House Joint Resolution

A joint resolution proposing an amendment to Section 1 of Article VII of the State Constitution relating to a limitation on legislative power to impose a tax, expand a tax base, increase a tax rate, or repeal a tax exemption and relating to the limitation on state revenue collections.

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Be It Resolved by the Legislature of the State of Florida:

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That the amendment to Section 1 of Article VII of the State Constitution set forth below is agreed to and shall be submitted to the electors of Florida for approval or rejection at the general election to be held in November 2004:

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ARTICLE VII

16 FINANCE AND TAXATION

SECTION 1. Taxation; appropriations; state expenses; state revenue limitation.--

- (a) No tax shall be levied except in pursuance of law. No state ad valorem taxes shall be levied upon real estate or tangible personal property. All other forms of taxation shall be preempted to the state except as provided by general law.
- (b) Motor vehicles, boats, airplanes, trailers, trailer coaches and mobile homes, as defined by law, shall be subject to a license tax for their operation in the amounts and for the purposes prescribed by law, but shall not be subject to ad valorem taxes.

(c) No money shall be drawn from the treasury except in pursuance of appropriation made by law.

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- (d) Provision shall be made by law for raising sufficient revenue to defray the expenses of the state for each fiscal period.
- (e) A law enacted after January 1, 2005, may not impose a tax, expand a tax base, increase a tax rate, or repeal a tax exemption, unless the law is enacted in a separate bill for that purpose only by a two-thirds vote of the membership of each house of the legislature.
- (f)(e) Except as provided herein, state revenues collected for any fiscal year shall be limited to state revenues allowed under this subsection for the prior fiscal year plus an adjustment for growth. As used in this subsection, "growth" means an amount equal to the average annual rate of growth in Florida personal income over the most recent twenty quarters times the state revenues allowed under this subsection for the prior fiscal year. For the 2005-2006 1995-1996 fiscal year and thereafter, the state revenues allowed under this subsection for the prior fiscal year shall equal the actual state revenues collected for the prior 1994-1995 fiscal year less the amount by which actual collections in that year exceed the state revenues allowed in that year. Florida personal income shall be determined by the legislature, from information available from the United States Department of Commerce or its successor on the first day of February prior to the beginning of the fiscal year. State revenues collected for any fiscal year in excess of this limitation shall be transferred to the budget stabilization fund

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until the fund reaches the maximum balance specified in Section 19(g) of Article III, and thereafter shall be refunded to taxpayers as provided by general law. State revenues allowed under this subsection for any fiscal year may be increased by a two-thirds vote of the membership of each house of the legislature in a separate bill that contains no other subject and that sets forth the dollar amount by which the state revenues allowed will be increased. The vote may not be taken less than seventy-two hours after the third reading of the bill. For purposes of this subsection, "state revenues" means taxes, fees, licenses, and charges for goods and services imposed by the legislature on individuals, businesses, or agencies outside state government. However, "state revenues" does not include: revenues that are necessary to meet the requirements set forth in documents authorizing the issuance of bonds by the state; revenues that are used to provide matching funds for the federal Medicaid program with the exception of the revenues used to support the Public Medical Assistance Trust Fund or its successor program and with the exception of state matching funds used to fund elective expansions made after July 1, 1994; proceeds from the state lottery returned as prizes; receipts of the Florida Hurricane Catastrophe Fund; balances carried forward from prior fiscal years; taxes, licenses, fees, and charges for goods and services imposed by local, regional, or school district governing bodies; or revenue from taxes, licenses, fees, and charges for goods and services required to be imposed by any amendment or revision to this constitution after July 1, 1994. An adjustment to the revenue limitation shall be made by

general law to reflect the fiscal impact of transfers of responsibility for the funding of governmental functions between the state and other levels of government. The legislature shall, by general law, prescribe procedures necessary to administer this subsection.

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BE IT FURTHER RESOLVED that the title and substance of the amendment proposed herein shall appear on the ballot as follows:

LIMITATION ON STATE REVENUES AND LIMITATION ON POWER OF LEGISLATURE TO IMPOSE OR INCREASE TAXES

Proposes an amendment to Section 1 of Article VII of the State Constitution to: require limits on legislative imposition of or increase in taxes, expansion of a tax base, or repeal of a tax exemption by requiring a separate bill for that purpose only and an extraordinary vote; change the existing limit on the amount of revenues the state can receive each year; limit the growth in actual revenues from one year to the next, as opposed to the current provision which limits growth in revenues over the allowable limit in the prior year; delete the exclusion from "state revenues" of revenues that are used to provide matching funds for the federal Medicaid program; include charges for "goods" imposed by the Legislature within the definition of "state revenues"; and exclude charges for "goods" imposed by local, regional, or school district governing bodies or by any subsequent amendment or revision to the State Constitution from the definition of "state revenues."