${\bf By}$ the Committees on Appropriations; Governmental Oversight and Productivity; and Senator Atwater

309-2686-04

1	A bill to be entitled
2	An act relating to the management of state
3	financial matters; amending s. 255.248, F.S.;
4	creating and revising definitions; providing
5	exceptions; amending s. 255.249, F.S.; removing
6	a requirement; providing that the Department of
7	Management Services, rather than agencies
8	acting on their own behalf, can lease space for
9	agencies; providing that the department may
10	retain a real estate broker; providing
11	requirements for real estate broker services
12	and for leases negotiated by a broker;
13	providing for review by the Legislative Budget
14	Commission; providing exceptions; authorizing
15	the department to assign an agency to space
16	vacated by another agency; providing conditions
17	under which an agency may reject a proposed
18	move; providing for competitive solicitation of
19	leases; providing procedures; providing
20	exceptions; providing conditions for space
21	allocation; requiring adoption of a quality
22	standard; requiring an annual report for
23	department's enterprise plan; amending s.
24	255.25, F.S.; removing a requirement that the
25	department act as a mediator; authorizing the
26	department to participate in large-scale
27	leases; changing the requirement for
28	competitive bidding for leases of real property
29	for agencies to a requirement for competitive
30	solicitation; specifying requirements for
31	extension of a lease; increasing the bond

1	requirement for protests of a lease
2	solicitation; removing requirements for review
3	by the State Fire Marshal; removing
4	requirements for a flood plain analysis;
5	removing an exception regarding specialized
6	educational facilities; amending s. 255.25001,
7	F.S.; changing competitive bidding to
8	competitive solicitation; amending s. 255.2501,
9	F.S.; providing criteria for leasing space
10	financed by local government obligations;
11	amending s. 255.2502, F.S.; specifying
12	permissible lengths for contract terms and
13	renewal and extension periods for certain
14	executive agency contracts relating to office
15	space, real property, or improvements; amending
16	s. 255.45, F.S.; requiring the department to
17	submit building plans to the State Fire Marshal
18	for a fire safety review; requiring the
19	department to review building plans for
20	compliance with flood plain management;
21	reenacting s. 633.085(1)(b), F.S., relating to
22	fire safety in state office buildings, to
23	incorporate the amendment to s. 255.45, F.S.,
24	in a reference thereto; specifying that certain
25	amendments made by the act to provisions of ch.
26	255, F.S., shall take effect on the date the
27	Department of Management Services certifies to
28	the Governor and Legislature that the
29	department has no current contracts with
30	respect to the negotiation of leases on behalf
31	of executive agencies; providing that such

1	amendments shall take effect only if the
2	certification is made before a specified date;
3	repealing s. 270.27, F.S., relating to the sale
4	of unused public lands; providing for the
5	future repeal of s. 255.249(2)(b), F.S.,
6	relating to authorization for the department to
7	contract for certain real estate broker
8	services; amending s. 14.2015, F.S.; requiring
9	the Office of Tourism, Trade, and Economic
10	Development and the Florida Commission on
11	Tourism to advise and consult with the
12	Consensus Estimating Conference principals
13	concerning certain duties; amending s. 45.062,
14	F.S.; requiring that certain legislative
15	officers and the Attorney General receive prior
16	notice concerning settlement negotiations and
17	presettlement agreements or orders; specifying
18	that such notice is a condition precedent to an
19	agency's authority to enter into such an
20	agreement; providing certain exceptions;
21	requiring that moneys paid in settlement of a
22	legal action be placed unobligated into the
23	General Revenue Fund or an appropriate trust
24	fund; prohibiting payment outside the State
25	Treasury except in settlement of a personal
26	injury claim; requiring that certain
27	legislative officers and the Attorney General
28	receive prior notice concerning certain
29	settlements involving a state agency or
30	officer; amending s. 110.1245, F.S., relating
31	to a savings sharing program; correcting a

2

3 4

5

6

7

8

10

11 12

13

14

15

16 17

18

19

20 21

22

23

2.4

25

2627

2.8

29

30

31

reference; amending s. 215.32, F.S.; requiring state agencies to use trust funds for specified purposes, to the extent possible; authorizing an agency to request the creation of a necessary trust fund; revising requirements and uses of the Working Capital Fund; amending s. 215.5601, F.S., relating to the Lawton Chiles Endowment Fund; revising provisions governing appropriations to the fund; requiring that certain undisbursed balances be retained in the Biomedical Research Trust Fund; amending ss. 215.93 and 215.94, F.S., relating to the Florida Financial Management Information System; revising duties of the Financial Management Information Board and the functional owners of the information subsystems; requiring the Auditor General to provide technical advice; amending s. 215.97, F.S., relating to the Florida Single Audit Act; revising and providing definitions; revising the uniform state audit requirements for state financial assistance that is provided by state agencies to nonstate entities; requiring the Department of Financial Services to adopt rules and perform additional duties with respect to the provision of financial assistance to carry out state projects; specifying duties of coordinating agencies; amending s. 216.011, F.S.; revising definitions applicable to the fiscal affairs of the state; defining the terms "mandatory reserve," "budget reserve,"

1 "activity," and "statutorily authorized 2 entity"; amending s. 216.013, F.S.; revising 3 requirements for the long-range program plans 4 developed by state agencies; providing for 5 submitting such plans on an alternate date 6 under certain circumstances; revising the date 7 for making adjustments; amending s. 216.023, 8 F.S., relating to legislative budget requests; 9 providing alternate dates for submitting such 10 requests under certain circumstances; providing requirements for a request to outsource or 11 12 privatize agency functions; deleting certain 13 requirements for performance-based program budget requests; amending s. 216.031, F.S.; 14 revising requirements for target budget 15 requests; repealing s. 216.052(2), (3), (8), 16 17 and (9), F.S., relating to community budget 18 requests and a revolving loan program; repealing s. 216.053(5), F.S., relating to 19 summary information concerning 20 21 performance-based program budgets; amending s. 22 216.065, F.S.; requiring that a fiscal impact 23 statement provided to the legislative appropriations committees contain information 2.4 concerning subsequent fiscal years; amending s. 25 216.081, F.S.; providing data requirements for 26 27 the Governor's recommended budget under certain 2.8 circumstances; repealing s. 216.136(7) and (8), 29 F.S., relating to the Child Welfare System 30 Estimating Conference and the Juvenile Justice Estimating Conference; amending s. 216.162, 31

2

3

4 5

6

7

8

9

10

11 12

13

14

15

16 17

18

19

2021

22

23

2.4

25

2627

2.8

29

30

31

F.S.; revising the date for the Governor to submit the recommended budget for the state; amending s. 216.167, F.S.; deleting references to the Working Capital Fund to conform to changes made by the act; amending s. 216.168, F.S.; deleting provisions exempting the Governor from a requirement to submit amended recommendations; amending s. 216.177, F.S.; revising requirements for a request for additional information concerning the legislative intent of appropriations acts and for notifying the Legislature of actions taken under ch. 216, F.S., and funds expended in settlement of agency litigation; amending s. 216.181, F.S.; requiring approval of certain amendments to an approved operating budget by the Legislative Budget Commission; clarifying provisions with respect to the notice required for the transfer of lump-sum appropriations; revising requirements for determining salary rates; authorizing the Legislative Budget Commission to approve salary rates; deleting certain notice requirements; requiring that the legislative appropriations committees approve certain nonoperating budgets; deleting certain notice requirements; deleting a provision authorizing the advancement of specified funds appropriated to the Department of Children and Family Services and the Department of Health; repealing ss. 216.1825 and 216.183, F.S., relating to the use of zero-based budgeting

1	principles and performance-based program
2	budgets; amending s. 216.192, F.S.; deleting
3	provisions authorizing the legislative
4	appropriations committees to provide advice
5	regarding the release of funds; authorizing the
6	Executive Office of the Governor and the Chief
7	Justice to place appropriations in mandatory
8	reserve or budget reserve; amending s. 216.195,
9	F.S.; deleting certain notice and review
10	requirements for the impoundment of funds;
11	amending s. 216.221, F.S.; authorizing the
12	Legislature to direct the use of any state
13	funds in an appropriations act; revising
14	requirements for adjusting budgets in order to
15	avoid or eliminate a deficit; revising
16	procedures for certifying a budget deficit;
17	revising requirements for the Governor and the
18	Chief Justice in developing plans of action;
19	requiring that the Legislative Budget
20	Commission implement certain reductions in
21	appropriations; revising requirements for
22	resolving deficits; requiring that certain
23	actions to resolve a deficit be approved by the
24	Legislative Budget Commission; amending s.
25	216.231, F.S., relating to the release of
26	classified appropriations; conforming
27	provisions to changes made by the act; amending
28	s. 216.235, F.S., relating to the Innovation
29	Investment Program; correcting references;
30	limiting the funding of certain proposals under
31	the program; amending s. 216.241, F.S.;

1	requiring that the initiation or commencement
2	of new programs be approved by the Legislative
3	Budget Commission; deleting certain notice
4	requirements; limiting certain other actions
5	and budget adjustments by a state agency or the
6	judicial branch without the approval of the
7	Legislature or the Legislative Budget
8	Commission; amending s. 216.251, F.S.;
9	correcting a reference; revising requirements
10	for establishing certain salaries; amending s.
11	216.262, F.S.; requiring the Legislative Budget
12	Commission to approve certain increases in the
13	number of positions; deleting provisions
14	authorizing an agency to retain salary dollars
15	under certain circumstances; amending s.
16	216.292, F.S.; revising provisions limiting the
17	transferability of appropriations; prohibiting
18	spending fixed capital outlay for other
19	purposes; prohibiting transferring
20	appropriations except as otherwise provided by
21	law; providing certain exceptions; amending s.
22	216.301, F.S.; revising requirements for
23	continuing unexpended balances of
24	appropriations for fixed capital outlay;
25	requiring approval by the Executive Office of
26	the Governor; authorizing the President of the
27	Senate and the Speaker of the House of
28	Representatives to provide for the retention of
29	certain balances from legislative budget
30	entities; amending s. 216.341, F.S.; exempting
31	certain positions within the Department of

2

3 4

5

6

7

8

9

10

11 12

13

14

15

17

18

19

20 21

23

2.4

25

27

2.8

29 30

31

Health from limitations on the number of authorized positions; repealing s. 218.60(3), F.S., relating to estimates made by the revenue estimating conference and provided to local governments; amending ss. 252.37 and 265.55, F.S.; deleting certain references to the Working Capital Fund to conform to changes made by the act; repealing s. 288.1234, F.S., relating to the Olympic Games Guaranty Account within the Economic Development Trust Fund; amending s. 320.20, F.S.; providing duties of the Chief Financial Officer with respect to the deposit of certain trust fund moneys based on anticipated annual revenues; amending s. 339.135, F.S.; revising requirements for the tentative work programs submitted by state 16 agencies; requiring that the Legislative Budget Commission approve certain extensions of spending authority; revising requirements for amending certain work programs; amending s. 381.0303, F.S.; authorizing the Department of 22 Health to obtain reimbursement for special needs shelters from unappropriated moneys in the General Revenue Fund; repealing s. 393.22(1), F.S., relating to a prohibition on transferring certain funds appropriated for 26 developmental services programs; amending s. 409.906, F.S.; deleting provisions authorizing the Department of Children and Family Services to transfer certain funds in excess of the amount specified in the General Appropriations

1	Act; repealing s. 409.912(11)(b), F.S.,
2	relating to the transfer of certain funds from
3	the Department of Elderly Affairs to the Agency
4	for Health Care Administration; amending ss.
5	468.392 and 475.484, F.S.; deleting provisions
6	exempting funds in the Auctioneer Recovery Fund
7	and the Real Estate Recovery Fund from
8	limitations imposed by an appropriation act;
9	amending s. 921.001, F.S.; requiring the
10	Legislature to make certain determinations with
11	respect to legislation that affects the prison
12	population; amending s. 1009.536, F.S.;
13	deleting duties of the Workforce Estimating
14	Conference with respect to certain career
15	education programs; providing for references to
16	the Working Capital Fund in certain
17	appropriations and proviso language to be
18	replaced with a reference to the General
19	Revenue Fund; providing an appropriation for
20	the reconfiguration of Florida Facilities Pool
21	office space; providing an appropriation for
22	real estate broker commissions; providing
23	effective dates.
24	
25	Be It Enacted by the Legislature of the State of Florida:
26	
27	Section 1. Section 255.248, Florida Statutes, is
28	amended to read:
29	255.248 Definitions, exceptions, and applications of $\dot{\tau}$
30	ss. 255.249 and 255.25
31	

31

1	(1) The following definitions shall apply when used in
2	ss. 255.249 and 255.25:
3	$\frac{(a)(1)}{(a)}$ The term "state-owned office building" means
4	any <u>real property</u> building title to which is vested in the
5	state and which is used by one or more executive agencies
6	predominantly for administrative direction and support
7	functions.
8	(b) The term "privately owned building" means any real
9	property, the title to which is not vested in the state, and
10	which is leased for use by one or more executive agencies
11	predominantly for administrative direction and support
12	functions.
13	(c) The term "department" means the Department of
14	Management Services. This term excludes:
15	(2) Sections 255.249 and 255.25 do not apply to:
16	(a) District or area offices established for field
17	operations where law enforcement, military, inspections, road
18	operations, or tourist welcoming functions are performed.
19	(b) All educational facilities and institutions under
20	the supervision of the Department of Education or the Board of
21	Governors.
22	(c) All custodial facilities and institutions used
23	primarily for the care, custody, or treatment of inmates or
24	wards of the state.
25	(d) Buildings or spaces used by the Legislature or the
26	state courts for legislative activities.
27	(e) Buildings purchased or constructed from
28	agricultural or citrus trust funds.
29	(2) The term "privately owned building" shall mean any

building not owned by a governmental agency.

Section 2. Section 255.249, Florida Statutes, is 2 amended to read: 3 255.249 Department of Management Services; responsibility; department rules. --4 5 (1) The department has of Management Services shall 6 have responsibility and authority for the custodial and preventive maintenance, repair, and allocation of space of all 8 buildings in the Florida Facilities Pool and the grounds 9 located adjacent thereto. 10 (2)(a) The department has the responsibility and authority to procure and manage all leases of privately owned 11 12 buildings on behalf of any executive agency, except as set 13 forth in s. 255.248(2). (b)1. The department may competitively solicit, under 14 chapter 287, the services of a real estate broker or brokers 15 licensed under chapter 475 to assist the department in 16 negotiating leases for privately owned buildings on behalf of 18 executive agencies. Compensation for a broker's negotiation or renegotiation of any lease executed or renewed by the 19 department or by an executive agency: 2.0 21 a. May only be paid when the department demonstrates 2.2 in writing that the lease results in a cost savings to the 23 state or otherwise provides value to the state that could not have been achieved without the broker's services and the 2.4 written determination is approved by the Chief Financial 2.5 Officer. The department's written determination required by 26 2.7 this sub-subparagraph shall not be considered an intended 2.8 decision or decision subject to protest under s. 120.57(3). b. May include a market-based commission that 29 30 constitutes a specified percentage of the lease price and that is paid by the owners of privately owned buildings that are

1	leased by the department or other executive agencies. The
2	department must document in writing the basis for its
3	determination of the market-based commission percentage. The
4	market-based commission must provide for a structured schedule
5	wherein the commission percentage declines as the square
6	footage leased increases. Commissions to be paid by owners of
7	privately owned buildings under this sub-subparagraph shall be
8	remitted to the department and paid to a real estate broker
9	under an appropriation made by law.
10	2. Any contract for real estate broker services
11	executed by the department under this paragraph must contain:
12	a. Methodologies for establishing baselines for
13	performance measures and standards;
14	b. Performance measures and standards that must
15	include, but are not limited to, expectations for:
16	(I) The net cost savings to be achieved by a broker
17	for the state;
18	(II) A reduction in the average price per square foot
19	for full service and less than full service private space
20	leases negotiated by the broker compared to state-procured
21	private space leased by executive agencies;
22	(III) A reduction in the square footage of private
23	space leased by executive agencies;
24	(IV) Space per full-time equivalent employee for
25	leases negotiated by the broker compared to state-procured
26	private space leased by executive agencies;
27	(V) The number of executive agency employees relocated
28	from leased private space to state-owned buildings; and
29	(VI) Executive agency satisfaction with broker
30	services and with the price, quality, and location of leased
31	private space negotiated by a broker;

1	c. Department procedures for monitoring and evaluating
2	a broker's performance;
3	d. Processes that require monthly reporting by a
4	broker on its achievement of the performance measures and
5	standards and on the amount and basis for any compensation
6	received or to be received by the broker under the contract;
7	<u>and</u>
8	e. Methods for resolving situations in which a broker
9	fails to achieve the performance measures and standards, which
10	must include, but are not limited to, withholding compensation
11	and contract termination.
12	3. All cost savings resulting from leases negotiated
13	or renegotiated by a real estate broker under contract with
14	the department shall be deposited in escrow for tenant
15	improvements to the leased space or deposited in the General
16	Revenue Fund.
17	4. Information on the costs and benefits of any lease
18	that has been negotiated or renegotiated by a real estate
19	broker under contract with the department shall be provided to
20	the chair and vice chair of the Legislative Budget Commission
21	if the annualized cost of the new or renegotiated lease is in
22	excess of \$1 million and if it represents a greater than 10
23	percent change in the annualized cost of the department's or
24	other executive agency's original lease. The head of the
25	department or an executive agency that provides information
26	under this subparagraph may be requested to make a
27	presentation at a future Legislative Budget Commission
28	meeting.
29	(c) This subsection does not apply to the Department
30	of Legal Affairs, the Department of Financial Services, or the
31	Department of Agriculture and Consumer Services, unless the

3

4

5 6

7

8

9 10

11

12 13

14

15

16

18

19

2021

2.2

23

2.4

2.5

2627

2.8

2930

31

cabinet officer requests that the department perform the service, or part thereof, for the executive agency. The department shall require any state agency planning to terminate a lease for the purpose of occupying space in a new state owned office building, the funds for which are appropriated after June 30, 2000, to state why the proposed relocation is in the best interest of the state.

- (3) The department may assign one or more executive agencies to move into space vacated by another executive agency. The executive agency that requested space may reject the department's transfer of the executive agency into the space based on excessive cost, unfavorable lease terms or conditions, negative impact on employee productivity, security concerns, poor location, poor building quality, insufficient parking, excessive moving costs, or difficult access for persons served by the executive agency. In order to reject the transfer, the head of the executive agency must state in writing the specific reason or reasons for rejecting the vacated space. The department shall, to the extent feasible, coordinate the vacation of privately owned leased space with the expiration of the lease on that space and, when a lease is terminated before expiration of its base term, will make a reasonable effort to place another state agency in the space vacated. Any state agency may lease the space in any building that was subject to a lease terminated by a state agency for a period of time equal to the remainder of the base term without the requirement of competitive bidding.
- (4) The department shall <u>adopt</u> promulgate rules pursuant to chapter 120 providing:
- (a) Methods for accomplishing the duties outlined in subsections subsection (1), (2), and (3).

1	(b) Procedures <u>requiring the competitive solicitation</u>
2	of, and procedures for, evaluating and accepting responses to
3	competitive solicitations for soliciting and accepting
4	competitive proposals for, leased space of 5,000 square feet
5	or more in privately owned buildings., for evaluating the
6	proposals received, for exemption from competitive bidding
7	requirements of any However, a lease the purpose of which is
8	to provide the provision of care and living space for persons
9	or <u>a lease for</u> emergency space needs as provided in <u>s. 255.25</u>
10	are exempt from the competitive solicitation requirement s.
11	255.25(10), and for the securing of at least three documented
12	quotes for a lease that is not required to be competitively
13	bid. The procedures:
14	1. May be simplified for a solicitation of less than
15	5,000 square feet;
16	2. Shall provide evaluation criteria applicable to the
17	evaluation of a bid, proposal, or reply; and
18	3. Shall provide that an executive agency that
19	requested space may reject the department's selection of space
20	for the executive agency based on excessive cost, unfavorable
21	lease terms or conditions, negative impact on employee
22	productivity, security concerns, poor location, poor building
23	quality, insufficient parking, excessive moving costs, or
24	difficult access for persons served by the executive agency,
25	if the head of the executive agency states in writing the
26	specific reason or reasons for the rejection. If the executive
27	agency rejects the space, the department is not required to
28	solicit new bids, proposals, or replies and may renegotiate
29	with prospective landlords who have previously replied to the
30	solicitation.

