Florida Senate - 2004

By the Committee on Children and Families; and Senator Lynn

300-1083A-04

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| 1 | A bill to be entitled |
| 2 | An act relating to child care facilities; |
| 3 | amending s. 402.3055, F.S.; requiring an |
| 4 | applicant, owner, or operator of a child care |
| 5 | facility to sign an affidavit attesting to the |
| 6 | accuracy of certain information; authorizing |
| 7 | the Department of Children and Family Services |
| 8 | to apply certain requirements for personnel in |
| 9 | child care facilities to personnel in family |
| 10 | day care homes and large family child care |
| 11 | homes; amending s. 402.308, F.S.; requiring |
| 12 | family day care homes that are required to be |
| 13 | licensed and large family child care homes to |
| 14 | have a license that is renewed annually; |
| 15 | authorizing the Department of Children and |
| 16 | Family Services to apply the specified |
| 17 | procedures for administering a license to |
| 18 | family day care homes and large family child |
| 19 | care homes; amending s. 402.309, F.S.; |
| 20 | authorizing the local licensing agency or the |
| 21 | Department of Children and Family Services to |
| 22 | issue a provisional license or registration to |
| 23 | a child care facility, family day care home, or |
| 24 | large family child care home; providing that a |
| 25 | provisional license or registration may not be |
| 26 | issued unless child care personnel are screened |
| 27 | according to law; requiring the department to |
| 28 | adopt rules for issuing, suspending, and |
| 29 | revoking provisional licenses and |
| 30 | registrations; amending s. 402.310, F.S.; |
| 31 | providing that an increased administrative fine |
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| 1 | may be imposed in addition to or in lieu of |
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| 2 | other disciplinary actions; authorizing the |
| 3 | department or local licensing agencies to |
| 4 | convert a license or registration to probation |
| 5 | status for violation of certain laws and rules; |
| 6 | authorizing the department or local licensing |
| 7 | agencies to apply disciplinary actions to |
| 8 | registered family day care homes; directing the |
| 9 | department to adopt rules establishing grounds |
| 10 | for imposing disciplinary actions for |
| 11 | violations of certain laws and rules; directing |
| 12 | the department to adopt rules to create a |
| 13 | uniform system of procedures to use for |
| 14 | disciplinary actions; creating s. 402.3105, |
| 15 | F.S.; requiring the department to establish a |
| 16 | database of information concerning violations, |
| 17 | citations, and penalties imposed against child |
| 18 | care facilities, family day care homes, and |
| 19 | large family child care homes licensed by or |
| 20 | registered with the department and local |
| 21 | licensing agencies; requiring the department to |
| 22 | consult with the State Technology Office; |
| 23 | specifying database capabilities and the uses |
| 24 | of information contained therein; providing |
| 25 | that implementation is not contingent upon an |
| 26 | appropriation; repealing ss. 402.313(1)(b) and |
| 27 | 402.3131(1)(a), F.S.; abolishing the authority |
| 28 | of the department or local licensing agency to |
| 29 | impose an administrative fine for a family care |
| 30 | home or a large family child care home; |
| 31 | providing an effective date. |
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1 Be It Enacted by the Legislature of the State of Florida: 2 3 Section 1. Section 402.3055, Florida Statutes, is 4 amended to read: 5 402.3055 Child care personnel requirements.-б (1) REQUIREMENTS FOR CHILD CARE PERSONNEL.--7 (a) The department or local licensing agency shall 8 require that the application for a license to operate a child care facility, family day care home, or large family child 9 10 care home license contain a question that specifically asks 11 the applicant, owner, or operator if he or she has ever had a license denied, revoked, or suspended in any state or 12 13 jurisdiction or has been the subject of a disciplinary action or been fined while employed in a child care facility, family 14 day care home, or large family child care home. The applicant, 15 owner, or operator shall sign an affidavit attesting attest to 16 17 the accuracy of the information requested under penalty of 18 perjury. 19 1. If the applicant, owner, or operator admits that he 20 or she has been a party in such action, the department or 21 local licensing agency shall review the nature of the suspension, revocation, disciplinary action, or fine before 22 granting the applicant a license to operate a child care 23 24 facility, family day care home, or large family child care 25 home. 2. If the department or local licensing agency 26 27 determines as a the result of the such review that it is not 28 in the best interest of the state or local jurisdiction for 29 the applicant to be licensed, a license shall not be granted. The employer of a child care facility, family day 30 (b) 31 care home, or large family child care home employer shall 3

