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CHAMBER ACTION

1 The Committee on State Administration recommends the following: 2 3 Committee Substitute 4 Remove the entire bill and insert: 5 A bill to be entitled 6 An act relating to employment screening; creating s. 7 435.015, F.S.; providing for incorporation by reference; 8 providing that the purpose of the chapter is to provide 9 uniform criteria for employment screening; providing that 10 a reference to the chapter, or any section or subdivision, 11 constitutes a general reference; creating s. 435.025, F.S.; requiring consideration of arrest records in 12 13 determining whether certain persons satisfy the 14 requirement of good moral character; specifying elements 15 that must be considered in assessing whether a person is of good moral character; amending s. 435.04, F.S.; 16 17 requiring that Department of Juvenile Justice employees be 18 of good moral character; prohibiting the Department of 19 Juvenile Justice from removing a disgualification from 20 employment or granting an exemption from disqualification 21 in certain circumstances; amending s. 984.01, F.S.; 22 providing that certain persons who fail to satisfy the 23 requirement of good moral character may be disqualified

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24 from employment or denied an exemption from 25 disgualification; specifying elements that must be 26 considered in assessing whether a person is of good moral 27 character; amending s. 985.01, F.S.; providing that certain persons who fail to satisfy the requirement of 28 29 good moral character may be disqualified from employment 30 or denied an exemption from disgualification; specifying 31 elements that must be considered in assessing whether a 32 person is of good moral character; requiring the 33 Department of Juvenile Justice to submit fingerprint information of certain employees and contracted personnel 34 35 to the Department of Law Enforcement; providing for submission of fingerprint information by all department 36 37 employees and personnel by a time certain; authorizing 38 such information to be retained in the statewide automated 39 fingerprint identification system; providing for arrest 40 records to be compared against such fingerprint information; providing for notice to the Department of 41 42 Juvenile Justice concerning fingerprint information in certain circumstances; authorizing the Department of Law 43 44 Enforcement to promulgate rules for specified purposes; 45 authorizing the Department of Law Enforcement to collect a fee from the Department of Juvenile Justice for certain 46 47 services; specifying the maximum amount of such fee; 48 specifying parties who may be responsible for such fee; 49 amending s. 985.407, F.S.; requiring fingerprinting and 50 background screening for all personnel of delinquency facilities, services, and programs; providing that certain 51

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52	persons who fail to satisfy the requirement of good moral
53	character may be disqualified from employment or denied an
54	exemption from disqualification; requiring the Department
55	of Juvenile Justice to require employment screening of
56	certain personnel pursuant to level 2, rather than level
57	1, screening standards of ch. 435, F.S.; specifying
58	elements that must be considered in assessing whether a
59	person is of good moral character; reenacting s.
60	400.215(2)(a), F.S., relating to background screening of
61	nursing home employees; reenacting ss. 400.953(3),
62	943.0585(4)(a), 943.059(4)(a), and 985.05(4)(e), F.S.,
63	relating to background screening of home medical equipment
64	provider personnel, court-ordered expunction of criminal
65	history records, court-ordered sealing of criminal history
66	records, and use of juvenile court records as proof of
67	certain disqualification, respectively, for the purpose of
68	incorporating the amendment to s. 985.407, F.S., in
69	references thereto; providing an effective date.
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71	Be It Enacted by the Legislature of the State of Florida:
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73	Section 1. Section 435.015, Florida Statutes, is created
74	to read:
75	435.015 Incorporation by referenceThe purpose of this
76	chapter is to provide uniform criteria for employment screening
77	and, to this end, a reference to this chapter, or to any section
78	or subdivision within this chapter, constitutes a general
79	reference under the doctrine of incorporation by reference.
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CS 80 Section 2. Section 435.025, Florida Statutes, is created 81 to read: 82 435.025 Evidence of good moral character. -- Any record 83 concerning the arrest of a person who is required to be of good moral character as a condition of initial or continued 84 85 employment, licensure, or other business with the state, or any agency or political subdivision thereof, shall be considered in 86 determining whether such person satisfies the requirement, 87 88 notwithstanding the disposition of the arrest. A lack of good 89 moral character is evidenced by acts and conduct which would 90 cause a reasonable person to have substantial doubts about an 91 individual's honesty, fairness, and respect for the rights of 92 others and for the laws of the state and nation. An assessment of good moral character must incorporate consideration of 93 criminal history information documenting arrests or convictions 94 95 of the individual. Section 3. Subsection (3) of section 435.04, Florida 96 97 Statutes, is amended to read: 98 435.04 Level 2 screening standards.--The security background investigations conducted under 99 (3) 100 this section for employees of the Department of Juvenile Justice 101 must ensure that no persons subject to the provisions of this section have been found quilty of, regardless of adjudication, 102 103 or entered a plea of nolo contendere or quilty to, any offense 104 prohibited under any of the following provisions of the Florida Statutes or under any similar statute of another jurisdiction: 105 106 Section 784.07, relating to assault or battery of law (a) 107 enforcement officers, firefighters, emergency medical care Page 4 of 19

