, which may include, but not be limited to, such elements as 1397 personnel costs, materials and supplies, services, equipment, capital depreciation cost, rent, maintenance and repairs, 1398 utilities, insurance, personnel travel, overhead, profit, and 1399 1400 interim and final payments. The appropriate elements shall 1401 depend on the nature of the specific outsourcing or privatization initiative. 1402 1403 "Savings" means the difference between the recurring (2) 1404 operating appropriations or actual expenditures, whichever is 1405 less, in the full fiscal year immediately prior to the signing

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of the contract for outsourcing compared to the cost for the

outsourced functions or programs in any succeeding state fiscal

year during the term of the contract.

## 287.044 General requirements.--

- (1) An agency seeking to, or directed by the Legislature to, outsource or privatize a function or a responsibility, whether initially or after the expiration of a contract to outsource or privatize, must comply with the requirements of this part and the requirements of the Center for Efficient Government as specified in part I if:
- (a)1. The proposed outsourcing or privatization initiative will transfer or shift work currently performed by state employees to another entity, resulting in those state employees no longer performing the work;
- 2. A current outsourcing or privatization initiative has transferred or shifted work that had previously been performed by state employees to another entity; or
- 3. The outsourcing or privatization initiative involves a function or responsibility that is not currently being performed by the state either by state employees or by a contractor; and
- (b) The outsourcing or privatization initiative meets one of the following criteria:
- 1. The value of the contract, as provided in s. 287.028, over the proposed term of the contract is projected to exceed the lesser of 5 percent of the implementing agency or agencies' total budget or \$10 million;
- 2. Reductions during the proposed term of the contract are projected to exceed the lesser of 50 full-time-equivalent positions, 5 percent of the agency's or agencies' authorized

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HB 1819 2004 1435 full-time-equivalent positions, or 5 percent of the agency's or 1436 agencies' authorized salaries and benefits; or 1437 3. The Legislature directs that the outsourcing or 1438 privatization initiative comply with this part. 1439 1440 An agency or agencies shall not divide the outsourcing 1441 initiative so as to avoid being subject to this part. 1442 (2) Notwithstanding subsection (1), an outsourcing or 1443 privatization initiative is not subject to this part if the 1444 agency seeking to or directed by the Legislature to continue 1445 outsourcing or privatizing a function or responsibility executed 1446 a contract prior to July 1, 1994, to outsource or privatize that 1447 function or responsibility and such continued outsourcing or 1448 privatization would be substantially similar in nature and 1449 purpose to the original outsourcing or privatization. 1450 287.046 Outsourcing or privatizing of functions or responsibilities. -- No agency may outsource or privatize any 1451 1452 function or responsibility without having or seeking authority except as authorized by general law, the General Appropriations 1453 1454 Act, legislation implementing the General Appropriations Act, or special appropriations acts, as needed. Prior to outsourcing or 1455 1456 privatizing a function or responsibility subject to this part, 1457 the agency shall comply with the requirements of the center and 1458 the board as specified in s. 287.0265 and the following 1459 requirements: (1) BUSINESS CASE. -- The agency shall develop a business 1460 1461 case describing and analyzing the outsourcing or privatization 1462 initiative. A business case is part of the solicitation process

and is not a rule subject to challenge pursuant to s. 120.54.

1464 The business case shall include, but not be limited to, the following information:

- (a) A detailed description of the function or responsibility to be outsourced or privatized, a description and analysis of the agency's current performance, a rationale for the proposed outsourcing or privatization initiative, and a citation of the existing or proposed legal authority for outsourcing or privatizing the function or responsibility.
- (b) A cost-benefit analysis describing the estimated specific tangible and intangible costs, savings, performance improvements, risks, and qualitative and quantitative benefits involved in or resulting from the outsourcing or privatization. All elements of cost shall be clearly identified in the cost-benefit analysis and described in the business case. The agency shall certify that all costs, savings, and benefits are valid and achievable.
- (c) A statement of the potential impact on state revenues and expenditures. The statement shall specifically address the impact on general revenue, trust funds, general revenue service charges, and interest on trust funds together with the potential direct or indirect impact on federal funding and cost allocations.
- (d) A plan regarding compliance with public records law,
  including:
- 1. A plan for providing public access to public records at a cost that does not exceed that provided in chapter 119.
- 2. A plan ensuring the confidentiality of records which are exempt or confidential and exempt under law.
  - 3. A plan for meeting all requirements for record

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1493 <u>retention provided by law.</u>

- 4. A plan for transfer to the state, at no cost, all public records in possession of the contractor upon termination of the contract.
  - (e) An agency transition plan for addressing changes in organizational structure, affected business processes, and employee transition issues.
  - (f) A listing of assets proposed for transfer to or use by a contractor, a description of the proposed requirements for maintenance of those assets by the contractor or the agency in accord with chapter 273, a plan for the disposition of such assets upon termination of the contract, and a description of how the planned asset transfer or use by a contractor is in the best interests of the state.

If an outsourcing or privatization initiative would require integration with or would in any way impact other state information technology systems, the agency shall submit the feasibility study documentation as required by the legislative budget request instructions established pursuant to s. 216.023.

