## Florida Senate - 2004

By the Committee on Education; and Senator Atwater

	304-1995-04
1	A bill to be entitled
2	An act relating to local government
3	accountability; amending s. 11.40, F.S.;
4	revising duties of the Legislative Auditing
5	Committee; amending s. 11.45, F.S.; specifying
6	requirements for a petition for a municipal
7	audit; revising reporting requirements of the
8	Auditor General; providing for technical advice
9	by the Auditor General; amending s. 61.181,
10	F.S.; correcting a cross-reference; amending s.
11	75.05, F.S.; deleting a requirement for an
12	independent special district to submit a copy
13	of a complaint to the Division of Bond Finance
14	of the State Board of Administration; amending
15	s. 112.08, F.S.; clarifying that local
16	governments are authorized to provide health
17	insurance; amending s. 112.625, F.S.; revising
18	the definition of "governmental entity" to
19	include counties and district school boards;
20	amending s. 112.63, F.S.; providing for
21	additional material information to be provided
22	to the Department of Management Services in
23	actuarial reports with regard to retirement
24	systems and plans and providing procedures
25	therefor; providing for notification of the
26	Department of Revenue and the Department of
27	Financial Services in cases of noncompliance
28	and authorizing the withholding of certain
29	funds; requiring the Department of Management
30	Services to notify the Department of Community
31	Affairs in the case of affected special
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1	districts; amending s. 130.04, F.S.; revising
2	provisions governing notice of bids and
3	disposition of bonds; amending s. 132.02, F.S.;
4	revising provisions relating to the
5	authorization to issue refund bonds; amending
6	s. 132.09, F.S.; revising provisions relating
7	to the notice of sale, bids, and awards and
8	private sale of bonds; amending s. 163.05,
9	F.S.; revising provisions governing the Small
10	County Technical Assistance Program; amending
11	s. 166.121, F.S.; revising provisions governing
12	the issuance of bonds by a municipality;
13	amending s. 166.241, F.S.; providing a
14	municipal budget amendment process and
15	requirements; amending s. 189.4044, F.S.;
16	revising special procedures for determination
17	of inactive special districts; amending s.
18	189.412, F.S.; revising duties of the Special
19	District Information Program of the Department
20	of Community Affairs; amending s. 189.418,
21	F.S.; revising reporting requirements of newly
22	created special districts; authorizing the
23	governing body of a special district to amend
24	its budget; amending s. 189.419, F.S.; revising
25	provisions relating to the failure of special
26	districts to file required reports; amending s.
27	189.421, F.S.; revising provisions governing
28	the failure of special districts to disclose
29	financial reports; providing for extension of
30	time for the filing of the reports; providing
31	remedies for noncompliance; providing for

2F.S.; revising provisions governing the special3district oversight review process; amending s.4189.439, F.S.; revising provisions governing5the issuance of bonds by special districts;6amending s. 191.005, F.S.; exempting a7candidate from campaign requirements under8specified conditions; providing for the removal9of a board member upon becoming unqualified;10amending s. 218.075, F.S.; revising provisions11governing the reduction or waiver of permit12processing fees for certain counties; amending13s. 218.32, F.S., relating to annual financial14reports; requiring the Department of Financial15Services to notify the Speaker of the House of16Representatives and the President of the Senate17of any municipality that has not had financial18activity for a specified period of time;19providing that such notice is sufficient to20initiate dissolution procedures; repealing s.21218.321, F.S., relating to annual financial22statements of local governmental entities;23amending s. 218.36, F.S.; revising reporting24requirements for certain special districts;25amending s. 218.369, F.S.; revising the26requirements for boards of county commissioners27relating to the failure of a county officer to28comply with the provisions of the section;29amending s. 218.369, F.S.; revising the<	1	attorney's fees and costs; amending s. 189.428,
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30 definition of "unit of local government" to	28	comply with the provisions of the section;
	29	amending s. 218.369, F.S.; revising the
31 include district school boards; renaming pt. V	30	definition of "unit of local government" to
	31	include district school boards; renaming pt. V

1	of ch. 218, F.S., as "Local Governmental Entity
2	and District School Board Financial
3	Emergencies"; amending s. 218.50, F.S.;
4	renaming ss. 218.50-218.504, F.S., as the
5	"Local Governmental Entity and District School
6	Board Act"; amending s. 218.501, F.S.; revising
7	the stated purposes of pt. V of ch. 218, F.S.;
8	amending s. 218.502, F.S.; revising the
9	definition of "local governmental entity";
10	amending s. 218.503, F.S.; revising provisions
11	governing the determination of a financial
12	emergency for local governments and district
13	school boards; amending s. 218.504, F.S.;
14	revising provisions relating to the authority
15	of the Governor and authorizing the
16	Commissioner of Education to terminate all
17	state actions pursuant to ss. 218.50-218.504,
18	F.S.; repealing ch. 131, F.S., consisting of
19	ss. 131.01, 131.02, 131.03, 131.04, 131.05, and
20	131.06, F.S., relating to refunding bonds of
21	counties, municipalities, and special
22	districts; repealing s. 132.10, F.S., relating
23	to minimum sale price of bonds; repealing s.
24	165.052, F.S., relating to special dissolution
25	procedures for municipalities; repealing s.
26	189.409, F.S., relating to determination of
27	financial emergencies of special districts;
28	repealing s. 189.422, F.S., relating to actions
29	of the Department of Community Affairs and
30	special districts; repealing s. 200.0684, F.S.,
31	relating to an annual compliance report of the

## **Florida Senate - 2004** 304-1995-04

1	Department of Community Affairs regarding
2	special districts; repealing s. 218.37(1)(h),
3	F.S., relating to the requirement that the
4	Division of Bond Finance use a served copy of
5	the complaint for bond validation to verify
6	compliance by special districts with the
7	requirements in s. 218.38, F.S.; amending s.
8	215.195, F.S., relating to the Statewide Cost
9	Allocation Plan; providing that the Department
10	of Financial Services is responsible for the
11	plan's preparation and the monitoring of agency
12	compliance; amending s. 215.97, F.S., relating
13	to the Florida Single Audit Act; revising and
14	providing definitions; revising the uniform
15	state audit requirements for state financial
16	assistance that is provided by state agencies
17	to nonstate entities; requiring the Department
18	of Financial Services to adopt rules and
19	perform additional duties with respect to the
20	provision of financial assistance to carry out
21	state projects; specifying duties of
22	coordinating agencies; amending s. 1010.47,
23	F.S.; providing that school districts must sell
24	bonds; deleting obsolete provisions relating to
25	the sale of bonds by a school district;
26	transferring a position from the Executive
27	Office of the Governor to the Department of
28	Financial Services; providing an effective
29	date.
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31	Be It Enacted by the Legislature of the State of Florida:
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COD	ING. Words stricter are deletions: words underlined are addit:

1 Section 1. Paragraphs (a) and (b) of subsection (5) of section 11.40, Florida Statutes, are amended to read: 2 3 11.40 Legislative Auditing Committee .--(5) Following notification by the Auditor General, the 4 5 Department of Financial Services, or the Division of Bond 6 Finance of the State Board of Administration of the failure of 7 a local governmental entity, district school board, charter 8 school, or charter technical career center to comply with the 9 applicable provisions within s. 11.45(5)-(7), s. 218.32(1), or 10 s. 218.38, the Legislative Auditing Committee may schedule a 11 hearing. If a hearing is scheduled, the committee shall determine if the entity should be subject to further state 12 13 action. If the committee determines that the entity should be subject to further state action, the committee shall: 14 (a) In the case of a local governmental entity or 15 district school board, direct request the Department of 16 17 Revenue and the Department of Financial Services to withhold 18 any funds not pledged for bond debt service satisfaction which 19 are payable to such entity until the entity complies with the 20 law. The committee, in its request, shall specify the date 21 such action shall begin, and the directive request must be 22 received by the Department of Revenue and the Department of Financial Services 30 days before the date of the distribution 23 24 mandated by law. The Department of Revenue and the Department 25 of Financial Services may implement the provisions of this paragraph. 26 27 (b) In the case of a special district, notify the 28 Department of Community Affairs that the special district has 29 failed to comply with the law. Upon receipt of notification,

30 the Department of Community Affairs shall proceed pursuant to

31 the provisions specified in  $\underline{s.ss.}189.421$  and  $\underline{189.422}$ .

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1 Section 2. Paragraph (g) of subsection (2), 2 subsections (3) and (5), paragraph (e) of subsection (7), and 3 subsections (8) and (9) of section 11.45, Florida Statutes, are amended to read: 4 5 11.45 Definitions; duties; authorities; reports; б rules.--7 (2) DUTIES.--The Auditor General shall: 8 (g) At least every 2 years, conduct a performance 9 audit of the local government financial reporting system, 10 which, for the purpose of this chapter, means any statutory 11 provisions related to local government financial reporting. The purpose of such an audit is to determine the accuracy, 12 13 efficiency, and effectiveness of the reporting system in 14 achieving its goals and to make recommendations to the local governments, the Governor, and the Legislature as to how the 15 reporting system can be improved and how program costs can be 16 17 reduced. The Auditor General shall determine the scope of such audits. The local government financial reporting system should 18 19 provide for the timely, accurate, uniform, and cost-effective 20 accumulation of financial and other information that can be 21 used by the members of the Legislature and other appropriate officials to accomplish the following goals: 22 Enhance citizen participation in local government; 23 1. 24 2. Improve the financial condition of local 25 governments; 3. Provide essential government services in an 26 27 efficient and effective manner; and 28 4. Improve decisionmaking on the part of the 29 Legislature, state agencies, and local government officials on matters relating to local government. 30 31 7

1 The Auditor General shall perform his or her duties 2 independently but under the general policies established by 3 the Legislative Auditing Committee. This subsection does not limit the Auditor General's discretionary authority to conduct 4 5 other audits or engagements of governmental entities as б authorized in subsection (3). 7 (3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS.--8 (a) The Auditor General may, pursuant to his or her 9 own authority, or at the direction of the Legislative Auditing 10 Committee, conduct audits or other engagements as determined 11 appropriate by the Auditor General of: (a)<del>1.</del> The accounts and records of any governmental 12 13 entity created or established by law. 14 (b)2. The information technology programs, activities, 15 functions, or systems of any governmental entity created or 16 established by law. 17 (c) The accounts and records of any charter school created or established by law. 18 19 (d)4. The accounts and records of any direct-support 20 organization or citizen support organization created or established by law. The Auditor General is authorized to 21 require and receive any records from the direct-support 22 23 organization or citizen support organization, or from its 24 independent auditor. 25 (e) 5. The public records associated with any appropriation made by the Legislature General Appropriations 26 Act to a nongovernmental agency, corporation, or person. All 27 28 records of a nongovernmental agency, corporation, or person 29 with respect to the receipt and expenditure of such an appropriation shall be public records and shall be treated in 30 31 the same manner as other public records are under general law. Q

1 (f)6. State financial assistance provided to any 2 nonstate entity as defined by s. 215.97. 3 (g)7. The Tobacco Settlement Financing Corporation 4 created pursuant to s. 215.56005. 5 8. The Florida Virtual School created pursuant to s. б 1002.37.(h) 9. Any purchases of federal surplus lands for use 7 8 as sites for correctional facilities as described in s. 253.037. 9 10 (i)<del>10.</del> Enterprise Florida, Inc., including any of its 11 boards, advisory committees, or similar groups created by Enterprise Florida, Inc., and programs. The audit report may 12 not reveal the identity of any person who has anonymously made 13 14 a donation to Enterprise Florida, Inc., pursuant to this subparagraph. The identity of a donor or prospective donor to 15 Enterprise Florida, Inc., who desires to remain anonymous and 16 17 all information identifying such donor or prospective donor are confidential and exempt from the provisions of s. 18 19 119.07(1) and s. 24(a), Art. I of the State Constitution. Such 20 anonymity shall be maintained in the auditor's report. (j)<del>11.</del> The Florida Development Finance Corporation or 21 the capital development board or the programs or entities 22 created by the board. The audit or report may not reveal the 23 24 identity of any person who has anonymously made a donation to 25 the board pursuant to this subparagraph. The identity of a donor or prospective donor to the board who desires to remain 26 anonymous and all information identifying such donor or 27 28 prospective donor are confidential and exempt from the 29 provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Such anonymity shall be maintained in the 30 31 auditor's report.

