## CHAMBER ACTION

Senate

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Representatives Ausley, Kosmas, and Rich offered the following:

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## Amendment (with title amendment)

Remove everything after the enacting clause and insert:

Section 1. <u>Chapter 1014, Florida Statutes, shall be</u>

entitled "Early Learning" and shall consist of ss. 1014.01
1014.54.

Section 2. Part I of chapter 1014, Florida Statutes, shall be entitled "General Provisions" and shall consist of ss. 1014.01-1014.10.

Section 3. Section 1014.01, Florida Statutes, is created to read:

1014.01 Name.--Chapter 1014 shall be known as "Early Learning."

Section 4. Section 1014.02, Florida Statutes, is created to read:

- 1014.02 Definitions.--When used in this chapter and other sections of Florida Statutes referenced in this chapter, specific definitions shall be as follows:
- (1) "Child care center" means the type of early childhood education provider defined in s. 402.302.
  - (2) "Department" means the Department of Education.
- (3) "Director" means an onsite person ultimately responsible for the overall operation of a child care center or specialized child care center for mildly ill children, regardless of whether he or she is the owner of the center.
- (4) "Early childhood education" means child development or child care, that is provided for a period of less than 24 hours per day on a regular basis, and for which a payment of a fee or grant is made.
- (5) "Early childhood education provider" means a provider of early childhood education services. The term includes public and private providers, including child care centers, specialized child care centers for mildly ill children, family child care homes, large family child care homes, and informal providers, regardless of whether a provider is licensed, registered, exempt from licensure, or unregulated under s. 402.305.
- (6) "Early learning" means the enhancement of a child's ability to make age-appropriate progress in the development of language and cognitive capabilities, including early literacy skills, emotional, social, regulatory, and moral capacities, through education in basic skills, as part of an early learning program provided pursuant to this chapter.

- (7) "Early Learning Council" means the council established in s. 1014.41 to administer early childhood education programs and services, excluding voluntary universal prekindergarten, at the local level.
- (8) "Early learning funds" means all state and federal funds appropriated to the Department of Education for delivery and administration of early learning programs. Except as otherwise expressly provided by law, the term does not include funds provided for the Business Partnership for Early Learning under s. 1014.50.
- (9) "Early learning programs" means programs that provide state-funded services under this chapter, including early childhood education and the voluntary universal prekindergarten program.
- (10) "Family day care home" means the type of early childhood education provider defined in s. 402.302(7).
- (11) "Informal provider" means a service provider that is unregulated under part IV of this chapter and, accordingly, is not required to be licensed or registered under part IV of this chapter, and is not exempted from licensure pursuant to s.

  402.305. The term includes an arrangement in which early childhood education is provided by a relative of the child or by another unregulated caregiver, regardless of whether those services are provided in the child's residence or at another location.
- (12) "Kindergarten eligibility" means the age at which a child is eligible for admission to public kindergarten under s.1003.21(1)(a)2.

- (13) "Large family child care home" means the type of early childhood education provider defined in s. 402.302(8).
- (14) "Operator" means an onsite person ultimately responsible for the overall operation of a family child care home or large family child care home, regardless of whether he or she is the owner of the home.
- (15) "Owner" means the person who is licensed or registered to operate as an early childhood education provider.
- (16) "Payment certificate" means a "child care certificate" as defined in 45 C.F.R. s. 98.2.
- information system that allows a parent to enroll his or her child in early learning programs at various locations throughout the county or multicounty region served by an early learning council, that may allow a parent to enroll his or her child by telephone or through an Internet website, and that uses a unified waiting list to track eligible children waiting for enrollment in available early learning programs.
- (18) "Voluntary universal prekindergarten funds" means all state funds appropriated to the Department of Education for the voluntary universal prekindergarten program.
- (19) "Voluntary universal prekindergarten program" means the voluntary universal prekindergarten education program mandated by s.1(b) and (c), Article IX of the State constitution.
- (20) "Voluntary Universal prekindergarten provider" means a provider of the voluntary universal prekindergarten program.

  The term includes all providers that meet the criteria specified

- in s.1014.27 and have signed a funding agreement pursuant to s. 1014.28.
- Section 5. Section 1014.03, Florida Statutes, is created to read:
  - 1014.03 Governance; state and local.--
  - (1) STATE BOARD OF EDUCATION. --
  - (a) The State Board of Education is the chief implementing and coordinating body of public education in Florida, and it shall focus on high-level policy decisions. It has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of law conferring duties upon it for the improvement of early learning programs including the voluntary universal prekindergarten program. Except as otherwise provided herein, it may, as it finds appropriate, delegate its general powers to the Commissioner of Education or the directors of the divisions of the department.
  - (b) In order to ensure compliance, the State Board of Education shall have the authority to request and receive information, data, and reports from early learning councils and providers governed by this chapter.
  - 1. If an early learning council, a voluntary universal prekindergarten provider, or an early childhood education provider cannot satisfactorily document compliance, the State Board of Education may mandate compliance within a specified timeframe.
  - 2. If the State Board of Education determines that an early learning council, a voluntary universal prekindergarten provider, or an early childhood education provider is unwilling

- or unable to comply with law or state board rule within the specified time, the State Board of Education shall have the authority to initiate any of the following actions:
- a. Report to the Legislature that the early learning council, voluntary universal prekindergarten provider, or an early childhood education provider has been unwilling or unable to comply with law or state board rule and recommend action to be taken by the Legislature.
- b. Withhold the transfer of state funds, discretionary grant funds, or any other funds specified as eligible for this purpose by the Legislature until the early learning council, voluntary universal prekindergarten provider, or an early childhood education provider complies with the law or state board rule.
- c. Require monthly or periodic reporting on the situation related to noncompliance until it is remedied.
- (c) The State Board of Education shall ensure that administrative costs associated with delivering early childhood education programs and services during fiscal year 2004-2005 do not exceed administrative costs associated with delivering those programs and services during fiscal year 2003-2004.
- (d) The State Board of Education may adopt rules pursuant to ss. 120.536(1) and 120.54 necessary for the implementation of this section.
- (2) EARLY LEARNING ADVISORY COUNCIL. -- The Early Learning Advisory Council shall be responsible for the activities prescribed in s. 1014.05.

	(3)	DEPARTMENT	OF	EDUCATIONThe	Department	of	Education
shal	l be	responsible	for	c:			

- (a) Developing standards for all early learning programs.
- (b) Facilitating the process by which early learning instructional personnel meet minimum training standards as specified in s. 1014.07.
- (c) Providing technical assistance to early learning councils and all providers.
- (d) Monitoring early learning councils and providers to ensure compliance with all applicable laws and rules.
- (e) Creating and implementing a consumer education and protection program as specified in s. 1014.43.
- (f) Providing or securing provision of services and functions necessary for effective and efficient implementation of this chapter.
- (4) COMMISSIONER OF EDUCATION.--The Commissioner of Education is authorized to suspend or prohibit an eligible voluntary universal prekindergarten provider or early childhood education provider from participation in publicly-funded early learning programs and to take other action as necessary to ensure compliance with program provider eligibility.
- (a) The Commissioner of Education may investigate

  allegations of noncompliance with law or state board rule and

  may determine probable cause.
- (b) The Commissioner of Education shall report to the State Board of Education noncompliance with law or state board rule.
- (c) In addition, the Commissioner of Education shall: 854129

- 1. Oversee the compliance of the Division of Early

  Learning and early learning councils with curriculum standards

  defined in s. 1014.47 and state board rules.
- 2. Oversee the evaluation and accountability components of the programs as defined in s.1014.07 and state board rule.
- (5) DIVISION OF EARLY LEARNING. -- The Division of Early Learning shall be responsible for the administration of early learning programs. The division shall issue fiscal and policy guidance to early learning councils including standard contract and voucher agreement language. In addition, the division is responsible for issuing guidance to early learning councils regarding payment rates, parent fees, and other matters related the early learning program.
- (a) Pursuant to federal regulations, the division shall ensure that no more than 5 percent of aggregate funds in each fiscal year is expended for administrative activities. The division shall work with subrecipients to properly classify and capture expenditures as direct, non-direct and administrative.
- (b) The division shall establish and maintain contracting, payment and reporting systems that provide timely information to the Legislature including, but not limited to, information about expenditures and numbers of children served.
- (c) The division shall maintain a list of providers of publicly funded early learning programs.
- (d) The division shall implement audit procedures to ensure that providers have accurately been designated as eligible to provide the voluntary universal prekindergarten program.

- (e) In an effort to provide for the efficient use of program funding, the division shall fully utilize federal funds, as well as state and local matching funds.
- (f) The division shall be responsible to ensure that federal and state funds are used in compliance with laws, regulations, and contracts or grant agreements and that performance goals are achieved.
- (g) The division shall be responsible for developing and distributing information about best practices for effective and cost efficient service delivery and management of early learning programs.
- (h) The division shall establish a means by which the public can provide comments and recommendations for the successful implementation of the voluntary universal prekindergarten program.
- (i) The division shall provide means by which individuals may notify the Department of Education of any provider that may be in violation of state laws or rules relating to the voluntary universal prekindergarten program.
- (j) The division shall ensure that the early childhood education and voluntary universal prekindergarten programs are delivered as a continuum of services for children ages birth to 5 and that effective mechanisms and procedures for coordination between the programs are implemented throughout the state.
- Section 6. Section 20.15, Florida Statutes, is amended to read:
- 237 20.15 Department of Education.—There is created a Department of Education.