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108 providers, public transit employees or agents, or other 109 specified officers. Section 810.02, relating to burglary, if the offense 110 (b) 111 is a felony. Section 944.40, relating to escape. 112 (C) 113 114 All Department of Juvenile Justice employees shall be of good moral character. The Department of Juvenile Justice may not 115 116 remove a disqualification from employment or grant an exemption 117 to any person who is disqualified under this section for any 118 offense disposed of during the most recent 7-year period. The 119 Department of Juvenile Justice may not remove a disqualification 120 from employment or grant an exemption to any person who has been 121 found guilty of, regardless of adjudication, or entered a plea 122 of nolo contendere or guilty to, three or more offenses specified in this subsection or subsection (2) which occurred on 123 124 three or more separate occasions. 125 Section 4. Subsection (2) of section 984.01, Florida 126 Statutes, is amended to read: 127 984.01 Purposes and intent; personnel standards and 128 screening. --129 (2) The Department of Juvenile Justice or the Department 130 of Children and Family Services, as appropriate, may contract with the Federal Government, other state departments and 131 132 agencies, county and municipal governments and agencies, public and private agencies, and private individuals and corporations 133 134 in carrying out the purposes of, and the responsibilities 135 established in, this chapter. Page 5 of 19

136 When the Department of Juvenile Justice or the (a) Department of Children and Family Services contracts with a 137 138 provider for any program for children, all personnel, including 139 owners, operators, employees, and volunteers, in the facility 140 must be of good moral character. Each contract entered into by 141 either department for services delivered on an appointment or 142 intermittent basis by a provider that does not have regular custodial responsibility for children and each contract with a 143 school for before or aftercare services must ensure that the 144 145 owners, operators, and all personnel who have direct contact 146 with children are of good moral character. A volunteer who 147 assists on an intermittent basis for less than 40 hours per 148 month need not be screened if the volunteer is under direct and 149 constant supervision by persons who meet the screening 150 requirements.

(b) The Department of Juvenile Justice and the Department
of Children and Family Services shall require employment
screening pursuant to chapter 435, using the level 2 standards
set forth in that chapter for personnel in programs for children
or youths.

(c) The Department of Juvenile Justice or the Department of Children and Family Services may grant exemptions from disqualification from working with children as provided in s. 435.07.

(d) Notwithstanding s. 435.04 or s. 435.07, a person may
 be disqualified from employment or denied an exemption from
 disqualification if such person fails to satisfy the requirement
 of good moral character as evidenced by acts and conduct which

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164 would cause a reasonable person to have substantial doubts about 165 an individual's honesty, fairness, and respect for the rights of 166 others and for the laws of the state and nation. An assessment 167 of good moral character must incorporate consideration of 168 criminal history information documenting arrests or convictions 169 of the individual.

Section 5. Subsection (2) of section 985.01, FloridaStatutes, is amended to read:

985.01 Purposes and intent; personnel standards andscreening.--

(2) The Department of Juvenile Justice or the Department of Children and Family Services, as appropriate, may contract with the Federal Government, other state departments and agencies, county and municipal governments and agencies, public and private agencies, and private individuals and corporations in carrying out the purposes of, and the responsibilities established in, this chapter.