1	(c) Adoption of a standard method for determining
2	square footage or any other measurement used as the basis for
3	lease payments or other charges or determining space
4	allocation.
5	(d) Methods of allocating space in both state-owned
6	office buildings and privately owned buildings leased by
7	executive agencies the state based on use, personnel, and
8	office equipment. The space allocation method shall define
9	specific uses and the appropriate space to be allocated to the
10	uses. The space allocation method shall consider:
11	1. The need to accommodate persons with disabilities;
12	2. The security of the employees and the public;
13	3. The accommodation of public visitors of the
14	executive agency;
15	4. The special needs of executive agencies regarding
16	laboratory, storage, computer, telecommunications, training,
	<pre>laboratory, storage, computer, telecommunications, training, and other special needs spaces;</pre>
16	
16 17	and other special needs spaces;
16 17 18	and other special needs spaces; 5. The investment in additional space when it can be
16 17 18 19	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost
16 17 18 19 20	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space;
16 17 18 19 20 21	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space; 6. The allocation of space for employee wellness
16 17 18 19 20 21 22	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space; 6. The allocation of space for employee wellness programs, child care, cafeterias, and break areas; and
16 17 18 19 20 21 22	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space; 6. The allocation of space for employee wellness programs, child care, cafeterias, and break areas; and 7. When applied to state-owned buildings, exceptions
16 17 18 19 20 21 22 23 24	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space; 6. The allocation of space for employee wellness programs, child care, cafeterias, and break areas; and 7. When applied to state-owned buildings, exceptions to reasonably accommodate an inability to efficiently
16 17 18 19 20 21 22 23 24 25	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space; 6. The allocation of space for employee wellness programs, child care, cafeterias, and break areas; and 7. When applied to state-owned buildings, exceptions to reasonably accommodate an inability to efficiently reconfigure the space because of the design and age of the
16 17 18 19 20 21 22 23 24 25 26	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space; 6. The allocation of space for employee wellness programs, child care, cafeterias, and break areas; and 7. When applied to state-owned buildings, exceptions to reasonably accommodate an inability to efficiently reconfigure the space because of the design and age of the building.
16 17 18 19 20 21 22 23 24 25 26 27	and other special needs spaces; 5. The investment in additional space when it can be shown that gains in employee productivity will exceed the cost of the additional space; 6. The allocation of space for employee wellness programs, child care, cafeterias, and break areas; and 7. When applied to state-owned buildings, exceptions to reasonably accommodate an inability to efficiently reconfigure the space because of the design and age of the building. (e) Acceptable terms and conditions for inclusion in

2.4

2.5

2.8

- (g) A standard method for the assessment of rent to <u>executive</u> state agencies and other authorized occupants of state-owned office space, notwithstanding the source of funds.
- (h) For full disclosure of the names and the extent of interest of the owners holding a 4-percent or more interest in any privately owned property leased to the state or in the entity holding title to the property, for exemption from the such disclosure of any beneficial interest which is represented by stock in any corporation registered with the Securities and Exchange Commission or registered under pursuant to chapter 517, which stock is for sale to the general public, and for exemption from the such disclosure of any leasehold interest in property located outside the territorial boundaries of the United States.
- (i) For full disclosure of the names of all public officials, agents, or employees holding any interest in any privately owned property leased to the state or in the entity holding title to the property, and the nature and extent of their interest, for exemption from the such disclosure of any beneficial interest which is represented by stock in any corporation registered with the Securities and Exchange Commission or registered under pursuant to chapter 517, which stock is for sale to the general public, and for exemption from the such disclosure of any leasehold interest in property located outside the territorial boundaries of the United States.
- (j) A method for reporting leases for nominal or no consideration.
- (k) Adoption of the Building Owners and Managers

 Association Metropolitan Base Building Classification, or
 equivalent, as a standard method for rating the quality of

privately owned buildings. When practical, A or B class space according to Building Owners and Managers Association 2 standards must be used. For a lease of less than 5,000 square 3 4 feet, a method for certification by the agency head or the 5 agency head's designated representative that all criteria for 6 leasing have been fully complied with and for the filing of a 7 copy of such lease and all supporting documents with the 8 department for its review and approval as to technical 9 sufficiency. 10 (5) The department of Management Services shall prepare a form listing all conditions and requirements adopted 11 12 under pursuant to this chapter which must be met by any 13 executive state agency leasing any building or part thereof. This form shall be certified by the executive agency head or 14 his or her the agency head's designated representative. 15 (6) On or before January 1, 2005, and annually 16 17 thereafter, the department shall submit a report to the presiding officers of the Legislature which sets forth the 18 department's enterprise plan for the next 5 years for the use 19 of state-owned and state-leased space and for any acquisition, 2.0 21 financing, refinancing, or disposition of state real property and improvements that the department is permitted by law to 2.2 23 execute. If the department intends to deviate from the enterprise plan after submission of the annual report, the 2.4 department must provide notice to the presiding officers of 2.5 the Legislature at least 30 days prior to the execution of any 26 27 deviation. 2.8 Section 3. Section 255.25, Florida Statutes, is amended to read: 29 30 255.25 <u>Leasing</u> Approval required prior to construction

or lease of buildings. --

2.4

2.5

- (1)(a) No executive state agency may lease space in a private building that is to be constructed for state use unless prior approval of the architectural design and preliminary construction plans is first obtained from the department of Management Services.
- agency that has procured a lease in its name, and the department for leases executed by the department, shall monitor market conditions and shall initiate negotiations for each lease of a privately owned building held in the private sector to effect the best overall lease terms reasonably available to the state that agency. Amendments to leases may be permitted to modify any lease provisions or any other terms or conditions, except to the extent specifically prohibited by this chapter. The Department of Management Services shall serve as a mediator in lease renegotiations if the agency and the lessor are unable to reach a compromise within 6 months of renegotiation and if either the agency or lessor requests the Department of Management Services' intervention.
- (c) When specifically authorized by the Appropriations Act and in accordance with s. 255.2501, if applicable, the department of Management Services may enter into approve a lease-purchase, sale-leaseback, or tax-exempt leveraged lease contract or other financing technique for the acquisition, renovation, or construction of a state fixed capital outlay project when it is in the best interest of the state.
- (d) The department, in order to seek economies of scale and the opportunity to colocate executive agencies, may competitively negotiate to procure new leases, renegotiate existing leases, or otherwise consolidate existing leases into a large scale lease or leases covering one or more privately

2.4

2.5

2.8

owned buildings. The department may adopt rules establishing procedures to procure and manage large-scale leases and provide a method for allocating lease costs among executive agencies.

- (2)(a) Except as provided in s. 255.2501, an executive no state agency may not lease or occupy a state-owned building or privately owned a building or any part thereof unless prior approval of the lease conditions and of the need therefor is first obtained from the department of Management Services. A Any approved lease may include an option to purchase or an option to renew the lease, or both, upon such terms and conditions acceptable to as are established by the department subject to final approval by the head of the Department of Management Services and in compliance with s. 255.2502.
- directly procure a The approval of the Department of

 Management Services, except for technical sufficiency, need

 not be obtained for the lease or an extension of a lease must

 comply of less than 5,000 square feet of space within a

 privately owned building, provided the agency head or the

 agency head's designated representative has certified

 compliance with applicable leasing criteria as may be provided

 under this section and pursuant to s. 255.249(4)(k) and shall

 determine that the has determined such lease is to be in the

 best interest of the state. Such A lease that which is for a

 term extending beyond the end of a fiscal year is subject to

 the provisions of ss. 216.311, 255.2502, and 255.2503.
- (c) The department of Management Services shall adopt by as a rule uniform leasing procedures for use by the department and by executive agencies that may directly procure space, which each state agency other than the Department of

2.2

2.4

2.5

2.8

Transportation. Each state agency shall ensure that the leasing practices of that agency are in substantial compliance with the uniform leasing rules adopted under this section and ss. 255.249, 255.2502, and 255.2503.

(3)(a) Except as provided in subsection (10), no state agency shall enter into a lease as lessee for the use of 5,000 square feet or more of space in a privately owned building except upon advertisement for and receipt of competitive bids and award to the lowest and best bidder. The Department of Management Services shall have the authority to approve a lease for 5,000 square feet or more of space that covers more than 1 fiscal year, subject to the provisions of ss. 216.311, 255.2501, 255.2502, and 255.2503, if such lease is, in the judgment of the department, in the best interests of the state. This paragraph does not apply to buildings or facilities of any size leased for the purpose of providing care and living space for persons.

(b) The department or an executive agency that may procure its own space of Management Services may negotiate with the owner of a privately owned building to enter into an extension approve extensions of an existing lease of 5,000 square feet or more of space if the extension is such extensions are determined to be in the best interests of the state, but in no case shall the total of such extensions exceed 11 months. When determining the best interests of the state, the department or the executive agency must use an If at the end of the 11th month an agency still needs that space, it shall be procured by competitive bid in accordance with s. 255.249(4)(b). However, an agency that determines that it is in its best interest to remain in the space it currently occupies may negotiate a replacement lease with the lessor if

3

4

5

8

9

11 12

13

14

15 16

18

19

2021

22

23

2.4

2526

27

2.8

29

30

an independent comparative market analysis to show demonstrates that the negotiated lease rate for the extension is rates offered are within market rates for comparable the space, that and the cost of the extension new lease does not exceed the cost of a comparable space lease plus documented moving costs, and that the space will adequately serve the public. A present-value analysis and the consumer price index shall be used in the calculation of lease costs. The term of the replacement lease may not exceed the base term of the expiring lease.

(b)(c) Any person who files an action under s. 120.57(3)(b) protesting a decision or intended decision pertaining to a competitive solicitation bid for space to be leased by an executive the agency or the department under pursuant to s. 120.57(3)(b) shall post with the executive state agency or the department, as appropriate, at the time of filing the formal written protest a bond payable to the executive agency or the department in an amount equal to 1 percent of the estimated total rental of the basic lease period or \$7,500\$5,000, whichever is greater, which bond shall be conditioned upon the payment of all costs which may be adjudged against the protester him or her in the administrative hearing in which the action is brought and in any subsequent appellate court proceeding. If the executive agency or the department prevails after completion of the administrative hearing process and any appellate court proceedings, it shall recover all costs and charges which shall be included in the final order or judgment, excluding attorney's fees. Upon payment of the such costs and charges by the person protesting the award, the bond shall be returned to the person him or her. If the person protesting the award

2.8

prevails, the bond shall be returned to that person and he or she shall recover from the <u>executive</u> agency <u>or the department</u> all costs and charges which shall be included in the final order of judgment, excluding attorney's fees.

(c)(d) The executive agency or the department and the lessor, when entering into a lease for 5,000 or more square feet of a privately owned building, shall, before the effective date of the lease, agree upon and separately state the cost of tenant improvements which may qualify for reimbursement if the lease is terminated before the expiration of its base term. The department shall serve as mediator if the agency and the lessor are unable to agree. The amount agreed upon and stated shall, if appropriated, be amortized over the original base term of the lease on a straight-line basis.

(d)(e) The unamortized portion of tenant improvements, if appropriated, will be paid in equal monthly installments over the remaining term of the lease. If any portion of the original leased premises is occupied after termination but during the original term by a tenant that does not require material changes to the premises, the repayment of the cost of tenant improvements applicable to the occupied but unchanged portion shall be abated during occupancy. The portion of the repayment to be abated shall be based on the ratio of leased space to unleased space.

(4)(a) The department, or any executive agency conducting its own leasing, may of Management Services shall not authorize any state agency to enter into a lease agreement for space in a privately owned building when suitable space is available in a state-owned building located in the same geographic region, unless except upon presentation to the

2.2

2.4

2.8

department or executive agency prepares a of sufficient written justification of the need for, acceptable to the department, that a separate space is required in order to fulfill the statutory duties of the executive agency making such request. The term "state-owned building" as used in this subsection means any state-owned facility regardless of use or control.

- (b) The department State agencies shall cooperate with local governmental units by using suitable, existing publicly owned facilities, subject to the provisions of ss. 255.2501, 255.2502, and 255.2503. Executive agencies may use utilize unexpended funds appropriated for lease payments to pay the local government a reasonable proportion of operating costs attributable to the space used and to renovate space assigned to the executive agency.÷
 - 1. Pay their proportion of operating costs.
- 2. Renovate applicable spaces.
 - state owned building or state leased space is commenced, the Department of Management Services shall ascertain, by submission of proposed plans to the Division of State Fire Marshal for review, that the proposed construction or renovation plan complies with the uniform firesafety standards required by the Division of State Fire Marshal. The review of construction or renovation plans for state leased space shall be completed within 10 calendar days of receipt of the plans by the Division of State Fire Marshal. The review of construction or renovation plans for a state owned building shall be completed within 30 calendar days of receipt of the plans by the Division of State Fire Marshal. The

responsibility for submission and retrieval of the plans

3 4

5 6

7

8

9 10

11 12

13

14

15

16 17

18

19

2021

2.2

23

2.4

2.5

2627

2.8

2930

31

called for in this subsection shall not be imposed on the design architect or engineer, but shall be the responsibility of the two agencies. Whenever the Division of State Fire Marshal determines that a construction or renovation plan is not in compliance with such uniform firesafety standards, the Division of State Fire Marshal may issue an order to cease all construction or renovation activities until compliance is obtained, except those activities required to achieve such compliance. The Department of Management Services shall withhold approval of any proposed lease until the construction or renovation plan complies with the uniform firesafety standards of the Division of State Fire Marshal. The cost of all modifications or renovations made for the purpose of bringing leased property into compliance with the uniform firesafety standards shall be borne by the lessor. (6) Before construction or substantial improvement of any state owned building is commenced, the Department of Management Services must ascertain that the proposed construction or substantial improvement complies with the flood plain management criteria for mitigation of flood hazards, as prescribed in the October 1, 1986, rules and regulations of the Federal Emergency Management Agency, and the department shall monitor the project to assure compliance with the criteria. In accordance with chapter 120, the Department of Management Services shall adopt any necessary rules to ensure that all such proposed state construction and substantial improvement of state buildings in designated flood prone areas complies with the flood plain management criteria. Whenever the department determines that a construction or substantial improvement project is not in

compliance with the established flood plain management

2.4

2.5

2.8

criteria, the department may issue an order to cease all construction or improvement activities until compliance is obtained, except those activities required to achieve such compliance.

(5)(7) This section does not apply to <u>a</u> any lease having a term of less than 120 consecutive days for the purpose of securing the one-time special use of the leased property <u>or</u>. This section does not apply to any lease for nominal or no consideration.

(8) No agency shall enter into more than one lease for space in the same privately owned facility or complex within any 12 month period except upon the solicitation of competitive bids.

(9) Specialized educational facilities, excluding classrooms, shall be exempt from the competitive bid requirements for leasing pursuant to this section if the executive head of any state agency certifies in writing that said facility is available from a single source and that the competitive bid requirements would be detrimental to the state. Such certification shall include documentation of evidence of steps taken to determine sole source status.

(6)(10) The department of Management Services may approve emergency acquisition of space without competitive solicitation bids if existing state-owned or state-leased space is destroyed or rendered uninhabitable by an act of God, fire, malicious destruction, or structural failure, or by legal action, if the chief administrator of the executive state agency or the chief administrator's designated representative certifies in writing that no other agency-controlled space is available to meet this emergency need, but in no case shall the lease for such space exceed 11

13

14

15

1617

18

1920

21

22

23

2.4

25

2627

2.8

29

30

months. If the lessor elects not to replace or renovate the 2 destroyed or uninhabitable facility, the executive agency or department, as applicable, shall procure the needed space by 3 competitive solicitation bid in accordance with s. 4 5 255.249(4)(b). If the lessor elects to replace or renovate 6 the destroyed or uninhabitable facility and the construction 7 or renovations will not be complete at the end of the 11-month 8 lease, the executive agency or department may modify the lease to extend the temporary lease it on a month-to-month basis for 9 up to an additional 6 months to allow completion of such 10 11 construction or renovations.

(7)(11) In any leasing of space that is accomplished without competition, the individuals taking part in the development or selection of criteria for evaluation, in the evaluation, and in the award processes shall attest in writing that they are independent of, and have no conflict of interest in, the entities evaluated and selected.

Section 4. Section 255.25001, Florida Statutes, is amended to read:

255.25001 Suspension or delay of specified functions, programs, and requirements relating to governmental operations.--Notwithstanding the provisions of:

- (1) Section 946.504(3), as amended by chapter 92-279, Laws of Florida, the Department of Management Services \underline{is} shall not be required to participate with the Department of Corrections in the correctional work program (PRIDE) leasing process.
- (2) Sections 253.025 and 255.25, the Department of Management Services <u>may adopt</u> has the authority to promulgate rules <u>under</u> pursuant to chapter 120 to <u>use when be used in</u> determining whether a lease-purchase of a state-owned office

4

5

8

9 10

11

12

13

14

15

16 17

18

19

30

building is in the best interests of the state, which rules 2 provide:

- (a) Procedures executive state agencies will follow to certify the need for a lease-purchase acquisition for a state-owned office building to the Department of Management Services and a notification procedure of the department's decision regarding executive state agencies' requests for a lease-purchase agreement. The certification process shall include but not be limited to the following:
- 1. Current programmatic space requirements of the state agency.
- 2. Future programmatic space requirements of the executive state agency.
- 3. Time considerations in providing state-owned office building space.
- 4. An analysis of existing leases affected by the lease-purchase agreement.
- (b) Procedures and document formats for the advertisement, competitive solicitation bid process, including 20 format of submissions, and evaluation of lease-purchase 21 acquisition proposals for state-owned office buildings. The evaluation process shall include but not be limited to the 23 following:
- 1. A consideration of the cost of comparable operating 2.4 2.5 leases.
- The appraised value of the facility as required by 26 2. 27 s. 253.025.
- 2.8 3. A present value analysis of the proposed payment 29 stream.
 - 4. The cost of financing the facility to be acquired.
- 5. The cost to repair identified physical defects. 31

- 6. The cost to remove identified hazardous substances.
- 7. An energy analysis.

8. A determination of who is responsible for management and maintenance activities.

456

7

8

9

10

11 12

13

14

15

16

18

19 20

21

22

23

2.4

2

3

In order to minimize the cost of the evaluation process, the Department of Management Services may develop a multistage evaluation process to identify the most cost-efficient proposals for extensive evaluation. The studies developed as a result of this evaluation process shall be considered confidential and exempt from the provisions of s. 119.07(1) to the same extent that appraisal reports are considered confidential and exempt from the provisions of s. 119.07(1) as provided in s. 253.025(6)(d).

- (c) Acceptable terms and conditions for inclusion in lease-purchase agreements, which shall include but not be limited to:
- 1. The assignment of the lease-purchase agreement to other governmental entities, including accumulated equity.
- 2. The ability of the acquiring <u>executive</u> state agency to sublease a portion of the facility, not to exceed 25 percent, to other governmental entities. These subleases shall provide for the recovery of the agencies' cost of operations and maintenance.

2526

27

2.8

29

30

The execution of a lease-purchase is conditioned upon a finding by the Department of Management Services that it would be in the best interests of the state. The language in this subsection shall be considered specific authorization for a lease-purchase pursuant to s. 255.25(1)(b) upon the Department of Management Services' certification that the lease-purchase

11 12

13

14

15

16

18

19

2021

22

23

24

25

26

is in the best interests of the state. Thereafter, the

executive agency is authorized to enter into a lease-purchase

agreement and to expend operating funds for lease-purchase

payments. Any facility which is acquired under pursuant to

the processes authorized by this subsection shall be

considered to be a "state-owned office building" and a

"state-owned building" as those terms are applied in ss.

255.248-255.25.

- (d) That any costs resulting from the processes authorized by this subsection, including but not limited to appraisals, environmental analyses, and any other studies which may be required under these provisions, shall be borne by the owner of the property which is the subject of the proposed lease-purchase.
- Agriculture and Consumer Services may shall be authorized to sell any tangible personal property, real property, or structures on leased or department-owned real property without complying with other provisions of law or Florida Statutes, with the proceeds being deposited into the Property Trust Account in the General Inspection Trust Fund. Before Prior to finalizing any such sale, the department's proposed action shall be subject to the notice and review procedures set forth in s. 216.177, as amended by chapter 92-142, Laws of Florida.
- Section 5. Subsection (2) of section 255.2501, Florida Statutes, is amended to read:
- 27 255.2501 Lease of space financed with local government obliqations.--
- (2) No lease, lease-purchase, sale-leaseback,
 purchase, or rental of any office space, building, real
 property and improvements thereto, or any other fixed capital

2.8

outlay project that is or is to be financed with local government obligations of any type shall be requested for approval in the Appropriations Act unless:

- (a) The construction for <u>the such</u> project is to be or has been competitively <u>solicited</u> bid unless the certificate of occupancy for <u>the such</u> project was issued more than 3 years <u>before prior to</u> the time <u>the such</u> request is made;
- (b) The executive branch agency or department making the request has competitively solicited bid its space needs before prior to making the such request and the project for which approval is sought was the lowest and best bidder for such needs; and
- (c) The rent, lease payment, lease-purchase payment, or other payment for the such project is not greater than an amount equal to the same proportion of the debt service on the local government obligations to be issued to finance or which are outstanding that financed, as the case may be, the facility or project for which approval is sought that the executive agency or department seeking the such approval will use utilize under the lease, lease-purchase, sale-leaseback, purchase, or rental of the project in the facility or project as compared to the entire facility or project that is to be or was financed. This paragraph does shall not apply when the certificate of occupancy for a facility or project was issued more than 3 years before prior to the time the such request is made.

Section 6. Section 255.2502, Florida Statutes, is amended to read:

255.2502 Contracts which require annual appropriation; contingency statement.--

1	(1) An No executive branch department or agency,
2	public officer $_{\perp}$ or employee $\underline{\text{may not}}$ $\underline{\text{shall}}$ enter into any
3	contract on behalf of the state, which contract binds the
4	state or its executive agencies to the lease, rental,
5	lease-purchase, purchase, or sale-leaseback of office space,
6	real property or improvements to real property for a period in
7	excess of 1 fiscal year, including any and all extension and
8	renewal periods and including all leases which constitute a
9	series of leases unless the following statement is included in
10	the contract: "The State of Florida's performance and
11	obligation to pay under this contract is contingent upon an
12	annual appropriation by the Legislature." The foregoing
13	statement shall not be amended, supplemented, or waived, and
14	shall be printed in type at least as large as any other type
15	appearing on the contract. Any contract in violation of this
16	section shall be null and void.
17	(2) An executive branch department or agency, public
18	officer, or employee may not enter into any contract on behalf
19	of the state which binds the state or its executive agencies
20	to the lease, rental, lease-purchase, purchase, or
21	sale-leaseback of office space, real property, or improvements
22	to real property for a period in excess of 60 months for the
23	initial term of the lease, with the option to extend or renew
24	the lease no more than two times with each extension or
25	renewal limited to a period no longer than the initial term of
26	the lease.
27	Section 7. Section 255.45, Florida Statutes, is
28	amended to read:
29	255.45 <u>Safety in</u> Correction of firesafety violations
30	in certain state-owned and state-leased property
31	

(1) The Department of Management Services is 2 responsible for ensuring that firesafety violations that are noted by the State Fire Marshal pursuant to s. 633.085 are 3 corrected as soon as practicable for all state-owned property 4 5 which is leased from the Department of Management Services. 6 (2) Before construction or renovation of any 7 state-owned building, or privately owned building to be 8 occupied by the state, is begun, the Department of Management Services shall ascertain, by submission of proposed plans to 9 10 the Division of State Fire Marshal for review, that the proposed construction or renovation plan complies with the 11 12 uniform fire safety standards required by the Division of 13 State Fire Marshal. The review of construction or renovation plans for a privately owned building must be completed within 14 10 calendar days of receipt of the plans by the Division of 15 State Fire Marshal. The review of construction or renovation 16 plans for a state-owned building must be completed within 30 18 calendar days of receipt of the plans by the Division of State Fire Marshal. The responsibility for submitting and retrieving 19 the plans called for in this subsection shall not be imposed 2.0 21 on the design architect or engineer, but is the responsibility 2.2 of the Department of Management Services. When the Division of 23 State Fire Marshal determines that a construction or renovation plan is not in compliance with the uniform fire 2.4 safety standards, the Division of State Fire Marshal may issue 2.5 an order to cease all construction or renovation activities 26 2.7 until compliance is obtained, except those activities required 2.8 to achieve compliance. The Department of Management Services shall withhold approval of any proposed lease until the 29 construction or renovation plans comply with the uniform fire 30 safety standards of the Division of State Fire Marshal. The

cost of all modifications or renovations made for the purpose 2 of bringing leased property into compliance with the uniform fire safety standards shall be borne by the lessor. 3 4 (3) Before construction or substantial improvement of 5 any state-owned building is begun, the Department of 6 Management Services must ascertain that the proposed 7 construction or substantial improvement complies with the 8 flood plain management criteria for the mitigation of flood hazards, as prescribed in the rules and regulations of the 9 10 Federal Emergency Management Agency issued October 1, 1986. The department shall monitor the project to assure compliance 11 12 with the criteria. The Department of Management Services shall adopt rules to ensure that all proposed state construction and 13 substantial improvements of state-owned buildings in 14 designated flood-prone areas comply with the flood plain 15 management criteria. If the department determines that a 16 construction or substantial improvement project is not in 18 compliance with the established flood plain management criteria, the department may issue an order to cease all 19 construction or improvement activities until compliance is 2.0 21 obtained, except those activities required to achieve such 2.2 compliance. 23 Section 8. For the purpose of incorporating the amendment made by this act to section 255.45, Florida 2.4 Statutes, in a reference thereto, paragraph (b) of subsection 2.5 (1) of section 633.085, Florida Statutes, is reenacted to 26 27 read: 2.8 633.085 Inspections of state buildings and premises; 29 tests of firesafety equipment; building plans to be approved. --30 31 (1)