- (2) CONTRACT REQUIREMENTS.--Each outsourcing initiative, and when appropriate a privatization initiative, shall be memorialized in a written contract. At a minimum, the contract shall include:
- (a) For an outsourcing contract only, retention of ultimate responsibility for the function or responsibility by the agency.
- (b) Clear and specific terms and conditions providing a clearly defined scope of work that is directly related to the

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HB 1819 2004 1522 goals and objectives of the outsourcing or privatization

1523 initiative. The terms must include:

- 1524 <u>1. A detailed scope of work that clearly specifies each</u>
  1525 service and deliverable to be provided.
  - 2. All service-level agreements describing all necessary performance requirements and state and contractor responsibilities.
  - 3. Associated costs and savings, specific payment terms, including incentive and penalty provisions, criteria governing payment, and a clear and specific schedule that will be implemented in order to complete all required outsourcing activities needed to transition the outsourced function or responsibility from the state to the contractor and operate the outsourced function or responsibility successfully.
  - (c) Clear and specific identification of all required performance measures and levels that shall include, but not be limited to:
  - 1. Detailed measurable acceptance criteria for each deliverable and service to be provided to the state under the terms of the contract.
  - 2. A method for monitoring and reporting progress in achieving specified performance outcomes and associated performance incentives.
  - 3. The sanctions or penalties that shall be assessed for contractor nonperformance.
  - (d) A description of deliverables, activities, or events that are directly related to the scope of work that are quantifiable, measurable, and verifiable.
    - (e) An organizational change management plan that clearly

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HB 1819 2004 1551 identifies any changes in organizational structure, including 1552 staffing and personnel changes in all affected agencies. 1553 (f) A requirement that the contractor maintain adequate 1554 accounting records. 1555 (q) A requirement authorizing state access to and audit of 1556 all records related to the contract and outsourced 1557 responsibilities or functions for state audit purposes and the audit of such responsibilities and functions, and a requirement 1558 1559 for Statement on Auditing Standards 70 audits, if appropriate. 1560 (h) A requirement that ownership of any intellectual 1561 property critical for the assumption of the outsourced function 1562 or program by the state or another vendor shall transfer to the 1563 state in the event a contractor ceases to provide the outsourced 1564 function or responsibility. 1565 (i) A requirement describing the timing, nature, and 1566 substance of all status or progress reports that are to be 1567 provided. 1568 (j) A requirement that the contractor comply with public 1569 records law. The contractor shall: 1570 1. Keep and maintain the public records that ordinarily 1571 and necessarily would be required by an agency to perform the 1572 function or service. 1573 2. Provide public access to such public records on the 1574 same terms and conditions that an agency would and at a cost

3. Ensure the confidentiality of records which are exempt or confidential and exempt under law.

that does not exceed that provided in chapter 119.

- 4. Meet all legal requirements for record retention.
- 5. Transfer to the state, at no cost to the state, all

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public records in possession of the contractor upon termination
of the contract. All records stored electronically must be
provided to the state in a format compatible with state
information technology systems.

- (k) Provisions that venue of any action regarding the contract shall be in this state and that the contract shall be interpreted according to the laws of this state.
- (3) REPORTS TO THE LEGISLATURE. -- The following reports and information shall be furnished to the President of the Senate and the Speaker of the House of Representatives by the center on behalf of the agency for outsourcing or privatization initiatives subject to this part:
- (a) When an agency is seeking authority by law to outsource or privatize a function or responsibility, the business case shall be furnished at least 60 days prior to the first day of the regular legislative session.
- (b) When an agency has authority provided by law or is required by legislative action to outsource or privatize a function or responsibility and no business case was furnished under paragraph (a), the business case shall be furnished at least 30 days prior to the issuance of a solicitation to outsource or privatize that function or responsibility.
- (c) The solicitation documents for the outsourcing or privatization initiative, a current and updated business case, and a detailed listing of the changes to the business case in the update shall be furnished at the time the solicitation is advertised.
- (d) A current and updated business case reflecting the proposed contract, together with a detailed listing of the

HB 1819 2004 changes to the business case in the update, shall be furnished

1610 at least 15 days prior to contract execution if the quantitative

aspects of the updated business case's objectives, business 1611

- 1612 benefits, costs, savings, and benefits, project scope,
- implementation approach, or timeline, as compared to those in 1613
- 1614 the business case provided with the solicitation documents, have
- 1615 changed by 10 percent or more or the qualitative aspects have
- 1616 changed significantly.
- (e) An executed contract, a current and updated business case, and a detailed listing of the changes to the business case 1618 in the update shall be furnished no later than 15 days after
- 1620 execution.

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- 1621 (f) Upon request by the Legislature, the agency shall 1622 furnish a project status report for the outsourcing or 1623 privatization initiative describing the progress made to date, 1624 actual completion dates, actual costs incurred, current issues 1625 requiring resolution, and planned project milestones, 1626 deliverables, expenditures or consideration for the next
- 1627 reporting period, and any other information the Legislature may 1628 request.
  - (g) Notice of a proposed renewal of a contract for outsourcing or privatization shall be furnished at least 15 days prior to the execution of the contract for renewal, which notice shall include a copy of the proposed renewal contract and an updated business case complying with subsection (1).
  - (4) CONTRACT REVIEW AND OBJECTION. -- If the proposed contract terms result in a change in the updated business case as compared to the business case provided with the solicitation documents such that the quantitative aspects have changed by 10

HB 1819 2004 1638 percent or more as provided in paragraph (3)(d), or the 1639 qualitative aspects have changed significantly, the Legislature 1640 may object to the procurement as provided in s. 216.177(2)(b) 1641 within 15 days after the receipt of the updated business case 1642 reflecting the proposed final contract. Any such objection shall 1643 be transmitted to the center and the agency. An agency shall not 1644 execute the proposed final contract unless the objection is 1645 withdrawn. 1646 (5) CABINET AGENCIES. -- Cabinet agencies may act on their 1647 own behalf without the involvement or assistance of the center 1648 when complying with this part. 1649 287.047 Access to records. -- A contractor shall make 1650 available for review any program-related records that it 1651 produces or collects to the same extent those records would be 1652 available from a state agency. 1653 287.048 Agency actions. -- The actions of agencies in 1654 accordance with this part are not grounds for protest under 1655 chapter 120. 1656 Section 24. Paragraphs (d), (e), (f), and (g) of 1657 subsection (1) of section 287.042, Florida Statutes, are 1658 transferred to section 287.122, Florida Statutes, which is created, and amended to read: 1659 1660 287.122 Purchases from correctional industry programs; 1661 purchases from qualified nonprofit agencies for persons with 1662 disabilities.--(1)<del>(d)</del> With regard to the corporation operating the 1663 1664 correctional industry program provided for in s. 946.502, the

department shall: The department shall issue commodity numbers

1666 for all products of the corporation operating the correctional

1667 industry program which meet or exceed department specifications.