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1	(k) 12. The records pertaining to the use of funds from
2	voluntary contributions on a motor vehicle registration
3	application or on a driver's license application authorized
4	pursuant to ss. 320.023 and 322.081.
5	(1) 13. The records pertaining to the use of funds from
6	the sale of specialty license plates described in chapter 320.
7	(m) 14. The transportation corporations under contract
8	with the Department of Transportation that are acting on
9	behalf of the state to secure and obtain rights-of-way for
10	urgently needed transportation systems and to assist in the
11	planning and design of such systems pursuant to ss.
12	339.401-339.421.
13	(n) 15. The acquisitions and divestitures related to
14	the Florida Communities Trust Program created pursuant to
15	chapter 380.
16	(o) <del>16.</del> The Florida Water Pollution Control Financing
17	Corporation created pursuant to s. 403.1837.
18	(p) <del>17.</del> The Florida Partnership for School Readiness
19	created pursuant to s. 411.01.
20	(q) <del>18.</del> The Florida Special Disability Trust Fund
21	Financing Corporation created pursuant to s. 440.49.
22	<u>(r)</u> 19. Workforce Florida, Inc., or the programs or
23	entities created by Workforce Florida, Inc., created pursuant
24	to s. 445.004.
25	$(s)^{20}$ . The corporation defined in s. 455.32 that is
26	under contract with the Department of Business and
27	Professional Regulation to provide administrative,
28	investigative, examination, licensing, and prosecutorial
29	support services in accordance with the provisions of s.
30	455.32 and the practice act of the relevant profession.
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1 (t)<sup>21.</sup> The Florida Engineers Management Corporation 2 created pursuant to chapter 471. 3 (u)22. The Investment Fraud Restoration Financing 4 Corporation created pursuant to chapter 517. 5 (v) 23. The books and records of any permitholder that б conducts race meetings or jai alai exhibitions under chapter 7 550. 8 (w) 24. The corporation defined in part II of chapter 9 946, known as the Prison Rehabilitative Industries and Diversified Enterprises, Inc., or PRIDE Enterprises. 10 11 The Florida Virtual School pursuant to s. 1002.37. (x) (b) The Auditor General is also authorized to: 12 1. Promote the building of competent and efficient 13 accounting and internal audit organizations in the offices 14 administered by governmental entities. 15 16 2. Provide consultation services to governmental 17 entities on their financial and accounting systems, procedures, and related matters. 18 19 (5) PETITION FOR AN AUDIT BY THE AUDITOR GENERAL. --20 (a) The Legislative Auditing Committee shall direct 21 the Auditor General to make an a financial audit of any municipality whenever petitioned to do so by at least 20 22 percent of the registered electors in the last general 23 24 election of that municipality pursuant to this subsection. The supervisor of elections of the county in which the 25 municipality is located shall certify whether or not the 26 27 petition contains the signatures of at least 20 percent of the 28 registered electors of the municipality. After the completion 29 of the audit, the Auditor General shall determine whether the municipality has the fiscal resources necessary to pay the 30 31 cost of the audit. The municipality shall pay the cost of the 11

1 audit within 90 days after the Auditor General's determination 2 that the municipality has the available resources. If the 3 municipality fails to pay the cost of the audit, the Department of Revenue shall, upon certification of the Auditor 4 5 General, withhold from that portion of the distribution б pursuant to s. 212.20(6)(d)6. which is distributable to such 7 municipality, a sum sufficient to pay the cost of the audit 8 and shall deposit that sum into the General Revenue Fund of 9 the state. 10 (b) At least one registered elector in the most recent 11 general election must file a letter of intent with the municipal clerk prior to any petition of the electors of that 12 municipality for the purpose of an audit. Each petition must 13 14 be submitted to the supervisor of elections and contain, at a minimum: 15 16 The elector's printed name; 1. 17 The signature of the elector; 2. The elector's residence address; 18 3. 19 4. The elector's date of birth; and The date signed. 20 5. 21 22 All petitions must be submitted for verification within 1 calendar year after the audit petition origination by the 23 24 municipal electors. (7) AUDITOR GENERAL REPORTING REQUIREMENTS.--25 The Auditor General shall notify the Governor or 26 (e) 27 the Commissioner of Education, as appropriate, and the 28 Legislative Auditing Committee of any audit report reviewed by 29 the Auditor General pursuant to paragraph (b) which contains a statement that a the local governmental entity or district 30 31 school board has met one or more of the conditions specified 12

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1 is in a state of financial emergency as provided in s. 2 218.503. If the Auditor General requests a clarification 3 regarding information included in an audit report to determine whether a local governmental entity or district school board 4 5 has met one or more of the conditions specified in s. 218.503 б is in a state of financial emergency, the requested clarification must be provided within 45 days after the date 7 8 of the request. If the local governmental entity or district 9 school board does not comply with the Auditor General's 10 request, the Auditor General shall notify the Legislative 11 Auditing Committee. If, after obtaining the requested clarification, the Auditor General determines that the local 12 governmental entity or district school board has met one or 13 14 more of the conditions specified in s. 218.503 is in a state 15 of financial emergency, he or she shall notify the Governor or the Commissioner of Education, as appropriate, and the 16 17 Legislative Auditing Committee. 18 (8) RULES OF THE AUDITOR GENERAL. -- The Auditor 19 General, in consultation with the Board of Accountancy, shall 20 adopt rules for the form and conduct of all financial audits 21 performed by independent certified public accountants pursuant to ss. 215.981, 218.39, 1001.453, 1004.28, and 1004.70. The 22 rules for audits of local governmental entities and district 23 24 school boards must include, but are not limited to, 25 requirements for the reporting of information necessary to carry out the purposes of the Local Governmental Entity and 26 27 District School Board Government Financial Emergencies Act as stated in s. 218.501. 28 29 TECHNICAL ADVICE OTHER GUIDANCE PROVIDED BY THE (9) 30 AUDITOR GENERAL. -- The Auditor General may provide technical 31 advice to: , in consultation with 13

1 (a) The Department of Education in the development of  $\overline{\tau}$ 2 shall develop a compliance supplement for the financial audit 3 of a district school board conducted by an independent certified public accountant. 4 5 (b) Governmental entities on their financial and б accounting systems, procedures, and related matters. 7 (c) Governmental entities on promoting the building of 8 competent and efficient accounting and internal audit organizations in their offices. 9 10 Section 3. Subsection (10) of section 61.181, Florida 11 Statutes, is amended to read: 61.181 Depository for alimony transactions, support, 12 13 maintenance, and support payments; fees. --(10) Compliance with the requirements of this section 14 shall be included as part of the annual county audit required 15 16 pursuant to s. 218.39 <del>11.45</del>. 17 Section 4. Subsection (3) of section 75.05, Florida 18 Statutes, is amended to read: 19 75.05 Order and service.--20 (3) In the case of independent special districts as 21 defined in s. 218.31(7), a copy of the complaint shall be served on the Division of Bond Finance of the State Board of 22 Administration.Notwithstanding any other provision of law, 23 24 whether a general law or special act, validation of bonds to 25 be issued by a special district, other than a community development district established pursuant to chapter 190, as 26 provided in s. 190.016(12), is not mandatory, but is at the 27 option of the issuer. However, the validation of bonds issued 28 29 by such community development districts shall not be required on refunding issues. 30 31

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1 Section 5. Paragraph (a) of subsection (2) of section 2 112.08, Florida Statutes, is amended to read: 3 112.08 Group insurance for public officers, employees, and certain volunteers; physical examinations .--4 5 (2)(a) Notwithstanding any general law or special act б to the contrary, every local governmental unit is authorized 7 to provide and pay out of its available funds for all or part 8 of the premium for life, health, accident, hospitalization, 9 legal expense, or annuity insurance, or all or any kinds of 10 such insurance, for the officers and employees of the local 11 governmental unit and for health, accident, hospitalization, and legal expense insurance for the dependents of such 12 13 officers and employees upon a group insurance plan and, to that end, to enter into contracts with insurance companies or 14 15 professional administrators to provide such insurance. Before entering any contract for insurance, the local governmental 16 17 unit shall advertise for competitive bids; and such contract shall be let upon the basis of such bids. If a contracting 18 19 health insurance provider becomes financially impaired as determined by the Office of Insurance Regulation of the 20 21 Financial Services Commission or otherwise fails or refuses to provide the contracted-for coverage or coverages, the local 22 government may purchase insurance, enter into risk management 23 24 programs, or contract with third-party administrators and may 25 make such acquisitions by advertising for competitive bids or by direct negotiations and contract. The local governmental 26 unit may undertake simultaneous negotiations with those 27 28 companies which have submitted reasonable and timely bids and 29 are found by the local governmental unit to be fully qualified 30 and capable of meeting all servicing requirements. Each local 31 governmental unit may self-insure any plan for health,

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1 accident, and hospitalization coverage or enter into a risk 2 management consortium to provide such coverage, subject to 3 approval based on actuarial soundness by the Office of Insurance Regulation; and each shall contract with an 4 5 insurance company or professional administrator qualified and б approved by the office to administer such a plan. 7 Section 6. Subsection (5) of section 112.625, Florida 8 Statutes, is amended to read: 112.625 Definitions.--As used in this act: 9 10 (5) "Governmental entity" means the state, for the 11 Florida Retirement System, and the county, municipality, or special district, or district school board which is the 12 13 employer of the member of a local retirement system or plan. 14 Section 7. Subsection (4) of section 112.63, Florida Statutes, is amended to read: 15 112.63 Actuarial reports and statements of actuarial 16 17 impact; review.--18 (4) Upon receipt, pursuant to subsection (2), of an 19 actuarial report, or upon receipt, pursuant to subsection (3), 20 of a statement of actuarial impact, the Department of Management Services shall acknowledge such receipt, but shall 21 only review and comment on each retirement system's or plan's 22 actuarial valuations at least on a triennial basis. If the 23 24 department finds that the actuarial valuation is not complete, accurate, or based on reasonable assumptions or otherwise 25 materially fails to satisfy the requirements of this part, if 26 27 the department requires additional material information 28 necessary to complete its review of the actuarial valuation of 29 a system or plan or material information necessary to satisfy 30 the duties of the department pursuant to s. 112.665(1), or if 31 the department does not receive the actuarial report or

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1 statement of actuarial impact, the department shall notify the administrator of the affected retirement system or plan and 2 3 the affected governmental entity local government and request appropriate adjustment, the additional material information, 4 5 or the required report or statement. The notification must б inform the administrator of the affected retirement system or 7 plan and the affected governmental entity of the consequences 8 for failure to comply with the requirements of this 9 subsection. If, after a reasonable period of time, a 10 satisfactory adjustment is not made or the report, statement, 11 or additional material information is not provided, the department may notify the Department of Revenue and the 12 Department of Financial Services of such noncompliance, in 13 which case the Department of Revenue and the Department of 14 Financial Services shall withhold any funds not pledged for 15 satisfaction of bond debt service which are payable to the 16 affected governmental entity until the adjustment is made or 17 the report, statement, or additional material information is 18 19 provided to the department. The department shall specify the date such action is to begin, and notification by the 20 21 department must be received by the Department of Revenue, the Department of Financial Services, and the affected 22 governmental entity 30 days before the date the action begins. 23 24 (a) Within 21 days after receipt of the notice, the 25 affected governmental entity local government or the 26 department may petition for a hearing under the provisions of 27 ss. 120.569 and 120.57 with the Department of Management Services. The Department of Revenue and the Department of 28 29 Financial Services may not be parties to any such hearing, but 30 may request to intervene if requested by the Department of Management Services or if the Department of Revenue or the 31