1	(b) Except as provided in s. 255.45, the department
2	head is responsible for ensuring that deficiencies noted in
3	the inspection are corrected as soon as practicable.
4	Section 9. The amendments made by this act to sections
5	of chapter 255, Florida Statutes, shall take effect on the
6	date that the Department of Management Services certifies in
7	writing to the presiding officers of the Legislature and the
8	Governor that it has no current contract for the services of a
9	real estate broker or brokers licensed under chapter 475,
10	Florida Statutes, to assist the department in negotiating
11	leases for privately owned buildings on behalf of executive
12	agencies, except that such amendments shall take effect only
13	if the certification required by this section occurs before
14	July 1, 2005.
15	Section 10. Effective July 1, 2004, section 270.27,
16	Florida Statutes, is repealed.
17	Section 11. <u>Effective October 15, 2005, paragraph</u>
18	(2)(b) of section 255.249, Florida Statutes, as created by
19	this act, is repealed.
20	Section 12. Subsection (8) of section 14.2015, Florida
21	Statutes, is amended to read:
22	14.2015 Office of Tourism, Trade, and Economic
23	Development; creation; powers and duties
24	(8) The Office of Tourism, Trade, and Economic
25	Development shall ensure that the contract between the Florida
26	Commission on Tourism and the commission's direct-support
27	organization contains a provision to provide the data on the
28	visitor counts and visitor profiles used in revenue
29	estimating, employing the same methodology used in fiscal year
30	1995-1996 by the Department of Commerce. The Office of
31	Tourism, Trade, and Economic Development and the Florida

with the Consensus Estimating Conference principals before 3 making any changes in methodology used or information 4 gathered. 5 Section 13. Effective July 1, 2005, section 45.062, Florida Statutes, is amended to read: 7 45.062 Settlements, conditions, or orders when an 8 agency of the executive branch is a party .--9 (1) In any civil action in which a state executive 10 branch agency or officer is a party in state or federal court, the officer, agent, official, or attorney who represents or is 11 12 acting on behalf of such agency or officer may not settle such 13 action, consent to any condition, or agree to any order in connection therewith, if the settlement, condition, or order 14 requires the expenditure of or the obligation to expend any 15 state funds or other state resources, the refund or future 16 loss of state revenues exceeding \$10 million, or the 18 establishment of any new program, unless: 19 (a) The expenditure is provided for by an existing appropriation or program established by law; and 20 21 (b) At the time settlement negotiations are begun in earnest, written notification is given to the President of the 22

Commission on Tourism must advise and consult reach agreement

26 <u>General; and</u>
27 (c)(b)

23

2.4

2.5

2.8

29

30

(c)(b) Prior written notification is given at least within 5 business days before of the date the settlement or presettlement agreement or order is to be made final to the President of the Senate, the Speaker of the House of Representatives, the Senate and House minority leaders, the

appropriations committees of the Legislature, and the Attorney

Senate, the Speaker of the House of Representatives, the

Senate and House minority leaders, the chairs of the

10

11 12

13

14

15 16

17

18

19 20

21

22

23

2.4

2.5

2627

2.8

29

30

chairs of the appropriations committees of the Legislature,
and the Attorney General. Such notification is a condition

precedent to the agency's authority to enter into the

settlement or presettlement agreement and shall be subject to

the review and objection procedures of s. 216.177. Such

notification shall specify how the agency involved will

address the costs in future years within the limits of current
appropriations.

- 1. The Division of Risk Management need not give the notification required by this paragraph when settling any claim covered by the state self-insurance program for an amount less than \$100,000.
- 2. The notification specified in this paragraph is not required if the only settlement obligation of the state resulting from the claim is to pay court costs in an amount less than \$10,000.
- (2) The state executive branch agency or officer shall negotiate a closure date as soon as possible for the civil action.
- (3) The state executive branch agency or officer may not pledge any current or future action of another branch of state government as a condition for settling the civil action.
- (4) Any settlement that commits the state to spending in excess of current appropriations or to policy changes inconsistent with current state law shall be contingent upon and subject to legislative appropriation or statutory amendment. The state agency or officer may agree to use all efforts to procure legislative funding or statutory amendment.
- (5) When a state agency or officer settles an action or legal claim in which the state asserted a right to recover money, all moneys paid to the state by a party in full or

partial exchange for a release of the state's claim shall be 2 placed unobligated into the General Revenue Fund or the appropriate trust fund. A settlement may not authorize or ratify any payment outside the State Treasury, other than to a person, as defined in s. 1.01, suffering an injury arising out of the transaction or course of conduct giving rise to the settled claim. This subsection does not limit the right of a private party to settle a claim independent of the settlement by a public party.

(6) State executive branch agencies and officers shall report to each substantive and fiscal committee of the Legislature having jurisdiction over the reporting agency on all potential settlements that may commit the state to:

- (a) Spend in excess of current appropriations; or
- (b) Make policy changes inconsistent with current state law.

18

19

2.0 21

22

23

2.4

2.5

26 27

2.8

29

30

31

3

4

5 6

7

8

9

10

11 12

13

14

15 16

> The state executive branch agency or officer shall provide periodic updates to the appropriate legislative committees on these issues during the settlement process.

(7) In any civil action in which a state executive branch agency or officer is a party in state or federal court, the officer, agent, official, or attorney who represents or is acting on behalf of such agency or officer may not settle such action if the settlement requires the other party to commit funds to a particular purpose as a condition of the settlement, unless at least 5 business days before the date the settlement agreement is to be made final written notice is given to the President of the Senate, the Speaker of the House of Representatives, the Senate and House minority leaders, the chairs of the appropriations committees of the Legislature,

1	and the Attorney General. Such notification is a condition
2	precedent to the agency's authority to enter into the
3	settlement and is subject to the review and objection
4	procedures of s. 216.177.
5	Section 14. Paragraph (b) of subsection (1) of section
6	110.1245, Florida Statutes, is amended to read:
7	110.1245 Savings sharing program; bonus payments;
8	other awards
9	(1)
10	(b) Each agency head shall recommend employees
11	individually or by group to be awarded an amount of money,
12	which amount shall be directly related to the cost savings
13	realized. Each proposed award and amount of money must be
14	approved by the Legislative $\underline{\mathtt{Budget}}$ $\underline{\mathtt{Budgeting}}$ Commission.
15	Section 15. Section 215.32, Florida Statutes, is
16	amended to read:
17	215.32 State funds; segregation
18	(1) All moneys received by the state shall be
19	deposited in the State Treasury unless specifically provided
20	otherwise by law and shall be deposited in and accounted for
21	by the Chief Financial Officer within the following funds,
22	which funds are hereby created and established:
23	(a) General Revenue Fund.
24	(b) Trust funds.
25	1. In addition to other funds created by law, for each
26	agency, the following trust funds should be used as described
27	in this subparagraph for day-to-day operations:
28	a. Operations or operating trust fund, for use as a
29	depository for funds to be used for program operations funded
30	by program revenues, with the exception of administrative
31	

1	activities if the operations or operating trust fund is a
2	proprietary fund.
3	b. Operations and maintenance trust fund, for use as a
4	depository for client services funded by third-party payors.
5	c. Administrative trust fund, for use as a depository
6	for funds to be used for management activities that are
7	departmental in nature and funded by indirect cost earnings
8	and assessments against trust funds. Proprietary funds are
9	excluded from the requirement of using an administrative trust
10	fund.
11	d. Grants and donations trust fund, for use as a
12	depository for funds to be used for allowable grant or donor
13	agreement activities funded by restricted contractual revenue
14	from private and public nonfederal sources.
15	e. Agency working capital trust fund, for use as a
16	depository for funds to be used pursuant to s. 216.272.
17	f. Clearing funds trust fund, for use as a depository
18	for funds to account for collections pending distribution to
19	lawful recipients.
20	g. Federal grant trust fund, for use as a depository
21	for funds to be used for allowable grant activities funded by
22	restricted program revenues from federal sources.
23	2. To the extent possible, each agency must adjust its
24	internal accounting to use existing trust funds consistent
25	with the requirements of subparagraph 1. If an agency does not
26	have trust funds listed in subparagraph 1. and cannot make
27	such adjustment, the agency must recommend the creation of the
28	necessary trust funds to the Legislature no later than the
29	next scheduled review of the agency's trust funds pursuant to
30	s. 215.3206.

(c) Working Capital Fund.

2.4

2.8

(c)(d) Budget Stabilization Fund.

- (2) The source and use of each of these funds shall be as follows:
- (a) The General Revenue Fund shall consist of all moneys received by the state from every source whatsoever, except as provided in paragraphs (b) and (c). Such moneys shall be expended pursuant to General Revenue Fund appropriations acts or transferred as provided in paragraph (c). Annually, at least 5 percent of the estimated increase in General Revenue Fund receipts for the upcoming fiscal year over the current year General Revenue Fund effective appropriations shall be appropriated for state-level capital outlay, including infrastructure improvement and general renovation, maintenance, and repairs.
- (b)1. The trust funds shall consist of moneys received by the state which under law or under trust agreement are segregated for a purpose authorized by law. The state agency or branch of state government receiving or collecting such moneys shall be responsible for their proper expenditure as provided by law. Upon the request of the state agency or branch of state government responsible for the administration of the trust fund, the Chief Financial Officer may establish accounts within the trust fund at a level considered necessary for proper accountability. Once an account is established within a trust fund, the Chief Financial Officer may authorize payment from that account only upon determining that there is sufficient cash and releases at the level of the account.
- 2. In order to maintain a minimum number of trust funds in the State Treasury, each state agency or the judicial branch may consolidate, if permitted under the terms and conditions of their receipt, the trust funds administered by

2.4

it; provided, however, the agency or judicial branch employs effectively a uniform system of accounts sufficient to preserve the integrity of such trust funds; and provided, further, that consolidation of trust funds is approved by the Governor or the Chief Justice.

- 3. All such moneys are hereby appropriated to be expended in accordance with the law or trust agreement under which they were received, subject always to the provisions of chapter 216 relating to the appropriation of funds and to the applicable laws relating to the deposit or expenditure of moneys in the State Treasury.
- 4.a. Notwithstanding any provision of law restricting the use of trust funds to specific purposes, unappropriated cash balances from selected trust funds may be authorized by the Legislature for transfer to the Budget Stabilization Fund and General Revenue Working Capital Fund in the General Appropriations Act.
- b. This subparagraph does not apply to trust funds required by federal programs or mandates; trust funds established for bond covenants, indentures, or resolutions whose revenues are legally pledged by the state or public body to meet debt service or other financial requirements of any debt obligations of the state or any public body; the State Transportation Trust Fund; the trust fund containing the net annual proceeds from the Florida Education Lotteries; the Florida Retirement System Trust Fund; trust funds under the management of the State Board of Education Board of Regents, where such trust funds are for auxiliary enterprises, self-insurance, and contracts, grants, and donations, as those terms are defined by general law; trust funds that serve as clearing funds or accounts for the Chief Financial Officer or

state agencies; trust funds that account for assets held by the state in a trustee capacity as an agent or fiduciary for individuals, private organizations, or other governmental units; and other trust funds authorized by the State Constitution.

- (c)1. The Budget Stabilization Fund shall consist of amounts equal to at least 5 percent of net revenue collections for the General Revenue Fund during the last completed fiscal year. The Budget Stabilization Fund's principal balance shall not exceed an amount equal to 10 percent of the last completed fiscal year's net revenue collections for the General Revenue Fund. As used in this paragraph, the term "last completed fiscal year" means the most recently completed fiscal year prior to the regular legislative session at which the Legislature considers the General Appropriations Act for the year in which the transfer to the Budget Stabilization Fund must be made under this paragraph.
- 2. By September 15 of each year, the Governor shall authorize the Chief Financial Officer to transfer, and the Chief Financial Officer shall transfer pursuant to appropriations made by law, to the Budget Stabilization Fund the amount of money needed for the balance of that fund to equal the amount specified in subparagraph 1., less any amounts expended and not restored. The moneys needed for this transfer may be appropriated by the Legislature from any funds.
- 3. Unless otherwise provided in this subparagraph, an expenditure from the Budget Stabilization Fund must be restored pursuant to a restoration schedule that provides for making five equal annual transfers from the General Revenue Fund, beginning in the third fiscal year following that in

3

4

5 6

7

8

9 10

11 12

13

14

15 16

17

18

19

2021

22

23

2.4

25

2627

2.8

which the expenditure was made. For any Budget Stabilization Fund expenditure, the Legislature may establish by law a different restoration schedule and such change may be made at any time during the restoration period. Moneys are hereby appropriated for transfers pursuant to this subparagraph.

- 4. The Budget Stabilization Fund and the Working Capital Fund may be used as a revolving fund funds for transfers as provided in $\underline{s.\ 215.18}\ \underline{s.\ 17.61}$; however, any interest earned must be deposited in the General Revenue Fund.
- 5. The Chief Financial Officer and the Department of Management Services shall transfer funds to water management districts to pay eligible water management district employees for all benefits due under s. 373.6065, as long as funds remain available for the program described under s. 100.152.
- (d) The Working Capital Fund shall consist of moneys in the General Revenue Fund which are in excess of the amount needed to meet General Revenue Fund appropriations for the current fiscal year. Each year, no later than the publishing date of the annual financial statements for the state by the Chief Financial Officer under s. 216.102, funds shall be transferred between the Working Capital Fund and the General Revenue Fund to establish the balance of the Working Capital Fund for that fiscal year at the amount determined pursuant to this paragraph.
- Section 16. Subsection (5) of section 215.5601, Florida Statutes, is amended to read:
 - 215.5601 Lawton Chiles Endowment Fund. --
 - (5) AVAILABILITY OF FUNDS; USES.--
- 29 (a) Funds from the endowment which are available for 30 legislative appropriation shall be transferred by the board to 31 the Department of Financial Services Tobacco Settlement

2.4

2.8

Clearing Trust Fund, created in s. 17.41, and disbursed in accordance with the legislative appropriation.

- 1. Appropriations by the Legislature to the Department of Health from endowment earnings from the principal set aside for biomedical research shall be from a category called the James and Esther King Biomedical Research Program and shall be deposited into the Biomedical Research Trust Fund in the Department of Health established in s. 20.435.
- 2. Appropriations by the Legislature to the Department of Children and Family Services, the Department of Health, or the Department of Elderly Affairs from endowment earnings for health and human services programs shall be from a category called the Lawton Chiles Endowment Fund Programs and shall be deposited into each department's respective Tobacco Settlement Trust Fund as appropriated.
- (b) In order to ensure that the expenditure of funds earned from the Lawton Chiles Endowment Fund will be used for the purposes intended by the Legislature, the Legislature shall establish line item categories for the state agencies describing the designated use of the appropriated funds as provided in the General Appropriations Act.
- (c) The secretaries of the state agencies shall conduct meetings to discuss priorities for endowment funding for health and human services programs for children and elders before submitting their legislative budget requests to the Executive Office of the Governor and the Legislature. The purpose of the meetings is to gain consensus for priority requests and recommended endowment funding levels for those priority requests. No later than September 1 of each year, the secretaries of the state agencies shall also submit their

2.2

2.4

2.8

consensus priority requests to the Lawton Chiles Endowment Fund Advisory Council created in subsection (6).

- (d) Subject to legislative appropriations, state agencies shall use distributions from the endowment to enhance or support increases in clients served or to meet increases in program costs in health and human services program areas. Funds distributed from the endowment may not be used to supplant existing revenues.
- (e) Notwithstanding s. 216.301 and pursuant to s. 216.351, all unencumbered balances of appropriations as of June 30 or undisbursed balances as of December 31 shall revert to the endowment's principal, except that unencumbered or undisbursed balances appropriated for biomedical research shall be retained in the Biomedical Research Trust Fund and the Department of Health may enter into a trust agreement with the State Board of Administration for the investment of cash balances outside the State Treasury revert to the principal in the separately reserved and accounted for portion of the endowment established for biomedical research activities.
- that a deficit will occur with respect to the appropriations from the tobacco settlement trust funds of the state agencies in any fiscal year, the Governor shall develop a plan of action to eliminate the deficit. Before implementing the plan of action, the Governor must comply with s. 216.177(2). In developing the plan of action, the Governor shall, to the extent possible, preserve legislative policy and intent, and, absent any specific directions to the contrary in the General Appropriations Act, any reductions in appropriations from the tobacco settlement trust funds of the state agencies for a fiscal year shall be prorated among the specific

3

4 5

6

7

8

9

10

11 12

13

14

15

16

18

19

2021

22

23

2.4

25

2627

2.8

29

30

31

appropriations made from all tobacco settlement trust funds of the state agencies for that year.

Section 17. Subsection (3) of section 215.93, Florida Statutes, is amended to read:

215.93 Florida Financial Management Information System.--

(3) The Florida Financial Management Information System shall include financial management data and utilize the chart of accounts approved by the Chief Financial Officer. Common financial management data shall include, but not be limited to, data codes, titles, and definitions used by one or more of the functional owner subsystems. The Florida Financial Management Information System shall utilize common financial management data codes. The council shall recommend and the board shall adopt policies regarding the approval and publication of the financial management data. The Chief Financial Officer shall adopt policies regarding the approval and publication of the chart of accounts. The Chief Financial Officer's chart of accounts shall be consistent with the common financial management data codes established by the coordinating council. Further, all systems not a part of the Florida Financial Management Information System which provide information to the system shall use the common data codes from the Florida Financial Management Information System and the Chief Financial Officer's chart of accounts. Data codes that cannot be supplied by the Florida Financial Management Information System and the Chief Financial Officer's chart of accounts and that are required for use by the information subsystems shall be approved by the board upon recommendation of the coordinating council. However, board approval shall not

1	be required for those data codes specified by the Auditor
2	General under the provisions of s. 215.94(6)(c).
3	Section 18. Subsection (6) of section 215.94, Florida
4	Statutes, is amended to read:
5	215.94 Designation, duties, and responsibilities of
6	functional owners
7	(6)(a) Consistent with the provisions of s. 215.86,
8	the respective functional owner of each information subsystem
9	shall be responsible for ensuring The Auditor General shall be
10	advised by the functional owner of each information subsystem
11	as to the date that the development or significant
12	modification of its functional system specifications is to
13	begin.
14	(b) Upon such notification, the Auditor General shall
15	participate with each functional owner to the extent necessary
16	to provide assurance that:
17	1. The accounting information produced by the
18	information subsystem adheres to generally accepted accounting
19	principles.
20	2. The information subsystem contains the necessary
21	controls to maintain its integrity, within acceptable limits
22	and at an acceptable cost.
23	3. The information subsystem is auditable.
24	(b)(c) The Auditor General shall be advised by the
25	functional owner of each information subsystem as to the date
26	that the development or significant modification of its
27	functional system specifications is to begin. The Auditor
28	General shall provide technical advice, as allowed by

29 professional auditing standards, on specific issues relating

31 <u>information subsystem.</u> specify those additional features,

30 to the design, implementation, and operation of each

2.4

2.5

2.8

characteristics, controls, and internal control measures
deemed necessary to carry out the provisions of this
subsection. Further, it shall be the responsibility of each
functional owner to ensure installation and incorporation of
such specified features, characteristics, controls, and
internal control measures within each information subsystem.

Section 19. Section 215.97, Florida Statutes, is
amended to read:

215.97 Florida Single Audit Act.--

- (1) The purposes of the section are to:
- (a) Establish uniform state audit requirements for state financial assistance provided by state agencies to nonstate entities to carry out state projects.
- (b) Promote sound financial management, including effective internal controls, with respect to state financial assistance administered by nonstate entities.
- (c) Promote audit economy and efficiency by relying to the extent possible on already required audits of federal financial assistance provided to nonstate entities.
- (d) Provide for identification of state financial assistance transactions in the appropriations act, state accounting records, and recipient organization records.
- (e) Promote improved coordination and cooperation within and between affected state agencies providing state financial assistance and nonstate entities receiving state assistance.
- (f) Ensure, to the maximum extent possible, that state agencies monitor, use, and followup on audits of state financial assistance provided to nonstate entities.
 - (2) Definitions; as used in this section, the term:

3

4

5

8

9 10

11 12

13

14

15

16 17

18

19

2021

22

23

2.4

2.5

2627

2.8

29

- "Audit threshold" means the threshold amount used to determine to use in determining when a state single audit or project-specific audit of a nonstate entity shall be conducted in accordance with this section. Each nonstate entity that expends a total amount of state financial assistance equal to or in excess of \$300,000 in any fiscal year of such nonstate entity shall be required to have a state single audit, or a project-specific audit performed by an independent auditor, for such fiscal year in accordance with the requirements of this section. Every 2 years the Auditor General, after consulting with the Executive Office of the Governor, the Department of Financial Services Chief Financial Officer, and all state awarding agencies that provide state financial assistance to nonstate entities, shall review the threshold amount for requiring audits under this section and may adjust such threshold dollar amount consistent with the purposes purpose of this section.
- (b) "Auditing standards" means the auditing standards as stated in the rules of the Auditor General as applicable to for-profit organizations, nonprofit organizations, or local governmental entities.
- (c) "Catalog of State Financial Assistance" means a comprehensive listing of state projects. The Catalog of State Financial Assistance shall be issued by the <u>Department of Financial Services Executive Office of the Governor</u> after conferring with the Chief Financial Officer and all state <u>awarding</u> agencies that provide state financial assistance to nonstate entities. The Catalog of State Financial Assistance shall include for each listed state project: the responsible state <u>awarding</u> agency; standard state project number identifier; official title; legal authorization; and

2.4

description of the state project, including objectives, restrictions, application and awarding procedures, and other relevant information determined necessary.

(d) "Coordinating agency" means the state awarding agency that provides the predominant amount of state financial assistance expended by a recipient, as determined by the recipient's Schedule of Expenditures of State Financial

Assistance. To provide continuity, the determination of the predominant amount of state financial assistance shall be based upon state financial assistance expended in the recipient's fiscal years ending in 2004, 2007, and 2010, and every third year thereafter.

(e)(d) "Financial reporting package" means the
nonstate entities' financial statements, Schedule of
Expenditures of State Financial Assistance, auditor's reports,
management letter, auditee's written responses or corrective
action plan, correspondence on followup of prior years'
corrective actions taken, and such other information
determined by the Auditor General to be necessary and
consistent with the purposes of this section.