(a) Issue commodity numbers for all products of the corporation operating the correctional industry program which meet or exceed department specifications.

- (b)(e) The department shall Include the products offered by the corporation on any listing prepared by the department which lists state term contracts executed by the department. The products offered by the corporation and listed by the department may be listed on a state term contract or listed as an exception to the state term contract as determined by the department. The products or services shall be placed on such list in a category based upon specification criteria developed through a joint effort of the department and the corporation and approved by the department.
- (c)(f) Allow the corporation to may submit products and services to the department for testing, analysis, and review relating to the quality and cost comparability. If, after review and testing, the department approves of the products and services, the department shall give written notice thereof to the corporation. The corporation shall pay a reasonable fee charged for testing its products by the Department of Agriculture and Consumer Services.
- (2)(g) The department shall include products and services that are offered by a qualified nonprofit agency for persons with disabilities the blind or for the other severely handicapped organized pursuant to chapter 413 and that have been determined to be suitable for purchase pursuant to s. 413.035 on any department listing of state term contracts. The products and

services shall be placed on such list in a category based upon specification criteria developed by the department in consultation with the qualified nonprofit agency. The products offered by a qualified nonprofit agency for persons with disabilities and listed by the department may be listed on a state term contract or listed as an exception to the state term contract as determined by the department.

Section 25. Paragraphs (e), (f), and (g) of subsection (5) and subsection (11) of section 287.057, Florida Statutes, are transferred to section 287.123, Florida Statutes, which is created, and amended to read:

287.123 Purchases exempt from competitive solicitation requirements.—The following contractual services and commodities are not subject to the competitive-solicitation requirements of part II:

(1)(e) Prescriptive assistive devices for the purpose of medical, developmental, or vocational rehabilitation of clients, which are excepted from competitive-solicitation requirements and shall be procured pursuant to an established fee schedule or by any other method which ensures the best price for the state, taking into account consideration the needs of the client. Prescriptive assistive devices include, but are not limited to, prosthetics, orthotics, and wheelchairs. For purchases made pursuant to this subsection paragraph, state agencies shall annually file with the department a description of the purchases and methods of procurement.

(f) The following contractual services and commodities are not subject to the competitive-solicitation requirements of this section:

- (2)1. Artistic services.
- 1725 (3)2. Academic program reviews.
- 1726  $(4)^3$ . Lectures by individuals.
- (5)4. Auditing services.

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- 1728 <u>(6)</u> Legal services, including attorney, paralegal, 1729 expert witness, appraisal, or mediator services.
- 1730 (7)6. Health services involving examination, diagnosis,
  1731 treatment, prevention, medical consultation, or administration.
  - (8)7. Services provided to persons with mental or physical disabilities by not-for-profit corporations which have obtained exemptions under the provisions of s. 501(c)(3) of the United States Internal Revenue Code or when such services are governed by the provisions of Office of Management and Budget Circular A-122. However, in acquiring such services, the agency shall consider the ability of the vendor, past performance, willingness to meet time requirements, and price.
  - (9)8. Medicaid services delivered to an eligible Medicaid recipient by a health care provider who has not previously applied for and received a Medicaid provider number from the Agency for Health Care Administration. However, this exception shall be valid for a period not to exceed 90 days after the date of delivery to the Medicaid recipient and shall not be renewed by the agency.
    - (10) 9. Family placement services.
  - (11) 10. Prevention services related to mental health, including drug abuse prevention programs, child abuse prevention programs, and shelters for runaways, operated by not-for-profit corporations. However, in acquiring such services, the agency

shall consider the ability of the vendor, past performance, willingness to meet time requirements, and price.

- (12)11. Training and education services provided to injured employees pursuant to s. 440.49(1).
  - (13)<del>12.</del> Contracts entered into pursuant to s. 337.11.
- (14) 13. Services or commodities provided by political subdivisions of the state, governmental agencies, state universities and colleges, independent nonprofit colleges or universities located within the state and accredited by the Southern Association of Colleges and Schools, the Federal Government or any department, commission, agency, or other instrumentality thereof, and other states and their agencies.
- (15)(g) Continuing education events or programs that are offered to the general public and for which fees have been collected that pay all expenses associated with the event or program are exempt from requirements for competitive solicitation.
- (16)(11) A contract for commodities or contractual services may be awarded without competition if state or federal law prescribes with whom the agency must contract or if the rate of payment is established during the appropriations process.
- Section 26. Section 287.025, Florida Statutes, is renumbered as section 287.1241, Florida Statutes, and amended to read:
- 287.1241 287.025 Prohibition against certain insurance coverage on specified state property or insurable subjects.--
- (1) No primary contract of insurance shall be <u>procured</u>

  <del>purchased</del> on insurable subjects or property titled in the name

  of the state or its departments, divisions, bureaus,

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commissions, or agencies with respect to any of the following properties, coverages, or insurable subjects:

- (a) Physical damage insurance on motor vehicles which are licensed for use on the public highways of this state. For the purpose of this chapter, the term "physical damage insurance" means coverage against collision, upset or overturn, fire, theft, combined additional coverage, or comprehensive;
- (b) Physical damage insurance on watercraft and related equipment;
- (c) Loss of rental income on any buildings unless the buildings are financed in whole or in part by revenue bonds or certificates the terms of which require such coverage or unless otherwise authorized by law;
- (d) Miscellaneous equipment which is subject to a transportation feature and subject to ordinarily being covered by an inland marine insurance floater. The term "miscellaneous equipment" does not include boilers and machinery or nuclear equipment;
  - (e) Museum collections, artifacts, relics, or fine arts;
  - (e)<del>(f)</del> Hull coverage on aircraft;
  - (f)<del>(g)</del> Glass insurance;