1 require that the application for a child care personnel 2 position contain a question that specifically asks the 3 applicant if he or she has ever worked in a facility or home that has had a license denied, revoked, or suspended in this 4 5 or any other state or jurisdiction or if the applicant has б been the subject of a disciplinary action or been fined while 7 he or she was employed in a child care facility or home. The 8 applicant shall attest to the accuracy of the information 9 requested under penalty of perjury. If the applicant admits 10 that he or she has been a party in such action, the employer 11 shall review the nature of the denial, suspension, revocation, disciplinary action, or fine before the applicant is hired. 12

13 (2) EXCLUSION FROM OWNING, OPERATING, OR BEING
14 EMPLOYED BY A CHILD CARE FACILITY OR OTHER CHILD CARE PROGRAM;
15 HEARINGS PROVIDED.--

(a) The department or local licensing agency shall 16 17 deny, suspend, or revoke a license or pursue other remedies provided in s. 402.310, s. 402.312, or s. 402.319 in addition 18 19 to or in lieu of denial, suspension, or revocation for failure to comply with this section. The disciplinary actions taken 20 determination to be made by the department or the local 21 licensing agency and the procedure for hearing for applicants 22 and licensees shall be in accordance with s. 402.310. 23

(b) When the department or the local licensing agency has reasonable cause to believe that grounds for denial or termination of employment exist, it shall notify, in writing, the applicant, licensee, or other child care program and the child care personnel affected, stating the specific grounds <u>indicating record which indicates</u> noncompliance with the standards in s. 402.305(2).

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1 (c) When the department is the agency initiating the 2 allegations of statement regarding noncompliance, the 3 procedures established for hearing under chapter 120 shall be available to the applicant, licensee, or other child care 4 5 program and to the affected child care personnel, in order to б present evidence relating either to the accuracy of the basis 7 of exclusion or to the denial of an exemption from 8 disqualification.

9 (d) When a local licensing agency is the agency 10 initiating the allegations of statement regarding 11 noncompliance of an employee with the standards contained in s. 402.305(2), the employee, applicant, licensee, or other 12 child care program has 15 days from receipt of the time of 13 written notification of the agency's finding of noncompliance 14 to make a written request for a hearing. If a written request 15 for a hearing is not received in that time, the permanent 16 17 employee, applicant, licensee, or other child care program is presumed to accept the finding of noncompliance. 18

(e) If a request for a hearing is made to the local licensing agency, a hearing shall be held within 30 days and shall be conducted by an individual designated by the county commission.

(f) An employee, applicant, licensee, or other child care program shall have the right to appeal a finding of the local licensing agency to a representative of the department. Any required hearing shall be held in the county in which the permanent employee is employed. The hearing shall be conducted in accordance with the provisions of chapter 120.

(g) Refusal on the part of an applicant or licensee to dismiss child care personnel who have been found to be in noncompliance with personnel standards of s. 402.305(2) shall

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result in automatic denial or revocation of the license in 1 2 addition to any other remedies pursued by the department or 3 local licensing agency. 4 Section 2. Subsections (1) and (3) of section 402.308, 5 Florida Statutes, are amended to read: б 402.308 Issuance of license.--7 (1) ANNUAL LICENSING. -- Every child care facility, 8 family day care home requiring licensure, or large family 9 child care home in the state shall have a license that which 10 shall be renewed annually. 11 (3) STATE ADMINISTRATION OF LICENSING. -- In any county in which the department has the authority to issue licenses, 12 13 the following procedures shall be applied: 14 (a) Application for a license or for a renewal of a 15 license to operate a child care facility, family day care home, or large family child care home shall be made in the 16 17 manner and on the forms prescribed by the department. The applicant's social security number shall be included on the 18 19 form submitted to the department. Pursuant to the federal 20 Personal Responsibility and Work Opportunity Reconciliation Act of 1996, each applicant is required to provide his or her 21 social security number in accordance with this section. 22 Disclosure of social security numbers obtained through this 23 24 requirement shall be limited to the purpose of administration 25 of the Title IV-D program for child support enforcement. (b) Prior to the renewal of a license, the department 26 shall reexamine the child care facility, family day care home, 27 28 or large family child care home, including in that process the 29 examination of the premises and those records of the facility or home as required under s. 402.305, to determine that 30 31 minimum standards for licensing continue to be met.