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Department of Financial Services determines its interests may 1 2 be adversely affected by the hearing. If the administrative 3 law judge recommends in favor of the department, the 4 department shall perform an actuarial review, or prepare the 5 statement of actuarial impact, or collect the requested б material information. The cost to the department of performing 7 such actuarial review, or preparing the such statement, or 8 collecting the requested material information shall be charged 9 to the affected governmental entity of which the employees are 10 covered by the retirement system or plan. If payment of such 11 costs is not received by the department within 60 days after receipt by the <u>affected</u> governmental entity of the request for 12 payment, the department shall certify to the Department of 13 14 Revenue and the Department of Financial Services Chief Financial Officer the amount due, and the Department of 15 Revenue and the Department of Financial Services Chief 16 17 Financial Officer shall pay such amount to the Department of 18 Management Services from any funds not pledged for 19 satisfaction of bond debt service which are payable to the 20 affected governmental entity of which the employees are 21 covered by the retirement system or plan. If the administrative law judge recommends in favor of the affected 22 governmental entity local retirement system and the department 23 24 performs an actuarial review, prepares the statement of 25 actuarial impact, or collects the requested material information, the cost to the department of performing the 26 actuarial review, preparing the statement, or collecting the 27 28 requested material information shall be paid by the Department 29 of Management Services. 30 In the case of an affected special district, the (b) 31 Department of Management Services shall also notify the

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Department of Community Affairs. Upon receipt of notification, 1 the Department of Community Affairs shall proceed pursuant to 2 3 the provisions of s. 189.421 with regard to the special 4 district. 5 Section 8. Section 130.04, Florida Statutes, is 6 amended to read: 7 130.04 Sale Notice for bids and disposition of 8 bonds.--In case the issuing of bonds shall be authorized by the result of such election, the county commissioners shall 9 10 sell the bonds in the manner provided in s. 218.385. cause 11 notice to be given by publication in a newspaper published in the county, or in some newspaper published in the same 12 judicial circuit, if there be none published in the county, 13 that they will receive bids for the purchase of county bonds 14 at the clerk's office, on a date not less than 10 days nor 15 more than 60 days from the first publication of such notice. 16 17 The notice shall specify the amount of bonds offered for sale, the rate of interest, and the time when principal and 18 19 installments of interest shall be due and payable. Any and all 20 bids shall be rejected if the commissioners shall deem it to the best interest for the county so to do, and they may cause 21 22 a new notice to be given in like manner inviting other bids for said bonds; provided, that when the rate of interest on 23 24 said bonds exceeds 5 percent per annum, said bonds shall not be sold for less than 95 cents on the dollar, but when any 25 bonds have heretofore been provided for by election, and the 26 rate of interest is 5 percent per annum, or less, that in such 27 28 cases the county commissioners may accept less than 95 cents 29 upon the dollar, in the sale of said bonds, or for any portion of said bonds not already sold; provided, however, no bonds 30 31 shall be sold for less than 90 cents on the dollar.

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1 Section 9. Subsection (1) of section 132.02, Florida 2 Statutes, is amended to read: 3 132.02 Taxing units may refund obligations .--4 (1) Each county, municipality, city, town, special 5 road and bridge district, special tax school district, or and б other taxing district districts in this state, herein 7 sometimes called a unit, may issue, pursuant to a resolution or resolutions of the governing body thereof (meaning thereby 8 9 the board or body vested with the power of determining the 10 amount of tax levies required for taxing the taxable property 11 of such unit for the purpose of such unit) and either with or without the approval of such bonds at an election, except as 12 13 may be required by the Constitution of the state, bonds of 14 such unit for the purpose of refunding any or all bonds, 15 coupons, or interest on any such bonds, or coupons or paving certificates of indebtedness or interest on any such paving 16 17 certificates of indebtedness, now or hereafter outstanding, or any other funded debt, all of which are herein referred to as 18 19 bonds, whether such unit created such indebtedness or has 20 assumed, or may become liable therefor, and whether 21 indebtedness to be refunded has matured or to thereafter 22 become matured. Section 10. Section 132.09, Florida Statutes, is 23 24 amended to read: 25 132.09 Sale of bonds Notice of sale; bids and award; private sale. -- When sold, the refunding bonds (except as 26 otherwise expressly provided) shall be sold in the manner 27 28 provided in s. 218.385 pursuant to the terms of a notice of 29 sale which shall be published at least twice. The first publication to be not less than 7 days before the date fixed 30 31 for the sale and to be published in a newspaper published in 20

1 the unit, or if no newspaper is published in the unit, then in a newspaper published in the county, or if no newspaper is 2 3 published in the county, then in a newspaper published in 4 Tallahassee, and in the discretion of the governing body of 5 the unit may be published in a financial newspaper in the City 6 of New York. Such notices shall state the time and place and 7 when and where sealed bids will be received, shall state the 8 amount of bonds, their dates, maturities, denominations and 9 interest rate or rates (which may be a maximum rate), interest 10 payment dates, an outline of the terms, if any, on which they 11 are redeemable or become payable before maturity, the amount which must be deposited with the bid to secure its performance 12 if accepted, and such other pertinent information as the 13 governing body of the unit may determine. The notice of sale 14 may require the bidders to fix the interest rate or rates that 15 the bonds are to bear subject to the terms of the notice and 16 17 the maximum rate permitted by this chapter. The award of the bonds shall be made by the governing body of the unit to the 18 19 bidder making the most advantageous bid which shall be 20 determined by the governing body in its absolute and uncontrolled discretion. The right to reject all bids shall 21 22 be reserved to the governing body of the unit. If no bids are received at such public sale, or if all bids are rejected, the 23 24 bonds may be sold without notice at private sale at any time 25 within one year thereafter, but such bonds shall not be sold at private sale on terms less favorable to the unit than were 26 27 contained in the best bid at the prior public sale. 28 Section 11. Paragraph (a) of subsection (2) of section 29 163.05, Florida Statutes, is amended to read: 30 163.05 Small County Technical Assistance Program.--31

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1 (2) Recognizing the findings in subsection (1), the 2 Legislature declares that: 3 (a) The financial difficulties fiscal emergencies confronting small counties require an investment that will 4 5 facilitate efforts to improve the productivity and efficiency б of small counties' structures and operating procedures. 7 Section 12. Subsection (2) of section 166.121, Florida 8 Statutes, is amended to read: 166.121 Issuance of bonds.--9 10 (2) The governing body of a municipality shall 11 determine the terms and manner of sale and distribution or other disposition of any and all bonds it may issue, 12 13 consistent with the provisions of s. 218.385, and shall have 14 any and all powers necessary or convenient to such disposition. 15 Section 13. Section 166.241, Florida Statutes, is 16 17 amended to read: 166.241 Fiscal years, financial reports, 18 19 appropriations, and budgets, and budget amendments .--20 (1) Each municipality shall report its finances 21 annually as provided by general law. 22 (1) (1) (2) Each municipality shall make provision for establishing a fiscal year beginning October 1 of each year 23 24 and ending September 30 of the following year. 25 (2)(3) The governing body of each municipality shall adopt a budget each fiscal year. The budget must be adopted by 26 ordinance or resolution unless otherwise specified in the 27 28 respective municipality's charter. The amount available from 29 taxation and other sources, including amounts carried over from prior fiscal years, must equal the total appropriations 30 31 for expenditures and reserves. The budget must regulate 2.2

1 expenditures of the municipality, and it is unlawful for any 2 officer of a municipal government to expend or contract for 3 expenditures in any fiscal year except in pursuance of 4 budgeted appropriations. 5 The governing body of each municipality at any (3) б time within a fiscal year or within up to 60 days following 7 the end of the fiscal year may amend a budget for that year as 8 follows: (a) Appropriations for expenditures within a fund may 9 10 be decreased or increased by motion recorded in the minutes, 11 provided that the total of the appropriations of the fund is 12 not changed. (b) The governing body may establish procedures by 13 which the designated budget officer may authorize certain 14 budget amendments within a department, provided that the total 15 of the appropriations of the department is not changed. 16 17 (c) If a budget amendment is required for a purpose not specifically authorized in paragraph (a) or paragraph (b), 18 19 the budget amendment must be adopted in the same manner as the original budget unless otherwise specified in the charter of 20 the respective municipality. 21 22 Section 14. Section 189.4044, Florida Statutes, is amended to read: 23 24 189.4044 Special procedures for inactive districts.--25 (1) The department shall declare inactive any special district in this state by documenting that filing a report 26 27 with the Speaker of the House of Representatives and the 28 President of the Senate which shows that such special district 29 is no longer active. The inactive status of the special 30 district must be based upon a finding: 31

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1 (a) That The special district meets one of the 2 following criteria: 3 The registered agent of the district, the chair of 1. the governing body of the district, or the governing body of 4 5 the appropriate local general-purpose government notifies the б department in writing that the district has taken no action 7 for 2 or more <del>calendar</del> years; 8 Following an inquiry from the department, the 2. 9 registered agent of the district, the chair of the governing 10 body of the district, or the governing body of the appropriate 11 local general-purpose government notifies the department in writing that the district has not had a governing board or a 12 13 sufficient number of governing board members to constitute a quorum for 2 or more years or the registered agent of the 14 district, the chair of the governing body of the district, or 15 the governing body of the appropriate local general-purpose 16 17 government fails to respond to the department's inquiry within 21 days; or 18 or more months; 18 19 3. The department determines, pursuant to s. 189.421, 20 that the district has failed to file or make a good faith 21 effort to file any of the reports listed in s. 189.419.; or 4. The district has failed, for 2 consecutive fiscal 22 years, to pay fees assessed by the Special District 23 24 Information Program pursuant to this chapter. The department, special district, or local 25 (b) 26 general-purpose government published That a notice of the 27 proposed declaration of inactive status has been published 28 once a week for 2 weeks in a newspaper of general circulation 29 in within the county or municipality in which wherein the territory of the special district is located and sent a copy 30 31 of such notice by certified mail to the registered agent or

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1 chair of the board, if any. Such notice must include, stating 2 the name of the <del>said</del> special district, the law under which it 3 was organized and operating, a general description of the territory included in the said special district, and a 4 5 statement stating that any objections must be filed pursuant б to chapter 120 within 21 days after the publication date to 7 the proposed declaration or to any claims against the assets 8 of said special district shall be filed not later than 60 days 9 following the date of last publication with the department; 10 and 11 Twenty-one That 60 days have elapsed from the last (C) publication date of the notice of proposed declaration of 12 13 inactive status and no administrative appeals were sustained objections have been filed. 14 (2) If any special district is declared inactive 15 pursuant to this section, the property or assets of the 16 17 special district are subject to legal process for payment of any debts of the district. After the payment of all the debts 18 19 of said inactive special district, the remainder of its 20 property or assets shall escheat to the county or municipality 21 wherein located. If, however, it shall be necessary, in order to pay any such debt, to levy any tax or taxes on the property 22 in the territory or limits of the inactive special district, 23 24 the same may be assessed and levied by order of the local general-purpose government wherein the same is situated and 25 shall be assessed by the county property appraiser and 26 27 collected by the county tax collector. 28 (3) In the case of a district created by special act 29 of the Legislature, the department shall send a notice of declaration of inactive status to notify the Speaker of the 30 31 House of Representatives and the President of the Senate. The 25

1 notice of declaration of inactive status shall reference of 2 each known special act creating or amending the charter of any 3 special district declared to be inactive under this section. The declaration of inactive status shall be 4 5 sufficient notice as required by s. 10, Art. III of the State 6 Constitution to authorize the Legislature to repeal any 7 special laws so reported. In the case of a district created by 8 one or more local general-purpose governments, the department 9 shall send a notice of declaration of inactive status to the 10 chair of the governing body of each local general-purpose 11 government that created the district. In the case of a district created by interlocal agreement, the department shall 12 send a notice of declaration of inactive status to the chair 13 14 of the governing body of each local general-purpose government 15 which entered into the interlocal agreement. The entity that created a special district 16 (4) 17 declared inactive under this section must dissolve the special district be dissolved by repealing repeal of its enabling laws 18 19 or by other appropriate means. Section 15. Subsection (1) of section 189.412, Florida 20 21 Statutes, is amended, and subsection (8) is added to that section, to read: 22 23 189.412 Special District Information Program; duties 24 and responsibilities .-- The Special District Information 25 Program of the Department of Community Affairs is created and has the following special duties: 26 27 (1) The collection and maintenance of special district 28 noncompliance compliance status reports from the Department of 29 Management Services Auditor General, the Department of 30 Financial Services, the Division of Bond Finance of the State 31 Board of Administration, and the Auditor General the 26