181 When the Department of Juvenile Justice or the (a) 182 Department of Children and Family Services contracts with a provider for any program for children, all personnel, including 183 owners, operators, employees, and volunteers, in the facility 184 185 must be of good moral character. Each contract entered into by 186 either department for services delivered on an appointment or 187 intermittent basis by a provider that does not have regular custodial responsibility for children and each contract with a 188 school for before or aftercare services must ensure that the 189 190 owners, operators, and all personnel who have direct contact 191 with children are of good moral character. A volunteer who

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192 assists on an intermittent basis for less than 40 hours per 193 month need not be screened if the volunteer is under direct and 194 constant supervision by persons who meet the screening 195 requirements.

(b) The Department of Juvenile Justice and the Department
of Children and Family Services shall require employment
screening pursuant to chapter 435, using the level 2 standards
set forth in that chapter for personnel in programs for children
or youths.

(c) The Department of Juvenile Justice or the Department of Children and Family Services may grant exemptions from disqualification from working with children as provided in s. 435.07.

205 (d) Notwithstanding s. 435.04 or s. 435.07, a person may 206 be disqualified from employment or denied an exemption from 207 disqualification if such person fails to satisfy the requirement of good moral character as evidenced by acts and conduct which 208 209 would cause a reasonable person to have substantial doubts about 210 an individual's honesty, fairness, and respect for the rights of 211 others and for the laws of the state and nation. An assessment of good moral character must incorporate consideration of 212 criminal history information documenting arrests or convictions 213 214 of the individual. (e) Beginning December 15, 2004, all fingerprint 215

216 <u>information submitted to the Department of Law Enforcement by</u> 217 <u>the Department of Juvenile Justice as required under this</u> 218 <u>section, shall be retained by the Department and entered in the</u> 219 <u>statewide automated fingerprint identification system specified</u>

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CS 220 under s. 943.05(2)(b). Such fingerprint information shall 221 thereafter be available for all purposes and uses authorized for 222 fingerprint information entered in the statewide automated 223 fingerprint identification system pursuant to s. 943.051. 224 (f) Beginning December 15, 2004, the Department of Law 225 Enforcement shall search all arrest fingerprint cards received 226 pursuant to s. 943.051 against the fingerprint information 227 retained in the statewide automated fingerprint identification 228 system pursuant to this section. Any arrest records which are 229 thus identified with the retained employee fingerprint 230 information shall be reported to the Department of Juvenile 231 Justice. 232 (g) By January 1, 2005, Department of Juvenile Justice 233 personnel whose fingerprints are not retained by the Department 234 of Law Enforcement pursuant to this section are required to be 235 refingerprinted pursuant to chapter 435, using the level 2 236 standards. 237 (h) The Department of Juvenile Justice shall pay an annual 238 fee to the Department of Law Enforcement and shall inform the Department of Law Enforcement of any change in the employment or 239 240 contractual status of the personnel whose fingerprint 241 information is retained under this section, as well as any change in the place of employment of such personnel or change in 242 243 the place where contractual services are provided by such 244 personnel. The Department of Law Enforcement shall establish the 245 following by administrative rule, in accordance with the 246 requirements of chapter 120:

