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| 1 | A bill to be entitled |
| 2 | An act relating to medical negligence; amending s. |
| 3 | 395.0191, F.S.; expanding a hospital's authority to |
| 4 | discipline members of the medical staff of the hospital; |
| 5 | providing a presumption of reasonable action under certain |
| 6 | circumstances; specifying absence of monetary liability of |
| 7 | a licensed facility for certain disciplinary actions; |
| 8 | amending s. 415.1111, F.S.; requiring medical negligence |
| 9 | claims against certain health care providers to be brought |
| 10 | under medical malpractice provisions; amending s. 458.320, |
| 11 | F.S.; specifying that such section does not create any |
| 12 | duty or legal obligation for hospitals or ambulatory |
| 13 | surgical centers; creating ss. 458.3175, 459.0066, and |
| 14 | 466.0115, F.S.; authorizing licensed physicians, |
| 15 | osteopathic physicians, and dentists to apply for an |
| 16 | expert medical testimony certificate for medical |
| 17 | negligence actions; providing for denial or revocation of |
| 18 | the certificates; providing construction; requiring the |
| 19 | board to adopt rules setting expert witness certificate |
| 20 | fees; providing for renewal of certificates; amending s. |
| 21 | 627.4147, F.S.; deleting the requirement that medical |
| 22 | malpractice policies authorize the insurer to admit |
| 23 | liability or settle without the consent of the insured; |
| 24 | expanding application of a policy requirement relating to |
| 25 | a clause stating whether an insured has the exclusive |
| 26 | right to veto any offer of admission of liability, |
| 27 | arbitration, or settlement; amending s. 766.102, F.S.; |
| 28 | limiting expert testimony regarding the prevailing |
| 29 | professional standard of care by physicians or dentists to |
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2004 30 licensed or certified medical experts; prohibiting 31 admissibility of certain testimony under certain circumstances; amending s. 766.202, F.S.; revising the 32 definition of the term "periodic payment"; providing 33 requirements and procedures for periodic payments; 34 35 including application to future noneconomic damages; 36 revising bond or security requirements; amending s. 37 768.78, F.S.; including future noneconomic damages under alternative methods of payment of damage awards; 38 authorizing defendants to elect to make lump-sum payments 39 40 rather than periodic payments for future economic or 41 future noneconomic damages; authorizing the payment of certain losses for a shorter period of time under certain 42 43 circumstances; authorizing a defendant to contractually 44 obligate certain companies to make payments on behalf of 45 the defendant; authorizing claimants to petition the court 46 to include attorney's fees in such periodic payment provisions; providing for modification of periodic 47 payments or for requiring additional security by order of 48 49 the court under certain circumstances; providing requirements and procedures for making periodic payments; 50 51 providing legislative findings and intent relating to providers of emergency services and care and public 52 hospitals and affiliations with not-for-profit colleges 53 and universities with medical schools and other health 54 care practitioner educational programs; amending s. 55 56 766.1115, F.S.; specifying nonapplicability to certain affiliation agreements or contracts to provide certain 57 58 comprehensive health care services protected by sovereign

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2004 59 immunity; amending s. 768.28, F.S.; expanding a definition 60 of the term "employee" to include certain health care providers; providing sovereign immunity protection to 61 certain colleges, universities, and medical schools 62 63 providing comprehensive health care services to patients 64 at public hospitals under certain circumstances; including 65 employees of medical schools under such immunity; 66 providing definitions; providing an exception; providing that persons or entities providing emergency services and 67 care shall be agents of the state for purposes of 68 69 establishing personal immunity in certain situations; 70 requiring reimbursement of the state for certain costs and 71 payments under certain circumstances; providing sanctions; 72 creating s. 877.025, F.S.; prohibiting the solicitation of 73 specified legal business for a profit; providing criminal 74 penalties; prohibiting attorneys from advertising services 75 for business for a profit unless permitted by law; 76 providing a definition; prohibiting attorneys from 77 initiating contact for the purpose of soliciting legal 78 business for a profit; providing civil penalties; providing for equitable relief; providing construction; 79 80 providing an effective date. 81 82 Be It Enacted by the Legislature of the State of Florida: 83

Section 1. Subsections (7)-(10) of section 395.0191, 84 85 Florida Statutes, are renumbered as subsections (8)-(11), respectively, a new subsection (7) is added to said section and 86 87 present subsection (7) is amended, to read:

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88 395.0191 Staff membership and clinical privileges.--89 (7) A licensed facility shall establish internal protocols 90 for the revocation or suspension of staff privileges or other disciplinary actions against a member of the medical staff, 91 92 relating to staff membership or clinical privileges. A licensed 93 facility acting in accordance with its internal protocols is 94 presumed to have acted reasonably under the circumstances absent 95 clear and convincing evidence to the contrary.

96 (8)(7) There shall be no monetary liability on the part 97 of, and no cause of action for injunctive relief or damages shall arise against, any licensed facility, its governing board 98 99 or governing board members, medical staff, or disciplinary board 100 or against its agents, investigators, witnesses, or employees, 101 or against any other person, for any action arising out of or 102 related to carrying out the provisions of this section including 103 the revocation or suspension of staff privileges or other disciplinary action, absent intentional fraud. 104

105 Section 2. Section 415.1111, Florida Statutes, is amended 106 to read:

107 415.1111 Civil actions.--A vulnerable adult who has been abused, neglected, or exploited as specified in this chapter has 108 109 a cause of action against any perpetrator and may recover actual and punitive damages for such abuse, neglect, or exploitation. 110 The action may be brought by the vulnerable adult, or that 111 112 person's guardian, by a person or organization acting on behalf of the vulnerable adult with the consent of that person or that 113 114 person's guardian, or by the personal representative of the 115 estate of a deceased victim without regard to whether the cause 116 of death resulted from the abuse, neglect, or exploitation. The

