

CHAMBER ACTION

1 The Committee on Health Care recommends the following:

2
3 **Committee Substitute**

4 Remove the entire bill and insert:

5 A bill to be entitled

6 An act relating to controlled substances; creating s.
7 831.311, F.S.; prohibiting the sale, manufacture,
8 alteration, delivery, uttering, or possession of
9 counterfeit-resistant prescription blanks for controlled
10 substances; providing penalties; amending s. 893.04, F.S.;
11 providing additional requirements for the dispensing of a
12 controlled substance listed in Schedule II, Schedule III,
13 or Schedule IV; providing rulemaking authority to the
14 Board of Pharmacy; creating s. 893.055, F.S.; requiring
15 the Department of Health to establish an electronic system
16 to monitor the prescribing of controlled substances listed
17 in Schedules II, III, and IV; requiring the dispensing of
18 such controlled substances to be reported through the
19 system; providing exceptions; providing restrictions on
20 access; providing reporting requirements; providing
21 penalties; limiting liability; requiring confidentiality
22 of information to be maintained; requiring the department
23 and regulatory boards to adopt rules; requiring the

24 department to cover all costs for the system, subject to
 25 availability of funds; providing a continuing
 26 appropriation; providing that a certain trust fund may not
 27 be used to fund the program; providing for future
 28 legislative review and repeal; creating s. 893.065, F.S.;
 29 requiring the department to develop and adopt by rule the
 30 form and content for a counterfeit-proof prescription
 31 blank for voluntary use by physicians to prescribe a
 32 controlled substance listed in Schedule II, Schedule III,
 33 or Schedule IV; providing an appropriation and authorizing
 34 positions; providing contingent applicability of
 35 penalties; requiring reports of law enforcement agencies
 36 and medical examiners to include specified information if
 37 a person dies of an apparent overdose of a controlled
 38 substance listed in Schedule II, Schedule III, or Schedule
 39 IV; providing contingent effective dates.

40

41 Be It Enacted by the Legislature of the State of Florida:

42

43 Section 1. Section 831.311, Florida Statutes, is created
 44 to read:

45 831.311 Unlawful sale, manufacture, alteration, delivery,
 46 uttering, or possession of counterfeit-resistant prescription
 47 blanks for controlled substances listed in Schedules II, III,
 48 and IV.--

49 (1) It is unlawful for any person with the intent to
 50 injure or defraud any person or to facilitate any violation of
 51 s. 893.13 to sell, manufacture, alter, deliver, utter, or

HB 397

2004
CS

52 | possess any counterfeit-resistant prescription blanks for
 53 | controlled substances adopted by rule of the Department of
 54 | Health pursuant to s. 893.065.

55 | (2) Any person who violates this section commits a felony
 56 | of the third degree, punishable as provided in s. 775.082, s.
 57 | 775.083, or s. 775.084.

58 | Section 2. Section 893.04, Florida Statutes, is amended to
 59 | read:

60 | 893.04 Pharmacist and practitioner.--

61 | (1) A pharmacist, in good faith and in the course of
 62 | professional practice only, may dispense controlled substances
 63 | upon a written or oral prescription of a practitioner, under the
 64 | following conditions:

65 | (a) Oral prescriptions must be promptly reduced to writing
 66 | by the pharmacist or recorded electronically.

67 | (b) The written prescription must be dated and signed by
 68 | the prescribing practitioner on the day when issued.

69 | (c) There shall appear on the face of the prescription or
 70 | written record thereof for the controlled substance the
 71 | following information:

72 | 1. The full name and address of the person for whom, or
 73 | the owner of the animal for which, the controlled substance is
 74 | dispensed.

75 | 2. The full name and address of the prescribing
 76 | practitioner and the practitioner's federal controlled substance
 77 | registry number shall be printed thereon.

78 | 3. If the prescription is for an animal, the species of
 79 | animal for which the controlled substance is prescribed.

HB 397

2004
CS

80 | 4. The name of the controlled substance prescribed and the
81 | strength, quantity, and directions for use thereof.

82 | 5. The number of the prescription, as recorded in the
83 | prescription files of the pharmacy in which it is filled.

84 | 6. The initials of the pharmacist filling the prescription
85 | and the date filled.