- (1) STATE BOARD OF EDUCATION.--In accordance with s. 2, Art. IX of the State Constitution, the State Board of Education is a body corporate and must supervise the system of free public education as is provided by law. The State Board of Education is the head of the Department of Education.
- (2) COMMISSIONER OF EDUCATION.--The Commissioner of Education is appointed by the State Board of Education and serves as the Executive Director of the Department of Education.
- (3) DIVISIONS.--The following divisions of the Department of Education are established:
  - (a) Division of Community Colleges.
  - (b) Division of Public Schools.
  - (c) Division of Colleges and Universities.
  - (d) Division of Vocational Rehabilitation.
  - (e) Division of Blind Services.
  - (f) Division of Early Learning.
- (4) DIRECTORS.--The directors of all divisions shall be appointed by the commissioner subject to approval by the state board.
- (5) POWERS AND DUTIES.--The State Board of Education and the Commissioner of Education shall assign to the divisions such powers, duties, responsibilities, and functions as are necessary to ensure the greatest possible coordination, efficiency, and effectiveness of education for students in K-20 education.
- (6) COUNCILS AND COMMITTEES.--Notwithstanding anything contained in law to the contrary, the commissioner shall appoint all members of all councils and committees of the Department of Education, except the Commission for Independent Education, and

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- the Education Practices Commission, and the Early Learning
  Advisory Council.
  - (7) BOARDS.--Notwithstanding anything contained in law to the contrary, all members of the university and community college boards of trustees must be appointed according to chapter 1001.
- Section 7. Section 20.50, Florida Statutes, is amended to read:
  - 20.50 Agency for Workforce Innovation.—There is created the Agency for Workforce Innovation within the Department of Management Services. The agency shall be a separate budget entity, and the director of the agency shall be the agency head for all purposes. The agency shall not be subject to control, supervision, or direction by the Department of Management Services in any manner, including, but not limited to, personnel, purchasing, transactions involving real or personal property, and budgetary matters.
  - (1) The Agency for Workforce Innovation shall ensure that the state appropriately administers federal and state workforce funding by administering plans and policies of Workforce Florida, Inc., under contract with Workforce Florida, Inc. The operating budget and midyear amendments thereto must be part of such contract.
  - (a) All program and fiscal instructions to regional workforce boards shall emanate from the agency pursuant to plans and policies of Workforce Florida, Inc. Workforce Florida, Inc., shall be responsible for all policy directions to the regional boards.

- (b) Unless otherwise provided by agreement with Workforce Florida, Inc., administrative and personnel policies of the Agency for Workforce Innovation shall apply.
- The Agency for Workforce Innovation shall be the designated administrative agency for receipt of federal workforce development grants and other federal funds, and shall carry out the duties and responsibilities assigned by the Governor under each federal grant assigned to the agency. The agency shall be a separate budget entity and shall expend each revenue source as provided by federal and state law and as provided in plans developed by and agreements with Workforce Florida, Inc. The agency shall prepare and submit as a separate budget entity a unified budget request for workforce development, in accordance with chapter 216 for, and in conjunction with, Workforce Florida, Inc., and its board. The head of the agency is the director of Workforce Innovation, who shall be appointed by the Governor. Accountability and reporting functions of the agency shall be administered by the director or his or her designee. Included in these functions are budget management, financial management, audit, performance management standards and controls, assessing outcomes of service delivery, and financial administration of workforce programs pursuant to s. 445.004(5) and (9). Within the agency's overall organizational structure, the agency shall include the following offices which shall have the specified responsibilities:
- (a) The Office of Workforce Services shall administer the unemployment compensation program, the Rapid Response program, the Work Opportunity Tax Credit program, the Alien Labor

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Certification program, and any other programs that are delivered directly by agency staff rather than through the one-stop delivery system. The office shall be directed by the Deputy Director for Workforce Services, who shall be appointed by and serve at the pleasure of the director.

- (b) The Office of Program Support and Accountability shall administer state merit system program staff within the workforce service delivery system, pursuant to policies of Workforce Florida, Inc. The office shall be responsible for delivering services through the one-stop delivery system and for ensuring that participants in welfare transition programs receive case management services, diversion assistance, support services, including subsidized child care and transportation services, Medicaid services, and transition assistance to enable them to succeed in the workforce. The office shall also be responsible for program quality assurance, grants and contract management, contracting, financial management, and reporting. The office shall be directed by the Deputy Director for Program Support and Accountability, who shall be appointed by and serve at the pleasure of the director. The office shall be responsible for:
- 1. Establishing monitoring, quality assurance, and quality improvement systems that routinely assess the quality and effectiveness of contracted programs and services.
- 2. Annual review of each regional workforce board and administrative entity to ensure adequate systems of reporting and control are in place, and monitoring, quality assurance, and quality improvement activities are conducted routinely, and corrective action is taken to eliminate deficiencies.

- (c) The Office of Agency Support Services shall be responsible for procurement, human resource services, and information services including delivering information on labor markets, employment, occupations, and performance, and shall implement and maintain information systems that are required for the effective operation of the one-stop delivery system and the school readiness services system, including, but not limited to, those systems described in s. 445.009. The office will be under the direction of the Deputy Director for Agency Support Services, who shall be appointed by and serve at the pleasure of the director. The office shall be responsible for establishing:
- 1. Information systems and controls that report reliable, timely and accurate fiscal and performance data for assessing outcomes, service delivery, and financial administration of workforce programs pursuant to s. 445.004(5) and (9).
- 2. Information systems that support service integration and case management by providing for case tracking for participants in welfare transition programs.
- 3. Information systems that support school readiness services.
- (d) The Unemployment Appeals Commission, authorized by s. 443.012, shall not be subject to the control, supervision, or direction by the Agency for Workforce Innovation in the performance of its powers and duties but shall receive any and all support and assistance from the agency that may be required for the performance of its duties.
- (3) The Agency for Workforce Innovation shall serve as the designated agency for purposes of each federal workforce

379 development grant assigned to it for administration. The agency 380 shall carry out the duties assigned to it by the Governor, under the terms and conditions of each grant. The agency shall have 381 382 the level of authority and autonomy necessary to be the 383 designated recipient of each federal grant assigned to it, and 384 shall disperse such grants pursuant to the plans and policies of 385 Workforce Florida, Inc. The director may, upon delegation from the Governor and pursuant to agreement with Workforce Florida, 386 387 Inc., sign contracts, grants, and other instruments as necessary 388 to execute functions assigned to the agency. Notwithstanding 389 other provisions of law, the following federal grants and other 390 funds are assigned for administration to the Agency for 391 Workforce Innovation:

- (a) Programs authorized under Title I of the Workforce Investment Act of 1998, Pub. L. No. 105-220, except for programs funded directly by the United States Department of Labor under Title I, s. 167.
- (b) Programs authorized under the Wagner-Peyser Act of 1933, as amended, 29 U.S.C. ss. 49 et seq.
- (c) Welfare-to-work grants administered by the United States Department of Labor under Title IV, s. 403, of the Social Security Act, as amended.
- (d) Activities authorized under Title II of the Trade Act of 1974, as amended, 2 U.S.C. ss. 2271 et seq., and the Trade Adjustment Assistance Program.
- (e) Activities authorized under chapter 41 of Title 38 U.S.C., including job counseling, training, and placement for veterans.