- (g)(h) Coverage for loss against vandalism or malicious mischief unless these perils are included within an all-risks-of-physical-loss form; and
- $\underline{\text{(h)}(i)}$  Insurance against loss or damage to livestock and services of a veterinary for such animals.
- (2) Excess insurance may be <u>procured</u> <del>purchased</del> to cover loss for physical damage on the above-described properties or risk if the aggregate exposure at any one location or actual

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cash value of any one item exceeds the sum of \$10,000. However, no excess insurance shall be purchased on any items listed in paragraphs (1)(c),  $\underline{(f)}(e)$ ,  $\underline{(g)}$ ,  $\underline{and}(h)$ ,  $\underline{and}(i)$ , regardless of value or risk.

- (3) Any items, property, or insurable subjects titled in the name of the state or its departments, divisions, bureaus, commissions, or agencies which are not included or insured by the State Risk Management Trust Fund under chapter 284 or specifically designated not to be insured by this section shall be eligible subjects for insurance coverage through commercial insurance carriers as otherwise provided by law.
- (4) No primary insurance contracts shall be <u>procured</u> purchased on any property or insurable subjects when the same is loaned to, leased by, or intended to be leased by, the state or its departments, divisions, bureaus, commissions, or agencies unless such coverage is required by the terms of the lease agreement and unless the insurance coverages required by the provisions of the lease are approved in writing by the Department of Management Services.

Section 27. Section 287.055, Florida Statutes, is renumbered as section 287.125, Florida Statutes, and subsections (2) and (7) and paragraph (c) of subsection (9) of said section are amended, to read:

- 287.125 287.055 Acquisition of professional architectural, engineering, landscape architectural, or surveying and mapping services; definitions; procedures; contingent fees prohibited; penalties.--
  - (2) DEFINITIONS. -- For purposes of this section:

(a)(b) "Agency" means the state, a state agency, a municipality, a political subdivision, a school district, or a school board. The term "agency" does not extend to a nongovernmental developer that contributes public facilities to a political subdivision under s. 380.06 or ss. 163.3220-163.3243.

- (b)(e) "Agency official" means any elected or appointed officeholder, employee, consultant, person in the category of other personal service or any other person receiving compensation from the state, a state agency, municipality, or political subdivision, a school district or a school board.
- $\underline{(c)}$  "Compensation" means the total amount paid by the agency for professional services.
- (d)(g) A "Continuing contract" means is a contract for professional services entered into in accordance with all the procedures of this act between an agency and a firm whereby the firm provides professional services to the agency for projects in which construction costs do not exceed \$1 million, for study activity when the fee for such professional service does not exceed \$50,000, or for work of a specified nature as outlined in the contract required by the agency, with no time limitation except that the contract must provide a termination clause.
- (e) "Department" means the Department of Management Services.
- $\underline{(f)}(i)$  A "Design-build contract" means a single contract with a design-build firm for the design and construction of a public construction project.
- $\underline{(g)}$ (h) A "Design-build firm" means a partnership, corporation, or other legal entity that:

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1. Is certified under s. 489.119 to engage in contracting through a certified or registered general contractor or a certified or registered building contractor as the qualifying agent; or

- 2. Is certified under s. 471.023 to practice or to offer to practice engineering; certified under s. 481.219 to practice or to offer to practice architecture; or certified under s. 481.319 to practice or to offer to practice landscape architecture.
- (h)(j) A "Design criteria package" means concise, performance-oriented drawings or specifications of the public construction project. The purpose of the design criteria package is to furnish sufficient information to permit design-build firms to prepare a bid or a response to an agency's request for proposal, or to permit an agency to enter into a negotiated design-build contract. The design criteria package must specify performance-based criteria for the public construction project, including the legal description of the site, survey information concerning the site, interior space requirements, material quality standards, schematic layouts and conceptual design criteria of the project, cost or budget estimates, design and construction schedules, site development requirements, provisions for utilities, stormwater retention and disposal, and parking requirements applicable to the project.
- (i)(k) A "Design criteria professional" means a firm who holds a current certificate of registration under chapter 481 to practice architecture or landscape architecture or a firm who holds a current certificate as a registered engineer under chapter 471 to practice engineering and who is employed by or

under contract to the agency for the providing of professional architect services, landscape architect services, or engineering services in connection with the preparation of the design criteria package.

- (j)(e) "Firm" means any individual, firm, partnership, corporation, association, or other legal entity permitted by law to practice architecture, engineering, or surveying and mapping in the state.
- (k)(a) "Professional services" means those services within the scope of the practice of architecture, professional engineering, landscape architecture, or registered surveying and mapping, as defined by the laws of the state, or those performed by any architect, professional engineer, landscape architect, or registered surveyor and mapper in connection with his or her professional employment or practice.
- $\underline{(1)}(f)$  "Project" means that fixed capital outlay study or planning activity described in the public notice of the state or a state agency under paragraph (3)(a). A project may include:
- 1. A grouping of minor construction, rehabilitation, or renovation activities.
- 2. A grouping of substantially similar construction, rehabilitation, or renovation activities.
- (7) AUTHORITY OF DEPARTMENT OF MANAGEMENT
  SERVICES.--Notwithstanding any other provision of this section,
  the department of Management Services shall be the agency of
  state government which is solely and exclusively authorized and
  empowered to administer and perform the functions described in
  subsections (3), (4), and (5) respecting all projects for which
  the funds necessary to complete same are appropriated to the

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department of Management Services, irrespective of whether such projects are intended for the use and benefit of the department of Management Services or any other agency of government.