<u>(f)(e)</u> "Federal financial assistance" means financial assistance from federal sources passed through the state and provided to nonstate <u>organizations</u> entities to carry out a federal program. "Federal financial assistance" includes all types of federal assistance as defined in applicable United States Office of Management and Budget circulars.

 $\frac{(q)(f)}{(f)}$ "For-profit organization" means any organization or sole proprietor but is not a local governmental entity or a nonprofit organization.

(h)(g) "Independent auditor" means an <u>independent</u>

external state or local government auditor or a certified

3

4

5

7

8

9

10

11 12

13

14

15 16

17

18

19

2021

22

23

2.4

25

2627

2.8

2930

31

public accountant <u>licensed under chapter 473</u> who meets the independence standards.

(i)(h) "Internal control over state projects" means a process, effected by a nonstate an entity's management and other personnel, designed to provide reasonable assurance regarding the achievement of objectives in the following categories:

- 1. Effectiveness and efficiency of operations.
- 2. Reliability of financial operations.
- 3. Compliance with applicable laws and regulations.

(j)(i) "Local governmental entity" means a county agency, municipality, or special district or any other entity excluding(other than a district school board, charter school, or community college), or public university, however styled, which independently exercises any type of governmental function within the state.

(k)(j) "Major state project" means any state project meeting the criteria as stated in the rules of the <u>Department of Financial Services Executive Office of the Governor</u>. Such criteria shall be established after consultation with <u>all the Chief Financial Officer and appropriate</u> state <u>awarding</u> agencies that provide state financial assistance and shall consider the amount of state project expenditures <u>and or</u> expenses or inherent risks. Each major state project shall be audited in accordance with the requirements of this section.

(1)(k) "Nonprofit organization" means any corporation, trust, association, cooperative, or other organization that:

- Is operated primarily for scientific, educational service, charitable, or similar purpose in the public interest;
 - 2. Is not organized primarily for profit;

2.4

2.8

- 3. Uses net proceeds to maintain, improve, or expand the operations of the organization; and
- 4. Has no part of its income or profit distributable to its members, directors, or officers.

 $\underline{\text{(m)(1)}}$ "Nonstate entity" means a local governmental entity, nonprofit organization, or for-profit organization that receives state $\underline{\text{financial assistance}}$ resources.

 $\underline{\text{(n)}}_{\text{(m)}}$ "Recipient" means a nonstate entity that receives state financial assistance directly from a state awarding agency.

(o)(n) "Schedule of of Expenditures of State Financial Assistance" means a document prepared in accordance with the rules of the Department of Financial Services Chief Financial Officer and included in each financial reporting package required by this section.

(p)(0) "State awarding agency" means <u>a</u> the state agency, <u>as defined in s. 216.011</u>, that <u>provides provided</u> state financial assistance to <u>a</u> the nonstate entity.

assistance from state resources, not including federal financial assistance and state matching on federal programs, provided to a nonstate entity entities to carry out a state project. "State financial assistance" includes the all types of state resources assistance as stated in the rules of the Department of Financial Services Executive Office of the Governor established in consultation with all the Chief Financial Officer and appropriate state awarding agencies that provide state financial assistance. It includes State financial assistance may be provided directly by state awarding agencies or indirectly by nonstate entities recipients of state awards or subrecipients. State financial

2.4

2.8

<u>assistance</u> It does not include procurement contracts used to buy goods or services from vendors <u>and</u>. Audits of such procurement contracts with vendors are outside of the scope of this section. Also, audits of contracts to operate <u>state-owned</u> state government owned and contractor-operated facilities are excluded from the audit requirements of this section.

 $\frac{(r)(q)}{(q)}$ "State matching" means state resources provided to <u>a</u> nonstate <u>entity</u> <u>entities to be used</u> to meet federal financial participation matching requirements of federal programs.

(s) "State program" means a set of special purpose activities undertaken to realize identifiable goals and objectives in order to achieve a state agency's mission and legislative intent requiring accountability for state resources.

(t)(r) "State project" means <u>a state program that</u> provides all state financial assistance to a nonstate organization and that must be entity assigned a single state project number identifier in the Catalog of State Financial Assistance.

(u)(s) "State Projects Compliance Supplement" means a document issued by the <u>Department of Financial Services</u>

Executive Office of the Governor, in consultation with the Chief Financial Officer and all state <u>awarding</u> agencies that provide state financial assistance. The State Projects

Compliance Supplement shall identify state projects, the significant compliance requirements, eligibility requirements, matching requirements, suggested audit procedures, and other relevant information determined necessary.

 $\underline{(w)(u)}$ "State single audit" means an audit of a nonstate entity's financial statements and state financial assistance. Such audits shall be conducted in accordance with the auditing standards as stated in the rules of the Auditor General.

 $\underline{(x)}(v)$ "Subrecipient" means a nonstate entity that receives state financial assistance through another nonstate entity.

 $\underline{(y)(w)}$ "Vendor" means a dealer, distributor, merchant, or other seller providing goods or services that are required for the conduct of a state project. These goods or services may be for an organization's own use or for the use of beneficiaries of the state project.

- (3) The Executive Office of the Governor shall <u>be</u>
 responsible for notifying the Department of Financial Services
 of any actions during the budgetary process which impact the
 Catalog of State Financial Assistance.÷
- (a) Upon conferring with the Chief Financial Officer and all state awarding agencies, adopt rules necessary to provide appropriate guidance to state awarding agencies, recipients and subrecipients, and independent auditors of state financial assistance relating to the requirements of this section, including:
- 1. The types or classes of financial assistance considered to be state financial assistance which would be subject to the requirements of this section. This would include guidance to assist in identifying when the state

30

5

8

9

10 11

12

13

14

15

16

18

19

2021

2.2

23

2.4

2.5

26

27

2.8

1	agency or recipient has contracted with a vendor rather than
2	with a recipient or subrecipient.
3	2. The criteria for identifying a major state project.
4	3. The criteria for selecting state projects for
5	audits based on inherent risk.
6	(b) Be responsible for coordinating the initial
7	preparation and subsequent revisions of the Catalog of State
8	Financial Assistance after consultation with the Chief
9	Financial Officer and all state awarding agencies.
10	(c) Be responsible for coordinating the initial
11	preparation and subsequent revisions of the State Projects
12	Compliance Supplement, after consultation with the Chief
13	Financial Officer and all state awarding agencies.
14	(4) The <u>Department of Financial Services</u> Chief
15	Financial Officer shall:
16	(a) Upon conferring with the Executive Office of the
17	Governor and all state awarding agencies, adopt rules
18	necessary to provide appropriate quidance to state awarding
19	agencies, nonstate entities, and independent auditors of state
20	financial assistance relating to the requirements of this
21	section, including:
22	1. The types or classes of state resources considered
23	to be state financial assistance that would be subject to the
24	requirements of this section. This would include quidance to
25	assist in identifying when the state awarding agency or a
26	nonstate entity has contracted with a vendor rather than with
27	a recipient or subrecipient.
28	2. The criteria for identifying a major state project.
29	3. The criteria for selecting state projects for
30	audits based on inherent risk.
31	

2.4

2.5

2.8

- (b) Be responsible for coordinating revisions to the Catalog of State Financial Assistance after consultation with the Executive Office of the Governor and all state awarding agencies.
- (c) Be responsible for coordinating with the Executive
 Office of the Governor actions affecting the budgetary process
 under paragraph (b).
- (d) Be responsible for coordinating revisions to the State Projects Compliance Supplement, after consultation with the Executive Office of the Governor and all state awarding agencies.
- $\underline{\text{(e)}(a)}$ Make enhancements to the state's accounting system to provide for the:
- 1. Recording of state financial assistance and federal financial assistance appropriations and expenditures within the state awarding agencies' operating funds.
- 2. Recording of state project number identifiers, as provided in the Catalog of State Financial Assistance, for state financial assistance.
- 3. Establishment and recording of an identification code for each financial transaction, including <u>awarding</u> state agencies' disbursements of state financial assistance and federal financial assistance, as to the corresponding type or organization that is party to the transaction (e.g., other governmental agencies, nonprofit organizations, and for-profit organizations), and disbursements of federal financial assistance, as to whether the party to the transaction is or is not a <u>nonstate entity</u> recipient or subrecipient.
- $\underline{(f)(b)}$ Upon conferring with the Executive Office of the Governor and all state awarding agencies, adopt rules necessary to provide appropriate guidance to state awarding

2.8

agencies, <u>nonstate entities</u> recipients and subrecipients, and independent auditors of state financial assistance relating to the format for the Schedule of <u>Expenditures of</u> State Financial Assistance.

(q)(e) Perform any inspections, reviews, investigations, or audits of state financial assistance considered necessary in carrying out the <u>Department of Financial Services Chief Financial Officer's</u> legal responsibilities for state financial assistance or to comply with the requirements of this section.

- (5) Each state awarding agency shall:
- (a) Provide to \underline{each} a recipient information needed by the recipient to comply with the requirements of this section, including:
- 1. The audit and accountability requirements for state projects as stated in this section and applicable rules of the Executive Office of the Governor, rules of the Department of Financial Services Chief Financial Officer, and rules of the Auditor General.
- 2. Information from the Catalog of State Financial Assistance, including the standard state project number identifier; official title; legal authorization; and description of the state project including objectives, restrictions, and other relevant information determined necessary.
- 3. Information from the State Projects Compliance Supplement, including the significant compliance requirements, eligibility requirements, matching requirements, suggested audit procedures, and other relevant information determined necessary.

2.4

2.5

- (b) Require the recipient, as a condition of receiving state financial assistance, to allow the state awarding agency, the <u>Department of Financial Services Chief Financial Officer</u>, and the Auditor General access to the recipient's records and the recipient's independent auditor's working papers as necessary for complying with the requirements of this section.
- (c) Notify the recipient that this section does not limit the authority of the state awarding agency to conduct or arrange for the conduct of additional audits or evaluations of state financial assistance or limit the authority of any state awarding agency inspector general, the Auditor General, or any other state official.
- (d) Be provided one copy of each financial reporting package prepared in accordance with the requirement of this section.
- (e) Review the <u>recipient's</u> recipient financial reporting package, including the management letters and corrective action plans, to the extent necessary to determine whether timely and appropriate corrective action has been taken with respect to audit findings and recommendations pertaining to state financial assistance <u>that are specific toprovided by</u> the state <u>awarding</u> agency.
- (f) Designate within the state awarding agency a division, bureau, or other organizational unit that will be responsible for reviewing financial reporting packages pursuant to paragraph (e).

29 If the state awarding agency is not the coordinating agency as
30 defined in paragraph (2)(d), the state awarding agency's

designated division, bureau, or other organizational unit

31

1	shall communicate to the coordinating agency the state
2	awarding agency's approval of the recipient's corrective
3	action plan with respect to findings and recommendations that
4	are not specific to the state awarding agency.
5	(6) Each coordinating agency shall:
6	(a) Review the recipient's financial reporting
7	package, including the management letter and corrective action
8	plan, to identify audit findings and recommendations that
9	affect state financial assistance which are not specific to a
10	particular state awarding agency.
11	(b) For any such findings and recommendations
12	determine:
13	1. Whether timely and appropriate corrective action
14	has been taken.
15	2. Promptly inform the state awarding agency's
16	contact, as provided in paragraph (5)(f), of actions taken by
17	the recipient to comply with the approved corrective action
18	plan.
19	(c) Maintain records of followup actions taken for the
20	use of any succeeding coordinating agency.
21	(7)(6) As a condition of receiving state financial
22	assistance, each nonstate entity recipient that provides state
23	financial assistance to a subrecipient shall:
24	(a) Provide to $\underline{\operatorname{each}}$ a subrecipient information needed
25	by the subrecipient to comply with the requirements of this
26	section, including:
27	1. Identification of the state awarding agency.
28	2. The audit and accountability requirements for state
29	projects as stated in this section and applicable rules of the

Executive Office of the Governor, rules of the Department of

2.8

<u>Financial Services</u> <u>Chief Financial Officer</u>, and rules of the Auditor General.

- 3. Information from the Catalog of State Financial Assistance, including the standard state project number identifier; official title; legal authorization; and description of the state project, including objectives, restrictions, and other relevant information.
- 4. Information from the State Projects Compliance Supplement including the significant compliance requirements, eligibility requirements, matching requirements, and suggested audit procedures, and other relevant information determined necessary.
- (b) Review the <u>financial reporting package of the</u> subrecipient <u>audit reports</u>, including the management <u>letter</u> and <u>corrective action plan letters</u>, to the extent necessary to determine whether timely and appropriate corrective action has been taken with respect to audit findings and recommendations pertaining to state financial assistance provided by <u>a the</u> state <u>awarding</u> agency <u>or nonstate entity</u>.
- (c) Perform <u>any such</u> other procedures as specified in terms and conditions of the written agreement with the state awarding agency <u>or nonstate entity</u>, including any required monitoring of the subrecipient's use of state financial assistance through onsite visits, limited scope audits, or other specified procedures.
- (d) Require subrecipients, as a condition of receiving state financial assistance, to permit the independent auditor of the <u>nonstate entity</u> recipient, the state awarding agency, <u>Department of Financial Services</u> the Chief Financial Officer, and the Auditor General access to the subrecipient's records

2.4

2.8

and the subrecipient's independent auditor's working papers as necessary to comply with the requirements of this section.

(8)(7) Each recipient or subrecipient of state financial assistance shall comply with the following:

- assistance and meets the audit threshold requirements, in any fiscal year of the nonstate entity, as stated in the rules of the Auditor General, shall have a state single audit conducted for such fiscal year in accordance with the requirements of this act and with additional requirements established in rules of the Executive Office of the Governor, rules of the Department of Financial Services Chief Financial Officer, and rules of the Auditor General. If only one state project is involved in a nonstate entity's fiscal year, the nonstate entity may elect to have only a state project-specific audit of the state project for that fiscal year.
- (b) Each nonstate entity that receives state financial assistance and does not meet the <u>audit</u> threshold requirements, in any fiscal year of the nonstate entity, as stated in this law or the rules of the Auditor General is exempt for such fiscal year from the state single audit requirements of this section. However, such nonstate entity must meet terms and conditions specified in the written agreement with the state awarding agency <u>or nonstate entity</u>.
- (c) Regardless of the amount of the state financial assistance, the provisions of this section do not exempt a nonstate entity from compliance with provisions of law relating to maintaining records concerning state financial assistance to such nonstate entity or allowing access and examination of those records by the state awarding agency,

4 5

6

7

8

9

10

11 12

13

14

15

16 17

18

19 20

21

22

23

2.4

2526

27

2.8

29

nonstate entity, the <u>Department of Financial Services</u> Chief Financial Officer, or the Auditor General.

- (d) Audits conducted pursuant to this section shall be performed annually.
- (e) Audits conducted pursuant to this section shall be conducted by independent auditors in accordance with auditing standards as stated in rules of the Auditor General.
- (f) Upon completion of the audit as required by this section, a copy of the recipient's financial reporting package shall be filed with the state awarding agency and the Auditor General. Upon completion of the audit as required by this section, a copy of the subrecipient's financial reporting package shall be filed with the nonstate entity recipient that provided the state financial assistance and the Auditor General. The financial reporting package shall be filed in accordance with the rules of the Auditor General.
- (g) All financial reporting packages prepared pursuant to the requirements of this section shall be available for public inspection.
- (h) If an audit conducted pursuant to this section discloses any significant audit findings relating to state financial assistance, including material noncompliance with individual state project compliance requirements or reportable conditions in internal controls of the nonstate entity, the nonstate entity shall submit as part of the <u>financial</u> reporting audit package to the state awarding agency or nonstate entity a plan for corrective action to eliminate such audit findings or a statement describing the reasons that corrective action is not necessary.
- 30 (i) An audit conducted in accordance with this section 31 is in addition to any audit of federal awards required by the

2.4

2.8

federal Single Audit Act and other federal laws and regulations. To the extent that such federally required audits provide the state awarding agency or nonstate entity with information it requires to carry out its responsibilities under state law or other guidance, the a state awarding agency or nonstate entity shall rely upon and use that information.

- (j) Unless prohibited by law, the <u>costs</u> cost of audits pursuant to this section <u>are</u> is allowable charges to state projects. However, any charges to state projects should be limited to those incremental costs incurred as a result of the audit requirements of this section in relation to other audit requirements. The nonstate entity should allocate such incremental costs to all state projects for which it expended state financial assistance.
- (k) Audit costs may not be charged to state projects when audits required by this section have not been made or have been made but not in accordance with this section. If a nonstate entity fails to have an audit conducted consistent with this section, a state awarding agency or nonstate entity agencies may take appropriate corrective action to enforce compliance.
- (1) This section does not prohibit the state awarding agency or nonstate entity from including terms and conditions in the written agreement which require additional assurances that state financial assistance meets the applicable requirements of laws, regulations, and other compliance rules.
- (m) A state awarding agency or nonstate entity that provides state financial assistance to nonstate entities and conducts or arranges for audits of state financial assistance that are in addition to the audits conducted under this act_ including audits of nonstate entities that do not meet the

3

4

5

7

8

9 10

11 12

13

14

15

16 17

18

19

20 21

22

23

2.4

25

2627

2.8

29

30

<u>audit threshold requirements</u>, shall, consistent with other applicable law, arrange for funding the full cost of such additional audits.

 $\underline{(9)(8)}$ The independent auditor when conducting a state single audit of a nonstate entity recipients or subrecipients shall:

- (a) Determine whether the nonstate entity's financial statements are presented fairly in all material respects in conformity with generally accepted accounting principles.
- (b) Determine whether state financial assistance shown on the Schedule of <u>Expenditures of</u> State Financial Assistance is presented fairly in all material respects in relation to the nonstate entity's financial statements taken as a whole.
- (c) With respect to internal controls pertaining to each major state project:
 - 1. Obtain an understanding of internal controls;
- Assess control risk;
- 3. Perform tests of controls unless the controls are deemed to be ineffective; and
- 4. Determine whether the nonstate entity has internal controls in place to provide reasonable assurance of compliance with the provisions of laws and rules pertaining to state financial assistance that have a material effect on each major state project.
- (d) Determine whether each major state project complied with the provisions of laws, rules, and guidelines as identified in the State Projects Compliance Supplement, or otherwise identified by the state awarding agency, which have a material effect on each major state project. When major state projects are less than 50 percent of the nonstate entity's total expenditures for all state financial

2.8

assistance, the auditor shall select and test additional state projects as major state projects as necessary to achieve audit coverage of at least 50 percent of the expenditures for all state financial assistance provided to the nonstate entity. Additional state projects needed to meet the 50-percent requirement may be selected on an inherent risk basis as stated in the rules of the <u>Department of Financial Services</u>

Executive Office of the Governor.

- (e) Report on the results of any audit conducted pursuant to this section in accordance with the rules of the Executive Office of the Governor, rules of the Department of Financial Services Chief Financial Officer, and rules of the Auditor General. Financial reporting packages must Audit reports shall include summaries of the auditor's results regarding the nonstate entity's financial statements; Schedule of Expenditures of State Financial Assistance; internal controls; and compliance with laws, rules, and guidelines.
- (f) Issue a management letter as prescribed in the rules of the Auditor General.
- (g) Upon notification by the nonstate entity, make available the working papers relating to the audit conducted pursuant to the requirements of this section to the state awarding agency, the <u>Department of Financial Services Chief Financial Officer</u>, or the Auditor General for review or copying.
- (10)(9) The independent auditor, when conducting a state project-specific audit of a nonstate entity recipients or subrecipients, shall:
- (a) Determine whether the nonstate entity's Schedule of $\underline{\text{Expenditure of}}$ State Financial Assistance is presented

3

4

5 6

7

8

9

10

11 12

13

14

15

16 17

18

19

2021

22

23

2.4

2.5

2627

2.8

29

fairly in all material respects in conformity with stated accounting policies.

- (b) Obtain an understanding of internal <u>controls</u> control and perform tests of internal <u>controls</u> control over the state project consistent with the requirements of a major state project.
- (c) Determine whether or not the auditee has complied with applicable provisions of laws, rules, and guidelines as identified in the State Projects Compliance Supplement, or otherwise identified by the state awarding agency, which could have a direct and material effect on the state project.
- (d) Report on the results of the a state project-specific audit consistent with the requirements of the state single audit and issue a management letter as prescribed in the rules of the Auditor General.
- (e) Upon notification by the nonstate entity, make available the working papers relating to the audit conducted pursuant to the requirements of this section to the state awarding agency, the <u>Department of Financial Services Chief Financial Officer</u>, or the Auditor General for review or copying.

(11)(10) The Auditor General shall:

- (a) Have the authority to audit state financial assistance provided to any nonstate entity when determined necessary by the Auditor General or when directed by the Legislative Auditing Committee.
- (b) Adopt rules that state the auditing standards that independent auditors are to follow for audits of nonstate entities required by this section.
- 30 (c) Adopt rules that describe the contents and the 31 filing deadlines for the financial reporting package.

2.4

2.8

- (d) Provide technical advice upon request of the <u>Department of Financial Services Chief Financial Officer</u>, <u>Executive Office of the Governor</u>, and state <u>awarding</u> agencies relating to financial reporting and audit responsibilities contained in this section.
- (e) Be provided one copy of each financial reporting package prepared in accordance with the requirements of this section.
- (f) Perform ongoing reviews of a sample of financial reporting packages filed pursuant to the requirements of this section to determine compliance with the reporting requirements of this section and applicable rules of the Executive Office of the Governor, rules of the Department of Financial Services Chief Financial Officer, and rules of the Auditor General.
- Section 20. Paragraphs (a), (b), (n), (gg), (hh), and (jj) of subsection (1) of section 216.011, Florida Statutes, are amended, paragraph (rr) is added to that subsection, and paragraph (c) is added to subsection (3) of that section, to read:

216.011 Definitions.--

- (1) For the purpose of fiscal affairs of the state, appropriations acts, legislative budgets, and approved budgets, each of the following terms has the meaning indicated:
- (a) "Annual salary rate" means the monetary compensation authorized to be paid a position on an annualized basis. The term does not include moneys authorized for benefits associated with the position. In calculating salary rate, a vacant position shall be calculated at the minimum of the pay grade for that position.

- (b) "Appropriation" means a legal authorization to make expenditures for specific purposes within the amounts authorized by law in the appropriations act.
- (n) "Expense" means the appropriation category used to fund the usual, ordinary, and incidental expenditures by an agency or the judicial branch, including such items as contractual services, commodities, and supplies of a consumable nature, current obligations, and fixed charges, and excluding expenditures classified as operating capital outlay. Payments to other funds or local, state, or federal agencies may be included in this category.
- appropriation by the Governor or the Legislative Budget

 Commission due to an anticipated deficit in a fund, pursuant
 to s. 216.221. No action may be taken to restore a mandatory
 reserve either directly or indirectly. "Performance based
 program appropriation" means the appropriation category used
 to fund a specific set of activities or classification of
 expenditure within an approved performance based program.
- (hh) "Budget reserve" means the withholding of an appropriation, or portion thereof, as authorized by the Legislature. The need for a budget reserve may exist until certain conditions set by the Legislature are met by the affected agency, or such need may exist due to financial or program changes that have occurred since, and were unforeseen at the time of, passage of the General Appropriations Act.

