HB 0819

#### A bill to be entitled

2004

1 2 An act relating to child care facilities; amending s. 3 402.3055, F.S.; requiring an applicant, owner, or operator of a child care facility to sign an affidavit attesting to 4 5 the accuracy of certain information; authorizing the б Department of Children and Family Services to apply 7 certain requirements for personnel in child care 8 facilities to personnel in family day care homes and large 9 family child care homes; amending s. 402.308, F.S.; requiring family day care homes that are required to be 10 11 licensed and large family child care homes to have a 12 license that is renewed annually; authorizing the 13 Department of Children and Family Services to apply the 14 specified procedures for administering a license to family 15 day care homes and large family child care homes; amending s. 402.309, F.S.; authorizing the local licensing agency 16 17 or the Department of Children and Family Services to issue 18 a provisional license or registration to a child care facility, family day care home, or large family child care 19 20 home; providing that a provisional license or registration may not be issued unless child care personnel are screened 21 22 according to law; requiring the department to adopt rules for issuing, suspending, and revoking provisional licenses 23 and registrations; amending s. 402.310, F.S.; providing 24 that an increased administrative fine may be imposed in 25 addition to or in lieu of other disciplinary actions; 26 27 authorizing the department or local licensing agencies to convert a license or registration to probation status for 28 29 violation of certain laws and rules; authorizing the

# Page 1 of 13

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HB 0819

2004 30 department or local licensing agencies to apply 31 disciplinary actions to registered family day care homes; directing the department to adopt rules establishing 32 grounds for imposing disciplinary actions for violations 33 34 of certain laws and rules; directing the department to 35 adopt rules to create a uniform system of procedures to 36 use for disciplinary actions; creating s. 402.3105, F.S.; 37 requiring the department to establish a database of information concerning violations, citations, and 38 penalties imposed against child care facilities, family 39 day care homes, and large family child care homes licensed 40 41 by or registered with the department and local licensing 42 agencies; requiring the department to consult with the 43 State Technology Office; specifying database capabilities 44 and the uses of information contained therein; providing 45 that implementation is not contingent upon an 46 appropriation; repealing ss. 402.313(1)(b) and 47 402.3131(1)(a), F.S.; abolishing the authority of the 48 department or local licensing agency to impose an 49 administrative fine for a family care home or a large 50 family child care home; providing an effective date. 51 52 Be It Enacted by the Legislature of the State of Florida: 53 54 Section 1. Section 402.3055, Florida Statutes, is amended 55 to read: 56 402.3055 Child care personnel requirements.--REQUIREMENTS FOR CHILD CARE PERSONNEL. --57 (1)

Page 2 of 13

HB 0819

58 The department or local licensing agency shall require (a) 59 that the application for a license to operate a child care facility, family day care home, or large family child care home 60 license contain a question that specifically asks the applicant, 61 62 owner, or operator if he or she has ever had a license denied, revoked, or suspended in any state or jurisdiction or has been 63 64 the subject of a disciplinary action or been fined while employed in a child care facility, family day care home, or 65 large family child care home. The applicant, owner, or operator 66 shall sign an affidavit attesting attest to the accuracy of the 67 information requested under penalty of perjury. 68

69 <u>1.</u> If the applicant, owner, or operator admits that he or 70 she has been a party in such action, the department or local 71 licensing agency shall review the nature of the suspension, 72 revocation, disciplinary action, or fine before granting the 73 applicant a license to operate a child care facility, family day 74 <u>care home, or large family child care home</u>.

75 <u>2.</u> If the department or local licensing agency determines 76 as <u>a</u> the result of <u>the</u> such review that it is not in the best 77 interest of the state or local jurisdiction for the applicant to 78 be licensed, a license shall not be granted.

The employer of a child care facility, family day care 79 (b) home, or large family child care home employer shall require 80 that the application for a child care personnel position contain 81 a question that specifically asks the applicant if he or she has 82 ever worked in a facility or home that has had a license denied, 83 84 revoked, or suspended in this or any other state or jurisdiction or if the applicant has been the subject of a disciplinary 85 86 action or been fined while he or she was employed in a child

Page 3 of 13

HB 0819

87 care facility <u>or home</u>. The applicant shall attest to the 88 accuracy of the information requested under penalty of perjury. 89 If the applicant admits that he or she has been a party in such 90 action, the employer shall review the nature of the denial, 91 suspension, revocation, disciplinary action, or fine before the 92 applicant is hired.