However, nothing herein shall be construed to be in derogation of any authority conferred on the department of Management Services by other express provisions of law. Additionally, any agency of government may, with the approval of the department of Management Services, delegate to the department of Management Services authority to administer and perform the functions described in subsections (3), (4), and (5). Under the terms of the delegation, the agency may reserve its right to accept or reject a proposed contract.

- (9) APPLICABILITY TO DESIGN-BUILD CONTRACTS. --
- Except as otherwise provided in s. 337.11(7), the department of Management Services shall adopt rules for the award of design-build contracts to be followed by state agencies. Each other agency must adopt rules or ordinances for the award of design-build contracts. Municipalities, political subdivisions, school districts, and school boards shall award design-build contracts by the use of a competitive proposal selection process as described in this subsection, or by the use of a qualifications-based selection process pursuant to subsections (3), (4), and (5) for entering into a contract whereby the selected firm will subsequently establish a guaranteed maximum price and guaranteed completion date. If the procuring agency elects the option of qualifications-based selection, during the selection of the design-build firm the procuring agency shall employ or retain a licensed design professional appropriate to the project to serve as the agency's

representative. Procedures for the use of a competitive proposal selection process must include as a minimum the following:

1. The preparation of a design criteria package for the design and construction of the public construction project.

- 2. The qualification and selection of no fewer than three design-build firms as the most qualified, based on the qualifications, availability, and past work of the firms, including the partners or members thereof.
- 3. The criteria, procedures, and standards for the evaluation of design-build contract proposals or bids, based on price, technical, and design aspects of the public construction project, weighted for the project.
- 4. The solicitation of competitive proposals, pursuant to a design criteria package, from those qualified design-build firms and the evaluation of the responses or bids submitted by those firms based on the evaluation criteria and procedures established prior to the solicitation of competitive proposals.
- 5. For consultation with the employed or retained design criteria professional concerning the evaluation of the responses or bids submitted by the design-build firms, the supervision or approval by the agency of the detailed working drawings of the project; and for evaluation of the compliance of the project construction with the design criteria package by the design criteria professional.
- 6. In the case of public emergencies, for the agency head to declare an emergency and authorize negotiations with the best qualified design-build firm available at that time.

Section 28. Section 287.058, Florida Statutes, is renumbered as section 287.31, Florida Statutes, and amended to read:

## 287.31 <del>287.058</del> Contract document.--

- (1) Every procurement of contractual services <u>valued</u> in excess of the threshold amount provided in s. <u>287.028</u> <u>287.017</u> for CATEGORY TWO, except for the providing of health and mental health services or drugs in the examination, diagnosis, or treatment of sick or injured state employees or the providing of other benefits as required by the provisions of chapter 440, shall be evidenced by a written agreement embodying all provisions and conditions of the procurement of such services, which provisions and conditions shall, where applicable, include, but shall not be limited to:
- (a) A provision that bills for fees or other compensation for services or expenses be submitted in detail sufficient for a proper preaudit and postaudit thereof.
- (b) A provision that bills for any travel expenses be submitted in accordance with s. 112.061. A state agency may establish rates lower than the maximum provided in s. 112.061.
- (c) A provision allowing unilateral cancellation by the agency for refusal by the contractor to allow public access to all documents, papers, letters, or other material made or received by the contractor in conjunction with the contract, unless the records are exempt from s. 24(a) of Art. I of the State Constitution and s. 119.07(1).
- (d) A provision dividing the contract into units of deliverables, which shall include, but not be limited to,

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reports, findings, and drafts, that must be received and accepted in writing by the contract manager prior to payment.

- (e) A provision specifying the criteria and the final date by which such criteria must be met for completion of the contract.
- (f) A provision specifying that the contract may be renewed for a period that may not exceed 3 years or the term of the original contract, whichever period is longer, specifying the renewal price for the contractual service as set forth in the bid, proposal, or reply, specifying that costs for the renewal may not be charged, and specifying that renewals shall be contingent upon satisfactory performance evaluations by the agency and subject to the availability of funds. Exceptional purchase contracts pursuant to <u>ss. 287.0335 and 287.0336 s. 287.057(5)(a) and (c)</u> may not be renewed.

In lieu of a written agreement, the department may authorize the use of a purchase order for classes of contractual services, if the provisions of paragraphs (a)-(f) are included in the purchase order or solicitation. The purchase order must include, but need not be limited to, an adequate description of the services, the contract period, and the method of payment. In lieu of printing the provisions of paragraphs (a)-(f) in the contract document or purchase order, agencies may incorporate the requirements of paragraphs (a)-(f) by reference.

(2) The written agreement shall be signed by the agency head and the contractor prior to the rendering of any contractual service the value of which is in excess of the threshold amount provided in s. 287.028 287.017 for CATEGORY

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TWO, except in the case of a valid emergency as certified by the agency head. The certification of an emergency shall be prepared within 30 days after the contractor begins rendering the service and shall state the particular facts and circumstances which precluded the execution of the written agreement prior to the rendering of the service. If the agency fails to have the contract signed by the agency head and the contractor prior to rendering the contractual service, and if an emergency does not exist, the agency head shall, no later than 30 days after the contractor begins rendering the service, certify the specific conditions and circumstances to the department as well as describe actions taken to prevent recurrence of such noncompliance. The agency head may delegate the certification only to other senior management agency personnel. A copy of the certification shall be furnished to the Chief Financial Officer with the voucher authorizing payment. The department shall report repeated instances of noncompliance by an agency to the Auditor General. Nothing in this subsection shall be deemed to authorize additional compensation prohibited by s. 215.425. The procurement of contractual services shall not be divided so as to avoid the provisions of this section.

