2004 CS

#### CHAMBER ACTION

1 The Committee on State Administration recommends the following: 2 3 Committee Substitute 4 Remove the entire bill and insert: 5 A bill to be entitled 6 An act relating to pawnbroking; amending s. 539.001, F.S.; 7 revising provisions relating to the "Florida Pawnbroking 8 Act"; defining the term "waiver of prosecution"; providing 9 for suspension or revocation of a license under certain 10 circumstances; revising requirements for completion of pawnbroker transaction forms; providing requirements for 11 recordkeeping, merchandise tracking, and availability of 12 information; prohibiting certain activity with respect to 13 title loan agreements; revising requirements relating to 14 petition for return of misappropriated property; 15 authorizing criminal proceedings; clarifying provisions 16 17 relating to hold orders; providing penalties; providing an effective date. 18 19 20 Be It Enacted by the Legislature of the State of Florida: 21 22 Section 1. Section 539.001, Florida Statutes, is amended 23 to read:

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24 539.001 The Florida Pawnbroking Act.--

(1) SHORT TITLE.--This section may be cited as the
"Florida Pawnbroking Act."

27 (2) DEFINITIONS.--As used in this section, the term:
28 (a) "Agency" means the Department of Agriculture and
29 Consumer Services.

"Appropriate law enforcement official" means the 30 (b) 31 sheriff of the county in which a pawnshop is located or, in case 32 of a pawnshop located within a municipality, the police chief of 33 the municipality in which the pawnshop is located; however, any 34 sheriff or police chief may designate as the appropriate law enforcement official for the county or municipality, as 35 applicable, any law enforcement officer working within the 36 37 county or municipality headed by that sheriff or police chief. 38 Nothing in this subsection limits the power and responsibilities 39 of the sheriff.

40 (c) "Claimant" means a person who claims that his or her41 property was misappropriated.

(d) "Conveying customer" means a person who delivers
property into the custody of a pawnbroker, either by pawn, sale,
consignment, or trade.

45 (e) "Identification" means a government-issued
46 photographic identification or an electronic image taken from a
47 government-issued photographic identification.

(f) "Misappropriated" means stolen, embezzled, converted,
or otherwise wrongfully appropriated against the will of the
rightful owner.

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(g) "Net worth" means total assets less total liabilities.

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(h) "Pawn" means any advancement of funds on the security of pledged goods on condition that the pledged goods are left in the possession of the pawnbroker for the duration of the pawn and may be redeemed by the pledgor on the terms and conditions contained in this section.

(i) "Pawnbroker" means any person who is engaged in the business of making pawns; who makes a public display containing the term "pawn," "pawnbroker," or "pawnshop" or any derivative thereof; or who publicly displays a sign or symbol historically identified with pawns. A pawnbroker may also engage in the business of purchasing goods which includes consignment and trade.

(j) "Pawnbroker transaction form" means the instrument on
which a pawnbroker records pawns and purchases as provided in
subsection (8).

(k) "Pawn service charge" means a charge for investigating the title, storage, and insuring of the security; closing the transaction; making daily reports to appropriate law enforcement officials; expenses and losses; and all other services.

(1) "Pawnshop" means the location at which a pawnbrokerconducts business.

(m) "Permitted vendor" means a vendor who furnishes a pawnbroker with an invoice specifying the vendor's name and address, the date of the sale, a description of the items sold, and the sales price, and who has an established place of business, or, in the case of a secondhand dealer as defined in s. 538.03, has represented in writing that such dealer has complied with all applicable recordkeeping, reporting, and

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80 retention requirements pertaining to goods sold or otherwise81 delivered to a pawnbroker.

82 (n) "Person" means an individual, partnership,
83 corporation, joint venture, trust, association, or other legal
84 entity.

85 (O) "Pledged goods" means tangible personal property that is deposited with, or otherwise delivered into the possession of 86 87 a pawnbroker in connection with a pawn. "Pledged goods" does not 88 include titles or any other form of written security in tangible 89 property in lieu of actual physical possession, including, but 90 not limited to, choses in action, securities, printed evidence 91 of indebtedness, or certificates of title and other instruments 92 evidencing title to separate items of property, including motor 93 vehicles. For purposes of federal and state bankruptcy laws, a 94 pledgor's interest in his or her pledged goods during the 95 pendency of a pawn is a right of redemption only.

96 (p) "Pledgor" means an individual who delivers pledged 97 goods into the possession of a pawnbroker in connection with a 98 pawn.

(q) "Purchase" means the transfer and delivery of goods,
by a person other than a permitted vendor, to a pawnbroker by
acquisition for value, consignment, or trade for other goods.

102 (r) "Amount financed" is used interchangeably to mean the 103 same as "amount of money advanced" or "principal amount".

104 (s) "Default date" means that date upon which the 105 pledgor's right of redemption expires and absolute right, title, 106 and interest in and to the pledged goods shall vest in and shall 107 be deemed conveyed to the pawnbroker by operation of law.

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(t) "Beneficial owner" means a person who does not have title to property but has rights in the property which are the normal incident of owning the property.

(u) "Operator" means a person who has charge of a corporation or company and has control of its business, or of its branch establishments, divisions, or departments, and who is vested with a certain amount of discretion and independent judgment.

116 (v) "Waiver of prosecution" means a signed instrument by 117 which a claimant knowingly and voluntarily relinquishes a legal 118 right to have continued an official law enforcement 119 investigation by an appropriate law enforcement official or to 120 have a person prosecuted regarding a criminal complaint.

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(3) LICENSE REQUIRED. --

(a) A person may not engage in business as a pawnbroker
unless the person has a valid license issued by the agency. A
separate license is required for each pawnshop. The agency must
issue more than one license to a person if that person complies
with the requirements for each license.

