By the Committees on Commerce, Economic Opportunities, and Consumer Services; Regulated Industries; and Senator Haridopolos

310-2399-04

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A bill to be entitled An act relating to transportation and sale of cigarettes; amending s. 210.01, F.S.; revising and providing definitions; amending s. 210.05, F.S.; providing stamp requirements for cigarettes in transport; providing stamp exceptions for certain cigarettes; requiring transporters of certain cigarettes to submit certain reports; amending s. 210.06, F.S.; revising requirements for and limitations on the affixation of stamps; providing requirements with respect to receipt, possession, storage, and transport of unstamped cigarette packages; creating s. 210.085, F.S.; requiring manufacturers, importers, distributing agents, dealers, and retail dealers to hold a current, valid permit to sell, distribute, or receive cigarettes; amending s. 210.09, F.S.; providing notice and filing guidelines for certain person shipping unstamped cigarette packages; authorizing certain law enforcement officials to inspect certain shipping vehicles; amending s. 210.12, F.S.; authorizing the state to claim certain property and materials from certain dealers and retailers who attempt to defraud the state; authorizing the destruction of certain cigarettes; amending s. 210.15, F.S.; providing criteria for permit application; prohibiting issuance, maintenance, or renewal of certain permits for certain applicants; providing

guidelines for permit application denial; amending s. 210.18, F.S.; expanding the group of violators subject to criminal liability; prohibiting the sale or possession for sale of counterfeit cigarettes; providing penalties; creating s. 210.181, F.S.; providing civil penalties for failure to comply with certain duties or pay certain taxes; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

 Section 1. Subsections (6) and (7) of section 210.01, Florida Statutes, are amended, and subsections (19) through (23) are added to that section, to read:

210.01 Definitions.--When used in this part the following words shall have the meaning herein indicated:

- or outside this state who sells cigarettes to retail dealers or other persons for purposes of resale only, or any person who operates more than one cigarette vending machine located in more than one place of business. Such term shall not include any cigarette manufacturer, export warehouse proprietor, or importer with a valid permit under 26 U.S.C. s. 5712 if such person sells or distributes cigarettes in this state only to dealers who are agents and who hold valid and current permits under s. 210.15 or to an export warehouse proprietor or another manufacturer.
- (7) "Retail dealer" means any person <u>located inside or</u> <u>outside this state</u> other than a wholesale dealer engaged in

the business of selling cigarettes, including persons licensed 2 pursuant to s. 569.003. 3 (19) "Stamp" or "stamps" means the indicia required to be placed on cigarette packages that evidences payment of the 4 5 tax on cigarettes under s. 210.02. 6 (20) "Importer" means any person with a valid permit 7 under 26 U.S.C. s. 5712 who imports into the United States, 8 directly or indirectly, a finished cigarette for sale or 9 distribution. 10 (21) "Manufacturer" means any person with a valid 11 permit under 26 U.S.C. s. 5712 who manufactures, fabricates, assembles, processes, or labels a finished cigarette. 12 (22) "Counterfeit cigarettes" means cigarettes that 13 have false manufacturing labels, tobacco product packs without 14 tax stamps or with counterfeit tax stamps, or any combination 15 16 thereof. 17 (23) "Brand family" means all styles of cigarettes sold under the same trademark and differentiated from one 18 another by means of additional modifiers or descriptors, 19 including, but not limited to, "menthol," "lights," "kings," 20 21 and "100s," and includes any brand name used alone or in conjunction with any other word, trademark, logo, symbol, 22 motto, selling message, recognizable pattern of colors, or any 23 24 other indicia of product identification identical or similar 25 to, or identifiable with, a previously known brand of 26 cigarettes. 27 Section 2. Subsection (6) is added to section 210.05, 28 Florida Statutes, to read: 29 210.05 Preparation and sale of stamps; discount.--30 (6)(a) A person may not transport or cause to be

transported from this state cigarettes for sale in another

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state without first affixing to the cigarettes the stamp

required by the state in which the cigarettes are to be sold

or paying any other excise tax on the cigarettes imposed by

the state in which the cigarettes are to be sold.

