By the Committee on Regulated Industries; and Senator Bennett

315-964-04

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A bill to be entitled An act relating to building safety; amending s. 399.106, F.S.; revising the membership of the Elevator Safety Technical Advisory Committee; removing provisions terminating the committee; amending s. 553.73, F.S.; providing code-amendment review requirements; amending s. 553.74, F.S.; revising the appointment of members to the Florida Building Commission; providing requirements relating to regional emergency elevator access; requiring elevators in certain newly constructed or substantially renovated buildings to be keyed alike within each of the state emergency response regions; providing for these requirements to be phased in for certain existing buildings; restricting the duplication and issuance of master elevator keys; requiring the labeling of master elevator keys; allowing local fire marshals to allow substitute emergency measures for elevator access in certain circumstances; providing for appeal of the local fire marshal's decision; providing for the State Fire Marshal to enforce these provisions; encouraging builders to use applicable new technology to provide regional emergency elevator access; providing an exemption; amending s. 553.77, F.S.; revising duties of the Florida Building Commission; deleting requirements that the commission hear certain appeals and issue declaratory statements; creating s. 553.775, F.S.;

1 providing legislative intent with respect to 2 the interpretation of the Florida Building 3 Code; providing for the commission to resolve disputes regarding interpretations of the code; 4 5 requiring the commission to review decisions of 6 local building officials and local enforcement 7 agencies; providing for publication of an 8 interpretation on the Building Code Information System and in the Florida Administrative 9 10 Weekly; amending s. 553.79, F.S.; exempting 11 truss-placement plans from certain requirements; amending s. 553.791, F.S.; 12 13 providing conditions for use of private plans review and inspection; amending s. 553.80, 14 F.S.; authorizing local governments to impose 15 certain fees for code enforcement; providing 16 17 requirements and limitations; requiring the commission to expedite adoption and 18 19 implementation of the existing state building 20 code as part of the Florida Building Code pursuant to limited procedures; amending s. 21 120.80, F.S.; authorizing the Florida Building 22 Commission to conduct proceedings to review 23 24 decisions of local officials; creating the Florida Construction Council as a nonprofit 25 corporation; requiring the council to provide 26 27 administrative, technical, and code-development 28 services to the Florida Building Commission; 29 providing for staff for the council to be provided by Florida State University; providing 30 31 for a board of directors; providing terms of

office; providing requirements for operations; providing rulemaking authority; amending s. 553.841, F.S.; revising the Building Code Training Program; amending s. 553.842, F.S.; adding an evaluation entity to the list of entities specifically approved by the commission; amending s. 633.171, F.S.; establishing penalties for unauthorized use of fireworks and pyrotechnic devices; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 399.106, Florida Statutes, is amended to read:

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399.106 Elevator Safety Technical Advisory Committee. --

The Elevator Safety Technical Advisory Committee (1)is created within the Department of Business and Professional Regulation, Division of Hotels and Restaurants, consisting of eight seven members to be appointed by the secretary of the Department of Business and Professional Regulation as follows: one representative from a major elevator manufacturing company or its authorized representative; one representative from an elevator servicing company; one representative from a building design profession; one representative of the general public; one representative of a local government in this state; one representative of a building owner or manager; one representative of labor involved in the installation, maintenance, and repair of elevators; and one representative

who is a certified elevator inspector from a private

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inspection service. The purpose of the committee is to provide technical assistance to the division in support of protecting the health, safety, and welfare of the public; to give the division the benefit of the committee members' knowledge and experience concerning the industries and individual businesses affected by the laws and rules administered by the division.

- (2) The committee members shall serve staggered terms of 4 years to be set by rule without salary, but may receive from the state expenses for per diem and travel. The committee shall appoint one of the members to serve as chair.
- (3) The committee shall meet and organize not later than 45 days prior to the convening of the 2002 Legislature. This committee terminates December 31, 2003.
- (3) (4) The committee may consult with engineering authorities and organizations concerned with standard safety codes for recommendations to the department regarding rules and regulations governing the operation, maintenance, servicing, construction, alteration, installation, or inspection of vertical conveyances subject to this chapter.
- Section 2. Subsection (2) and paragraphs (a) and (c) of subsection (7) section 553.73, Florida Statutes, are amended to read:
 - 553.73 Florida Building Code. --
- (2) The Florida Building Code shall contain provisions or requirements for public and private buildings, structures, and facilities relative to structural, mechanical, electrical, plumbing, energy, and gas systems, existing buildings, historical buildings, manufactured buildings, elevators, coastal construction, lodging facilities, food sales and food service facilities, health care facilities, including assisted 31 | living facilities, adult day care facilities, hospice

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residential facilities, inpatient facilities, and facilities for the control of radiation hazards, public or private educational facilities, swimming pools, and correctional facilities and enforcement of and compliance with such provisions or requirements. Further, the Florida Building Code must provide for uniform implementation of ss. 515.25, 515.27, and 515.29 by including standards and criteria for residential swimming pool barriers, pool covers, latching devices, door and window exit alarms, and other equipment required therein, which are consistent with the intent of s. 515.23. Technical provisions to be contained within the Florida Building Code are restricted to requirements related to the types of materials used and construction methods and standards employed in order to meet criteria specified in the Florida Building Code. Provisions relating to the personnel, supervision or training of personnel, or any other professional qualification requirements relating to contractors or their workforce may not be included within the Florida Building Code, and subsections (4), (5), (6), and are not to be construed to allow the inclusion of such provisions within the Florida Building Code by amendment. This restriction applies to both initial development and amendment of the Florida Building Code.

- (7)(a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or regional application upon a finding that the amendment:
- 1. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- 2. Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide

equivalent or better products or methods or systems of construction.

- Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- 4. Does not degrade the effectiveness of the Florida Building Code.