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HB 1821 2004 action may be brought in any court of competent jurisdiction to 117 118 enforce such action and to recover actual and punitive damages for any deprivation of or infringement on the rights of a 119 120 vulnerable adult. A party who prevails in any such action may be 121 entitled to recover reasonable attorney's fees, costs of the 122 action, and damages. The remedies provided in this section are 123 in addition to and cumulative with other legal and 124 administrative remedies available to a vulnerable adult. Notwithstanding the foregoing, any civil action for damages 125 against any licensee or entity who establishes, controls, 126 127 conducts, manages, or operates a facility licensed under part II 128 of chapter 400 relating to its operation of the licensed 129 facility shall be brought pursuant to s. 400.023, or against any 130 licensee or entity who establishes, controls, conducts, manages, 131 or operates a facility licensed under part III of chapter 400 132 relating to its operation of the licensed facility shall be 133 brought pursuant to s. 400.429. Such licensee or entity shall 134 not be vicariously liable for the acts or omissions of its 135 employees or agents or any other third party in an action 136 brought under this section. Notwithstanding the provisions of this section, any claim against a health care provider as 137 138 defined in s. 766.202(4) that qualifies as a claim for medical negligence as defined in s. 766.106(1)(a) shall be brought 139 140 pursuant to chapter 766. Section 3. Subsection (9) of section 458.320, Florida 141

142 Statutes, is renumbered as subsection (10), and a new subsection 143 (9) is added to said section, to read:

144 458.320 Financial responsibility.--

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| 145 | (9) Nothing in this section creates any duty or legal |
| 146 | obligation on the part of any entity licensed pursuant to |
| 147 | chapter 395. |
| 148 | Section 4. Section 458.3175, Florida Statutes, is created |
| 149 | to read: |
| 150 | 458.3175 Expert witness certificate |
| 151 | (1) Any physician who holds a valid, active license to |
| 152 | practice medicine in any other state, who pays an application |
| 153 | fee in an amount set by the board, and who has not had a |
| 154 | previous expert witness certificate revoked by the board may |
| 155 | apply for a certificate to provide expert medical testimony in |
| 156 | connection with any medical negligence litigation pending in |
| 157 | this state. |
| 158 | (2) The board shall approve an expert witness certificate |
| 159 | for any physician who holds a valid, active license to practice |
| 160 | medicine in another state, but may deny an expert witness |
| 161 | certificate for an applicant if the board determines the |
| 162 | applicant has been disciplined in another state by the medical |
| 163 | licensing entity for fraud, dishonesty, deception, coercion, |
| 164 | intimidation, undue influence, incompetence, or substance abuse. |
| 165 | Once an expert medical certificate is granted, the board may |
| 166 | revoke the expert witness certificate if the board finds the |
| 167 | certificateholder has been disciplined in another state by the |
| 168 | medical licensing entity for fraud, dishonesty, deception, |
| 169 | coercion, intimidation, undue influence, incompetence, or |
| 170 | substance abuse or if the board finds the certificateholder has |
| 171 | committed these acts while testifying in a medical negligence |
| 172 | proceeding in this state. |