 "Performance based program budget" means a budget that incorporates approved programs and performance measures.
- (jj) "Program" means a set of <u>services and</u> activities undertaken in accordance with a plan of action organized to

realize identifiable goals and objectives based on legislative 2 authorization. 3 (rr) "Activity" means a unit of work which has 4 identifiable starting and ending points, consumes resources, 5 and produces outputs. 6 (3) For purposes of this chapter, the term: 7 (c) "Statutorily authorized entity" means any entity primarily acting as an instrumentality of the state, any 8 regulatory or governing body, or any other governmental or 9 10 quasi-qovernmental organization that receives, disburses, expends, administers, awards, recommends expenditure of, 11 12 handles, manages, or has custody or control of funds 13 appropriated by the Legislature and: 1. Is created, organized, or specifically authorized 14 to be created or established by general law; or 15 Assists a department, as defined in s. 20.03(2), or 16 17 other unit of state government in providing programs or 18 services on a statewide basis with a statewide service area or population. 19 Section 21. Subsections (1), (2), (3), and (9) of 2.0 21 section 216.013, Florida Statutes, are amended to read: 22 216.013 Long-range program plan. --23 (1) State agencies shall develop long-range program plans to achieve state goals using an interagency planning 2.4 process that includes the development of integrated agency 2.5 26 program service outcomes. The plan shall cover a period of 5 27 fiscal years and shall become effective July 1 each year. Long-range program plans shall provide the framework for the development of agency budget requests and shall: 29 30

2.4

- (a) Identify agency programs and address how agency programs will be used to implement state policy and achieve state goals and program component objectives;
- (b) Identify and describe agency <u>services and</u>

 <u>activities</u> functions and how they will be used to achieve designated outcomes;
- (c) Identify demand, output, total costs, and unit costs for each activity function;
- (d) Provide information regarding performance measurement, which includes, but is not limited to, how data is collected, the methodology used to measure a performance indicator, the validity and reliability of a measure, the appropriateness of a measure, and whether the agency inspector general has assessed the reliability and validity of agency performance measures, pursuant to s. 20.055(2);
- (e) Identify and justify facility and fixed capital outlay projects and their associated costs; and
- (f) Identify and justify information technology infrastructure and applications and their associated costs for information technology projects or initiatives.
- shall be carefully evaluated and justified by the agency. The justification must clearly demonstrate the needs of agency customers and clients and why the agency is proposing functions and their associated costs to address the needs based on state priorities, the agency mission, and legislative authorization. Further, the justification must show how agency functions are integrated and contribute to the overall achievement of state goals. Facilities, fixed capital outlay and information technology infrastructure, and applications

shall be evaluated pursuant to ss. 216.0158, 216.043, and 216.0446, respectively.

- Executive Office of the Governor by August 1 of each year, unless an alternative date is approved by the Governor and the chairs of the legislative appropriations committees, in a form and manner prescribed by the Executive Office of the Governor and the chairs of the legislative appropriations committees.

 Such long-range program plans for the Judicial Branch shall be submitted by the Chief Justice of the Supreme Court to the President of the Senate and the Speaker of the House of Representatives, and a copy shall be provided to the Executive Office of the Governor.
- (9) Agencies and the judicial branch shall make appropriate adjustments to their long-range program plans to be consistent with the appropriations and performance measures in the General Appropriations Act and legislation implementing the General Appropriations Act. Agencies and the judicial branch have until June 30 15 to make adjustments to their plans and submit the adjusted plans to the Executive Office of the Governor for review.

Section 22. Section 216.023, Florida Statutes, is amended to read:

216.023 Legislative budget requests to be furnished to Legislature by agencies.--

(1) The head of each state agency, except as provided in subsection (2), shall submit a final legislative budget request to the Legislature and to the Governor, as chief budget officer of the state, in the form and manner prescribed in the budget instructions and at such time as specified by the Executive Office of the Governor, based on the agency's

2.4

2.8

- independent judgment of its needs. However, no state agency
 shall submit its complete legislative budget request,

 including all supporting forms and schedules required by this
 chapter, later than September 15 of each year, unless an

 alternative date is approved by the Governor and the chairs of
 the legislative appropriations committees.
 - Administrative Hearings shall submit their complete legislative budget requests directly to the Legislature with a copy to the Governor, as chief budget officer of the state, in the form and manner as prescribed in the budget instructions. However, the complete legislative budget requests, including all supporting forms and schedules required by this chapter, shall be submitted no later than September 15 of each year, unless an alternative date is approved by the Governor and the chairs of the legislative appropriations committees.
 - appropriations committees of the Legislature shall jointly develop legislative budget instructions for preparing the exhibits and schedules that make up the agency budget from which each agency and the judicial branch shall prepare their budget request. The budget instructions shall be consistent with s. 216.141 and shall be transmitted to each agency and to the judicial branch no later than June 15 of each year, unless an alternative date is approved by the Governor and the chairs of the legislative appropriations committees. In the event that agreement cannot be reached between the Executive Office of the Governor and the appropriations committees of the Legislature regarding legislative budget instructions, the issue shall be resolved by the Governor, the President of the Senate, and the Speaker of the House of Representatives.

3

4

5

6

7

8

9 10

13

14

15

16 17

18

19 20

21

22

23

2425

2627

28

- (4)(a) The legislative budget request must contain for each program:
- The constitutional or statutory authority for a program, a brief purpose statement, and approved program components.
- 2. Information on expenditures for 3 fiscal years (actual prior-year expenditures, current-year estimated expenditures, and agency budget requested expenditures for the next fiscal year) by appropriation category.
 - 3. Details on trust funds and fees.
- 11 4. The total number of positions (authorized, fixed, 12 and requested).
 - 5. An issue narrative describing and justifying changes in amounts and positions requested for current and proposed programs for the next fiscal year.
 - 6. Information resource requests.
 - 7. Legislatively approved output and outcome performance measures and any proposed revisions to measures.
 - 8. Proposed performance standards for each performance measure and justification for the standards and the sources of data to be used for measurement.
 - 9. Prior-year performance data on approved performance measures and an explanation of deviation from expected performance. Performance data must be assessed for reliability in accordance with s. 20.055.
 - 10. Proposed performance incentives and disincentives.
 - 11. Supporting information, including applicable cost-benefit analyses, business case analyses, performance contracting procedures, service comparisons, and impacts to performance standards for any requests to outsource or privatize agency functions.

9

11 12

13

14 15

16

18

19

2021

22

23

2.4

2.5

2627

2.8

29

12. An evaluation of current outsourcing and
privatization initiatives, if any, including an assessment of
contractor performance, a comparison of anticipated service
levels to actual service levels, and a comparison of estimated
savings to actual savings achieved. Consolidated reports
issued by the Department of Management Services may be used to
satisfy this requirement.

- (b) It is the intent of the Legislature that total accountability measures, including unit-cost data, serve not only as a budgeting tool but also as a policymaking tool and an accountability tool. Therefore, each state agency and the judicial branch must submit a one-page summary of information for the preceding year in accordance with the legislative budget instructions. Each one-page summary must contain:
- 1. The final budget for the agency and the judicial branch.
 - 2. Total funds from the General Appropriations Act.
 - 3. Adjustments to the General Appropriations Act.
 - 4. The line-item listings of all activities.
- $\label{eq:complexity} \textbf{5.} \quad \text{The number of activity units performed or} \\ \text{accomplished.}$
- 6. Total expenditures for each activity, including amounts paid to contractors and subordinate entities.

 Expenditures related to administrative activities not aligned with output measures must consistently be allocated to activities with output measures prior to computing unit costs.
- 7. The cost per unit for each activity, including the costs allocated to contractors and subordinate entities.
- 8. The total amount of reversions and pass-through expenditures omitted from unit-cost calculations.

3

4

5

7

8

9 10

11 12

13

14

15 16

17

18

19 20

21

2.2

23

2425

2627

2.8

29

30

31

At the regular session immediately following the submission of the agency unit cost summary, the Legislature shall reduce in the General Appropriations Act for the ensuing fiscal year, by an amount equal to at least 10 percent of the allocation for the fiscal year preceding the current fiscal year, the funding of each state agency that fails to submit the report required under this paragraph.

(5) At the time specified in the legislative budget instructions and in sufficient time to be included in the Governor's recommended budget, the judicial branch is required to submit a performance based program budget request. The Chief Justice of the Supreme Court shall identify and, after consultation with the Office of Program Policy Analysis and Government Accountability, submit to the President of the Senate and the Speaker of the House of Representatives a list of proposed programs and associated performance measures. The judicial branch shall provide documentation to accompany the list of proposed programs and performance measures as provided under subsection (4). The judicial branch shall submit a performance based program agency budget request using the programs and performance measures adopted by the Legislature. The Chief Justice may propose revisions to approved programs or performance measures for the judicial branch. The Legislature shall have final approval of all programs and associated performance measures and standards for the judicial branch through the General Appropriations Act or legislation implementing the General Appropriations Act. By September 15, 2001, the Chief Justice of the Supreme Court shall submit to the President of the Senate and the Speaker of the House of Representatives a performance based program budget request for

programs of the judicial branch approved by the Legislature 2 and provide a copy to the Executive Office of the Governor. 3 (5) (6) Agencies must maintain a comprehensive performance accountability system and provide a list of 4 performance measures maintained by the agency which are in 5 addition to the measures approved by the Legislature. 7 (6)(7) Annually, by June 30, executive agencies shall submit to the Executive Office of the Governor adjustments to 8 their performance standards based on the amounts appropriated 9 for each program by the Legislature. When such an adjustment 10 is made, all performance standards, including any adjustments 11 12 made, shall be reviewed and revised as necessary by the 13 Executive Office of the Governor and, upon approval, submitted to the Legislature pursuant to the review and approval process 14 provided in s. 216.177. The Senate and the House of 15 Representatives appropriations committees Senate Committee on 16 Fiscal Policy and the House of Representatives Fiscal 18 Responsibility Council shall advise Senate substantive committees and House of Representatives substantive 19 committees, respectively, of all adjustments made to 20 21 performance standards or measures. The Executive Office of the 22 Governor shall maintain both the official record of 23 adjustments to the performance standards as part of the agency's approved operating budget and the official 2.4 performance ledger. As used in this section, the term 2.5 26 "official record" "performance ledger" means the official 27 compilation of information about state agency 2.8 performance-based programs and measures, including approved 29 programs, approved outputs and outcomes, baseline data, 30 approved standards for each performance measure and any 31

2.4

approved adjustments thereto, as well as actual agency performance for each measure.

(7)(8) As a part of the legislative budget request, the head of each state agency and the Chief Justice of the Supreme Court for the judicial branch shall include an inventory of all litigation in which the agency is involved that may require additional appropriations to the agency, that may significantly affect revenues received or anticipated to be received by the state, or that may require or amendments to the law under which the agency operates. No later than March 1 following the submission of the legislative budget request, the head of the state agency and the Chief Justice of the Supreme Court shall provide an update of any additions or changes to the inventory. Such inventory shall include information specified annually in the legislative budget instructions.

(8)(9) Annually, by June 30, the judicial branch shall make adjustments to any performance standards for approved programs based on the amount appropriated for each program, which shall be submitted to the Legislature pursuant to the notice and review process provided in s. 216.177. The Senate and the House of Representatives appropriations committees

Senate Committee on Fiscal Policy and the House Fiscal Responsibility Council shall advise Senate substantive committees and House substantive committees, respectively, of all adjustments made to performance standards or measures.

(9)(10) The Executive Office of the Governor shall review the legislative budget request for technical compliance with the budget format provided for in the budget instructions. The Executive Office of the Governor shall notify the agency or the judicial branch of any adjustment

2.4

2.5

2.8

required. The agency or judicial branch shall make the appropriate corrections as requested. If the appropriate technical corrections are not made as requested, the Executive Office of the Governor shall adjust the budget request to incorporate the appropriate technical corrections in the format of the request.

(10)(11) At any time after the Governor <u>submits his or</u> her and the Chief Justice submit their recommended <u>budget</u> budgets to the Legislature, the head of the agency or judicial branch may amend his or her request by transmitting to the Governor and the Legislature an amended request in the form and manner prescribed in the legislative budget instructions.

(11)(12) The legislative budget request from each agency and from the judicial branch shall be reviewed by the Legislature. The review may allow for the opportunity to have information or testimony by the agency, the judicial branch, the Auditor General, the Office of Program Policy Analysis and Government Accountability, the Governor's Office of Planning and Budgeting, and the public regarding the proper level of funding for the agency in order to carry out its mission.

(12)(13) In order to ensure an integrated state planning and budgeting process, the agency long-range plan should be reviewed by the Legislature.

Section 23. Section 216.031, Florida Statutes, is amended to read:

216.031 Target budget request.--Either chair of a legislative appropriations committee, or the Executive Office of the Governor for state agencies, may require the agency or the Chief Justice to address major issues separate from those outlined in s. 216.023, this section, and s. 216.043 for inclusion in the requests of the agency or of the judicial

branch. The issues shall be submitted to the agency no later than July 30 of each year and shall be displayed in its requests as provided in the budget instructions. 3 Executive Office of the Governor may request an agency, or the chair of the appropriations committees of the Senate or House 5 of Representatives may request any agency or the judicial branch, to submit no later than September 30 of each year a 8 budget plan with respect to targets established by the Governor or either chair. The target budget shall require each 9 entity to establish an order of priorities for its budget 10 issues and may include requests for multiple options for the 11 budget issues. The target budget may also require each entity 13 to submit a program budget or a performance based budget in the format prescribed by the Executive Office of the Governor 14 or either chair; provided, however, The target budget format 15 16 shall be compatible with the planning and budgeting system requirements set out in s. 216.141. Such a request shall not 18 influence the agencies' or judicial branch's independent judgment in making legislative budget requests, as required by 19 20 law. 21 Section 24. <u>Subsections (2), (3), (8), and (9) of</u> 22 section 216.052, Florida Statutes, are repealed. 23 Section 25. Subsection (5) of section 216.053, Florida 2.4 Statutes, is repealed. 25 Section 26. Section 216.065, Florida Statutes, is amended to read: 26 27 216.065 Fiscal impact statements on actions affecting 2.8 the budget. -- In addition to the applicable requirements of chapter 120, before the Governor, or Governor and Cabinet as a 29 body, performing any constitutional or statutory duty, or 30 before any state agency or statutorily authorized entity takes

1	take any final action that will affect revenues, directly
2	require a request for an increased or new appropriation in the
3	following fiscal year, or that will transfer current year
4	funds, it they shall first provide the legislative
5	appropriations committees with a fiscal impact statement that
6	details the effects of such action on the budget. The fiscal
7	impact statement must specify the estimated budget and revenue
8	impacts for the current year and the 2 subsequent fiscal years
9	at the same level of detail required to support a legislative
10	budget request, including amounts by appropriation category
11	and fund.
12	Section 27. Subsection (3) is added to section
13	216.081, Florida Statutes, to read:
14	216.081 Data on legislative and judicial branch
15	expenses
16	(3) If the Governor does not receive timely estimates
17	of the financial needs of the legislative branch, the
18	Governor's recommended budget must include the amounts
19	appropriated and budget entity structure established in the
20	most recent General Appropriations Act.
21	Section 28. Subsections (7) and (8) of section
22	216.136, Florida Statutes, are repealed.
23	Section 29. Subsection (1) of section 216.162, Florida
24	Statutes, is amended to read:
25	216.162 Governor's recommended budget to be furnished
26	Legislature; copies to members
27	(1) At least $\underline{40}$ $\underline{45}$ days before the scheduled annual
28	legislative session, the Governor shall furnish each senator
29	and representative a copy of his or her recommended balanced
30	budget for the state, based on the Governor's own conclusions
31	and judgment; provided, however, that in his or her first year

4

5 6

7

8

9 10

11 12

13

14

15

16 17

18

19

20 21

22

23

2.4

in office a new Governor may request, subject to approval of 2 the President of the Senate and the Speaker of the House of Representatives, that his or her recommended balanced budget be submitted at a later time prior to the Governor's first regular legislative session.

Section 30. Subsections (1), (2), (3), and (4) of section 216.167, Florida Statutes, are amended to read:

216.167 Governor's recommendations.--The Governor's recommendations shall include a financial schedule that provides:

- (1) The Governor's estimate of the recommended recurring revenues available in the Budget Stabilization Fundthe Working Capital Fund, and the General Revenue Fund.
- (2) The Governor's estimate of the recommended nonrecurring revenues available in the Budget Stabilization Fund, the Working Capital Fund, and the General Revenue Fund.
- (3) The Governor's recommended recurring and nonrecurring appropriations from the Budget Stabilization Fund, the Working Capital Fund, and the General Revenue Fund.
- (4) The Governor's estimates of any interfund loans or temporary obligations of the Budget Stabilization Fund, the General Revenue Working Capital Fund, or trust funds, which loans or obligations are needed to implement his or her recommended budget.
- Section 31. Subsection (4) of section 216.168, Florida 25 Statutes, is amended to read: 26
- 27 216.168 Governor's amended revenue or budget 2.8 recommendations; optional and mandatory .--
- (4) If the Governor determines, at any time after he 29 30 or she has furnished the Legislature with his or her recommendations or amended recommendations, that the revenue

estimates upon which the Governor's recommendations were based are insufficient to fund these recommendations, the Governor shall amend his or her revenues or appropriations 3 recommendations to bring the Governor's recommended budget 5 into balance. On or after March 1, if the Governor determines that there is insufficient time to provide the information for 7 the amended recommendations required in ss. 216.164 and 8 216.166, he or she shall be exempt from such requirement. 9 Section 32. Subsections (1), (2), and (3) of section 10 216.177, Florida Statutes, are amended to read: 216.177 Appropriations acts, statement of intent, 11 12 violation, notice, review and objection procedures .--13 (1) When an appropriations act is delivered to the Governor after the Legislature has adjourned sine die, as soon 14 as practicable, but no later than the 10th day before the end 15 of the period allowed by law for veto consideration in any 16 year in which an appropriation is made, the chairs of the 18 legislative appropriations committees shall jointly transmit: (a) The official list of General Revenue Fund 19 appropriations determined in consultation with the Executive 20 21 Office of the Governor to be nonrecurring; and 22 (b) The documents set forth in s. 216.0442(2)(a) and 23 (c), 2.4 to the Executive Office of the Governor, the Chief Financial 25 Officer, the Auditor General, the director of the Office of 26 27 Program Policy Analysis and Government Accountability, the Chief Justice of the Supreme Court, and each state agency. A 29 request for additional explanation and direction regarding the legislative intent of the General Appropriations Act during 30 the fiscal year may be made to the chairs of the

3

4

5

8

9

10

11 12

13

14

15 16

18

19

2021

22

23

2425

26

27

2.8

29

30

appropriations committees of the Legislature chair and vice chair of the Legislative Budget Commission or the President of the Senate and the Speaker of the House of Representatives only by and through the Executive Office of the Governor for state agencies, and by and through the Chief Justice of the Supreme Court for the judicial branch, as is deemed necessary. However, the Chief Financial Officer may also request further clarification of legislative intent pursuant to the Chief Financial Officer's responsibilities related to his or her preaudit function of expenditures.

(2)(a) Whenever notice of action to be taken by the Executive Office of the Governor or the Chief Justice of the Supreme Court is required by this chapter, such notice shall be given to the chairs of the appropriations committees of the Legislature chair and vice chair of the Legislative Budget Commission in writing, and shall be delivered at least 14 days prior to the action referred to, unless a shorter period is approved in writing by the chairs chair. If the action is solely for the release of funds appropriated by the Legislature, the notice shall be delivered at least 3 days before the effective date of the action. Action shall not be taken on any budget item for which this chapter requires notice to the Legislative Budget Commission or the appropriations committees without such notice having been provided, even though there may be good cause for considering such item.

(b) If the <u>chairs of the appropriations committees of</u>
<u>the Legislature</u> chair and vice chair of the Legislative Budget
<u>Commission</u> or the President of the Senate and the Speaker of
the House of Representatives timely advise, in writing, the
Executive Office of the Governor or the Chief Justice of the

2627

29

Supreme Court that an action or a proposed action, including 2 any expenditure of funds resulting from the settlement of 3 litigation involving a state agency or officer, whether subject to the notice and review requirements of this chapter 4 or not, exceeds the delegated authority of the Executive 5 Office of the Governor for the executive branch or the Chief 7 Justice for the judicial branch, respectively, or is contrary 8 to legislative policy and intent, the Governor or the Chief Justice of the Supreme Court shall void such action and 9 instruct the affected state agency or entity of the judicial 10 branch to change immediately its spending action or spending 11 12 proposal until the Legislative Budget Commission or the 13 Legislature addresses the issue. The written documentation shall indicate the specific reasons that an action or proposed 14 action exceeds the delegated authority or is contrary to 15 legislative policy and intent. 16 17 (c) The House of Representatives and the Senate shall 18 provide by rule that any member of the House of Representatives or Senate may request, in writing, of either 19 the President of the Senate or the Speaker of the House of 20 21 Representatives to initiate the procedures of paragraph (b). 22 (3) The Legislature may annually specify any 23 incentives and disincentives for agencies operating programs under performance-based program budgets pursuant to this 2.4

Section 33. Subsections (1), (2), (4), (6), (12), and (16) of section 216.181, Florida Statutes, are amended to read:

chapter in the General Appropriations Act or legislation

implementing the General Appropriations Act.

216.181 Approved budgets for operations and fixed capital outlay.--

- containing appropriations shall be considered the original approved operating budgets for operational and fixed capital expenditures. Amendments to the approved operating budgets for operational and fixed capital outlay expenditures from state agencies may be requested only through the Executive Office of the Governor and approved by the Governor and the Legislative Budget Commission as provided in this chapter. Amendments from the judicial branch may be requested only through, and approved by, the Chief Justice of the Supreme Court and must be approved by the Chief Justice and the Legislative Budget Commission as provided in this chapter. This includes amendments which are necessary to implement the provisions of s. 216.212 or s. 216.221.
- (2) Amendments to the original approved operating budgets for operational and fixed capital outlay expenditures must comply with the following guidelines in order to be approved by the Governor and the Legislative Budget Commission as provided in this chapter for the executive branch and the Chief Justice and the Legislative Budget Commission for the judicial branch:
- $% \left(A\right) =\left(A\right) =0$ (a) The amendment must be consistent with legislative policy and intent.
- (b) The amendment may not initiate or commence a new program, except as authorized by this chapter, or eliminate an existing program.
- (c) Except as authorized in s. 216.292 or other provisions of this chapter, the amendment may not provide funding or increased funding for items which were funded by the Legislature in an amount less than that requested by the agency $\frac{1}{2}$ or $\frac{1$

2.4

recommended by the Governor, or which were vetoed by the Governor.