Furthermore, the Florida Building Commission may approve technical amendments to the code once each year to incorporate into the Florida Building Code its own interpretations of the code which are embodied in its opinions, final orders, and declaratory statements, and in interpretations of hearing officer panels under s. 553.775(3)(c). Amendments approved under this paragraph shall be adopted by rule pursuant to ss. 120.536(1) and 120.54, after the amendments have been subjected to the provisions of subsection (3).

amendment that does not accurately and completely address all requirements for amendment which are set forth in this section. The commission shall require all proposed amendments and information submitted with proposed amendments to be reviewed by commission staff prior to consideration by any technical advisory committee. These reviews shall be for sufficiency only and are not intended to be qualitative in nature. Staff members shall reject any proposed amendment that fails to include a fiscal impact statement providing information responsive to all criteria identified. Proposed amendments rejected by members of the staff may not be considered by the commission or any technical advisory committee.

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 Section 3. Subsection (1) of section 553.74, Florida Statutes, is amended to read:

553.74 Florida Building Commission.--

- (1) The Florida Building Commission is created and shall be located within the Department of Community Affairs for administrative purposes. Members shall be appointed by the Governor subject to confirmation by the Senate. The Governor may appoint commission members from lists of candidates submitted by the respective professional organizations or may appoint any other person otherwise qualified according to this section. The commission shall be composed of 23 members, consisting of the following:
- (a) One architect registered to practice in this state and actively engaged in the profession from a list of three candidates provided by the American Institute of Architecture, Florida Section.
- (b) One structural engineer registered to practice in this state and actively engaged in the profession <u>from a list</u> of three candidates provided by the Florida Engineering Society.
- (c) One air-conditioning or mechanical contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Florida Air Conditioning Contractors Association and the Florida Refrigeration and Air Conditioning Contractors Association.
- (d) One electrical contractor certified to do business in this state and actively engaged in the profession <u>from a list of three candidates provided by the Florida Electrical Contractors Association</u>.

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- (e) One member from fire protection engineering or technology who is actively engaged in the profession from a list of three candidates provided by the Florida Fire Protection Engineers Society and the Florida Fire Marshals Association.
- (f) One general contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Associated Builders and Contractors of Florida and the Florida Associated General Contractors Council.
- (g) One plumbing contractor licensed to do business in this state and actively engaged in the profession from a list of three candidates provided by the Florida Association of Plumbing, Heating, and Cooling Contractors.
- (h) One roofing or sheet metal contractor certified to do business in this state and actively engaged in the profession from a list of three candidates provided by the Florida Roofing, Sheet Metal and Air Conditioning Contractors Association.
- (i) One residential contractor licensed to do business in this state and actively engaged in the profession from a list of three candidates provided by the Florida Home Builders Association.
- (j) Three members who are municipal or district codes enforcement officials, two of whom shall be from a list of four candidates provided by the Building Officials Association of Florida and one of whom is also a fire official from a list of three candidates provided by the Florida Fire Marshals Association.
- (k) One member who represents the Department of 31 Financial Services.

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- (1) One member who is a county codes enforcement official from a list of three candidates provided by the Building Officials Association of Florida.
- (m) One member of a Florida-based organization of persons with disabilities or a nationally chartered organization of persons with disabilities with chapters in this state.
- (n) One member of the manufactured buildings industry who is licensed to do business in this state and is actively engaged in the industry from a list of three candidates provided by the Florida Manufactured Housing Association.
- (o) One mechanical or electrical engineer registered to practice in this state and actively engaged in the profession from a list of three candidates provided by the Florida Engineering Society.
- (p) One member who is an elected a representative of a municipality or a charter county from a list of three candidates provided by the Florida League of Cities and Florida Association of Counties.
- (q) One member of the building products manufacturing industry who is authorized to do business in this state and is actively engaged in the industry from a list of candidates provided by the Florida Building Materials Association, Florida Concrete and Products Association, and Fenestration Manufacturers Association.
- (r) One member who is a representative of the building owners and managers industry who is actively engaged in commercial building ownership or management from a list of three candidates provided by the Building Owners and Managers Association.

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- (s) One member who is a representative of the insurance industry from a list of three candidates provided by the Florida Insurance Council.
- (t) One member who is a representative of public education.
 - (u) One member who shall be the chair.

Any person serving on the commission under paragraph (c) or paragraph (h) on October 1, 2004 2003, and who has served less than two full terms is eligible for reappointment to the commission regardless of whether he or she meets the new qualification.

Section 4. Regional emergency elevator access.--

- In order to provide emergency access to elevators:
- (a) For each building in this state which is six or more stories in height, including, but not limited to, hotels and condominiums, and on which construction is begun after June 30, 2004, all of the keys for elevators that allow public access, including, but not limited to, service and freight elevators, must be keyed so as to allow all elevators within each of the seven state emergency response regions to be operated in fire service emergency situations with one master elevator key.
- (b) Any building in this state which is six or more stories in height and is "substantially renovated" as defined in the Americans with Disabilities Act, as amended, after June 30, 2004, must also comply with paragraph (a).
- (2) Each building existing in this state on the effective date of this act which is six or more stories in height must comply with subsection (1) before July 1, 2007.

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- (3) In addition to elevator owners, owners' agents, elevator contractors, state certified inspectors, and state agency representatives, master elevator keys may be issued only to the fire department and may not be issued to any other emergency-response agency. A person may not duplicate a master elevator key for issuance to, or issue such a key to, anyone other than authorized fire-department personnel. Each master elevator key must be marked "DO NOT DUPLICATE."
- (4) If it is technically or physically impossible to bring a building into compliance with this section, the local fire marshal may allow substitute emergency measures that will provide reasonable emergency elevator access. The local fire marshal's decision regarding substitute measures may be appealed to the State Fire Marshal.
- The Division of State Fire Marshal of the (5) Department of Financial Services shall enforce this section.
- (6) Builders should make every effort to use new technology and developments in keying systems which make it possible to convert existing equipment so as to provide efficient regional emergency elevator access.
- (7) Any building operated by an independent special district or airport that has 24-hour emergency response services is exempt from this section.
- Section 5. Section 553.77, Florida Statutes, is amended to read:
 - 553.77 Specific powers of the commission.--
 - (1) The commission shall:
- Adopt and update the Florida Building Code or amendments thereto, pursuant to ss. 120.536(1) and 120.54.
- (b) Make a continual study of the operation of the 31 | Florida Building Code and other laws relating to the design,