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| 173 | (3) Nothing in this section may be construed to authorize |
| 174 | a physician who is not licensed to practice medicine in this |
| 175 | state to qualify for or otherwise engage in the practice of |
| 176 | medicine in this state. |
| 177 | (4) The board shall adopt rules to implement this section, |
| 178 | including rules setting the amount of the expert witness |
| 179 | certificate application fee. The application fees for expert |
| 180 | witness certificates may not exceed the cost to administer the |
| 181 | certification program. An expert witness certificate is subject |
| 182 | to renewal, upon payment of applicable fees, every 2 years. |
| 183 | Section 5. Section 459.0066, Florida Statutes, is created |
| 184 | to read: |
| 185 | 459.0066 Expert witness certificate |
| 186 | (1) Any osteopathic physician who holds a valid, active |
| 187 | license to practice osteopathic medicine in any other state, who |
| 188 | pays an application fee in an amount set by the board, and who |
| 189 | has not had a previous expert witness certificate revoked by the |
| 190 | board may apply for a certificate to provide expert medical |
| 191 | testimony in connection with any medical negligence litigation |
| 192 | pending in this state. |
| 193 | (2) The board shall approve an expert witness certificate |
| 194 | for any osteopathic physician who holds a valid, active license |
| 195 | to practice medicine in another state, but may deny an expert |
| 196 | witness certificate for an applicant if the board determines the |
| 197 | applicant has been disciplined in another state by the medical |
| 198 | licensing entity for fraud, dishonesty, deception, coercion, |
| 199 | intimidation, undue influence, incompetence, or substance abuse. |
| 200 | Once an expert medical certificate is granted, the board may |
| 201 | revoke the expert witness certificate if the board finds the |
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| 202 | certificateholder has been disciplined in another state by the |
| 203 | medical licensing entity for fraud, dishonesty, deception, |
| 204 | coercion, intimidation, undue influence, incompetence, or |
| 205 | substance abuse or if the board finds the certificateholder has |
| 206 | committed these acts while testifying in a medical negligence |
| 207 | proceeding in this state. |
| 208 | (3) Nothing in this section may be construed to authorize |
| 209 | an osteopathic physician who is not licensed to practice |
| 210 | osteopathic medicine in this state to qualify for or otherwise |
| 211 | engage in the practice of osteopathic medicine in this state. |
| 212 | (4) The board shall adopt rules to implement this section, |
| 213 | including rules setting the amount of the expert witness |
| 214 | certificate application fee. The application fees for expert |
| 215 | witness certificates may not exceed the cost to administer the |
| 216 | certification program. An expert witness certificate is subject |
| 217 | to renewal, upon payment of applicable fees, every 2 years. |
| 218 | Section 6. Section 466.0115, Florida Statutes, is created |
| 219 | to read: |
| 220 | 466.0115 Expert witness certificate |
| 221 | (1) Any dentist who holds a valid, active license to |
| 222 | practice dentistry in any other state, who pays an application |
| 223 | fee in an amount set by the board, and who has not had a |
| 224 | previous expert witness certificate revoked by the board may |
| 225 | apply for a certificate to provide expert dental testimony in |
| 226 | connection with any medical negligence litigation pending in |
| 227 | this state. |
| 228 | (2) The board shall approve an expert witness certificate |
| 229 | for any dentist who holds a valid, active license to practice |
| 230 | dentistry in another state, but may deny an expert witness |
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| 231 | HB 1821 certificate for an applicant if the board determines the |
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| 232 | applicant has been disciplined in another state by the dentistry |
| 233 | licensing entity for fraud, dishonesty, deception, coercion, |
| 234 | intimidation, undue influence, incompetence, or substance abuse. |
| 235 | Once an expert medical certificate is granted, the board may |
| 236 | revoke the expert witness certificate if the board finds the |
| 237 | certificateholder has been disciplined in another state by the |
| 238 | dentistry licensing entity for fraud, dishonesty, deception, |
| 239 | coercion, intimidation, undue influence, incompetence, or |
| 240 | substance abuse or if the board finds the certificateholder has |
| 241 | committed these acts while testifying in a medical negligence |
| 242 | proceeding in this state. |
| 243 | (3) Nothing in this section may be construed to authorize |
| 244 | a dentist who is not licensed to practice dentistry in this |
| 245 | state to qualify for or otherwise engage in the practice of |
| 246 | dentistry in this state. |
| 247 | (4) The board shall adopt rules to implement this section, |
| 248 | including rules setting the amount of the expert witness |
| 249 | certificate application fee. |
| 250 | Section 7. Subsection (1) of section 627.4147, Florida |
| 251 | Statutes, is amended to read: |
| 252 | 627.4147 Medical malpractice insurance contracts |
| 253 | (1) In addition to any other requirements imposed by law, |
| 254 | each self-insurance policy as authorized under s. 627.357 or s. |
| 255 | 624.462 or insurance policy providing coverage for claims |
| 256 | arising out of the rendering of, or the failure to render, |
| 257 | medical care or services, including those of the Florida Medical |
| 258 | Malpractice Joint Underwriting Association, shall include: |
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(a) A clause requiring the insured to cooperate fully in the review process prescribed under s. 766.106 if a notice of intent to file a claim for medical malpractice is made against the insured.

263 (b)1. Except as provided in subparagraph 2., a clause authorizing the insurer or self-insurer to determine, to make, 264 265 and to conclude, without the permission of the insured, any 266 offer of admission of liability and for arbitration pursuant to s. 766.106, settlement offer, or offer of judgment, if the offer 267 is within the policy limits. It is against public policy for any 268 269 insurance or self-insurance policy to contain a clause giving 270 the insured the exclusive right to veto any offer for admission 271 of liability and for arbitration made pursuant to s. 766.106, 272 settlement offer, or offer of judgment, when such offer is 273 within the policy limits. However, any offer of admission of liability, settlement offer, or offer of judgment made by an 274 insurer or self-insurer shall be made in good faith and in the 275 276 best interests of the insured.

277 2.a. With respect to dentists licensed under chapter 466, 278 A clause clearly stating whether or not the insured has the exclusive right to veto any offer of admission of liability and 279 280 for arbitration pursuant to s. 766.106, settlement offer, or offer of judgment if the offer is within policy limits. An 281 insurer or self-insurer shall not make or conclude, without the 282 permission of the insured, any offer of admission of liability 283 284 and for arbitration pursuant to s. 766.106, settlement offer, or 285 offer of judgment, if such offer is outside the policy limits. 286 However, any offer for admission of liability and for 287 arbitration made under s. 766.106, settlement offer, or offer of

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HB 1821 288 judgment made by an insurer or self-insurer shall be made in 289 good faith and in the best interest of the insured.

290 2.b. If the policy contains a clause stating the insured 291 does not have the exclusive right to veto any offer or admission 292 of liability and for arbitration made pursuant to s. 766.106, settlement offer or offer of judgment, the insurer or self-293 294 insurer shall provide to the insured or the insured's legal 295 representative by certified mail, return receipt requested, a copy of the final offer of admission of liability and for 296 297 arbitration made pursuant to s. 766.106, settlement offer or 298 offer of judgment and at the same time such offer is provided to 299 the claimant. A copy of any final agreement reached between the 300 insurer and claimant shall also be provided to the insurer or 301 his or her legal representative by certified mail, return 302 receipt requested not more than 10 days after affecting such 303 agreement.