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247	1. The amount of the annual fee to be remitted by the
248	Department of Juvenile Justice to the Department of Law
249	Enforcement for performing searches under this section.
250	2. Procedures for the retention of the fingerprint
251	information concerning employees or contractual personnel.
252	3. Procedures for the dissemination of the results of
253	searches conducted under this section.
254	
255	The amount of the fee shall not exceed \$10.00 per person per
256	year. Responsibility for payment of the fee may be borne by the
257	Department of Juvenile Justice, an employee, or a person under
258	contract to the Department of Juvenile Justice.
259	Section 6. Subsection (4) of section 985.407, Florida
260	Statutes, is amended, and subsection (6) is added to said
261	section, to read:
262	985.407 Departmental contracting powers; personnel
263	standards and screening
264	(4) The department shall require employment screening
265	pursuant to chapter 435, using the level 1 standards for
266	screening set forth in that chapter, for Personnel in
267	delinquency facilities, services, and programs must abide by all
268	of the provisions of s. 985.01(2) that provide for
269	fingerprinting, background investigations, and other screening
270	requirements for such personnel.
271	(6) Notwithstanding s. 435.04 or s. 435.07, a person may
272	be disqualified from employment or denied an exemption from
273	disqualification if such person fails to satisfy the requirement
274	of good moral character as evidenced by acts and conduct which
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275 would cause a reasonable person to have substantial doubts about 276 an individual's honesty, fairness, and respect for the rights of others and for the laws of the state and nation. An assessment 277 278 of good moral character must incorporate consideration of 279 criminal history information documenting arrests or convictions 280 of the individual. Section 7. Paragraph (a) of subsection (2) of section 281 400.215, Florida Statutes, is reenacted to read: 282 283 400.215 Personnel screening requirement.--284 Employers and employees shall comply with the (2) 285 requirements of s. 435.05. 286 (a) Notwithstanding the provisions of s. 435.05(1), 287 facilities must have in their possession evidence that level 1 screening has been completed before allowing an employee to 288

begin working with patients as provided in subsection (1). All information necessary for conducting background screening using level 1 standards as specified in s. 435.03(1) shall be submitted by the nursing facility to the agency. Results of the background screening shall be provided by the agency to the requesting nursing facility.

295 Section 8. For the purpose of incorporating the amendment 296 to section 985.407, Florida Statutes, in a reference thereto, 297 subsection (3) of section 400.953, Florida Statutes, is 298 reenacted to read:

400.953 Background screening of home medical equipment
provider personnel.--The agency shall require employment
screening as provided in chapter 435, using the level 1

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302 standards for screening set forth in that chapter, for home 303 medical equipment provider personnel.

304 (3) Proof of compliance with the screening requirements of 305 s. 110.1127, s. 393.0655, s. 394.4572, s. 397.451, s. 402.305, 306 s. 402.313, s. 409.175, s. 464.008, or s. 985.407 or this part 307 must be accepted in lieu of the requirements of this section if the person has been continuously employed in the same type of 308 309 occupation for which he or she is seeking employment without a 310 breach in service that exceeds 180 days, the proof of compliance 311 is not more than 2 years old, and the person has been screened 312 by the Department of Law Enforcement. An employer or contractor 313 shall directly provide proof of compliance to another employer 314 or contractor, and a potential employer or contractor may not 315 accept any proof of compliance directly from the person 316 requiring screening. Proof of compliance with the screening requirements of this section shall be provided, upon request, to 317 318 the person screened by the home medical equipment provider.

319 Section 9. For the purpose of incorporating the amendment 320 to section 985.407, Florida Statutes, in a reference thereto, 321 paragraph (a) of subsection (4) of section 943.0585, Florida 322 Statutes, is reenacted to read:

943.0585 Court-ordered expunction of criminal history records.--The courts of this state have jurisdiction over their own procedures, including the maintenance, expunction, and correction of judicial records containing criminal history information to the extent such procedures are not inconsistent with the conditions, responsibilities, and duties established by this section. Any court of competent jurisdiction may order a

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330 criminal justice agency to expunge the criminal history record 331 of a minor or an adult who complies with the requirements of 332 this section. The court shall not order a criminal justice 333 agency to expunge a criminal history record until the person 334 seeking to expunge a criminal history record has applied for and 335 received a certificate of eligibility for expunction pursuant to subsection (2). A criminal history record that relates to a 336 violation of s. 787.025, chapter 794, s. 796.03, s. 800.04, s. 337 817.034, s. 825.1025, s. 827.071, chapter 839, s. 847.0133, s. 338 339 847.0135, s. 847.0145, s. 893.135, or a violation enumerated in 340 s. 907.041 may not be expunged, without regard to whether adjudication was withheld, if the defendant was found guilty of 341 342 or pled guilty or nolo contendere to the offense, or if the 343 defendant, as a minor, was found to have committed, or pled 344 guilty or nolo contendere to committing, the offense as a 345 delinquent act. The court may only order expunction of a 346 criminal history record pertaining to one arrest or one incident of alleged criminal activity, except as provided in this 347 348 section. The court may, at its sole discretion, order the 349 expunction of a criminal history record pertaining to more than 350 one arrest if the additional arrests directly relate to the 351 original arrest. If the court intends to order the expunction of records pertaining to such additional arrests, such intent must 352 353 be specified in the order. A criminal justice agency may not expunge any record pertaining to such additional arrests if the 354 order to expunge does not articulate the intention of the court 355 to expunge a record pertaining to more than one arrest. This 356 357 section does not prevent the court from ordering the expunction