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1 (c) The department shall coordinate all inspections of child care facilities, family day care homes, and large family 2 3 child care homes. A child care provider facility is not required to implement a recommendation of one agency which 4 5 that is in conflict with a recommendation of another agency if б such conflict arises due to uncoordinated inspections. Any 7 conflict in recommendations shall be resolved by the secretary 8 of the department within 15 days after written notice that such conflict exists. 9 10 (d) The department shall issue or renew a license upon 11 receipt of the license fee and upon being satisfied that all standards required by ss. 402.301-402.319 have been met. A 12 license may be issued if all the screening materials have been 13 timely submitted; however, a license may not be issued or 14 renewed if any of the child care personnel at the applicant 15 facility or home have failed the screening required by ss. 16 17 402.305(2) and 402.3055. Section 3. Section 402.309, Florida Statutes, is 18 19 amended to read: 402.309 Provisional license or registration .--20 (1) The local licensing agency or the department, 21 whichever is authorized to license child care facilities in a 22 county, may issue a provisional license for child care 23 24 facilities, family day care homes, or large family child care 25 homes, or a provisional registration for family day care homes to applicants for an initial a license or registration or to 26 licensees or registrants seeking a renewal who are unable to 27 28 meet conform to all the standards provided for in ss. 29 402.301-402.319. (2) A No provisional license or registration may not 30 31 be issued unless the operator or owner makes adequate 7

1 provisions for the health and safety of the child. A provisional license may be issued for a child care facility if 2 3 all of the screening materials have been timely submitted.+ 4 however, A provisional license or registration may not be 5 issued unless the child care facility, family day care home, б or large family child care home is in compliance with the 7 requirements for screening of child care personnel in ss. 8 402.305, and 402.3055, 402.313, and 402.3131, respectively. 9 (3) The provisional license or registration may not 10 shall in no event be issued for a period in excess of 6 11 months; however, it may be renewed one time for a period not in excess of 6 months under unusual circumstances beyond the 12 control of the applicant. 13 (4) The provisional license or registration may be 14 suspended or revoked if periodic inspection or review made by 15 the local licensing agency or the department indicates that 16 17 insufficient progress has been made toward compliance. The department shall adopt rules specifying the 18 (5) 19 conditions and procedures under which a provisional license or registration may be issued, suspended, or revoked. 20 21 Section 4. Section 402.310, Florida Statutes, is 22 amended to read: 23 402.310 Disciplinary actions; hearings upon denial, 24 suspension, or revocation of license or registration; administrative fines.--25 (1)(a) The department or local licensing agency may 26 27 administer any of the following disciplinary sanctions for a violation of any provision of ss. 402.301-402.319, or rules 28 29 adopted thereunder: deny, suspend, or revoke a license or 30 1. Impose an administrative fine not to exceed \$100 31 per violation, per day, for the violation of any provision of 8

1 ss. 402.301-402.319 or rules adopted thereunder. However, if 2 where the violation could or does cause death or serious harm, 3 the department or local licensing agency may impose an administrative fine, not to exceed \$500 per violation per day, 4 5 in addition to or in lieu of any other disciplinary action б described in this section. 2. Convert a license or registration to probation 7 8 status and require the licensee or registrant to comply with the terms of probation. A probation-status license or 9 registration may not be issued for a period in excess of 6 10 11 months and may not be renewed. A probation-status license or registration may be suspended or revoked if periodic 12 inspection by the department or local licensing agency 13 14 discloses that the probation-status licensee or registrant is not in compliance with the terms of probation or that the 15 probation-status licensee or registrant is not making 16 17 sufficient progress towards compliance with the provisions of ss. 402.301-402.319. 18 19 3. Deny, suspend, or revoke a license or registration. 20 (b) In determining the appropriate disciplinary action 21 to be taken for a violation as provided in paragraph (a), the following factors shall be considered: 22 The severity of the violation, including the 23 1. 24 probability that death or serious harm to the health or safety of any person will result or has resulted, the severity of the 25 actual or potential harm, and the extent to which the 26 provisions of ss. 402.301-402.319 have been violated. 27 28 2. Actions taken by the licensee or registrant to 29 correct the violation or to remedy complaints. 3. Any previous violations of the licensee or 30 31 registrant.

