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A bill to be entitled

An act relating to independent living transition services; amending s. 39.601, F.S.; providing an additional case plan requirement for certain children receiving services; amending s. 39.701, F.S., relating to judicial review of the status of a child; providing for determination of services provided by the Department of Children and Family Services; amending s. 409.1451, F.S.; revising eligibility for receipt of independent living transition services; providing equal opportunity for participation in the continuum of independent living transition services for certain youth who have disabilities or mental health needs and for youth who have children; providing department responsibilities for assisting access of support and for coordinating services with education plans; revising eligibility for the program component of services for foster children; revising eligibility for participation in life skills activities and the components of such activities; revising eligibility for the program component of services for young adults formerly in foster care; revising eligibility for participation in the Road-to-Independence Scholarship Program and renewal of a scholarship award; providing for certain services in lieu of a scholarship award; revising eligibility for receipt of aftercare support services and transitional support services; providing for a rental agreement between a caregiver and a young adult under certain circumstances; providing for maximization of federal assistance; providing eligibility for receipt of Medicaid; revising

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composition of the independent living services workgroup; requiring department rules relating to review of applications and an appeals process for adverse action or inaction; amending s. 409.903, F.S.; revising eligibility for Medicaid payments for young adults; amending s. 1009.25, F.S.; revising eligibility for postsecondary education fee exemptions; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Paragraph (m) is added to subsection (3) of section 39.601, Florida Statutes, to read:
 - 39.601 Case plan requirements.--
- (3) When the child is receiving services in an out-of-home placement, the case plan must be filed with the court, for approval by the court, at least 72 hours prior to the disposition hearing. The case plan must be served on all parties whose whereabouts are known at least 72 hours prior to the disposition hearing and must include, in addition to the requirements in subsections (1) and (2), at a minimum:
- (m) In the case of a child 15 years of age or older, a description of the independent living needs and services to be provided to the child.
- Section 2. Paragraph (j) is added to subsection (7) of section 39.701, Florida Statutes, to read:
 - 39.701 Judicial review.--
- (7) The court and any citizen review panel shall take into consideration the information contained in the social services study and investigation and all medical, psychological, and

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educational records that support the terms of the case plan; testimony by the social services agency, the parent, the foster parent or legal custodian, the guardian ad litem if one has been appointed for the child, and any other person deemed appropriate; and any relevant and material evidence submitted to the court, including written and oral reports to the extent of their probative value. These reports and evidence may be received by the court in its effort to determine the action to be taken with regard to the child and may be relied upon to the extent of their probative value, even though not competent in an adjudicatory hearing. In its deliberations, the court and any citizen review panel shall seek to determine:

- appropriate independent living assessments and services to any child 13 years of age or older and the extent to which the department has provided youth 17 years of age or older with services and training to help them develop tangible skills for living independently, including, but not limited to, assistance with developing community ties and with setting up a household, educational support, and skills classes in budgeting and employment training.
- Section 3. Section 409.1451, Florida Statutes, is amended to read:
 - 409.1451 Independent living transition services .--
 - (1) SYSTEM OF SERVICES.--

(a) The Department of Children and Family Services or its agents shall administer a system of independent living transition services to enable older children in foster care and young adults who exit foster care during the 6 months prior to

turning 18 years of age or at age 18 to make the transition to self-sufficiency as adults.

- (b) The goals of independent living transition services are to assist older children in foster care and young adults who were formerly in foster care to obtain life skills and education for independent living and employment, to have a quality of life appropriate for their age, and to assume personal responsibility for becoming self-sufficient adults.
- (c) State funds for foster care or federal funds shall be used to establish a continuum of services for eligible children in foster care and eligible young adults who were formerly in foster care which accomplish the goals for the independent living transition services and provide the service components for services for foster children, as provided in subsection (3), and services for young adults who were formerly in foster care, as provided in subsection (5).
- (d) For children in foster care, independent living transition services are not an alternative to adoption.