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- (f) Employment and training activities carried out under the Community Services Block Grant Act, 42 U.S.C. ss. 9901 et seq.
- (g) Employment and training activities carried out under funds awarded to this state by the United States Department of Housing and Urban Development.
- (h) Designated state and local program expenditures under part A of Title IV of the Social Security Act for welfare transition workforce services associated with the Temporary Assistance for Needy Families Program.
- (i) Programs authorized under the National and Community Service Act of 1990, 42 U.S.C. ss. 12501 et seq., and the Service-America programs, the National Service Trust programs, the Civilian Community Corps, the Corporation for National and Community Service, the American Conservation and Youth Service Corps, and the Points of Light Foundation programs, if such programs are awarded to the state.
- (j) The Unemployment Compensation program provided pursuant to chapter 443.
- (k) Other programs funded by federal or state appropriations, as determined by the Legislature in the General Appropriations Act or by law.
- (4) The Agency for Workforce Innovation shall provide or contract for training for employees of administrative entities and case managers of any contracted providers to ensure they have the necessary competencies and skills to provide adequate administrative oversight and delivery of the full array of

client services pursuant to s. 445.004(5)(b). Training requirements include, but are not limited to:

- (a) Minimum skills, knowledge, and abilities required for each classification of program personnel utilized in the regional workforce boards' service delivery plans.
- (b) Minimum requirements for development of a regional workforce board supported personnel training plan to include preservice and inservice components.
- (c) Specifications or criteria under which any regional workforce board may award bonus points or otherwise give preference to competitive service provider applications that provide minimum criteria for assuring competent case management, including, but not limited to, maximum caseload per case manager, current staff turnover rate, minimum educational or work experience requirements, and a differentiated compensation plan based on the competency levels of personnel.
- (d) Minimum skills, knowledge, and abilities required for contract management, including budgeting, expenditure, and performance information related to service delivery and financial administration, monitoring, quality assurance and improvement, and standards of conduct for employees of regional workforce boards and administrative entities specifically related to carrying out contracting responsibilities.
- Section 8. <u>Sections 402.26, 402.301, 402.3016, 402.302, 402.30501, 402.3135, 402.3145, 411.01, and 411.012, Florida</u>
  Statutes, are repealed.
- Section 9. Section 1014.04, Florida Statutes is created to read:

462	1014.04 Early Learning Advisory Council
463	(1) The Governor shall appoint an Early Learning Advisory
464	Council to advise the Commissioner of Education concerning
465	implementation of the voluntary universal prekindergarten
466	program, transition of school readiness programs to the
467	Department of Education, and operation of early learning
468	programs.
469	(2) The Early Learning Advisory Council shall include, at
470	a minimum, the following members:
471	(a) A representative of private for-profit early childhood
472	education providers;
473	(b) A representative of faith-based early childhood
474	education providers;
475	(c) A Head Start service provider;
476	(d) A representative of a program for prekindergarten
477	programs for children with disabilities under the Individuals
478	with Disabilities Education Act;
479	(e) A representative of not-for-profit early childhood
480	education providers;
481	(f) A public school superintendent;
482	(g) The chair of an early learning council;
483	(h) The chair of the Business Partnership for Early
484	Learning;
485	(i) The chair of a local Children's Services Council or
486	its equivalent;
487	(j) A parent of a child who is enrolled in a publicly-
488	<pre>funded early learning program;</pre>
489	(k) A representative of family child care homes; and

- (1) A minimum of four representatives of the private business community who do not derive their income from the delivery of early childhood education.
- (3) The members must be geographically and demographically representative of the state. The governor may appoint additional members to ensure balanced representation.
- (4) Members are subject to the ethics provisions in part III of chapter 112.
- (5) Members shall serve 3-year terms, except that half of the members shall have initial appointments of 2 years. Members may be reappointed for one additional 3-year term.
- (6) Members shall serve without compensation but are entitled to reimbursement for per diem and travel expenses incurred in the performance of their duties as provided in s.

  112.061, and reimbursement for other reasonable, necessary, and actual expenses.
- Section 10. Section 1014.05, Florida Statutes, is created to read:
- 1014.05 Parental involvement.--The involvement of parents is critical to a child's readiness to learn; therefore, nothing in this chapter shall be construed to limit the role of a child's parents as their first teacher.
- (1) To provide opportunities for effective parental involvement, early learning councils shall ensure that information is made available to parents to enable them to make informed choices about their child's participation in early learning programs, including:

- (a) Information required by s. 402.3125 regarding the licensure of child care centers and family child care homes;
- (b) Related community resources available to meet the parent's and child's needs; and
- (c) The requirements of the consumer protection system for the voluntary universal prekindergarten program, pursuant to s.1014.22.
- (2) Parents are expected to be active participants in the early learning program in which they enroll their child. Early learning program providers must ensure that opportunities are made available for parents to support their child in developing literacy skills and achieving other early learning objectives.
- Section 11. Section 1014.06, Florida Statutes, is created to read:
  - 1014.06 Early learning personnel; training requirements.--
- (1) The State Board of Education shall adopt rules prescribing minimum standards for the training of early learning personnel. These standards shall ensure that each of the following early learning personnel successfully completes an approved introductory course in early childhood education, as evidenced by passage of a competency examination:
- (a) Directors and other early childhood education personnel of child care centers.
- (b) Directors and other early childhood education personnel of specialized child care centers for mildly ill children.
  - (c) Operators of family child care homes.
- (d) Operators of large family child care homes.

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These minimum training standards do not apply to certain occasional or part-time support staff, including, but not limited to, swimming instructors, piano teachers, dance instructors, and gymnastics instructors. Universities, community colleges, school districts, and private providers are authorized to coordinate or provide this training.

- (2) The department shall grant exemptions from all or a portion of the required training to a director or other early childhood education personnel of a child care center, of a specialized child care center for mildly ill children, of a large family child care home, or of a family child care home, based upon educational credentials or passage of competency examinations. A director or other early childhood education personnel of a child care center, or of a specialized child care center for mildly ill children, of a large family child care home or of a family child care home, who possesses a 2-year degree or higher that includes 6 college credit hours in early child development or child growth and development, or a child development associate credential, an equivalent state-approved child development associate credential, or a child development associate waiver certificate shall be automatically exempted from the training requirements in paragraph (3)(b), paragraph (3)(d), and paragraph (3)(e).
- (3) The introductory course for directors and other early childhood education personnel of child care centers and specialized child care centers for mildly ill children, and for operators of large family child care homes, shall be 45 clock

- hours. The introductory course for operators of family child
  care homes shall be 30 clock hours. Each approved introductory
  course must cover at least the following topic areas:
  - (a) State and local rules and regulations governing early learning programs.
    - (b) Health, safety, and nutrition.
    - (c) Identifying and reporting of child abuse and neglect.
  - (d) Early learning, including typical and atypical language, cognitive, motor, social, and self-help skills development.
  - (e) Observation of developmental behaviors, including the use of a checklist or other similar observation tools and techniques to determine the child's developmental age level.
  - (f) Early literacy and language development of children from birth to 5 years of age.
  - (g) Other specialized areas as determined by the State

    Board of Education. For directors and early childhood education

    personnel of child care centers and specialized child care

    centers for mildly ill children, these specialized topic areas

    must also include computer technology for professional and

    classroom use.
  - (h) The introductory course for directors and early education personnel of child care centers, and of specialized child care centers for mildly ill children, shall stress, to the maximum extent practicable, an interdisciplinary approach to the study of children.
  - (4)(a) Each operator of a family child care home must successfully complete the training required under this section,

as evidenced by passage of the competency examination, before providing early learning programs to a child.

- (b) Each director or other early childhood education personnel of a child care center or specialized child care center for mildly ill children, and each operator of a large family child care home, must:
- 1. Begin training to meet the training requirements within 90 days after initial employment within the early learning field in this state; and
- 2. Successfully complete the training required under this section, as evidenced by passage of the competency examination, within 1 year after the date on which the training begins.
- (5)(a) In order to further their early learning programs and, if appropriate, administrative skills, each director, operator, or other early childhood education personnel required to be trained under this section who has fulfilled the requirements for the introductory training, must annually complete an additional 1 continuing education unit of approved inservice training, or 10 clock hours of equivalent training, as determined by the State Board of Education.
- (b) Each director, operator, or early childhood education personnel required to be trained under this section must complete 0.5 continuing education units of approved training or 5 clock hours of equivalent training, as determined by the department, in early literacy and language development of children from birth to 5 years of age.
- Section 12. Section 1014.061, Florida Statutes, is created to read:

1014.061 Child development associate and child development associate equivalent curriculum.--

- (1) The Department of Education shall conduct a program review of all currently approved child development associate and child development associate equivalent educational programs and any corresponding state requirements in order to assess the curriculum and testing requirements and to develop methods for the improvement of these requirements and procedures. The evaluation shall be conducted every 3 years. The evaluation shall include, but not be limited to, a determination of the accessibility, quality, scope, and sources of current training; a determination of the need for specialty training; and a determination of ways to increase inservice training and ways to increase the accessibility, quality, and cost-effectiveness of current and proposed training.
- (2) The State Board of Education shall establish rules identifying curriculum standards for the approval of child development associate and child development associate equivalent programs, and for the renewal of the child development associate or child development associate equivalent credential. The curriculum standards for the child development associate equivalent shall include a requirement for successful completion of a competency based examination for which a professional certificate will be awarded. The curriculum standards and the renewal requirement for the equivalent state-approved child development associate credential shall include literacy education, effective practices for increasing parental involvement, and strategies to meet the needs of non-English-

- speaking children and children with disabilities. Universities, community colleges, school districts, and private providers are authorized to deliver training for professional development.
- Section 13. Section 1014.062, Florida Statutes, is created to read:
- 1014.062 Trainer qualifications.--Early learning
  professionals teaching an approved 45 clock-hour introductory
  course, a child development associate credential, or an
  equivalent state-approved child development associate credential
  shall meet the following qualifications at a minimum:
  - (1) Be at least 21 years old.
- (2) Complete the training course developed by the Department of Education.
- (3) Meet one of the following educational and experiential credentials verified by the training coordinating agency:
- <u>a. Four-year college degree or higher with 6 college</u>

  <u>credit hours in early childhood education, plus 480 hours</u>

  <u>experience in a child care setting serving children ages birth</u>

  through 5 years of age or a teaching certificate.
- b. A.S. or A.A. degree in child development, plus 480 hours experience in a child care setting serving children birth through five years of age.
- c. Associate degree with 6 college credit hours in early childhood education, plus 960 hours experience in a child care setting serving children birth through five years of age.
- Section 14. Section 1014.063, Florida Statutes, is created to read:

department shall conduct an evaluation of training requirements and testing procedures for early learning personnel in order to assess the status of this training and testing and to develop methods for improving these requirements and procedures. The evaluation shall be conducted every 3 years and shall include, but not be limited to, a determination of the accessibility, quality, scope, and sources of current training; a determination of the need for specialty training; and a determination of ways to increase inservice training and accessibility, quality, and cost-effectiveness of current and proposed training.