86 | (d) The prescription shall be retained on file by the
87 | proprietor of the pharmacy in which it is filled for a period of
88 | 2 years.

89 | (e) Affixed to the original container in which a
90 | controlled substance is delivered upon a prescription or
91 | authorized refill thereof, as hereinafter provided, there shall
92 | be a label bearing the following information:

93 | 1. The name and address of the pharmacy from which such
94 | controlled substance was dispensed.

95 | 2. The date on which the prescription for such controlled
96 | substance was filled.

97 | 3. The number of such prescription, as recorded in the
98 | prescription files of the pharmacy in which it is filled.

99 | 4. The name of the prescribing practitioner.

100 | 5. The name of the patient for whom, or of the owner and
101 | species of the animal for which, the controlled substance is
102 | prescribed.

103 | 6. The directions for the use of the controlled substance
104 | prescribed in the prescription.

105 | 7. A clear, concise warning that it is a crime to transfer
106 | the controlled substance to any person other than the patient
107 | for whom prescribed.

HB 397

2004
CS

108 (f) A prescription for a controlled substance listed in
109 Schedule II may be dispensed only upon a written prescription of
110 a practitioner, except that in an emergency situation, as
111 defined by regulation of the Department of Health, such
112 controlled substance may be dispensed upon oral prescription but
113 is limited to a 72-hour supply. No prescription for a controlled
114 substance listed in Schedule II may be refilled.

115 (g) No prescription for a controlled substance listed in
116 Schedule ~~Schedules~~ III, Schedule IV, or Schedule V may be filled
117 or refilled more than five times within a period of 6 months
118 after the date on which the prescription was written unless the
119 prescription is renewed by a practitioner.

120 (2)(a) A pharmacist may not dispense a controlled
121 substance listed in Schedule II, Schedule III, or Schedule IV to
122 any patient or patient's agent without first determining, in the
123 exercise of her or his professional judgment, that the order is
124 valid. The pharmacist or pharmacist's agent must also obtain the
125 patient or patient's agent identification information, in
126 writing, electronic format, or other approved manner prior to
127 dispensing any controlled substance. If the patient or patient's
128 agent does not have appropriate identification, the pharmacist
129 may dispense the controlled substance only when the pharmacist
130 determines, in the exercise of her or his professional judgment,
131 that the order is valid and includes such information in the
132 patient's record. The Board of Pharmacy may adopt, by rule,
133 required patient identification information for controlled
134 substances and procedures for a pharmacist to verify the
135 validity of a prescription for controlled substances for

136 circumstances in which the pharmacist was not provided required
 137 identification information.

138 (b) Any pharmacist that dispenses by mail a controlled
 139 substance listed in Schedule II, Schedule III, or Schedule IV
 140 shall be exempt from the requirement to obtain suitable
 141 identification for the prescription dispensed by mail.

142 (c) Any controlled substance listed in Schedule III or
 143 Schedule IV may be dispensed by a pharmacist upon an oral
 144 prescription if, before filling the prescription, the pharmacist
 145 reduces it to writing or records the prescription
 146 electronically. Such prescriptions must contain the date of the
 147 oral authorization.

148 (d) Each written prescription prescribed by a practitioner
 149 in this state for a controlled substance listed in Schedule II,
 150 Schedule III, or Schedule IV must include both a written and a
 151 numerical notation of the quantity on the face of the
 152 prescription and a notation of the date with the abbreviated
 153 month written out on the face of the prescription. A pharmacist
 154 shall be permitted, upon verification by the prescriber, to
 155 document any information required by this paragraph.

156 (e) A pharmacist may not dispense more than a 30-day
 157 supply of a controlled substance listed in Schedule III upon an
 158 oral prescription issued in this state.

159 (f) A pharmacist may not knowingly fill a prescription
 160 that has been forged for a controlled substance listed in
 161 Schedule II, Schedule III, or Schedule IV.

162 (3)(2) Notwithstanding the provisions of subsection (1), a
 163 pharmacist may dispense a one-time emergency refill of up to a

HB 397

2004
CS

164 72-hour supply of the prescribed medication for any medicinal
165 drug other than a medicinal drug listed in Schedule II, in
166 compliance with the provisions of s. 465.0275.