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| 1 | (c) The department shall adopt rules to: |
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| 2 | 1. Establish the grounds under which the department |
| 3 | may deny, suspend, or revoke a license or registration or |
| 4 | place a licensee or registrant on probation status for |
| 5 | violations of ss. 402.301-402.319. |
| 6 | 2. Establish a uniform system of procedures to impose |
| 7 | disciplinary sanctions for violations of ss. 402.301-402-319. |
| 8 | The uniform system of procedures must provide for the |
| 9 | consistent application of disciplinary actions across |
| 10 | districts and a progressively increasing level of penalties |
| 11 | from predisciplinary actions, such as efforts to assist |
| 12 | licensees or registrants to correct the statutory or |
| 13 | regulatory violations, to severe disciplinary sanctions for |
| 14 | actions that jeopardize the health and safety of children, |
| 15 | such as for the deliberate misuse of medications. The |
| 16 | department shall implement this subparagraph on January 1, |
| 17 | 2005, and the implementation is not contingent upon a specific |
| 18 | appropriation. |
| 19 | (d) The disciplinary sanctions set forth in this |
| 20 | section apply to licensed child care facilities, licensed |
| 21 | large family child care homes, and licensed or registered |
| 22 | family day care homes. |
| 23 | (2) When the department has reasonable cause to |
| 24 | believe that grounds $exist$ for the denial, suspension, or |
| 25 | revocation of a license or registration; the conversion of a |
| 26 | license or registration to probation status; or the imposition |
| 27 | of an administrative fine exist , it shall determine the matter |
| 28 | in accordance with procedures prescribed in chapter 120. When |
| 29 | the local licensing agency has reasonable cause to believe |
| 30 | that grounds <u>exist</u> for the denial, suspension, or revocation |
| 31 | of a license or registration; the conversion of a license or |
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| 1 | registration to probation status; or the imposition of an |
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| 2 | administrative fine exist , it shall notify the applicant <u>,</u> |
| 3 | registrant, or licensee in writing, stating the grounds upon |
| 4 | which the license or registration is being denied, suspended, |
| 5 | or revoked or an administrative fine is being imposed. If the |
| 6 | applicant, registrant, or licensee makes no written request |
| 7 | for a hearing to the local licensing agency within 15 days |
| 8 | <u>after</u> from receipt of <u>the</u> such notice, the license <u>or</u> |
| 9 | registration shall be deemed denied, suspended, or revoked; |
| 10 | the license or registration shall be converted to probation |
| 11 | status; or an administrative fine shall be imposed. |
| 12 | (3) If a request for a hearing is made to the local |
| 13 | licensing agency, a hearing shall be held within 30 days and |
| 14 | shall be conducted by an individual designated by the county |
| 15 | commission. |
| 16 | (4) An applicant <u>, registrant,</u> or licensee shall have |
| 17 | the right to appeal a decision of the local licensing agency |
| 18 | to a representative of the department. Any required hearing |
| 19 | shall be held in the county in which the child care facility <u>,</u> |
| 20 | family day care home, or large family child care home is being |
| 21 | operated or is to be established. The hearing shall be |
| 22 | conducted in accordance with the provisions of chapter 120. |
| 23 | Section 5. Section 402.3105, Florida Statutes, is |
| 24 | created to read: |
| 25 | 402.3105 Central database on violations, citations, |
| 26 | and penalties imposed against child care facilities, family |
| 27 | day care homes, and large family child care homes |
| 28 | (1) The department, in consultation with the state |
| 29 | technology office, shall establish and maintain a central |
| 30 | database to record and compile all information from the |
| 31 | service districts and local licensing agencies concerning |
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1 violations, citations, and penalties imposed against child care facilities, family day care homes, and large family child 2 3 care homes regulated by or registered with the department or local licensing agency. The department shall develop the 4 5 central database pursuant to chapter 282 and shall administer, б operate, and maintain the database following the policies and 7 procedures of the state technology office. 8 The department shall retain information in the (2) 9 database in order to monitor and evaluate the consistency and effectiveness of the service districts' and local licensing 10 11 agencies' investigations and the enforcement of compliance with licensing and registration requirements by child care 12 facilities, family day care homes, and large family child care 13 homes. The database must have the capability to produce 14 statistical reports of patterns of violations, citations, and 15 penalties, including the classes and types of violations, and 16 17 any actions taken to suspend or revoke the license or registration of a child care facility, family day care home, 18 19 or large family child care home. (3) The central database shall be an informational 20 21 resource for evaluating child care facilities, family day care homes, and large family child care homes for license or 22 registration renewals but may not be used for employment 23 24 screening. The database information is open to the public 25 subject to the provisions of chapter 119. The department shall implement this section 26 (4) 27 beginning on July 1, 2004, and the implementation is not contingent upon a specific appropriation. 28 29 Section 6. Paragraph (b) of subsection (1) of section 30 402.313 and paragraph (a) of subsection (1) of section 402.3131, Florida Statutes, are repealed. 31 12

CS for SB 510

| 1 | Section 7. This act shall take effect July 1, 2004. |
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| 3 | STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR |
| 4 5 | <u>s0510</u> |
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| 6 7 | * Authorizes the Department of Children and Families to apply certain licensure application and renewal |
| 8 | requirements to family day care homes required to be licensed and large family child care homes. |
| 9 | * Clarifies that the department's determination of progress |
| 10 | toward compliance with the requirements for registered family day care homes when a provisional license has been issued is through a review instead of an inspection. |
| 11 | * Extends the deadline for the department to implement the |
| 12 | uniform system of disciplinary actions. |
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