- (d) For amendments that involve trust funds, there must be adequate and appropriate revenues available in the trust fund and the amendment must be consistent with the laws authorizing such trust funds and the laws relating to the use of the trust funds. However, a trust fund shall not be increased in excess of the original approved budget, except as provided in subsection (11).
- (e) The amendment shall not conflict with any provision of law.
- (f) The amendment must not provide funding for any issue which was requested by the agency or branch in its legislative budget request and not funded in the General Appropriations Act.
- (g) The amendment must include a written description of the purpose of the proposed change, an indication of why interim budget action is necessary, and the intended recipient of any funds for contracted services.
- (h) The amendment must not provide general salary increases which the Legislature has not authorized in the General Appropriations Act or other laws.
- (4) To the extent possible, individual members of the Senate and the House of Representatives should be advised of budget amendments requested by the executive branch and judicial branch.
- (6)(a) The Executive Office of the Governor or the Chief Justice of the Supreme Court may require the submission of a detailed plan from the agency or entity of the judicial branch affected, consistent with the General Appropriations Act, special appropriations acts, and statements the statement

of intent before transferring and releasing the balance of a lump-sum appropriation. The provisions of this paragraph are subject to the notice and review procedures set forth in s. 216.177.

(b) The Executive Office of the Governor and the Chief Justice of the Supreme Court may amend, without approval of the Legislative Budget Commission, state agency and judicial branch entity budgets, respectively, to reflect the transferred funds and to provide the associated increased salary rate based on the approved plans for lump-sum appropriations. The provisions of this paragraph are subject to the notice and review procedures set forth in s. 216.177.

2.4

2.8

The Executive Office of the Governor shall transmit to each state agency and the Chief Financial Officer, and the Chief Justice shall transmit to each judicial branch component and the Chief Financial Officer, any approved amendments to the approved operating budgets.

refunds, payments to the United States Treasury, payments of the service charge to the General Revenue Fund, and transfers of funds specifically required by law. Such authorized budget, together with related releases, shall be transmitted by the state agency or by the judicial branch to the Chief Financial Officer for entry in his or her records in the manner and format prescribed by the Executive Office of the Governor in consultation with the Chief Financial Officer. A copy of such authorized budgets shall be furnished to the Executive Office of the Governor or the Chief Justice, the chairs of the legislative committees responsible for developing the general appropriations acts, and the Auditor General. The Governor may

25

2627

2.8

29

30

withhold approval of nonoperating investment authority for 2 certain trust funds when deemed in the best interest of the state. The Governor for the executive branch, and the Chief 3 Justice for the judicial branch, may establish nonoperating 4 budgets, with the approval of the chairs of the Senate and the 5 6 House of Representatives appropriations committees, for 7 transfers, purchase of investments, special expenses, 8 distributions, and any other nonoperating budget categories 9 they deem necessary and in the best interest of the state and consistent with legislative intent and policy. The provisions 10 11 of this subsection are subject to the notice, review, and 12 objection procedures set forth in s. 216.177. For purposes of 13 this section, the term "nonoperating budgets" means nonoperating disbursement authority for purchase of 14 investments, refunds, payments to the United States Treasury, 15 transfers of funds specifically required by law, distributions 16 17 of assets held by the state in a trustee capacity as an agent 18 of fiduciary, special expenses, and other nonoperating budget categories as determined necessary by the Executive Office of 19 the Governor and the chairs of the Senate and the House of 20 21 Representatives appropriations committees, not otherwise 22 appropriated in the General Appropriations Act. 23 (16)(a) Funds provided in any specific appropriation

- (16)(a) Funds provided in any specific appropriation in the General Appropriations Act may be advanced if the General Appropriations Act specifically so provides.
- (b) Any agency, or the judicial branch, that has been authorized by the General Appropriations Act or expressly authorized by other law to make advances for program startup or advances for contracted services, in total or periodically, shall limit such disbursements to other governmental entities and not-for-profit corporations. The amount which may be

advanced shall not exceed the expected cash needs of the 2 contractor or recipient within the initial 3 months. Thereafter, disbursements shall only be made on a 3 reimbursement basis. Any agreement that provides for 4 advancements may contain a clause that permits the contractor 5 6 or recipient to temporarily invest the proceeds, provided that 7 any interest income shall either be returned to the agency or 8 be applied against the agency's obligation to pay the contract 9 amount. This paragraph does not constitute lawful authority to make any advance payment not otherwise authorized by laws 10 relating to a particular agency or general laws relating to 11 12 the expenditure or disbursement of public funds. The Chief 13 Financial Officer may, after consultation with the legislative appropriations committees, advance funds beyond a 3-month 14 requirement if it is determined to be consistent with the 15 intent of the approved operating budget. 16 17 (c) Unless specifically prohibited in the General 18 Appropriations Act, funds appropriated to the Department of Children and Family Services and the Department of Health may 19 be advanced for those contracted services that were approved 20 21 for advancement by the Comptroller in fiscal year 1993 1994, 22 including those services contracted on a fixed price or 23 unit cost basis. Section 34. Effective July 1, 2005, subsections (8), 2.4 (9), and (10) of section 216.181, Florida Statutes, are 2.5 amended to read: 26 27 216.181 Approved budgets for operations and fixed 2.8 capital outlay .--29 (8) As part of the approved operating budget, the 30 Executive Office of the Governor shall furnish to each state agency, and the Chief Justice of the Supreme Court shall

2.8

furnish to the entity of the judicial branch, an approved annual salary rate for each budget entity containing a salary appropriation. This rate shall be based upon the actual salary rate and shall be consistent with the General Appropriations Act or special appropriations acts. The annual salary rate shall be:

- (a) <u>Determined by Calculated based on</u> the <u>actual</u> salary rate <u>in effect on June 30</u>, and the salary policy and the number of authorized positions as specified in the General Appropriations Act and <u>adjusted for reorganizations authorized</u> by law, for any other appropriations made by law, and, subject to s. 216.177, for distributions of lump sum appropriations and administered funds special appropriations acts, or as provided pursuant to s. 216.177.
- (b) Controlled by the budget entity department or agency; except for the Department of Education, which shall be controlled by division and for the judicial branch, which shall be controlled at the branch level.
 - (c) Assigned to the number of authorized positions.
- (9)(a) The calculation for the annual salary rate for vacant and newly authorized positions shall be at no more than the midpoint of the range of the pay grade for the position or as provided in the General Appropriations Act.
- (b) No agency or the judicial branch may exceed its maximum approved annual salary rate for the fiscal year. However, at any time during the fiscal year, an agency or entity of the judicial branch may exceed its approved rate for all budget entities by no more than 5 percent, provided that, by June 30 of every fiscal year, the agency or entity of the judicial branch has reduced its salary rate so that the salary

3 4

5 6

7

8

9

10

11 12

13

14

15

16

18

19

2021

22

23

2.4

2526

27

29

rate for each budget entity is within the approved rate limit for that budget entity.

(10)(a) The Legislative Budget Commission Executive Office of the Governor and the Chief Justice of the Supreme Court may authorize increases or decreases in increase or decrease the approved salary rate for positions for the purpose of implementing the General Appropriations Act, special appropriations acts, and actions pursuant to s. 216.262 consistent with legislative intent and policy. Other adjustments to approved salary rate must be approved by the Legislative Budget Commission pursuant to the request of the agency filed with the Executive Office of the Governor or pursuant to the request of an entity of the judicial branch filed with the Chief Justice of the Supreme Court, if deemed necessary and in the best interest of the state and consistent with legislative policy and intent. The provisions of this paragraph are subject to the notice and review procedures set forth in s. 216.177.

- (b) Lump-sum salary bonuses may be provided only if specifically appropriated or provided pursuant to s. 110.1245 or s. 216.1815.
- (c) State agencies and the judicial branch shall report, each fiscal quarter, the number of filled positions, the number of vacant positions, and the salary rate associated with each category to the Legislative Budget Commission in a form and manner prescribed by the commission.
- (d) The salary rate provisions of subsections (8) and
 (9) and this subsection do not apply to the general office
 program of the Executive Office of the Governor.
- 30 Section 35. Sections 216.1825 and 216.183, Florida
 31 Statutes, are repealed.

Section 36. Section 216.192, Florida Statutes, is 2 amended to read: 3 216.192 Release of appropriations; revision of 4 budgets. --5 (1) Unless otherwise provided in the General Appropriations Act, on July 1 of each fiscal year, up to 25 7 percent of the original approved operating budget of each agency and of the judicial branch may be released until such 8 time as annual plans for quarterly releases for all 9 appropriations have been developed, approved, and furnished to 10 the Chief Financial Officer by the Executive Office of the 11 12 Governor for state agencies and by the Chief Justice of the 13 Supreme Court for the judicial branch. The plans, including appropriate plans of releases for fixed capital outlay 14 projects that correspond with each project schedule, shall 15 attempt to maximize the use of trust funds and shall be 16 transmitted to the Chief Financial Officer by August 1 of each 18 fiscal year. Such releases shall at no time exceed the total appropriations available to a state agency or to the judicial 19 branch, or the approved budget for such agency or the judicial 20 21 branch if less. The Chief Financial Officer shall enter such releases in his or her records in accordance with the release 23 plans prescribed by the Executive Office of the Governor and the Chief Justice, unless otherwise amended as provided by 2.4 law. The Executive Office of the Governor and the Chief 2.5 26 Justice shall transmit a copy of the approved annual releases 27 to the head of the state agency, the chair and vice chair of the Legislative Budget Commission, and the Auditor General. The Chief Financial Officer shall authorize all expenditures 29 to be made from the appropriations on the basis of such 30 releases and in accordance with the approved budget, and not

2.4

2.8

otherwise. Expenditures shall be authorized only in accordance with legislative authorizations. Nothing herein precludes periodic reexamination and revision by the Executive Office of the Governor or by the Chief Justice of the annual plans for release of appropriations and the notifications of the parties of all such revisions.

- (2) Any department under the direct supervision of a member of the Cabinet or of a board consisting of the Governor and members of the Cabinet which contends that the plan for releases of funds appropriated to it is contrary to the approved operating budget shall have the right to have the issue reviewed by the Administration Commission which shall decide such issue by majority vote. The appropriations committees of the Legislature may advise the Administration Commission on the issue.
- (3) The Executive Office of the Governor shall make releases within the amounts appropriated and as requested for all appropriations to the legislative branch, and the provisions of subsections (1) and (2) shall not apply to the legislative branch.
- (4) The legislative appropriations committees may advise the Chief Financial Officer, the Executive Office of the Governor, or the Chief Justice relative to the release of any funds under this section.
- (4)(5) The annual plans of releases authorized by this section may be considered by the Revenue Estimating Conference in preparation of the statement of financial outlook.
- (5) In order to implement directives contained in the General Appropriations Act or to prevent deficits pursuant to s. 216.221, the Executive Office of the Governor for the executive branch and the Chief Justice for the judicial branch

1	may place appropriations in budget reserve or mandatory
2	reserve.
3	(6) The provisions of this section are subject to the
4	notice and review procedures set forth in s. 216.177.
5	Section 37. Section 216.195, Florida Statutes, is
6	amended to read:
7	216.195 Impoundment of funds; restrictedThe
8	Executive Office of the Governor, the Chief Justice of the
9	Supreme Court, any member of the Cabinet, or any state agency
10	shall not impound any appropriation except as necessary to
11	avoid or eliminate a deficit pursuant to the provisions of s.
12	216.221. As used in this section, the term "impoundment"
13	means the omission of any appropriation or part of an
14	appropriation in the approved operating plan prepared pursuant
15	to s. 216.181 or in the schedule of releases prepared pursuant
16	to s. 216.192 or the failure of any state agency or the
17	judicial branch to spend an appropriation for the stated
18	purposes authorized in the approved operating budget. The
19	provisions of this section are subject to the notice and
20	review procedures of s. 216.177. The Governor or either house
21	of the Legislature may seek judicial review of any action or
22	proposed action which violates the provisions of this section.
23	Section 38. Subsections (2), (3), (5), (7), (9), and
24	(10) of section 216.221, Florida Statutes, are amended to
25	read:
26	216.221 Appropriations as maximum appropriations;
27	adjustment of budgets to avoid or eliminate deficits
28	(2) The Legislature may annually provide direction in
29	the General Appropriations Act regarding use of any state
30	funds the Budget Stabilization Fund and Working Capital Fund
31	to offset General Revenue Fund deficits.

2.4

2.5

2.8

(3) For purposes of preventing a deficit in the General Revenue Fund, all branches and agencies of government that receive General Revenue Fund appropriations shall participate in deficit reduction efforts. Absent specific legislative direction in the General Appropriations Act, when budget reductions are required in order to prevent a deficit under the provisions of subsection (7), each branch shall reduce its General Revenue Fund appropriations by a proportional amount.

(5)(a) If, in the opinion of the Governor, after consultation with the Revenue Estimating Conference, a deficit will occur in the General Revenue Fund, he or she shall so certify to the commission and to the Chief Justice of the Supreme Court. No more than 30 days after certifying that a deficit will occur in the General Revenue Fund, the Governor shall develop for the executive branch, and the Chief Justice of the Supreme Court shall develop for the judicial branch, and provide to the commission and to the Legislature plans of action to eliminate the deficit.

and the Speaker of the House of Representatives, after consultation with the Revenue Estimating Conference, a deficit will occur in the General Revenue Fund and the Governor has not certified the deficit, the President of the Senate and the Speaker of the House of Representatives shall so certify. Within 30 days after such certification, the Governor shall develop for the executive branch and the Chief Justice of the Supreme Court shall develop for the judicial branch, and provide to the commission and to the Legislature, plans of action to eliminate the deficit.

1	$\frac{(c)(b)}{(b)}$ In developing a plan of action to prevent
2	deficits in accordance with subsection (7), the Governor and
3	Chief Justice shall, to the extent possible, preserve
4	legislative policy and intent, and, absent any specific
5	direction to the contrary in the General Appropriations Act,
6	the Governor and Chief Justice shall comply with the following
7	guidelines for reductions in the approved operating budgets of
8	the executive branch and the judicial branch:
9	1. Entire statewide programs previously established by
10	the Legislature should not be eliminated.
11	1.2. Education budgets should not be reduced more than
12	provided for in s. 215.16(2).
13	2.3. The use of nonrecurring funds to solve recurring
14	deficits should be minimized.
15	3.4. Newly created programs that are not fully
16	implemented and programs with critical audits, evaluations,
17	and reviews should receive first consideration for reductions.
18	4.5. No agencies or branches of government receiving
19	appropriations should be exempt from reductions.
20	5.6. When reductions in positions are required, the
21	focus should be initially on vacant positions.
22	7. Any reductions applied to all agencies and branches
23	should be uniformly applied.
24	6.8. Reductions that would cause substantial losses of
25	federal funds should be minimized.
26	9. To the greatest extent possible, across the board,
27	prorated reductions should be considered.
28	7.10. Reductions to statewide programs should occur
29	only after review of programs that provide only local
30	benefits.

3

4

5

7

8

9

10

11 12

13

14

15 16

18

- 8.11. Reductions in administrative and support functions should be considered before reductions in direct-support services.
- 9.12. Maximum reductions should be considered in budgets for expenses including travel and in budgets for equipment replacement, outside consultants, and contracts.
- 10.13. Reductions in salaries for elected state officials should be considered.
- 11.14. Reductions that adversely affect the public health, safety, and welfare should be minimized.
- 12.15. The Budget Stabilization Fund should not be reduced to a level that would impair the financial stability of this state.
- 13.16. Reductions in programs that are traditionally funded by the private sector and that may be assumed by private enterprise should be considered.
- 14.17. Reductions in programs that are duplicated among state agencies or branches of government should be considered.
- 20 (7) Deficits in the General Revenue Fund that do not 21 meet the amounts specified by subsection (6) shall be resolved 22 by the Governor Commission for the executive branch and the 23 Chief Justice of the Supreme Court for the judicial branch. The Governor commission and Chief Justice shall implement any 2.4 directions provided in the General Appropriations Act related 25 to eliminating deficits and to reducing agency and judicial 26
- 27 branch budgets, including the use of those legislative
- appropriations voluntarily placed in reserve. In addition,
- the Governor commission shall implement any directions in the 29
- General Appropriations Act relating to the resolution of 30
- deficit situations. When reducing state agency or judicial

2.8

branch budgets, the <u>Governor commission</u> or the Chief Justice,
respectively, shall use the guidelines prescribed in
subsection (5). The Executive Office of the Governor for the

commission, and the Chief Justice for the judicial branch,
shall implement the deficit reduction plans through amendments
to the approved operating budgets in accordance with s.

216.181.

- (9) If, in the opinion of the Chief Financial Officer, after consultation with the Revenue Estimating Conference, a deficit will occur, he or she shall report his or her opinion to the Governor, the President of the Senate, and the Speaker of the House of Representatives in writing. In the event the Governor does not certify a deficit, or the President of the Senate and the Speaker of the House of Representatives do not certify a deficit, within 10 days after the Chief Financial Officer's report, the Chief Financial Officer shall report his or her findings and opinion to the commission and the Chief Justice of the Supreme Court.
- Conference, the Chief Financial Officer, or any agency responsible for a trust fund that a deficit will occur with respect to the appropriations from a specific trust fund in the current fiscal year, the Governor for the executive branch, or the Chief Justice for the judicial branch, shall develop a plan of action to eliminate the deficit. Before implementing the plan of action, the Governor or the Chief Justice must comply with the provisions of s. 216.177(2), and actions to resolve deficits in excess of \$1 million must be approved by the Legislative Budget Commission. In developing the plan of action, the Governor or the Chief Justice shall, to the extent possible, preserve legislative policy and

intent, and, absent any specific directions to the contrary in 2 the General Appropriations Act, any reductions in appropriations from the trust fund for the fiscal year shall 3 be prorated among the specific appropriations made from the 4 5 trust fund for the current fiscal year. 6 Section 39. Subsection (2) of section 216.231, Florida 7 Statutes, is amended to read: 216.231 Release of certain classified 8 9 appropriations. --10 (2) The release of appropriated funds classified as "deficiency" shall be approved only when a General Revenue 11 12 Fund appropriation for operations of a state agency or of the 13 judicial branch is inadequate because the workload or cost of the operation exceeds that anticipated by the Legislature and 14 a determination has been made by the **Governor** commission that 15 the deficiency will result in an impairment of the activities 16 17 of an agency or of the judicial branch to the extent that the agency is unable to carry out its program as provided by the 18 Legislature in the general appropriations acts. These funds 19 may not be used for creation of any new agency or program, for 20 21 increases of salary, or for the construction or equipping of 22 additional buildings. 23 Section 40. Subsections (3), (6), and (11) of section 216.235, Florida Statutes, are amended to read: 2.4 216.235 Innovation Investment Program.--2.5 (3) For purposes of this section: 26 "Agency" means an official, officer, commission, 27 2.8 authority, council, committee, department, division, bureau, board, section, or other unit or entity of the executive 29 30 branch.

2.4

2.5

(b) "Commission" means the Information Resource Commission.

 $\underline{\text{(b)}(c)}$ "Committee" means the State Innovation Committee.

 $\underline{(c)(d)}$ "Office" means the Office of Tourism, Trade, and Economic Development within the Executive Office of the Governor.

 $\underline{(d)(e)}$ "Review board" means a nonpartisan board composed of private citizens and public employees who evaluate the projects and make funding recommendations to the committee.

- (6) Any agency developing an innovative investment project proposal that involves information technology resources may consult with and seek technical assistance from the state technology office commission. The office shall consult with the state technology office commission for any project proposal that involves information resource technology. The state technology office commission is responsible for evaluating these projects and for advising the committee and review board of the technical feasibility and any transferable benefits of the proposed technology. In addition to the requirements of subsection (5), the agencies shall provide to the state technology office commission any information requested by the state technology office commission to aid in determining that the proposed technology is appropriate for the project's success.
- (11) Funds appropriated for the Innovation Investment Program shall be distributed by the Executive Office of the Governor subject to notice, review, and objection procedures set forth in s. 216.177. The office may transfer funds from the annual appropriation as necessary to administer the

31

program. Proposals considered but not funded by the 2 Legislature as part of an agency legislative budget request or the Governor's budget recommendation are not eliqible to 3 4 receive funding under the Innovation Investment Program. 5 Section 41. Section 216.241, Florida Statutes, is 6 amended to read: 7 216.241 Initiation or commencement of new programs; 8 approval; expenditure of certain revenues .--9 (1) A state agency or the judicial branch may not 10 initiate or commence any new program, including any new federal program or initiative, or make changes in its current 11 12 programs, as provided for in the appropriations act, that 13 require additional financing unless funds have been specifically appropriated by the Legislature or unless the 14 Legislative Budget Commission or the Chief Justice of the 15 16 Supreme Court expressly approves such new program or changes. The commission and the Chief Justice shall give notice as 18 provided in s. 216.177 prior to approving such new program or changes. 19 20 (2) No Changes that which are inconsistent with the 21 approved operating budget may not shall be made to existing programs unless such changes are recommended to the 23 Legislative Budget Commission by the Governor or the Chief Justice and the Legislative Budget Commission expressly 2.4 25 approves such program changes. The provisions of this subsection are subject to the notice, review, and objection 26 27 procedures set forth in s. 216.177. 28 (3) Any revenues generated by any tax or fee imposed

by amendment to the State Constitution after October 1, 1999,

shall not be expended by any agency, as defined in s.