 Independent living transition services may occur concurrently with continued efforts to locate and achieve placement in adoptive families for older children in foster care.
- (e) Older children in foster care and young adults
 formerly in foster care who have disabilities or mental health
 needs shall be provided with an equal opportunity to participate
 in the continuum of independent living transition services
 regardless of the fact that a child or young adult who has a
 physical, emotional, or learning disability may need additional
 support. To ensure the equal participation of such children and
 young adults, each Department of Children and Family Services

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117 district shall identify older children in foster care and young 118 adults formerly in foster care who have disabilities or mental 119 health needs. The department shall work with these older 120 children and young adults to help them make the transition to 121 self-sufficiency and shall assist them with reasonable 122 accommodations for their disabilities. In addition, the 123 department shall assist the older children and young adults with 124 accessing support and funding from other sources, such as the 125 department's Developmental Disabilities Office and Mental Health 126 Office. For an older child or young adult who is in a special 127 education program, the department shall coordinate his or her 128 independent living plan with the school's individual education 129 plan. The department shall give special attention to 17-year-old 130 foster children in residential treatment facilities, therapeutic 131 foster homes, or other mental health placements who face a 132 particularly difficult transition to living as adults in the 133 community and shall provide such children with the life skills 134 training, supports, and services needed to make a successful 135 transition.

(f) Older children in foster care and young adults
formerly in foster care who have children, who are pregnant, or
who are expectant fathers shall be provided with an equal
opportunity to participate in the continuum of independent
living transition services. The department shall assist these
children and young adults with appropriate services, such as
prenatal care, daycare, and housing. In those cases where family
preservation is at issue, the department shall prioritize the
provision of independent living transition services to older
children and young adults with children.

(2) ELIGIBILITY.--

- (a) The department shall serve children who are 13 to 18 years of age and who are in foster care through the program component of services for foster children provided in subsection (3). Children to be served must meet the eligibility requirements set forth for specific services as provided in this section and through department rule.
- (b) The department shall serve young adults who are 18 to 23 years of age and who exit were in foster care within the 6 months prior to turning 18 years of age or at when they turned 18 years of age through the program component of services for young adults who were formerly in foster care provided in subsection (5). Additionally, young adults formerly in foster care who are 18 to 23 years of age and have physical, emotional, or learning disabilities shall remain eligible for the program component of services for foster children provided in subsection (3). Children to be served must meet the eligibility requirements set forth for specific services in this section and through department rule.
- (3) PROGRAM COMPONENT OF SERVICES FOR FOSTER
 CHILDREN. -- The department shall provide the following transition to independence services to children in foster care in order to who meet prescribed conditions and are determined eligible by the department. The service categories available to children in foster care which facilitate successful transition into adulthood are:
 - (a) Preindependent-living services.--
- 1. Preindependent-living services <u>shall</u> include, but are not limited to, life skills training, educational field trips,

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- and conferences. The specific services to be provided to a child shall be determined using a preindependent-living assessment.
 - 2. A child 13 to 15 years of age who is in foster care is eligible for such services.
 - (b) Life skills services .--

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- 1. Life skills services <u>shall</u> <u>may</u> include, but are not limited to, independent living skills training, educational support, employment training, and counseling. The specific services to be provided to a child shall be determined using an independent life skills assessment.
- 2. A child 15 to 18 years of age who is in foster care is eligible for such services.
 - (c) Subsidized independent living services.--
- 1. Subsidized independent living services are living arrangements that allow the child to live independently of the daily care and supervision of an adult in a setting that is not required to be licensed under s. 409.175.
- 2. A child 16 to 18 years of age is eligible for such services if he or she:
- a. Is adjudicated dependent under chapter 39; has been placed in licensed out-of-home care for at least 6 months prior to entering subsidized independent living; and has a permanency goal of adoption, independent living, or long-term licensed care; and
- b. Is able to demonstrate independent living skills, as determined by the department, using established procedures and assessments.
- 3. Independent living arrangements established for a child must be part of an overall plan leading to the total

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4. Subsidy payments in an amount established by the department may be made directly to a child under the direct supervision of a caseworker or other responsible adult approved by the department.