(b) A licensee who seeks to move a pawnshop to another location must give 30 days' prior written notice to the agency by certified or registered mail, return receipt requested, and the agency must then amend the license to indicate the new location. The licensee must also give such written notice to the appropriate law enforcement official.

(c) Each license is valid for a period of 1 year unless it
is earlier relinquished, suspended, or revoked. Each license
shall be renewed annually, and each licensee shall, initially

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136 and annually thereafter, pay to the agency a license fee of \$300 137 for each license held.

138 (d) The agency may issue a temporary pawnbroker's license 139 for the operation of a pawnshop either upon receipt of an 140 application to transfer an existing license from one person to 141 another or upon receipt of an application for a license involving principals and owners that are substantially identical 142 to those of the existing licensee. The temporary license is 143 144 effective until the permanent license is issued or denied by the 145 agency.

146 A person must apply to the agency for a new license or (e) 147 for a temporary license upon any change, directly or 148 beneficially, in the ownership of any pawnshop. An application for a license or an application to transfer an existing license 149 is not required upon any change, directly or beneficially, in 150 the ownership of a pawnshop if one or more holders of at least 151 152 90 percent of the outstanding equity interest of the pawnshop 153 before the change in ownership continue to hold at least 90 154 percent of the outstanding equity interest after the change in 155 ownership.

(f) Any person applying for or renewing a local occupational license to engage in business as a pawnbroker must exhibit a current license from the agency before the local occupational license may be issued or reissued.

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(4) ELIGIBILITY FOR LICENSE.--

161 (a) To be eligible for a pawnbroker's license, an162 applicant must:

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1. Be of good moral character;

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164 Have a net worth of at least \$50,000 or file with the 2. agency a bond issued by a surety company qualified to do 165 business in this state in the amount of \$10,000 for each 166 167 license. In lieu of the bond required in this section, the 168 applicant may establish a certificate of deposit or an 169 irrevocable letter of credit in a Florida banking institution in the amount of the bond. The original bond, certificate of 170 deposit, or letter of credit shall be filed with the agency, and 171 the agency shall be the beneficiary to said document. The bond, 172 173 certificate of deposit, or letter of credit shall be in favor of 174the agency for the use and benefit of any consumer who is injured by the fraud, misrepresentation, breach of contract, 175 176 financial failure, or violation of any provision of this section 177 by the pawnbroker. Such liability may be enforced either by proceeding in an administrative action or by filing a judicial 178 179 suit at law in a court of competent jurisdiction. However, in 180 such court suit, the bond, certificate of deposit, or letter of credit posted with the agency shall not be amenable or subject 181 182 to any judgment or other legal process issuing out of or from such court in connection with such lawsuit, but such bond, 183 certificate of deposit, or letter of credit shall be amenable to 184 185 and enforceable only by and through administrative proceedings before the agency. It is the intent of the Legislature that such 186 bond, certificate of deposit, or letter of credit shall be 187 188 applicable and liable only for the payment of claims duly adjudicated by order of the agency. The bond, certificate of 189 deposit, or letter of credit shall be payable on a pro rata 190 basis as determined by the agency, but the aggregate amount may 191

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192 not exceed the amount of the bond, certificate of deposit, or 193 letter of credit;

3. Not have been convicted of, or found quilty of, or pled 194 195 quilty or nolo contendere to, or not have been incarcerated 196 within the last 10 years as a result of having previously been 197 convicted of, or found guilty of, or pled guilty or nolo 198 contendere to, regardless of adjudication, a felony within the 199 last 10 years and not be acting as a beneficial owner for 200 someone who has been convicted of, or found guilty of, or pled 201 guilty or nolo contendere to, regardless of adjudication, a 202 felony within the last 10 years; and

Not have been convicted of, or found guilty of, or pled 203 4. 204 guilty or nolo contendere to, or not have been incarcerated 205 within the last 10 years as a result of having previously been 206 convicted of, or found guilty of, or pled guilty or nolo 207 contendere to, regardless of adjudication, a crime that involves 208 theft, larceny, dealing in stolen property, receiving stolen property, burglary, embezzlement, obtaining property by false 209 210 pretenses, possession of altered property, or any other fraudulent or dishonest dealing within the last 10 years, and 211 not be acting as a beneficial owner for someone who has been 212 213 convicted, of, or found guilty of, or pled guilty or nolo contendere to, or has been incarcerated within the last 10 years 214 215 as a result of having previously been convicted of, or found 216 guilty of, or pled guilty or nolo contendere to, regardless of 217 adjudication, a crime that involves theft, larceny, dealing in 218 stolen property, receiving stolen property, burglary, 219 embezzlement, obtaining property by false pretenses, possession

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of altered property, or any other fraudulent or dishonest dealing within the last 10 years.

(b) Any applicant claiming to have a net worth of \$50,000
or more shall file with the agency, at the time of applying for
a license, the following documentation:

A current financial statement prepared by a Florida
 certified public accountant; or

227 2. An affidavit stating the applicant's net worth is at
228 least \$50,000, accompanied by supporting documentation; or

3. If the applicant is a corporation, a copy of theapplicant's most recently filed federal tax return.

If the agency cannot verify that the applicant meets the net worth requirement for a license, the agency may require a finding, including the presentation of a current balance sheet, by an accounting firm or individual holding a permit to practice public accounting in this state, that the accountant has reviewed the books and records of the applicant and that the applicant meets the net worth requirement.

(c) If an applicant for a pawnbroker's license is not an individual, the eligibility requirements of this subsection, other than the requirements of subparagraph (a)2., apply to each operator of the pawnshop and to each direct or beneficial owner of at least 10 percent of the outstanding equity interest of the pawnshop and, if the applicant is a corporation, to each officer and director of the corporation.

