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	HB 0463 2004
1	A bill to be entitled
2	An act relating to mental health; amending s. 394.455,
3	F.S.; revising a definition; providing additional
4	definitions of terms used in pt. I of ch. 394, F.S., "The
5	Baker Act"; amending s. 394.4598, F.S.; revising language
6	with respect to the guardian advocate; authorizing the
7	guardian advocate to consent to administration of
8	medication over objection under certain circumstances;
9	amending s. 394.4615, F.S.; providing for release of
10	certain clinical records to certain persons for certain
11	purposes; amending s. 394.463, F.S.; revising criteria and
12	procedures for involuntary examination; creating s.
13	394.4655, F.S.; providing criteria and procedures for
14	involuntary outpatient placement; providing for a
15	voluntary examination for outpatient placement; providing
16	for a petition for involuntary outpatient placement;
17	providing for appointment of counsel; providing for
18	continuance of hearings; providing for a hearing on
19	involuntary outpatient placement; setting forth procedures
20	for the hearing; providing for appointment of a master to
21	preside; providing for an independent examination;
22	requiring a court to order involuntary outpatient
23	placement under certain circumstances; requiring a
24	treatment plan; providing for plan modification; providing
25	for a patient to be brought to a receiving facility upon
26	failure or refusal to comply with the treatment plan;
27	providing for involuntary inpatient placement or
28	involuntary assessment; requiring consideration of a
29	patient's competence to proceed; requiring a list of
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2004 30 quardian advocates to be submitted to the court; defining 31 the role of a guardian advocate; providing for discharge of the guardian advocate; requiring certain documentation; 32 allowing a person for whom an involuntary outpatient 33 placement petition has been filed to agree to a voluntary 34 35 treatment agreement; specifying requirements for 36 agreements; providing for modifications; providing for 37 filing of an affidavit of noncompliance with a voluntary 38 treatment plan; requiring a hearing; requiring dismissal of petitions in certain circumstances; providing 39 40 procedures for continued involuntary outpatient placement; providing for a continued involuntary outpatient placement 41 42 certificate; requiring a hearing; requiring appointment of 43 a public defender; requiring hearings; providing for 44 appointment of a special master; amending s. 394.467, 45 F.S.; revising language with respect to involuntary 46 inpatient placement; providing a reference to inpatient 47 and outpatient involuntary placement; providing requirements for placement orders; providing for voluntary 48 49 treatment agreements; providing a procedure for continued involuntary outpatient placement; amending ss. 394.495, 50 51 394.496, 394.498, 419.001, and 744.704, F.S.; correcting cross references; authorizing the Department of Children 52 and Family Services to adopt rules; providing 53 severability; providing an effective date. 54 55

Be It Enacted by the Legislature of the State of Florida:

HB 0463 2004 58 Section 1. Subsection (3) of section 394.455, Florida 59 Statutes, is amended, existing subsections (16)-(28) are renumbered as subsections (17)-(29), respectively, existing 60 subsections (29) and (30) are renumbered as subsections (31) and 61 62 (32), respectively, and new subsections (16) and (30) are added 63 to said section, to read: 64 394.455 Definitions.--As used in this part, unless the 65 context clearly requires otherwise, the term: "Clinical record" means all parts of the record (3) 66 67 required to be maintained and includes all medical records, progress notes, charts, and admission and discharge data, and 68 69 all other information recorded by a facility which pertains to 70 the patient's hospitalization or and treatment. 71 (16) "Involuntary placement" means involuntary outpatient 72 treatment pursuant to s. 394.4655 or involuntary inpatient 73 treatment pursuant to s. 394.467. (30) "Service provider" means any public or private 74 75 receiving facility, an entity under contract with the Department 76 of Children and Family Services to provide mental health 77 services, or a clinical psychologist, clinical social worker, physician, or psychiatric nurse, or a community mental health 78 79 center or clinic as defined in this part. Subsections (1) and (7) of section 394.4598, 80 Section 2. Florida Statutes, are amended to read: 81 394.4598 Guardian advocate.--82 The administrator may petition the court for the 83 (1)84 appointment of a guardian advocate based upon the opinion of a 85 psychiatrist that the patient is incompetent to consent to 86 treatment. If the court finds that a patient is incompetent to Page 3 of 35

2004 87 consent to treatment and has not been adjudicated incapacitated 88 and a guardian with the authority to consent to mental health treatment appointed, it shall appoint a guardian advocate. The 89 90 patient has the right to have an attorney represent him or her 91 at the hearing. If the person is indigent, the court shall 92 appoint the office of the public defender to represent him or 93 her at the hearing. The patient has the right to testify, cross-94 examine witnesses, and present witnesses. The proceeding shall be recorded either electronically or stenographically, and 95 testimony shall be provided under oath. One of the professionals 96 97 authorized to give an opinion in support of a petition for involuntary placement, as described in s. 394.4655 or s. 98 99 394.467(2), must testify. A guardian advocate must meet the 100 qualifications of a guardian contained in part IV of chapter 101 744, except that a professional referred to in this part, an employee of the facility providing direct services to the 102 patient under this part, a departmental employee, a facility 103 104 administrator, or member of the Florida local advocacy council 105 shall not be appointed. A person who is appointed as a quardian 106 advocate must agree to the appointment.

The guardian advocate shall be discharged when the 107 (7)108 patient is discharged from an order for involuntary outpatient placement or involuntary inpatient placement a receiving or 109 treatment facility to the community or when the patient is 110 transferred from involuntary to voluntary status. The court or a 111 hearing officer shall consider the competence of the patient 112 113 pursuant to subsection (1) and may consider an involuntarily 114 placed patient's competence to consent to treatment at any 115 hearing. Upon sufficient evidence, the court may restore, or the

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116 hearing officer may recommend that the court restore, the 117 patient's competence. A copy of the order restoring competence 118 or the certificate of discharge containing the restoration of 119 competence shall be provided to the patient and the guardian 120 advocate.