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construction, erection, alteration, modification, repair, or demolition of public or private buildings, structures, and facilities, including manufactured buildings, and code enforcement, to ascertain their effect upon the cost of building construction and determine the effectiveness of their provisions. Upon updating the Florida Building Code every 3 years, the commission shall review existing provisions of law and make recommendations to the Legislature for the next regular session of the Legislature regarding provisions of law that should be revised or repealed to ensure consistency with the Florida Building Code at the point the update goes into effect. State agencies and local jurisdictions shall provide such information as requested by the commission for evaluation of and recommendations for improving the effectiveness of the system of building code laws for reporting to the Legislature annually. Failure to comply with this or other requirements of this act must be reported to the Legislature for further action. Any proposed legislation providing for the revision or repeal of existing laws and rules relating to technical requirements applicable to building structures or facilities should expressly state that such legislation is not intended to imply any repeal or sunset of existing general or special laws governing any special district that are not specifically identified in the legislation.

(c) Upon written application by any substantially affected person or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to new technologies, techniques, and materials which have been tested where necessary and found to meet the objectives of the Florida Building Code. This paragraph does not apply to the

types of products, materials, devices, or methods of construction required to be approved under paragraph(f) (i).

- (d) Upon written application by any substantially affected person, state agency, or a local enforcement agency, issue declaratory statements pursuant to s. 120.565 relating to the enforcement or administration by local governments of the Florida Building Code. Paragraph (h) provides the exclusive remedy for addressing local interpretations of the code.
- (e) When requested in writing by any substantially affected person, state agency, or a local enforcing agency, shall issue declaratory statements pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 515.37. Actions of the commission are subject to judicial review pursuant to s. 120.68.
- $\underline{(d)}(f)$ Make recommendations to, and provide assistance upon the request of, the Florida Commission on Human Relations regarding rules relating to accessibility for persons with disabilities.
- (e)(g) Participate with the Florida Fire Code Advisory Council created under s. 633.72, to provide assistance and recommendations relating to firesafety code interpretations. The administrative staff of the commission shall attend meetings of the Florida Fire Code Advisory Council and coordinate efforts to provide consistency between the Florida Building Code and the Florida Fire Prevention Code and the Life Safety Code.
- (h) Hear appeals of the decisions of local boards of appeal regarding interpretation decisions of local building officials, or if no local board exists, hear appeals of

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decisions of the building officials regarding interpretations of the code. For such appeals:

- 1. Local decisions declaring structures to be unsafe and subject to repair or demolition shall not be appealable to the commission if the local governing body finds there is an immediate danger to the health and safety of its citizens.
- 2. All appeals shall be heard in the county of the jurisdiction defending the appeal.
- 3. Hearings shall be conducted pursuant to chapter 120 and the uniform rules of procedure, and decisions of the commission are subject to judicial review pursuant to s. 120.68.
- (f) (i) Determine the types of products which may be approved by the commission requiring approval for local or statewide use and shall provide for the evaluation and approval of such products, materials, devices, and method of construction for statewide use. The commission may prescribe by rule a schedule of reasonable fees to provide for evaluation and approval of products, materials, devices, and methods of construction. Evaluation and approval shall be by action of the commission or delegated pursuant to s. 553.842. This paragraph does not apply to products approved by the State Fire Marshal.
- (g)(j) Appoint experts, consultants, technical advisers, and advisory committees for assistance and recommendations relating to the major areas addressed in the Florida Building Code.
- (h) (k) Establish and maintain a mutual aid program, organized through the department, to provide an efficient supply of various levels of code enforcement personnel, design professionals, commercial property owners, and construction

industry individuals, to assist in the rebuilding effort in an area which has been hit with disaster. The program shall include provisions for:

- 1. Minimum postdisaster structural, electrical, and plumbing inspections and procedures.
 - 2. Emergency permitting and inspection procedures.
- 3. Establishing contact with emergency management personnel and other state and federal agencies.
- (i)(1) Maintain a list of interested parties for noticing rulemaking workshops and hearings, disseminating information on code adoption, revisions, amendments, and all other such actions which are the responsibility of the commission.
- (j)(m) Coordinate with the state and local governments, industry, and other affected stakeholders in the examination of legislative provisions and make recommendations to fulfill the responsibility to develop a consistent, single code.
- $\underline{(k)}$ (n) Provide technical assistance to local building departments in order to implement policies, procedures, and practices which would produce the most cost-effective property insurance ratings.
- (1)(o) Develop recommendations for local governments to use when pursuing partial or full privatization of building department functions. The recommendations shall include, but not be limited to, provisions relating to equivalency of service, conflict of interest, requirements for competency, liability, insurance, and long-term accountability.
- (2) Upon written application by any substantially affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to a state agency's

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interpretation and enforcement of the specific provisions of the Florida Building Code the agency is authorized to enforce. The provisions of this subsection shall not be construed to provide any powers, other than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to the provisions of chapter 633.

(3) The commission may designate a commission member with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s. 553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, and shall receive per diem and expenses as provided in s. 553.74(3).

(2) For educational and public information purposes, the commission shall develop and publish an informational and explanatory document which contains descriptions of the roles and responsibilities of the licensed design professional, residential designer, contractor, and local building and fire code officials. The State Fire Marshal shall be responsible for developing and specifying roles and responsibilities for fire code officials. Such document may also contain descriptions of roles and responsibilities of other participants involved in the building codes system.

(3) (5) The commission may provide by rule for plans review and approval of prototype buildings owned by public and private entities to be replicated throughout the state. The rule must allow for review and approval of plans for prototype buildings to be performed by a public or private entity with oversight by the commission. The department may charge reasonable fees to cover the administrative costs of the 31 program. Such approved plans or prototype buildings shall be

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exempt from further review required by s. 553.79(2), except changes to the prototype design, site plans, and other site-related items. As provided in s. 553.73, prototype buildings are exempt from any locally adopted amendment to any part of the Florida Building Code. Construction or erection of such prototype buildings is subject to local permitting and inspections pursuant to this part.