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(5) APPLICATION FOR LICENSE.--

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(a) An application for a pawnbroker's license, for the
transfer of an existing pawnbroker's license, or for the
approval of a change in the ownership of a licensee's pawnshop
must be under oath and must state the full name and place of
residence of the applicant, the place where the business is to
be conducted, and other relevant information required by the
agency.

(b)1. If the applicant is not an individual, the applicant must state the full name and address of each direct or beneficial owner of at least a 10-percent equity interest in such person. If the applicant is a corporation, the application must also state the full name and address of each officer and director.

Notwithstanding the provisions of subparagraph 1., the 260 2. 261 application need not state the full name and address of each officer, director, and shareholder if the applicant is owned 262 263 directly or beneficially by a person that as an issuer has a class of securities registered under s. 12 of the Securities 264 265 Exchange Act of 1934, or under s. 15(d) thereof, and is an issuer of registered securities required to file reports with 266 267 the Securities and Exchange Commission and if the person files 268 with the agency the information, documents, and reports required 269 to be filed with the Securities and Exchange Commission.

(c) Each initial application for a license must be accompanied by a complete set of fingerprints taken by an authorized law enforcement officer, \$300 for the first year's license fee, and the actual cost to the agency for fingerprint analysis for each person subject to the eligibility

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275 requirements. The agency shall submit the fingerprints to the 276 Department of Law Enforcement for state processing, and the 277 Department of Law Enforcement shall forward the fingerprints to 278 the Federal Bureau of Investigation for a national criminal 279 history check. These fees and costs are not refundable.

(d) When the application and the required fees are received, the agency shall investigate the facts, approve the application, and issue a license to the applicant if the agency finds that the eligibility requirements for the license are satisfied. The license must be prominently displayed at the front desk or counter at each pawnshop.

(e) Fees and fines collected under this section by the
agency shall be deposited into the General Inspection Trust
Fund.

(6) SUSPENSION, REVOCATION, AND SURRENDER OF LICENSE; NET
 WORTH REQUIREMENT.--

(a) The agency may, after notice and a hearing, suspend orrevoke any license upon a finding that:

293 1. The licensee, either knowingly or without the exercise 294 of due care, has violated this section or has aided or conspired 295 with another person to violate this section;

296 2. A condition exists that, had it existed when the 297 license was issued, would have justified the agency's refusal to 298 issue a license;

3. The licensee or its applicable agents or employees who
are subject to the eligibility requirements no longer meet the
eligibility requirements to hold a pawnbroker's license; or

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302 4. The licensee has through gross negligence or willful
303 noncompliance failed to comply with a written hold order; or

304 <u>5. The licensee failed to obtain or renew any license that</u> 305 <u>is required by the local government with appropriate</u> 306 <u>jurisdiction</u>.

307 (b) The agency may conditionally license or place on
308 probation a person whose license has been suspended or may
309 reprimand a licensee for a violation of this section.

310 (c) The manner of giving notice and conducting a hearing,
311 as required by paragraph (a), must conform to chapter 120.

(d) Any licensee may surrender a license by delivering it, by certified or registered mail, return receipt requested, to the agency with written notice of its surrender. The surrender of a license does not affect the civil or criminal liability of the licensee for acts committed before the surrender of the license.

The revocation, suspension, or surrender of a license 318 (e) does not impair or affect the obligation of any preexisting 319 320 lawful contract between the licensee and any pledgor. Any pawn transaction made by a person without benefit of a license is 321 322 voidable, in which case the person forfeits the right to collect 323 any moneys, including principal and any charges, from the pledgor in connection with such transaction and is obligated to 324 325 return to the pledgor the pledged goods in connection with such 326 transaction.

327 (f) The agency may reinstate a suspended license or issue
328 a new license to a person whose license has been revoked, if
329 after a hearing it determines that no fact or condition then

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exists that would have justified the agency in originallyrefusing to issue a license.

332 (g) Each licensee must maintain a net worth of \$50,000 or333 the bond specified in subsection (4).

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(7) ORDERS IMPOSING PENALTIES.--

(a) The agency may enter an order imposing one or more of
the penalties set forth in paragraph (b) if the agency finds
that a pawnbroker:

338 1. Violated or is operating in violation of any of the 339 provisions of this section or of the rules adopted or orders 340 issued thereunder;

341 2. Made a material false statement in any application,
342 document, or record required to be submitted or retained under
343 this section;

344 3. Refused or failed, or any of its principal officers has 345 refused or failed, after notice, to produce any document or 346 records or disclose any information required to be produced or 347 disclosed under this section or the rules of the agency;

348 4. Made a material false statement in response to any
349 request or investigation by the agency, the Department of Legal
350 Affairs, or the state attorney; or

351 5. Has intentionally defrauded the public through352 dishonest or deceptive means.

353 (b) Upon a finding as set forth in paragraph (a), the354 agency may enter an order doing one or more of the following:

Issuing a notice of noncompliance pursuant to s.
 120.695.

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357 2. Imposing an administrative fine not to exceed \$5,000
358 for each act which constitutes a violation of this section or a
359 rule or an order.

360 3. Directing that the pawnbroker cease and desist361 specified activities.

362 4. Refusing to license or revoking or suspending a363 license.

364 5. Placing the licensee on probation for a period of time,365 subject to such conditions as the agency may specify.

366 (c) The administrative proceedings which could result in
367 the entry of an order imposing any of the penalties specified in
368 paragraph (b) are governed by chapter 120.