Section 3. Subsection (3) of section 394.4615, Florida Statutes, is amended to read:

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394.4615 Clinical records; confidentiality.--

124 (3) Information from the clinical record may be released
 125 <u>under the following circumstances</u> when:

(a) <u>When</u> a patient has declared an intention to harm other
persons. When such declaration has been made, the administrator
may authorize the release of sufficient information to provide
adequate warning to the person threatened with harm by the
patient.

(b) <u>When</u> the administrator of the facility or secretary of the department deems release to a qualified researcher as defined in administrative rule, an aftercare treatment provider, or an employee or agent of the department is necessary for treatment of the patient, maintenance of adequate records, compilation of treatment data, aftercare planning, or evaluation of programs.

138 (c) For the purpose of determining whether a person meets 139 the criteria for involuntary outpatient placement or for 140 preparing the proposed treatment plan pursuant to s. 394.4655, 141 the clinical record may be released to the state attorney, the 142 public defender, or the patient's private legal counsel; to the 143 court; and to the appropriate mental health professionals, 144 including the service provider identified in s. 394.4655(6)(b)2.

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145	Section 4. Subsection (1) and paragraphs (e), (g), and (i)
146	of subsection (2) of section 394.463, Florida Statutes, are
147	amended to read:
148	394.463 Involuntary examination
149	(1) CRITERIAA person may be taken to a receiving
150	facility for involuntary examination if there is reason to
151	believe that <u>the person has a mental illness</u> <del>he or she is</del>
152	mentally ill and because of his or her mental illness:
153	(a) <del>1.</del> The person has refused voluntary examination after
154	conscientious explanation and disclosure of the purpose of the
155	examination; or
156	$(b)^2$ . The person is unable to determine for himself or
157	herself whether examination is necessary; and
158	<u>(c)</u> Based upon the person's current reported or
159	observed behavior, considering any mental health history, there
160	is a substantial likelihood that without care or treatment:
161	1. Without care or treatment, The person will is likely to
162	suffer from neglect or refuse to care for himself or herself;
163	such neglect or refusal <u>will pose</u> poses a real and present
164	threat of substantial harm to his or her well-being; and it is
165	not apparent that such harm may be avoided through the help of
166	willing family members or friends or the provision of other
167	services; or
168	2. There is a substantial likelihood that without care or
169	treatment The person will cause serious bodily harm to himself
170	or herself or others in the near future, as evidenced by recent
171	behavior.
172	(2) INVOLUNTARY EXAMINATION
173	(e) The Agency for Health Care Administration shall

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HB 0463 2004 174 receive and maintain the copies of ex parte orders, involuntary 175 outpatient placement orders issued pursuant to s. 394.4655, involuntary inpatient orders issued pursuant to s. 176 394.467, professional certificates, and law enforcement 177 178 officers' reports. These documents shall be considered part of 179 the clinical record, governed by the provisions of s. 394.4615. 180 The agency shall prepare annual reports analyzing the data 181 obtained from these documents, without information identifying patients, and shall provide copies of reports to the department, 182 the President of the Senate, the Speaker of the House of 183 184 Representatives, and the minority leaders of the Senate and the 185 House of Representatives.

186 (g) A person for whom an involuntary examination has been 187 initiated who is being evaluated or treated at a hospital for an 188 emergency medical condition specified in s. 395.002 must be 189 examined by a receiving facility within 72 hours. The 72-hour 190 period begins when the patient arrives at the hospital and 191 ceases when the attending physician documents that the patient has an emergency medical condition. If the patient is examined 192 193 at a hospital providing emergency medical services by a professional qualified to perform an involuntary examination and 194 195 is found as a result of that examination not to meet the criteria for involuntary outpatient placement pursuant to s. 196 394.4655(1) or involuntary inpatient placement pursuant to s. 197 394.467(1), the patient may be offered voluntary placement, if 198 199 appropriate, or released directly from the hospital providing 200 emergency medical services. The finding by the professional that 201 the patient has been examined and does not meet the criteria for involuntary inpatient or involuntary outpatient placement must 202

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203 be entered into the patient's clinical record. Nothing in this 204 paragraph is intended to prevent a hospital providing emergency 205 medical services from appropriately transferring a patient to 206 another hospital prior to stabilization, provided the 207 requirements of s. 395.1041(3)(c) have been met.

(i) Within the 72-hour examination period or, if the 72
hours ends on a weekend or holiday, no later than the next
working day thereafter, one of the following actions must be
taken, based on the individual needs of the patient:

212 1. The patient shall be released, unless he or she is 213 charged with a crime, in which case the patient shall be 214 returned to the custody of a law enforcement officer;

215 2. The patient shall be released, subject to the 216 provisions of subparagraph 1., for <u>voluntary</u> outpatient 217 treatment;

3. The patient, unless he or she is charged with a crime, shall be asked to give express and informed consent to placement as a voluntary patient, and, if such consent is given, the patient shall be admitted as a voluntary patient; or

222 4. A petition for involuntary placement shall be filed in the circuit appropriate court by the facility administrator when 223 treatment is deemed necessary  $\underline{,}$   $\div$  in which case, the least 224 225 restrictive treatment consistent with the optimum improvement of the patient's condition shall be made available. A petition for 226 involuntary outpatient placement shall be filed by one of the 227 petitioners delineated in s. 394.4655(3)(a). A petition for 228 229 involuntary inpatient placement shall be filed by the facility 230 administrator. 231 Section 5. Section 394.4655, Florida Statutes, is created

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232	HB 0463 2004 to read:
233	394.4655 Involuntary outpatient placement
234	(1) CRITERIA FOR INVOLUNTARY OUTPATIENT PLACEMENTA
235	person may be ordered to involuntary outpatient placement upon a
236	finding of the court that, by clear and convincing evidence:
237	(a) The person is 18 years of age or older.
238	(b) The person has a mental illness.
239	(c) The person is unlikely to survive safely in the
240	community without supervision, based on a clinical
241	determination.
242	(d) The person has a history of lack of compliance with
243	treatment for mental illness.
244	(e) The person has:
245	1. At least twice within the preceding 36 months been
246	admitted for examination or placement in a receiving or
247	treatment facility as defined in s. 394.455 or received mental
248	health services in a forensic or correctional facility. The 36-
249	month period does not include any period during which the person
250	was admitted or incarcerated; or
251	2. Engaged in one or more acts of serious violent behavior
252	toward himself or herself or others or engaged in attempts at
253	serious bodily harm to himself or herself or others within the
254	preceding 36 months.
255	(f) The person is, as a result of his or her mental
256	illness, unlikely to voluntarily participate in the recommended
257	treatment pursuant to the treatment plan.
258	(g) In view of the person's treatment history and current
259	behavior, the person is in need of involuntary outpatient
260	placement in order to prevent a relapse or deterioration which

