By the Committee on Education; and Senator Wise

304-2133-04

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A bill to be entitled An act relating to blind services; amending s. 413.011, F.S.; providing legislative policy and intent; providing duties of the Division of Blind Services; requiring the division to develop and implement a state plan for vocational rehabilitation services; requiring the division to develop and implement a state plan for independent living services; providing for the division to purchase and distribute specialized equipment without using state centralized purchasing procedures; exempting such equipment from certain record and inventory requirements; creating a children's program; requiring background investigations of division personnel; requiring division personnel and applicants for employment to meet level 2 screening standards as a condition of employment; redesignating the Advisory Council for the Blind as the Rehabilitation Council for the Blind; amending ss. 413.014, 413.041, 413.051, and 413.091, F.S.; modernizing terminology; requiring the division to conduct a periodic survey of state properties; creating s. 413.095, F.S.; providing for the division to retain title to certain real and personal property intended for use by people who have visual impairments and certain personnel; allowing the division to repossess, transfer, and dispose of such property; providing for rulemaking by the division; authorizing the

1 division to create a blind services 2 direct-support organization; providing purposes 3 and objectives; providing for members of the board of the direct-support organization; 4 5 providing that the organization is subject to 6 s. 24, Art. I of the State Constitution, ch. 7 119, F.S., and s. 286.011, F.S.; requiring expenses of the organization to be paid by 8 private funds; providing guidelines for the use 9 10 of the funds; repealing ss. 413.061, 413.062, 11 413.063, 413.064, 413.065, 413.066, 413.067, 413.068, and 413.069, F.S., relating to permits 12 for soliciting funds to benefit the blind; 13 providing an effective date. 14 15 16 Be It Enacted by the Legislature of the State of Florida: 17 Section 1. Section 413.011, Florida Statutes, is 18 19 amended to read: 413.011 Division of Blind Services, legislative 20 21 policy, intent; internal organizational structure and powers; Rehabilitation Advisory Council for the Blind .--22 (1) Policy.--It is the policy of the Legislature that 23 24 all programs, projects, and activities of the division are to 25 be carried out in a manner consistent with the following principles: 26 27 (a) Respect for individual dignity, personal 28 responsibility, self-determination to live independently, and 29 pursuit of meaningful careers, based on informed choice;

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- (b) Support for the involvement of an individual's representative if an individual requests, desires, or needs such support;
- (c) Respect for the individual's privacy and equal access, including the use of information in accessible formats; and
- (d) Integration and full participation of individuals who are blind in society on equal terms with others.
- (2) It is the intent of the Legislature to establish a coordinated program of services which will be available to individuals throughout this state who are blind. The program must be designed to maximize employment opportunities for such individuals and to increase their independence and self-sufficiency.
- (3)(1) The internal organizational structure of the Division of Blind Services shall be designed for the purpose of ensuring the greatest possible efficiency and effectiveness of services to the blind and to be consistent with chapter 20. The Division of Blind Services shall plan, supervise, and carry out the following activities:
- (a) Recommend personnel as may be necessary to carry out the purposes of this section.
- (b) Develop and implement a state plan for vocational rehabilitation services for individuals who are blind, pursuant to section 101 of the Rehabilitation Act of 1973, as amended.
- (c) In conjunction with the Florida Independent Living
  Council, develop and implement a 3-year state plan for
  independent living services and provide independent living
  services for blind and visually impaired individuals,
  including services for older individuals who are blind,

pursuant to Title VII, chapter 2 of the Rehabilitation Act of 1973, as amended.

- (d) Provide services that contribute to the maintenance of or the increased independence of older individuals who are blind.
- (e) Establish, equip, and maintain an orientation and adjustment center or centers to provide independent living skills training and other training such as, but not limited to, instruction in Braille; use of the long white cane for independent travel; homemaking and home-management skills; and communication skills, including the use of computer technology, to prepare individuals who are blind or visually impaired for eventual vocational training, job placement, and independence.
- (f) Establish and implement a small business
  enterprises program and serve as the state licensing agency
  for individuals who are blind, pursuant to the federal
  Randolph-Sheppard Act.
- (g) Purchase and distribute specialized equipment, devices, and technology, including low-vision aids, obtained directly from specialty vendors without using state centralized purchasing procedures.
- (h) In cooperation with the Library of Congress, provide library services to persons who are blind and persons who have other print-related disabilities.
- (i) In cooperation with other appropriate agencies, provide to employers, the state education agency, and local education agencies technical assistance in the provision of auxiliary aids and services to people who are blind, students, and their parents in complying with the Americans with

<u>Disabilities Act and the Individuals with Disabilities</u> Education Act, as amended.