369 (d)1. When the agency, if a violation of this section 370 occurs, has reasonable cause to believe that a person is operating in violation of this section, the agency may bring a 371 372 civil action in the appropriate court for temporary or permanent 373 injunctive relief and may seek other appropriate civil relief, 374 including a civil penalty not to exceed \$5,000 for each 375 violation, restitution and damages for injured customers, court 376 costs, and reasonable attorney's fees.

377 2. The agency may terminate any investigation or action 378 upon agreement by the offender to pay a stipulated civil 379 penalty, to make restitution or pay damages to customers, or to 380 satisfy any other relief authorized herein and requested by the 381 agency.

(e) The remedies provided for in this subsection shall bein addition to any other remedy provided by law.

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(8) PAWNBROKER TRANSACTION FORM. --

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385	(a) At the time the pawnbroker enters into any pawn or
386	purchase transaction, the pawnbroker shall complete a pawnbroker
387	transaction form for such transaction, including an indication
388	of whether the transaction is a pawn or a purchase, <u>unless the</u>
389	conveying customer is a permitted vendor. and The pledgor or
390	seller shall sign such completed form. The agency must approve
391	the design and format of the pawnbroker transaction form, which
392	must be $8^{1}/_{2}$ inches x 11 inches in size and elicit the
393	information required under this section. In completing the
394	pawnbroker transaction form, the pawnbroker shall record the
395	following information, which must be typed or written indelibly
396	and legibly in English.
397	(b) The front of the pawnbroker transaction form must
398	include:
399	1. The name and address of the pawnshop and a transaction
	1. The name and address of the pawnshop <u>and a transaction</u> form number unique to that pawnshop location which shall also be
399	
399 400	form number unique to that pawnshop location which shall also be
399 400 401	form number unique to that pawnshop location which shall also be used for inventory tracking purposes.
399 400 401 402	form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged
399 400 401 402 403	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information,</pre>
<ul> <li>399</li> <li>400</li> <li>401</li> <li>402</li> <li>403</li> <li>404</li> </ul>	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information, if applicable:</pre>
<ul> <li>399</li> <li>400</li> <li>401</li> <li>402</li> <li>403</li> <li>404</li> <li>405</li> </ul>	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information, if applicable: a. Brand name.</pre>
<ul> <li>399</li> <li>400</li> <li>401</li> <li>402</li> <li>403</li> <li>404</li> <li>405</li> <li>406</li> </ul>	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information, if applicable: a. Brand name. b. Model number.</pre>
<ul> <li>399</li> <li>400</li> <li>401</li> <li>402</li> <li>403</li> <li>404</li> <li>405</li> <li>406</li> <li>407</li> </ul>	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information, if applicable: a. Brand name. b. Model number. c. Manufacturer's serial number.</pre>
<ul> <li>399</li> <li>400</li> <li>401</li> <li>402</li> <li>403</li> <li>404</li> <li>405</li> <li>406</li> <li>407</li> <li>408</li> </ul>	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information, if applicable: a. Brand name. b. Model number. c. Manufacturer's serial number. d. Size.</pre>
<ul> <li>399</li> <li>400</li> <li>401</li> <li>402</li> <li>403</li> <li>404</li> <li>405</li> <li>406</li> <li>407</li> <li>408</li> <li>409</li> </ul>	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information, if applicable: a. Brand name. b. Model number. c. Manufacturer's serial number. d. Size. e. Color, as apparent to the untrained eye.</pre>
<ul> <li>399</li> <li>400</li> <li>401</li> <li>402</li> <li>403</li> <li>404</li> <li>405</li> <li>406</li> <li>407</li> <li>408</li> <li>409</li> <li>410</li> </ul>	<pre>form number unique to that pawnshop location which shall also be used for inventory tracking purposes. 2. A complete and accurate description of the pledged goods or purchased goods, including the following information, if applicable: a. Brand name. b. Model number. c. Manufacturer's serial number. d. Size. e. Color, as apparent to the untrained eye. f. Precious metal type, weight, and content, if known.</pre>

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412 h. In the case of firearms, the type of action, caliber or413 gauge, number of barrels, barrel length, and finish.

414 i. Any other unique identifying marks, numbers, names, or415 letters.

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417 Notwithstanding sub-subparagraphs a.-i., in the case of multiple 418 items of a similar nature delivered together in one transaction 419 which do not bear serial or model numbers and which do not 420 include precious metal or gemstones, such as musical or video 421 recordings, books, and hand tools, the description of the items 422 is adequate if it contains the quantity of items and a 423 description of the type of items delivered.

3. The name, <u>current residential</u> address, home telephone
number, place of employment, <u>place of employment telephone</u>
<u>number</u>, date of birth, physical description, and <u>a</u> right
thumbprint, <u>absent of smudges and smears</u>, of the pledgor or
seller.

429 4. The date and time of the transaction.

430 5. The type of identification accepted from the pledgor or
431 seller, including the issuing agency and the identification
432 number.

433 6. In the case of a pawn:

a. The amount of money advanced, which must be designatedas the amount financed;

b. The maturity date of the pawn, which must be 30 daysafter the date of the pawn;

438 c. The default date of the pawn and the amount due on the439 default date;

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440 d. The total pawn service charge payable on the maturity 441 date, which must be designated as the finance charge; 442 The amount financed plus the finance charge that must е. 443 be paid to redeem the pledged goods on the maturity date, which 444must be designated as the total of payments; 445 f. The annual percentage rate, computed according to the regulations adopted by the Federal Reserve Board under the 446 447 federal Truth in Lending Act; and 448 q. The front or back of the pawnbroker transaction form 449 must include a statement that: 450 Any personal property pledged to a pawnbroker within (I) 451 this state which is not redeemed within 30 days following the 452 maturity date of the pawn, if the 30th day is not a business 453 day, then the following business day, is automatically forfeited 454 to the pawnbroker, and absolute right, title, and interest in 455 and to the property vests in and is deemed conveyed to the 456 pawnbroker by operation of law, and no further notice is 457 necessary; 458 (II) The pledgor is not obligated to redeem the pledged 459 qoods; and 460 If the pawnbroker transaction form is lost, (III) 461 destroyed, or stolen, the pledgor must immediately advise the 462 issuing pawnbroker in writing by certified or registered mail, 463 return receipt requested, or in person evidenced by a signed 464 receipt. 465 (IV) A pawn may be extended upon mutual agreement of the 466 parties.