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- A young adult formerly in foster care who is 18 to 23 years of age and has a physical, emotional, or learning disability shall remain eligible for the services provided in this subsection.
- (4) PARTICIPATION IN LIFE SKILLS ACTIVITIES.--In order to assist older children in foster care who are, ages 13 to 18 years of age and young adults formerly in foster care who are 18 to 23 years of age, with the transition to independent living as adults, the program must provide them with opportunities to

participate in and learn from life skills activities in their foster families and communities which are reasonable and appropriate for their <u>developmental</u> age. Such activities may include, but are not limited to, managing money earned from a job, taking driver's education, and participating in afterschool or extracurricular activities.

- (a) To support these opportunities for participation in developmentally age-appropriate life skills activities, the department may:
- $\frac{1.(a)}{(a)}$ Develop, with children in the program and their foster parents, a list of age-appropriate activities and responsibilities to be presented to all children involved in independent living transition services and their foster parents.
- $\frac{2.(b)}{(b)}$ Provide training for staff and foster parents which addresses issues of older children in foster care and the transition to adulthood, including supporting education and employment and providing opportunities to participate in appropriate daily activities.
- 3.(c) Develop procedures to maximize the authority of foster parents to approve participation in age-appropriate activities of children in their care.
- $\frac{4.(d)}{}$ Provide opportunities for older children in foster care to interact with mentors.
- 5.(e) Develop and implement procedures for older children to directly access and manage the personal allowance they receive from the department in order to learn responsibility and participate in age-appropriate life skills activities to the extent feasible.

(b) No later than the first day of the calendar month following a foster child's 17th birthday, the foster child shall be provided with services and training to help the child develop tangible skills for living independently, including, but not limited to, assistance with developing community ties and with setting up a household, educational support, and skills classes in budgeting and employment training. Every 17-year-old foster child shall have at least two staffings to ensure that the child receives these services. Young adults formerly in foster care who are 18 to 23 years of age are also eligible to receive these services and training, including refresher skills classes as needed.

- (5) PROGRAM COMPONENT OF SERVICES FOR YOUNG ADULTS

 FORMERLY IN FOSTER CARE.--Based on the availability of funds,
 the department shall provide or arrange for the following
 services to young adults formerly in foster care who meet the
 prescribed conditions and are determined eligible by the
 department. The categories of services available to assist a
 young adult formerly in foster care to achieve independence are:
 - (a) Aftercare support services. --
- 1. Aftercare support services include, but are not limited to, referrals to resources in the community for:
 - a. Mentoring and tutoring.
 - b. Mental health services and substance abuse counseling.
- c. Life skills classes, including credit management and preventive health activities.
 - d. Parenting classes.
 - e. Job skills training.

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The specific services to be provided under this subparagraph shall be determined by an aftercare services assessment to be performed on an expedited basis. Immediate temporary financial assistance shall may be provided on an emergency basis to prevent homelessness within the limitations defined by the department.

- 2. A young adult 18 to 23 years of age who leaves foster care during the 6 months prior to turning 18 years of age or at 18 years of age but who requests services prior to reaching 23 years of age is eligible for such services.
 - (b) Road-to-Independence Scholarship Program.--
- 1. The Road-to-Independence Scholarship Program is intended to help eligible students who are former foster children in this state to receive the educational and vocational training needed to achieve independence. The amount of the scholarship award shall equal the earnings that the student would have been eligible to earn working a 40-hour-a-week federal minimum wage job, after considering other grants and scholarships that are in excess of the educational institutions' fees and costs, and contingent upon available funds. Students eligible for the Road-to-Independence Scholarship Program may also be eligible for educational fee waivers for workforce development postsecondary programs, community colleges, and universities, pursuant to s. 1009.25(2)(c).
- 2. A young adult 18 to $\underline{23}$ $\underline{21}$ years of age is eligible for the initial scholarship award, and remains a young adult under $\underline{23}$ years of age is eligible for renewal awards, if he or she:
- a. Is <u>or was</u> a dependent child, pursuant to chapter 39, and is living or has lived in licensed foster care or in

subsidized independent living within 6 months prior to at the time of his or her 18th birthday;