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1 Department of Management Services, the Department of Revenue, 2 and the Commission on Ethics for the reporting required in ss. 3 <del>112.3144</del>, <del>112.3145</del>, <del>112.3148</del>, <del>112.3149</del>, 112.63, <del>200.068</del>, 218.32, 218.38, and 218.39, and 280.17 and chapter 121 and 4 5 from state agencies administering programs that distribute б money to special districts. The noncompliance special district compliance status reports must list those consist of a list of 7 8 special districts used in that state agency and a list of 9 which special districts that did not comply with the statutory 10 reporting requirements statutorily required by that agency. 11 (8) Providing assistance to local general-purpose governments and certain state agencies in collecting 12 delinquent reports or information, helping special districts 13 comply with reporting requirements, declaring special 14 districts inactive when appropriate, and, when directed by the 15 Legislative Auditing Committee, initiating enforcement 16 17 provisions as provided in ss. 189.4044, 189.419, and 189.421. Section 16. Subsections (1) and (2) of section 18 19 189.418, Florida Statutes, are amended, subsection (5) is renumbered as subsection (6), present subsection (6) is 20 21 renumbered as subsection (7) and amended, and a new subsection (5) is added to that section, to read: 22 189.418 Reports; budgets; audits.--23 24 (1) When a new special district is created, the district must forward to the department, within 30 days after 25 26 the adoption of the special act, rule, ordinance, resolution, 27 or other document that provides for the creation of the 28 district, a copy of the document and a written statement that 29 includes a reference to the status of the special district as 30 dependent or independent and the basis for such 31 classification. In addition to the document or documents that 27

1 create the district, the district must also submit a map of 2 the district, showing any municipal boundaries that cross the 3 district's boundaries, and any county lines if the district is located in more than one county. The department must notify 4 5 the local government or other entity and the district within б 30 days after receipt of the document or documents that create 7 the district as to whether the district has been determined to 8 be dependent or independent.

9 (2) Any amendment, modification, or update of the 10 document by which the district was created, including changes 11 in boundaries, must be filed with the department within 30 12 days after adoption. The department may initiate proceedings 13 against special districts as provided in <u>s.ss.</u>189.421 and 14 <del>189.422</del> for failure to file the information required by this 15 subsection.

(5) The governing body of each special district at any 16 17 time within a fiscal year or within up to 60 days following 18 the end of the fiscal year may amend a budget for that 19 year. The budget amendment must be adopted by resolution. 20 (7) (7) (6) All reports or information required to be filed with a local governing authority under ss. 189.415,189.416, 21 and 189.417<del>, 218.32, and 218.39</del> and this section shall: 22 (a) When the local governing authority is a county, be 23 24 filed with the clerk of the board of county commissioners. When the district is a multicounty district, be 25 (b) filed with the clerk of the county commission in each county. 26 27 (c) When the local governing authority is a 28 municipality, be filed at the place designated by the 29 municipal governing body. 30 Section 17. Section 189.419, Florida Statutes, is 31 amended to read:

1 189.419 Effect of failure to file certain reports or 2 information.--3 (1) If a special district fails to file the reports or 4 information required under s. 189.415, s. 189.416, or s. 5 189.417, s. 189.418, s. 218.32, or s. 218.39 and a description б of all new bonds as provided in s. 218.38(1) with the local 7 governing authority, the person authorized to receive and read 8 the reports or information shall notify the district's 9 registered agent and the appropriate local governing authority 10 or authorities. If requested by the district At any time, the 11 governing authority shall may grant an extension of time of up to 30 days for filing the required reports or information, 12 13 except that an extension may not exceed 30 days. (2) If at any time the local governing authority or 14 authorities or the board of county commissioners determines 15 that there has been an unjustified failure to file the reports 16 17 or information described in subsection (1), it may notify 18 petition the department and the department may proceed 19 pursuant to initiate proceedings against the special district 20 in the manner provided in s. 189.421. (3) If a special district fails to file the reports or 21 information required under s. 112.63, s. 218.32, s. 218.38, or 22 s. 218.39 with the appropriate state agency, the agency shall 23 24 notify the department, and the department shall proceed 25 pursuant to s. 189.421 may initiate proceedings against the special district in the manner provided in s. 189.421 or 26 assess fines of not more than \$25, with an aggregate total not 27 28 to exceed \$50, when formal inquiries do not resolve the 29 noncompliance. 30 Section 18. Section 189.421, Florida Statutes, is 31 amended to read:

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1	(Substantial rewording of section. See
2	s. 189.421, F.S., for present text.)
3	189.421 Failure of district to disclose financial
4	reports
5	(1) When notified pursuant to s. 189.419, the
б	department shall attempt to assist a special district to
7	comply with its financial reporting requirements by sending a
8	certified letter to the special district, and a copy of the
9	letter to the chair of the governing body of the local
10	general-purpose government, which includes the following: a
11	description of the required report, including statutory
12	submission deadlines, a contact telephone number for technical
13	assistance to help the special district comply, a 60-day
14	extension of time for filing the required report with the
15	appropriate entity, the address where the report must be
16	filed, and an explanation of the penalties for
17	noncompliance. The department may grant an additional 30-day
18	extension of time if requested to do so in writing by the
19	special district. The department shall notify the appropriate
20	entity of the new extension of time. In the case of a special
21	district that did not timely file the reports or information
22	required by s. 218.38, the department shall send a certified
23	technical assistance letter to the special district which
24	summarizes the requirements and encourages the special
25	district to take steps to prevent the noncompliance from
26	reoccurring.
27	(2) Failure of a special district to comply with the
28	financial reporting requirements after the procedures of
29	subsection (1) are exhausted shall be deemed final action of
30	the special district. The financial reporting requirements
31	are declared to be essential requirements of law. Remedy for
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1 noncompliance shall be by writ of certiorari as set forth in subsection (3). 2 3 (3) Pursuant to s. 11.40(5)(b), the Legislative 4 Auditing Committee shall notify the department of those 5 districts that failed to file the required report. Within 30 б days after receiving this notice or within 30 days after the 7 extension date provided in subsection (1), whichever occurs 8 later, the department shall proceed as follows: notwithstanding the provisions of chapter 120, the department 9 10 shall file a petition for writ of certiorari with the circuit 11 court. Venue for all actions pursuant to this subsection shall be in Leon County. The court shall award the prevailing party 12 attorney's fees and costs in all cases filed pursuant to this 13 14 section unless affirmatively waived by all parties. A writ of certiorari shall be issued unless a respondent establishes 15 that the notification of the Legislative Auditing Committee 16 17 was issued as a result of material error. Proceedings under this subsection shall otherwise be governed by the Rules of 18 Appellate Procedure. 19 Section 19. Subsection (5) of section 189.428, Florida 20 21 Statutes, is amended to read: 189.428 Special districts; oversight review process .--22 (5) Those conducting the oversight review process 23 24 shall, at a minimum, consider the listed criteria for evaluating the special district, but may also consider any 25 additional factors relating to the district and its 26 performance. If any of the listed criteria does do not apply 27 28 to the special district being reviewed, it they need not be 29 considered. The criteria to be considered by the reviewer 30 include: 31

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1 (a) The degree to which the service or services 2 offered by the special district are essential or contribute to 3 the well-being of the community. (b) The extent of continuing need for the service or 4 5 services currently provided by the special district. б (c) The extent of municipal annexation or 7 incorporation activity occurring or likely to occur within the boundaries of the special district and its impact on the 8 9 delivery of services by the special district. 10 (d) Whether there is a less costly alternative method 11 of delivering the service or services that would adequately provide the district residents with the services provided by 12 13 the district. (e) Whether transfer of the responsibility for 14 15 delivery of the service or services to an entity other than the special district being reviewed could be accomplished 16 17 without jeopardizing the district's existing contracts, bonds, or outstanding indebtedness. 18 (f) Whether the Auditor General has notified the 19 20 Legislative Auditing Committee that the special district's 21 audit report, reviewed pursuant to s. 11.45(7), indicates that 22 the district has met any of the conditions specified in s. 218.503(1) or that a deteriorating financial condition exists 23 24 that may cause a condition described in s. 218.503(1) to occur if actions are not taken to address such condition. 25 (g) Whether the Auditor General has determined that 26 27 the special district is in a state of financial emergency as 28 provided in s. 218.503(1), and has notified the Governor and 29 the Legislative Auditing Committee. (g)(h) Whether the district is inactive according to 30 31 the official list of special districts, and whether the

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1 district is meeting and discharging its responsibilities as required by its charter, as well as projected increases or 2 3 decreases in district activity. (h) (i) Whether the special district has failed to 4 5 comply with any of the reporting requirements in this chapter, 6 including preparation of the public facilities report. 7 (i) (i) (i) Whether the special district has designated a 8 registered office and agent as required by s. 189.416, and has 9 complied with all open public records and meeting 10 requirements. 11 Section 20. Paragraph (a) of subsection (1) of section 189.439, Florida Statutes, is amended to read: 12 189.439 Bonds.--13 (1) AUTHORIZATION AND FORM OF BONDS. --14 15 (a) The authority may issue and sell bonds for any purpose for which the authority has the power to expend money, 16 including, without limitation, the power to obtain working 17 capital loans to finance the costs of any project and to 18 19 refund any bonds or other indebtedness at the time outstanding 20 at or before maturity. Bonds may be sold in the manner provided in s. 218.385 and by public or negotiated sale after 21 22 advertisement, if any, as the board considers advisable. Bonds may be authorized by resolution of the 23 24 board. Section 21. Subsections (1) and (2) of section 25 191.005, Florida Statutes, are amended to read: 26 27 191.005 District boards of commissioners; membership, 28 officers, meetings .--29 (1)(a) With the exception of districts whose governing 30 boards are appointed collectively by the Governor, the county 31 commission, and any cooperating city within the county, the 33 **CODING:**Words stricken are deletions; words underlined are additions.

1 business affairs of each district shall be conducted and 2 administered by a five-member board. All three-member boards 3 existing on the effective date of this act shall be converted 4 to five-member boards, except those permitted to continue as a 5 three-member board by special act adopted in 1997 or б thereafter. The board shall be elected in nonpartisan 7 elections by the electors of the district. Except as provided in this act, such elections shall be held at the time and in 8 9 the manner prescribed by law for holding general elections in 10 accordance with s. 189.405(2)(a) and (3), and each member 11 shall be elected for a term of 4 years and serve until the member's successor assumes office. Candidates for the board of 12 a district shall qualify with the county supervisor of 13 elections in whose jurisdiction the district is located. 14 If the district is a multicounty district, candidates shall 15 qualify with the Department of State. All candidates may 16 17 qualify by paying a filing fee of \$25 or by obtaining the signatures of at least 25 registered electors of the district 18 19 on petition forms provided by the supervisor of elections which petitions shall be submitted and checked in the same 20 manner as petitions filed by nonpartisan judicial candidates 21 pursuant to s. 105.035. Notwithstanding s. 106.021, a 22 candidate who does not collect contributions and whose only 23 24 expense is the filing fee is not required to appoint a 25 campaign treasurer or designate a primary campaign depository. (b)1. At the next general election following the 26 27 effective date of this act, or on or after the effective date 28 of a special act or general act of local application creating 29 a new district, the members of the board shall be elected by the electors of the district in the manner provided in this 30 31 section. The office of each member of the board is designated

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as being a seat on the board, distinguished from each of the 1 2 other seats by a numeral: 1, 2, 3, 4, or 5. The numerical 3 seat designation does not designate a geographical subdistrict 4 unless such subdistrict exists on the effective date of this 5 act, in which case the candidates must reside in the б subdistrict, and only electors of the subdistrict may vote in the election for the member from that subdistrict. Each 7 candidate for a seat on the board shall designate, at the time 8 9 the candidate qualifies, the seat on the board for which the 10 candidate is qualifying. The name of each candidate who 11 qualifies for election to a seat on the board shall be included on the ballot in a way that clearly indicates the 12 seat for which the candidate is a candidate. The candidate 13 for each seat who receives the most votes cast for a candidate 14 for the seat shall be elected to the board. 15

16 2. If, on the effective date of this act, a district 17 presently in existence elects members of its board, the next 18 election shall be conducted in accordance with this section, 19 but this section does not require the early expiration of any 20 member's term of office by more than 60 days.