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358 of only a portion of a criminal history record pertaining to one 359 arrest or one incident of alleged criminal activity. 360 Notwithstanding any law to the contrary, a criminal justice 361 agency may comply with laws, court orders, and official requests 362 of other jurisdictions relating to expunction, correction, or 363 confidential handling of criminal history records or information derived therefrom. This section does not confer any right to the 364 expunction of any criminal history record, and any request for 365 expunction of a criminal history record may be denied at the 366 sole discretion of the court. 367

368 (4) EFFECT OF CRIMINAL HISTORY RECORD EXPUNCTION. -- Any 369 criminal history record of a minor or an adult which is ordered 370 expunded by a court of competent jurisdiction pursuant to this 371 section must be physically destroyed or obliterated by any 372 criminal justice agency having custody of such record; except 373 that any criminal history record in the custody of the 374 department must be retained in all cases. A criminal history record ordered expunged that is retained by the department is 375 376 confidential and exempt from the provisions of s. 119.07(1) and 377 s. 24(a), Art. I of the State Constitution and not available to any person or entity except upon order of a court of competent 378 379 jurisdiction. A criminal justice agency may retain a notation indicating compliance with an order to expunge. 380

(a) The person who is the subject of a criminal history
record that is expunged under this section or under other
provisions of law, including former s. 893.14, former s. 901.33,
and former s. 943.058, may lawfully deny or fail to acknowledge

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385 the arrests covered by the expunged record, except when the 386 subject of the record:

387 1. Is a candidate for employment with a criminal justice388 agency;

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2. Is a defendant in a criminal prosecution;

390 3. Concurrently or subsequently petitions for relief under391 this section or s. 943.059;

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4. Is a candidate for admission to The Florida Bar;

393 Is seeking to be employed or licensed by or to contract 5. 394 with the Department of Children and Family Services or the 395 Department of Juvenile Justice or to be employed or used by such 396 contractor or licensee in a sensitive position having direct 397 contact with children, the developmentally disabled, the aged, 398 or the elderly as provided in s. 110.1127(3), s. 393.063(15), s. 394.4572(1), s. 397.451, s. 402.302(3), s. 402.313(3), s. 399 409.175(2)(i), s. 415.102(4), s. 985.407, or chapter 400; or 400

401 6. Is seeking to be employed or licensed by the Office of
402 Teacher Education, Certification, Staff Development, and
403 Professional Practices of the Department of Education, any
404 district school board, or any local governmental entity that
405 licenses child care facilities.

Section 10. For the purpose of incorporating the amendment to section 985.407, Florida Statutes, in a reference thereto, paragraph (a) of subsection (4) of section 943.059, Florida Statutes, is reenacted to read:

943.059 Court-ordered sealing of criminal history
records.--The courts of this state shall continue to have
jurisdiction over their own procedures, including the