- (j) Provide technical assistance to agencies within the state in order to assure that information technology purchased or used by such agencies is accessible to and usable by individuals who are blind, at the time the technology is purchased or used.
- (k) Participate, through the designation of the director or an appropriate staff member of the division, on boards, commissions, or bodies in this state for the purpose of coordinating and planning services.
- $\underline{\mbox{(1)}}$  Adopt rules for administering the programs of the division.
- (m) Apply for and receive money from any state or federal agency to support the programs of the division.
- (n) Develop and administer any other program that will further the provision of services to people who are blind and that the division determines falls within its scope of responsibility.
- (b) Cause to be compiled and maintained a complete register of the blind in the state, which shall describe the condition, cause of blindness, and capacity for education and industrial training, with such other facts as may seem to the division to be of value. Any information in the register of the blind which, when released, could identify an individual is confidential and exempt from the provisions of s.
- $\underline{\text{(o)}(c)}$  Inquire into the cause of blindness, inaugurate preventive measures, and provide for the examination and treatment of the blind, or those threatened with blindness,

 for the benefit of such persons, and shall pay therefor, including necessary incidental expenses.

(p)(d) Aid the blind in finding employment, teach them trades and occupations within their capacities, assist them in disposing of products made by them in home industries, assist them in obtaining funds for establishing enterprises where federal funds reimburse the state, and do such things as will contribute to the efficiency of self-support of the blind.

(q)(e) Establish one or more training schools and workshops for the employment of suitable blind persons; make expenditures of funds for such purposes; receive moneys from sales of commodities involved in such activities and from such funds make payments of wages, repairs, insurance premiums and replacements of equipment. All of the activities provided for in this section may be carried on in cooperation with private workshops for the blind, except that all tools and equipment furnished by the division shall remain the property of the state.

 $\underline{(r)}(f)$  Provide special services and benefits for the blind for developing their social life through community activities and recreational facilities.

 $\underline{\text{(s)}}$  Undertake such other activities as may ameliorate the condition of blind citizens of this state.

(t)(h) Cooperate with other agencies, public or private, especially the Division of the Blind and Physically Handicapped of the Library of Congress and the Division of Library and Information Services of the Department of State, to provide library service to the blind and other handicapped persons as defined in federal law and regulations in carrying out any or all of the provisions of this law.

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(u)(i) Recommend contracts and agreements with federal, state, county, municipal and private corporations, and individuals.

(v) (j) Receive moneys or properties by gift or bequest from any person, firm, corporation, or organization for any of the purposes herein set out, but without authority to bind the state to any expenditure or policy except such as may be specifically authorized by law. All such moneys or properties so received by gift or bequest as herein authorized may be disbursed and expended by the division upon its own warrant for any of the purposes herein set forth, and such moneys or properties shall not constitute or be considered a part of any legislative appropriation made by the state for the purpose of carrying out the provisions of this law.

(w) ((w)) Prepare and make available to the blind, in braille and on electronic recording equipment, Florida Statutes chapters 20, 120, 121, and 413, in their entirety.

(x) (1) Adopt by rule:

- 1. Procedures for providing vocational rehabilitation services for the blind; and.
- 2.(m) Adopt by rule forms and Instructions to be used by the division in its general administration.
  - (4) (4) (2) As used in this section, the term:
- "Act," unless the context indicates otherwise, means the Rehabilitation Act of 1973, 29 U.S.C. ss. 701-797.
- "Blind" or "blindness" means the condition of any person for whom blindness is a disability as defined by the Rehabilitation Act of 1973, 29 U.S.C. s. 706(8)(b).
  - "Department" means the Department of Education. (C)
- There is created within the Division of Blind (5) Services a children's program to serve children who are blind

from 5 years of age through transition to the Vocational Rehabilitation Program. This program must supplement services already offered by the school system to foster the child's learning and ability to function independently. The child's parents, guardian, and family members should be an integral part of the program in order to foster independence.