3. If, on the effective date of this act, a district does not elect the members of its board, the entire board shall be elected in accordance with this section. However, in the first election following the effective date of this act, seats 1, 3, and 5 shall be designated for 4-year terms and seats 2 and 4 shall be designated for 2-year terms.

4. If, on the effective date of this act, the district
has an elected three-member board, one of the two seats added
by this act shall, for the first election following the
effective date of this act, be designated for a 4-year term
and the other for a 2-year term, unless the terms of the three

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1 existing seats all expire within 6 months of the first 2 election following the effective date of this act, in which 3 case seats 1, 3, and 5 shall be designated for 4-year terms and seats 2 and 4 shall be designated for 2-year terms. 4 5 5. If the district has an elected three-member board б designated to remain three members by special act adopted in 7 1997 or thereafter, the terms of the board members shall be 8 staggered. In the first election following the effective date 9 of this act, seats 1 and 3 shall be designated for 4-year 10 terms, and seat 2 for a 2-year term. 11 (c) The board of any district may request the local legislative delegation that represents the area within the 12 13 district to create by special law geographical subdistricts for board seats. Any board of five members or larger elected 14 on a subdistrict basis as of the effective date of this act 15 shall continue to elect board members from such previously 16 17 designated subdistricts, and this act shall not require the elimination of board seats from such boards. 18 19 (2) Each member of the board must be a qualified 20 elector at the time he or she qualifies and continually 21 throughout his or her term. Any board members who ceases to be 22 a qualified elector is automatically removed pursuant to this 23 act. 24 Section 22. Section 218.075, Florida Statutes, is 25 amended to read: 218.075 Reduction or waiver of permit processing 26 27 fees. -- Notwithstanding any other provision of law, the 28 Department of Environmental Protection and the water 29 management districts shall reduce or waive permit processing fees for counties with a population of 50,000 or less on April 30 31 1, 1994, until such counties exceed a population of 75,000 and 36
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1 municipalities with a population of 25,000 or less, or any 2 county or municipality not included within a metropolitan 3 statistical area. Fee reductions or waivers shall be approved on the basis of fiscal hardship or environmental need for a 4 5 particular project or activity. The governing body must б certify that the cost of the permit processing fee is a fiscal 7 hardship due to one of the following factors: 8 (1) Per capita taxable value is less than the 9 statewide average for the current fiscal year; 10 (2) Percentage of assessed property value that is 11 exempt from ad valorem taxation is higher than the statewide average for the current fiscal year; 12 (3) Any condition specified in s. 218.503(1) which 13 14 results in the county or municipality being in s. 218.503, that determines a state of financial emergency; 15 (4) Ad valorem operating millage rate for the current 16 17 fiscal year is greater than 8 mills; or (5) A financial condition that is documented in annual 18 19 financial statements at the end of the current fiscal year and 20 indicates an inability to pay the permit processing fee during 21 that fiscal year. 22 The permit applicant must be the governing body of a county or 23 24 municipality or a third party under contract with a county or 25 municipality and the project for which the fee reduction or waiver is sought must serve a public purpose. If a permit 26 processing fee is reduced, the total fee shall not exceed 27 28 \$100. 29 Section 23. Subsection (3) is added to section 218.32, 30 Florida Statutes, to read: 31

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1 218.32 Annual financial reports; local governmental 2 entities.--3 (3) The department shall notify the President of the Senate and the Speaker of the House of Representatives of any 4 5 municipality that has not reported any financial activity for б the last 4 fiscal years. Such notice must be sufficient to 7 initiate dissolution procedures as described in s. 8 165.051(1)(a). Any special law authorizing the incorporation or creation of the municipality must be included within the 9 10 notification. 11 Section 24. Section 218.321, Florida Statutes, is 12 repealed. Section 25. Subsection (3) of section 218.39, Florida 13 Statutes, is amended to read: 14 218.39 Annual financial audit reports.--15 (3)(a) A dependent special district may make provision 16 17 for an annual financial audit by being included within the audit of another local governmental entity upon which it is 18 19 dependent. An independent special district may not make 20 provision for an annual financial audit by being included within the audit of another local governmental entity. 21 (b) A special district that is a component unit, as 22 defined by generally accepted accounting principles, of a 23 24 local government entity shall provide the local governmental 25 entity, within a reasonable time period as established by the local governmental entity, with financial information 26 necessary to comply with this section. The failure of a 27 28 component unit to provide this financial information must be 29 noted in the annual financial audit report of the local 30 governmental entity. 31

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1 Section 26. Subsection (3) of section 218.36, Florida 2 Statutes, is amended to read: 3 218.36 County officers; record and report of fees and 4 disposition of same .--(3) The board of county commissioners may shall, on 5 б the 32nd day following the close of the fiscal year, notify 7 the Governor of the failure of any county officer to comply 8 with the provisions of this section. Such notification shall 9 specify the name of the officer and the office held by him or 10 her at the time of such failure and shall subject said officer 11 to suspension from office at the Governor's discretion. Section 27. Section 218.369, Florida Statutes, is 12 13 amended to read: 218.369 Definitions applicable to ss. 14 218.37-218.386.--As used in this section and in ss. 218.37, 15 218.38, 218.385, and 218.386, the term "unit of local 16 17 government," except where exception is made, means a county, 18 municipality, special district, district school board, local 19 agency, authority, or consolidated city-county government or 20 any other local governmental body or public body corporate and 21 politic authorized or created by general or special law and granted the power to issue general obligation or revenue 22 bonds; and the words "general obligation or revenue bonds" 23 24 shall be interpreted to include within their scope general 25 obligation bonds, revenue bonds, special assessment bonds, limited revenue bonds, special obligation bonds, debentures, 26 and other similar instruments, but not bond anticipation 27 28 notes. 29 Part V of chapter 218, Florida Statutes, Section 28. 30 entitled "Financial Emergencies" is renamed "Local 31

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1 Governmental Entity and District School Board Financial 2 Emergencies." 3 Section 29. Section 218.50, Florida Statutes, is amended to read: 4 5 218.50 Short title.--Sections 218.50-218.504 may be б cited shall be known as the "Local Governmental Entity and 7 District School Board Government Financial Emergencies Act." 8 Section 30. Section 218.501, Florida Statutes, is amended to read: 9 10 218.501 Purposes.--The purposes of ss. 218.50-218.504 11 are: 12 To promote preserve and protect the fiscal (1)responsibility solvency of local governmental entities and 13 14 district school boards. (2) To assist local governmental entities and district 15 school boards in providing essential services without 16 17 interruption and in meeting their financial obligations. 18 (3) To assist local governmental entities and district 19 school boards through the improvement of local financial management procedures. 20 21 Section 31. Section 218.502, Florida Statutes, is amended to read: 22 23 218.502 Definition.--As used in ss. 218.50-218.504, the term "local governmental entity" means a county, 24 25 municipality, or special district, or district school board. Section 32. Section 218.503, Florida Statutes, is 26 27 amended to read: 28 218.503 Determination of financial emergency .--29 (1) A Local governmental entities and district school boards shall be subject to review and oversight by the 30 31 Governor or the Commissioner of Education entity is in a state 40

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1	of financial emergency when any one of the following
2	conditions occurs:
3	(a) Failure within the same fiscal year in which due
4	to pay short-term loans <del>from banks</del> or failure to make bond
5	debt service or other long-term debt payments when due, as a
6	result of a lack of funds.
7	(b) Failure to pay uncontested claims from creditors
8	within 90 days after the claim is presented, as a result of a
9	lack of funds.
10	(c) (b) Failure to transfer at the appropriate time,
11	due to lack of funds:
12	1. Taxes withheld on the income of employees; or
13	2. Employer and employee contributions for:
14	a. Federal social security; or
15	b. Any pension, retirement, or benefit plan of an
16	employee.
17	<u>(d)</u> Failure for one pay period to pay, due to lack
18	of funds:
19	1. Wages and salaries owed to employees; or
20	2. Retirement benefits owed to former employees.
21	<u>(e)</u> (d) An unreserved or total fund balance or retained
22	earnings deficit, or unrestricted or total net assets deficit,
23	as reported on the balance sheet or statement of net assets on
24	the general purpose or basic financial statements, for which
25	sufficient resources of the local governmental entity, as
26	reported on the balance sheet or statement of net assets on
27	the general purpose or basic financial statements, are not
28	available to cover the deficit for 2 successive years.
29	Resources available to cover reported deficits include net
30	assets that are not otherwise restricted by federal, state, or
31	local laws, bond covenants, contractual agreements, or other

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1 legal constraints. Fixed or capital assets, the disposal of which would impair the ability of a local governmental entity 2 3 to carry out its functions, are not considered resources 4 available to cover reported deficits. 5 (e) Noncompliance of the local government retirement б system with actuarial conditions provided by law. 7 (2) A local governmental entity shall notify the 8 Governor and the Legislative Auditing Committee, and a district school board shall notify the Commissioner of 9 Education and the Legislative Auditing Committee, when one or 10 11 more of the conditions specified in subsection (1) have occurred or will occur if action is not taken to assist the 12 local governmental entity or district school board. 13 Tn addition, any state agency must, within 30 days after a 14 determination that one or more of the conditions specified in 15 subsection (1) have occurred or will occur if action is not 16 17 taken to assist the local governmental entity or district school board the identification of the financial emergency, 18 19 notify the Governor or the Commissioner of Education, as 20 appropriate, and the Legislative Auditing Committee when one 21 or more of the conditions specified in subsection (1) have occurred or will occur if action is not taken to assist a 22 local governmental entity. 23 (3) Upon notification that one or more of the 24 conditions in subsection (1) exist, the Governor or his or her 25 26 designee shall contact the local governmental entity or the 27 Commissioner of Education or his or her designee shall contact 28 the district school board to determine what actions have been 29 taken by the local governmental entity or the district school 30 board to resolve the condition financial emergency. The Governor or the Commissioner of Education, as appropriate, 31

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1 shall determine whether the local governmental entity or the district school board needs state assistance to resolve the 2 3 condition. If state assistance is needed, the local governmental entity or district school board is considered to 4 5 be in a state of financial emergency. The Governor or the б Commissioner of Education, as appropriate, has the authority 7 to implement measures as set forth in ss. 218.50-218.504 to 8 assist the local governmental entity or district school board 9 in resolving resolve the financial emergency. Such measures 10 may include, but are not limited to: 11 (a) Requiring approval of the local governmental entity's budget by the Governor or approval of the district 12 school board's budget by the Commissioner of Education. 13 14 (b) Authorizing a state loan to a the local governmental entity and providing for repayment of same. 15 (c) Prohibiting a local governmental entity or 16 17 district school board from issuing bonds, notes, certificates of indebtedness, or any other form of debt until such time as 18 it is no longer subject to this section. 19 20 (d) Making such inspections and reviews of records, 21 information, reports, and assets of the local governmental entity or district school board. The appropriate local 22 officials shall cooperate in such, in which inspections and 23 24 reviews the appropriate local officials shall cooperate. 25 (e) Consulting with the officials and auditors of the local governmental entity or the district school board and the 26 27 appropriate state officials agency regarding any steps 28 necessary to bring the books of account, accounting systems, 29 financial procedures, and reports into compliance with state 30 requirements. 31