- (b) A person may not affix to cigarettes the stamp required by another state or pay any other excise tax on the cigarettes imposed by another state if the other state prohibits stamps from being affixed to the cigarettes, prohibits the payment of any other excise tax on the cigarettes, or prohibits the sale of the cigarettes.
- (c) The requirements of paragraphs (a) and (b) do not apply to cigarettes with respect to which the manufacturer or importer either is a participating manufacturer (as defined in section II(jj) of the master settlement agreement) or is in full compliance with the qualifying statute (as defined in section IX(d)(2)(E) of the master settlement agreement) of the state in which the cigarettes are to be sold. An exemption pursuant to this paragraph may only be asserted with respect to cigarettes that, in the case of a participating manufacturer, are deemed to be its cigarettes for purposes of calculating its payments under the master settlement agreement for the relevant year in the volumes and shares determined pursuant to the master settlement agreement, and, in the case of all other manufacturers and importers, are deemed to be its cigarettes for purposes of the applicable qualifying statute. For purposes of this subsection the term "master settlement agreement" means the settlement agreement (and related documents) entered into in 1998 by 46 states and leading United States tobacco manufacturers. A person asserting an exemption pursuant to this paragraph shall submit the reports

required by paragraph (d) and shall certify as provided in that paragraph.

- who transports or causes to be transported from this state cigarettes for sale in another state shall submit to the division a report identifying the quantity and brand family of each brand of the cigarettes transported or caused to be transported in the preceding calendar month and the name and address of each recipient of the cigarettes. Such person shall also certify under oath and subject to the penalties of perjury that:
- 1. The stamps required by paragraph (a) have been affixed in accordance with that paragraph or that such stamps were not affixed pursuant to paragraph (b); or
- 2. Such person satisfies the requirements of paragraph (c).
- (e) For purposes of this section, the term "person" means an individual, partnership, committee, association, corporation, or any other organization or group of persons.

 Person does not include any common or contract carrier, or public warehouse that is not owned, in whole or in part, directly or indirectly, by the person transporting the cigarettes or causing the transport to be made.
- (f) This subsection shall not be deemed to authorize the possession or transportation of cigarettes by any person not so authorized by another provision of this part.

Section 3. Subsection (1) of section 210.06, Florida Statutes, is amended, and subsection (5) is added to that section, to read:

210.06 Affixation of stamps; presumption.--

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- affix or cause to be affixed to such package or container of such cigarettes <u>such</u>, stamps <u>as are required under this</u> section within 10 days after receipt of such products. Dealers outside this state shall affix such stamps before the shipment of cigarettes into this state, evidencing the payment of the tax imposed by virtue of this part before such cigarettes are offered for sale or use or consumed or before they are otherwise disposed of in the state.
- (a) A tax stamp shall be applied to all cigarette packages intended for sale or distribution to consumers subject to the tax imposed under s. 210.02, except as otherwise provided in this act.
- (b) No stamp shall be applied to any cigarette package exempt from tax under 26 U.S.C. s. 5704 that is distributed by a manufacturer pursuant to federal regulations.
- (c) Dealers may apply stamps only to cigarette packages received directly from a manufacturer or importer of cigarettes who possesses a valid and current permit under 26 U.S.C. s. 5712.
- (5) Except as provided in s. 210.09(1), no person, other than a dealer that receives unstamped cigarette packages directly from a cigarette manufacturer or importer in accordance with this section and s. 210.085, shall hold or possess an unstamped cigarette package. Dealers shall be permitted to set aside, without application of stamps, only such part of the dealer's stock that is identified for sale or distribution outside this state. If a dealer maintains stocks of unstamped cigarette packages, such unstamped packages shall be stored separately from stamped product packages. No unstamped cigarette packages shall be transferred by a dealer

created to read:

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to another facility of the dealer within this state or to another person within this state. Section 4. Section 210.085, Florida Statutes, is

210.085 Transactions only with permitted manufacturers, importers, distributing agents, dealers, and retail dealers. -- A manufacturer, importer, or distributing agent may sell or distribute cigarettes to a person located or doing business within this state only if such person is a dealer with a valid, current permit under s. 210.15. A dealer may sell or distribute cigarettes to a person located or doing business within this state only if such person is a dealer or retail dealer with a valid, current permit under s. 569.003. A dealer may obtain cigarettes only from a manufacturer or importer who possesses a valid, current permit under 26 U.S.C. s. 5712 or from a distributing agent or dealer with a valid, current permit under s. 210.15. A retail dealer may obtain cigarettes only from a manufacturer or dealer with a valid, current permit under s. 210.15.

Section 5. Subsection (1) of section 210.09, Florida Statutes, is amended to read:

210.09 Records to be kept; reports to be made; examination.--

(1)(a) Every person who shall possess or transport any unstamped cigarettes upon the public highways, roads, or streets of the state, shall be required to have in his or her actual possession invoices or delivery tickets for such cigarettes. The absence of such invoices or delivery tickets shall be prima facie evidence that such person is a dealer in cigarettes in this state and subject to the provisions of this 31 part.

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(b) Any person who ships unstamped cigarette packages into this state other than to a dealer holding a valid, current permit pursuant to s. 210.15 shall first file with the division a notice of such shipment. This paragraph shall not apply to any common or contract carrier that is transporting cigarettes through this state to another location outside this state under a proper bill of lading or freight bill that states the quantity, source, and destination of such cigarettes.

(c) In any case in which the division or its duly authorized agent, or any law enforcement officer of this state, has knowledge or reasonable grounds to believe that any vehicle is transporting cigarettes in violation of this part, the division, such agent, or such law enforcement officer is authorized to stop such vehicle and inspect the vehicle for contraband cigarettes.

Section 6. Subsection (1) of section 210.12, Florida Statutes, is amended, subsections (2) through (6) of that section are renumbered as subsections (4) through (8), respectively, and new subsections (2) and (3) are added to that section, to read:

210.12 Seizures; forfeiture proceedings.--

(1) The state, acting by and through the division, shall be authorized and empowered to seize, confiscate, and forfeit for the use and benefit of the state, any cigarettes upon which taxes payable hereunder may be unpaid or that are otherwise held in violation of the requirements of this chapter, and also any vending machine or receptacle in which such cigarettes upon which taxes have not been paid are held for sale, or any vending machine that does not have affixed 31 thereto the identification sticker required by the provisions

of s. 210.07, or which does not display at all times at least one package of each brand of cigarettes located therein so the same is clearly visible and arranged in such a manner that the cigarette tax stamp or meter impression of the stamp affixed thereto is clearly visible. Such seizure may be made by the division, its duly authorized representative, any sheriff or deputy sheriff, or any police officer.

- (2) All fixtures, equipment, and other materials and personal property on the premises of any dealer or retail dealer who, with intent to defraud the state, fails to keep or make any record, return, report, or inventory required by this part; keeps or makes any false or fraudulent record, return, report, or inventory required by this part; refuses to pay any tax imposed by this part; or attempts in any manner to evade or defeat the requirements of this part shall be forfeited to the state.
- (3) All cigarettes seized, confiscated, and forfeited to the state under this part shall be destroyed.