120.52(1), except pursuant to appropriation by the 2 Legislature. 3 (4) A state agency or the judicial branch may not 4 shift functions or responsibilities from agency staff to the 5 private sector or to another agency's staff, including 6 outsourcing, public-private partnerships, or shared-savings 7 initiatives, without specific approval by the Legislature or, absent such specific approval but consistent with legislative 8 intent and policy, without specific approval by the 9 10 Legislative Budget Commission. A request for such approval, including a recommendation submitted in an agency's 11 12 legislative budget request or the Governor's budget 13 recommendation, must include, but need not be limited to, applicable supporting cost-benefit analyses, business case 14 analyses, proposed performance contracting procedures, 15 detailed service comparisons, and impacts to approved 16 performance standards. Adjustments to the approved budget 18 which are not reflected in the General Appropriations Act and which are necessary to implement such shifts of functions and 19 responsibilities must be approved by the Legislative Budget 2.0 21 Commission prior to the execution of any related contracts or 22 other agreements. 23 Section 42. Subsection (2) of section 216.251, Florida Statutes, is amended to read: 2.4 216.251 Salary appropriations; limitations.--2.5 (2)(a) The salary for each position not specifically 26 27 indicated in the appropriations acts shall be as provided in 2.8 one of the following subparagraphs: 29 1. Within the classification and pay plans provided 30 for in chapter 110. 31

2.8

- 2. Within the classification and pay plans established by the Board of Trustees for the Florida School for the Deaf and the Blind of the Department of Education and approved by the State Board of Education for academic and academic administrative personnel.
- 3. Within the classification and pay plan approved and administered by the <u>State Board of Education</u> Board of Regents for those positions in the State University System.
- 4. Within the classification and pay plan approved by the President of the Senate and the Speaker of the House of Representatives, as the case may be, for employees of the Legislature.
- 5. Within the approved classification and pay plan for the judicial branch.
- 6. The salary of all positions not specifically included in this subsection shall be set by the commission or by the Chief Justice for the judicial branch.
- (b) Salary payments shall be made only to employees filling established positions included in the agency's or in the judicial branch's approved budgets and amendments thereto as may be provided by law; provided, however:
- 1. Reclassification of established positions may be accomplished when justified in accordance with the established procedures for reclassifying positions; or
- 2. When the Division of Risk Management of the Department of Financial Services has determined that an employee is entitled to receive a temporary partial disability benefit or a temporary total disability benefit pursuant to the provisions of s. 440.15 and there is medical certification that the employee cannot perform the duties of the employee's regular position, but the employee can perform some type of

2.4

2.8

work beneficial to the agency, the agency may return the employee to the payroll, at his or her regular rate of pay, to perform such duties as the employee is capable of performing, even if there is not an established position in which the employee can be placed. Nothing in this subparagraph shall abrogate an employee's rights under chapter 440 or chapter 447, nor shall it adversely affect the retirement credit of a member of the Florida Retirement System in the membership class he or she was in at the time of, and during, the member's disability.

Section 43. Paragraphs (a) and (c) of subsection (1) of section 216.262, Florida Statutes, are amended to read:

216.262 Authorized positions.--

(1)(a) Unless otherwise expressly provided by law, the total number of authorized positions may not exceed the total provided in the appropriations acts. In the event any state agency or entity of the judicial branch finds that the number of positions so provided is not sufficient to administer its authorized programs, it may file an application with the Executive Office of the Governor or the Chief Justice; and, if the Executive Office of the Governor or Chief Justice certifies that there are no authorized positions available for addition, deletion, or transfer within the agency as provided in paragraph (c) and recommends an increase in the number of positions, the Governor or the Chief Justice may recommend, after a public hearing, authorize an increase in the number of positions for the following reasons only:

- To implement or provide for continuing federal grants or changes in grants not previously anticipated;
 - 2. To meet emergencies pursuant to s. 252.36;

- 3. To satisfy new federal regulations or changes therein;
- 4. To take advantage of opportunities to reduce operating expenditures or to increase the revenues of the state or local government; and
- 5. To authorize positions which were not fixed by the Legislature through error in drafting the appropriations acts.

14

16 17

18

19

2021

22

23

2.4

2526

27

2.8

29

30

31

2

3

4

5 6

Actions recommended pursuant to the provisions of this
paragraph are subject to approval by the Legislative Budget

Commission the notice and review procedures set forth in s.

216.177. A copy of the application, The certification, and the final authorization shall be provided to filed with the

Legislative Budget Commission, the appropriations committees,

- 15 and with the Auditor General.
 - (c)1. The Executive Office of the Governor, under such procedures and qualifications as it deems appropriate, shall, upon agency request, delegate to any state agency authority to add and delete authorized positions or transfer authorized positions from one budget entity to another budget entity within the same division, and may approve additions and deletions of authorized positions or transfers of authorized positions within the state agency when such changes would enable the agency to administer more effectively its authorized and approved programs. The additions or deletions must be consistent with the intent of the approved operating budget, must be consistent with legislative policy and intent, and must not conflict with specific spending policies specified in the General Appropriations Act.
 - 2. The Chief Justice of the Supreme Court shall have the authority to establish procedures for the judicial branch

to add and delete authorized positions or transfer authorized 2 positions from one budget entity to another budget entity, and to add and delete authorized positions within the same budget 3 entity, when such changes are consistent with legislative 4 5 policy and intent and do not conflict with spending policies specified in the General Appropriations Act. 7 3.a. A state agency may be eligible to retain salary 8 dollars for authorized positions eliminated after July 1, 9 2001. The agency must certify the eliminated positions to the Legislative Budgeting Commission. 10 b. The Legislative Budgeting Commission shall 11 12 authorize the agency to retain 20 percent of the salary 13 dollars associated with the eliminated positions and may 14 authorize retention of a greater percentage. All such salary dollars shall be used for permanent salary increases. 15 Section 44. Section 216.292, Florida Statutes, is 16 17 amended to read: 18 (Substantial rewording of section. See s. 216.292, F.S., for present text.) 19 216.292 Appropriations nontransferable; exceptions .--2.0 21 (1)(a) Funds provided in the General Appropriations 2.2 Act or as otherwise expressly provided by law shall be 23 expended only for the purpose for which appropriated, except that such moneys may be transferred as provided in this 2.4 section when it is determined to be in the best interest of 2.5 the state. Appropriations for fixed capital outlay may not be 26 27 expended for any other purpose. Appropriations may not be 2.8 transferred between state agencies, or between a state agency and the judicial branch, unless specifically authorized by 29 30 law.

1	(b)1. Authorized revisions of the original approved
2	operating budget, together with related changes in the plan
3	for release of appropriations, if any, shall be transmitted by
4	the state agency or by the judicial branch to the Executive
5	Office of the Governor or the Chief Justice, respectively, the
6	chairs of the Senate and the House of Representatives
7	appropriations committees, the Office of Program Policy
8	Analysis and Government Accountability, and the Auditor
9	General. Such authorized revisions must be consistent with the
10	intent of the approved operating budget, must be consistent
11	with legislative policy and intent, and may not conflict with
12	specific spending policies specified in the General
13	Appropriations Act.
14	2. Authorized revisions, together with related
15	changes, if any, in the plan for release of appropriations,
16	shall be transmitted by the state agency or by the judicial
17	branch to the Chief Financial Officer for entry in the Chief
18	Financial Officer's records in the manner and format
19	prescribed by the Executive Office of the Governor in
20	consultation with the Chief Financial Officer.
21	3. The Executive Office of the Governor or the Chief
22	Justice shall forward a copy of the revisions within 7 working
23	days to the Chief Financial Officer for entry in his or her
24	records in the manner and format prescribed by the Executive
25	Office of the Governor in consultation with the Chief
26	Financial Officer.
27	(2) The following transfers are authorized to be made
28	by the head of each department or the Chief Justice of the
29	Supreme Court:
30	(a) The transfer of appropriations funded from
31	identical funding sources, except appropriations for fixed

1	capital outlay, and the transfer of amounts included within
2	the total original approved budget and releases as furnished
3	pursuant to ss. 216.181 and 216.192, as follows:
4	1. Between categories of appropriations within a
5	budget entity, if no category of appropriation is increased or
6	decreased by more than 5 percent of the original approved
7	budget or \$250,000, whichever is greater, by all action taken
8	under this subsection.
9	2. Additionally, between budget entities within
10	identical categories of appropriations, if no category of
11	appropriation is increased or decreased by more than 5 percent
12	of the original approved budget or \$250,000, whichever is
13	greater, by all action taken under this subsection.
14	(b) After providing notice at least 5 working days
15	<pre>prior to implementation:</pre>
16	1. The transfer of funds within programs identified in
17	the General Appropriations Act from identical funding sources
18	between the following appropriation categories without
19	limitation so long as such a transfer does not result in an
20	increase to the total recurring general revenue or trust fund
21	cost of the agency or entity of the judicial branch in the
22	subsequent fiscal year: other personal services, expenses,
23	operating capital outlay, food products, state attorney and
24	public defender operations, acquisition of motor vehicles,
25	data processing services, operating and maintenance of patrol
26	vehicles, overtime payments, salary incentive payments,
27	compensation to retired judges, law libraries, and juror and
28	witness payments.
29	2. The transfer of funds and positions from identical
30	funding sources between salaries and benefits appropriation

31 categories within programs identified in the General

1	Appropriations Act. Such transfers must be consistent with	
2	legislative policy and intent and may not adversely affect	
3	achievement of approved performance outcomes or outputs in any	
4	program.	
5	(c) The transfer of funds appropriated to accounts	
6	established for disbursement purposes upon release of such	
7	appropriation upon request of a department and approval by the	
8	Chief Financial Officer. Such transfer may only be made to the	
9	same appropriation category and the same funding source from	
10	which the funds are transferred.	
11	(d) The transfer by the Executive Office of the	
12	Governor of funds from appropriations for public school	
13	operations to a fixed capital outlay appropriation for class	
14	size reduction based on recommendations of the Florida	
15	Education Finance Program Appropriation Allocation Conference	
16	or the Legislative Budget Commission pursuant to s.	
17	1003.03(4)(a). Actions by the Governor under this subsection	
18	are subject to the notice and review provisions of s. 216.177.	
19	(e) The transfer by the Department of Children and	
20	Family Services of general revenue funds appropriated for	
21	targeted case management services to the Agency for Health	
22	Care Administration to fund state match requirements exceeding	
23	the amount specified in the General Appropriations Act for	
24	Medicaid targeted case management services.	
25	(f) The transfer by the Department of Elderly Affairs	
26	of funds that are appropriated for the Assisted Living for the	
27	Elderly Medicaid waiver and not expended to the agency to fund	
28	Medicaid-reimbursed nursing home care.	
29	(q) The transfer of funds appropriated to the	
30	Department of Children and Family Services for developmental	

31 services programs only if the secretary finds that treatment

programs for developmental disabilities will not be adversely 2 affected. 3 (3) The following transfers are authorized with the 4 approval of the Executive Office of the Governor, subject to 5 the notice and review provisions of s. 216.177: 6 (a) The transfer of appropriations for operations from 7 trust funds in excess of those provided in subsection (2), up 8 to \$1 million. 9 (b) The transfer of positions between budget entities. 10 (4) The following transfers are authorized with the approval of the Legislative Budget Commission. Unless waived 11 12 by the chair and vice chair of the commission, notice of such 13 transfers must be provided 14 days before the commission 14 meeting: (a) The transfer of appropriations for operations from 15 the General Revenue Fund in excess of those provided in this 16 17 section but within a state agency or within the judicial 18 branch, as recommended by the Executive Office of the Governor or the Chief Justice of the Supreme Court. 19 2.0 (b) The transfer of appropriations for operations from 21 trust funds in excess of those provided in this section which exceed the greater of 5 percent of the original approved 2.2 23 budget or \$1 million, as recommended by the Executive Office of the Governor or the Chief Justice of the Supreme Court. 2.4 (c) The transfer of the portion of an appropriation 2.5 for a named fixed capital outlay project found to be in excess 2.6 27 of that needed to complete the project to another project for 2.8 which there has been an appropriation in the same fiscal year from the same fund and within the same department where a 29 deficiency is found to exist, at the request of the Executive 30

Office of the Governor for state agencies or the Chief Justice

1	of the Supreme Court for the judicial branch. The scope of a	
2	fixed capital outlay project may not be changed by any	
3	transfer of funds made pursuant to this subsection.	
4	(d) The transfers necessary to accomplish the purposes	
5	of reorganization within state agencies or the judicial branch	
6	authorized by the Legislature when the necessary adjustments	
7	of appropriations and positions have not been provided in the	
8	General Appropriations Act.	
9	(5) No transfer of funds may result in the initiation	
10	of a fixed capital outlay project that has not received a	
11	specific legislative appropriation; except that federal funds	
12	for fixed capital outlay projects for the Department of	
13	Military Affairs, which do not carry a continuing commitment	
14	on future appropriations by the Legislature, may be approved	
15	by the Executive Office of the Governor for the purpose	
16	received, subject to the notice, review, and objection	
17	procedures set forth in s. 216.177.	
18	(6) The Chief Financial Officer shall transfer from	
19	any available funds of an agency or the judicial branch the	
20	following amounts and shall report all such transfers and the	
21	reasons therefor to the legislative appropriations committees	
22	and the Executive Office of the Governor:	
23	(a) The amount due to the Unemployment Compensation	
24	Trust Fund which is more than 90 days delinquent on	
25	reimbursements due to the Unemployment Compensation Trust	
26	Fund. The amount transferred shall be that certified by the	
27	state agency providing unemployment tax collection services	
28	under contract with the Agency for Workforce Innovation	
29	through an interagency agreement pursuant to s. 443.1316.	
30	(b) The amount due to the Division of Risk Management	
31	which is more than 90 days delinquent in payment to the	

5

7

8

9 10

11 12

13

14

15

16

18

19

2021

22

23

2.4

2526

27

2.8

29

30

Division of Risk Management of the Department of Financial

Services for insurance coverage. The amount transferred shall

be that certified by the division.

(c) The amount due to the Communications Working
Capital Trust Fund from moneys appropriated in the General
Appropriations Act for the purpose of paying for services
provided by the state communications system in the Department
of Management Services which is unpaid 45 days after the
billing date. The amount transferred shall be that billed by
the department.

Section 45. Section 216.301, Florida Statutes, is amended to read:

216.301 Appropriations; undisbursed balances.--

(1)(a) Any balance of any appropriation, except an appropriation for fixed capital outlay, which is not disbursed but which is expended or contracted to be expended shall, at the end of each fiscal year, be certified by the head of the affected state agency or the judicial or legislative branches, on or before August 1 of each year, to the Executive Office of the Governor, showing in detail the obligees to whom obligated and the amounts of such obligations. On or before September 1 of each year, the Executive Office of the Governor shall review and approve or disapprove, consistent with legislative policy and intent, any or all of the items and amounts certified by the head of the affected state agency and shall approve all items and amounts certified by the Chief Justice of the Supreme Court for the judicial branch and by the legislative branch and shall furnish the Chief Financial Officer, the legislative appropriations committees, and the Auditor General a detailed listing of the items and amounts approved as legal encumbrances against the undisbursed balance

2.4

2.8

of such appropriation. The review shall assure that trust funds have been fully maximized. Any such encumbered balance remaining undisbursed on December 31 of the same calendar year in which such certification was made shall revert to the fund from which appropriated, except as provided in subsection (3), and shall be available for reappropriation by the Legislature. In the event such certification is not made and an obligation is proven to be legal, due, and unpaid, then the obligation shall be paid and charged to the appropriation for the current fiscal year of the state agency or the legislative or judicial branch affected.

- (b) Any balance of any appropriation, except an appropriation for fixed capital outlay, for any given fiscal year remaining after charging against it any lawful expenditure shall revert to the fund from which appropriated and shall be available for reappropriation by the Legislature.
- (c) Each department and the judicial branch shall maintain the integrity of the General Revenue Fund.

 Appropriations from the General Revenue Fund contained in the original approved budget may be transferred to the proper trust fund for disbursement. Any reversion of appropriation balances from programs which receive funding from the General Revenue Fund and trust funds shall be transferred to the General Revenue Fund within 15 days after such reversion, unless otherwise provided by federal or state law, including the General Appropriations Act. The Executive Office of the Governor or the Chief Justice of the Supreme Court shall determine the state agency or judicial branch programs which are subject to this paragraph. This determination shall be subject to the legislative consultation and objection process

1	in this chapter. The Education Enhancement Trust Fund shall
2	not be subject to the provisions of this section.
3	(2)(a) The balance of any appropriation for fixed
4	capital outlay which is not disbursed but expended,
5	contracted, or committed to be expended prior to February 1 of
6	the second fiscal year of the appropriation, or the third
7	fiscal year if it is for an educational facility as defined in
8	chapter 1013 or for a construction project of a state
9	university, shall be certified by the head of the affected
10	state agency or the legislative or judicial branch on February
11	1 to the Executive Office of the Governor, showing in detail
12	the commitment or to whom obligated and the amount of the
13	commitment or obligation. The Executive Office of the Governor
14	shall review and approve or disapprove, consistent with
15	criteria jointly developed by the Executive Office of the
16	Governor and the legislative appropriations committees, the
17	continuation of such unexpended balances. The Executive Office
18	of the Governor shall, not later than February 20 of each
19	year, furnish the Chief Financial Officer, the legislative
20	appropriations committees, and the Auditor General a report
21	listing in detail the items and amounts reverting under the
22	authority of this subsection, including the fund to which
23	reverted and the agency affected.
24	(b) The certification required in this subsection must
25	be in the form and on the date approved by the Executive
26	Office of the Governor. Any balance that is not certified
27	shall revert to the fund from which it was appropriated and be
28	available for reappropriation.
29	(c) The balance of any appropriation for fixed capital
30	outlay certified forward under paragraph (a) which is not
31	disbursed but expended, contracted, or committed to be

1	expended prior to the end of the second fiscal year of the	
2	appropriation, or the third fiscal year if it is for an	
3	educational facility as defined in chapter 1013 or for a	
4	construction project of a state university, and any subsequent	
5	fiscal year, shall be certified by the head of the affected	
6	state agency or the legislative or judicial branch on or	
7	before August 1 of each year to the Executive Office of the	
8	Governor, showing in detail the commitment or to whom	
9	obligated and the amount of such commitment or obligation. On	
10	or before September 1 of each year, the Executive Office of	
11	the Governor shall review and approve or disapprove,	
12	consistent with legislative policy and intent, any or all of	
13	the items and amounts certified by the head of the affected	
14	state agency and shall approve all items and amounts certified	
15	by the Chief Justice of the Supreme Court and by the	
16	legislative branch and shall furnish the Chief Financial	
17	Officer, the legislative appropriations committees, and the	
18	Auditor General a detailed listing of the items and amounts	
19	approved as legal encumbrances against the undisbursed	
20	balances of such appropriations. If such certification is not	
21	made and the balance of the appropriation has reverted and the	
22	obligation is proven to be legal, due, and unpaid, the	
23	obligation shall be presented to the Legislature for its	
24	consideration.	
25	(3) The President of the Senate and the Speaker of the	
26	House of Representatives may notify the Executive Office of	
27	the Governor to retain certified-forward balances from	
28	legislative budget entities until June 30 of the following	
29	fiscal year.	
30	(2)(a) Any balance of any appropriation for fixed	
31	capital outlay not disbursed but expended or contracted or	

3

4

5 6

7

8

9 10

11 12

13

14

15

16 17

18

19

2021

2.2

23

2425

26

2.7

2.8

29

30

31

committed to be expended shall, at the end of each fiscal year, be certified by the head of the affected state agency or the legislative or judicial branch, on or before August 1 of each year, to the Executive Office of the Governor, showing in detail the commitment or to whom obligated and the amount of such commitment or obligation. On or before September 1 of each year, the Executive Office of the Governor shall review and approve or disapprove, consistent with legislative policy and intent, any or all of the items and amounts certified by the head of the affected state agency and shall approve all items and amounts certified by the Chief Justice of the Supreme Court and by the legislative branch and shall furnish the Chief Financial Officer, the legislative appropriations committees, and the Auditor General a detailed listing of the items and amounts approved as legal encumbrances against the undisbursed balances of such appropriations. In the event such certification is not made and the balance of the appropriation has reverted and the obligation is proven to be legal, due, and unpaid, then the same shall be presented to the Legislature for its consideration. (b) Such certification as herein required shall be in the form and on the date approved by the Executive Office of the Governor. Any balance not so certified shall revert to the fund from which appropriated and shall be available for reappropriation. (3) Notwithstanding the provisions of subsection (2), the unexpended balance of any appropriation for fixed capital outlay subject to but not under the terms of a binding contract or a general construction contract prior to February of the second fiscal year, or the third fiscal year if it is

for an educational facility as defined in chapter 1013 or a

3

4 5

6

7

8

9

10

11 12

13

14

15

16

18

19

2021

2.2

23

2.4

2.5

26

27

2.8

29

30

construction project of a state university, of the appropriation shall revert on February 1 of such year to the fund from which appropriated and shall be available for reappropriation. The Executive Office of the Governor shall, not later than February 20 of each year, furnish the Chief Financial Officer, the legislative appropriations committees, and the Auditor General a report listing in detail the items and amounts reverting under the authority of this subsection, including the fund to which reverted and the agency affected. Section 46. Effective July 1, 2005, subsection (1) of section 216.301, Florida Statutes, as amended by this act, is amended to read: 216.301 Appropriations; undisbursed balances.--(1)(a) Any balance of any appropriation, except an appropriation for fixed capital outlay, which is not disbursed but which is expended or contracted to be expended shall, at the end of each fiscal year, be certified by the head of the affected state agency or the judicial or legislative branches, on or before August 1 of each year, to the Executive Office of the Governor, showing in detail the obligees to whom obligated and the amounts of such obligations. On or before September 1 of each year, the Executive Office of the Governor shall review and approve or disapprove, consistent with legislative policy and intent, any or all of the items and amounts certified by the head of the affected state agency and shall approve all items and amounts certified by the Chief Justice of the Supreme Court for the judicial branch and by the legislative branch and shall furnish the Chief Financial Officer, the legislative appropriations committees, and the Auditor General a detailed listing of the items and amounts

2.4

2.8

of such appropriation. The review shall assure that trust funds have been fully maximized. Any such encumbered balance remaining undisbursed on September 30 December 31 of the same calendar year in which such certification was made shall revert to the fund from which appropriated, except as provided in subsection (3), and shall be available for reappropriation by the Legislature. In the event such certification is not made and an obligation is proven to be legal, due, and unpaid, then the obligation shall be paid and charged to the appropriation for the current fiscal year of the state agency or the legislative or judicial branch affected.

- (b) Any balance of any appropriation, except an appropriation for fixed capital outlay, for any given fiscal year remaining after charging against it any lawful expenditure shall revert to the fund from which appropriated and shall be available for reappropriation by the Legislature.
- (c) Each department and the judicial branch shall maintain the integrity of the General Revenue Fund.

 Appropriations from the General Revenue Fund contained in the original approved budget may be transferred to the proper trust fund for disbursement. Any reversion of appropriation balances from programs which receive funding from the General Revenue Fund and trust funds shall be transferred to the General Revenue Fund within 15 days after such reversion, unless otherwise provided by federal or state law, including the General Appropriations Act. The Executive Office of the Governor or the Chief Justice of the Supreme Court shall determine the state agency or judicial branch programs which are subject to this paragraph. This determination shall be subject to the legislative consultation and objection process

not be subject to the provisions of this section. Section 47. Section 216.341, Florida Statutes, is 3 4 amended to read: 5 216.341 Disbursement of Department of Health county 6 health department trust funds; appropriation of authorized 7 positions . --8 (1) County health department trust funds may be expended by the Department of Health for the respective county 9 health departments in accordance with budgets and plans agreed 10 upon by the county authorities of each county and the 11 12 Department of Health. 13 (2) The requirement limitations on appropriations provided in s. 216.262(1) does shall not apply to positions 14 within the Department of Health funded by: 15 16 (a) County health department trust funds; or 17 (b) The United States Trust Fund county health 18 department trust funds. Section 48. Subsection (3) of section 218.60, Florida 19 Statutes, is repealed. 20

in this chapter. The Education Enhancement Trust Fund shall

252.37 Financing.--

Statutes, is amended to read:

21

22

23

2.4

2.5

2627

2.8

29

30

(2) It is the legislative intent that the first recourse be made to funds regularly appropriated to state and local agencies. If the Governor finds that the demands placed upon these funds in coping with a particular disaster declared by the Governor as a state of emergency are unreasonably great, she or he may make funds available by transferring and expending moneys appropriated for other purposes, by transferring and expending moneys out of any unappropriated

Section 49. Subsection (2) of section 252.37, Florida

2.8

surplus funds, or from the Budget Stabilization Fund or Working Capital Fund. Following the expiration or termination of the state of emergency, the Governor may process a budget amendment under the notice and review procedures set forth in s. 216.177 to transfer moneys to satisfy the budget authority granted for such emergency.