93 (2) EXCLUSION FROM OWNING, OPERATING, OR BEING EMPLOYED BY
94 A CHILD CARE FACILITY OR OTHER CHILD CARE PROGRAM; HEARINGS
95 PROVIDED.--

The department or local licensing agency shall deny, 96 (a) suspend, or revoke a license or pursue other remedies provided 97 in s. 402.310, s. 402.312, or s. 402.319 in addition to or in 98 99 lieu of denial, suspension, or revocation for failure to comply 100 with this section. The disciplinary actions taken determination 101 to be made by the department or the local licensing agency and 102 the procedure for hearing for applicants and licensees shall be 103 in accordance with s. 402.310.

(b) When the department or the local licensing agency has reasonable cause to believe that grounds for denial or termination of employment exist, it shall notify, in writing, the applicant, licensee, or other child care program and the child care personnel affected, stating the specific grounds <u>indicating record which indicates</u> noncompliance with the standards in s. 402.305(2).

(c) When the department is the agency initiating the <u>allegations of</u> statement regarding noncompliance, the procedures established for hearing under chapter 120 shall be available to the applicant, licensee, or other child care program and to the affected child care personnel, in order to present evidence

### Page 4 of 13

CODING: Words stricken are deletions; words underlined are additions.

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HB 0819

116 relating either to the accuracy of the basis of exclusion or to 117 the denial of an exemption from disqualification.

When a local licensing agency is the agency initiating 118 (d) 119 the allegations of statement regarding noncompliance of an employee with the standards contained in s. 402.305(2), the 120 121 employee, applicant, licensee, or other child care program has 122 15 days from receipt of the time of written notification of the 123 agency's finding of noncompliance to make a written request for 124 a hearing. If a written request for a hearing is not received in that time, the permanent employee, applicant, licensee, or other 125 126 child care program is presumed to accept the finding of 127 noncompliance.

128 If a request for a hearing is made to the local (e) 129 licensing agency, a hearing shall be held within 30 days and 130 shall be conducted by an individual designated by the county 131 commission.

132 (f) An employee, applicant, licensee, or other child care 133 program shall have the right to appeal a finding of the local licensing agency to a representative of the department. Any 134 135 required hearing shall be held in the county in which the 136 permanent employee is employed. The hearing shall be conducted 137 in accordance with the provisions of chapter 120.

Refusal on the part of an applicant or licensee to 138 (q) 139 dismiss child care personnel who have been found to be in 140 noncompliance with personnel standards of s. 402.305(2) shall result in automatic denial or revocation of the license in 141 142 addition to any other remedies pursued by the department or 143 local licensing agency.

# Page 5 of 13

HB 0819 2004 144 Section 2. Subsections (1) and (3) of section 402.308, 145 Florida Statutes, are amended to read: 402.308 Issuance of license.--146 147 (1) ANNUAL LICENSING. -- Every child care facility, family day care home requiring licensure, or large family child care 148 home in the state shall have a license that which shall be 149 150 renewed annually. 151 (3) STATE ADMINISTRATION OF LICENSING .-- In any county in 152 which the department has the authority to issue licenses, the following procedures shall be applied: 153 154 (a) Application for a license or for a renewal of a 155 license to operate a child care facility, family day care home, 156 or large family child care home shall be made in the manner and 157 on the forms prescribed by the department. The applicant's 158 social security number shall be included on the form submitted 159 to the department. Pursuant to the federal Personal 160 Responsibility and Work Opportunity Reconciliation Act of 1996, each applicant is required to provide his or her social security 161 number in accordance with this section. Disclosure of social 162 163 security numbers obtained through this requirement shall be 164 limited to the purpose of administration of the Title IV-D 165 program for child support enforcement. (b) Prior to the renewal of a license, the department 166 shall reexamine the child care facility, family day care home, 167

168 <u>or large family child care home</u>, including in that process the 169 examination of the premises and those records of the facility <u>or</u> 170 <u>home</u> as required under s. 402.305, to determine that minimum 171 standards for licensing continue to be met.

# Page 6 of 13

HB 0819

172 The department shall coordinate all inspections of (C) 173 child care facilities, family day care homes, and large family 174 child care homes. A child care provider facility is not required 175 to implement a recommendation of one agency which that is in 176 conflict with a recommendation of another agency if such 177 conflict arises due to uncoordinated inspections. Any conflict 178 in recommendations shall be resolved by the secretary of the 179 department within 15 days after written notice that such conflict exists. 180

The department shall issue or renew a license upon 181 (d) 182 receipt of the license fee and upon being satisfied that all standards required by ss. 402.301-402.319 have been met. A 183 184 license may be issued if all the screening materials have been 185 timely submitted; however, a license may not be issued or 186 renewed if any of the child care personnel at the applicant 187 facility or home have failed the screening required by ss. 402.305(2) and 402.3055. 188

189 Section 3. Section 402.309, Florida Statutes, is amended 190 to read:

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402.309 Provisional license or registration.--

192 The local licensing agency or the department, (1)whichever is authorized to license child care facilities in a 193 194 county, may issue a provisional license for child care 195 facilities, family day care homes, or large family child care 196 homes, or a provisional registration for family day care homes 197 to applicants for an initial a license or registration or to 198 licensees or registrants seeking a renewal who are unable to 199 meet conform to all the standards provided for in ss. 402.301-200 402.319.