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413 maintenance, sealing, and correction of judicial records 414 containing criminal history information to the extent such 415 procedures are not inconsistent with the conditions, 416 responsibilities, and duties established by this section. Any 417 court of competent jurisdiction may order a criminal justice 418 agency to seal the criminal history record of a minor or an adult who complies with the requirements of this section. The 419 court shall not order a criminal justice agency to seal a 420 criminal history record until the person seeking to seal a 421 422 criminal history record has applied for and received a 423 certificate of eligibility for sealing pursuant to subsection (2). A criminal history record that relates to a violation of s. 424 425 787.025, chapter 794, s. 796.03, s. 800.04, s. 817.034, s. 426 825.1025, s. 827.071, chapter 839, s. 847.0133, s. 847.0135, s. 427 847.0145, s. 893.135, or a violation enumerated in s. 907.041 may not be sealed, without regard to whether adjudication was 428 429 withheld, if the defendant was found guilty of or pled guilty or nolo contendere to the offense, or if the defendant, as a minor, 430 431 was found to have committed or pled guilty or nolo contendere to committing the offense as a delinquent act. The court may only 432 433 order sealing of a criminal history record pertaining to one 434 arrest or one incident of alleged criminal activity, except as provided in this section. The court may, at its sole discretion, 435 436 order the sealing of a criminal history record pertaining to more than one arrest if the additional arrests directly relate 437 to the original arrest. If the court intends to order the 438 sealing of records pertaining to such additional arrests, such 439 intent must be specified in the order. A criminal justice agency 440

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441 may not seal any record pertaining to such additional arrests if 442 the order to seal does not articulate the intention of the court 443 to seal records pertaining to more than one arrest. This section 444 does not prevent the court from ordering the sealing of only a 445 portion of a criminal history record pertaining to one arrest or 446 one incident of alleged criminal activity. Notwithstanding any law to the contrary, a criminal justice agency may comply with 447 laws, court orders, and official requests of other jurisdictions 448 relating to sealing, correction, or confidential handling of 449 450 criminal history records or information derived therefrom. This 451 section does not confer any right to the sealing of any criminal history record, and any request for sealing a criminal history 452 453 record may be denied at the sole discretion of the court.

EFFECT OF CRIMINAL HISTORY RECORD SEALING. -- A criminal 454 (4) history record of a minor or an adult which is ordered sealed by 455 456 a court of competent jurisdiction pursuant to this section is 457 confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution and is available only 458 to the person who is the subject of the record, to the subject's 459 attorney, to criminal justice agencies for their respective 460 461 criminal justice purposes, or to those entities set forth in subparagraphs (a)1., 4., 5., and 6. for their respective 462 licensing and employment purposes. 463

(a) The subject of a criminal history record sealed under
this section or under other provisions of law, including former
s. 893.14, former s. 901.33, and former s. 943.058, may lawfully
deny or fail to acknowledge the arrests covered by the sealed
record, except when the subject of the record:

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469 1. Is a candidate for employment with a criminal justice
470 agency;
471 2. Is a defendant in a criminal prosecution;
472 3. Concurrently or subsequently petitions for relief under

473 this section or s. 943.0585;

474 4. Is a candidate for admission to The Florida Bar; Is seeking to be employed or licensed by or to contract 475 5. with the Department of Children and Family Services or the 476 477 Department of Juvenile Justice or to be employed or used by such 478 contractor or licensee in a sensitive position having direct 479 contact with children, the developmentally disabled, the aged, 480 or the elderly as provided in s. 110.1127(3), s. 393.063(15), s. 481 394.4572(1), s. 397.451, s. 402.302(3), s. 402.313(3), s. 482 409.175(2)(i), s. 415.102(4), s. 415.103, s. 985.407, or chapter 483 400; or

484 6. Is seeking to be employed or licensed by the Office of
485 Teacher Education, Certification, Staff Development, and
486 Professional Practices of the Department of Education, any
487 district school board, or any local governmental entity which
488 licenses child care facilities.

489 Section 11. For the purpose of incorporating the amendment 490 to section 985.407, Florida Statutes, in a reference thereto, 491 paragraph (e) of subsection (4) of section 985.05, Florida 492 Statutes, is reenacted to read:

493

985.05 Court records. --

494 (4) A court record of proceedings under this part is not
495 admissible in evidence in any other civil or criminal
496 proceeding, except that:

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497 (e) Records of proceedings under this part may be used to
498 prove disqualification pursuant to ss. 110.1127, 393.0655,
499 394.457, 397.451, 402.305, 402.313, 409.175, 409.176, and
500 985.407.
501 Section 12. This act shall take effect upon becoming a
502 law.