Florida Senate - 2004

By Senator Argenziano

3-1140A-04 A bill to be entitled 1 2 An act relating to the Florida Construction Industries Recovery Fund; amending s. 489.140, 3 4 F.S.; renaming the fund as the Florida Homeowners' Construction Recovery Fund; 5 creating s. 489.1401, F.S.; declaring 6 7 legislative intent with respect to use of the fund; creating s. 489.1402, F.S.; defining 8 9 terms; amending s. 489.141, F.S.; revising conditions for recovery from the fund; amending 10 s. 489.142, F.S.; providing for hearings and 11 12 for service of notice; amending s. 489.1425, F.S.; conforming to changes in terminology; 13 amending s. 489.143, F.S.; providing a limit on 14 disbursements with respect to a single 15 contract; revising guidelines for making 16 payments from the fund; providing criminal 17 penalties for specified fraudulent acts; 18 19 amending ss. 489.144, 489.13, 489.131, F.S.; 20 conforming terminology to the changes made by the act; amending s. 468.631, F.S.; requiring 21 22 certain information relating to building permits to be reported to the Department of 23 Business and Professional Regulation; providing 24 an effective date. 25 26 27 WHEREAS, the Florida Construction Industries Recovery 28 Fund was created to reimburse a person who has suffered 29 monetary damages as a result of financial mismanagement by a contractor, and 30 31 1

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1 WHEREAS, the Legislature recognizes that homeowners 2 have been caused most monetary damages as a result of 3 financial mismanagement or abandonment by Division I 4 contractors, and 5 WHEREAS, the Legislature desires to provide homeowners б with recompense for such monetary damages, and 7 WHEREAS, the Legislature recognizes that the current 8 law places claimants in the position of having to reestablish 9 damages in order to comply with the provisions of the statute, 10 and 11 WHEREAS, the Legislature desires to make clear the circumstances under which an award from the fund shall be 12 made, and 13 14 WHEREAS, the Legislature wishes to make other 15 clarifying changes and improve the disposition of claims filed, and 16 17 WHEREAS, the Legislature recognizes that there are claims currently pending from persons who are not homeowners 18 19 or who have presented claims for monetary damages caused by 20 Division II contractors, and WHEREAS, the Legislature desires to provide a mechanism 21 22 for those claims if eligible, to be paid, NOW, THEREFORE, 23 24 Be It Enacted by the Legislature of the State of Florida: 25 Section 1. Section 489.140, Florida Statutes, is 26 27 amended to read: 28 489.140 Florida Homeowners'Construction Industries 29 Recovery Fund. -- There is created the Florida Homeowners' Construction Industries Recovery Fund as a separate account in 30 31 the Professional Regulation Trust Fund. 2

1	(1) The Florida Construction Industries Recovery Fund
2	shall be disbursed as provided in s. 489.143, on order of the
3	board, as reimbursement to any natural person adjudged by a
4	court of competent jurisdiction to have suffered monetary
5	damages, or to whom the licensee has been ordered to pay
6	restitution by the board, where the judgment or restitution
7	order is based on a violation of s. 489.129(1)(g), (j), or
8	(k), committed by any contractor, financially responsible
9	officer, or business organization licensed under the
10	provisions of this part at the time the violation was
11	committed, and providing that the violation occurs after July
12	1, 1993.
13	(2) The Construction Industries recovery fund shall be
14	funded out of the receipts deposited in the Professional
15	Regulation Trust Fund from the one-half cent per square foot
16	surcharge on building permits collected and disbursed pursuant
17	to s. 468.631.
18	Section 2. Section 489.1401, Florida Statutes, is
19	created to read:
20	489.1401 Legislative intent
21	(1) It is the intent of the Legislature that actions
22	taken by the Construction Industry Licensing Board with
23	respect to contractor sanctions and pursuant to this chapter
24	are an exercise of the department's regulatory power for the
25	protection of public safety and welfare.
26	(2) It is the intent of the Legislature that the sole
27	purpose of the Florida Homeowners' Construction Recovery Fund
28	is to compensate any aggrieved claimant who contracted for the
29	construction or improvement of the residence located within
30	this state and who has obtained a final judgment in any court
31	of competent jurisdiction, was awarded restitution by the