- b. Has spent at least 6 months living in foster care before reaching his or her 18th birthday;
- c. Is a resident of this state as defined in s. 1009.40; and
 - d. Meets one of the following qualifications:
- (I) Has earned a standard high school diploma or its equivalent as described in s. 1003.429, s. 1003.43, or s. 1003.435, and has been admitted for full-time enrollment in an eligible postsecondary education institution as defined in s. 1009.533;
- (II) Is enrolled full time <u>and is attending in an</u> accredited high school, is within 2 years of graduation, and has maintained a grade point average of at least 2.0 on a scale of 4.0 for the two semesters preceding the date of his or her 18th birthday; or
- (III) Is enrolled full time <u>and is attending in an accredited adult education program or high school equivalency diploma program</u> designed to provide the student with a high school diploma or its equivalent, is making satisfactory progress in that program as certified by the program, and is within 2 years of graduation.
- 3.a. The department must advertise the availability of the <u>scholarship</u> program and must ensure that the children and young adults leaving foster care, foster parents, <u>and or family</u> services counselors are informed of the availability of the program and the application procedures.

b. A young adult <u>may must</u> apply for <u>an the initial scholarship</u> award during the 6 months immediately preceding his or her 18th birthday. A young adult who <u>does not fails to make</u> an initial application <u>at that time</u>, but who otherwise meets the criteria for an initial award, may make one application for <u>an the</u> initial award if such application is made before the young adult's 23rd 21st birthday.

- c. If funding for the program is available, the department shall issue awards from the scholarship program for each young adult who meets all the requirements of the program.
- d. <u>A scholarship</u> An award shall be issued <u>after</u> at the time the eligible student reaches 18 years of age.
- e. If the <u>scholarship</u> award recipient transfers from one eligible institution to another and continues to meet eligibility requirements, the award must be transferred with the recipient.
- f. Scholarship funds awarded to any eligible young adult under this program are in addition to any other services provided to the young adult by the department through its independent living transition services.
- g. The department shall provide information concerning young adults receiving the Road-to-Independence Scholarship to the Department of Education for inclusion in the student financial assistance database, as provided in s. 1009.94.
- h. Scholarship funds shall be terminated when the young adult has attained a bachelor of arts or bachelor of science degree, or equivalent undergraduate degree, or reaches 23 years of age, whichever occurs earlier.

i. The department shall evaluate and renew each scholarship award annually during the 90-day period before the young adult's birthday. In order to be eligible for a renewal award for the subsequent year, the young adult must meet the following requirements, depending on his or her educational program:

- (I) For students pursuing a standard high school diploma, earn a grade point average of 2.0 on a 4.0 scale during the year in which the young adult has received the scholarship;
- (II) For special education students, be in good standing in the educational program;
- (III) For students in adult education or high school
 equivalency programs, make satisfactory progress as certified by
 the program; or
- (IV)(I) For students in postsecondary educational institutions, complete at least 12 semester hours or the equivalent in the last academic year in which the young adult earned a scholarship, except for a young adult who meets the requirements of s. 1009.41 for part-time enrollment, and earn a grade point average of 2.0 on a 4.0 scale during the year in which the young adult has received the scholarship.
- (II) Maintain the cumulative grade point average required by the scholarship program, except that, if the young adult's grades are insufficient to renew the scholarship at any time during the eligibility period, the young adult may restore eligibility by improving the grade point average to the required level.
- j. If, at the end of the scholarship term, the young adult does not meet the academic requirements of sub-subparagraph i.,

he or she shall receive a notice of noncompliance. The young adult shall then be placed on probation for two grading periods or 6 months, whichever is longer, to improve his or her academic performance. At the end of the probationary period, if the young adult's academic performance is still unsatisfactory, the young adult shall become ineligible for the scholarship award until such time as he or she meets the academic requirements.

k.j. Scholarship funds may be terminated during the interim between an award and the evaluation for a renewal award if the department determines that the award recipient is no longer enrolled in an educational institution as defined in subsubparagraph 2.d., or is no longer a state resident. The department shall notify a student who is terminated and inform the student of his or her right to appeal.

1.k. A scholarship Am award recipient who does not qualify for a renewal award or who chooses not to renew the award may subsequently apply for reinstatement. An application for reinstatement must be made before the young adult reaches 23 years of age, and a student may not apply for reinstatement more than once. In order to be eligible for reinstatement, the young adult must meet the eligibility criteria and the criteria for award renewal for the scholarship program.

m. A young adult who is eligible for a Road-toIndependence Scholarship may, in lieu of the scholarship award,
choose to remain in foster care and continue to receive the
services of the foster care program for as long as the young
adult continues to qualify for the Road-to-Independence
Scholarship.