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261	HB 0463 would be likely to result in meeting the involuntary examination
262	criteria set forth in s. 394.463(1).
263	(h) It is likely that the person will benefit from
264	involuntary outpatient placement.
265	(i) All available less restrictive alternatives that would
266	offer an opportunity for improvement of his or her condition
267	have been judged to be inappropriate.
268	(2) INVOLUNTARY OUTPATIENT PLACEMENT
269	(a) From a receiving facilityA patient may be retained
270	by a receiving facility upon the recommendation of the
271	administrator of a receiving facility where the patient has been
272	examined and after adherence to the notice and hearing
273	procedures provided in s. 394.4599. The recommendation must be
274	supported by the opinion of a psychiatrist and the second
275	opinion of a clinical psychologist or another psychiatrist, both
276	of whom have personally examined the patient within the
277	preceding 72 hours, that the criteria for involuntary outpatient
278	placement are met. However, in a county having a population of
279	less than 50,000, if the administrator certifies that no
280	psychiatrist or clinical psychologist is available to provide
281	the second opinion, such second opinion may be provided by a
282	licensed physician who has postgraduate training and experience
283	in diagnosis and treatment of mental and nervous disorders or by
284	a psychiatric nurse. Such recommendation shall be entered on an
285	involuntary outpatient placement certificate, which certificate
286	shall authorize the receiving facility to retain the patient
287	pending transfer to involuntary outpatient placement or
288	completion of a hearing. If the patient has been stabilized and
289	no longer meets the criteria for involuntary examination
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290	HB 0463 $2004$
290	pursuant to s. 394.463(1), the patient must be released from the
	receiving facility while awaiting the hearing for involuntary
292	outpatient placement.
293	(b) Voluntary examination for outpatient placementA
294	patient may choose to be examined on an outpatient basis for an
295	involuntary outpatient placement certificate if such an
296	arrangement can be made. The certificate must be supported by
297	the opinion of a psychiatrist and the second opinion of a
298	clinical psychologist or another psychiatrist, both of whom have
299	personally examined the patient within the preceding 14 calendar
300	days, that the criteria for involuntary outpatient placement are
301	met. However, in a county having a population of less than
302	50,000, if the psychiatrist certifies that no psychiatrist or
303	clinical psychologist is available to provide the second
304	opinion, the second opinion may be provided by a licensed
305	physician who has postgraduate training and experience in
306	diagnosis and treatment of mental and nervous disorders or by a
307	psychiatric nurse.
308	(c) From a treatment facilityIf a patient in
309	involuntary inpatient placement meets the criteria for
310	involuntary outpatient placement, the administrator of the
311	treatment facility may, prior to expiration of the period during
312	which the treatment facility is authorized to retain the
313	patient, recommend involuntary outpatient placement. The
314	recommendation must be supported by the opinion of a
315	psychiatrist and the second opinion of a clinical psychologist
316	or another psychiatrist, both of whom have personally examined
317	the patient within the preceding 72 hours, that the criteria for
318	involuntary outpatient placement are met. However, in a county
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319	having a population of less than 50,000, if the administrator
320	certifies that no psychiatrist or clinical psychologist is
321	available to provide the second opinion, such second opinion may
322	be provided by a licensed physician with postgraduate training
323	and experience in diagnosis and treatment of mental and nervous
324	disorders or by a psychiatric nurse. Such recommendation shall
325	be entered on an involuntary outpatient placement certificate.
326	(3) PETITION FOR INVOLUNTARY OUTPATIENT PLACEMENT
327	(a) A petition for involuntary outpatient placement may be
328	filed by:
329	1. The administrator of the facility pursuant to paragraph
330	<u>(2)(a);</u>
331	2. One of the examining professionals for persons examined
332	on a voluntary outpatient basis pursuant to paragraph (2)(b).
333	Upon filing the petition, the examining professional shall
334	provide a copy of the petition to the administrator of the
335	receiving facility or designated department representative that
336	will identify the service provider for the involuntary
337	outpatient placement; or
338	3. The administrator of a treatment facility pursuant to
339	paragraph (2)(c). Upon filing the petition, the administrator
340	shall provide a copy of the petition to the administrator of the
341	receiving facility or designated department representative that
342	will identify the service provider for the involuntary
343	outpatient placement.
344	(b) Each required criterion for involuntary outpatient
345	placement must be alleged and substantiated in the petition for
346	involuntary outpatient placement. A copy of the certificate
347	recommending involuntary outpatient placement completed by a
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348	qualified professional specified in subsection (2) shall be
349	attached to the petition.
350	(c) The petition for involuntary outpatient placement
351	shall be filed in the county in which the patient is located.
352	When the petition has been filed, the clerk of the court shall
353	provide copies to the department, the patient, the patient's
354	guardian or representative, and the state attorney and public
355	defender of the judicial circuit in which the patient is
356	located. A fee may not be charged for the filing of a petition
357	under this subsection.
358	(4) APPOINTMENT OF COUNSELWithin 1 court working day
359	after the filing of a petition for involuntary outpatient
360	placement, the court shall appoint the public defender to
361	represent the person who is the subject of the petition, unless
362	the person is otherwise represented by counsel. The clerk of the
363	court shall immediately notify the public defender of such
364	appointment. The public defender shall represent the person
365	until the petition is dismissed, the court order expires, or the
366	patient is discharged from involuntary outpatient placement. Any
367	attorney who represents the patient shall have access to the
368	patient, witnesses, and records relevant to the presentation of
369	the patient's case and shall represent the interests of the
370	patient, regardless of the source of payment to the attorney.
371	(5) CONTINUANCE OF HEARING The patient is entitled, with
372	the concurrence of the patient's counsel, to at least one
373	continuance of the hearing. The continuance shall be for a
374	period of up to 4 weeks.
375	(6) HEARING ON INVOLUNTARY OUTPATIENT PLACEMENT
376	(a)1. The court shall hold the hearing on involuntary
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HB 0463 2004 377 outpatient placement within 5 days after the petition is filed, unless a continuance is granted. The hearing shall be held in 378 379 the county in which the patient is located, shall be as 380 convenient to the patient as is consistent with orderly 381 procedure, and shall be conducted in physical settings not 382 likely to be injurious to the patient's condition. If the court 383 finds that the patient's attendance at the hearing is not 384 consistent with the best interests of the patient and the 385 patient's counsel does not object, the court may waive the 386 presence of the patient from all or any portion of the hearing. 387 The state attorney for the circuit in which the patient is 388 located shall represent the state, rather than the petitioner, 389 as the real party in interest in the proceeding. 390 2. The court may appoint a master to preside at the 391 hearing. One of the professionals who executed the involuntary 392 outpatient placement certificate shall be a witness. The patient 393 and the patient's guardian or representative shall be informed 394 by the court of the right to an independent expert examination. If the patient cannot afford such an examination, the court 395 396 shall provide for one. The independent expert's report shall be confidential and not discoverable, unless the expert is to be 397 398 called as a witness for the patient at the hearing. The court 399 shall allow testimony from individuals, including family 400 members, deemed by the court to be relevant under state law, 401 regarding the person's prior history and how that prior history 402 relates to the person's current condition. The testimony in the 403 hearing must be given under oath and the proceedings must be 404 recorded. The patient may refuse to testify at the hearing. 405 (b)1. If the court concludes that the patient meets the