304 (c) A clause requiring the insurer or self-insurer to 305 notify the insured no less than 90 days prior to the effective 306 date of cancellation of the policy or contract and, in the event 307 of a determination by the insurer or self-insurer not to renew 308 the policy or contract, to notify the insured no less than 90 days prior to the end of the policy or contract period. If 309 310 cancellation or nonrenewal is due to nonpayment or loss of license, 10 days' notice is required. 311

(d) A clause requiring the insurer or self-insurer to notify the insured no less than 60 days prior to the effective date of a rate increase. The provisions of s. 627.4133 shall apply to such notice and to the failure of the insurer to

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HB 1821 2004 316 provide such notice to the extent not in conflict with this 317 section. 318 Subsection (12) of section 766.102, Florida Section 8. 319 Statutes, is renumbered as subsection (13), and a new subsection 320 (12) is added to said section to read: 321 766.102 Medical negligence; standards of recovery; expert 322 witness.--323 (12) If the party against whom or on whose behalf the 324 expert testimony concerning the prevailing professional standard 325 of care is offered is a physician licensed under chapter 458 or 326 chapter 459 or is a dentist licensed under chapter 466, the 327 expert witness must be licensed in this state under chapter 458, chapter 459, or chapter 466 or hold an expert witness 328 329 certificate as provided in s. 458.3175, s. 459.0066, or s. 330 466.0115. Expert testimony shall not be admissible unless the 331 expert providing such testimony holds a license issued by this state or an expert witness certificate. 332 333 Section 9. Subsection (9) of section 766.202, Florida 334 Statutes, is amended to read: 766.202 Definitions; ss. 766.201-766.212.--As used in ss. 335 336 766.201-766.212, the term: "Periodic payment" means provision for the structuring 337 (9) of future economic and future noneconomic damages payments, in 338 339 whole or in part, over a period of time, as follows: 340 A specific finding must be made of the dollar amount (a) 341 of periodic payments which will compensate for these future 342 damages and future noneconomic damages after offset for 343 collateral sources and after having been reduced to present 344 value shall be made. A periodic payment must be structured to Page 12 of 29

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HB 1821 2004 345 last as long as the claimant lives or the condition of the 346 claimant for which the award was made persists, whichever may be 347 shorter, but without regard for the number of years awarded The 348 total dollar amount of the periodic payments shall equal the 349 dollar amount of all such future damages before any reduction to 350 present value. 351 (b) A defendant that elects to make periodic payments of either or both future economic damages or future noneconomic 352 353 damages may contractually obligate a company authorized to do 354 business in this state and rated "A+" or higher by A.M. Best 355 Company to make those periodic payments on behalf of the 356 defendant. Upon a joint petition by the defendant and the 357 company that is contractually obligated to make the periodic 358 payments, the court shall discharge the defendant from any 359 further obligations to the claimant for those future economic 360 and future noneconomic damages that are to be paid by such 361 company by periodic payments The defendant shall be required to 362 post a bond or security or otherwise to assure full payment of 363 these damages awarded. A bond is not adequate unless it is 364 written by a company authorized to do business in this state and is rated A+ by Best's. If the defendant is unable to adequately 365 assure full payment of the damages, all damages, reduced to 366 367 present value, shall be paid to the claimant in a lump sum. No 368 bond may be canceled or be subject to cancellation unless at 369 least 60 days' advance written notice is filed with the court 370 and the claimant. Upon termination of periodic payments, the 371 security, or so much as remains, shall be returned to the 372 defendant.

HB 1821 2004 373 (C) A bond or security may not be required of any 374 defendant or company that is obligated to make periodic payments 375 pursuant to this section. However, if, upon petition by a 376 claimant who is receiving periodic payments pursuant to this 377 section, the court finds there is competent, substantial 378 evidence that the defendant responsible for the periodic 379 payments cannot adequately ensure full and continuous payments 380 thereof or the company that is obligated to make the payments 381 has been rated "B+" or lower by A.M. Best Company and that doing 382 so is in the best interest of the claimant, the court may 383 require the defendant or the company that is obligated to make 384 the periodic payments to provide such additional financial 385 security as the court determines to be reasonable under the 386 circumstances The provision for payment of future damages by periodic payments shall specify the recipient or recipients of 387 388 the payments, the dollar amounts of the payments, the interval between payments, and the number of payments or the period of 389 390 time over which payments shall be made. 391 (d) The provision for the periodic payments must specify

392 the recipient or recipients of the payments, the address to which 393 the payments are to be delivered, and the dollar amount and 394 intervals of the payments. However, in any one year, any payment 395 or payments may not exceed the dollar amount intended by the 396 trier of fact to be awarded each year, after offset for 397 collateral sources. A periodic payment may not be accelerated, 398 deferred, increased, or decreased except by court order based 399 upon the mutual consent and agreement of the claimant, the 400 defendant, whether or not discharged, and the company that is 401 obligated to make the periodic payments, if any, nor may the

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HB 1821 2004 402 claimant sell, mortgage, encumber, or anticipate the periodic 403 payments or any part thereof, by assignment or otherwise. 404 Section 10. Subsection (2) of section 768.78, Florida 405 Statutes, is amended to read: 406 768.78 Alternative methods of payment of damage awards .--407 (2)(a) In any action for damages based on personal injury 408 or wrongful death arising out of medical malpractice, whether in tort or contract, in which the trier of fact makes an award to 409 410 compensate the claimant for future economic or future 411 noneconomic losses, payment of amounts intended to compensate 412 the claimant for these future losses shall be made by one of the 413 following means: 414 1. The defendant may elect to make a lump-sum payment for 415 either or both of the all damages so assessed, with future 416 economic or future noneconomic losses after offset for 417 collateral sources and after having been and expenses reduced to 418 present value by the court based upon competent, substantial 419 evidence presented to the court by both parties; or The defendant, if determined by the court to be 2. 420 421 financially capable or adequately insured, may elect to use 422 periodic payments to satisfy in whole or in part the assessed 423 future economic and future noneconomic losses awarded by the 424 trier of fact after offset for collateral sources for as long as 425 the claimant lives or the condition for which the award was made persists, whichever period may be shorter, but without regard 426 427 for the number of years awarded by the trier of fact. The court 428 shall review and, unless clearly unresponsive to the future 429 needs of the claimant, approve the amounts and schedule of the 430 periodic payments proposed by the defendant. Upon motion of the