Section 15. Section 1014.064, Florida Statutes, is created to read:

1014.064 Articulation. -- The State Board of Education shall development guidelines for the articulation required in this subsection which maximize local flexibility in developing interinstitutional articulation agreements while assuring students in the field of early learning the ability to proceed toward their higher educational and professional objectives. The State Board of Education shall establish in rule a statewide articulation agreement in which:

introductory course shall reduce the number of hours required for the equivalent state-approved child development associate credential by 45 hours. The specific competencies into which the hours articulate shall be determined by the State Board of Education.

- (2) Successful completion of a child development associate credential or an equivalent state-approved child development associate credential shall articulate into a minimum of 12 community college credit hours in early childhood education. The specific courses into which the credits articulate shall be determined by the local community college.
- (3) Successful completion of the early childhood education

  Associate Degree shall articulate into the appropriate state

  university baccalaureate degree program.

Section 16. Section 1014.065, Florida Statutes, is created to read:

## 1014.065 Experience credit. --

- (1) The State Board of Education shall develop, in rule, a process by which early learning personnel who have completed the introductory training program prior to June 30, 1999, and who have been employed no less than 5 years as early childhood education personnel may have an opportunity to earn an equivalent state-approved child development associate credential. The process should, at a minimum, include:
- (a) A procedure for application and determination of eligibility.
- (b) A method of measuring competency that shall include observation of the applicant in an early learning setting by a qualified observer and successful completion of the child development associate equivalent competency based examination.
- (2) This subsection shall expire on June 30, 2009, unless reenacted by the Legislature.

Section 17. Section 402.3017, Florida Statutes, is transferred, renumbered as section 1014.07, Florida Statutes, and amended to read:

1014.07 402.3017 <u>Early learning quality initiatives</u>

Teacher Education and Compensation Helps (TEACH) <u>Early Childhood</u>

Project scholarship program.--

(1) The Legislature finds that the level of early child care teacher education and training is a key predictor for determining program quality. The Legislature also finds that low wages for child care workers prevent many from obtaining increased training and education and contribute to high turnover rates. The Legislature therefore, intends to help fund a program which links teacher training and education to compensation and commitment to the field of child care.

(1)(2) The department may Department of Children and Family Services is authorized to contract for the administration of the Teacher Education and Compensation Helps (TEACH) Early Childhood Project. The project shall be based on its national model and shall provide scholarship program, which provides educational scholarships to caregivers and administrators of early childhood programs, family day care homes, and large family early childhood education personnel child care homes.

(2) The department may contract for the administration of the Home Instruction for Parents of Preschool Youngsters (HIPPY) program. The program shall be based on its national model and shall encourage parental involvement in early learning programs by providing parents with assistance in preparing their children for school.

- 766 (3) The department may shall adopt rules under s.

  767 120.536(1) and s. 120.54 as necessary to administer implement

  768 this section.
  - (4) For the 2003-2004 fiscal year only, the Agency for Workforce Innovation shall administer this section. This subsection expires July 1, 2004.
- 772 Section 18. Section 1014.08, Florida Statutes, is created 773 to read:
  - 1014.08 Accountability.--
  - (1) LEGISLATIVE INTENT.--It is the intent of the Legislature that:
  - (a) The performance accountability system implemented to assess the effectiveness of Florida's publicly-funded early learning programs, including the voluntary universal prekindergarten program, must provide answers to the following questions:
  - 1. What is the public receiving in return for funds it invests in early learning programs?
  - 2. How effective are the early learning programs and providers in preparing children to be "ready" for kindergarten?
  - 3. How effective and efficient are the local early learning councils in meeting performance standards established by the State Board of Education?
  - 4. How effective and efficient are the State Board of Education and Commissioner of Education in administering and supporting early learning programs?
- 792 (b) The early learning performance accountability system
  793 shall be established as a single, unified accountability system

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- with multiple components including, but not limited to, measures of a child's readiness for kindergarten; program effectiveness including effectiveness of the voluntary universal prekindergarten program; effectiveness of the Department of Education, early learning councils, and early learning providers; and return on investment. The State Board of Education shall be responsible for maintaining a comprehensive early learning performance accountability system.
  - (c) The State Board of Education shall recommend to the Legislature, no later than January 2005, early learning performance measures and standards including the components identified in subsection (1)(a).
  - (d) The Legislature must adopt early learning performance measures and standards no later than June 2005. The measures and standards adopted by the Legislature shall provide Floridians with information on what the public is receiving in return for the funds it invests in early learning programs and answer the other questions identified in subsection (1)(a).
  - (e) Each early learning council must conduct an annual evaluation of the effectiveness of its early childhood education programs. The results of the evaluations shall be submitted in the manner prescribed by the Department of Education and made available to the public upon request. This evaluation shall include components prescribed by the State Board of Education and, at a minimum, measures of the following:
  - 1. The children's achievement as measured by ageappropriate assessments upon entry into the program and upon
    completion of the program; and

- 2. The children's readiness for kindergarten as measured by the instrument adopted by the State Board of Education to assess the school readiness of all children entering kindergarten.
  - (2) MISSION, GOALS, PERFORMANCE MEASURES. --
- (a) The mission of early learning programs is to provide the elements necessary to prepare children for school, including health screening and referral, a developmentally appropriate educational program, and opportunities for parental involvement.

  The purpose of the early learning programs is to assist local communities in implementing programs that will enable all children in the community to be prepared for success in school.
- (b) The State Board of Education shall adopt guiding principles for establishing state, early learning councils, and provider standards and measures.
- (c) The Department of Education shall recommend to the State Board of Education an early learning accountability system that determines the efficiency and effectiveness of publicly-funded early learning programs. The Department of Education shall consult with early learning stakeholders in the development of its recommendations.
- (d) The State Board of Education shall maintain an accountability system that measures the following goals:
  - 1. Children's preparedness to enter kindergarten,
- 2. Children's acquisition of early literacy skills needed to become successful readers,
  - 3. Parental involvement opportunities provided,

- 4. Community partnerships leveraged to meet the needs of children, and
  - 5. Assistance to working families.
- (3) SYSTEM WIDE DATA COLLECTION.--Early learning councils and state funded providers shall maintain information systems that will provide the State Board of Education and the Legislature with information and reports necessary to address the specifications of the accountability system. The State Board of Education shall determine the standards for the required data.
- (4) RULES.--The State Board of Education shall adopt rules pursuant to ss. 120.536(1) and 120.54 necessary for the implementation of this section.

Section 19. Section 411.0105, Florida Statutes, is transferred, renumbered as section 1014.09, Florida Statutes, and amended to read:

1014.09 411.0105 Federal Early Learning Opportunities Act and Even Start Family Literacy Programs; lead agency responsibilities.—The Governor may designate the Department of Education as the lead agency for purposes of administration of the federal Child Care and Development Fund, 45 C.F.R. parts 98 and 99, and the federal Early Learning Opportunities Act, 20 U.S.C. ss. 9401-9413. If designated as the lead agency, the department must comply with the lead agency responsibilities under federal law.

Section 20. Section 1014.10, Florida Statutes is created to read:

- 1014.10 Conflicting provisions.--If a conflicting provision exists between this chapter and federal requirements, the federal requirements shall control.
- Section 21. Part II of chapter 1014, Florida Statutes, shall be entitled "Voluntary universal prekindergarten program" and shall consist of ss. 1014.20-1014.32.
  - Section 22. 1014.20 Legislative intent.--
- (1) The voluntary universal prekindergarten program shall provide a high-quality prekindergarten learning opportunity that is voluntary and free for every child in Florida who is 4 years of age.
- (2) The program must be organized, designed and delivered in accordance with sections 1(b) and (c), Article IX, of the State Constitution.
- (3) It is the goal of the Legislature that 100% of the children that participate in the voluntary universal prekindergarten program are assessed as "ready" upon entering kindergarten.
- (4) The Legislature recognizes that high-quality voluntary universal prekindergarten increases children's chances of achieving future educational success and becoming productive members of society. It is the intent of the Legislature that such programs be developmentally appropriate, serve as preventive measures for children at risk of future school failure, enhance the educational readiness of all children, and support family education and the involvement of parents in their child's educational progress. The voluntary universal prekindergarten program shall provide the elements necessary to

- prepare children for school including, but not limited to,
  health screening and referral, a developmentally appropriate
  educational program, and opportunities for parental involvement
  in the program.
- relationship between the skill and preparation of early learning staff and educational outcomes of children in early learning programs. To improve educational outcomes, it is the goal of the Legislature that all early learning staff continually improve their skill and preparation through education and training so that in 5 years, at least one staff member in each classroom will have an associate's degree in the field of early childhood education or child development and in eight years, at least one staff member in each classroom will have a bachelor's degree in the field of early childhood education or child development.
- (6) It is the intent of the Legislature that the prekindergarten program exist not as an isolated program, but build upon existing services and work in cooperation with other programs for young children.