167 ~~(4)(3)~~ The legal owner of any stock of controlled
168 substances in a pharmacy, upon discontinuance of dealing in
169 controlled substances, may sell said stock to a manufacturer,
170 wholesaler, or pharmacy. Such controlled substances may be sold
171 only upon an order form, when such an order form is required for
172 sale by the drug abuse laws of the United States or this state,
173 or regulations pursuant thereto.

174 Section 3. Effective July 1, 2004, subsection (1) of
175 section 893.055, Florida Statutes, is created, and effective
176 July 1, 2005, subsections (2) through (12) of said section are
177 created, to read:

178 893.055 Electronic monitoring system for prescription of
179 controlled substances listed in Schedules II, III, and IV.--

180 (1) By June 30, 2005, the Department of Health shall
181 design and establish an electronic system consistent with the
182 American Society for Automation in Pharmacy (ASAP) standards to
183 monitor the prescribing and dispensing of controlled substances
184 listed in Schedules II, III, and IV by health care practitioners
185 within the state and the dispensing of such controlled
186 substances to an individual at a specific address within the
187 state by a pharmacy permitted or registered by the Board of
188 Pharmacy. The system shall be put into operation on July 1,
189 2005. The secretary of the department shall ensure that only
190 those department employees who are authorized to investigate a
191 specific violation of this section in response to a complaint

192 initiated by a patient, practitioner, or pharmacist pursuant to
 193 procedure adopted by rule by the department have access to the
 194 electronic monitoring system created by this section; however,
 195 nothing in this section shall preclude access to the system by
 196 employees or agents for purposes of creating, maintaining, or
 197 repairing the system.

198 (2) Any controlled substance listed in Schedule II,
 199 Schedule III, or Schedule IV which is dispensed to an individual
 200 in this state must be reported to the Department of Health
 201 through the system, as soon thereafter as possible but not more
 202 than 35 days after the date the controlled substance is
 203 dispensed, each time the controlled substance is dispensed. A
 204 pharmacy may meet the reporting requirements of this section by
 205 providing the Department of Health an exchangeable electronic
 206 disc or tape of each controlled substance listed in Schedules
 207 II, III, and IV which it dispenses.

208 (3) This section does not apply to controlled substances:

209 (a) Administered by a health care practitioner directly to
 210 a patient.

211 (b) Dispensed by a health care practitioner authorized to
 212 prescribe controlled substances directly to a patient and
 213 limited to an amount adequate to treat the patient for a period
 214 of no more than 72 hours.

215 (c) Dispensed by a health care practitioner or a
 216 pharmacist to an inpatient of a facility with an institutional
 217 pharmacy permit.

HB 397

2004
CS

218 (d) Ordered from an institutional pharmacy permitted under
 219 s. 465.019 in accordance with the institutional policy for such
 220 controlled substances or drugs.

221 (e) Either dispensed by a pharmacist or administered by a
 222 health care practitioner to a patient or resident receiving care
 223 from a hospital, nursing home, assisted living facility, home
 224 health agency, hospice, or intermediate care facility for the
 225 developmentally disabled which is licensed in this state.

226 (f) Prescribed by a health care practitioner for a patient
 227 younger than 16 years of age.

228 (4) The data required to be reported under this section
 229 shall be determined by the Department of Health by rule but may
 230 include any data required under s. 893.04.

231 (5) A practitioner or pharmacist who dispenses a
 232 controlled substance under this section must submit the
 233 information required by this section in an electronic or other
 234 format approved by rule of the Department of Health. The cost to
 235 the dispenser in submitting the information required by this
 236 subsection may not be material or extraordinary. Costs not
 237 considered to be material or extraordinary include, but are not
 238 limited to, regular postage, compact discs, zip drive storage,
 239 regular electronic mail, magnetic tapes, diskettes, and
 240 facsimile charges. The information submitted to the Department
 241 of Health under this section may be transmitted to any person or
 242 agency authorized to receive it pursuant to House Bill 399, or
 243 similar legislation, and that person or agency may maintain the
 244 information received for up to 24 months before purging it from
 245 its records. All transmissions required by this paragraph must

246 comply with relevant federal and state privacy and security
 247 laws. However, any authorized agency receiving such information
 248 may maintain it longer than 24 months if the information is
 249 pertinent to an ongoing investigation or prosecution.