(4) (6) The commission may produce and distribute a commentary document to accompany the Florida Building Code. The commentary must be limited in effect to providing technical assistance and must not have the effect of binding interpretations of the code document itself.

(7) The commission shall by rule establish an informal process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to refer interpretive issues to organizations that represent those engaged in the construction industry. The commission is directed to immediately implement the process prior to the completion of formal rulemaking. It is the intent of the Legislature that the commission create a process to refer questions to a small, rotating group of individuals licensed under part XII of chapter 468, to which a party can pose questions regarding the interpretation of code provisions. It is the intent of the Legislature that the process provide for the expeditious resolution of the issues presented and publication of the resulting interpretation on the Building Code Information System. Such interpretations are to be advisory only and nonbinding on the parties or the commission.

Section 6. Section 553.775, Florida Statutes, is created to read:

553.775 Interpretations.--

- (1) It is the intent of the Legislature that the Florida Building Code be interpreted by building officials, local enforcement agencies, and the commission in a manner that protects the public safety, health, and welfare at the most reasonable cost to the consumer by ensuring uniform interpretations throughout the state and by providing processes for resolving disputes regarding interpretations of the Florida Building Code which are just and expeditious.
- (2) Local enforcement agencies, local building officials, state agencies, and the commission shall interpret provisions of the Florida Building Code in a manner that is consistent with declaratory statements and interpretations entered by the commission, except that conflicts between the Florida Fire Prevention Code and the Florida Building Code shall be resolved in accordance with s. 553.73(9)(c) and (d).
- (3) The following procedures may be invoked regarding interpretations of the Florida Building Code:
- (a) Upon written application by any substantially affected person, state agency, or a local enforcement agency, the commission shall issue declaratory statements pursuant to s. 120.565 relating to the enforcement or administration by local governments of the Florida Building Code.
- (b) When requested in writing by any substantially affected person, state agency, or a local enforcing agency, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to this part and ss. 515.25, 515.27, 515.29, and 515.37. Actions of the commission are subject to judicial review under s. 120.68.
- (c) The commission shall review decisions of local building officials and local enforcement agencies regarding interpretations of the Florida Building Code as follows:

- 1. The commission shall coordinate with the Building Officials Association of Florida, Inc., to designate panels composed of five members to hear requests to review decisions of local building officials. The members must be licensed as building code administrators under part XII of chapter 468 and must have experience interpreting and enforcing provisions of the Florida Building Code.
- 2. Requests to review a decision of a local building official interpreting provisions of the Florida Building Code may be initiated by any substantially affected person, including an owner or builder subject to a decision of a local building official, or an association of owners or builders with members who are subject to a decision of a local building official. In order to initiate review, the substantially affected person must file a petition with the commission. The commission shall adopt a form for the petition, which shall be published on the Building Code Information System. The form shall, at a minimum, require the following:
- a. The name and address of the county or municipality in which provisions of the Florida Building Code are being interpreted.
- b. The name and address of the local building official who has made the interpretation being appealed.
- c. The name, address, and telephone number of the petitioner; the name, address, and telephone number of the petitioner's representative, if any; and an explanation of how the petitioner's substantial interests are being affected by the local interpretation of the Florida Building Code.
- <u>d. A statement of the provisions of the Florida</u>

 <u>Building Code which are being interpreted by the local</u>

 building official.

- <u>e. A statement of the interpretation given to</u>

 <u>provisions of the Florida Building Code by the local building</u>

 <u>official and the manner in which the interpretation was</u>

 rendered.
- f. A statement of the interpretation that the petitioner contends should be given to the provisions of the Florida Building Code and a statement supporting the petitioner's interpretation.
- g. Space for the local building official to respond in writing. The space shall, at a minimum, require the local building official to respond by providing a statement admitting or denying the statements containing in the petition and a statement of the interpretation of the provisions of the Florida Building Code which the local jurisdiction or the local building official contends is correct, including the basis for the interpretation.
- 3. The petitioner shall submit the petition to the local building official, who shall place the date of receipt on the petition. The local building official shall respond to the petition in accordance with the form, and shall return the petition along with his or her response to the petitioner within 5 days after receipt, exclusive of Saturdays, Sundays, and legal holidays. The petitioner may file the petition with the commission at any time after the local building official provides a response. If no response is provided by the local building official, the petitioner may file the petition with the commission 10 days after submission of the petition to the local building official, and shall note that the local building official did not respond.
- 4. Upon receipt of a petition that meets the requirements of subparagraph 2., the commission shall

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immediately provide copies of the petition to a panel, and the commission shall publish the petition, including any response submitted by the local building official, on the Building Code Information System in a manner that allows interested persons to address the issues by posting comments.

- The panel shall conduct proceedings as necessary to resolve the issues; shall give due regard to the petitions, and the response, and to comments posed on the Building Code Information System; and shall issue an interpretation regarding the provisions of the Florida Building Code within 21 days after the filing of the petition. The panel shall render a determination based upon the Florida Building Code or, if the code is ambiguous, the intent of the code. The panel's interpretation shall be provided to the commission, which shall publish the interpretation on the Building Code Information System and in the Florida Administrative Weekly. The interpretation shall be considered an interpretation entered by the commission, and shall be binding upon the parties and upon all jurisdictions subject to the Florida Building Code, unless it is superseded by a declaratory statement issued by the Florida Building Commission or by a final order entered after an appeal proceeding conducted in accordance with subparagraph 7.
- 6. It is the intent of the Legislature that review proceedings be completed within 21 days after the date that a petition seeking review is filed with the commission, and the time periods set forth in this paragraph may be waived only upon consent of all parties.
- 7. Any substantially affected person may appeal an interpretation rendered by a hearing officer panel by filing a petition with the commission. Such appeals shall be initiated

in accordance with chapter 120 and the uniform rules of procedure, and must be filed within 30 days after publication of the interpretation on the Building Code Information System or in the Florida Administrative Weekly. Hearings shall be conducted pursuant to chapter 120 and the uniform rules of procedure. Decisions of the commission are subject to judicial review pursuant to s. 120.68. The final order of the commission is binding upon the parties and upon all jurisdictions subject to the Florida Building Code.