Section 50. Subsection (3) of section 265.55, Florida Statutes, is amended to read:

265.55 Claims.--

(3) The authorization for payment delineated in subsection (2) shall be forwarded to the Chief Financial Officer. The Chief Financial Officer shall take appropriate action to execute authorized payment of the claim from unobligated, unappropriated moneys in the General Revenue Working Capital Fund, as defined in s. 215.32.

Section 51. <u>Section 288.1234</u>, <u>Florida Statutes</u>, is <u>repealed</u>.

Section 52. Subsection (5) of section 320.20, Florida Statutes, is amended to read:

320.20 Disposition of license tax moneys.—The revenue derived from the registration of motor vehicles, including any delinquent fees and excluding those revenues collected and distributed under the provisions of s. 320.081, must be distributed monthly, as collected, as follows:

- (5)(a) Except as provided in paragraph (c), the remainder of such revenues must be deposited in the State Transportation Trust Fund.
- (b) The Chief Financial Officer each month shall deposit in the State Transportation Trust Fund an amount, drawn from other funds in the State Treasury which are not immediately needed or are otherwise in excess of the amount

27

29

which when added to such remaining revenues each month will equal one-twelfth of the amount of the anticipated annual 3 revenues to be deposited in the State Transportation Trust 4 Fund under paragraph (a) as determined by the Chief Financial 5 Officer after consultation with the estimated by the most recent revenue estimating conference held pursuant to s. 8 216.136(3). The transfers required hereunder may be suspended by action of the Legislative Budget Commission in the event of 9 a significant shortfall of state revenues. 10 (c) In any month in which the remaining revenues 11 12 derived from the registration of motor vehicles exceed 13 one-twelfth of those anticipated annual remaining revenues as determined by the Chief Financial Officer after consultation 14 with the revenue estimating conference, the excess shall be 15 credited to those state funds in the State Treasury from which 16 17 the amount was originally drawn, up to the amount which was 18 deposited in the State Transportation Trust Fund under paragraph (b). A final adjustment must be made in the last 19 months of a fiscal year so that the total revenue deposited in 20 21 the State Transportation Trust Fund each year equals the 22 amount derived from the registration of motor vehicles, less 23 the amount distributed under subsection (1). For the purposes of this paragraph and paragraph (b), the term "remaining 2.4

necessary to meet the requirements of the State Treasury,

accrue to the General Revenue Fund, the Department of
Transportation may not invest an amount equal to the

revenues" means all revenues deposited into the State

(2) and (3). In order that interest earnings continue to

30 cumulative amount of funds deposited in the State

Transportation Trust Fund under paragraph (b) less funds

Transportation Trust Fund under paragraph (a) and subsections

2 The amounts to be credited under this and the preceding paragraph must be calculated and certified to the Chief 3 Financial Officer by the Executive Office of the Governor. 4 5 Section 53. Paragraph (a) of subsection (2) and 6 subsections (6) and (7) of section 339.135, Florida Statutes, 7 are amended to read: 8 339.135 Work program; legislative budget request; definitions; preparation, adoption, execution, and 9 10 amendment.--(2) SUBMISSION OF LEGISLATIVE BUDGET REQUEST AND 11 12 REQUEST FOR LIST OF ADDITIONAL TRANSPORTATION PROJECTS .--13 (a) The department shall file the legislative budget request in the manner required by chapter 216, setting forth 14 the department's proposed revenues and expenditures for 15 operational and fixed capital outlay needs to accomplish the 16 17 objectives of the department in the ensuing fiscal year. The 18 right-of-way, construction, preliminary engineering, maintenance, and all grants and aids programs of the 19 department shall be set forth only in program totals. The 20 21 legislative budget request must include a balanced 36-month

credited under this paragraph as computed on a monthly basis.

the tentative work program. The department may not amend its legislative budget request and the tentative work program to include increased revenues based on the most recent estimating conference estimate of revenues and the most recent federal

forecast of cash and expenditures and a 5-year finance plan.

The legislative budget request shall be amended to conform to

27 2.8 aid apportionments until such increased amounts are

29

appropriated by the Legislature.

(6) EXECUTION OF THE BUDGET.--

30 31

22

23

2.4 25

26

3

4

5

7

8

9

11 12

13

14

15

16 17

18

19 20

21

22

23

2.4

25

2627

2.8

2930

31

- (a) The department, during any fiscal year, shall not expend money, incur any liability, or enter into any contract which, by its terms, involves the expenditure of money in excess of the amounts budgeted as available for expenditure during such fiscal year. Any contract, verbal or written, made in violation of this subsection is null and void, and no money may be paid on such contract. The department shall require a statement from the comptroller of the department that funds are available prior to entering into any such contract or other binding commitment of funds. Nothing herein contained shall prevent the making of contracts for periods exceeding 1 year, but any contract so made shall be executory only for the value of the services to be rendered or agreed to be paid for in succeeding fiscal years; and this paragraph shall be incorporated verbatim in all contracts of the department which are for an amount in excess of \$25,000 and which have a term for a period of more than 1 year.
- (b) In the operation of the State Transportation Trust Fund, the department shall have on hand at the close of business, which closing shall not be later than the 10th calendar day of the month following the end of each quarter of the fiscal year, an available cash balance (which shall include cash on deposit with the treasury and short-term investments of the department) equivalent to not less than \$50 million, or 5 percent of the unpaid balance of all State Transportation Trust Fund obligations at the close of such quarter, whichever amount is less. In the event that this cash position is not maintained, no further contracts or other fund commitments shall be approved, entered into, awarded, or executed until the cash balance, as defined above, has been regained.

1	(c) Notwithstanding the provisions of ss. 216.301(3)
2	and 216.351, any unexpended balance remaining at the end of
3	the fiscal year in the appropriations to the department for
4	special categories; aid to local governments; lump sums for
5	project phases which are part of the adopted work program, and
6	for which contracts have been executed or bids have been let;
7	and for right-of-way land acquisition and relocation
8	assistance for parcels from project phases in the adopted work
9	program for which appraisals have been completed and approved,
10	may be certified forward as fixed capital outlay under the
11	provisions of s. 216.301(2)(a). Any project phases in the
12	adopted work program not certified forward under the
13	provisions of s. 216.301(2)(a) shall be available for roll
14	forward for the next fiscal year of the adopted work program.
15	Spending authority associated with such project phases may be
16	rolled forward to the next fiscal year upon approval by the
17	Legislative Budget Commission pursuant to paragraph (f).
18	Increases in spending authority shall be limited to amounts of
19	unexpended balances by appropriation category. Any project
20	phase certified forward for which bids have been let but
21	subsequently rejected shall be available for roll forward in
22	the adopted work program for the next fiscal year. Spending
23	authority associated with such project phases may be rolled
24	forward into the current year from funds certified forward
25	pursuant to paragraph (f). The amount certified forward may
26	include contingency allowances for right-of-way acquisition
27	and relocation, asphalt and petroleum product escalation
28	clauses, and contract overages, which allowances shall be
29	separately identified in the certification detail.
30	Right-of-way acquisition and relocation and contract overages
31	contingency allowances shall be based on documented historical

2.8

patterns. These contingency amounts shall be incorporated in the certification for each specific category, but when a category has an excess and another category has a deficiency, the Executive Office of the Governor is authorized to transfer the excess to the deficient account.

- (d) The department shall allocate resources provided in the General Appropriations Act to the districts prior to July 31 of each year. The allocation shall be promptly reported to the Executive Office of the Governor and the legislative appropriations committees, and all subsequent amendments shall be reported promptly to the secretary of the department.
- (e) This subsection does not apply to any bonds issued on behalf of the department pursuant to the State Bond Act.
- (f) Notwithstanding the provisions of ss. 216.181(1), 216.292, and 216.351, the Executive Office of the Governor may amend that portion of the department's original approved fixed capital outlay budget which comprises the work program pursuant to subsection (7). Increase in spending authority in paragraph (c) shall be limited to amounts of unexpended balances by appropriation category.
 - (7) AMENDMENT OF THE ADOPTED WORK PROGRAM. --
- (a) Notwithstanding the provisions of ss. 216.181(1), 216.292, and 216.351, the adopted work program may be amended only pursuant to the provisions of this subsection.
- (a)(b) The department may not transfer any funds for any project or project phase between department districts. However, a district secretary may agree to a loan of funds to another district, if:
- 1. The funds are used solely to maximize the use or amount of funds available to the state;

3

5

8

9

13

14

15 16

18

19

2021

22

23

2.4

2.5

2627

29

30

- 2. The loan agreement is executed in writing and is signed by the district secretaries of the respective districts;
- 3. Repayment of the loan is to be made within 3 years after the date on which the agreement was entered into; and
- 4. The adopted work program of the district loaning the funds would not be substantially impaired if the loan were made, according to the district secretary.

The loan constitutes an amendment to the adopted work program and is subject to the procedures specified in paragraph(b)

12 (c).

 $\underline{(b)(c)}$ The department may amend the adopted work program to transfer appropriations within the department, except that the following amendments shall be subject to the procedures in paragraph(c)(d):

- 1. Any amendment which deletes any project or project phase;
- 2. Any amendment which adds a project estimated to cost over \$150,000 in funds appropriated by the Legislature;
- 3. Any amendment which advances or defers to another fiscal year, a right-of-way phase, a construction phase, or a public transportation project phase estimated to cost over \$500,000 in funds appropriated by the Legislature, except an amendment advancing or deferring a phase for a period of 90 days or less; or
- 4. Any amendment which advances or defers to another fiscal year, any preliminary engineering phase or design phase estimated to cost over \$150,000 in funds appropriated by the Legislature, except an amendment advancing or deferring a phase for a period of 90 days or less.

3

4

5

7

8

9 10

11 12

13

14

15 16

17

18

19 20

21

22

23

2.4 25

26

27

2.8

29

30

(c) (d) 1. Whenever the department proposes any amendment to the adopted work program, which amendment is defined in subparagraph(b)1.(c)1., subparagraph(b)2.(c)2., subparagraph(b)3.(c)3., or subparagraph(b)4.(c)4., it shall submit the proposed amendment to the Governor for approval and shall immediately notify the chairs of the legislative appropriations committees, the chairs of the legislative transportation committees, each member of the Legislature who represents a district affected by the proposed amendment, each metropolitan planning organization affected by the proposed amendment, and each unit of local government affected by the proposed amendment. Such proposed amendment shall provide a complete justification of the need for the proposed amendment.

- 2. The Governor shall not approve a proposed amendment until 14 days following the notification required in subparagraph 1.
- 3. If either of the chairs of the legislative appropriations committees or the President of the Senate or the Speaker of the House of Representatives objects in writing to a proposed amendment within 14 days following notification and specifies the reasons for such objection, the Governor shall disapprove the proposed amendment or shall submit the proposed amendment to the Administration Commission. The proposed amendment may be approved by the Administration Commission by a two thirds vote of the members present with the Governor voting in the affirmative. In the absence of approval by the commission, the proposed amendment shall be automatically disapproved.
- (d) (e) Notwithstanding the requirements in paragraph $31 \left| \frac{(c)}{(d)} \right|$ and ss. 216.177(2) and 216.351, the secretary may

request the Executive Office of the Governor to amend the 2 adopted work program when an emergency exists, as defined in s. 252.34(3), and the emergency relates to the repair or 3 rehabilitation of any state transportation facility. The 4 Executive Office of the Governor may approve the amendment to 5 6 the adopted work program and amend that portion of the 7 department's approved budget in the event that the delay 8 incident to the notification requirements in paragraph(c)(d) would be detrimental to the interests of the state. However, 9 the department shall immediately notify the parties specified 10 in paragraph(c)(d) and shall provide such parties written 11 12 justification for the emergency action within 7 days of the 13 approval by the Executive Office of the Governor of the amendment to the adopted work program and the department's 14 budget. In no event may the adopted work program be amended 15 under the provisions of this subsection without the 16 certification by the comptroller of the department that there are sufficient funds available pursuant to the 36-month cash 18 forecast and applicable statutes. 19 20 (e)(f) The department may authorize the investment of 21 the earnings accrued and collected upon the investment of the 22 minimum balance of funds required to be maintained in the 23 State Transportation Trust Fund pursuant to paragraph(a) (b). Such investment shall be limited as provided in s. 2.4 288.9607(7). 25 Section 54. Subsection (3) of section 381.0303, 26 27 Florida Statutes, is amended to read: 2.8 381.0303 Health practitioner recruitment for special needs shelters.--29 (3) REIMBURSEMENT TO HEALTH CARE PRACTITIONERS.--The 30

Department of Health shall reimburse, subject to the

1	availability of funds for this purpose, health care			
2	practitioners, as defined in s. 456.001, provided the			
3	practitioner is not providing care to a patient under an			
4	existing contract, and emergency medical technicians and			
5	paramedics licensed pursuant to chapter 401 for medical care			
6	provided at the request of the department in special needs			
7	shelters or at other locations during times of emergency or			
8	major disaster. Reimbursement for health care practitioners,			
9	except for physicians licensed pursuant to chapter 458 or			
10	chapter 459, shall be based on the average hourly rate that			
11	such practitioners were paid according to the most recent			
12	survey of Florida hospitals conducted by the Florida Hospital			
13	Association. Reimbursement shall be requested on forms			
14	prepared by the Department of Health. If a Presidential			
15	Disaster Declaration has been made, and the Federal Government			
16	makes funds available, the department shall use such funds for			
17	reimbursement of eligible expenditures. In other situations,			
18	or if federal funds do not fully compensate the department for			
19	reimbursement made pursuant to this section, the department			
20	shall process submit to the Cabinet or Legislature, as			
21	appropriate, a budget amendment to obtain reimbursement from			
22	unobligated, unappropriated moneys in the General Revenue			
23	working capital Fund. Travel expense and per diem costs shall			
24	be reimbursed pursuant to s. 112.061.			
25	Section 55. Subsection (1) of section 393.22, Florida			
26	Statutes, is repealed.			
27	Section 56. Subsection (5) of section 409.906, Florida			
28	Statutes, is amended to read:			
29	409.906 Optional Medicaid servicesSubject to			
30	specific appropriations, the agency may make payments for			
31	services which are optional to the state under Title XIX of			

23

2.4

2.5

2627

2.8

29

30

the Social Security Act and are furnished by Medicaid 2 providers to recipients who are determined to be eligible on the dates on which the services were provided. Any optional 3 service that is provided shall be provided only when medically 4 necessary and in accordance with state and federal law. 5 6 Optional services rendered by providers in mobile units to 7 Medicaid recipients may be restricted or prohibited by the 8 agency. Nothing in this section shall be construed to prevent 9 or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, or number of services, or 10 making any other adjustments necessary to comply with the 11 12 availability of moneys and any limitations or directions 13 provided for in the General Appropriations Act or chapter 216. If necessary to safeguard the state's systems of providing 14 services to elderly and disabled persons and subject to the 15 notice and review provisions of s. 216.177, the Governor may 16 direct the Agency for Health Care Administration to amend the 18 Medicaid state plan to delete the optional Medicaid service known as "Intermediate Care Facilities for the Developmentally 19 Disabled. " Optional services may include: 20 21

(5) CASE MANAGEMENT SERVICES.—The agency may pay for primary care case management services rendered to a recipient pursuant to a federally approved waiver, and targeted case management services for specific groups of targeted recipients, for which funding has been provided and which are rendered pursuant to federal guidelines. The agency is authorized to limit reimbursement for targeted case management services in order to comply with any limitations or directions provided for in the General Appropriations Act.

Notwithstanding s. 216.292, the Department of Children and
Family Services may transfer general funds to the Agency for

Health Care Administration to fund state match requirements 2 exceeding the amount specified in the General Appropriations 3 Act for targeted case management services. 4 Section 57. Paragraph (b) of subsection (11) of section 409.912, Florida Statutes, is repealed. 5 6 Section 58. Subsection (2) of section 468.392, Florida Statutes, is amended to read: 468.392 Auctioneer Recovery Fund. -- There is created 8 the Auctioneer Recovery Fund as a separate account in the 9 10 Professional Regulation Trust Fund. The fund shall be administered by the Florida Board of Auctioneers. 11 12 (2) All payments and disbursements from the Auctioneer 13 Recovery Fund shall be made by the Chief Financial Officer upon a voucher signed by the Secretary of Business and 14 Professional Regulation or the secretary's designee. Amounts 15 transferred to the Auctioneer Recovery Fund shall not be 16 subject to any limitation imposed by an appropriation act of 18 the Legislature. 19 Section 59. Subsection (6) of section 475.484, Florida Statutes, is amended to read: 2.0 21 475.484 Payment from the fund.--22 (6) All payments and disbursements from the Real 23 Estate Recovery Fund shall be made by the Chief Financial Officer upon a voucher signed by the secretary of the 2.4 2.5 department. Amounts transferred to the Real Estate Recovery Fund shall not be subject to any limitation imposed by an 26 27 appropriation act of the Legislature. 2.8 Section 60. Paragraph (b) of subsection (9) of section 921.001, Florida Statutes, is amended to read: 29 30 921.001 Sentencing Commission and sentencing guidelines generally .--31

1	(9)			
2	(b) On or after January 1, 1994, any legislation			
3	which:			
4	1. Creates a felony offense;			
5	2. Enhances a misdemeanor offense to a felony offense;			
6	3. Moves a felony offense from a lesser offense			
7	severity level to a higher offense severity level in the			
8	offense severity ranking chart in s. 921.0012; or			
9	4. Reclassifies an existing felony offense to a			
10	greater felony classification			
11				
12	must provide that such a change result in a net zero sum			
13	impact in the overall prison population, as determined by the			
14	Legislature, considering the most recent estimates of the			
15	Criminal Justice Estimating Conference, unless the legislation			
16	contains a funding source sufficient in its base or rate to			
17	accommodate such change or a provision which specifically			
18	abrogates the application of this paragraph.			
19	Section 61. Paragraph (a) of subsection (1) of section			
20	1009.536, Florida Statutes, is amended to read:			
21	1009.536 Florida Gold Seal Vocational Scholars			
22	awardThe Florida Gold Seal Vocational Scholars award is			
23	created within the Florida Bright Futures Scholarship Program			
24	to recognize and reward academic achievement and career and			
25	technical preparation by high school students who wish to			
26	continue their education.			
27	(1) A student is eligible for a Florida Gold Seal			
28	Vocational Scholars award if the student meets the general			
29	eligibility requirements for the Florida Bright Futures			

30 Scholarship Program and the student:

31

1	(a) Completes the secondary school portion of a			
2	sequential program of studies that requires at least three			
3	secondary school career and technical credits taken over at			
4	least 2 academic years, and is continued in a planned, related			
5	postsecondary education program. If the student's school does			
6	not offer such a two-plus-two or tech-prep program, the			
7	student must complete a job-preparatory career education			
8	program selected by the Workforce Estimating Conference or			
9	Workforce Florida, Inc., for its ability to provide high-wage			
10	employment in an occupation with high potential for employment			
11	opportunities. On-the-job training may not be substituted for			
12	any of the three required career and technical credits.			
13	Section 62. Any undisbursed appropriations made from			
14	the Working Capital Fund, previously created in section			
15	215.32, Florida Statutes, are reappropriated from unallocated			
16	moneys in the General Revenue Fund; any appropriations made to			
17	the Working Capital Fund are reappropriated to the General			
18	Revenue Fund; and any references to the Working Capital Fund			
19	in proviso language or in House Bill 1837, or similar			
20	legislation, shall be replaced with "the General Revenue			
21	Fund. This section expires July 1, 2005.			
22	Section 63. For the 2004-2005 fiscal year, the sum of			
23	\$2 million is appropriated from the General Revenue Fund to			
24	the Department of Management Services for the purpose of			
25	reconfiguring the Florida Facilities Pool office space.			
26	Section 64. For the 2004-2005 fiscal year, the sum of			
27	\$1 million is appropriated from the Working Capital Trust Fund			
28	in the special appropriation category entitled "Real Estate			
29	Broker Commissions" to the Department of Management Services			
30	for the purpose of paying real estate broker commissions under			
31	section 255.249(2)(b)1.b., Florida Statutes. A payment may not			

1	be made until the Chief Financial Officer approves the
2	Department of Management Services' written determination under
3	section 255.249(2)(b)1.a., Florida Statutes.
4	Section 65. Except as otherwise expressly provided in
5	this act, this act shall take effect upon becoming a law.
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	

1		STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2		<u>CS for SB 2722</u>
3		
4	_	Requires real estate broker's commissions paid by private
5		landlords to first be remitted to Department of Management Services (DMS). Requires the Chief Financial
6		Officer to approve a written determination by the DMS of a broker negotiated lease's value prior to payment of the
7		broker's commission. Provides that the written determination of the broker negotiated lease's value is
8		not subject to protest.
9	-	Removes a requirement that the DMS survey landlord satisfaction with broker services.
10	_	Provides that the state may not be bound to a lease that
11		exceeds an initial term of five years and two subsequent renewals with each renewal not to exceed the initial term
12		of the lease.
13	-	Provides that the act's provisions which amend ch. 255, F.S., are effective when the DMS certifies that it does
14		not have specified real estate broker contracts.
15	-	For Fiscal Year 2004-2005, appropriates \$2,000,000 from the General Revenue Fund for reconfiguration of Florida
16		Facilities Pool office space and \$1,000,000 from the Working Capital Trust Fund for payment of real estate
17		broker commissions.
18	-	Adds the content of CS/SB 1248 which include:
19	-	Clarification of the necessary approval for various agency interim budget amendment requests by providing a
20		separate list of amendments that require Executive Office of the Governor and Legislative Budget Commission
21		approval.
22	-	Provides for alternative due dates for Legislative Budget Requests and Long Range Program Plans with House and
23		Senate approval.
24	-	Removes unnecessary requirements for community budget requests.
25		Describes standard trust funds to be consistent across
26		agencies.
27	-	Eliminates obsolete zero based budgeting and performance-based program budgeting requirements.
28		performance based program budgeting requirements.
29		
30		
31		