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406	criteria for involuntary outpatient placement pursuant to
407	subsection (1), the court shall issue an order for involuntary
408	outpatient placement. The court order shall be for a period of
409	up to 6 months. The service provider shall discharge a patient
410	if there is a clinical determination that the patient no longer
411	meets the criteria for involuntary placement.
412	2. The administrator of a receiving facility or designated
413	department representative shall identify the service provider
414	that will have primary responsibility for service provision
415	under the order. The service provider shall prepare a written
416	proposed treatment plan and submit the plan to the court prior
417	to the hearing for the court's consideration for inclusion in
418	the involuntary outpatient placement order. The service provider
419	shall also provide a copy of the proposed treatment plan to the
420	petitioner. The treatment plan must specify the nature and
421	extent of the patient's mental illness. The treatment plan may
422	include provisions for case management, intensive case
423	management, or assertive community treatment or a program for
424	assertive community treatment. The treatment plan may also
425	require that the patient make use of a service provider to
426	supply any of the following categories of services to the
427	individual: medication, periodic urinalysis to determine
428	compliance with treatment, individual or group therapy, day or
429	partial-day programming activities, educational and vocational
430	training or activities, alcohol or substance abuse treatment and
431	counseling and periodic tests for the presence of alcohol or
432	illegal drugs for persons with a history of alcohol or substance
433	abuse, supervision of living arrangements, and any other
434	services prescribed to treat the person's mental illness and to
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435	HB 0463 assist the person in living and functioning in the community or
436	to attempt to prevent a relapse or deterioration. Service
437	providers may select and provide supervision to other
438	individuals, not enumerated in this subparagraph, to implement
439	specific aspects of the treatment plan, such as medication
440	monitoring. The services in the treatment plan shall be deemed
441	to be clinically appropriate by a physician, clinical
442	psychologist, psychiatric nurse, or clinical social worker who
443	consults with, or is employed or contracted by, the service
444	provider. The service provider must certify to the court in the
445	proposed treatment plan whether sufficient services for
446	improvement and stabilization are currently available and
447	whether the service provider agrees to provide those services.
448	If the service provider certifies that the services in the
449	proposed treatment plan are not available, then the petitioner
450	shall withdraw the petition. The court may not order the
451	department or the service provider to provide services if the
452	program or service is not available in the patient's local
453	community, there is no space available in the program or service
454	for the patient, or funding is not available for the program or
455	service. A copy of the order shall be sent to the Agency for
456	Health Care Administration. After the placement order is issued,
457	the service provider and the patient may modify provisions of
458	the treatment plan. For any material modification of the
459	treatment plan to which the patient or the patient's guardian
460	advocate, if appointed, does agree, the service provider shall
461	send notice of the modification to the court. Any material
462	modification of the treatment plan that is contested by the
463	patient must be approved by the court.
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464	3. If, in the clinical judgment of a physician, the
465	patient has failed or refused to comply with the treatment
466	ordered by the court, efforts were made to solicit compliance,
467	and the patient may meet the criteria for involuntary
468	examination, a person may be brought to a receiving facility
469	pursuant to s. 394.463. If, after examination, the patient does
470	not meet the criteria for involuntary inpatient placement
471	pursuant to s. 394.467, the patient must be discharged from the
472	receiving facility. The service provider must determine whether
473	modifications should be made to the existing treatment plan and
474	attempt to continue to engage the patient in treatment. For any
475	material modification of the treatment plan to which the patient
476	or the patient's guardian advocate, if appointed, does agree,
477	the service provider shall send notice of the modification to
478	the court. Any material modification of the treatment plan that
479	is contested by the patient or the patient's guardian advocate,
480	if appointed, must be approved by the court.
481	(c) If, at any time before the conclusion of the initial
482	hearing on involuntary outpatient placement, it appears to the
483	court that the person does not meet the criteria for involuntary
484	outpatient placement under this section but instead meets the
485	criteria for involuntary inpatient placement, the court may
486	order the person admitted for involuntary inpatient placement
487	pursuant to s. 394.467. If the person instead meets the criteria
488	for involuntary assessment, protective custody, or involuntary
489	admission pursuant to s. 397.675, the court may order the person
490	to be admitted for involuntary assessment for a period of 5 days
491	pursuant to s. 397.6811. Thereafter, all proceedings shall be
492	governed by chapter 397.
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493	(d) At the hearing on involuntary outpatient placement,
494	the court shall consider testimony and evidence regarding the
495	patient's competence to consent to treatment. If the court finds
496	that the patient is incompetent to consent to treatment, the
497	court shall appoint a guardian advocate as provided in s.
498	394.4598. The guardian advocate shall be appointed or discharged
499	in accordance with s. 394.4598.
500	(e) The administrator of the receiving facility or the
501	designated department representative shall provide a copy of the
502	court order and adequate documentation of a patient's mental
503	illness to the service provider for involuntary outpatient
504	placement. Such documentation must include any advance
505	directives made by the patient, a psychiatric evaluation of the
506	patient, and any evaluations of the patient performed by a
507	clinical psychologist or a clinical social worker.
508	(7) PROCEDURE FOR CONTINUED INVOLUNTARY OUTPATIENT
509	PLACEMENT
510	(a) If the person continues to meet the criteria for
511	involuntary outpatient placement, the service provider shall,
512	prior to the expiration of the period during which the treatment
513	is ordered for the person, file in the circuit court a continued
514	involuntary outpatient placement certificate which shall be
515	accompanied by a statement from the person's physician or
516	clinical psychologist justifying the request, a brief
517	description of the patient's treatment during the time he or she
518	was involuntarily placed, and an individualized plan of
519	continued treatment.
520	(b) Within 1 court working day after the filing of a
521	petition for continued involuntary outpatient placement, the
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522	HB 0463 court shall appoint the public defender to represent the person
523	who is the subject of the petition, unless the person is
524	otherwise represented by counsel. The clerk of the court shall
524	
	immediately notify the public defender of such appointment. The
526	public defender shall represent the person until the petition is
527	dismissed, the court order expires, or the patient is discharged
528	from involuntary outpatient placement. Any attorney representing
529	the patient shall have access to the patient, witnesses, and
530	records relevant to the presentation of the patient's case and
531	shall represent the interests of the patient, regardless of the
532	source of payment to the attorney.
533	(c) Hearings on petitions for continued involuntary
534	outpatient placement shall be before the circuit court. The
535	court may appoint a master to preside at the hearing. The
536	procedures for obtaining an order pursuant to this paragraph
537	shall be in accordance with the provisions of subsection (6),
538	except that the time period included in paragraph (1)(e) is not
539	applicable in determining the appropriateness of additional
540	periods of involuntary outpatient placement.
541	(d) Notice of the hearing shall be provided as set forth
542	<u>in s. 394.4599.</u>
543	(e) The same procedure shall be repeated prior to the
544	expiration of each additional period the patient is placed in
545	treatment.
546	(f) If the patient has been previously found incompetent
547	to consent to treatment, the court shall consider testimony and
548	evidence regarding the patient's competence. Section 394.4598
549	governs the discharge of the guardian advocate if the patient's
550	competency to consent to treatment is restored.
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	HB 0463 2004
551	Section 6. Section 394.467, Florida Statutes, is amended
552	to read:
553	394.467 Involuntary inpatient placement
554	(1) CRITERIAA person may be involuntarily placed in
555	involuntary inpatient placement for treatment upon a finding of
556	the court by clear and convincing evidence that:
557	(a) He or she is mentally ill and because of his or her
558	mental illness:
559	1.a. He or she has refused voluntary placement for
560	treatment after sufficient and conscientious explanation and
561	disclosure of the purpose of placement for treatment; or
562	b. He or she is unable to determine for himself or herself
563	whether placement is necessary; and
564	2.a. He or she is manifestly incapable of surviving alone
565	or with the help of willing and responsible family or friends,
566	including available alternative services, and, without
567	treatment, is likely to suffer from neglect or refuse to care
568	for himself or herself, and such neglect or refusal poses a real
569	and present threat of substantial harm to his or her well-being;
570	or
571	b. There is substantial likelihood that in the near future
572	he or she will inflict serious bodily harm on himself or herself
573	or another person, as evidenced by recent behavior causing,
574	attempting, or threatening such harm; and
575	(b) All available less restrictive treatment alternatives
576	which would offer an opportunity for improvement of his or her
577	condition have been judged to be inappropriate.
578	(2) ADMISSION TO A TREATMENT FACILITYA patient may be
579	retained by a receiving facility or involuntarily placed in a