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| 431 | HB 1821 defendant, whether or not discharged from any obligation to make |
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| 432 | the payments pursuant to paragraph (b), and the establishment by |
| 433 | competent, substantial evidence that the claimant has died or |
| 434 | that the condition for which the award was made no longer |
| 435 | persists, the court shall enter an order terminating the |
| 436 | periodic payments effective the date of the death of the |
| 437 | claimant or the date the condition for which the award was made |
| 438 | no longer persisted The court shall, at the request of either |
| 439 | party, enter a judgment ordering future economic damages, as |
| 440 | itemized pursuant to s. 768.77, to be paid by periodic payments |
| 441 | rather than lump sum. |
| 442 | (b) A defendant electing to make periodic payments of |
| 443 | either or both future economic or future noneconomic damages may |
| 444 | contractually obligate a company authorized to do business in |
| 445 | this state and rated "A+" or higher by A.M. Best Company to make |
| 446 | those periodic payments on behalf of the defendant. Upon a joint |
| 447 | petition by the defendant and the company contractually |
| 448 | obligated to make the periodic payments, the court shall |
| 449 | discharge the defendant from any further obligations to the |
| 450 | claimant for those future economic and future noneconomic |
| 451 | damages that are to be paid by such company by periodic |
| 452 | payments. |
| 453 | (c) Upon notice of a defendant's election to make periodic |
| 454 | payments pursuant this subsection, the claimant may request the |
| 455 | court modify the periodic payments to reasonably provide for |
| 456 | attorney's fees. However, no such modification may be made by |
| 457 | the court that would increase the amount the defendant would |
| 458 | have been obligated to pay had no such adjustment been made. |

HB 1821 2004 459 (d) A bond or security may not be required of any 460 defendant or company obligated to make periodic payments 461 pursuant to this subsection. However, if, upon petition by a 462 claimant receiving periodic payments pursuant to this 463 subsection, the court finds there is competent, substantial 464 evidence that the defendant responsible for the periodic 465 payments cannot adequately ensure full and continuous payments 466 thereof or the company obligated to make the payments has been 467 rated "B+" or lower by A.M. Best Company and that doing so is in 468 the best interest of the claimant, the court may require the 469 defendant or the company obligated to make the periodic payments 470 to provide such additional financial security as the court may 471 determine reasonable under the circumstances. 472 (e) The provision for the periodic payments shall specify

the recipient or recipients of the payments, the address to 473 474 which the payments are to be delivered, and the dollar amount 475 and intervals of the payments. However, in no year shall any 476 payment or payments exceed the dollar amount intended by the 477 trier of fact to be awarded each year, after offset for 478 collateral sources. No periodic payment may be accelerated, 479 deferred, increased, or decreased except by court order based 480 upon the mutual consent and agreement of the claimant, the 481 defendant, whether or not discharged, and the company obligated 482 to make the periodic payments, if any, nor shall the claimant 483 have the power to sell, mortgage, encumber, or anticipate the 484 periodic payments or any part thereof, by assignment or 485 otherwise. 486 (f) (b) For purposes of this subsection, "periodic payment"