(3) Notwithstanding the provisions of subsections (1) and (2), in those cases in which state agencies are unable to procure a written agreement for the providing of health and mental health services or drugs in the examination, diagnosis, or treatment of sick or injured persons in the care or custody of a state agency, those services and drugs may be obtained by purchase order. The purchase order shall contain sufficient

detail for a proper audit and shall be signed by purchasing or contracting personnel acting on behalf of the agency.

- (4) Every procurement of contractual services of the value of the threshold amount provided in s. 287.028 287.017 for CATEGORY TWO or less, except for the providing of health and mental health services or drugs in the examination, diagnosis, or treatment of sick or injured state employees or the providing of other benefits as required by the provisions of chapter 440, shall be evidenced by a written agreement or purchase order. The written agreement or purchase order must contain sufficient detail for a proper audit, must be signed by purchasing or contracting personnel acting on behalf of the agency, and may contain the provisions and conditions provided in subsection (1).
- (5) An agency or contractor may, directly or indirectly, require from or levy or impose upon a person who is not a party to a contract a fee, tax, or other charge only if specifically authorized by law to do so.
- (6) For share-in-savings contracts as defined in s. 287.026(13), the contract shall include, but not be limited to:
  - (a) Clearly defined outcomes.

(b) A relevant, objective, and reliable baseline that incorporates a measure of the costs incurred during the baseline period as well as a measure of the operating efficiency and effectiveness of the baseline period for comparison purposes to the costs and operating efficiencies and effectiveness experienced after project implementation. The baseline shall be established prior to the signing of the contract and be reviewed

and approved by the department and the Chief Financial Officer
for relevance, accuracy, and completeness.

- (c) A provision establishing the methodology for calculating and documenting savings to be produced by the project. The methodology shall require that the calculation be documented and supported by verifiable information included in the agency's records and shall include amounts paid to the contractor.
- (d) A provision specifying the financial arrangement if certain savings or revenues are not realized as expected.
- (e) A compensation cap, if appropriate to ensure that the amount paid is reasonable in relation to the value of the services received by the state.
- (f) A clause describing the steps that will be taken to settle disputes over share-in-savings payments.
- (g) A provision identifying agency staff responsible for maintaining the baseline and monitoring cost savings calculations.
- (7)(5) Unless otherwise provided in the General Appropriations Act or the substantive bill implementing the General Appropriations Act, the Chief Financial Officer may waive the requirements of <u>subsections</u> (1)-(4) <u>this section</u> for services which are included in s. 287.123(2)-(14) 287.057(5)(f).
- Section 29. Subsections (15) and (16) of section 287.0567, Florida Statutes, and paragraph (e) of subsection (3) of section 287.042, Florida Statutes, are transferred to section 287.321, Florida Statutes, which is created, and amended to read:
- 2121 <u>287.321</u> Contract manager; contract administrator; contract

2122 <u>file.--</u>

(1)(15) For each contractual services contract, the agency shall designate an employee to function as contract manager who shall be responsible for enforcing performance of the contract terms and conditions and serve as a liaison with the contractor. The agency shall establish procedures to ensure that contractual services have been rendered in accordance with the contract terms prior to processing the invoice for payment.

- (2)(16) Each agency shall designate at least one employee who shall serve as a contract administrator responsible for maintaining a contract file and financial information on all contractual services contracts and who shall serve as a liaison with the contract managers and the department.
- (3)(e) The department shall develop Development of procedures to be used by an agency in maintaining a contract file for each contract which shall include, but not be limited to, all pertinent information relating to the contract during the preparatory stages; a copy of the solicitation; documentation relating to the solicitation process; opening of bids, proposals, or replies; evaluation and tabulation of bids, proposals, or replies; and determination and notice of award of contract.

Section 30. Section 287.34, Florida Statutes, is created to read:

287.34 Approval of accounts; request for payment.--Agencies may not approve any account or request any payment of any account for the procurement of any commodity or contractual service covered by a purchasing or contractual service rule except as authorized in the rule.

Section 31. Paragraphs (b) and (c) of subsection (2) of section 287.042, Florida Statutes, are transferred to section 287.55, which is created, and amended to read:

## 287.55 Bid protests.--

(1)(b) As an alternative to any provision in s.

120.57(3)(c), the department or agency may proceed with the competitive solicitation or contract award process of a term contract when the secretary of the department, the agency head, or his or her designee sets forth in writing particular facts and circumstances which demonstrate that the delay incident to staying the solicitation or contract award process would be detrimental to the interests of the state. After the award of a contract resulting from a competitive solicitation in which a timely protest was received and in which the state did not prevail, the contract may be canceled and reawarded.

(2)(e) Any person who files an action protesting a decision or intended decision pertaining to contracts administered by the department, a water management district, or an agency pursuant to s. 120.57(3)(b) shall post with the department, the water management district, or the agency at the time of filing the formal written protest a bond payable to the department, the water management district, or agency in an amount equal to 1 percent of the estimated contract amount. For protests of decisions or intended decisions pertaining to exceptional purchases, the bond shall be in an amount equal to 1 percent of the estimated contract amount for the exceptional purchase. The estimated contract amount shall be based upon the contract price submitted by the protestor or, if no contract price was submitted, the department, water management district,

or agency shall estimate the contract amount based on factors

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2181 including, but not limited to, the price of previous or existing contracts for similar commodities or contractual services, the 2182 2183 amount appropriated by the Legislature for the contract, or the fair market value of similar commodities or contractual 2184 services. The agency shall provide the estimated contract amount 2185 2186 to the vendor within 72 hours, excluding Saturdays, Sundays, and 2187 state holidays, after the filing of the notice of protest by the 2188 vendor. The estimated contract amount is not subject to protest pursuant to s. 120.57(3). The bond shall be conditioned upon the 2189 2190 payment of all costs and charges that are adjudged against the protestor in the administrative hearing in which the action is 2191 2192 brought and in any subsequent appellate court proceeding. In 2193 lieu of a bond, the department, the water management district, or agency may, in either case, accept a cashier's check, 2194 2195 official bank check, or money order in the amount of the bond. 2196 If, after completion of the administrative hearing process and

any appellate court proceedings, the department, water

management district, or agency prevails, it shall recover all

judgment, excluding attorney's fees. This section shall not

apply to protests filed by the Office of Supplier Diversity.