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1 Construction Industry Licensing Board, or received an award in arbitration against a licensee on grounds of financial 2 3 mismanagement or misconduct, abandoning a construction project, or making a false statement with respect to a project 4 5 and arising directly out of any transaction when the judgment б debtor was licensed and performed any of the activities 7 enumerated under s. 489.129(1)(g), (j) or (k) on the 8 homeowner's residence. 9 (3) It is the intent of the Legislature that Division 10 I contractors set apart funds for the specific objective of 11 participating in the fund. Section 3. Section 489.1402, Florida Statutes, is 12 13 created to read: 489.1402 Definitions.--14 15 The following definitions apply to (1)ss.489.140-489.144: 16 "Arbitration" means alternative dispute resolution 17 (a) 18 entered into between a claimant and a contractor either 19 pursuant to a construction contract that contains a mandatory arbitration clause or through any binding arbitration under 20 the Florida Arbitration Code. 21 "Board" means the Construction Industry Licensing 22 (b) 23 Board. 24 (C) "Claimant" means a homeowner. 25 "Contractor" means a Division I contractor (d) performing services described in s. 489.105(3)(a)-(c). 26 27 "Court of competent jurisdiction" means a civil or (e) 28 criminal court in the state of Florida, or a bankruptcy court. 29 "Homeowner" means the owner of an owner-occupied (f) 30 residence, including a trustee based upon a trust instrument 31

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1 granting a person a beneficial interest for life in the 2 residence. 3 (g) "Licensee" means a contractor, financially responsible officer, or business organization licensed under 4 5 this part at the time the violation was committed. б "Notice" means service as described in s. 455.275. (h) (i) 7 "Residence" means an individual residential 8 condominium or cooperative unit or a residential building 9 containing not more than two residential units in which the 10 owner contracting for the improvement is residing or will 11 reside 6 months or more each calendar year upon completion of 12 the improvement. 13 (j) "Recovery fund" means the Florida Homeowner's 14 Construction Recovery Fund. "Same transaction" means a contract, or any series 15 (k) of contracts, between a claimant and a contractor or qualified 16 business, when such contract or contracts involve the same 17 property or contiguous properties and are entered into either 18 19 at one time or serially. "Valid and current license," for the purpose of s. 20 (1) 489.141(2)(d), means any license issued pursuant to this part 21 to a licensee, including a license in an active, inactive, 22 delinquent, or suspended status. 23 24 (2) The following definitions apply to claims made 25 prior to July 1, 2007, when the contract was executed and the 26 violation occurred on or before January 1, 2005. "Claimant" means a natural person. 27 (a) 28 "Licensee" means a contractor, financially (b) 29 responsible officer, or business organization licensed under 30 this part at the time the violation was committed. 31