487 means the payment of money or delivery of other property to the

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| 488 | HB 1821 <u>claimant at regular intervals</u> provision for the spreading of |
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| 489 | future economic damage payments, in whole or in part, over a |
| 490 | period of time, as follows: |
| 491 | 1. A specific finding of the dollar amount of periodic |
| 492 | payments which will compensate for these future damages after |
| 493 | offset for collateral sources shall be made. The total dollar |
| 494 | amount of the periodic payments shall equal the dollar amount of |
| 495 | all such future damages before any reduction to present value. |
| 496 | 2. The defendant shall be required to post a bond or |
| 497 | security or otherwise to assure full payment of these damages |
| 498 | awarded. A bond is not adequate unless it is written by a |
| 499 | company authorized to do business in this state and is rated A+ |
| 500 | by Best's. If the defendant is unable to adequately assure full |
| 501 | payment of the damages, all damages, reduced to present value, |
| 502 | shall be paid to the claimant in a lump sum. No bond may be |
| 503 | canceled or be subject to cancellation unless at least 60 days' |
| 504 | advance written notice is filed with the court and the claimant. |
| 505 | Upon termination of periodic payments, the security, or so much |
| 506 | as remains, shall be returned to the defendant. |
| 507 | 3. The provision for payment of future damages by periodic |
| 508 | payments shall specify the recipient or recipients of the |
| 509 | payments, the dollar amounts of the payments, the interval |
| 510 | between payments, and the number of payments or the period of |
| 511 | time over which payments shall be made. |
| 512 | (g) It is the intent of the Legislature to authorize and |
| 513 | encourage the payment of awards for future economic and |
| 514 | noneconomic losses by periodic payments to meet the continuing |
| 515 | needs of the patient while eliminating the misdirection of such |
| 516 | funds for purposes not intended by the trier of fact. |
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| 517 | Section 11. Legislative findings and intent |
| 518 | (1) EMERGENCY SERVICES AND CARE |
| 519 | (a) The Legislature finds and declares it to be of vital |
| 520 | importance that emergency services and care be provided by |
| 521 | hospitals, physicians, and emergency medical services providers |
| 522 | to every person in need of such care. |
| 523 | (b) The Legislature finds that emergency services and care |
| 524 | providers are critical elements in responding to disaster and |
| 525 | emergency situations that might affect our local communities, |
| 526 | state, and country. |
| 527 | (c) The Legislature recognizes the importance of |
| 528 | maintaining a viable system of providing for the emergency |
| 529 | medical needs of the state's residents and visitors. |
| 530 | (d) The Legislature and the Federal Government have |
| 531 | required such providers of emergency medical services and care |
| 532 | to provide emergency services and care to all persons who |
| 533 | present themselves to hospitals seeking such care. |
| 534 | (e) The Legislature finds that the Legislature has further |
| 535 | mandated that prehospital emergency medical treatment or |
| 536 | transport may not be denied by emergency medical services |
| 537 | providers to persons who have or are likely to have an emergency |
| 538 | medical condition. |
| 539 | (f) Such governmental requirements have imposed a |
| 540 | unilateral obligation for emergency services and care providers |
| 541 | to provide services to all persons seeking emergency care |
| 542 | without ensuring payment or other consideration for provision of |
| 543 | such care. |
| 544 | (g) The Legislature also recognizes that emergency |
| 545 | services and care providers provide a significant amount of |
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| 546 | uncompensated emergency medical care in furtherance of such |
| 547 | governmental interest. |
| 548 | (h) The Legislature finds that a significant proportion of |
| 549 | the residents of this state who are uninsured or are Medicaid or |
| 550 | Medicare recipients are unable to access needed health care |
| 551 | because health care providers fear the increased risk of medical |
| 552 | malpractice liability. |
| 553 | (i) The Legislature finds that such patients, in order to |
| 554 | obtain medical care, are frequently forced to seek care through |
| 555 | providers of emergency medical services and care. |
| 556 | (j) The Legislature finds that providers of emergency |
| 557 | medical services and care in this state have reported |
| 558 | significant problems with both the availability and |
| 559 | affordability of professional liability coverage. |
| 560 | (k) The Legislature finds that medical malpractice |
| 561 | liability insurance premiums have increased dramatically and a |
| 562 | number of insurers have ceased providing medical malpractice |
| 563 | insurance coverage for emergency medical services and care in |
| 564 | this state. This has resulted in a functional unavailability of |
| 565 | medical malpractice insurance coverage for some providers of |
| 566 | emergency medical services and care. |
| 567 | (1) The Legislature further finds that certain specialist |
| 568 | physicians have resigned from serving on hospital staffs or have |
| 569 | otherwise declined to provide on-call coverage to hospital |
| 570 | emergency departments due to increased medical malpractice |
| 571 | liability exposure created by treating such emergency department |
| 572 | patients. |
| 573 | (m) It is the intent of the Legislature that hospitals, |
| 574 | emergency medical services providers, and physicians be able to |
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| 575 576 | ensure that patients who might need emergency medical services |
| | treatment or transportation or who present themselves to |
| 577 | hospitals for emergency medical services and care have access to |
| 578 | such needed services. |
| 579 | (2) PUBLIC HOSPITALS AND AFFILIATIONS WITH NOT-FOR-PROFIT |
| 580 | COLLEGES AND UNIVERSITIES WITH MEDICAL SCHOOLS AND OTHER HEALTH |
| 581 | CARE PRACTITIONER EDUCATIONAL PROGRAMS |
| 582 | (a) The Legislature finds that access to quality, |
| 583 | affordable health care for all residents of this state is a |
| 584 | necessary goal for the state and that public hospitals play an |
| 585 | essential role in providing access to comprehensive health care |
| 586 | services. |
| 587 | (b) The Legislature further finds that access to quality |
| 588 | health care at public hospitals is enhanced when public hospitals |
| 589 | affiliate and coordinate their common endeavors with medical |
| 590 | schools. These affiliations have proven to be an integral part of |
| 591 | the delivery of more efficient and economical health care |
| 592 | services to patients of public hospitals by offering quality |
| 593 | graduate medical education programs to resident physicians who |
| 594 | provide patient services at public hospitals. These affiliations |
| 595 | ensure continued access to quality comprehensive health care |
| 596 | services for residents of this state and therefore should be |
| 597 | encouraged in order to maintain and expand such services. |
| 598 | (c) The Legislature finds that when medical schools |
| 599 | affiliate or enter into contracts with public hospitals to |
| 600 | provide comprehensive health care services to patients of public |
| 601 | hospitals, they greatly increase their exposure to claims arising |
| 602 | out of alleged medical malpractice and other allegedly negligent |
| 603 | acts because some colleges and universities and their medical |
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| 604 | schools and employees do not have the same level of protection |
| 605 | against liability claims as governmental entities and their |
| 606 | public employees providing the same patient services to the same |
| 607 | public hospital patients. |
| 608 | (d) The Legislature finds that the high cost of litigation, |
| 609 | unequal liability exposure, and increased medical malpractice |
| 610 | insurance premiums have adversely impacted the ability of some |
| 611 | medical schools to permit their employees to provide patient |
| 612 | services to patients of public hospitals. This finding is |
| 613 | consistent with the report issued in April 2002 by the American |
| 614 | Medical Association declaring this state to be one of 12 states |
| 615 | in the midst of a medical liability insurance crisis. The crisis |
| 616 | in the availability and affordability of medical malpractice |
| 617 | insurance is a contributing factor in the reduction of access to |
| 618 | quality health care in this state. In the past 15 years, the |
| 619 | number of public hospitals in this state has declined |
| 620 | significantly. In 1988, 33 hospitals were owned or operated by |
| 621 | the state and local governments or established as taxing |
| 622 | districts. In 1991, that number dropped to 28. In 2001, only 18 |
| 623 | remained, 7 of these concentrated in 1 county. Thus, 11 public |
| 624 | hospitals serve the other 66 counties of this state. If no |
| 625 | corrective action is taken, this health care crisis will lead to |
| 626 | a continued reduction of patient services in public hospitals. |
| 627 | (e) The Legislature finds that the public is better served |
| 628 | and will benefit from corrective action to address the foregoing |
| 629 | concerns. It is imperative that the Legislature further the |
| 630 | public benefit by conferring sovereign immunity upon colleges and |
| 631 | universities, their medical schools, and their employees when, |
| 632 | pursuant to an affiliation agreement or a contract to provide |
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HB 1821 2004 633 comprehensive health care services, they provide patient services 634 to patients of public hospitals. 635 (f) It is the intent of the Legislature that colleges and 636 universities that affiliate with public hospitals be granted sovereign immunity protection under s. 768.28, Florida Statutes, 637 638 in the same manner and to the same extent as the state and its 639 agencies and political subdivisions. It is also the intent of the 640 Legislature that employees of colleges and universities who 641 provide patient services to patients of a public hospital be 642 immune from lawsuits in the same manner and to the same extent as 643 employees and agents of the state and its agencies and political 644 subdivisions and, further, that they not be held personally 645 liable in tort or named as a party defendant in an action while 646 performing patient services except as provided in s. 647 768.28(9)(a), Florida Statutes. 648 Section 12. Subsection (11) of section 766.1115, Florida Statutes, is amended to read: 649 650 766.1115 Health care providers; creation of agency 651 relationship with governmental contractors .--652 (11) APPLICABILITY. -- This section applies to incidents occurring on or after April 17, 1992. This section does not 653 654 apply to any health care contract entered into by the Department 655 of Corrections which is subject to s. 768.28(10)(a). This 656 section does not apply to any affiliation agreement or contract 657 entered into by a medical school to provide comprehensive health 658 care services to patients at public hospitals which affiliation 659 agreement or contract is subject to s. 768.28(10)(f). Nothing in 660 this section in any way reduces or limits the rights of the