Upon payment of such costs and charges by the protestor, the

be returned to the protestor. If, after the completion of the

from the department, water management district, or agency all

administrative hearing process and any appellate court

bond, cashier's check, official bank check, or money order shall

proceedings, the protestor prevails, the protestor shall recover

costs and charges which shall be included in the final order or

costs and charges which shall be included in the final order or judgment, excluding attorney's fees.

- Section 32. Section 287.132, Florida Statutes, is renumbered as section 287.561, Florida Statutes, and amended to read:
- 287.561 287.132 Legislative intent with respect to integrity of public contracting and purchasing process.—Recognizing that the preservation of the integrity of the public contracting and purchasing process of the state is vital and is a matter of interest to all the people of the state, the Legislature determines and declares that:
- (1) The procedures of public entities for determining with whom they transact business exist to secure for the public the benefits of free, fair, and open competition among those persons whose conduct reflects good citizenship.
- (2) Public employees must discharge their duties impartially so as to assure fair competitive access to governmental procurement by responsible vendors and contractors.

  Moreover, public employees should conduct themselves in such a manner as to foster public confidence in the integrity of the procurement process.
- $\underline{(3)(2)}$  The opportunity to bid on public entity contracts or to supply goods and services to public entities or to otherwise transact business with public entities is a privilege, not a right.
- (4)(3) In order to preserve the integrity of the public contracting and purchasing process, the privilege of transacting business with public entities should be denied to persons involved in certain crimes.

(5)(4) Persons involved in certain crimes should be denied the privilege of transacting business with public entities and the opportunity of obtaining economic benefit through the transaction of business of any kind with public entities.

To these ends, it is the intent of the Legislature to provide sufficient authority to the state, its departments and agencies, and political subdivisions to ensure the integrity of public contracting and purchasing.

Section 33. Section 287.133, Florida Statutes, is renumbered as section 287.562, Florida Statutes, and paragraph (f) of subsection (3) of said section is amended, to read:

 $\underline{287.562}$   $\underline{287.133}$  Public entity crime; denial or revocation of the right to transact business with public entities.--

(3)

- (f)1. A person on the convicted vendor list may petition for removal from the list no sooner than 6 months from the date a final order is entered disqualifying that person from the public purchasing and contracting process pursuant to this section, but may petition for removal at any time if the petition is based upon a reversal of the conviction on appellate review or pardon. The petition shall be filed with the department, and the proceeding shall be conducted pursuant to the procedures and requirements of this subsection.
- 2. A person may be removed from the convicted vendor list subject to such terms and conditions as may be prescribed by the administrative law judge upon a determination that removal is in the public interest. In determining whether removal would be in the public interest, the administrative law judge shall take

into account give consideration to any relevant factors, including, but not limited to, the factors identified in subparagraph (e)3. Upon proof that a person's conviction has been reversed on appellate review or that he or she has been pardoned, the administrative law judge shall determine that removal of the person or an affiliate of that person from the convicted vendor list is in the public interest.

3. If a petition for removal is denied, the person or affiliate may not petition for another hearing on removal for a period of 9 months after the date of denial, unless the petition is based upon a reversal of the conviction on appellate review or a pardon. The department may petition for removal prior to the expiration of such period if, in its discretion, it determines that removal would be in the public interest.

Section 34. Subsections (15) and (16) of section 287.042, Florida Statutes, are transferred to section 287.57, Florida Statutes, which is created, and amended to read:

## 287.57 Cooperative purchasing. -- The department may:

(1)(15)(a) To Enter into joint agreements with governmental agencies, as defined in s. 163.3164(10), for the purpose of pooling funds for the purchase of commodities or information technology that can be used by multiple agencies. However, the department shall consult with the State Technology Office on joint agreements that involve the purchase of information technology. Agencies entering into joint purchasing agreements with the department or the State Technology Office shall authorize the department or the State Technology Office to contract for such purchases on their behalf.

(b) Each agency that has been appropriated or has existing funds for such purchases, shall, upon contract award by the department, transfer their portion of the funds into the department's Grants and Donations Trust Fund for payment by the department. These funds shall be transferred by the Executive Office of the Governor pursuant to the agency budget amendment request provisions in chapter 216.

- (c) Agencies that sign such joint agreements are financially obligated for their portion of the agreed-upon funds. If any agency becomes more than 90 days delinquent in paying such funds, the department shall certify to the Chief Financial Officer the amount due, and the Chief Financial Officer shall transfer the amount due to the Grants and Donations Trust Fund of the department from any of the agency's available funds. The Chief Financial Officer shall report all such transfers and the reasons for such transfers to the Executive Office of the Governor and the legislative appropriations committees.
- (2)(16)(a) To Evaluate contracts let by the Federal Government, another state, or a political subdivision for the provision of commodities and contractual contract services, and, when it is determined in writing to be cost-effective and in the best interest of the state, to enter into a written agreement authorizing an agency to make purchases under a contract approved by the department and let by the Federal Government, another state, or a political subdivision.
- (b) For contracts pertaining to the provision of information technology, the State Technology Office, in consultation with the department, shall assess the technological

needs of a particular agency, evaluate the contracts, and determine whether to enter into a written agreement with the letting federal, state, or political subdivision body to provide information technology for a particular agency.