Section 7. Subsection (1) of section 210.15, Florida Statutes, is amended to read:

210.15 Permits.--

(1)(a) Every person, firm, or corporation desiring to engage in business as a manufacturer, importer, exporter, distributing agent, or wholesale dealer of cigarettes deal in cigarettes as a distributing agent, wholesale dealer, or exporter within this state shall file with the division an application for a cigarette permit for each place of business located within this state or, in the absence of such place of business in this state, for wherever its principal place of business is located with the Division of Alcoholic Beverages and Tobacco. Every application for a cigarette permit shall be

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30 31 made on forms furnished by the division and shall set forth the name under which the applicant transacts or intends to transact business, the location of the applicant's place of business within the state, if any, and such other information as the division may require. If the applicant has or intends to have more than one place of business dealing in cigarettes within this state, the application shall state the location of each place of business. If the applicant is an association, the application shall set forth the names and addresses of the persons constituting the association, and if a corporation, the names and addresses of the principal officers thereof and any other information prescribed by the division for the purpose of identification. The application shall be signed and verified by oath or affirmation by the owner, if a natural person, and in the case of an association or partnership, members or partners thereof, and in the case of a corporation, by an executive officer thereof or by any person specifically authorized by the corporation to sign the application, to which shall be attached the written evidence of this authority. The cigarette permit for a distributing agent shall be issued annually for which an annual fee of \$5 shall be charged.

- (b) The holder of any duly issued, annual permit for a distributing agent shall be entitled to a renewal of his or her annual permit from year to year as a matter of course, on or before July 1, upon making application to the division and upon payment of this annual permit fee.
- (c) <u>Permits</u> The permit for a distributing agent, wholesale dealer, or exporter shall be issued only to persons of good moral character, who are not less than 18 years of age. <u>Distributing agent</u>, wholesale dealer, or exporter Permits

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to corporations shall be issued only to corporations whose officers are of good moral character and not less than 18 years of age. There shall be no exemptions from the permit fees herein provided to any persons, association of persons, or corporation, any law to the contrary notwithstanding.

- (d) No distributing agent, wholesale dealer, or exporter permit shall be issued, maintained, or renewed if the applicant, its officers, or any person or persons owning directly or indirectly, in the aggregate, more than 10 percent of the ownership interests in the applicant:
 - 1. Owes \$500 or more in delinquent cigarette taxes;
- 2. Had a cigarette importer, retail dealer, or dealer permit revoked by the division within the previous 2 years;
- 3. Has been convicted of selling stolen or counterfeit cigarettes, receiving stolen cigarettes, or being involved in the counterfeiting of cigarettes; or
- 4. Has to any person who has been convicted within the past 5 years of any offense against the cigarette laws of this state or who has been convicted in this state, any other state, or the United States during the past 5 years of any offense designated as a felony by such state or the United States, or to a corporation, any of whose officers have been so convicted. The term "convicted" "conviction" shall include an adjudication of guilt on a plea of guilty or a plea of nolo contendere, or the forfeiture of a bond when charged with a crime.
- (e)(d) The division may refuse to issue a distributing agent, wholesale, or exporter permit to any person, firm, or corporation whose permit under the cigarette law has been revoked or to any corporation, an officer of which has had his 31 or her permit under the cigarette law revoked, or to any

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person who is or has been an officer of a corporation whose permit has been revoked under the cigarette law. Any permit issued to a firm or corporation prohibited from obtaining such permit under the cigarette law may be revoked by the division.

(f) (e) Prior to an application for a distributing agent, wholesale dealer, or exporter permit being approved, the applicant shall file a set of fingerprints on forms provided by the division. The applicant shall also file a set of fingerprints for any person or persons interested directly or indirectly with the applicant in the business for which the permit is being sought, when so required by the division. If the applicant or any person interested with the applicant, either directly or indirectly, in the business for which the permit is sought shall be such a person as is within the definition of persons to whom a distributing agent, wholesale dealer, or exporter permit shall be denied, then the application may be denied by the division. If the applicant is a partnership, all members of the partnership are required to file said fingerprints, or if a corporation, all principal officers of the corporation are required to file said fingerprints. The cigarette permit for a wholesale dealer or exporter shall be originally issued at a fee of \$100, which sum is to cover the cost of the investigation required before issuing such permit.