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1	Section 4. Section 489.141, Florida Statutes, is
2	amended to read:
3	489.141 Conditions for recovery; eligibility
4	(1) Any <u>claimant</u> person is eligible to seek recovery
5	from the Construction Industries recovery fund after having
6	made a claim and exhausting the limits of any available bond,
7	cash bond, surety, guarantee, warranty, letter of credit, or
8	policy of insurance, provided that each of the following
9	conditions is satisfied if:
10	(a) <u>The claimant</u> Such person has received final
11	judgment in a court of competent jurisdiction in this state in
12	any action wherein the cause of action was based on a
13	construction contract or has received an award in arbitration
14	or the Construction Industry Licensing Board has issued a
15	final order directing the licensee to pay restitution to the
16	claimant. The board may waive this requirement if:
17	1. The claimant is unable to secure a final judgment
18	against the licensee due to the death of the licensee; or
19	2. The claimant has sought to have assets involving
20	the transaction that gave rise to the claim removed from the
21	bankruptcy proceedings so that the matter might be heard in a
22	court of competent jurisdiction in this state and, after due
23	diligence, the claimant is precluded by action of the
24	bankruptcy court from securing a final judgment against the
25	licensee.
26	(b) The judgment, award, or restitution is based upon
27	a violation of s. 489.129(1)(g), (j), or (k) <u>or s. 713.35.</u> ,
28	where the
29	(c) The violation was committed by a licensee.
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1 (d) The judgment, award, or restitution order 2 specifies the actual damages suffered as a consequence of such 3 violation. 4 (e) The contract was executed and the violation 5 occurred on or after July 1, 1993, and provided that: б 1.a. The claimant Such person has caused to be issued 7 a writ of execution upon such judgment, and the officer 8 executing the writ has made a return showing that no personal 9 or real property of the judgment debtor or licensee liable to 10 be levied upon in satisfaction of the judgment can be found or 11 that the amount realized on the sale of the judgment debtor's or licensee's property pursuant to such execution was 12 insufficient to satisfy the judgment; or 13 14 2.b. If the claimant such person is unable to comply with subparagraph 1. sub-subparagraph a. for a valid reason to 15 be determined by the board, the claimant such person has made 16 17 all reasonable searches and inquiries to ascertain whether the 18 judgment debtor or licensee is possessed of real or personal 19 property or other assets subject to being sold or applied in 20 satisfaction of the judgment and by his or her search has 21 discovered no property or assets or has discovered property and assets and has taken all necessary action and proceedings 22 for the application thereof to the judgment but the amount 23 24 thereby realized was insufficient to satisfy the judgment; and 25 or 26 3.2. The claimant has made a diligent attempt, as 27 defined by board rule, to collect the restitution awarded by the board.+ 28 29 (f)(b) A claim for recovery is made within 2 years 30 from the time of the act giving rise to the claim or within 2 31 years from the time the act is discovered or should have been 7 **CODING:**Words stricken are deletions; words underlined are additions.

1 discovered with the exercise of due diligence; however, in no 2 event may a claim for recovery be made more than 4 years after 3 the date of the act giving rise to the claim or more than 1 year after the conclusion of any civil, criminal, or 4 5 administrative action or award in arbitration based on the б act. This paragraph applies to any claim filed with the board 7 after October 1, 1998., whichever is later; 8 (g)(c) Any amounts recovered by the claimant such 9 person from the judgment debtor or licensee, or from any other 10 source, have been applied to the damages awarded by the court 11 or the amount of restitution ordered by the board. ; and (h)(d) The claimant Such person is not a person who is 12 13 precluded by this act from making a claim for recovery. 14 (2) A claimant person is not qualified to make a claim for recovery from the Construction Industries Recovery Fund, 15 if: 16 17 (a) The claimant is the spouse of the judgment debtor 18 or licensee or a personal representative of such spouse; 19 (b) The claimant is a licensee who acted as the 20 contractor in the transaction which is the subject of the 21 claim; The Such person's claim is based upon a 22 (C) construction contract in which the licensee was acting with 23 24 respect to the property owned or controlled by the licensee; 25 The Such person's claim is based upon a (d) construction contract in which the contractor did not hold a 26 27 valid and current license at the time of the construction 28 contract; or 29 (e) The claimant Such person was associated in a business relationship with the licensee other than the 30 31 contract at issue;-8

1 (f) The claimant Such person has suffered damages as 2 the result of making improper payments to a contractor as 3 defined in part I of chapter 713; or. 4 (g) The claimant has contracted with a licensee to 5 perform a scope of work described in paragraphs б 489.105(3)(d)-(q). 7 The board may determine by rule documentation that (3) 8 is required to complete a claim. 9 Section 5. Section 489.142, Florida Statutes, is 10 amended to read: 11 489.142 Board powers relating to recovery; conduct of 12 hearings and service. --(1) With respect to actions for recovery from the 13 Construction Industries recovery fund, the board may 14 intervene, enter an appearance, file an answer, defend the 15 action, or take any action it deems appropriate and may take 16 17 recourse through any appropriate method of review on behalf of the State of Florida. The board may delegate to the department 18 19 by rule the authority to close any case when a claimant is not qualified to make a claim for recovery from the recovery fund 20 under s. 489.141(2); when after notice the claimant has failed 21 to provide documentation in support of the claim as required 22 by the board; or when the licensee has reached the aggregate 23 24 limit. (2) Notwithstanding any other provision of law, the 25 board shall cause a notice of hearing to be served 14 days in 26 27 advance of the hearing on the claimant and on the licensee 28 whose license is subject to suspension by s. 489.143. Each 29 notice shall inform the recipient of any administrative hearing or judicial review that is available under s. 120.569, 30 120.57, or s. 120.68; shall indicate the procedure that 31