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467 7. In the case of a purchase, the amount of money paid for
468 the goods or the monetary value assigned to the goods in
469 connection with the transaction.

470 8. A statement that the pledgor or seller of the item 471 represents and warrants that it is not stolen, that it has no 472 liens or encumbrances against it, and that the pledgor or seller 473 is the rightful owner of the goods and has the right to enter 474 into the transaction.

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Any person who knowingly gives false verification of ownership
or gives a false or altered identification and who receives
money from a pawnbroker for goods sold or pledged commits:

a. If the value of the money received is less than \$300, a
felony of the third degree, punishable as provided in s.
775.082, s. 775.083, or s. 775.084.

b. If the value of the money received is \$300 or more, a
felony of the second degree, punishable as provided in s.
775.082, s. 775.083, or s. 775.084.

485 (c) A pawnbroker transaction form must provide a space for
486 the imprint of the right thumbprint of the pledgor or seller and
487 a blank line for the signature of the pledgor or seller.

488 (d) At the time of the pawn or purchase transaction, the
489 pawnbroker shall deliver to the pledgor or seller an exact copy
490 of the completed pawnbroker transaction form.

491

(9) RECORDKEEPING; REPORTING; HOLD PERIOD. --

(a) A pawnbroker must maintain a copy of each completed
pawnbroker transaction form on the pawnshop premises for at
least 1 year after the date of the transaction. On or before the

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495 end of each business day, the pawnbroker must deliver to the 496 appropriate law enforcement official the original pawnbroker transaction forms for each of the transactions occurring during 497 498 the previous business day, unless other arrangements have been 499 agreed upon between the pawnbroker and the appropriate law 500 enforcement official. If the original transaction form is lost or destroyed by the appropriate law enforcement official, a copy 501 502 may be used by the pawnbroker as evidence in court. When an 503 electronic image of a pledgor or seller identification is 504 accepted for a transaction, the pawnbroker must maintain the 505 electronic image in order to meet the same recordkeeping requirements as for the original transaction form. If a criminal 506 507 investigation occurs, the pawnbroker shall, upon request, 508 provide a clear and legible copy of the image to the appropriate 509 law enforcement official.

510 If the appropriate law enforcement agency supplies the (b) 511 appropriate software and the pawnbroker presently has the computer ability, pawn transactions shall be electronically 512 513 transferred. If a pawnbroker does not presently have the computer ability, the appropriate law enforcement agency may 514 515 provide the pawnbroker with a computer and all necessary 516 equipment for the purpose of electronically transferring pawn 517 transactions. The appropriate law enforcement agency shall 518 retain ownership of the computer, unless otherwise agreed upon. 519 The pawnbroker shall maintain the computer in good working 520 order, ordinary wear and tear excepted. In the event the pawnbroker transfers pawn transactions electronically, the 521 522 pawnbroker is not required to also deliver to the appropriate

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523 law enforcement official the original or copies of the 524 pawnbroker transaction forms. The appropriate law enforcement 525 official may, for the purposes of a criminal investigation, 526 request that the pawnbroker produce an original of a transaction 527 form that has been electronically transferred. The pawnbroker 528 shall deliver this form to the appropriate law enforcement 529 official within 24 hours of the request.

530 (C) All goods delivered to a pawnbroker in a pawn or 531 purchase transaction must be securely stored and maintained in 532 an unaltered condition within the jurisdiction of the 533 appropriate law enforcement official for a period of 30 calendar 534 days after the transaction. Those goods delivered to a 535 pawnbroker in a purchase transaction may not be sold or 536 otherwise disposed of before the expiration of such period. The 537 pawnbroker shall make all pledged and purchased goods and all 538 records relating to such goods available for inspection by the 539 appropriate law enforcement official during normal business 540 hours throughout such period. The pawnbroker must store and 541 maintain pledged goods for the period prescribed in subsection 542 (10) unless the pledged goods are redeemed earlier; provided, 543 however, that within the first 30 days after the original pawn, 544 the pledged goods may be redeemed only by the pledgor or the pledgor's attorney in fact. 545

546 (d) A pawnbroker's recordkeeping and merchandise tracking 547 system shall operate so that at all times the pawnbroker is able 548 to accurately reflect the location or disposition of all items 549 obtained by the pawnbroker by either pawn or purchase. Such 550 location and disposition information shall be made available for

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# 551 <u>inspection by appropriate law enforcement officials during</u> 552 <u>normal business hours.</u>

(10) PLEDGED GOODS NOT REDEEMED. -- Pledged goods not 553 554 redeemed by the pledgor on or before the maturity date of a pawn 555 must be held by the pawnbroker for at least 30 days following 556 such date or until the next business day, if the 30th day is not 557 a business day. Pledged goods not redeemed within the 30-day 558 period following the maturity date of a pawn are automatically 559 forfeited to the pawnbroker; absolute right, title, and interest 560 in and to the goods shall vest in and shall be deemed conveyed 561 to the pawnbroker by operation of law; and no further notice is 562 necessary. A pledgor has no obligation to redeem pledged goods 563 or make any payment on a pawn.