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HB 1821 2004 661 state or any of its agencies or subdivisions to any benefit currently provided under s. 768.28. 662 663 Section 13. Paragraph (b) of subsection (9) of section 664 768.28, Florida Statutes, is amended, and paragraphs (f) and (g) are added to subsection (10) of said section, to read: 665 666 768.28 Waiver of sovereign immunity in tort actions; 667 recovery limits; limitation on attorney fees; statute of 668 limitations; exclusions; indemnification; risk management 669 programs.--670 (9) 671 (b) As used in this subsection, the term: 672 1. "Employee" includes any volunteer firefighter. 673 "Officer, employee, or agent" includes, but is not 2. 674 limited to:-675 a. Any health care provider when providing services 676 pursuant to s. 766.1115.7677 b. Any member of the Florida Health Services Corps, as 678 defined in s. 381.0302, who provides uncompensated care to 679 medically indigent persons referred by the Department of 680 Health., and 681 c. Any public defender or her or his employee or agent, 682 including, among others, an assistant public defender and an investigator. 683 684 d.(I) Any college or university or its medical school that 685 enters into an affiliation agreement or a contract to allow its 686 employees to provide comprehensive health care services to 687 patients treated at public statutory teaching hospitals, any 688 other health care facilities owned or used by a governmental 689 entity, or any other locations under contract with the

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| 690 | governmental entity to provide comprehensive health care services |
| 691 | to public hospital patients pursuant to paragraph (10)(f). |
| 692 | (II) Any faculty member or other health care professional, |
| 693 | practitioner, or ancillary caregiver or employee of a college or |
| 694 | university or its medical school that enters into an affiliation |
| 695 | agreement or a contract to provide comprehensive health care |
| 696 | services with a public hospital or its governmental owner and who |
| 697 | provides such services to patients of public hospitals pursuant |
| 698 | to paragraph (10)(f). |
| 699 | (10) |
| 700 | (f)1. Any medical school that has entered into an |
| 701 | affiliation agreement or contract to allow employees of the |
| 702 | medical school to provide patient services to patients treated at |
| 703 | a public hospital, together with such employees, shall be deemed |
| 704 | agents of the governmental entity for purposes of this section |
| 705 | and shall be immune from liability for torts in the same manner |
| 706 | and to the same extent as the state and its agencies and |
| 707 | subdivisions while providing patient services. |
| 708 | 2. For purposes of this paragraph, the term: |
| 709 | a. "Employees" means faculty, health care professionals, |
| 710 | practitioners, and ancillary caregivers and employees of a |
| 711 | medical school. |
| 712 | b. "Medical school" means any not-for-profit college or |
| 713 | university with a medical, dental, or nursing school, or any |
| 714 | other academic programs of medical education accredited by any |
| 715 | association, agency, council, commission, or accrediting body |
| 716 | recognized by this state as a condition for licensure of its |
| 717 | graduates. |
| 718 | c. "Patient services" means: |
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| 719 | (I) Any comprehensive health care services, as defined in |
| 720 | s. 641.19(4), including related administrative services to |
| 721 | patients of a public hospital. |
| 722 | (II) Supervision of interns, residents, and fellows |
| 723 | providing any patient services to patients of a public hospital. |
| 724 | (III) Access to participation in medical research |
| 725 | protocols. |
| 726 | d. "Public hospital" means a statutory teaching hospital |
| 727 | and any other health care facility owned or used by the state, a |
| 728 | county, a municipality, a public authority, a special taxing |
| 729 | district with health care responsibilities, or any other local |
| 730 | governmental entity, or at any location under contract with the |
| 731 | governmental entity. |
| 732 | 3. No such employee or agent of such colleges or |
| 733 | universities or their medical schools shall be personally liable |
| 734 | in tort or named as a party defendant in any action arising from |
| 735 | the provision of any patient services to patients of a public |
| 736 | hospital, except as provided in paragraph (9)(a). |
| 737 | (g) Except for persons or entities that are otherwise |
| 738 | covered under this section, any emergency medical technician, |
| 739 | paramedic, or licensee as defined in 401.23, or any health care |
| 740 | provider as defined in s. 766.202(4) providing emergency |
| 741 | services and care pursuant to s. 395.1041, s. 395.401, or s. |
| 742 | 401.45 shall be considered agents of the state and the |
| 743 | Department of Health, and shall reimburse the state for the |
| 744 | actual costs of defending any claim and for any amounts paid by |
| 745 | the state in payment of a settlement or judgment arising out of |
| 746 | the claim up to the liability limits set forth in this section. |
| 747 | Any person or entity who fails to reimburse the state as |