- 8. The burden of proof in any proceeding initiated in accordance with subparagraph 7. shall be on the party who initiated the appeal.
- 9. In any review proceeding initiated in accordance with this paragraph, including any proceeding initiated in accordance with subparagraph 7., the fact that an owner or builder has proceeded with construction shall not be grounds for determining the issues to be moot, if the issue is one that is likely to arise in the future.

20 This paragraph provides the exclusive remedy for addressing
21 requests to review local interpretations of the code and
22 appeals from review proceedings.

- (d) Local decisions declaring structures to be unsafe and subject to repair or demolition are not subject to review under this subsection and may not be appealed to the commission if the local governing body finds that there is an immediate danger to the health and safety of the public.
- (e) Upon written application by any substantially affected person, the commission shall issue a declaratory statement pursuant to s. 120.565 relating to an agency's interpretation and enforcement of the specific provisions of

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the Florida Building Code which the agency is authorized to enforce. This subsection does not provide any powers, other than advisory, to the commission with respect to any decision of the State Fire Marshal made pursuant to chapter 633.

- (f) The commission may designate a commission member with demonstrated expertise in interpreting building plans to attend each meeting of the advisory council created in s.

 553.512. The commission member may vary from meeting to meeting, shall serve on the council in a nonvoting capacity, and shall receive per diem and expenses as provided in s.

 553.74(3).
- (g) The commission shall by rule establish an informal process of rendering nonbinding interpretations of the Florida Building Code. The commission is specifically authorized to refer interpretive issues to organizations that represent those engaged in the construction industry. The commission shall immediately implement the process prior to the completion of formal rulemaking. It is the intent of the Legislature that the commission create a process to refer questions to a small, rotating group of individuals licensed under part XII of chapter 468, to which a party may pose questions regarding the interpretation of code provisions. It is the intent of the Legislature that the process provide for the expeditious resolution of the issues presented and publication of the resulting interpretation on the Building Code Information System. Such interpretations shall be advisory only and nonbinding on the parties and the commission.

Section 7. Subsection (14) of section 553.79, Florida Statutes, is amended to read:

553.79 Permits; applications; issuance; inspections.--

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(14) Certifications by contractors authorized under the provisions of s. 489.115(4)(b) shall be considered equivalent to sealed plans and specifications by a person licensed under chapter 471 or chapter 481 by local enforcement agencies for plans review for permitting purposes relating to compliance with the wind resistance provisions of the code or alternate methodologies approved by the commission for one and two family dwellings. Local enforcement agencies may rely upon such certification by contractors that the plans and specifications submitted conform to the requirements of the code for wind resistance. Upon good cause shown, local government code enforcement agencies may accept or reject plans sealed by persons licensed under chapter 471, chapter 481, or chapter 489. A truss-placement plan is not required to be signed and sealed by an engineer or architect unless prepared by an engineer or architect or specifically required by the Florida Building Code.

Section 8. Subsections (2), (4), (6), (11), (14), and (15) of section 553.791, Florida Statutes, are amended to read:

553.791 Alternative plans review and inspection.--

(2) Notwithstanding any other provision of law <u>or</u> local government ordinance or local policy to the contrary, the fee owner of a building, or the fee owner's contractor upon written authorization from the fee owner, may choose to use a private provider to provide building code inspection services with regard to such building and may make payment directly to the private provider for the provision of such services. All such services shall be the subject of a written contract between the private provider, or the private provider's firm, and the fee owner. The fee owner may elect to

use a private provider to provide either plans review or required building inspections. The local building official, in his or her discretion and pursuant to duly adopted policies of the local enforcement agency, may require the fee owner who desires to use a private provider to use the private provider to provide both plans review and required building inspection services.

- (4) A fee owner or the fee owner's contractor using a private provider to provide building code inspection services shall notify the local building official at the time of permit application or no less than 1 week prior to a private provider providing building code inspection services on a form to be adopted by the commission. This notice shall include the following information:
- (a) The services to be performed by the private provider.
- (b) The name, firm, address, telephone number, and facsimile number of each private provider who is performing or will perform such services, his or her professional license or certification number, qualification statements or resumes, and, if required by the local building official, a certificate of insurance demonstrating that professional liability insurance coverage is in place for the private provider's firm, the private provider, and any duly authorized representative in the amounts required by this section.
- (c) An acknowledgment from the fee owner in substantially the following form:

I have elected to use one or more private providers to provide building code plans review and/or inspection services on the building that

1 is the subject of the enclosed permit 2 application, as authorized by s. 553.791, 3 Florida Statutes. I understand that the local building official may not review the plans 4 5 submitted or perform the required building 6 inspections to determine compliance with the 7 applicable codes, except to the extent 8 specified in said law. Instead, plans review 9 and/or required building inspections will be 10 performed by licensed or certified personnel 11 identified in the application. The law requires minimum insurance requirements for such 12 personnel, but I understand that I may require 13 14 more insurance to protect my interests. By executing this form, I acknowledge that I have 15 made inquiry regarding the competence of the 16 17 licensed or certified personnel and the level of their insurance and am satisfied that my 18 19 interests are adequately protected. I agree to indemnify, defend, and hold harmless the local 20 government, the local building official, and 21 their building code enforcement personnel from 22 any and all claims arising from my use of these 23 24 licensed or certified personnel to perform building code inspection services with respect 25 to the building that is the subject of the 26 27 enclosed permit application. 28 29 If the fee owner or a fee owner's contractor makes any changes

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to the listed private providers or the services to be provided

31 by those private providers, the fee owner or fee owner's

 contractor shall, within 1 business day after any change, update the notice to reflect such changes.