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1 (f) Providing technical assistance to the local 2 governmental entity or the district school board. 3 (g)1. Establishing a financial emergency emergencies board to oversee the activities of the local governmental 4 5 entity or the district school board. If a financial emergency б The board, if is established for a local governmental entity, 7 shall be appointed by the Governor shall appoint board members 8 and select a chair. If a financial emergency board is established for a district school board, the State Board of 9 10 Education shall appoint board members and select a chair. The 11 Governor shall select a chair and such other officers as are necessary. The financial emergency board shall adopt such 12 13 rules as are necessary for conducting board business. The 14 board may: Make such reviews of records, reports, and assets 15 a. of the local governmental entity or the district school board 16 17 as are needed. b. Consult with the officials and auditors of the 18 19 local governmental entity or the district school board and the 20 appropriate state officials regarding any steps necessary to 21 bring the books of account, accounting systems, financial procedures, and reports of the local governmental entity or 22 the district school board into compliance with state 23 24 requirements. 25 c. Review the operations, management, efficiency, productivity, and financing of functions and operations of the 26 27 local governmental entity or the district school board. 28 2. The recommendations and reports made by the 29 financial emergency board must be submitted to the Governor 30 for local governmental entities or to the Commissioner of 31

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1 Education and the State Board of Education for district school 2 boards for appropriate action. 3 (h) Requiring and approving a plan, to be prepared by officials of the appropriate state agency in conjunction with 4 5 the local governmental entity or the district school board in б consultation with the appropriate state officials, prescribing 7 actions that will cause the local governmental entity or 8 district school board to no longer be subject to this section. The plan must include, but need not be limited to: 9 10 1. Provision for payment in full of obligations 11 outlined in subsection (1), designated as priority items, that are currently <del>all payments</del> due or will <del>to</del> come due <del>on debt</del> 12 13 obligations, pension payments, and all payments and charges 14 imposed or mandated by federal or state law and for all 15 judgments and past due accounts, as priority items of 16 expenditures. Establishment of a basis of priority budgeting or 17 2. 18 zero-based budgeting in order, so as to eliminate low-priority 19 items that are not affordable. The prohibition of a level of operations which can 20 3. 21 be sustained only with nonrecurring revenues. 22 A During the financial emergency period, the local (4) governmental entity or district school board may not seek 23 24 application of laws under the bankruptcy provisions of the United States Constitution except with the prior approval of 25 the Governor for local governmental entities or the 26 27 Commissioner of Education for district school boards. 28 (5)(a) The governing authority of any municipality 29 having a resident population of 300,000 or more on or after 30 April 1, 1999, which has been declared in a state of financial 31 emergency pursuant to this section may impose a discretionary 45

per-vehicle surcharge of up to 20 percent on the gross 1 revenues of the sale, lease, or rental of space at parking 2 3 facilities within the municipality which are open for use to 4 the general public. 5 (b) A municipal governing authority that imposes the б surcharge authorized by this subsection may use the proceeds 7 of such surcharge for the following purposes only: 8 1. No less than 60 percent and no more than 80 percent 9 of the surcharge proceeds shall be used by the governing 10 authority to reduce its ad valorem tax millage rate or to 11 reduce or eliminate non-ad valorem assessments. 2. A portion of the balance of the surcharge proceeds 12 13 shall be used by the governing authority to increase its budget reserves; however, the governing authority shall not 14 reduce the amount it allocates for budget reserves from other 15 sources below the amount allocated for reserves in the fiscal 16 17 year prior to the year in which the surcharge is initially imposed. When a 15-percent budget reserve is achieved, based 18 19 on the average gross revenue for the most recent 3 prior 20 fiscal years, the remaining proceeds from this subparagraph shall be used for the payment of annual debt service related 21 to outstanding obligations backed or secured by a covenant to 22 budget and appropriate from non-ad valorem revenues. 23 24 (c) This subsection expires June 30, 2006. 25 Section 33. Section 218.504, Florida Statutes, is amended to read: 26 27 218.504 Cessation of state action.--The Governor or 28 the Commissioner of Education, as appropriate, has the 29 authority to terminate all state actions pursuant to ss. 30 218.50-218.504. Cessation of state action must not occur 31

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1 until the Governor or the Commissioner of Education, as 2 appropriate, has determined that: 3 The local governmental entity or district school (1)4 board: 5 (a) Has established and is operating an effective б financial accounting and reporting system. 7 (b) Has resolved corrected or eliminated the fiscal 8 emergency conditions outlined in s. 218.503(1). 9 (2) None of the No new fiscal emergency conditions 10 outlined in s. 218.503(1) exists exist. 11 Section 34. Chapter 131, Florida Statutes, consisting of sections 131.01, 131.02, 131.03, 131.04, 131.05, and 12 131.06, Florida Statutes, is repealed. 13 14 Section 35. Section 132.10, Florida Statutes, is 15 repealed. Section 36. Section 165.052, Florida Statutes, is 16 17 repealed. Section 37. Section 189.409, Florida Statutes, is 18 19 repealed. 20 Section 38. Section 189.422, Florida Statutes, is 21 repealed. 22 Section 39. Section 200.0684, Florida Statutes, is 23 repealed. 24 Section 40. Paragraph (h) of subsection (1) of section 25 218.37, Florida Statutes, is repealed. Section 41. Section 215.195, Florida Statutes, is 26 27 amended to read: 28 215.195 Agency deposits relating to the Statewide Cost 29 Allocation Plan. --30 (1) APPLICATION FOR ALLOCABLE STATEWIDE 31 OVERHEAD.--Each state agency, and the judicial branch, making 47

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1 application for federal grant or contract funds shall, in 2 accordance with the Statewide Cost Allocation Plan (SWCAP), 3 include in its application a prorated share of the cost of services provided by state central service agencies which are 4 5 reimbursable to the state pursuant to the provisions of Office б of Management and Budget Circular A-87. Preparation of the Statewide Cost Allocation Plan and coordination thereof with 7 8 all applicable parties is the responsibility of the Department of Financial Services. The Department of Financial Services 9 10 shall ensure that the SWCAP presents the most favorable 11 allocation of central services cost allowable to the state by 12 the Federal Government. (2) DEPOSIT OF OVERHEAD IN THE GENERAL REVENUE 13 14 FUND.--If an application for federal grant or contract funds 15 is approved, the state agency or judicial branch receiving the federal grant or contract shall identify that portion 16 17 representing reimbursement of allocable statewide overhead and deposit that amount into the General Revenue Fund unallocated 18 19 as directed by the Department of Financial Services Executive 20 Office of the Governor. The Department of Financial Services shall be responsible for monitoring agency compliance with 21 22 this section. Section 42. Section 215.97, Florida Statutes, is 23 24 amended to read: 215.97 Florida Single Audit Act.--25 (1) The purposes of the section are to: 26 27 (a) Establish uniform state audit requirements for 28 state financial assistance provided by state agencies to 29 nonstate entities to carry out state projects. 30 31

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1	(b) Promote sound financial management, including
2	effective internal controls, with respect to state financial
3	assistance administered by nonstate entities.
4	(c) Promote audit economy and efficiency by relying to
5	the extent possible on already required audits of federal
б	financial assistance provided to nonstate entities.
7	(d) Provide for identification of state financial
8	assistance transactions in the appropriations act, state
9	accounting records, and recipient organization records.
10	(e) Promote improved coordination and cooperation
11	within and between affected state agencies providing state
12	financial assistance and nonstate entities receiving state
13	assistance.
14	(f) Ensure, to the maximum extent possible, that state
15	agencies monitor, use, and followup on audits of state
16	financial assistance provided to nonstate entities.
17	(2) Definitions; as used in this section, the term:
18	(a) "Audit threshold" means the <u>threshold</u> amount <u>used</u>
19	to determine to use in determining when a state single audit
20	or project-specific audit of a nonstate entity shall be
21	conducted in accordance with this section. Each nonstate
22	entity that expends a total amount of state financial
23	assistance equal to or in excess of \$300,000 in any fiscal
24	year of such nonstate entity shall be required to have a state
25	single audit, or a project-specific audit performed by an
26	independent auditor, for such fiscal year in accordance with
27	the requirements of this section. Every 2 years the Auditor
28	General, after consulting with the Executive Office of the
29	Governor, the <u>Department of Financial Services</u> Chief Financial
30	<del>Officer</del> , and all state <u>awarding</u> agencies <del>that provide state</del>
31	financial assistance to nonstate entities, shall review the
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1 threshold amount for requiring audits under this section and 2 may adjust such threshold dollar amount consistent with the 3 purposes purpose of this section. "Auditing standards" means the auditing standards 4 (b) 5 as stated in the rules of the Auditor General as applicable to б for-profit organizations, nonprofit organizations, or local 7 governmental entities. (c) "Catalog of State Financial Assistance" means a 8 9 comprehensive listing of state projects. The Catalog of State 10 Financial Assistance shall be issued by the Department of 11 Financial Services Executive Office of the Governor after conferring with the Chief Financial Officer and all state 12 awarding agencies that provide state financial assistance to 13 nonstate entities. The Catalog of State Financial Assistance 14 shall include for each listed state project: the responsible 15 state awarding agency; standard state project number 16 17 identifier; official title; legal authorization; and description of the state project, including objectives, 18 19 restrictions, application and awarding procedures, and other 20 relevant information determined necessary. (d) "Coordinating agency" means the state awarding 21 agency that provides the predominant amount of state financial 22 assistance expended by a recipient, as determined by the 23 24 recipient's Schedule of Expenditures of State Financial 25 Assistance. To provide continuity, the determination of the predominant amount of state financial assistance shall be 26 27 based upon state financial assistance expended in the 28 recipient's fiscal years ending in 2004, 2007, and 2010, and 29 every third year thereafter. 30 (e)(d) "Financial reporting package" means the 31 nonstate entities' financial statements, Schedule of 50 **CODING:**Words stricken are deletions; words underlined are additions.

1	Expenditures of State Financial Assistance, auditor's reports,		
2	management letter, auditee's written responses or corrective		
3	action plan, correspondence on followup of prior years'		
4	corrective actions taken, and such other information		
5	determined by the Auditor General to be necessary and		
б	consistent with the purposes of this section.		
7	(f) <del>(e)</del> "Federal financial assistance" means financial		
8	assistance from federal sources passed through the state and		
9	provided to nonstate <u>organizations</u> <del>entities</del> to carry out a		
10	federal program. "Federal financial assistance" includes all		
11	types of federal assistance as defined in applicable United		
12	States Office of Management and Budget circulars.		
13	(g) <del>(f)</del> "For-profit organization" means any		
14	organization or sole proprietor but is not a local		
15	governmental entity or a nonprofit organization.		
16	<u>(h)</u> "Independent auditor" means an <u>independent</u>		
17	<del>external state or local government auditor or a</del> certified		
18	public accountant licensed under chapter 473 who meets the		
19	independence standards.		
20	<u>(i)</u> (h) "Internal control over state projects" means a		
21	process, effected by <u>a nonstate</u> <del>an</del> entity's management and		
22	other personnel, designed to provide reasonable assurance		
23	regarding the achievement of objectives in the following		
24	categories:		
25	1. Effectiveness and efficiency of operations.		
26	2. Reliability of financial operations.		
27	3. Compliance with applicable laws and regulations.		
28	<u>(j)</u> (i) "Local governmental entity" means a county		
29	agency, municipality, or special district or any other entity		
30	excluding(other than a district school board, charter school,		
31	<del>or</del> community college <del>)</del> , <u>or public university,</u> however styled,		
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1 which independently exercises any type of governmental 2 function within the state. 3 (k)(j) "Major state project" means any state project meeting the criteria as stated in the rules of the Department 4 5 of Financial Services Executive Office of the Governor. Such б criteria shall be established after consultation with all the 7 Chief Financial Officer and appropriate state awarding agencies that provide state financial assistance and shall 8 9 consider the amount of state project expenditures and or 10 expenses or inherent risks. Each major state project shall be 11 audited in accordance with the requirements of this section. (1)(k) "Nonprofit organization" means any corporation, 12 13 trust, association, cooperative, or other organization that: 14 1. Is operated primarily for scientific, educational 15 service, charitable, or similar purpose in the public 16 interest; 17 2. Is not organized primarily for profit; 3. Uses net proceeds to maintain, improve, or expand 18 19 the operations of the organization; and 20 Has no part of its income or profit distributable 4. 21 to its members, directors, or officers. (m)(1) "Nonstate entity" means a local governmental 22 entity, nonprofit organization, or for-profit organization 23 24 that receives state financial assistance resources. 25 (n) (m) "Recipient" means a nonstate entity that receives state financial assistance directly from a state 26 27 awarding agency. 28 (o)(n) "Schedule of of Expenditures of State Financial 29 Assistance" means a document prepared in accordance with the rules of the Department of Financial Services Chief Financial 30 31 52