### Page 7 of 13

HB 0819 2004 201 A No provisional license or registration may not be (2) 202 issued unless the operator or owner makes adequate provisions for the health and safety of the child. A provisional license 203 may be issued for a child care facility if all of the screening 204 205 materials have been timely submitted.  $\div$  however, A provisional 206 license or registration may not be issued unless the child care 207 facility, family day care home, or large family child care home 208 is in compliance with the requirements for screening of child care personnel in ss. 402.305, and 402.3055, 402.313, and 209 402.3131, respectively. 210 The provisional license or registration may not shall 211 (3) 212 in no event be issued for a period in excess of 6 months; 213 however, it may be renewed one time for a period not in excess 214 of 6 months under unusual circumstances beyond the control of 215 the applicant. The provisional license or registration may be 216 (4) 217 suspended or revoked if periodic inspection or review made by 218 the local licensing agency or the department indicates that 219 insufficient progress has been made toward compliance. 220 (5) The department shall adopt rules specifying the conditions and procedures under which a provisional license or 221 registration may be issued, suspended, or revoked. 222 Section 4. Section 402.310, Florida Statutes, is amended 223 224 to read: 402.310 Disciplinary actions; hearings upon denial, 225 suspension, or revocation of license or registration; 226 227 administrative fines.--228 (1)(a) The department or local licensing agency may 229 administer any of the following disciplinary sanctions for a Page 8 of 13

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|     | HB 0819 2004  |
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| 230 | violation of any provision of ss. 402.301-402.319, or rules               |
| 231 | adopted thereunder: deny, suspend, or revoke a license or                 |
| 232 | <u>1.</u> Impose an administrative fine not to exceed \$100 per           |
| 233 | violation, per day <del>, for the violation of any provision of ss.</del> |
| 234 | 402.301-402.319 or rules adopted thereunder. However, <u>if</u> where     |
| 235 | the violation could or does cause death or serious harm, the              |
| 236 | department or local licensing agency may impose an                        |
| 237 | administrative fine, not to exceed \$500 per violation per day <u>,</u>   |
| 238 | in addition to or in lieu of any other disciplinary action                |
| 239 | described in this section.  |
| 240 | 2. Convert a license or registration to probation status                  |
| 241 | and require the licensee or registrant to comply with the terms           |
| 242 | of probation. A probation-status license or registration may not          |
| 243 | be issued for a period in excess of 6 months and may not be               |
| 244 | renewed. A probation-status license or registration may be                |
| 245 | suspended or revoked if periodic inspection by the department or          |
| 246 | local licensing agency discloses that the probation-status                |
| 247 | licensee or registrant is not in compliance with the terms of             |
| 248 | probation or that the probation-status licensee or registrant is          |
| 249 | not making sufficient progress towards compliance with the                |
| 250 | provisions of ss. 402.301-402.319.  |
| 251 | 3. Deny, suspend, or revoke a license or registration.                    |
| 252 | (b) In determining the appropriate disciplinary action to                 |
| 253 | be taken for a violation as provided in paragraph (a), the                |
| 254 | following factors shall be considered:                                    |
| 255 | 1. The severity of the violation, including the                           |

255 1. The severity of the violation, including the 256 probability that death or serious harm to the health or safety 257 of any person will result or has resulted, the severity of the