- (6)(a) No more than Within 30 business days after receipt of a permit application and the affidavit from the private provider required pursuant to subsection (5), the local building official shall issue the requested permit or provide a written notice to the permit applicant identifying the specific plan features that do not comply with the applicable codes, as well as the specific code chapters and sections. If the local building official does not provide a written notice of the plan deficiencies within the prescribed 30-day period, the permit application shall be deemed approved as a matter of law, and the permit shall be issued by the local building official on the next business day.
- (b) If the local building official provides a written notice of plan deficiencies to the permit applicant within the prescribed 30-day period, the 30-day period shall be tolled pending resolution of the matter. To resolve the plan deficiencies, the permit applicant may elect to dispute the deficiencies pursuant to subsection (12) or to submit revisions to correct the deficiencies.
- (c) If the permit applicant submits revisions, the local building official has the remainder of the tolled 30-day period plus 5 business days to issue the requested permit or to provide a second written notice to the permit applicant stating which of the previously identified plan features remain in noncompliance with the applicable codes, with specific reference to the relevant code chapters and sections. If the local building official does not provide the second written notice within the prescribed time period, the permit

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shall be issued by the local building official on the next business day.

- (d) If the local building official provides a second written notice of plan deficiencies to the permit applicant within the prescribed time period, the permit applicant may elect to dispute the deficiencies pursuant to subsection (12) or to submit additional revisions to correct the deficiencies. For all revisions submitted after the first revision, the local building official has an additional 5 business days to issue the requested permit or to provide a written notice to the permit applicant stating which of the previously identified plan features remain in noncompliance with the applicable codes, with specific reference to the relevant code chapters and sections.
- (11) No more than Within 2 business days after receipt of a request for a certificate of occupancy or certificate of completion and the applicant's presentation of a certificate of compliance and approval of all other government approvals required by law, the local building official shall issue the certificate of occupancy or certificate of completion or provide a notice to the applicant identifying the specific deficiencies, as well as the specific code chapters and sections. If the local building official does not provide notice of the deficiencies within the prescribed 2-day period, the request for a certificate of occupancy or certificate of completion shall be deemed granted and the certificate of occupancy or certificate of completion shall be issued by the local building official on the next business day. To resolve any identified deficiencies, the applicant may elect to dispute the deficiencies pursuant to subsection (12) or to

submit a corrected request for a certificate of occupancy or certificate of completion.

- (14) No local enforcement agency, local building official, or local government may adopt or enforce any laws, rules, procedures, <u>policies</u>, or standards more stringent than those prescribed by this section.
- inspection services under this section only if the private provider maintains insurance for professional and comprehensive general liability with minimum policy limits of \$1 million per occurrence covering relating to all services performed as a private provider. If the private provider chooses to secure claims-made coverage to fulfill this requirement, the private provider must also maintain, including tail coverage for a minimum of 5 years subsequent to the performance of building code inspection services.

 Occurrence-based coverage shall not be subject to any tail coverage requirement.
- Section 9. Subsection (7) is added to section 553.80, Florida Statutes, to read:

553.80 Enforcement.--

(7) The governing bodies of local governments may provide a schedule of reasonable fees, as authorized by s. 125.56(2) or s. 166.222 and this section, for enforcing this part. These fees, and any fines or investment earnings related to the fees, shall be used solely for carrying out the local government's responsibilities in enforcing the Florida Building Code. When providing a schedule of reasonable fees, the total estimated annual revenue derived from fees and the fines and investment earnings related to the fees may not exceed the total estimated annual costs of allowable

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activities. Any unexpended balances must be carried forward to future years for allowable activities or shall be refunded at the discretion of the local government. The basis for a fee structure for allowable activities shall relate to the level of service provided by the local government. Fees charged shall be consistently applied.

- (a) As used in this subsection, the phrase "enforcing the Florida Building Code" includes the direct costs and reasonable indirect costs associated with review of building plans, building inspections, reinspections, building permit processing, and building code enforcement. The phrase may also include enforcement action pertaining to unlicensed contractor activity to the extent not funded by other user fees. Costs related to planning and zoning or other general government activities; costs related to the inspections of public buildings for a reduced fee or no fee; costs incurred in connection with public information requests, community functions, boards, and programs that are not directly related to enforcement of the Florida Building Code; and costs associated with the enforcement and implementation of any other local ordinance, excluding validly adopted local amendments to the Florida Building Code and excluding any local ordinance directly related to enforcing the Florida Building Code as defined in this paragraph, may not be financed with fees adopted under this subsection.
- (b) A local government shall use recognized management, accounting, and oversight practices to ensure that fees, fines, and investment earnings generated under this subsection are maintained and allocated or used solely for the purposes described in paragraph (a).

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           Section 10. The Florida Building Commission shall
    expedite the adoption and implementation of the State Existing
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    Building Code as part of the Florida Building Code pursuant
    only to the provisions of chapter 120, Florida Statutes. The
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    special update and amendment requirements of section 553.73,
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    Florida Statutes, and the administrative rule requiring
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    additional delay time between adoption and implementation of
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    such code are waived.
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           Section 11. Paragraph (c) is added to subsection (17)
    of section 120.80, Florida Statutes, to read:
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           120.80 Exceptions and special requirements;
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    agencies. --
           (17) FLORIDA BUILDING COMMISSION. --
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          (c) Notwithstanding ss. 120.565, 120.569, and 120.57,
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    the Florida Building Commission and hearing officer panels
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    appointed by the commission in accordance with s.
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    553.775(3)(c)1., may conduct proceedings to review decisions
    of local building code officials in accordance with s.
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    553.775(3)(c).
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           Section 12. Florida Construction Council.--
              This section may be cited as the "Florida
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    Construction Council Act."
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          (2) The purpose of this section is to create a
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    public-private partnership by providing that a single
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    nonprofit corporation be established to provide
    administrative, technical, interpretive, and code-development
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    services to the Florida Building Commission and that no
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    additional nonprofit corporation be created for these
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   purposes.
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          (3) The Florida Construction Council is created to
   provide administrative, technical, and code-development
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services to the Florida Building Commission in accordance with chapter 553, Florida Statutes. The council may hire staff 2 3 members as necessary to carry out its functions. Such staff members are not public employees for the purposes of chapter 4 5 110 or chapter 112, Florida Statutes, except that the board of 6 directors and the staff are subject to the provisions of 7 section 112.061, Florida Statutes. However, the council may 8 also use staff members provided by the Florida State University who may be public employees for the purposes of 9 chapter 110 or chapter 112, Florida Statutes. The provisions 10 11 of section 768.28, Florida Statutes, apply to the Florida Construction Council, which is deemed to be a corporation 12 primarily acting as an instrumentality of the state, but which 13 14 is not an agency within the meaning of section 20.03(11), Florida Statutes. The council shall: 15