564

(11) PAWN SERVICE CHARGES. --

565 (a) In a pawn transaction, a pawnbroker may contract for and receive a pawn service charge. The interest component of the 566 567 pawn service charge shall be deemed to be 2 percent of the 568 amount financed for each 30-day period in a pawn transaction. 569 The pawnbroker may charge any amount of pawn service charge, so 570 long as the total amount, inclusive of the interest component, 571 does not exceed 25 percent of the amount financed for each 30-572 day period in a pawn transaction, except that the pawnbroker is 573 entitled to receive a minimum pawn service charge of \$5 for each such 30-day period. 574

575 (b) The default date of any pawn may be extended to a 576 subsequent date by mutual agreement, between the pledgor and the 577 pawnbroker except the pawnbroker may not impose a minimum 578 duration of more than 30 days, evidenced by a written

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579 memorandum, a copy of which must be supplied to the pledgor, 580 which must clearly specify the new default date, and the pawn 581 service charges owed on the new default date. In this event, the 582 daily pawn service charge for the extension shall be equal to 583 the pawn service charge for the original 30-day period divided 584 by 30 days (i.e., one-thirtieth of the original total pawn service charge). There is no limit on the number of extensions 585 586 that the parties may agree to.

The total amount of pawn service charges that a 587 (C) 588 pawnbroker may collect in the case of pledged goods redeemed at 589 any time within 30 days after the date of the pawn is the amount 590 provided in paragraph (a). The total amount of pawn service 591 charges that a pawnbroker may collect in the case of redemptions 592 occurring at any time more than 30 days after the date of the 593 pawn is twice the amount provided in paragraph (a), except that, 594 for redemptions occurring more than 60 days after the date of 595 the pawn, pawn service charges continue to accrue from and after 596 the 60th day at the daily rate determined as provided in 597 paragraph (b). Any unused pawn service charge paid in advance by 598 the pledgor shall be refunded by the pawnbroker.

(d) Pledged goods may be redeemed by mail by agreement between the pledgor and the pawnbroker. The pledgor must pay in advance all moneys due and a reasonable charge assessed by the pawnbroker to recover its cost and expenses involved in the packaging, insuring, and shipping of the pledged goods. The pawnbroker shall insure the pledged goods in an amount acceptable to the pledgor. The pawnbroker's liability for loss

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606 or damage in connection with the shipment of such pledged goods607 is limited to the amount of the insurance coverage obtained.

608 Any interest, charge, or fees contracted for or (e) 609 received, directly or indirectly, in excess of the amounts 610 authorized under this section are prohibited, may not be 611 collected, and render the pawn transaction voidable, in which case the pawnbroker shall forfeit the right to collect twice the 612 613 amount of the pawn service charge contracted for in the pawn 614 and, upon the pledgor's written request received by the 615 pawnbroker within 30 days after the maturity date, shall be 616 obligated to return to the pledgor the pledged goods delivered to the pawnbroker in connection with the pawn upon payment of 617 618 the balance remaining due, provided that there shall be no penalty for a violation resulting from an accidental and bona 619 620 fide error that is corrected upon discovery. Any action to 621 circumvent the limitation on pawn service charges collectible 622 under this section is voidable. In the event a pledgor makes a partial payment on a pawn that reduces the amount financed, any 623 624 additional pawn service charges shall be calculated on the 625 remaining balance of the original amount financed.

626 (12) PROHIBITED ACTS.--A pawnbroker, or an employee or627 agent of a pawnbroker, may not:

(a) Falsify or intentionally fail to make an entry of anymaterial matter in a pawnbroker transaction form.

(b) Refuse to allow the agency, the appropriate law
enforcement official, or the state attorney, or any of their
designated representatives having jurisdiction, to inspect
completed pawnbroker transaction forms or pledged or purchased

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634 goods during the ordinary hours of the pawnbroker's business or 635 other time acceptable to both parties. The appropriate law 636 enforcement official shall disclose to a claimant the name and 637 address of the pawnbroker, the name and address of the conveying 638 customer, and a description of pawned, purchased, or consigned 639 goods that the claimant claims to be misappropriated.

(c) Obliterate, discard, or destroy a completed pawnbroker
transaction form sooner than 3 years after the date of the
transaction.

643 (d) Accept a pledge or purchase property from a person644 under the age of 18 years.

(e) Make any agreement requiring or allowing the personal
liability of a pledgor or the waiver of any of the provisions of
this section.

(f) Knowingly enter into a pawn or purchase transaction with any person who is under the influence of alcohol or controlled substances when such condition is apparent, or with any person using the name of another or the registered name of another's business.

(g) Conduct any pawn or purchase transaction at a drivethrough window or similar device in which the customer remains
in a vehicle while conducting the transaction.

(h) Fail to return or replace pledged goods to a pledgor upon payment of the full amount due the pawnbroker, unless the pledged goods have been placed under a hold order under subsection (16), or taken into custody by a court or otherwise disposed of by court order.

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(i) Sell or otherwise charge for insurance in connection
with a pawn transaction, except in connection with the shipment
of pledged goods redeemed by mail as provided in subsection
(11).

(j) Engage in title loan <u>agreements</u>, as defined in s.
<u>537.003</u>, or title loan transactions at, within, or adjoining a
licensed pawnshop location.

(k) Lease pledged goods to the pledgor or any other party.
(l) Operate a pawnshop between the hours of 10 p.m. and 7
a.m.