Section 23. Section 1014.21, Florida Statutes, is created to read:

- 1014.21 Parental rights, choices, and responsibilities.--
- (1) The voluntary universal prekindergarten program is expected to assist and support parents in fulfilling their role as their child's first teachers. To that end, parental involvement in the program will be characterized by respectful partnerships between parents and staff and sensitivity to cultural diversity and language.

- (2) Parents must be provided information necessary to make an informed choice among available prekindergarten program sites and providers.
- (3) Each voluntary universal prekindergarten service provider should have strong expectations of parental involvement and encourage parents to be involved in getting their children ready for school.
- (4) Parents should receive periodic assessments of child progress and developmental and educational needs. When necessary and appropriate, parents should be offered assistance in interpreting assessment information and in accessing resources to address their child's needs.
- (5) The universal prekindergarten program is voluntary, and parents who exercise the option to have their four-year-old child participate have the responsibility to ensure that the child experiences a high-quality learning opportunity. In selecting a voluntary universal prekindergarten service provider, the parent or guardian should:
- (a) Be aware of the range of eligible public, private, and faith-based programs;
- (b) Verify that providers meet all program eligibility requirements pursuant to this act;
- (c) Review program performance data that may include performance of children who have been served by the provider on the required school readiness screening administered upon entry into public kindergarten and other program evaluations;
  - (d) Verify that the provider's license is current;

- (e) Talk with other parents about their child's experience with the provider; and
- (f) Select the provider that is most appropriate for the child, based on such considerations as quality of the physical learning environment (facilities, equipment, materials); regular periodic assessments of child progress and developmental and educational needs; literacy-focused curricula and learning experiences; sensitivity to cultural diversity; recognition of children's individual needs and rates of learning; the parental visitation policy; meaningful opportunities for parent involvement, education, and enrichment; respect for the role of the parent as the child's first and most vital teacher; establishment of a partnership between parents and staff in the child's program; opportunities for parents to grow with their child and develop parenting skills; and availability of a variety of resources and services for parents and families.

Section 24. Section 1014.22, Florida Statutes, is created to read:

1014.22 Consumer protection; Department of Education, parents, and guardians.—Parents are responsible for making informed choices about whether their child should participate in the voluntary universal prekindergarten program and, if they decide to participate in the program, selecting the provider best suited to meet their child's needs. The state serves a number of important roles in providing consumer protection for participants in the voluntary universal prekindergarten program such as prescribing program provider eligibility criteria (including fiscal soundness, staff credential requirements,

approved curriculum, program length and child to staff ratio),
maintaining a comprehensive public accountability system,
funding the program and infrastructure, research and
development, and disseminating information.

- implement a consumer education and protection program that strengthens the delivery system. The goal of the program is to empower families and guardians to make informed decisions about participation in the voluntary universal prekindergarten program. The program shall include a variety of strategies that, at a minimum, communicate the purpose of the program, the characteristics of a high quality program, application information, and program eligibility criteria.
- (b) The Department of Education shall establish a tollfree hotline and Internet website to answer questions and
  provide information regarding the voluntary universal
  prekindergarten program. This hotline shall be separate but
  should be accessible from the single point of entry system. The
  statewide resource and referral system provided pursuant to s.
  1014.48 shall also include information about voluntary
  prekindergarten programs and providers.
- (2)(a) Each provider must communicate objective information about its program(s) to parents who wish to participate in the voluntary prekindergarten education program.
- (b) Participating providers must provide evidence on an annual basis that they meet all program eligibility criteria specified in s. 1014.27.

Section 25. Section 1014.23, Florida Statutes, is created to read:

# 1014.23 Service delivery and design. --

- (1) The voluntary universal prekindergarten program will be delivered through a diverse network of high quality private not-for-profit, private for-profit, faith-based, and public providers. This diversity is necessary to support parental choice and maximize use of existing program capacity and community resources.
- (2) The department will encourage and support partnerships among early learning councils, local governments, community and faith-based organizations, private schools and early learning providers, public schools, and businesses to ensure that the capacity of high quality services is adequate to meet anticipated demand for voluntary universal prekindergarten.

Section 26. Section 1014.24, Florida Statutes, is created to read:

### 1014.24 Community partnerships.--

- (1) Physical, behavioral, and developmental needs of children enrolled in the voluntary universal prekindergarten program will be addressed through coordination with and referral to other local and state agencies or community-based partnerships.
- (2) Each provider must implement processes for referring children who need additional support services to appropriate community service providers including, but not limited to, public health departments, providers of early intervention services, and publicly funded providers of behavioral or

- developmental services. The statewide resource and referral

  system provided pursuant to s. 1014.48 shall include guidelines

  and procedures for referring children for support services.
  - (3) The application used by parents for voluntary universal prekindergarten program enrollment must include an inventory of their child's needs and service history so that program service providers can identify referral needs.
  - Section 27. Section 1014.25, Florida Statutes, is created to read:
    - 1014.25 Eligibility and application for services. --
  - (1) Children who are residents of Florida and have attained the age of 4 years on or before September 1 of the school year are eligible for admission to the voluntary universal prekindergarten education program for that school year.
  - (2) Prior to the beginning of the school year, parents will be given an opportunity to submit an application for voluntary universal prekindergarten program admission for each eligible child.
  - (3) The State Board of Education shall establish by rule the procedures for application including, but not limited to, the following:
    - (a) The application form;
    - (b) The application time period; and
    - (c) Processes and procedures.
- 1067 (4) The Department of Education must make information

  1068 about the application process accessible to the public through a

1069 <u>public information program that includes print and electronic</u>
1070 media and the Internet.

Section 28. Section 1014.26, Florida Statutes, is created to read:

- 1014.26 Program description.--Voluntary universal prekindergarten education program; child expectations, curricula, and transition to kindergarten.
- (1) The voluntary universal prekindergarten program shall be designed to address and enhance each child's ability to make age-appropriate progress, provide development of language and cognitive capabilities, and provide education in basic and other appropriate skills through high-quality learning experiences that build upon children's interests and skills.
- enable children to be ready for school, the Department of
  Education shall work with the Florida Center for Reading
  Research to review the Florida School Readiness Performance
  Standards for Three-Year Old, Four-Year Old, and Five-Year-Old
  Children 2002 to revise and propose additional or revised
  standards that emphasize early literacy and oral language
  skills, including vocabulary development. The State Board of
  Education shall adopt these literacy and language standards for
  use in the state's voluntary universal prekindergarten program.
- (3) Curricula used in voluntary universal prekindergarten programs shall be age-appropriate, literacy-focused, and responsive to children with special needs including those with disabilities, and those whose first language is other than English. Such curricula shall be aligned with the expected child

outcomes, as referenced in subparagraph (1)(a). The State Board of Education shall:

- (a) Identify curricula that meet the adopted standards;
- (b) Provide a mechanism for review and approval of additional curricula proposed for use in voluntary universal prekindergarten programs; and
- (c) Ensure that all voluntary universal prekindergarten education programs use curricula that meet the adopted standards.
- (4) Information related to the child's progress while in the voluntary universal prekindergarten program shall be submitted to the child's parent on a regular basis and such information shall be provided, in the manner prescribed by the Department of Education, to the school at which the child enrolls for kindergarten.

Section 29. Section 1008.21, Florida Statutes, is amended to read:

- 1008.21 School readiness uniform screening (kindergarten).--
- (1) The Department of Education shall implement <u>a the</u> school readiness uniform screening <del>developed by the Florida</del> <del>Partnership for School Readiness,</del> and shall require that all school districts administer the <del>kindergarten</del> uniform screening to each kindergarten student in the district school system upon the student's entry into kindergarten.
- (2)(a) The Department of Education shall implement the school readiness uniform screening to validate the system recommended by the Florida Partnership for School Readiness as

part of a comprehensive evaluation design. Beginning with the 2002-2003 school year, the department shall require that all school districts administer the school readiness uniform screening to each kindergarten student in the district school system upon the student's entry into kindergarten. Children who enter public school for the first time in first grade must be administered the school readiness uniform screening adopted for use in first grade. The department shall incorporate school readiness data into the K-20 data warehouse for longitudinal tracking.

(b) The uniform screening shall provide objective data regarding the following expectations for school readiness which shall include, at a minimum:

1.The child's immunizations and other health requirements as necessary, including appropriate vision and hearing screening and examinations.