1. A young adult receiving continued services of the foster care program under former s. 409.145(3) must transfer to the scholarship program by July 1, 2003.

(c) Transitional support services. --

- 1. In addition to any services provided through <u>aftercare</u> after care support or the Road-to-Independence Scholarship, a young adult formerly in foster care, may receive other appropriate short-term services, which may include financial, housing, counseling, employment, education, and other services, if the young adult demonstrates that the services are critical to the young adult's own efforts to achieve self-sufficiency and to develop a personal support system.
- 2. A young adult formerly in foster care is eligible to apply for transitional support services if he or she is 18 to 23 years of age, was a dependent child pursuant to chapter 39, was living in licensed foster care or in subsidized independent living within the 6 months prior to, or at the time of, his or her 18th birthday, and had spent at least 6 months living in foster care before that date.
- 3. If at any time the services are no longer critical to the young adult's own efforts to achieve self-sufficiency and to develop a personal support system, they shall be terminated.
- (d) Payment of aftercare, scholarship, or transitional support funds.—Payment of aftercare, scholarship, or transitional support funds shall be made directly to the recipient unless the recipient requests that the payments or a portion of the payments be made directly to a licensed foster family or group care provider with whom the recipient was residing at the time of attaining the 18th birthday and with

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whom the recipient desires to continue to reside. If a young adult and the former foster parent agree that the young adult shall continue to live in the foster home while receiving aftercare, scholarship, or transitional support funds, the caregiver and the young adult shall enter into a rental agreement establish written expectations for the young adult's behavior and responsibilities. The young adult who resides continues with a foster family shall not be included as a child in calculating any licensing restriction on the number of children in the foster home.

- (e) Federal assistance.--In order to maximize federal assistance available to young adults formerly in foster care, the department shall, to the extent possible, take advantage of federal programs for such young adults. Based on the availability of funds, a young adult formerly in foster care who is eligible for aftercare support services, the Road-to-Independence Scholarship Program, or transitional support services is also eligible to receive Medicaid coverage. If a young adult formerly in foster care receives priority for Section 8 housing and wishes to apply for such federal housing, the department shall provide assistance in completing the application.
 - (e) Appeals process.--

1. The Department of Children and Family Services shall adopt by rule a procedure by which a young adult may appeal an eligibility determination or the department's failure to provide aftercare, scholarship, or transitional support services if such funds are available.

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2. The procedure developed by the department must be readily available to young adults and must provide for an appeal to the Secretary of Children and Family Services. The decision of the secretary constitutes final agency action and is reviewable by the court as provided in s. 120.68.

- (6) ACCOUNTABILITY. -- The department shall develop outcome measures for the program and other performance measures.
- INDEPENDENT LIVING SERVICES WORKGROUP. -- The Secretary of Children and Family Services shall establish the independent living services workgroup, which, at a minimum, shall include representatives from the Department of Children and Family Services, the Agency for Workforce Innovation, the Department of Education, the Agency for Health Care Administration, the State Youth Advisory Board, Workforce Florida, Inc., the Statewide Guardian Ad Litem Office, attorneys ad litem, and foster parents. The workgroup shall assess the implementation and operation of the system of independent living transition services and advise the department on actions that would improve the ability of the independent living transition services to meet the established goals. The workgroup shall keep the department informed of problems being experienced with the services, barriers to the effective and efficient integration of services and support across systems, and successes that the system of independent living transition services has achieved. The department shall consider, but is not required to implement, the recommendations of the workgroup. For the 2002-2003 and 2003-2004 fiscal years, the workgroup shall report to the appropriate substantive committees of the Senate and the House of Representatives on the status of the implementation of the

system of independent living transition services; efforts to publicize the availability of aftercare support services, the Road-to-Independence Scholarship Program, and transitional support services; specific barriers to financial aid created by the scholarship and possible solutions; the success of the services; problems identified; recommendations for department or legislative action; and the department's implementation of the recommendations contained in the Independent Living Services Integration Workgroup Report submitted to the Senate and the House substantive committees December 31, 2002. This workgroup report is to be submitted by December 31, 2003, and December 31, 2004, and shall be accompanied by a report from the department which identifies the recommendations of the workgroup and either describes the department's actions to implement these recommendations or provides the department's rationale for not implementing the recommendations.