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1 must be followed to obtain the hearing or judicial review; and shall state the time limits that apply. Service of the notice 2 3 on the licensee shall be made in accordance with s. 455.275. Service of the notice on the claimant shall be by regular 4 5 United State mail at the address provided on the claim. The б service of notice in accordance with this section is complete 7 upon expiration of 14 days after deposit in the United States 8 mail. Proof of service of a notice shall be made by entry in 9 the records of the department that the notice was given. The 10 entry shall be admissible in judicial and administrative 11 proceedings of this state and shall constitute sufficient 12 proof that notice was given. (3) Notwithstanding any other provision of law, board 13 hearings on claims shall be conducted in accordance with ss. 14 120.569 and 120.57(2). All claim hearings shall be conducted 15 at the board's regular meeting at the place, date, and time 16 17 published. Orders of the board denying or awarding funds to a claimant constitute final orders that may be appealed in 18 19 accordance with s. 120.68. Orders awarding or denying claims 20 shall be served in the same manner as notices of hearing in this section. 21 22 Section 6. Section 489.1425, Florida Statutes, is 23 amended to read: 24 489.1425 Duty of contractor to notify residential 25 property owner of recovery fund. --(1) Any agreement or contract for repair, restoration, 26 27 improvement, or construction to residential real property must 28 contain a written statement explaining the consumer's rights 29 under the Construction Industries recovery fund, except where 30 the value of all labor and materials does not exceed \$2,500. 31

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1 The written statement must be substantially in the following 2 form: 3 4 FLORIDA HOMEOWNERS'CONSTRUCTION INDUSTRIES RECOVERY FUND 5 б 7 PAYMENT MAY BE AVAILABLE FROM THE FLORIDA HOMEOWNERS'CONSTRUCTION INDUSTRIES RECOVERY 8 FUND IF YOU LOSE MONEY ON A PROJECT PERFORMED 9 10 UNDER CONTRACT, WHERE THE LOSS RESULTS FROM 11 SPECIFIED VIOLATIONS OF FLORIDA LAW BY A LICENSED STATE-LICENSED CONTRACTOR. 12 FOR 13 INFORMATION ABOUT THE RECOVERY FUND AND FILING A CLAIM, CONTACT THE FLORIDA CONSTRUCTION 14 15 INDUSTRY LICENSING BOARD AT THE FOLLOWING TELEPHONE NUMBER AND ADDRESS: 16 17 The statement shall be immediately followed by the board's 18 19 address and telephone number as established by board rule. 20 (2)(a) Upon finding a first violation of subsection 21 (1), the board may fine the contractor up to \$500, and the 22 moneys must be deposited into the Construction Industries 23 recovery fund. 24 (b) Upon finding a second or subsequent violation of 25 subsection (1), the board shall fine the contractor \$1,000 per 26 violation, and the moneys must be deposited into the 27 Construction Industries recovery fund. 28 Section 7. Section 489.143, Florida Statutes, is 29 amended to read: 30 489.143 Payment from the fund.--31

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1 (1) The fund shall be disbursed as provided in s. 489.141 on a final order of the board. 2 3 (2)(1) Any claimant person who meets all of the conditions prescribed in s. 489.141 s. 489.141(1)may apply to 4 5 the board to cause payment to be made to a claimant such б person from the Construction Industries recovery fund in an 7 amount equal to the judgment, award, or restitution order, 8 exclusive of postjudgment interest, against the licensee or \$25,000, whichever is less, or an amount equal to the 9 10 unsatisfied portion of such person's judgment, award, or 11 restitution order, exclusive of postjudgment interest, or \$25,000, whichever is less, but only to the extent and amount 12 of actual damages suffered by the claimant reflected in the 13 14 judgment or restitution order as being actual or compensatory damages. Payment from the fund for other costs related to or 15 pursuant to civil proceedings such as postjudgment interest, 16 17 attorney's fees, court costs, medical damages, and punitive 18 damages is prohibited. The recovery fund is not obligated to 19 pay any judgment, award, or restitution order, or any portion 20 thereof, which is not expressly based on one of the grounds for recovery set forth in s. 489.141 s. 489.140(1). Beginning 21 January 1, 2005, for each contract entered after July 1, 2004, 22 payment from the recovery fund shall be subject to a \$50,000 23 24 maximum payment. 25 (3) (3) (2) Upon receipt by a claimant under subsection (2) (1)of payment from the Construction Industries recovery fund, 26 27 the claimant shall assign his or her additional right, title,