2. The child's physical development.

- 1.3. The child's compliance with rules, limitations, and routines.
  - 2.4. The child's ability to perform tasks.
- 3.5. The child's interactions with peers and adults.
  - 6. The child's interactions with peers.
- 1147 7. The child's ability to cope with challenges.
- 1148 8. The child's self-help skills.
- 1149 9. The child's ability to express his or her needs.
- 1150 10. The child's verbal communication skills.
- 1151 4.<del>11.</del> The child's problem-solving skills.
- |1152| 5. $\frac{12}{1}$  The child's ability to follow verbal directions.

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- $\underline{6.13.}$  The child's demonstration of curiosity, persistence, 1154 and exploratory behavior.
  - 7.14. The child's knowledge of and interest in books and other printed materials.
    - 15. The child's ability to pay attention to stories.
  - 16. The child's participation in art and music activities.
  - 17. The child's ability to identify colors, geometric shapes, letters of the alphabet, numbers, and spatial and temporal relationships.
  - (b) The screening system shall measure emerging phonemic awareness and phonics skills that are valid and reliable predictors for later reading performance.
  - (3) Recognizing the importance of a child's development in the domain of physical health, each district school board shall ensure that prior to enrollment in kindergarten, information regarding the child's immunizations, physical development, and other health information, including appropriate vision and hearing screening and examinations as necessary, is obtained as required by s. 1003.22.
  - (4) To enhance each child's ability to make ageappropriate progress, each district school board shall also
    provide for ongoing formal and informal assessment of a child's
    social and emotional development. Information obtained through
    such assessments shall be shared with the child's parent and or
    used to guide instruction.
  - Section 30. Section 1014.27, Florida Statutes, is created to read:

- 1014.27 Program provider eligibility criteria. -- To be eligible to participate as a provider in Florida's voluntary universal prekindergarten program and be eligible for state funds, the provider must be located in Florida and must:
  - (1) Demonstrate fiscal soundness by being in operation for at least one year or being part of a corporation with early learning program providers in Florida prior to June 2004.
  - (2) By the 2006-07 school year, meet Gold Seal standards pursuant to s.387.24.
  - (3) Have a minimum staff ratio of 1:10 and serve at least 5 children.
  - (4) Beginning in 2005-06, ensure that one instructional staff for every ten children has a minimum staff credential of:
    - (a) A child development associate credential; or
  - (b) A credential that is equivalent to or greater than the credential required in (a).
  - (5) Beginning in 2006-2007, a second staff member meeting the minimum staff credential prescribed in (4) is required for classes of eleven to twenty children.
  - (6) Use a curriculum that has been determined to meet standards set by the State Board of Education pursuant to s. 1014.26.
  - (7) Provide parents regular periodic information of the child's progress towards attaining age-appropriate developmental and early learning outcomes consistent with expectations in s. 1014.26.
- 1206 (8) Establish an information and referral process for

  1207 wrap-around services for children who need support beyond what

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1208	is ]	provided	within	the	voluntary	universal	prekindergarten
1209	pro	gram.					

- (9) Provide opportunities for parental involvement.
- (10) Cultivate and leverage community partnerships.
- 1212 (11) Annually register with the appropriate early learning
  1213 council. Each owner or operator must provide the following
  1214 information:
  - (a) The legal business and trade names, mailing address and business location of the early learning program;
  - (b) The full names, addresses, and telephone numbers of all owners or operators of the provider; and
  - (c) A notification of the provider's intent to participate in the program under this section.
  - (12) Offer a program that is 180 days in length and 4 hours per day or 720 hours per year.
  - (13) Comply with applicable state and local health and safety laws, rules and codes.

Section 31. Section 1014.28, Florida Statutes, is created to read:

### 1014.28 Transportation.--

(1) Voluntary universal prekindergarten funds may not be used in any form to provide transportation services for the voluntary universal prekindergarten program or for the purchase of motor vehicles. Voluntary universal prekindergarten providers may provide transportation services for a voluntary universal prekindergarten program through other funds, including local monies or parent fees.

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- 1235 (2) Children who are from economically disadvantaged

  1236 families as defined in 1014.40(2) may have the cost of their

  1237 transportation reimbursed pursuant to 1014.42.
- Section 32. Section 1014.29, Florida Statutes, is created to read:
  - 1014.29 Financial matters.--
- 1241 (1)(a) In order to maximize parental choice, a voucher in 1242 the amount established by the Legislature in the General 1243 Appropriations Act shall be awarded to parents of children who are eligible to participate in a voluntary universal 1244 1245 prekindergarten program. Payment for the voucher will be made to the parent for the voluntary universal prekindergarten provider 1246 of the parent's choice, or if the parent so chooses, directly to 1247 the provider. 1248
  - (b) Providers wanting to operate a voluntary universal prekindergarten program are required to sign an annual funding agreement that must include, at a minimum:
  - 1. Evidence that they meet provider eligibility criteria contained in s. 1014.27.
  - 2. Clear statement that a provider will not charge above and beyond what the state funds per child, except for transportation, food, field trips, late pick-up fees, or other related fees.
  - (2) No liability shall arise on the part of the state based on any use of a voucher for a voluntary universal prekindergarten program.
- Section 33. Section 1014.30, Florida Statutes, is created to read:

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- 1263 1014.30 Budgeting.--All funds associated with the

  1264 voluntary universal prekindergarten program must be appropriated

  1265 in a single and separate budget entity.
- 1266 Section 34. Section 1014.31, Florida Statutes, is created 1267 to read:
  - 1014.31 Voluntary universal prekindergarten capacity assessment.--
  - (1) The State Board of Education shall annually assess the state's capacity to provide high quality voluntary universal prekindergarten programs. This assessment shall include:
  - (a) The capacity of the early childhood education providers to serve the projected 4-year-old population; and
  - (b) The capacity of educational institutions and other training providers to prepare highly qualified personnel for early learning, pursuant to s.1014.06.
  - (2) The assessment shall specifically include the capacity needs of each county and be developed in partnership with local governments, businesses, community and faith-based organizations, and postsecondary educational institutions.
  - (3) The State Board of Education shall report the findings of this assessment and recommendations to improve the state's capacity to provide high quality voluntary universal prekindergarten programs to the Governor, the President of the Senate, and the Speaker of the House on or before September 30 of each year.
- Section 35. Section 1014.32, Florida Statutes, is created to read:

- 1014.32 Targeted occupation list.--Workforce Florida,
  Inc., shall recognize credentialed placement in the field of
  early learning as a high skill occupation for purposes of
  performance outcome measures pursuant to s.1011.80(4)(c).
- Section 36. Part III of chapter 1014, Florida Statutes,

  shall be entitled "Early Learning Opportunities" and shall

  consist of ss. 1014.40-1014.54.
- 1297 Section 37. Section 1014.40, Florida Statutes is created 1298 to read:

## 1014.40 Definitions.--

- (1) "Central agency" means a community child care coordinating agency, which was established under the former subsidized child care program of the Department of Children and Family Services.
- (2) "Economically disadvantaged" means having a family income that does not exceed 150 percent of the federal poverty level.
- Section 38. Section 1014.41, Florida Statutes, is created to read:

### 1014.41 Early learning councils.--

- 1310 (1) Effective January 1, 2005, local governance shall be through no more than 28 early learning councils.
- (2)(a) Early learning councils shall be responsible for compliance with law and State Board of Education rules related to early childhood education at the local level. In performance of these duties, early learning councils must submit, in a timely manner, any information requested by the State Board of

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- Education or the Department of Education relating to compliance accountability and consumer protection.
  - (b) Early learning councils shall provide oversight and accountability for early childhood education at the local level that shall include but not be limited to the following:
  - 1. Maintain accurate records including those necessary to ensure fiscal and programmatic accountability and compliance with laws and State Board of Education rules governing local providers of early childhood education.
  - 2. Provide for representation of a fiscal agent, if necessary, in compliance with s. 1014.52.
  - 3. Retain legal representation, as necessary, for the review and implementation of contracts.
  - 4. Implement a system of consumer protection as provided in s. 1014.22.
  - 5. Prepare an annual financial and compliance audit of all accounts and records conducted by an independent certified public accountant and in accordance with rules adopted by the Auditor General.
  - (c) Each early learning council shall have as many members as may be required to include the following:
  - 1. A Department of Children and Family Services district administrator or his or her designee who is authorized to make decisions on behalf of the department.
- 2. A district superintendent of schools or his or her

  designee who is authorized to make decisions on behalf of the

  district.