(g) The cigarette permits issued under this section permit for a wholesale dealer or exporter shall be renewed from year to year as a matter of course, at an annual cost of \$100, on or before July 1, upon making application to the division and upon payment of the annual renewal fee.

(h)(g) Permittees, by acceptance of their permits, 31 agree that their places of business or vehicles transporting

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cigarettes shall always be subject to be inspected and searched without a search warrant for the purpose of ascertaining that all provisions of this part are complied with by authorized employees of the division and also by sheriffs, deputy sheriffs, and police officers during business hours or during any other time such premises are occupied by the permittee or other persons. Retail cigarette dealers and manufacturers' representatives, by dealing in cigarettes, agree that their places of business or vehicles transporting cigarettes shall always be subject to inspection and search without a search warrant for the purpose of ascertaining that all provisions of this part are complied with by authorized employees of the division and also by sheriffs, deputy sheriffs, and police officers during business hours or other times when the premises are occupied by the retail dealer or manufacturers' representatives or other persons.

(i)(h) No retail sales of cigarettes may be made at a location for which a wholesale dealer, distributing agent, or exporter permit has been issued. The excise tax on sales made to any traveling location, such as an itinerant store or industrial caterer, shall be paid into the General Revenue Fund unallocated. Cigarettes may be purchased for retail purposes only from a person holding a wholesale dealer permit. The invoice for the purchase of cigarettes must show the place of business for which the purchase is made and the cigarettes cannot be transferred to any other place of business for the purpose of resale.

Section 8. Subsections (2), (3), and (6) of section 210.18, Florida Statutes, are amended, and subsection (9) is added to that section, to read:

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210.18 Penalties for tax evasion; reports by sheriffs.--

- person wholesale or retail dealer who fails, neglects, or refuses to comply with, or violates the provisions of, this part or the rules adopted and regulations promulgated by the division under this part commits is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. Any person wholesale or retail dealer who has been convicted of a violation of any provision of the cigarette tax law and who is thereafter convicted of a further violation of the cigarette tax law is, upon conviction of such further offense, guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (3) Any person who falsely or fraudulently makes, forges, alters, or counterfeits any stamp or impression die used in meter machines prescribed by the division under the provisions of this part; or, with intent to evade taxes, jams, tampers with, or alters such a machine; or causes or procures to be falsely or fraudulently made, forged, altered, or counterfeited any such stamp or die; or knowingly and willfully utters, purchases, passes or tenders as true any such false, altered, or counterfeited stamp or die impression; or with the intent to defraud the state, fails to comply with any other requirement of this chapter commits is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (6)(a) Every person, firm, or corporation, other than a licensee under the provisions of this part, who possesses, removes, deposits, or conceals, or aids in the possessing, removing, depositing, or concealing of, any unstamped

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30 31 cigarettes not in excess of 50 cartons is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. In lieu of the penalties provided in those sections, however, the person, firm, or corporation may pay the tax plus a penalty equal to the amount of the tax authorized under s. 210.02 on the unstamped cigarettes.

(a) (b) Every person, firm, or corporation, other than a licensee under the provisions of this part, who possesses, removes, deposits, or conceals, or aids in the possessing, removing, depositing, or concealing of, any unstamped cigarettes in excess of 50 cartons is presumed to have knowledge that they have not been taxed and commits is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(b) (c) This section does not apply to a person possessing not in excess of three cartons of such cigarettes purchased by such possessor outside the state in accordance with the laws of the place where purchased and brought into this state by such possessor. The burden of proof that such cigarettes were purchased outside the state and in accordance with the laws of the place where purchased shall in all cases be upon the possessor of such cigarettes.