1 Officer and included in each financial reporting package 2 required by this section. 3 (p)(o) "State awarding agency" means a the state 4 agency, as defined in s. 216.011, that provides provided state 5 financial assistance to a the nonstate entity. 6 (q)(p) "State financial assistance" means financial 7 assistance from state resources, not including federal 8 financial assistance and state matching on federal programs, 9 provided to a nonstate entity entities to carry out a state 10 project. "State financial assistance" includes the all types 11 of state resources assistance as stated in the rules of the Department of Financial Services Executive Office of the 12 13 Governor established in consultation with all the Chief 14 Financial Officer and appropriate state awarding agencies that provide state financial assistance. It includes State 15 financial assistance may be provided directly by state 16 17 awarding agencies or indirectly by nonstate entities recipients of state awards or subrecipients. State financial 18 19 assistance It does not include procurement contracts used to 20 buy goods or services from vendors and. Audits of such 21 procurement contracts with vendors are outside of the scope of 22 this section. Also, audits of contracts to operate state-owned state-government-owned and contractor-operated facilities are 23 24 excluded from the audit requirements of this section. 25 (r)(q) "State matching" means state resources provided 26 to a nonstate entity <del>entities to be used</del> to meet federal 27 financial participation matching requirements of federal 28 programs. 29 "State program" means a set of special purpose (s) 30 activities undertaken to realize identifiable goals and objectives in order to achieve a state agency's mission and 31 53

1 legislative intent requiring accountability for state 2 resources. 3 (t)(r) "State project" means a state program that 4 provides all state financial assistance to a nonstate organization and that must be entity assigned a single state 5 б project number identifier in the Catalog of State Financial 7 Assistance. 8 (u)(s) "State Projects Compliance Supplement" means a document issued by the Department of Financial Services 9 10 Executive Office of the Governor, in consultation with the 11 Chief Financial Officer and all state awarding agencies that provide state financial assistance. The State Projects 12 13 Compliance Supplement shall identify state projects, the 14 significant compliance requirements, eligibility requirements, 15 matching requirements, suggested audit procedures, and other relevant information determined necessary. 16 17 (v)(t) "State project-specific audit" means an audit of one state project performed in accordance with the 18 19 requirements of subsection(10)(9). 20 (w) (u) "State single audit" means an audit of a nonstate entity's financial statements and state financial 21 assistance. Such audits shall be conducted in accordance with 22 23 the auditing standards as stated in the rules of the Auditor 24 General. 25 (x) "Subrecipient" means a nonstate entity that receives state financial assistance through another nonstate 26 27 entity. 28 (y) (w) "Vendor" means a dealer, distributor, merchant, 29 or other seller providing goods or services that are required for the conduct of a state project. These goods or services 30 31 54 CODING: Words stricken are deletions; words underlined are additions. **Florida Senate - 2004** 304-1995-04

1 may be for an organization's own use or for the use of 2 beneficiaries of the state project. 3 (3) The Executive Office of the Governor shall be responsible for notifying the Department of Financial Services 4 5 of any actions during the budgetary process which impact the б Catalog of State Financial Assistance.÷ 7 (a) Upon conferring with the Chief Financial Officer 8 and all state awarding agencies, adopt rules necessary to 9 provide appropriate guidance to state awarding agencies, recipients and subrecipients, and independent auditors of 10 11 state financial assistance relating to the requirements of this section, including: 12 1. The types or classes of financial assistance 13 considered to be state financial assistance which would be 14 subject to the requirements of this section. This would 15 include guidance to assist in identifying when the state 16 17 agency or recipient has contracted with a vendor rather than 18 with a recipient or subrecipient. 19 2. The criteria for identifying a major state project. 20 3. The criteria for selecting state projects for 21 audits based on inherent risk. 22 (b) Be responsible for coordinating the initial preparation and subsequent revisions of the Catalog of State 23 24 Financial Assistance after consultation with the Chief Financial Officer and all state awarding agencies. 25 26 (c) Be responsible for coordinating the initial 27 preparation and subsequent revisions of the State Projects Compliance Supplement, after consultation with the Chief 28 29 Financial Officer and all state awarding agencies. 30 (4) The Department of Financial Services Chief 31 Financial Officer shall:

1 (a) Upon conferring with the Executive Office of the Governor and all state awarding agencies, adopt rules 2 3 necessary to provide appropriate guidance to state awarding agencies, nonstate entities, and independent auditors of state 4 5 financial assistance relating to the requirements of this б section, including: 7 The types or classes of state resources considered 1. 8 to be state financial assistance that would be subject to the requirements of this section. This would include guidance to 9 10 assist in identifying when the state awarding agency or a 11 nonstate entity has contracted with a vendor rather than with a recipient or subrecipient. 12 2. The criteria for identifying a major state project. 13 The criteria for selecting state projects for 14 3. audits based on inherent risk. 15 (b) Be responsible for coordinating revisions to the 16 17 Catalog of State Financial Assistance after consultation with the Executive Office of the Governor and all state awarding 18 19 agencies. (c) Be responsible for coordinating with the Executive 20 Office of the Governor actions affecting the budgetary process 21 22 under paragraph (b). (d) Be responsible for coordinating revisions to the 23 24 State Projects Compliance Supplement, after consultation with 25 the Executive Office of the Governor and all state awarding agencies. 26 27 (e) (a) Make enhancements to the state's accounting 28 system to provide for the: 29 Recording of state financial assistance and federal 1. 30 financial assistance appropriations and expenditures within 31 the state awarding agencies' operating funds. 56

1 2. Recording of state project number identifiers, as 2 provided in the Catalog of State Financial Assistance, for 3 state financial assistance. 3. Establishment and recording of an identification 4 5 code for each financial transaction, including awarding state agencies' disbursements of state financial assistance and 6 7 federal financial assistance, as to the corresponding type or organization that is party to the transaction (e.g., other 8 9 governmental agencies, nonprofit organizations, and for-profit 10 organizations), and disbursements of federal financial 11 assistance, as to whether the party to the transaction is or 12 is not a nonstate entity recipient or subrecipient. 13 (f)(b) Upon conferring with the Executive Office of the Governor and all state awarding agencies, adopt rules 14 necessary to provide appropriate guidance to state awarding 15 agencies, nonstate entities recipients and subrecipients, and 16 17 independent auditors of state financial assistance relating to 18 the format for the Schedule of Expenditures of State Financial 19 Assistance. 20 (g)(c) Perform any inspections, reviews, 21 investigations, or audits of state financial assistance 22 considered necessary in carrying out the Department of Financial Services Chief Financial Officer's legal 23 24 responsibilities for state financial assistance or to comply with the requirements of this section. 25 (5) Each state awarding agency shall: 26 27 Provide to each a recipient information needed by (a) 28 the recipient to comply with the requirements of this section, 29 including: 30 1. The audit and accountability requirements for state 31 projects as stated in this section and applicable rules of the 57 **CODING:**Words stricken are deletions; words underlined are additions.

1 Executive Office of the Governor, rules of the Department of 2 Financial Services Chief Financial Officer, and rules of the 3 Auditor General. 2. Information from the Catalog of State Financial 4 5 Assistance, including the standard state project number 6 identifier; official title; legal authorization; and description of the state project including objectives, 7 restrictions, and other relevant information determined 8 9 necessary. 10 3. Information from the State Projects Compliance 11 Supplement, including the significant compliance requirements, eligibility requirements, matching requirements, suggested 12 13 audit procedures, and other relevant information determined necessary. 14 15 (b) Require the recipient, as a condition of receiving state financial assistance, to allow the state awarding 16 17 agency, the Department of Financial Services Chief Financial Officer, and the Auditor General access to the recipient's 18 19 records and the recipient's independent auditor's working 20 papers as necessary for complying with the requirements of 21 this section. 22 (c) Notify the recipient that this section does not limit the authority of the state awarding agency to conduct or 23 24 arrange for the conduct of additional audits or evaluations of state financial assistance or limit the authority of any state 25 awarding agency inspector general, the Auditor General, or any 26 27 other state official. 28 (d) Be provided one copy of each financial reporting 29 package prepared in accordance with the requirement of this section. 30 31

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1	(e) Review the <u>recipient's</u> recipient financial
2	reporting package, including the management letters and
3	corrective action plans, to the extent necessary to determine
4	whether timely and appropriate corrective action has been
5	taken with respect to audit findings and recommendations
6	pertaining to state financial assistance that are specific to
7	provided by the state <u>awarding</u> agency.
8	(f) Designate within the state awarding agency a
9	division, bureau, or other organizational unit that will be
10	responsible for reviewing financial reporting packages
11	pursuant to paragraph (e).
12	
13	If the state awarding agency is not the coordinating agency as
14	defined in paragraph (2)(d), the state awarding agency's
15	designated division, bureau, or other organizational unit
16	shall communicate to the coordinating agency the state
17	awarding agency's approval of the recipient's corrective
18	action plan with respect to findings and recommendations that
19	are not specific to the state awarding agency.
20	(6) Each coordinating agency shall:
21	(a) Review the recipient's financial reporting
22	package, including the management letter and corrective action
23	plan, to identify audit findings and recommendations that
24	affect state financial assistance which are not specific to a
25	particular state awarding agency.
26	(b) For any such findings and recommendations
27	determine:
28	1. Whether timely and appropriate corrective action
29	has been taken.
30	2. Promptly inform the state awarding agency's
31	contact, as provided in paragraph (5)(f), of actions taken by
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1 the recipient to comply with the approved corrective action 2 plan. 3 (c) Maintain records of followup actions taken for the 4 use of any succeeding coordinating agency. 5 (7) (7) (6) As a condition of receiving state financial 6 assistance, each nonstate entity recipient that provides state 7 financial assistance to a subrecipient shall: 8 (a) Provide to each a subrecipient information needed 9 by the subrecipient to comply with the requirements of this section, including: 10 11 1. Identification of the state awarding agency. The audit and accountability requirements for state 12 2. 13 projects as stated in this section and applicable rules of the 14 Executive Office of the Governor, rules of the Department of Financial Services Chief Financial Officer, and rules of the 15 Auditor General. 16 17 3. Information from the Catalog of State Financial Assistance, including the standard state project number 18 identifier; official title; legal authorization; and 19 description of the state project, including objectives, 20 21 restrictions, and other relevant information. Information from the State Projects Compliance 22 4. Supplement including the significant compliance requirements, 23 24 eligibility requirements, matching requirements, and suggested 25 audit procedures, and other relevant information determined necessary. 26 27 (b) Review the financial reporting package of the 28 subrecipient audit reports, including the management letter 29 and corrective action plan letters, to the extent necessary to 30 determine whether timely and appropriate corrective action has 31 been taken with respect to audit findings and recommendations 60

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pertaining to state financial assistance provided by <u>a</u> the
 state awarding agency or nonstate entity.

3 (c) Perform <u>any</u> such other procedures as specified in 4 terms and conditions of the written agreement with the state 5 awarding agency <u>or nonstate entity</u>, including any required 6 monitoring of the subrecipient's use of state financial 7 assistance through onsite visits, limited scope audits, or 8 other specified procedures.