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| 258 | HB 0819 2004 actual or potential harm, and the extent to which the provisions |
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| 259 | of ss. 402.301-402.319 have been violated.                                    |
| 260 | 2. Actions taken by the licensee or registrant to correct                     |
| 261 | the violation or to remedy complaints.  |
| 262 | 3. Any previous violations of the licensee or registrant.                     |
| 263 | (c) The department shall adopt rules to:                                      |
| 264 | 1. Establish the grounds under which the department may                       |
| 265 | deny, suspend, or revoke a license or registration or place a                 |
| 266 | licensee or registrant on probation status for violations of ss.              |
| 267 | 402.301-402.319.  |
| 268 | 2. Establish a uniform system of procedures to impose                         |
| 269 | disciplinary sanctions for violations of ss. 402.301-402-319.                 |
| 270 | The uniform system of procedures must provide for the consistent              |
| 271 | application of disciplinary actions across districts and a                    |
| 272 | progressively increasing level of penalties from predisciplinary              |
| 273 | actions, such as efforts to assist licensees or registrants to                |
| 274 | correct the statutory or regulatory violations, to severe                     |
| 275 | disciplinary sanctions for actions that jeopardize the health                 |
| 276 | and safety of children, such as for the deliberate misuse of                  |
| 277 | medications. The department shall implement this subparagraph on              |
| 278 | January 1, 2005, and the implementation is not contingent upon a              |
| 279 | specific appropriation.   |
| 280 | (d) The disciplinary sanctions set forth in this section                      |
| 281 | apply to licensed child care facilities, licensed large family                |
| 282 | child care homes, and licensed or registered family day care                  |
| 283 | homes.  |
| 284 | (2) When the department has reasonable cause to believe                       |
| 285 | that grounds <u>exist</u> for the denial, suspension, or revocation of        |
| 286 | a license or registration; the conversion of a license or                     |
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HB 0819

287 registration to probation status; or the imposition of an 288 administrative fine exist, it shall determine the matter in accordance with procedures prescribed in chapter 120. When the 289 290 local licensing agency has reasonable cause to believe that grounds exist for the denial, suspension, or revocation of a 291 license or registration; the conversion of a license or 292 registration to probation status; or the imposition of an 293 294 administrative fine exist, it shall notify the applicant, 295 registrant, or licensee in writing, stating the grounds upon 296 which the license or registration is being denied, suspended, or 297 revoked or an administrative fine is being imposed. If the 298 applicant, registrant, or licensee makes no written request for 299 a hearing to the local licensing agency within 15 days after 300 from receipt of the such notice, the license or registration 301 shall be deemed denied, suspended, or revoked; the license or 302 registration shall be converted to probation status; or an 303 administrative fine shall be imposed.

(3) If a request for a hearing is made to the local licensing agency, a hearing shall be held within 30 days and shall be conducted by an individual designated by the county commission.

308 (4) An applicant, registrant, or licensee shall have the 309 right to appeal a decision of the local licensing agency to a 310 representative of the department. Any required hearing shall be 311 held in the county in which the child care facility, family day 312 <u>care home, or large family child care home</u> is being operated or 313 is to be established. The hearing shall be conducted in 314 accordance with the provisions of chapter 120.

### Page 11 of 13

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HB 0819 2004 315 Section 5. Section 402.3105, Florida Statutes, is created 316 to read: 317 402.3105 Central database on violations, citations, and 318 penalties imposed against child care facilities, family day care 319 homes, and large family child care homes .--320 (1) The department, in consultation with the State Technology Office, shall establish and maintain a central 321 322 database to record and compile all information from the service 323 districts and local licensing agencies concerning violations, 324 citations, and penalties imposed against child care facilities, 325 family day care homes, and large family child care homes 326 regulated by or registered with the department or local 327 licensing agency. The department shall develop the central 328 database pursuant to chapter 282 and shall administer, operate, 329 and maintain the database following the policies and procedures 330 of the State Technology Office. 331 (2) The department shall retain information in the database in order to monitor and evaluate the consistency and 332 333 effectiveness of the service districts' and local licensing 334 agencies' investigations and the enforcement of compliance with licensing and registration requirements by child care 335 facilities, family day care homes, and large family child care 336 337 homes. The database must have the capability to produce 338 statistical reports of patterns of violations, citations, and penalties, including the classes and types of violations, and 339 340 any actions taken to suspend or revoke the license or 341 registration of a child care facility, family day care home, or 342 large family child care home.

|     | HB 0819 2004   |
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| 343 | (3) The central database shall be an informational               |
| 344 | resource for evaluating child care facilities, family day care   |
| 345 | homes, and large family child care homes for license or          |
| 346 | registration renewals but may not be used for employment         |
| 347 | screening. The database information is open to the public        |
| 348 | subject to the provisions of chapter 119.                        |
| 349 | (4) The department shall implement this section beginning        |
| 350 | on July 1, 2004, and the implementation is not contingent upon a |
| 351 | specific appropriation.  |
| 352 | Section 6. Paragraph (b) of subsection (1) of section            |
| 353 | 402.313 and paragraph (a) of subsection (1) of section 402.3131, |
| 354 | Florida Statutes, are repealed.                                  |
| 355 | Section 7. This act shall take effect July 1, 2004.              |