250 (6) Any person who knowingly fails to report the
 251 dispensing of a controlled substance listed in Schedule II,
 252 Schedule III, or Schedule IV as required by this section commits
 253 a misdemeanor of the first degree, punishable as provided in s.
 254 775.082 or s. 775.083.

255 (7) The Department of Health and the regulatory boards for
 256 the health care practitioners subject to this section shall
 257 adopt rules pursuant to ss. 120.536(1) and 120.54 necessary to
 258 implement and administer this section.

259 (8) All costs incurred by the Department of Health in
 260 implementing the prescription monitoring system shall be borne
 261 by the department, subject to the availability of funds, and
 262 there is appropriated annually from the Grants and Donations
 263 Trust Fund an amount necessary to cover such costs. The Medical
 264 Quality Assurance Trust Fund may not be used to implement or
 265 otherwise fund this program.

266 (9) Any person who willfully or knowingly violates this
 267 section commits a felony of the third degree, punishable as
 268 provided in s. 775.082 or s. 775.083.

269 (10) A practitioner or pharmacist authorized to obtain
 270 information under this section is not liable for accessing or
 271 failing to access such information.

272 (11) A practitioner, pharmacist, or other person who
 273 obtains information from the electronic information system

HB 397

2004
CS

274 authorized by this section shall maintain the confidentiality of
 275 such information pursuant to ss. 456.057 and 465.017, or as
 276 otherwise required by law.

277 (12) This section is repealed June 30, 2008, unless
 278 reviewed and saved from repeal through reenactment by the
 279 Legislature.

280 Section 4. Section 893.065, Florida Statutes, is created
 281 to read:

282 893.065 Counterfeit-resistant prescription blanks for
 283 controlled substances listed in Schedules II, III, and IV.--The
 284 Department of Health shall develop and adopt by rule the form
 285 and content for a counterfeit-resistant prescription blank which
 286 may be used by practitioners to prescribe a controlled substance
 287 listed in Schedule II, Schedule III, or Schedule IV. The
 288 Department of Health may require the prescription blanks to be
 289 printed on distinctive, watermarked paper and to bear the
 290 preprinted name, address, and category of professional licensure
 291 of the practitioner and that practitioner's federal registry
 292 number for controlled substances. The prescription blanks may
 293 not be transferred.

294 Section 5. Effective July 1, 2004, there is appropriated
 295 \$2,196,352 from the Grants and Donations Trust Fund to the
 296 Department of Health, and three full-time equivalent positions
 297 are authorized for fiscal year 2004-2005, to implement the
 298 provisions of ss. 893.055 and 893.065, Florida Statutes, as
 299 created by this act.

300 Section 6. The penalties created in ss. 831.311(2) and
 301 893.055(6), Florida Statutes, by this act shall be effective

HB 397

2004
CS

302 only upon the adoption by the Department of Health and each
 303 applicable professional regulatory board of the rules required
 304 pursuant to ss. 893.055(7) and 893.065, Florida Statutes, as
 305 created by this act.

306 Section 7. If a person dies of an apparent drug overdose:

307 (1) A law enforcement agency shall prepare a report
 308 identifying each prescribed controlled substance listed in
 309 Schedule II, Schedule III, or Schedule IV which is found on or
 310 near the deceased or among the deceased's possessions. The
 311 report must identify the person who prescribed the controlled
 312 substance, if known or ascertainable. Thereafter, the law
 313 enforcement agency shall submit a copy of the report to the
 314 medical examiner.

315 (2) A medical examiner who is preparing his or her report
 316 pursuant to s. 406.11, Florida Statutes, shall include in the
 317 report information identifying each prescribed controlled
 318 substance listed in Schedule II, Schedule III, or Schedule IV
 319 which is found in, on, or near the deceased or among the
 320 deceased's possessions.

321 Section 8. Except as otherwise expressly provided in this
 322 act, this act shall take effect July 1, 2005, if House Bill 399
 323 or similar legislation is adopted in the same legislative
 324 session or an extension thereof and becomes law.