- (6) Property that is purchased by a state agency for the purpose of making accommodations for individuals who are blind is not subject to the record and inventory requirements set forth in s. 273.02. A state agency may use funds from all possible sources to make accommodations for individuals who are blind.
- applicants for employment to undergo personnel screening and security background investigations as provided in chapter 435, using the level two standards for screening set forth in that chapter, as a condition of employment and continued employment. All division employees and applicants for employment must meet level 2 screening standards as provided in s. 435.04 prior to employment and as a condition of continued employment.
- (8)(3) There is hereby created in the department the Rehabilitation Advisory Council for the Blind, which is an advisory council as defined in s. 20.03, to assist the division in the planning and development of statewide rehabilitation programs and services, to recommend improvements to such programs and services, and to perform the functions provided in this section.
  - (a) The advisory council shall be composed of:

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- 1. At least one representative of the Independent Living Council, which representative may be the chair or other designee of the council;
- 2. At least one representative of a parent training and information center established pursuant to s. 631(c)(9) of the Individuals with Disabilities Act, 20 U.S.C. s. 1431(c)(9);
- 3. At least one representative of the client assistance program established under the act;
- At least one vocational rehabilitation counselor who has knowledge of and experience in vocational rehabilitation services for the blind, who shall serve as an ex officio nonvoting member of the council if the counselor is an employee of the department;
- 5. At least one representative of community rehabilitation program service providers;
- Four representatives of business, industry, and 6. labor;
- At least one representative of a disability advocacy group representing individuals who are blind;
- At least one parent, family member, guardian, advocate, or authorized representative of an individual who is blind, has multiple disabilities, and either has difficulties representing himself or herself or is unable, due to disabilities, to represent himself or herself;
- 9. Current or former applicants for, or recipients of, vocational rehabilitation services; and
- The director of the division, who shall be an ex officio member of the council.
- (b) Members of the council shall be appointed by the 31 | Governor, who shall select members after soliciting

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recommendations from representatives of organizations representing a broad range of individuals who have disabilities, and organizations interested in those individuals.

- (c) A majority of council members shall be persons who are:
  - 1. Blind; and
  - 2. Not employed by the division.
- (d) The council shall select a chair from among its membership.
- (e) Each member of the council shall serve for a term of not more than 3 years, except that:
- 1. A member appointed to fill a vacancy occurring prior to the expiration of the term for which a predecessor was appointed shall be appointed for the remainder of such term; and
- The terms of service of the members initially appointed shall be, as specified by the Governor, for such fewer number of years as will provide for the expiration of terms on a staggered basis.
- (f) A  $\frac{1}{100}$  member of the council may not serve more than two consecutive full terms.
- (g) Any vacancy occurring in the membership of the council shall be filled in the same manner as the original appointment. A vacancy does not affect the power of the remaining members to execute the duties of the council.
- (h) In addition to the other functions specified in this section, the council shall:
- 1. Review, analyze, and advise the division regarding the performance of the responsibilities of the division under 31 | Title I of the act, particularly responsibilities relating to:

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- Eligibility, including order of selection;
- b. The extent, scope, and effectiveness of services provided; and
- Functions performed by state agencies that affect or potentially affect the ability of individuals who are blind to achieve rehabilitation goals and objectives under Title I.
- Advise the department and the division, and, at the discretion of the department or division, assist in the preparation of applications, the state plan, the strategic plan, and amendments to the plans, reports, needs assessments, and evaluations required by Title I.
- To the extent feasible, conduct a review and analysis of the effectiveness of, and consumer satisfaction with:
- The functions performed by state agencies and other public and private entities responsible for performing functions for individuals who are blind.
  - b. Vocational rehabilitation services:
- (I) Provided or paid for from funds made available under the act or through other public or private sources.
- (II) Provided by state agencies and other public and private entities responsible for providing vocational rehabilitation services to individuals who are blind.
- 4. Prepare and submit an annual report on the status of vocational rehabilitation services for the blind in the state to the Governor and the Commissioner of the Rehabilitative Services Administration, established under s. 702 of the act, and make the report available to the public.
- Coordinate with other councils within the state, including the Independent Living Council, the advisory panel 31 established under s. 613(a)(12) of the Individuals with

Disabilities Education Act, 20 U.S.C. 1413(a)(12), the State Planning Council described in s. 124 of the Developmental Disabilities Assistance and Bill of Rights Act, 42 U.S.C. s. 6024, and the state mental health planning council established under s. 1916(e) of the Public Health Service Act, 42 U.S.C. 300X-4(e).

- 6. Advise the department and division and provide for coordination and the establishment of working relationships among the department, the division, the Independent Living Council, and centers for independent living in the state.
- 7. Perform such other functions consistent with the purposes of the act as the council determines to be appropriate that are comparable to functions performed by the council.
- (i)1. The council shall prepare, in conjunction with the division, a plan for the provision of such resources, including such staff and other personnel, as may be necessary to carry out the functions of the council. The resource plan shall, to the maximum extent possible, rely on the use of resources in existence during the period of implementation of the plan.
- 2. If there is a disagreement between the council and the division in regard to the resources necessary to carry out the functions of the council as set forth in this section, the disagreement shall be resolved by the Governor.
- 3. The council shall, consistent with law, supervise and evaluate such staff and other personnel as may be necessary to carry out its functions.
- 4. While assisting the council in carrying out its duties, staff and other personnel shall not be assigned duties

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by the division or any other state agency or office that would create a conflict of interest.