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HB 0463 2004 580 treatment facility upon the recommendation of the administrator 581 of a receiving facility where the patient has been examined and after adherence to the notice and hearing procedures provided in 582 s. 394.4599. The recommendation must be supported by the opinion 583 584 of a psychiatrist and the second opinion of a clinical 585 psychologist or another psychiatrist, both of whom have 586 personally examined the patient within the preceding 72 hours, 587 that the criteria for involuntary inpatient placement are met. However, in counties of less than 50,000 population, if the 588 administrator certifies that no psychiatrist or clinical 589 590 psychologist is available to provide the second opinion, such 591 second opinion may be provided by a licensed physician with 592 postgraduate training and experience in diagnosis and treatment 593 of mental and nervous disorders or by a psychiatric nurse. Such 594 recommendation shall be entered on an involuntary inpatient 595 placement certificate, which certificate shall authorize the 596 receiving facility to retain the patient pending transfer to a 597 treatment facility or completion of a hearing.

598 PETITION FOR INVOLUNTARY INPATIENT PLACEMENT. -- The (3) 599 administrator of the facility shall file a petition for 600 involuntary inpatient placement in the court in the county where 601 the patient is located. Upon filing, the clerk of the court 602 shall provide copies to the department, the patient, the patient's guardian or representative, and the state attorney and 603 604 public defender of the judicial circuit in which the patient is 605 located. No fee shall be charged for the filing of a petition 606 under this subsection.