- 1344 3. A regional workforce development board executive director.
- 1346 <u>4. A county health department director or his or her</u> 1347 designee.
  - 5. A children's services council or juvenile welfare board chair or executive director, where applicable.
    - 6. A local child care licensing agency head, where applicable.
  - 7. A community college president or designated representative.
  - 8. A representative of a program for children with disabilities under the Individuals with Disabilities Education Act.
  - 9. A parent or guardian of a child who participates in a publicly-funded early learning program.
    - 10. A central child care agency administrator.
- 1360 11. A Head Start director.
  - 12. A representative of private child care providers.
- 1362 13. A representative of faith-based child care providers.
- 1363 14. A representative of family day care home providers.
- 1364 (d) The Governor shall appoint the 14 members of each
- 1365 local council listed in (c) no later than January 1, 2005.
- 1366 Members shall serve a term of 4 years, except that one-third of
- 1367 <u>initial appointees shall serve for 2 years, one-third shall</u>
- 1368 serve for 3 years and one-third shall serve for 4 years. These
- 1369 14 members shall appoint other council members.
- 1370 (e) A voting majority of local council members shall be
  1371 persons who do not have a substantial financial interest in the

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- design or delivery of public or private early learning services in Florida, and neither they nor their families may earn an income from the early learning programs. To meet this requirement a council must appoint additional members from a list of nominees presented to the coalition by chambers of commerce or economic development councils within the geographic area of the council. The chair of the council must be chosen from among the voting majority.
  - (f) No member of a council may appoint a designee to act in his or her place unless specifically provided in this act. A member may send a representative to council meetings, but that representative will have no voting privileges.
- g) Members of the council are subject to the ethics provisions in part III of chapter 112. It is the duty of all members of the local coalition board to report all possible or apparent conflicts to the chairperson and to recuse themselves from participating in council activities related to their areas of conflict. A conflict shall be deemed to exist if the council member represents any organization whether as an employee, officer or director that receives financial compensation or business for services rendered to the organization or has direct or indirect interest in action to be taken by the council.
- (h) For the purposes of tort liability, the members of the council and its employees shall be governed by s. 768.28.
- (i) All councils shall include representation from each county in the service area.
- (j) Appointed members may serve a maximum of two terms.

  When a vacancy occurs in an appointed position, the governor

- shall fill the vacancy. When a vacancy occurs in a non-appointed position, the vacancy shall be publicly advertised for a minimum of 14 calendar days.
- Section 39. Section 1014.42, Florida Statutes, is created to read:
  - 1014.42 Local council transition.--
  - (1) Between July 1, 2004, and December 31, 2004, local school readiness coalitions established pursuant to s.

    411.01(5), shall transition to early learning councils created pursuant to s. 1014.03(6).
  - (2) No later than October 1, 2004, executive Directors of the school readiness coalitions shall submit a plan to the Commissioner of Education for consolidating school readiness coalitions to create 28 early learning Councils (ELC). Any school readiness coalition that has not agreed to the consolidation plan would be assigned to an early learning council region by the commissioner.
  - (3) All facilities, equipment, and other resources

    purchased by local school readiness coalitions using state or

    federal child care or school readiness funding shall be

    transferred to the early learning council that assumes

    responsibility for the county or multi-county area previously
    served by the local school readiness coalition.
  - (4) In multi-county local school readiness coalition regions where the counties are divided between two or more early learning council service areas, each early learning council shall receive the share of the facilities, equipment, and other resources that is fairly apportioned to the county or counties

- for which it assumes jurisdiction. Any disagreements that may
  arise regarding resource allocation shall be resolved by the
  Chancellor for Early Learning.
  - (5) Nothing in this section shall be construed to create a private cause of action or create any rights for individuals or entities in addition to those provided elsewhere in law or rule.
- Section 40. Section 1014.43, Florida Statutes is created to read:
  - 1014.43 Early childhood education expectations.--Each early learning council shall administer and assure the provision of publicly-funded early childhood education programs that meet the following expectations:
  - (1) The services must prepare preschool children to enter kindergarten ready to learn, as measured by the performance standards and outcome measures adopted by the State Board of Education under s. 1014.08.
  - (2) The services must be developmentally appropriate and research-based, involve parents as their children's first teachers, serve as a preventive measure for children at risk of future school failure, enhance the educational readiness of eligible children, and support family education.
  - (3) The services must offer extended-day and extended-year options to the maximum extent practicable, within funding limitations and without compromising the quality of the program, to meet the needs of parents who work.
  - (4) The services must make available access to community services and resources for families to help achieve economic self-sufficiency.

- (5) The services must allow persons with an early childhood teaching certificate to provide support and supervision to other staff.
- (6) The services must provide for coordinated staff development and teaching opportunities.
- 1461 (7) The services must meet all state licensing guidelines, where applicable.
- Section 41. Section 1014.44, Florida Statutes, is created to read:
  - 1014.44 Early childhood education eligibility and priority for participation.--
  - (1) Each early learning council shall give priority for participation in publicly-funded early childhood education programs, as follows:
  - (a) Priority shall be given first to a child from a family in which there is an adult receiving temporary cash assistance who is subject to federal work requirements.
  - (b) Priority shall be given next to a child from birth to kindergarten eligibility who is served by the Family Safety

    Program Office of the Department of Children and Family Services or a community-based lead agency under chapter 39 and for whom early childhood education is needed to minimize the risk of further abuse, neglect, or abandonment.
  - (c) Subsequent priority shall be given to a child younger than kindergarten eligibility who meets one or more of the following criteria:
- 1482 <u>1. A child who is not included for priority in paragraph</u>

  (b), but who is determined to be at risk of abuse, neglect, or

- exploitation and who is currently a client of the Family Safety

  Program Office of the Department of Children and Family

  Services.
  - 2. A child at risk of welfare dependency, including an economically disadvantaged child, a child of a participant in the welfare transition program, a child of a migrant farm worker, or a child of a teen parent.
  - 3. A child of a working family that is economically disadvantaged.
  - 4. A child for whom financial assistance is provided through the Relative Caregiver Program under s. 39.5085.
  - 5. A 3-year-old child or 4-year-old child who may not be economically disadvantaged, but who has been determined eligible as a child with a disability in accordance with the rules of the State Board of Education and is participating in a program for children with disabilities of the local school district.
  - 6. An economically disadvantaged child, a child with a disability, or a child at risk of future school failure, from birth to 4 years of age, who is served at home through a home visitor program and an intensive parent education program, including, but not limited to, the Florida First Start Program.
  - 7. A child who meets federal and state requirements for eligibility for the migrant preschool program, but who does not meet the criteria of economically disadvantaged.
  - (2) An early learning council may use early learning funds allocated to the council to provide early childhood education for any child who is eligible for services under the federal law or regulations governing those federal funds, including, but not

- 1512 limited to, the Child Care and Development Block Grant, the

  Temporary Assistance for Needy Families Block Grant, or the

  Social Services Block Grant, if approved by the Department of

  Education as part of the council's early learning plan.
  - (3) A child who meets the eligibility requirements upon initial registration in an early learning program shall be considered eligible for one year, regardless of a change in his or her family's economic status, but subject to additional family contributions in accordance with the council's sliding fee scale.
  - Section 42. Section 1014.45, Florida Statutes, is created to read:
    - 1014.45 Early childhood education program description. --
    - (1) Each council shall provide a comprehensive program of early childhood education that enhances the cognitive, social, and physical development of children to achieve the performance standards and outcome measures adopted by the State Board of Education pursuant to s.1014.07.
    - (2) Each early learning council shall ensure that the early childhood education provided under its plan, include at a minimum, the following elements:
    - (a) Developmentally and age appropriate curriculum that, at a minimum, prepares a child for school in each of the following components:
      - 1. Physical development.
      - 2. Oral language ability including vocabulary development.
      - 3. Phonemic awareness.

1539		4.	Knowledge	of and	interest	in book	s and	other	printed			
1540	<u>materials.</u>											
1541		<u>5.</u>	Ability to	o cope	with chal	lenges.						
1542		6.	Ability to	o perfo	rm tasks.							

- 7. Problem-solving skills.
- 8. Following verbal directions.
- 9. Demonstration of curiosity, persistence, and exploratory behavior.
  - 10. Interactions with peers and adults.
    - 11. Compliance with rules, limitations, and routines.
  - (b) A character development program to develop basic values.
  - (c) A valid and reliable age-appropriate screening of each child's development when they enter the program.
  - (d) A valid and reliable measurement of each child's developmental progress when they enter and when they exit the program.
    - (e) An appropriate staff-to-children ratio.
    - (f) A healthy and safe environment.
- 1558 Section 43. Section 1014.46, Florida Statutes, is created to read:
- 1560 1014.46 Early childhood education plans.--
- (1) Each early learning council shall adopt a plan for implementing its early childhood education plan that meets the requirements of this section and the performance standards and outcome measures adopted by the State Board of Education.

  Implementation of each council's plan is subject to approval by the department.