- (j) A No council member may not shall cast a vote on any matter that would provide direct financial benefit to the member or otherwise give the appearance of a conflict of interest under state law.
- (k) The council shall convene at least four meetings each year. These meetings shall occur in such places as the council deems necessary to conduct council business. The council may conduct such forums or hearings as the council considers appropriate. The meetings, hearings, and forums shall be publicly announced. The meetings shall be open and accessible to the public. The council shall make a report of each meeting which shall include a record of its discussions and recommendations, all of which reports shall be made available to the public.

Section 2. Section 413.014, Florida Statutes, is amended to read:

413.014 Community Community-based rehabilitation programs. -- The Division of Blind Services shall enter into cooperative agreements with community community-based rehabilitation programs as defined by the Rehabilitation Act of 1973, as amended, to be the service providers for the blind citizens of their communities. The division shall, as rapidly as feasible, increase the amount of such services provided by community community-based rehabilitation programs. The goal shall be to decrease the amount of such services provided by division employees and to increase to the maximum extent allowed by federal law the amount of such services provided through cooperative agreements with community community-based 31 service providers. The division shall seek, to the maximum

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extent allowed by federal and state law and regulation, all available federal funds for such purposes. Funds and in-kind matching contributions from community and private sources shall be used to maximize federal funds. Unless prohibited by federal law or regulation, the share of the federal vocational rehabilitation grant apportioned for services to the blind may shall be not be less than 17 percent.

Section 3. Section 413.041, Florida Statutes, is amended to read:

413.041 Eligible blind persons; placement in vending facilities in public places .-- For the purpose of assisting blind persons to become self-supporting, the Division of Blind Services is hereby authorized to carry on activities to promote the employment of eligible blind persons, including the licensing and establishment of such persons as operators of vending facilities on public property. The said division may cooperate with any agency of the Federal Government in the furtherance of the provisions of the Act of Congress entitled "An Act to authorize the operation of stands in federal buildings by blind persons, to enlarge the economic opportunities of the blind and for other purposes, " Pub. L. No. 732, 74th Congress, and the said division may cooperate in the furtherance of the provisions of any other act of Congress providing for the rehabilitation of the blind which is that may now be in effect or is may hereafter be enacted by Congress.

Section 4. Subsections (1), (2), (4), (7), and (9), of section 413.051, Florida Statutes, are amended to read:

413.051 Eligible blind persons; operation of vending stands.--

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- (1) This section  $\underline{\text{may be cited}}$   $\underline{\text{shall be known}}$  as the Little Randolph Sheppard Act.
  - (2) As used in this section, the term:
- (a) "Blind licensee" means any blind person trained and licensed by the Division of Blind Services of the Department of Education to operate a vending stand.
- (b) "Vending stand" means any manually operated cafeteria, snack bar, cart service, shelter, counter, or other manually operated facility for the sale of newspapers, periodicals, confections, tobacco products, foods, beverages, or other such articles or services.
  - (c) "State agency" means any agency of the state.
- (d) "State property" means any building or land owned, leased, or otherwise controlled by the state, but does not include any building or land under the control of the Board of Regents, a community college district board of trustees, or any state correctional institution as defined in s. 944.02.
- (e) "Property custodian" or "person in charge" means any employee, agent, or person who is in control of or responsible for the maintenance, operation, and protection of any state property.
- (4) The Division of Blind Services shall <u>conduct</u> <del>be</del> responsible for a periodic survey of all state properties and, where feasible, shall establish vending facilities to be operated by blind licensees.
- (7)  $\underline{A}$  No person or persons  $\underline{may}$  not  $\underline{shall}$  be offered or granted any concession by any property custodian or person in charge to operate a vending stand on any state property acquired after July 1, 1979, unless the division is notified of that proposed concession.

(9) This section does not It is the legislative intent that this section shall not apply or operate, in any way or any manner, to divest any person or organization presently operating a vending stand on state, county, or municipal property from continuing to do so; however, the property custodian or person in charge shall notify the Division of Blind Services at least 180 days prior to the expiration whether the such vending facility location is suitable for operation by a blind licensee.