- (a) Be a Florida corporation not for profit, incorporated under the provisions of chapter 617, Florida Statutes.
- (b) Provide administrative, technical, and code-development services to the Florida Building Commission in accordance with chapter 553, Florida Statutes, and the contract required by this section. For the administrative purposes of this act, the Florida Construction Council shall be administratively attached to Florida State University and shall be provided the administrative services that the council and Florida State University find necessary.
- (c) Receive, hold, and administer property and make only prudent expenditures directly related to the responsibilities of the Florida Building Commission, and in accordance with the contract required by this section.

(d) Operate under a fiscal year that begins on July 1 of each year and ends on June 30 of the following year.

- (e) Have a five-member board of directors, which shall consist of the Secretary of Community Affairs or his or her designee, two members appointed by the Florida Building Commission, one member appointed by the Department of Community Affairs who is a layperson not performing work within the construction industry, and one member appointed by Florida State University. Members shall be appointed to terms of 4 years each. All initial appointments shall expire on October 31, 2008. A member may not serve more than two consecutive terms. Failure to attend three consecutive meetings shall be deemed a resignation from the council and the vacancy shall be filled by a new appointment.
 - f) Select its officers in accordance with its bylaws.
- (g) Operate under an annual written contract with the Department of Community Affairs or the responsible budgeting entity. The contract must provide for, but need not be limited to:
- 1. Approval of the articles of incorporation and bylaws of the council by the Florida Building Commission.
 - 2. Submission by the council of an annual budget.
- 3. Annual certification by the Department of Community Affairs or the responsible budgeting entity that the council is complying with the terms of the contract in a manner consistent with the goals and purposes of the Florida Building Commission and in the best interest of the state. The contract must also provide for methods and mechanisms to resolve any situation in which the certification process determines noncompliance.

- 4. Employment by the Florida Building Council of an administrator to actively supervise the administrative, technical, and code-development services of the council to ensure compliance with the contract and chapter 553, Florida Statutes, and to act as a liaison for the Florida Building Commission and the council to ensure the effective operation of the council.
- 5. Funding of the council through appropriations and private sources.
- 6. The reversion to the state, if the commission ceases to exist, of moneys, records, data, and property held in trust by the council for the benefit of the commission, or if the council is no longer approved to operate for the commission. All records and data in a computerized database shall be returned to the state in a form that is compatible with the computerized database of the commission.
- 7. The securing and maintaining by the council, during the term of the contract and for all acts performed during the term of the contract, of all liability insurance coverage in an amount to be approved by the Florida Construction Council to defend, indemnify, and hold harmless the council and its officers and employees, the Florida Building Commission and its commissioners and employees, and the state against all claims arising from state and federal laws. Such insurance coverage must be with insurers qualified and doing business in the state.
- 8. Payment by the council, out of its allocated budget, to the Florida Building Commission of all costs of representation by the commission counsel, including salary and benefits, travel, and any other compensation traditionally paid by the commission to other commission counsels.

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- 9. Payment by the council, out of its allocated budget, of all costs incurred by the council or the commission for the Division of Administrative Hearings of the Department of Management Services and any other costs for use of these state services.
- budget, of all costs associated with the contract administrator of the commission, including salary and benefits, travel, and other related costs traditionally paid to state employees.
- 11. Performance of an annual financial audit of its financial accounts and records by an independent certified public accountant. The annual audit report must include a management letter in accordance with section 11.45, Florida Statutes, and a detailed supplemental schedule of expenditures for each expenditure category. The annual audit report must be submitted to the Auditor General for review.
- 12. The securing and maintaining of a performance bond in an amount and according to the terms specified in the contract for persons charged with the responsibility of receiving and depositing fee and fine revenues.
- January 1 of each year, a report on the status of the council which includes, but is not limited to, information concerning the programs and funds that have been transferred to the council. The report must include the number of inquiries received, the number of technical issues or questions addressed, the number of code or other interpretations provided, and the number of instances of code development undertaken by the council.

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- 14. In conjunction with the Florida Building Commission, the development of performance standards and measurable outcomes for the commission to adopt by rule in order to facilitate efficient and cost-effective services and regulation.
- (4) The Florida Construction Council shall provide by rule the procedures the council must follow to ensure that all product and proprietary information is secure while under the responsibility of the council and that there is an appropriate level of protection and monitoring during any review or code-development activities.
- (5) The Florida Building Commission shall review this act and make recommendations to the Legislature regarding the implementation thereof as part of its report submitted to the Florida Legislature pursuant to section 553.77(1)(b), Florida Statutes, on or before January 1, 2005.
 - (6) This section takes effect July 1, 2005.
- Section 13. Section 553.841, Florida Statutes, is amended to read:
- 553.841 Building code training program; participant competency requirements. --
- (1) The Legislature finds that the effectiveness of the building codes of this state depends on the performance of all participants, as demonstrated through knowledge of the codes and commitment to compliance with code directives and that to strengthen compliance by industry and enforcement by qovernment, a Building Code Training Program is needed.
- (1) The commission shall establish by rule the Building Code Training Program to develop and provide a core curriculum and offer voluntary accreditation of advance module 31 courses relating to the Florida Building Code and its

enforcement a system of administering and enforcing the Florida Building Code.