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| 748 | HB 1821 required shall be subject to license revocation and shall be |
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| 749 | responsible for all subsequent payments by the state in |
| 750 | resolving the underlying cause of action, including any amounts |
| 751 | paid pursuant to a claims bill, and for all costs and attorney |
| 752 | fees incurred by the state in recovering the original |
| 753 | reimbursement amount due and the subsequent payments owed. |
| 754 | Section 14. Section 877.025, Florida Statutes, is created |
| 755 | to read: |
| 756 | 877.025 Solicitation of for-profit legal services relating |
| 757 | to medical negligence or retainers therefor; penalty |
| 758 | (1) The Legislature has determined that legal advertising |
| 759 | that solicits business by inciting a person to file a suit |
| 760 | alleging medical negligence destroys the personal responsibility |
| 761 | of individuals, fosters frivolous litigation, and demeans the |
| 762 | practice of law. This form of solicitation has created a crisis |
| 763 | in the state's judicial system, thus creating a compelling state |
| 764 | interest in the limited regulation of advertising as set forth |
| 765 | in this section. |
| 766 | (2) It is unlawful for any person or her or his agent, |
| 767 | employee, or any person acting on her or his behalf to solicit |
| 768 | or procure through solicitation, directly or indirectly, legal |
| 769 | business for a profit, relating to the filing of a claim of |
| 770 | medical negligence, or to solicit or procure through |
| 771 | solicitation a retainer, written or oral, or any agreement |
| 772 | authorizing an attorney to perform or render legal service for a |
| 773 | profit, or to make it a business to solicit or procure such |
| 774 | business, retainers, or agreements. |
| 775 | (3) It is unlawful for any person in the employ of or in |
| 776 | any capacity attached to any hospital, sanitarium, police |
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| 778 | persons authorized to furnish bail bonds, investigators, |
| 779 | photographers, or insurance or public adjusters, to communicate |
| 780 | directly or indirectly with any attorney or person acting on |
| 781 | such attorney's behalf for the purpose of aiding, assisting, or |
| 782 | abetting such attorney in the solicitation of legal business for |
| 783 | a profit or the procurement through solicitation of a retainer, |
| 784 | written or oral, or any agreement authorizing the attorney to |
| 785 | perform or render legal services for a profit relating to |
| 786 | allegations of medical negligence. |
| 787 | (4) It is unlawful to advertise, using any form of |
| 788 | electronic or other media, in a manner that solicits legal |
| 789 | business for a profit by urging a person to consider bringing |
| 790 | legal action relating to medical negligence. |
| 791 | (5) The term "solicit" means to entreat, request, or |
| 792 | incite another to use the services of an attorney or a law firm. |
| 793 | In any advertisement subject to this section, the term "solicit" |
| 794 | does not mean, include, or prohibit a statement by the attorney, |
| 795 | or an appearance, picture, or voice of the attorney who states |
| 796 | in such advertisement only the following information: |
| 797 | (a) The name of an attorney or a law firm; |
| 798 | (b) The field of practice of such attorney or law firm, |
| 799 | including the prices charged, so long as expressly permitted by |
| 800 | rule 4-7.2 of the rules regulating The Florida Bar; |
| 801 | (c) The right of an injured or aggrieved person to seek |
| 802 | redress if such person's rights have been violated; |
| 803 | (d) A public service type announcement, so long as it does |
| 804 | not entreat, request, or urge another to use the services of an |
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| 805 | attorney or law firm for the purpose of bringing legal action |
| 806 | against another; or |
| 807 | (e) Those matters expressly permitted by rule 4-7.2(c)(11) |
| 808 | of the rules regulating the Florida Bar. |
| 809 | (6)(a) Except for violations of subsection (2), any person |
| 810 | violating any provision of this section commits a misdemeanor of |
| 811 | the first degree, punishable as provided in s. 775.082 or s. |
| 812 | 775.083. |
| 813 | (b) A person violating subsection (2) shall be liable for |
| 814 | a civil penalty of \$1,000 for the first offense and \$10,000 for |
| 815 | each subsequent offense and shall be subject to imposition of |
| 816 | injunctive relief based on a presumption that there is no |
| 817 | adequate remedy at law available to the public. For purposes of |
| 818 | this paragraph, an offense is a single advertisement published |
| 819 | in a single print publication or through a single electronic |
| 820 | media outlet, regardless of the number of times or in how many |
| 821 | issues the advertisement is republished in the same publication |
| 822 | or through the same media outlet. The Florida Bar and the |
| 823 | Attorney General shall have standing to enforce such penalties |
| 824 | and, upon prevailing in such action, shall recover costs and |
| 825 | reasonable attorney's fees. |
| 826 | (7) This section shall be taken to be cumulative and shall |
| 827 | not be construed to amend or repeal any other valid law, code, |
| 828 | ordinance, rule, or penalty now in effect. |
| 829 | Section 15. This act shall take effect upon becoming a |
| 830 | law. |
| | |