607 (4) APPOINTMENT OF COUNSEL.--Within 1 court working day 608 after the filing of a petition for involuntary <u>inpatient</u>

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placement, the court shall appoint the public defender to 610 represent the person who is the subject of the petition, unless the person is otherwise represented by counsel. The clerk of the 611 court shall immediately notify the public defender of such 612 613 appointment. Any attorney representing the patient shall have 614 access to the patient, witnesses, and records relevant to the 615 presentation of the patient's case and shall represent the 616 interests of the patient, regardless of the source of payment to 617 the attorney.

(5) CONTINUANCE OF HEARING. -- The patient is entitled, with 618 619 the concurrence of the patient's counsel, to at least one 620 continuance of the hearing. The continuance shall be for a 621 period of up to 4 weeks.

622

(6) HEARING ON INVOLUNTARY INPATIENT PLACEMENT. --

623 (a)1. The court shall hold the hearing on involuntary 624 inpatient placement within 5 days, unless a continuance is 625 granted. The hearing shall be held in the county where the 626 patient is located and shall be as convenient to the patient as 627 may be consistent with orderly procedure and shall be conducted 628 in physical settings not likely to be injurious to the patient's 629 condition. If the court finds that the patient's attendance at 630 the hearing is not consistent with the best interests of the patient, and the patient's counsel does not object, the court 631 may waive the presence of the patient from all or any portion of 632 the hearing. The state attorney for the circuit in which the 633 634 patient is located shall represent the state, rather than the 635 petitioning facility administrator, as the real party in 636 interest in the proceeding.

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637 The court may appoint a master to preside at the 2. 638 hearing. One of the professionals who executed the involuntary inpatient placement certificate shall be a witness. The patient 639 and the patient's guardian or representative shall be informed 640 641 by the court of the right to an independent expert examination. 642 If the patient cannot afford such an examination, the court 643 shall provide for one. The independent expert's report shall be 644 confidential and not discoverable, unless the expert is to be called as a witness for the patient at the hearing. The 645 646 testimony in the hearing must be given under oath, and the 647 proceedings must be recorded. The patient may refuse to testify 648 at the hearing.

If the court concludes that the patient meets the 649 (b) 650 criteria for involuntary inpatient placement, it shall order 651 that the patient be transferred to a treatment facility or, if 652 the patient is at a treatment facility, that the patient be retained there or be treated at any other appropriate receiving 653 or treatment facility, or that the patient receive services from 654 a receiving or treatment facility, on an involuntary basis, for 655 656 a period of up to 6 months. The order shall specify the nature 657 and extent of the patient's mental illness. The facility shall 658 discharge a patient any time the patient no longer meets the 659 criteria for involuntary inpatient placement, unless the patient has transferred to voluntary status. 660

(c) If at any time prior to the conclusion of the hearing on involuntary <u>inpatient</u> placement it appears to the court that the person does not meet the criteria for involuntary <u>inpatient</u> placement under this <u>section</u> <del>chapter</del>, but instead meets the criteria for involuntary <u>outpatient placement</u>, the court may

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HB 0463 2004 666 order the person evaluated for involuntary outpatient placement 667 pursuant to s. 394.4655. The petition and hearing procedures set 668 forth in s. 394.4655 shall apply. If the person instead meets 669 the criteria for involuntary assessment, protective custody, or 670 involuntary admission pursuant to s. 397.675, then the court may order the person to be admitted for involuntary assessment for a 671 672 period of 5 days pursuant to s. 397.6811. Thereafter, all 673 proceedings shall be governed by chapter 397.

(d) At the hearing on involuntary <u>inpatient</u> placement, the
court shall consider testimony and evidence regarding the
patient's competence to consent to treatment. If the court finds
that the patient is incompetent to consent to treatment, it
shall appoint a guardian advocate as provided in s. 394.4598.

679 (e) The administrator of the receiving facility shall 680 provide a copy of the court order and adequate documentation of 681 a patient's mental illness to the administrator of a treatment 682 facility whenever a patient is ordered for involuntary inpatient placement, whether by civil or criminal court. Such 683 684 documentation shall include any advance directives made by the 685 patient, a psychiatric evaluation of the patient, and any 686 evaluations of the patient performed by a clinical psychologist or a clinical social worker. The administrator of a treatment 687 facility may refuse admission to any patient directed to its 688 689 facilities on an involuntary basis, whether by civil or criminal 690 court order, who is not accompanied at the same time by adequate 691 orders and documentation.

692 (7) PROCEDURE FOR CONTINUED INVOLUNTARY <u>INPATIENT</u>
693 PLACEMENT.--

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694 Hearings on petitions for continued involuntary (a) 695 inpatient placement shall be administrative hearings and shall 696 be conducted in accordance with the provisions of s. 120.57(1), 697 except that any order entered by the hearing officer shall be 698 final and subject to judicial review in accordance with s. 699 120.68. Orders concerning patients committed after successfully 700 pleading not guilty by reason of insanity shall be governed by 701 the provisions of s. 916.15.

702 If the patient continues to meet the criteria for (b) 703 involuntary inpatient placement, the administrator shall, prior 704 to the expiration of the period during which the treatment 705 facility is authorized to retain the patient, file a petition 706 requesting authorization for continued involuntary inpatient 707 placement. The request shall be accompanied by a statement from 708 the patient's physician or clinical psychologist justifying the 709 request, a brief description of the patient's treatment during the time he or she was involuntarily placed, and an 710 711 individualized plan of continued treatment. Notice of the hearing shall be provided as set forth in s. 394.4599. If at the 712 713 hearing the hearing officer finds that attendance at the hearing 714 is not consistent with the best interests of the patient, the 715 hearing officer may waive the presence of the patient from all 716 or any portion of the hearing, unless the patient, through 717 counsel, objects to the waiver of presence. The testimony in the 718 hearing must be under oath, and the proceedings must be 719 recorded.

(c) Unless the patient is otherwise represented or isineligible, he or she shall be represented at the hearing on the

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HB 0463 722 petition for continued involuntary inpatient placement by the 723 public defender of the circuit in which the facility is located.

724 If at a hearing it is shown that the patient continues (d) 725 to meet the criteria for involuntary inpatient placement, the 726 administrative law judge shall sign the order for continued 727 involuntary inpatient placement for a period not to exceed 6 728 months. The same procedure shall be repeated prior to the 729 expiration of each additional period the patient is retained.