671 (m) Knowingly hire anyone to work in a pawnshop who has 672 been convicted of, or entered a plea of guilty or nolo contendere to, or had adjudication withheld for a felony within 673 674 the last 5 years, or been convicted of, or entered a plea of guilty or nolo contendere to, or had adjudication withheld for a 675 crime within the last 5 years which involves theft, larceny, 676 677 dealing in stolen property, receiving stolen property, burglary, embezzlement, obtaining property by false pretenses, possession 678 679 of altered property, or any fraudulent, or dishonest dealing.

(n) Knowingly accept or receive misappropriated propertyfrom a conveying customer in a pawn or purchase transaction.

682

(13) RIGHT TO REDEEM; LOST PAWNBROKER TRANSACTION FORM.--

(a) Only a pledgor or a pledgor's authorized representative is entitled to redeem the pledged goods described in the pawnbroker transaction form; however, if the pawnbroker determines that the person is not the original pledgor, or the pledgor's authorized representative, the pawnbroker is not required to allow the redemption of the pledged goods by such

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689 person. The person redeeming the pledged goods must sign the pledgor's copy of the pawnbroker transaction form, which the 690 691 pawnbroker may retain as evidence of the person's receipt of the 692 pledged goods. If the person redeeming the pledged goods is the 693 pledgor's authorized representative, that person must present 694 notarized authorization from the original pledgor and show identification to the pawnbroker and the pawnbroker shall record 695 696 that person's name and address on the pawnbroker transaction 697 form retained by the pawnshop. It is the pawnbroker's 698 responsibility to verify that the person redeeming the pledged 699 goods is either the pledgor or the pledgor's authorized 700 representative.

701 If a pledgor's copy of the pawnbroker transaction form (b) 702 is lost, destroyed, or stolen, the pledgor must notify the 703 pawnbroker in writing by certified or registered mail, return 704 receipt requested, or in person evidenced by a signed receipt, 705 and receipt of this notice invalidates the pawnbroker 706 transaction form if the pledged goods have not previously been 707 redeemed. Before delivering the pledged goods or issuing a new 708 pawnbroker transaction form, the pawnbroker must require the 709 pledgor to make a written statement of the loss, destruction, or 710 theft of the pledgor's copy of the pawnbroker transaction form. 711 The pawnbroker must record on the written statement the type of 712 identification and the identification number accepted from the 713 pledgor, the date the statement is given, and the number of the 714 pawnbroker transaction form that was lost, destroyed, or stolen. The statement must be signed by the pawnbroker or the pawnshop 715 716 employee who accepts the statement from the pledgor. A

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717 pawnbroker is entitled to a fee not to exceed \$2 in connection 718 with each lost, destroyed, or stolen pawnbroker transaction form 719 and the taking of a properly prepared written statement.

(c) Sales tax is not due or collectible in connection withthe redemption of pledged goods.

(d) If pledged goods are lost or damaged while in the possession of the pawnbroker, the pawnbroker may satisfy the pledgor's claim by replacing the lost or damaged goods with like kinds of merchandise of equal value, with which the pledgor can reasonably replace the goods. Such replacement is a defense to any civil action based upon the loss or damage of the goods.

(14) PAWNBROKER'S LIEN.--A pawnbroker has a possessory 728 729 lien on the pledged goods pawned as security for the funds 730 advanced, the pawn service charge owed, and the other charges authorized under this section, but not for other debts due to 731 732 the pawnbroker. A pawnbroker has no recourse against a pledgor 733 for payment on a pawn transaction except for the pledged goods themselves. Except as otherwise provided in this section, the 734 735 pawnbroker must retain possession of the pledged goods until the 736 lien is satisfied or until the default date. The pawnbroker may 737 be compelled to relinquish possession of the pledged goods only 738 after receipt of the applicable funds advanced plus the accrued 739 service charge and other authorized charges, upon court order, 740 or as otherwise provided by law.

741 (15) CLAIMS AGAINST PURCHASED GOODS OR PLEDGED GOODS HELD
742 BY PAWNBROKERS.--

743 (a) To obtain possession of purchased or pledged goods744 held by a pawnbroker which a claimant claims to be

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745 misappropriated, the claimant must notify the pawnbroker by 746 certified mail, return receipt requested, or in person evidenced by signed receipt, of the claimant's claim to the purchased or 747 748 pledged goods. The notice must contain a complete and accurate 749 description of the purchased or pledged goods and must be 750 accompanied by a legible copy of the applicable law enforcement 751 agency's report on the misappropriation of such property. If the 752 claimant and the pawnbroker do not resolve the matter within 10 753 days after the pawnbroker's receipt of the notice, the claimant 754 may petition the court to order the return of the property 755 through a replevin action, naming the pawnbroker as a defendant, and must serve the pawnbroker with a copy of the replevin 756 757 petition. The pawnbroker shall hold the property described in 758 the replevin petition until the right to possession is resolved by the parties or by a court of competent jurisdiction. The 759 760 court shall waive any filing fee for the petition to recover the 761 property, and the sheriff shall waive the service fees.

(b) If, after notice and a hearing, the court finds that the property was misappropriated and orders the return of the property to the claimant:

765 1. The claimant may recover from the pawnbroker the cost 766 of the action, including the claimant's reasonable attorney's 767 fees; and

768 2. If the conveying customer is convicted of theft, a 769 violation of this section, or dealing in stolen property, the 770 court shall order the conveying customer to repay the pawnbroker 771 the full amount the conveying customer received from the 772 pawnbroker for the property, plus all applicable pawn service

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773 charges. As used in this paragraph, the term "convicted of" 774 includes a plea of nolo contendere to the charges or any 775 agreement in which adjudication is withheld; and

3. The conveying customer shall be responsible to pay all attorney's fees and taxable costs incurred by the pawnbroker in defending a replevin action or any other civil matter wherein it is found that the conveying customer was in violation of this paragraph.