- (9) Notwithstanding any other provision of law, the sale or possession for sale of counterfeit cigarettes by any person or by a manufacturer, importer, distributing agent, wholesale dealer, or retail dealer shall result in the seizure of the product and related machinery by the division or any law enforcement agency and shall be punishable as follows:
- (a)1. A first violation with a total quantity of less than two cartons of cigarettes or the equivalent amount of other cigarettes shall be punishable by a fine not to exceed

\$1,000 or five times the retail value of the cigarettes

involved, whichever is greater, or imprisonment not to exceed

years, or both.

- 2. A subsequent violation with a total quantity of less than two cartons of cigarettes or the equivalent amount of other cigarettes shall be punishable by a fine not to exceed \$5,000 or five times the retail value of the cigarettes involved, whichever is greater, or imprisonment not to exceed 5 years, or both, and shall also result in the revocation by the division of the permit of the manufacturer, importer, distributing agent, wholesale dealer, or retail dealer.
- (b)1. A first violation with a total quantity of two or more cartons of cigarettes or the equivalent amount of other cigarettes shall be punishable by a fine not to exceed \$2,000 or five times the retail value of the cigarettes involved, whichever is greater, or imprisonment not to exceed 5 years, or both.
- 2. A subsequent violation with a quantity of two cartons of cigarettes or more or the equivalent amount of other cigarettes shall be punishable by a fine not to exceed \$50,000 or five times the retail value of the cigarettes involved, whichever is greater, or imprisonment not to exceed 5 years, or both, and shall also result in the revocation by the division of the permit of the manufacturer, importer, distributing agent, wholesale dealer, or retail dealer.

26 | 27 | For purposes of this subsec

For purposes of this subsection, any counterfeit cigarettes seized by the division shall be destroyed.

Section 9. Section 210.181, Florida Statutes, is created to read:

210.181 Civil penalties.--

(1) Whoever knowingly omits, neglects, or refuses to comply with any duty imposed upon him or her by this part, or to do or cause to be done any of the things required by this part, or does anything prohibited by this part shall, in addition to any other penalty provided in this part, be liable for a fine of \$1,000 or five times the retail value of the cigarettes involved, whichever is greater. (2) Whoever fails to pay any tax imposed by this part at the time prescribed by law or rules shall, in addition to any other penalty provided in this part, be liable for a penalty of five times the unpaid tax due. Section 10. This act shall take effect upon becoming a law.

1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR				
2	CS/SB 2676				
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4	The	commit	ttee substitute:		
5	1.	whicħ	xempts from requirements in the committee substitute, hich limit the transportation of cigarettes to another		
6	part	e, a person's transportation of cigarettes of icipating manufacturers under the Master Settlement			
7 8			ement and of nonparticipating manufacturers and rters that comply with the qualifying statute of the state.		
9	2.				
10		into	another state to certify under oath, subject to lties for perjury:		
11			That tax stamps have been affixed to cigarettes being transported from Florida to another state, as		
12		required by that state, and that tax stamps have not been affixed to the cigarettes, if prohibited by			
13			that state; or		
14			That the cigarette brands, which the person is transporting from Florida to another state, are cigarettes of a participating manufacturer or of a nonparticipating manufacturer or importer in full compliance with the other state's qualifying		
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17	statute.				
18	3.	3. Specifies that these transportation requirements and exemptions do not authorize a person to possess or transport cigarettes if the person is not otherwise			
19	authorized to possess or transport the cigarettes us any other provision of part I of ch. 210, F.S.		orized to possess or transport the cigarettes under		
20	4. Removes provisions from the committee substitute which				
21 22		"on a state	any tribal lands located within the boarders of this e," prohibited:		
23			A manufacturer, importer, or distributing agent from selling or distributing cigarettes to a person in		
24			Florida unless the person is a wholesale dealer that has a valid and current permit issued by the		
25			Division of Alcoholic Beverages and Tobacco; or		
			A wholesale dealer from selling or distributing cigarettes to a person in Florida unless the person is a wholesale dealer or retail dealer with a valid and current retail permit issued by the Division of Alcoholic Beverages and Tobacco.		
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