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board shall be subrogated to the right, title, and interest of

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and interest in the judgment, award, or restitution order, to

the extent of such payment, to the board, and thereupon the

31 the claimant; and any amount subsequently recovered on the

judgment, award, or restitution order by the board, to the extent of the right, title, and interest of the board therein, shall be for the purpose of reimbursing the Construction Industries recovery fund.

5 <u>(4)(3)</u> Payments for claims arising out of the same 6 transaction shall be limited, in the aggregate, to <u>the lesser</u> 7 <u>of the judgment</u>, <u>award</u>, <u>or restitution order or the maximum</u> 8 <u>payment allowed</u>\$25,000, regardless of the number of claimants 9 involved in the transaction.

10 (5)(4) Payments for claims against any one licensee 11 shall not exceed, in the aggregate, \$100,000 annually, up to a total aggregate of \$250,000. Beginning January 1, 1998, For 12 13 any claim approved by the board which is in excess of the annual cap, the amount in excess of \$100,000 up to the total 14 aggregate cap of \$250,000 is eligible for payment in the next 15 and succeeding fiscal years, but only after all claims for the 16 17 then-current calendar year have been paid. Payments may not exceed the aggregate annual or per claimant limits under law. 18 19 Beginning January 1, 2005, for each contract entered into after July 1, 2004, payment from the recovery fund is subject 20 only to a total aggregate cap of \$500,000. 21

(6) (6) (5) Claims shall be paid in the order filed, up to 22 the aggregate limits for each transaction and licensee and to 23 24 the limits of the amount appropriated to pay claims against 25 the fund for the fiscal year in which the claims were filed. (7) (7) (6) If the annual appropriation is exhausted with 26 claims pending, such claims shall be carried forward to the 27 28 next fiscal year. Any moneys in excess of pending claims 29 remaining in the Construction Industries recovery fund at the end of the fiscal year shall be paid as provided in s. 30

31 468.631.

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1	(8) (7) Upon the payment of any amount from the		
2	Construction Industries recovery fund in settlement of a claim		
3	in satisfaction of a judgment, award, or restitution order		
4	against a licensee as described in <u>s. 489.141</u> s. 489.141(1) ,		
5	the license of such licensee shall be automatically suspended,		
6	without further administrative action, upon the date of		
7	payment from the fund. The license of such licensee shall not		
8	be reinstated until he or she has repaid in full, plus		
9	interest, the amount paid from the fund. A discharge of		
10	bankruptcy does not relieve a person from the penalties and		
11	disabilities provided in this section.		
12	(9) Any firm, corporation, partnership, or		
13	association, or any person acting in his or her individual		
14	capacity, who aids, abets, solicits, or conspires with any		
15	person to knowingly present or cause to be presented any false		
16	or fraudulent claim for the payment of a loss under this act		
17	is guilty of a third-degree felony, punishable as provided in		
18	s. 775.082 or s. 775.084 and by a fine not exceeding \$30,000,		
19	unless the value of the fraud exceed \$30,000 in which event		
20	the fine may not exceed double the value of the fraud.		
21	(10) All payments and disbursements from the recovery		
22	fund shall be made by the Chief Financial Officer upon a		
23	voucher signed by the secretary of the department or the		
24	secretary's designee. Amounts transferred to the recovery fund		
25	shall not be subject to any limitation imposed by an		
26	appropriation act of the Legislature.		
27	Section 8. Section 489.144, Florida Statutes, is		
28	amended to read:		
29	489.144 Investment of the fundThe funds in the		
30	Construction Industries recovery fund may be invested by the		
31	Chief Financial Officer under the same limitations as apply to		
	14		
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1 the investment of other state funds, and the interest earned 2 thereon shall be deposited to the credit of the Construction 3 Industries recovery fund and shall be available for the same 4 purposes as other moneys deposited in the Construction 5 Industries recovery fund. б Section 9. Paragraph (c) of subsection (4) of section 7 489.13, Florida Statutes, is amended to read: 489.13 Unlicensed contracting; notice of 8 9 noncompliance; fine; authority to issue or receive a building 10 permit; web page .--11 (4) The balance of any fines collected under this 12 (C) 13 section shall be used to maintain the department's unlicensed 14 contractor website page, as specified in subsection (6), and 15 to fund the Florida Homeowners'Construction Industries Recovery Fund. Nothing in this paragraph shall be construed to 16 17 permit recovery from the Construction Industries Recovery Fund 18 if the contractor is unlicensed. 19 Section 10. Paragraph (e) of subsection (3) of section 489.131, Florida Statutes, is amended to read: 20 489.131 Applicability.--21 22 (3) Nothing in this part limits the power of a 23 municipality or county: 24 (e) To require one bond for each contractor in an amount not to exceed \$5,000, which bond shall be conditioned 25 only upon compliance with the Florida Building Code adopted 26 pursuant to s. 553.73. Any such bond must be equally 27 28 available to all contractors without regard to the period of 29 time a contractor has been certified or registered and without regard to any financial responsibility requirements. Any such 30 31 bonds shall be payable to the Florida Homeowners' Construction 15