Section 35. Section 287.16, Florida Statutes, is renumbered as section 287.65, Florida Statutes, and subsection (2) of said section is amended, to read:

- <u>287.65</u> <u>287.16</u> Powers and duties of department.--The Department of Management Services shall have the following powers, duties, and responsibilities:
- (2) To establish and operate central facilities for the acquisition, disposal, operation, maintenance, repair, storage, supervision, control, and regulation of all state-owned or state-leased aircraft, watercraft, and motor vehicles and to operate any state facilities for those purposes. Acquisition may be by purchase, lease, loan, or in any other legal manner. The department may contract for the maintenance of motor vehicles.

Section 36. Section 287.161, Florida Statutes, is renumbered as section 287.655, Florida Statutes, and amended to read:

- <u>287.655</u> <u>287.161</u> Executive aircraft pool; assignment of aircraft; charge for transportation.--
- (1) There is created within the Department of Management Services an executive aircraft pool consisting of state-owned or leased aircraft for the purpose of furnishing executive air travel. Such aircraft shall not be a model in excess of a two-engine jet. Aircraft included in the executive aircraft pool may not be specifically assigned to any department or agency on any basis.

(2) The Department of Management Services shall charge all persons receiving transportation from the executive aircraft pool a rate not less than the mileage allowance fixed by the Legislature for the use of privately owned vehicles. However, state employees traveling on a space-available basis may not be charged more than the vehicle mileage allowance.

- (3) Fees collected for persons traveling by aircraft in the executive aircraft pool shall be deposited into the Bureau of Aircraft Trust Fund and shall be expended for fuel, maintenance, or other costs incurred to operate the aircraft management activities of the department. It is the intent of the Legislature that the executive aircraft pool be operated on a full cost-recovery basis, less available funds in accordance with rules adopted pursuant to s. 287.16.
- (4) Notwithstanding the requirements of subsections (2) and (3) and for the 2003-2004 fiscal year only, the Department of Management Services shall charge all persons receiving transportation from the executive aircraft pool a rate not less than the mileage allowance fixed by the Legislature for the use of privately owned vehicles. Fees collected for persons traveling by aircraft in the executive aircraft pool shall be deposited into the Bureau of Aircraft Trust Fund and shall be expended for costs incurred to operate the aircraft management activities of the department. It is the intent of the Legislature that the executive aircraft pool be operated on a full cost recovery basis, less available funds. This subsection expires July 1, 2004.

Section 37. Section 287.17, Florida Statutes, is renumbered as section 287.66, Florida Statutes, and subsection (5) of said section is amended, to read:

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- 287.66 287.17 Limitation on use of motor vehicles and aircraft.--
- (5) Each state agency's head shall, by December 31 of each year, <del>2000,</del> conduct a review of motor vehicle utilization with oversight from the agency's inspector general. This review shall consist of two parts. The first part of the review shall determine the number of miles that each assigned motor vehicle has been driven on official state business in the past fiscal year. Commuting mileage shall be excluded from calculating vehicle use. The purpose of this review is to determine whether employees with assigned motor vehicles are driving the vehicles a sufficient number of miles to warrant continued vehicle assignment. The second part of the review shall identify employees who have driven personal vehicles extensively on state business in the past fiscal year. The purpose of this review is to determine whether it would be cost-effective to provide state motor vehicles to such employees. In making this determination, the inspector general shall use the break-even mileage criteria developed by the Department of Management Services. A copy of the review shall be presented to the department Office of Program Policy Analysis and Government Accountability.

Section 38. The section number, catchline, and subsections (21) and (22) of section 287.057, Florida Statutes, are amended to read:

287.057 Procurement of commodities or contractual services. --

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2408 (21) Nothing in this section shall affect the validity or effect of any contract in existence on October 1, 1990.

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(22) An agency may contract for services with any independent, nonprofit college or university which is located within the state and is accredited by the Southern Association of Colleges and Schools, on the same basis as it may contract with any state university and college.

Section 39. Subsection (3) of section 119.0721, Florida Statutes, is amended to read:

119.0721 Social security number exemption. --

An agency shall not deny a commercial entity engaged in the performance of a commercial activity, which for purposes of this subsection means an activity that provides a product or service that is available from a private source, as defined in s. 14.203 or its agents, employees, or contractors, access to social security numbers, provided the social security numbers will be used only in the normal course of business for legitimate business purposes, and provided the commercial entity makes a written request for social security numbers, verified as provided in s. 92.525, legibly signed by an authorized officer, employee, or agent of the commercial entity. The verified written request must contain the commercial entity's name, business mailing and location addresses, business telephone number, and a statement of the specific purposes for which it needs the social security numbers and how the social security numbers will be used in the normal course of business for legitimate business purposes. The aggregate of these requests shall serve as the basis for the agency report required in subsection (7). An agency may request any other information as

HB 1819 2004 2437 may be reasonably necessary to verify the identity of the entity 2438 requesting the social security numbers and the specific purposes for which such numbers will be used; however, an agency has no 2439 2440 duty to inquire beyond the information contained in the verified 2441 written request. A legitimate business purpose includes 2442 verification of the accuracy of personal information received by 2443 a commercial entity in the normal course of its business; use in 2444 a civil, criminal, or administrative proceeding; use for 2445 insurance purposes; use in law enforcement and investigation of 2446 crimes; use in identifying and preventing fraud; use in matching, verifying, or retrieving information; and use in 2447 research activities. A legitimate business purpose does not 2448 2449 include the display or bulk sale of social security numbers to 2450 the general public or the distribution of such numbers to any 2451 customer that is not identifiable by the distributor. 2452 Section 40. Sections 14.203, 283.30, 283.31, 287.32, 283.33, 283.34, 283.43, 283.56, 287.0731, and 287.1345, Florida 2453 2454 Statutes, are repealed.

Section 41. This act shall take effect July 1, 2004.

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