730 If continued involuntary placement is necessary for a (e) patient admitted while serving a criminal sentence, but whose 731 732 sentence is about to expire, or for a patient involuntarily 733 placed while a minor but who is about to reach the age of 18, 734 the administrator shall petition the administrative law judge 735 for an order authorizing continued involuntary inpatient 736 placement.

737 If the patient has been previously found incompetent (f) 738 to consent to treatment, the hearing officer shall consider 739 testimony and evidence regarding the patient's competence. If 740 the hearing officer finds evidence that the patient is now 741 competent to consent to treatment, the hearing officer may issue 742 a recommended order to the court that found the patient incompetent to consent to treatment that the patient's 743 744 competence be restored and that any guardian advocate previously 745 appointed be discharged.

746 RETURN OF PATIENTS. -- When a patient at a treatment (8) 747 facility leaves the facility without authorization, the 748 administrator may authorize a search for the patient and the 749 return of the patient to the facility. The administrator may

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HB 0463 2004 750 request the assistance of a law enforcement agency in the search 751 for and return of the patient. Section 7. Paragraphs (a) and (c) of subsection (3) of 752 753 section 394.495, Florida Statutes, are amended to read: 754 394.495 Child and adolescent mental health system of care; 755 programs and services. --756 (3) Assessments must be performed by: 757 (a) A professional as defined in s. 394.455(2), (4), 758 (22)(21), (24)(23), or (25)(24); 759 A person who is under the direct supervision of a (C) professional as defined in s. 394.455(2), (4), (22)(21), 760 761 (24), or (25), or a professional licensed under chapter 762 491. 763 764 The department shall adopt by rule statewide standards for 765 mental health assessments, which must be based on current 766 relevant professional and accreditation standards. 767 Section 8. Subsection (6) of section 394.496, Florida 768 Statutes, is amended to read: 769 394.496 Service planning.--770 A professional as defined in s. 394.455(2), (4), (6) 771 (22)(21), (24)(23), or (25)(24) or a professional licensed under 772 chapter 491 must be included among those persons developing the 773 services plan. 774 Section 9. Paragraphs (a) and (c) of subsection (4) of 775 section 394.498, Florida Statutes, are amended to read: 776 394.498 Child and Adolescent Interagency System of Care 777 Demonstration Models.--778 (4) ESSENTIAL ELEMENTS.--

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FLORIDA HOUSE OF REPRESENTATIV
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	HB 0463 2004
779	(a) In order to be approved as a Child and Adolescent
780	Interagency System of Care Demonstration Model, the applicant
781	must demonstrate its capacity to perform the following
782	functions:
783	1. Form a consortium of purchasers, which includes at
784	least three of the following agencies:
785	a. The Mental Health Program and Family Safety and
786	Preservation Program of the Department of Children and Family
787	Services.
788	b. The Medicaid program of the Agency for Health Care
789	Administration.
790	c. The local school district.
791	d. The Department of Juvenile Justice.
792	
793	Each agency that participates in the consortium shall enter into
794	a written interagency agreement that defines each agency's
795	responsibilities.
796	2. Establish an oversight body that is responsible for
797	directing the demonstration model. The oversight body must
798	include representatives from the state agencies that comprise
799	the consortium of purchasers under subparagraph 1., as well as
800	local governmental entities, a juvenile court judge, parents,
801	and other community entities. The responsibilities of the
802	oversight body must be specified in writing.
803	3. Select a target population of children and adolescents,
804	regardless of whether the child or adolescent is eligible or
805	ineligible for Medicaid, based on the following parameters:
806	a. The child or adolescent has a serious emotional
807	disturbance or mental illness, as defined in s. 394.492(6),
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HB 0463 2004 808 based on an assessment conducted by a licensed practitioner 809 defined in s. 394.455(2), (4), (22)(21), (24)(23), or (25)(24) or by a professional licensed under chapter 491; 810 The total service costs per child or adolescent have 811 b. 812 exceeded \$3,000 per month; The child or adolescent has had multiple out-of-home 813 c. 814 placements; 815 d. The existing array of services does not effectively meet the needs of the child or adolescent; 816 The case of the child or adolescent has been staffed by 817 e. a district collaborative planning team and satisfactory results 818 819 have not been achieved through existing case services plans; and The parent or legal guardian of the child or adolescent 820 f. 821 consents to participating in the demonstration model. 822 4. Select a geographic site for the demonstration model. A demonstration model may be comprised of one or more counties and 823 824 may include multiple service districts of the Department of 825 Children and Family Services. Develop a mechanism for selecting the pool of children 826 5. 827 and adolescents who meet the criteria specified in this section 828 for participating in the demonstration model. 829 6. Establish a pooled funding plan that allocates 830 proportionate costs to the purchasers. The plan must address all of the service needs of the child or adolescent, and funds may 831 not be identified in the plan by legislative appropriation 832 833 category or any other state or federal funding category. 834 The funding plan shall be developed based on an a. 835 analysis of expenditures made by each participating state agency 836 during the previous 2 fiscal years in which services were

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837 provided for the target population or for individuals who have838 characteristics that are similar to the target population.

b. Based on the results of this cost analysis, funds shall
be collected from each of the participating state agencies and
deposited into a central financial account.

c. A financial body shall be designated to manage the pool
of funds and shall have the capability to pay for individual
services specified in a services plan.

Identify a care management entity that reports to the 845 7. oversight body. For purposes of the demonstration models, the 846 term "care management entity" means the entity that assumes 847 848 responsibility for the organization, planning, purchasing, and 849 management of mental health treatment services to the target 850 population in the demonstration model. The care management entity may not provide direct services to the target population. 851 852 The care management entity shall:

a. Manage the funds of the demonstration model within
budget allocations. The administrative costs associated with the
operation of the demonstration model must be itemized in the
entity's operating budget.

857

b. Purchase individual services in a timely manner.