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(3) The program shall be developed, implemented, and administered by the commission in consultation with the Department of Education, the Department of Community Affairs, the Department of Business and Professional Regulation, the State Fire Marshal, the State University System, and the Division of Community Colleges.

(4) The commission may enter into contracts with the Department of Education, the State University System, the Division of Community Colleges, model code organizations, professional organizations, vocational-technical schools, trade organizations, and private industry to administer the program.

(2) The program shall be affordable, accessible, meaningful, financially self-sufficient and shall make maximum use of existing sources, systems, institutions, and programs available through private sources.

(3) (6) The commission, in coordination with the Department of Community Affairs, the Department of Business and Professional Regulation, the respective licensing boards, and the State Fire Marshal shall develop or cause to be developed:

(a) a core curriculum that which is prerequisite to initial licensure for those licensees not subject to testing on the Florida Building Code as a condition of licensure. These entities shall also identify subject areas that are inadequately addressed by specialized and advanced courses. all specialized and advanced module coursework.

(b) A set of specialized and advanced modules 31 | specifically designed for use by each profession.

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(4) (4) (7) The core curriculum shall cover the information required to have all categories of participants appropriately informed as to their technical and administrative responsibilities in the effective execution of the code process by all individuals currently licensed under part XII of chapter 468, chapter 471, chapter 481, or chapter 489, except as otherwise provided in s. 471.017. The core curriculum shall be prerequisite to the advanced module coursework for all licensees and shall be completed by individuals licensed in all categories under part XII of chapter 468, chapter 471, chapter 481, or chapter 489 by the date of license renewal in 2004. within the first 2-year period after establishment of the program. Core course hours All approved courses taken by licensees pursuant to this section to complete this requirement shall count toward fulfillment of required continuing education units under part XII of chapter 468, chapter 471, chapter 481, or chapter 489.

(8) The commission, in consultation with the Department of Business and Professional Regulation and the respective licensing boards, shall develop or cause to be developed an equivalency test for each category of licensee. Such test may be taken in lieu of the core curriculum. A passing score on the test shall be equivalent to completion of the core curriculum and shall be credited toward the required number of hours of continuing education.

(5)(9) The commission, in consultation with the Department of Business and Professional Regulation, shall develop or cause to be developed, or approve as a part of the program, appropriate courses a core curriculum and specialized or advanced module coursework for the construction workforce, including, but not limited to, superintendents and journeymen.

(7)(11) The Legislature hereby establishes the Office of Building Code Training Program Administration within the Institute of Applied Technology in Construction Excellence at the Florida Community College at Jacksonville. The office is charged with the following responsibilities as recommended by the Florida Building Commission and as resources are provided by the Legislature:

- (a) Provide research-to-practice capability for entry-level construction training development, delivery and quality assurance, as well as training and competency registry systems and recruitment initiatives.
- (b) Coordinate with the Department of Community
 Affairs and the Florida Building Commission to serve as school
 liaison to disseminate construction awareness and promotion
 programs and materials to schools.
- (c) Develop model programs and approaches to construction career exploration to promote construction careers.

Section 14. Subsection (9) of section 553.842, Florida Statutes, is amended to read:

553.842 Product evaluation and approval.--

(9) The commission may adopt rules to approve the following types of entities that produce information on which product approvals are based. All of the following entities, including engineers and architects, must comply with a

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nationally recognized standard demonstrating independence or no conflict of interest:

- (a) Evaluation entities that meet the criteria for approval adopted by the commission by rule. The commission shall specifically approve the National Evaluation Service, the International Conference of Building Officials Evaluation Services, the International Code Council Evaluation Services, the Building Officials and Code Administrators International Evaluation Services, the Southern Building Code Congress International Evaluation Services, and the Miami-Dade County Building Code Compliance Office Product Control. Architects and engineers licensed in this state are also approved to conduct product evaluations as provided in subsection (6).
- (b) Testing laboratories accredited by national organizations, such as A2LA and the National Voluntary Laboratory Accreditation Program, laboratories accredited by evaluation entities approved under paragraph (a), and laboratories that comply with other guidelines for testing laboratories selected by the commission and adopted by rule.
- (c) Quality assurance entities approved by evaluation entities approved under paragraph (a) and by certification agencies approved under paragraph (d) and other quality assurance entities that comply with guidelines selected by the commission and adopted by rule.
- (d) Certification agencies accredited by nationally recognized accreditors and other certification agencies that comply with guidelines selected by the commission and adopted by rule.
- (e) Validation entities that comply with accreditation standards established by the commission by rule.

1 Section 15. Subsection (3) is added to section 2 633.171, Florida Statutes, to read: 3 633.171 Penalty for violation of law, rule, or order 4 to cease and desist or for failure to comply with corrective 5 order.--6 (3)(a) A person who initiates a pyrotechnic display in 7 an indoor facility that does not have a fire suppression system installed according to s. 633.162, commits a felony of 8 9 the third degree, punishable as provided in s. 775.082, s. 10 775.083, or s. 775.084. (b) A person who initiates a pyrotechnic display 11 12 without the written consent of the owner or operator of the indoor facility and without a permit issued by the local 13 14 authority having jurisdiction, commits a felony of the third 15 degree, punishable as provided in s. 775.082, s. 775.083, or 16 s. 775.084. 17 (c) This section does not apply to the manufacture, 18 distribution, sale at wholesale or retail, or seasonal sale of 19 products regulated under chapter 791 if the products are not 20 used in an indoor facility. Section 16. Except as otherwise expressly provided in 21 22 this act, this act shall take effect upon becoming a law. 23 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 24 Senate Bill 494 25 26 The committee substitute prohibits persons from initiating a pyrotechnic device in an indoor facility that does not have a fire-suppression system. It prohibits a person from initiating a pyrotechnic display without written consent of the owner or operator of the indoor facility; and without a permit issued by the local authority having jurisdiction. A violation of these provisions would constitute a third degree felony 27 28 29 30 felony. 31