Section 5. Section 413.091, Florida Statutes, is amended to read:

413.091 Identification cards.--

- (1) The Division of Blind Services of the Department of Education shall is hereby empowered to issue identification cards to persons known to be blind or partially sighted, upon the written request of such individual.
- (2) The individual shall submit proof of blindness as specified by the division.
- (3) The division <u>is</u> will be responsible for design and content of the identification card and shall develop and <u>adopt</u> promulgate rules, regulations, and procedures relating to the eligibility and application for, and issuance and control of, these identification cards.

Section 6. Section 413.095, Florida Statutes, is created to read:

413.095 Retention of title to and disposal of property and equipment.--

(1) The Division of Blind Services retains title to any real or personal property, such as tools, instruments, training supplies, equipment, motor vehicles, real property, or other items of value acquired by the division for use by

people who have visual impairments or personnel employed in operating programs of the division, and may repossess and transfer such property for use by other people who have visual impairments or personnel employed in the operation of the division.

- any surplus items acquired in the operation of the program when they are no longer necessary or may exchange them for necessary items that can be used to greater advantage. When any such surplus equipment is sold or exchanged, a receipt for the sale or exchange which shows the consideration given for the equipment must be taken from the purchaser, and the consideration must be forwarded to the division to be included in the division's portfolio of investments pursuant to s. 413.0115. Such funds are exempt from the State Treasury pursuant to s. 215.311, and are available for expenditure for any purposes consistent with ss. 413.011-413.092.
- (3) The division has the exclusive right to develop rules relating to records and recordkeeping for property owned by the division which is referred to in subsections (1) and (2).

Section 7. <u>Blind services direct-support</u> organization.--

(1) As used in this section, the term "direct-support organization" means a not-for-profit corporation incorporated under chapter 617, Florida Statutes, and organized and operated to conduct programs and activities; initiate developmental projects; raise funds; request and receive grants, gifts, and bequests of moneys; acquire, receive, hold, invest, and administer, in its own name, securities, funds, objects of value, or other property, real or personal; and

make expenditures to or for the direct or indirect benefit of the state and for blind persons in this state.

- (2)(a) The Division of Blind Services is authorized to organize and incorporate a direct-support organization pursuant to the requirements of this section and chapter 617, Florida Statutes, to accomplish the purposes and objectives set forth in this section.
- (b) The first board of seven members of the direct-support organization shall be appointed by the Governor. Two members shall be appointed to serve 2-year terms, three members shall be appointed to serve 3-year terms, and two members shall be appointed to serve 4-year terms. Thereafter, the board shall be self-appointed according to the established by-laws.
- (c) The director of the division or his or her designee shall serve as an ex officio member of the board of the direct-support organization.
- (d) The direct-support organization is subject to the requirements of Section 24 of Article I of the State

  Constitution, chapter 119, Florida Statutes, and section

  286.011, Florida Statutes.
- (e) Upon the dissolution of the corporation, all properties of the corporation revert to the division.
- (f) The direct-support organization shall maintain donations and direct service expenditures in a bank account outside of the State Treasury.
- (g) Any administrative costs of running and promoting the purposes of the corporation must be paid by private funds.
- 29 (3) The purposes and objectives of the direct-support
  30 organization must be consistent with the priority issues and
  31 objectives of the Department of Education and must be in the

best interests of the state, though the Division of Blind 1 Services may permit, without charge, the appropriate use of 2 3 property and facilities of the state by the direct-support 4 organization subject to this section. Such use must be directly in keeping with the approved purposes of the 5 6 direct-support organization. 7 Funds designated for the direct-support (4)organization must be used for the enhancement of programs and 8 9 projects of the Division of Blind Services. All moneys 10 received by the direct-support organization must be deposited 11 into an account of the direct-support organization and must be 12 used by the organization in a manner consistent with the purposes and goals of the direct-support organization. 13 14 The direct-support organization shall comply with 15 the audit requirements of section 215.981, Florida Statutes. The director of the Division of Blind Services may 16 (6) 17 designate employees of the division to solicit donations from 18 public or private sources to fund the authorized purposes of 19 the direct-support organization. 20 Section 8. Sections 413.061, 413.062, 413.063, 21 413.064, 413.065, 413.066, 413.067, 413.068, and 413.069, 22 Florida Statutes, are repealed. 23 Section 9. This act shall take effect July 1, 2004. 24 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 25 26 Senate Bill 1918 27 This committee substitute requires employees and applicants for employment of the Division of Blind Services to meet level two background screening standards prior to employment and as a condition of continued employment. 2.8 29 30 The committee substitute makes conforming changes to the definition of community rehabilitation programs in accordance with the Rehabilitation Act of 1973, as amended. 31

CODING: Words stricken are deletions; words underlined are additions.