858 c. Review the completed client assessment information and 859 complete additional assessments that are needed, including an 860 assessment of the strengths of the child or adolescent and his 861 or her family.

d. Organize a child-family team to develop a single,
unified services plan for the child or adolescent, in accordance
with ss. 394.490-394.497. The team shall include the parents and
other family members of the child or adolescent, friends and

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HB 0463 866 community-based supporters of the child or adolescent, and 867 appropriate service providers who are familiar with the problems and needs of the child or adolescent and his or her family. The 868 plan must include a statement concerning the strengths of the 869 870 child or adolescent and his or her family, and must identify the 871 natural supports in the family and the community that might be 872 used in addressing the service needs of the child or adolescent. 873 A copy of the completed service plan shall be provided to the parents of the child or adolescent. 874

Identify a network of providers that meet the 875 e. 876 requirements of paragraph (b).

877 Identify informal, unpaid supporters, such as persons f. 878 from the child's or adolescent's neighborhood, civic 879 organizations, clubs, and churches.

880 Identify additional service providers who can work q. 881 effectively with the child or adolescent and his or her family, 882 including, but not limited to, a home health aide, mentor, respite care worker, and in-home behavioral health care worker. 883

884 Implement a case management system that concentrates on h. 885 the strengths of the child or adolescent and his or her family and uses these strengths in case planning and implementation 886 887 activities. The case manager is primarily responsible for developing the services plan and shall report to the care 888 management entity. The case manager shall monitor and oversee 889 890 the services provided by the network of providers. The parents 891 must be informed about contacting the care management entity or 892 comparable entity to address concerns of the parents.

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Each person or organization that performs any of the care management responsibilities specified in this subparagraph is responsible only to the care management entity. However, such care management responsibilities do not preclude the person or organization from performing other responsibilities for another agency or provider.

900 8. Develop a mechanism for measuring compliance with the 901 goals of the demonstration models specified in subsection (2), 902 which mechanism includes qualitative and quantitative 903 performance outcomes, report on compliance rates, and conduct 904 quality improvement functions. At a minimum, the mechanism for 905 measuring compliance must include the outcomes and measures 906 established in the General Appropriations Act and the outcomes 907 and measures that are unique to the demonstration models.

908 9. Develop mechanisms to ensure that family 909 representatives have a substantial role in planning the 910 demonstration model and in designing the instrument for 911 measuring the effectiveness of services provided.

912

10. Develop and monitor grievance procedures.

913 11. Develop policies to ensure that a child or adolescent 914 is not rejected or ejected from the demonstration model because 915 of a clinical condition or a specific service need.

916 12. Develop policies to require that a participating state 917 agency remains a part of the demonstration model for its entire 918 duration.

919 13. Obtain training for the staff involved in all aspects920 of the project.

921 (c) In order for children, adolescents, and families of 922 children and adolescents to receive timely and effective

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HB 0463 2004 923 services, the basic provider network identified in each 924 demonstration model must be well designed and managed. The 925 provider network should be able to meet the needs of a significant proportion of the target population. The applicant 926 927 must demonstrate the capability to manage the network of 928 providers for the purchasers that participate in the 929 demonstration model. The applicant must demonstrate its ability 930 to perform the following network management functions: Identify providers within the designated area of the 931 1. 932 demonstration model which are currently funded by the state 933 agencies included in the model, and identify additional 934 providers that are needed to provide additional services for the target population. The network of providers may include: 935 936 Licensed mental health professionals as defined in s. a. 937 394.455(2), (4), (22)<del>(21)</del>, (24)<del>(23)</del>, or (25)<del>(24)</del>; Professionals licensed under chapter 491; 938 b. 939 c. Teachers certified under s. 1012.56; Facilities licensed under chapter 395, as a hospital; 940 d. s. 394.875, as a crisis stabilization unit or short-term 941 942 residential facility; or s. 409.175, as a residential child-943 caring agency; and 944 e. Other community agencies. 945 Define access points and service linkages of providers 2. 946 in the network. 947 Define the ways in which providers and participating 3. state agencies are expected to collaborate in providing 948 949 services. 950 4. Define methods to measure the collective performance 951 outcomes of services provided by providers and state agencies, Page 33 of 35

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HB 0463 2004 952 measure the performance of individual agencies, and implement a 953 quality improvement process across the provider network.

954 5. Develop brochures for family members which are written 955 in understandable terminology, to help families identify 956 appropriate service providers, choose the provider, and access 957 care directly whenever possible.

958 6. Ensure that families are given a substantial role in959 planning and monitoring the provider network.

960 7. Train all providers with respect to the principles of 961 care outlined in this section, including effective techniques of 962 cooperation, the wraparound process and strengths-based 963 assessment, the development of service plans, and techniques of 964 case management.

965 Section 10. Paragraph (d) of subsection (1) of section 966 419.001, Florida Statutes, is amended to read:

419.001 Site selection of community residential homes.--

968 (1) For the purposes of this section, the following 969 definitions shall apply:

970 (d) "Resident" means any of the following: a frail elder 971 as defined in s. 400.618; a physically disabled or handicapped 972 person as defined in s. 760.22(7)(a); a developmentally disabled 973 person as defined in s. 393.063(12); a nondangerous mentally ill 974 person as defined in s. 394.455(19)(18); or a child as defined 975 in s. 39.01(14), s. 984.03(9) or (12), or s. 985.03(8).

976 Section 11. Subsection (7) of section 744.704, Florida 977 Statutes, is amended to read:

978

967

744.704 Powers and duties.--

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	HB 0463 2004
979	(7) A public guardian shall not commit a ward to a mental
980	health treatment facility, as defined in s. 394.455 <u>(32)<del>(30)</del>,</u>
981	without an involuntary placement proceeding as provided by law.
982	Section 12. The Department of Children and Family Services
983	may adopt any rules necessary to implement the provisions of
984	this act.
985	Section 13. If any provision of this act or its
986	application to any person or circumstance is held invalid, the
987	invalidity does not affect other provisions or applications of
988	the act which can be given effect without the invalid provision
989	or application, and to this end the provisions of this act are
990	severable.
991	Section 14. This act shall take effect October 1, 2004.

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