- (8) PERSONAL PROPERTY.--Property acquired on behalf of clients of this program shall become the personal property of the clients and is not subject to the requirements of chapter 273 relating to state-owned tangible personal property. Such property continues to be subject to applicable federal laws.
 - (9) RULEMAKING.--

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(a) The department shall adopt by rule procedures to administer this section, including provision for the proportional reduction of scholarship awards when adequate funds are not available for all applicants. These rules shall balance the goals of normalcy and safety for the youth and provide the caregivers with as much flexibility as possible to enable the youth to participate in normal life experiences. The department

shall engage in appropriate planning to prevent, to the extent possible, a reduction in scholarship awards after issuance.

- (b) The department shall adopt by rule procedures to ensure that the department reviews all applications in a timely manner and renders expeditious eligibility determinations to the youth. In cases in which a young adult formerly in foster care is homeless or at imminent risk of homelessness, the department shall process the young adult's application for benefits on an emergency basis and shall expedite the department's appeals process if the young adult's application is denied or services are terminated.
- (c)1. The department shall adopt by rule a process by which a young adult formerly in foster care may appeal any adverse action or inaction, including, but not limited to, noneligibility determination, termination of services, or failure to provide services when funds are available.
- 2. The appeals process developed by the department must be readily available and easily accessible to young adults formerly in foster care and must provide for an appeal to the Secretary of Children and Family Services. The process must be simple in order to permit access by the young adult and must provide for a final decision to be rendered within an expeditious period of time after the young adult initiated the appeal. All notices of the department's adverse action or inaction, the young adult's right to appeal, and the available appeals process shall be timely conveyed to the young adult in writing in language that is easily understandable. The decision of the secretary constitutes final agency action and is reviewable as provided in s. 120.68.

Section 4. Subsection (4) of section 409.903, Florida Statutes, is amended to read:

409.903 Mandatory payments for eligible persons.—The agency shall make payments for medical assistance and related services on behalf of the following persons who the department, or the Social Security Administration by contract with the Department of Children and Family Services, determines to be eligible, subject to the income, assets, and categorical eligibility tests set forth in federal and state law. Payment on behalf of these Medicaid eligible persons is subject to the availability of moneys and any limitations established by the General Appropriations Act or chapter 216.

(4) A child who is eligible under Title IV-E of the Social Security Act for subsidized board payments, foster care, or adoption subsidies, and a child for whom the state has assumed temporary or permanent responsibility and who does not qualify for Title IV-E assistance but is in foster care, shelter or emergency shelter care, or subsidized adoption. This category includes a child who was eligible under Title IV-E of the Social Security Act for foster care or the state-provided foster care, who exited foster care during the 6 months prior to turning 18 years of age or at due to attaining the age of 18 years of age, and who has been awarded a Road-to-Independence Scholarship, and also includes those young adults formerly in foster care receiving transitional support services or aftercare support services for the duration of those services.

Section 5. Paragraph (c) of subsection (2) of section 1009.25, Florida Statutes, is amended to read:

1009.25 Fee exemptions.--

(2) The following students are exempt from the payment of tuition and fees, including lab fees, at a school district that provides postsecondary career and technical programs, community college, or state university:

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- (c) A student who is in foster care or subsidized independent living, or who exited foster care during the 6 months prior to turning 18 years of age or at 18 years of age to whom the state has awarded a Road-to-Independence Scholarship, or who is or was at the time he or she reached 18 years of age in the custody of a relative under s. 39.5085, or who is adopted from the Department of Children and Family Services after May 5, 1997. Such exemption includes fees associated with enrollment in vocational-preparatory instruction and completion of the college-level communication and computation skills testing program. Such an exemption is available to any student who was in the custody of a relative under s. 39.5085 at the time he or she reached 18 years of age or was adopted from the Department of Children and Family Services after May 5, 1997; however, the exemption remains valid for no more than 4 years after the date of graduation from high school.
 - Section 6. This act shall take effect July 1, 2004.