(c) If the court finds that the claimant failed to comply with the requirements in paragraph (a) or otherwise finds against the claimant, the claimant is liable for the defendants' costs, including reasonable attorney's fees.

(d) The sale, pledge, or delivery of tangible personal
property to a pawnbroker by any person in this state is
considered to be:

1. An agreement by the person who sells, pledges, or delivers the tangible personal property that the person is subject to the jurisdiction of the court in all civil actions and proceedings arising out of the pledge or sale transaction filed by either a resident or nonresident plaintiff;

793 2. An appointment of the Secretary of State by any 794 nonresident of this state as that person's lawful attorney and 795 agent upon whom may be served all process in suits pertaining to 796 the actions and proceedings arising out of the sale, pledge, or 797 delivery; and

3. An agreement by any nonresident that any process in any
suit so served has the same legal force and validity as if
personally served in this state.

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801 (16) HOLD ORDERS; ISSUANCE; REQUIRED INFORMATION; 802 PROCEDURES.--

803 When an appropriate law enforcement official has (a) 804 probable cause to believe that property in the possession of a 805 pawnbroker is misappropriated, the official may place a written 806 hold order on the property. The written hold order shall impose a holding period not to exceed 90 days unless extended by court 807 808 order. The appropriate law enforcement official may rescind, in 809 writing, any hold order. An appropriate law enforcement official 810 may place only one hold order on property.

811 Upon the expiration of the holding period, the (b) 812 pawnbroker shall notify, in writing, the appropriate law 813 enforcement official who placed the hold order by certified 814 mail, return receipt requested, that the holding period has 815 expired. If, on the 10th day after the written notice has been received by the appropriate law enforcement official who placed 816 817 the hold order, the pawnbroker has not received from a court an extension of the hold order on the property and the property is 818 819 not the subject of a proceeding under subsection (15), title to the property shall vest in and be deemed conveyed by operation 820 821 of law to the pawnbroker, free of any liability for claims but 822 subject to any restrictions contained in the pawn transaction contract and subject to the provisions of this section. 823

824

(c) A hold order must specify:

825

1. The name and address of the pawnbroker.

826 2. The name, title, and identification number of the
827 representative of the appropriate law enforcement official or
828 the court placing the hold order.

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3. If applicable, the name and address of the appropriate
law enforcement official or court to which such representative
is attached and the number, if any, assigned to the claim
regarding the property.

4. A complete description of the property to be held,including model number and serial number if applicable.

835 5. The name of the person reporting the property to be836 misappropriated unless otherwise prohibited by law.

837 6. The mailing address of the pawnbroker where the838 property is held.

839

7. The expiration date of the holding period.

(d) The pawnbroker or the pawnbroker's representative must
sign and date a copy of the hold order as evidence of receipt of
the hold order and the beginning of the 90-day holding period.

(e)1. Except as provided in subparagraph 2., a pawnbroker may not release or dispose of property subject to a hold order except pursuant to a court order, a written release from the appropriate law enforcement official, or the expiration of the holding period of the hold order.

848 2. While a hold order is in effect, the pawnbroker must 849 upon request release the property subject to the hold order to 850 the custody of the appropriate law enforcement official for use 851 in a criminal investigation. The release of the property to the 852 custody of the appropriate law enforcement official is not 853 considered a waiver or release of the pawnbroker's property 854 rights or interest in the property. Upon completion of the 855 criminal proceeding, the property must be returned to the 856 pawnbroker unless the court orders other disposition. When such

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857 other disposition is ordered, the court shall additionally order 858 the conveying customer to pay restitution to the pawnbroker in 859 the amount received by the conveying customer for the property 860 together with reasonable attorney's fees and costs.

861

(17) CRIMINAL PENALTIES.--

(a) Any person who engages in business as a pawnbroker
without first securing a license commits a felony of the third
degree, punishable as provided in s. 775.082, s. 775.083, or s.
775.084.

866 In addition to any other penalty, any person, who (b) 867 willfully violates this section or who willfully makes a false entry in any record specifically required by this section 868 869 commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. Clerical or recordkeeping 870 871 errors, such as typographical errors or scrivener's errors, regarding any document or record required by this section do not 872 873 constitute a willful violation of this section, and are not 874 subject to criminal penalties. Clerical or recordkeeping errors 875 are subject to the administrative remedies, as provided in this 876 act.

(18) INJUNCTIONS.--When the agency has reasonable cause to believe that a person is violating this section, the agency may enter an order requiring the person to stop the violation. The agency may petition the court to enjoin the person from engaging in the violation, continuing the violation, or doing any act in furtherance of the violation. The court may order a preliminary or permanent injunction.

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#### HB 695 CS

884 (19) RECORDS OF THE FLORIDA DEPARTMENT OF LAW
885 ENFORCEMENT.--The Department of Law Enforcement, on request,
886 must supply to the agency any arrest and conviction records in
887 its possession of an individual applying for or holding a
888 license under this section.

889 (20) CONFLICTING ORDINANCES. -- Any county or municipality 890 may enact ordinances that are in compliance with, but not more restrictive than this section, except that local ordinances may 891 892 not restrict hours of operations other than between midnight and 893 6 a.m. Any ordinance that conflicts with this subsection is 894 void. Nothing in this section shall affect the authority of a 895 county or municipality to establish land use controls or require 896 a pawnbroker to obtain a local occupational license.

897 (21) RULEMAKING AUTHORITY.--The agency has authority to
898 adopt rules pursuant to chapter 120 to implement the provisions
899 of this section.

900

Section 2. This act shall take effect July 1, 2004.

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