9 (d) Require subrecipients, as a condition of receiving 10 state financial assistance, to permit the independent auditor 11 of the <u>nonstate entity recipient</u>, the state awarding agency, 12 <u>Department of Financial Services</u> the <u>Chief Financial Officer</u>, 13 and the Auditor General access to the subrecipient's records 14 and the subrecipient's independent auditor's working papers as 15 necessary to comply with the requirements of this section.

16 (8)(7) Each recipient or subrecipient of state
17 financial assistance shall comply with the following:

(a) Each nonstate entity that receives state financial 18 19 assistance and meets the audit threshold requirements, in any 20 fiscal year of the nonstate entity, as stated in the rules of the Auditor General, shall have a state single audit conducted 21 for such fiscal year in accordance with the requirements of 22 this act and with additional requirements established in rules 23 24 of the Executive Office of the Governor, rules of the Department of Financial Services Chief Financial Officer, and 25 rules of the Auditor General. If only one state project is 26 involved in a nonstate entity's fiscal year, the nonstate 27 28 entity may elect to have only a state project-specific audit 29 of the state project for that fiscal year.

30 (b) Each nonstate entity that receives state financial 31 assistance and does not meet the <u>audit</u> threshold requirements, 61

1 in any fiscal year of the nonstate entity, as stated in this 2 law or the rules of the Auditor General is exempt for such 3 fiscal year from the state single audit requirements of this 4 section. However, such nonstate entity must meet terms and 5 conditions specified in the written agreement with the state б awarding agency or nonstate entity. (c) Regardless of the amount of the state financial 7 8 assistance, the provisions of this section do not exempt a 9 nonstate entity from compliance with provisions of law 10 relating to maintaining records concerning state financial 11 assistance to such nonstate entity or allowing access and examination of those records by the state awarding agency, 12 nonstate entity, the Department of Financial Services Chief 13 Financial Officer, or the Auditor General. 14 15 (d) Audits conducted pursuant to this section shall be performed annually. 16 17 (e) Audits conducted pursuant to this section shall be conducted by independent auditors in accordance with auditing 18 19 standards as stated in rules of the Auditor General. (f) Upon completion of the audit as required by this 20 section, a copy of the recipient's financial reporting package 21 shall be filed with the state awarding agency and the Auditor 22 General. Upon completion of the audit as required by this 23 24 section, a copy of the subrecipient's financial reporting 25 package shall be filed with the nonstate entity recipient that provided the state financial assistance and the Auditor 26 General. The financial reporting package shall be filed in 27 accordance with the rules of the Auditor General. 28 29 (g) All financial reporting packages prepared pursuant 30 to the requirements of this section shall be available for 31 public inspection.

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1 (h) If an audit conducted pursuant to this section 2 discloses any significant audit findings relating to state 3 financial assistance, including material noncompliance with individual state project compliance requirements or reportable 4 5 conditions in internal controls of the nonstate entity, the 6 nonstate entity shall submit as part of the financial 7 reporting audit package to the state awarding agency or 8 nonstate entity a plan for corrective action to eliminate such 9 audit findings or a statement describing the reasons that 10 corrective action is not necessary. 11 (i) An audit conducted in accordance with this section is in addition to any audit of federal awards required by the 12 federal Single Audit Act and other federal laws and 13 regulations. To the extent that such federally required audits 14 15 provide the state awarding agency or nonstate entity with information it requires to carry out its responsibilities 16 17 under state law or other guidance, the a state awarding agency or nonstate entity shall rely upon and use that information. 18 19 (j) Unless prohibited by law, the costs <del>cost</del> of audits 20 pursuant to this section are is allowable charges to state 21 projects. However, any charges to state projects should be limited to those incremental costs incurred as a result of the 22 audit requirements of this section in relation to other audit 23 24 requirements. The nonstate entity should allocate such incremental costs to all state projects for which it expended 25 state financial assistance. 26 27 (k) Audit costs may not be charged to state projects 28 when audits required by this section have not been made or 29 have been made but not in accordance with this section. If a 30 nonstate entity fails to have an audit conducted consistent with this section, a state awarding <u>agency or nonstate entity</u> 31 63

1 agencies may take appropriate corrective action to enforce 2 compliance. 3 (1) This section does not prohibit the state awarding 4 agency or nonstate entity from including terms and conditions 5 in the written agreement which require additional assurances б that state financial assistance meets the applicable 7 requirements of laws, regulations, and other compliance rules. 8 (m) A state awarding agency or nonstate entity that 9 provides state financial assistance to nonstate entities and 10 conducts or arranges for audits of state financial assistance 11 that are in addition to the audits conducted under this act, including audits of nonstate entities that do not meet the 12 audit threshold requirements, shall, consistent with other 13 14 applicable law, arrange for funding the full cost of such additional audits. 15 (9) (9) (8) The independent auditor when conducting a state 16 17 single audit of a nonstate entity recipients or subrecipients 18 shall: 19 (a) Determine whether the nonstate entity's financial 20 statements are presented fairly in all material respects in 21 conformity with generally accepted accounting principles. (b) Determine whether state financial assistance shown 22 on the Schedule of Expenditures of State Financial Assistance 23 24 is presented fairly in all material respects in relation to 25 the nonstate entity's financial statements taken as a whole. (c) With respect to internal controls pertaining to 26 27 each major state project: 1. Obtain an understanding of internal controls; 28 29 2. Assess control risk; 30 3. Perform tests of controls unless the controls are 31 deemed to be ineffective; and 64

1 4. Determine whether the nonstate entity has internal 2 controls in place to provide reasonable assurance of 3 compliance with the provisions of laws and rules pertaining to state financial assistance that have a material effect on each 4 5 major state project. б (d) Determine whether each major state project 7 complied with the provisions of laws, rules, and quidelines as 8 identified in the State Projects Compliance Supplement, or 9 otherwise identified by the state awarding agency, which have 10 a material effect on each major state project. When major 11 state projects are less than 50 percent of the nonstate entity's total expenditures for all state financial 12 assistance, the auditor shall select and test additional state 13 14 projects as major state projects as necessary to achieve audit coverage of at least 50 percent of the expenditures for all 15 state financial assistance provided to the nonstate entity. 16 17 Additional state projects needed to meet the 50-percent requirement may be selected on an inherent risk basis as 18 19 stated in the rules of the Department of Financial Services 20 Executive Office of the Governor. (e) Report on the results of any audit conducted 21 pursuant to this section in accordance with the rules of the 22 Executive Office of the Governor, rules of the Department of 23 Financial Services Chief Financial Officer, and rules of the 24 25 Auditor General. Financial reporting packages must Audit reports shall include summaries of the auditor's results 26 27 regarding the nonstate entity's financial statements; Schedule 28 of Expenditures of State Financial Assistance; internal 29 controls; and compliance with laws, rules, and guidelines. 30 (f) Issue a management letter as prescribed in the 31 rules of the Auditor General.

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1 (g) Upon notification by the nonstate entity, make 2 available the working papers relating to the audit conducted 3 pursuant to the requirements of this section to the state 4 awarding agency, the Department of Financial Services Chief 5 Financial Officer, or the Auditor General for review or б copying. 7 (10) (10) (9) The independent auditor, when conducting a 8 state project-specific audit of a nonstate entity recipients 9 or subrecipients, shall: 10 (a) Determine whether the nonstate entity's Schedule 11 of Expenditure of State Financial Assistance is presented fairly in all material respects in conformity with stated 12 13 accounting policies. 14 (b) Obtain an understanding of internal controls 15 control and perform tests of internal controls control over 16 the state project consistent with the requirements of a major 17 state project. (c) Determine whether or not the auditee has complied 18 19 with applicable provisions of laws, rules, and guidelines as 20 identified in the State Projects Compliance Supplement, or otherwise identified by the state awarding agency, which could 21 have a direct and material effect on the state project. 22 (d) Report on the results of the a state 23 24 project-specific audit consistent with the requirements of the 25 state single audit and issue a management letter as prescribed in the rules of the Auditor General. 26 27 (e) Upon notification by the nonstate entity, make 28 available the working papers relating to the audit conducted 29 pursuant to the requirements of this section to the state awarding agency, the Department of Financial Services Chief 30 31 66

1 Financial Officer, or the Auditor General for review or 2 copying. 3 (11)(10) The Auditor General shall: (a) Have the authority to audit state financial 4 5 assistance provided to any nonstate entity when determined б necessary by the Auditor General or when directed by the 7 Legislative Auditing Committee. 8 (b) Adopt rules that state the auditing standards that independent auditors are to follow for audits of nonstate 9 10 entities required by this section. 11 (c) Adopt rules that describe the contents and the filing deadlines for the financial reporting package. 12 (d) Provide technical advice upon request of the 13 Department of Financial Services Chief Financial Officer, 14 Executive Office of the Governor, and state awarding agencies 15 relating to financial reporting and audit responsibilities 16 17 contained in this section. (e) Be provided one copy of each financial reporting 18 19 package prepared in accordance with the requirements of this 20 section. 21 (f) Perform ongoing reviews of a sample of financial reporting packages filed pursuant to the requirements of this 22 section to determine compliance with the reporting 23 24 requirements of this section and applicable rules of the 25 Executive Office of the Governor, rules of the Department of Financial Services Chief Financial Officer, and rules of the 26 27 Auditor General. 28 Section 43. Section 1010.47, Florida Statutes, is 29 amended to read: 30 1010.47 Receiving bids and sale of bonds .--31 67

1 (1) If the issuance of bonds is authorized at the 2 election, or if any bonds outstanding against the district are 3 being refunded, the district school board shall sell the bonds 4 in the manner provided in s. 218.385. cause notice to be given 5 by publication in some newspaper published in the district 6 that the board will receive bids for the purchase of the bonds 7 at the office of the district school superintendent. The 8 notice shall be published twice, and the first publication 9 shall be given not less than 30 days prior to the date set for 10 receiving the bids. The notice shall specify the amount of the 11 bonds offered for sale, shall state whether the bids shall be sealed bids or whether the bonds are to be sold at auction, 12 and shall give the schedule of maturities of the proposed 13 bonds and such other pertinent information as may be 14 prescribed by rules of the State Board of Education. Bidders 15 may be invited to name the rate of interest that the bonds are 16 17 to bear or the district school board may name rates of interest and invite bids thereon. In addition to publication 18 19 of notice of the proposed sale as set forth in this subsection, the district school board shall notify in writing 20 21 at least three recognized bond dealers in the state, and, at the same time, notify the Department of Education concerning 22 the proposed sale and enclose a copy of the advertisement. 23 24 (2) All bonds and refunding bonds issued as provided 25 by law shall be sold to the highest and best bidder at such 26 public sale unless sold at a better price or yield basis 27 within 30 days after failure to receive an acceptable bid at a 28 duly advertised public sale, provided that at no time shall 29 bonds or refunding bonds be sold or exchanged at less than par 30 value except as specifically authorized by the Department of Education; and provided, further, that the district school 31 68

board shall have the right to reject all bids and cause a new 1 2 notice to be given in like manner inviting other bids for such 3 bonds, or to sell all or any part of such bonds to the State 4 Board of Education at a price and yield basis that shall not 5 be less advantageous to the district school board than that б represented by the highest and best bid received. In the 7 marketing of the bonds, the district school board shall be entitled to have such assistance as can be rendered by the 8 9 Division of Bond Finance, the Commissioner of Education, or 10 any other public state officer or agency. In determining the highest and best bidder for bonds offered for sale, the net 11 interest cost to the school board as shown in standard bond 12 tables shall govern, provided that the determination of the 13 14 district school board as to the highest and best bidder shall 15 be final. Effective July 1, 2004, one full-time 16 Section 44. 17 equivalent position is transferred from the Executive Office 18 of the Governor to the Department of Financial Services. 19 Section 45. This act shall take effect upon becoming a 20 law. 21 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 708 22 23 24 The committee substitute provides that the Department of Management Services may compel a local government to provide material actuarial information concerning its local pension 25 26 plan. 27 In addition, the committee substitute eliminates the term "non-state organization" from revisions to the Florida Single Audit Act as the term is not used. 28 29 30 31 69