1 Industry Recovery Fund and filed in each county or 2 municipality in which a building permit is requested. Bond 3 reciprocity shall be granted statewide. All such bonds shall 4 be included in meeting any financial responsibility 5 requirements imposed by any statute or rule. Any contractor б who provides a third party insured warranty policy in 7 connection with a new building or structure for the benefit of 8 the purchaser or owner shall be exempt from the bond 9 requirements under this subsection with respect to such 10 building or structure. 11 Section 11. Section 468.631, Florida Statutes, is amended to read: 12 13 468.631 Building Code Administrators and Inspectors 14 Fund.--15 (1) The provisions of This part shall be funded 16 through a surcharge, to be assessed pursuant to s. 125.56(4)17 or s. 166.201 at the rate of one-half cent per square foot of 18 under-roof floor space permitted, including new construction, 19 renovations, alterations, and additions. The unit of 20 government responsible for collecting permit fees pursuant to s. 125.56(4) or s. 166.201 shall collect such surcharge and 21 shall remit the funds to the department on a quarterly 22 calendar basis beginning not later than December 31, 1993, for 23 24 the preceding quarter, and continuing each third month 25 thereafter; and such unit of government may retain an amount up to 10 percent of the surcharge collected to fund projects 26 and activities intended to improve the quality of building 27 28 code enforcement. There is created within the Professional 29 Regulation Trust Fund a separate account to be known as the Building Code Administrators and Inspectors Fund, which shall 30 31 deposit and disburse funds as necessary for the implementation

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1 of this part. The department shall annually establish the 2 amount needed to fund the certification and regulation of 3 building code administrators, plans examiners, and building 4 code inspectors. Any funds collected in excess of the amount 5 needed to adequately fund the certification and regulation of б building code administrators, plans examiners, and building 7 code inspectors shall be deposited into the Florida Homeowners'Construction Industries Recovery Fund established 8 9 by s. 489.140. If the Florida Homeowners'Construction 10 Industries Recovery Fund is fully funded as provided by s. 489.140, any remaining funds shall be distributed to the 11 Construction Industry Licensing Board for use in the 12 regulation of certified and registered contractors. 13 14 (2) The unit of government responsible for collecting 15 permit fees under this section shall report to the department quarterly the number of permits issued for under-roof floor 16 17 space during the quarter, the total square footage for the number of permits issued for under-roof floor space during the 18 19 quarter, and the calculation of the amount of funds being remitted to the department. The report shall be attested to by 20 the officer in charge of collecting permit fees. 21 22 Section 12. This act shall take effect July 1, 2004. 23 24 25 SENATE SUMMARY 26 Renames the Florida Construction Industries Recovery Fund revises procedures and conditions for obtaining recoveries from the fund. Limits disbursements from the 27 fund. Provides criminal penalties for persons attempting to fraudulently obtain a recovery from the fund. 28 29 30 31 17