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- (2)(a) Before implementing its plan, each early learning council must adopt and submit its plan for approval to the Department of Education. The department shall approve the plan, reject the plan, or approve the plan with conditions.
- (b) The department shall review each council's plan annually. If an early learning council does not substantially implement its plan or does not substantially meet the performance standards or outcome measures adopted by the department, the department may contract with a qualified entity to continue early childhood education in the council's county or multicounty region until the department determines that the council is fully prepared to resume operations and perform its functions in conformance with applicable laws, rules and performance expectations.
- (c) Each early learning council must review and revise its plan annually. An early learning council may not implement plan revisions until it submits the revised plan to, and receives approval from, the department. If the department rejects a revised plan, the early learning council must continue to operate under its prior approved plan.
- (3) Each early learning plan must be submitted in the manner prescribed by the department and shall include the following minimum standards and provisions:
- (a) The business organization of the early learning council must include the council's articles of incorporation and bylaws if the council is organized as a corporation. If the early learning council is not legally organized as a corporation

- or other business entity, the plan must include the contract
  with a fiscal agent in accordance with s. 1014.30.
  - (b) The establishment of a local resource and referral agency as part of the statewide resource and referral network under s. 1014.46, that assists parents in making an informed choice of early childhood education providers.
  - (c) A community plan that addresses the needs of all eligible children.
  - (d) A single point of entry and unified waiting list for early learning programs.
  - (e) A description of the council's early childhood education program, which includes the following:
  - 1. The plan must describe the role of early childhood education programs in the council's effort to collaborate with community partners and schools as part of a statewide comprehensive initiative that prepares children and families for the children's success in school.
  - 2. The plan must demonstrate that each child in early childhood education programs will receive scheduled activities and instruction designed to prepare the children to enter kindergarten ready to learn, that the programs will achieve the program expectations described in s. 1014.21, and that the early childhood education services provided under the plan will contain the elements described in s. 1014.21.
  - 3. The plan must reflect inclusion of before and after school child care.
- 1620 (f) A parental choice of locations and types of early
  1621 childhood education providers, as defined in s. 1014.02,

including licensed, registered, religious-exempt, and schoolbased providers.

- (g) A schedule of payment rates adopted by the early learning council which encompasses all types of early childhood education and providers funded by the council. The early learning council must consider the prevailing market-rate schedule adopted under s. 1014.31 when adopting the council's payment schedule.
- 1. The payment schedule must specify that an informal provider of unregulated early childhood education may not be paid at more than 50 percent of the payment rate for a family child care home.
- 2. The payment schedule must not have the effect of limiting parental choice; however, the department may authorize early learning councils to use its funds to provide a rate differential or stipend to early childhood education providers that hold a current Gold Seal designation under s. 402.281. The differential may not exceed 20 percent of the payment rate for providers that do not hold the Gold Seal designation.
- 3. The payment schedule must include a projection of the number of children to be served by the early learning council and must be submitted to the department for information.
- (h) A sliding fee scale establishing a copayment for parents based upon their ability to pay, that is uniform for all providers participating in the early learning program, and can be implemented and reflected in the program's budget.
- 1. Early learning councils must report and monitor the collection of parent copayments by providing a system of

oversight and accountability at the local level as described in s. 1004.03(6).

- 2. Providers must maintain records of the collection of parent fees and must report to early learning councils and the department records of their collection of parent fees.
- 3. The collection of parent fees and the compliance with relevant federal regulations requiring the collection of parent fees must be included in provider and early learning council audit requirements as required in s. 1004.03(6).
- (i) The qualifications of early childhood education personnel for providers participating in the early learning programs, including, but not limited to, successful completion of the 45-clock-hour introductory course described in s.

  1014.081 and of any additional training or credentials required by the department. The early learning plan must provide a method for verifying these qualifications of all early childhood education personnel for each type of provider.
- (j) The performance standards and outcome measures adopted for early learning programs by the department pursuant to s. 1014.07.
- (k) Direct enhancement services for families and children.

  These enhancement services shall be in addition to payments for the placement of children in early learning programs.
- (1) Nondirect services including, but not limited to, the enrollment of children in early learning programs, eligibility determination for early learning programs, training of early learning providers, and parental support and involvement.

- 1677 (m) Strategies to meet the needs of unique populations,
  1678 such as migrant workers.
  - (4)(a) As part of its early learning plan, an early learning council may request the Governor to apply for a waiver to allow the council to administer the Head Start program to accomplish the purposes of its early learning program.
  - (b) If an early learning plan demonstrates that specific statutory goals may be achieved more effectively by using procedures that require modification of existing rules, policies, or procedures, the early learning council may include in the plan a request for a waiver by the State Board of Education. Upon review, the State Board of Education may grant the proposed modification.
  - (c) Early learning councils may enter into contracts with service providers outside their service areas in order to meet the needs of unique populations, such as migrant workers.
  - (d) The department may enter into statewide contracts with service providers in order to meet the needs of unique populations such as migrant workers. Information regarding services provided through a statewide contract will be provided to each early learning council to ensure communication, coordination and resource maximization.
  - Section 44. Section 1014.47, Florida Statutes, is created to read:
  - 1014.47 Parental choice in early childhood education programs.--
- 1703 (1) Each council's early childhood education program

  1704 shall, in accordance with 45 C.F.R. s. 98.30, provide parental

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choice in a manner that ensures, to the maximum extent practicable, flexibility in the early learning program and reimbursement arrangements. A parent may choose for early childhood education to be provided to his or her child:

- (a) Through an early childhood education provider that is reimbursed for providing early childhood education under a contract; or
- (b) Upon the request of the parent, through the issuance of a payment certificate to the parent for use at a early childhood education provider of the parent's choice, including an informal provider of unregulated early childhood education, regardless of whether the chosen provider otherwise participates in the early learning program.
- (2) Each payment certificate must bear the names of the beneficiary and the early childhood education provider and, when redeemed, must bear the signature of both the beneficiary and an authorized representative of the provider.
- (3) If it is determined that an early learning provider has given any cash to the beneficiary in return for receiving a payment certificate, the early learning council or its fiscal agent shall refer the matter to the Division of Public Assistance Fraud or the state attorney for investigation.

Section 45. Section 402.47, Florida Statutes, is transferred, renumbered as section 1014.48, Florida Statutes, and amended to read:

1014.48 402.27 Child care and early childhood Resource and referral.--The Department of Education Children and Family Services shall ensure that establish a statewide child care

1733 resource and referral network is established. The network shall 1734 be composed of a state resource and referral agency and a system of local agencies contracted through the state agency. 1735 1736 Preference shall be given to using the already established 1737 central agencies for subsidized child care as the child care resource and referral agency. If the agency cannot comply with 1738 1739 the requirements to offer the resource information component or 1740 does not want to offer that service, The department of Children 1741 and Family Services shall select the state resource and referral the resource information agency using based upon a request for 1742 1743 proposals <del>proposal</del>. Each early learning council shall establish at least one local child care resource and referral agency must 1744 be established in the county or multicounty area served by the 1745 1746 council each district of the department, but no more than one 1747 local agency may be established in a any county. Child care 1748 Resource and referral agencies shall provide the following 1749 services:

childhood education providers child care and early childhood education providers child care and early childhood education services, including child care services by public and private employers, and the development of a database resource file of those providers services. These providers services may include early learning providers that are licensed, exempt from licensure, or registered under part III of this chapter; providers participating in the voluntary universal prekindergarten program; providers participating in a council's early learning programs; a family day care, public and private child care programs, Head Start program; prekindergarten early

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intervention programs, special education programs for prekindergarten handicapped children with disabilities; 
services for children with developmental disabilities; full-time and part-time programs; before-school and after-school programs; vacation care programs; parent education; welfare transition, the WAGES programs; and related family support services. The database resource file shall include, but not be limited to, the following information:

- (a) Type of <u>early childhood education provider</u> program.
- (b) Hours of service.
- (c) Significant program information.
- (f) Fees and eligibility for services.
- (g) Availability of transportation.
- (2) The establishment of a referral process that which responds to parental need for information and that which is provided with full recognition of the confidentiality rights of parents. Resource and referral agencies may only programs shall make referrals to licensed early childhood education providers, except that a referral may care facilities. Referrals shall be made to an unlicensed provider child care facility or arrangement only if the provider is not required to there is no requirement that the facility or arrangement be licensed.
- (3) Maintenance of ongoing documentation of requests for service tabulated through the internal referral process. The following documentation of requests for service shall be maintained by <u>each</u> all child care resource and referral agency agencies:

- (a) Number of calls and contacts to the <u>resource</u> child care information and referral agency component by the type of early childhood education provider service requested.
  - (b) Ages of children for whom service is was requested.
- (c) Time category of early learning service child care requests for each child.
- (d) Special time category, such as nights, weekends, and swing shifts shift.
- (e) Reason that the early childhood education are care is needed.
  - (f) Name of the employer and primary focus of the business.
- (4) Provision of technical assistance to existing and potential <u>early childhood education</u> providers <del>of child care</del> <del>services</del>. This assistance may include:
- (a) Information on initiating new early learning <del>care</del> services, zoning, and program and budget development, and assistance in finding the <del>such</del> information from other sources.
- (b) Information and resources that assist which help existing early learning child care—services providers to maximize their ability to serve children and parents in their community.
- (c) Information and incentives that may which could help existing or planned early learning child care services offered by public or private employers seeking to maximize their ability to serve the children of their working parent employees who are working parents in their community, through contractual or other funding arrangements with businesses.

- various <u>early childhood education programs</u>, <u>sources of subsidy</u> including, but not limited to, <u>the voluntary universal</u> <u>prekindergarten program or a council's early learning programs; subsidized child care</u>, <u>a Head Start program;</u>, <u>prekindergarten early intervention programs</u>, <u>Project Independence</u>, private scholarships; and the federal <u>child and</u> dependent care tax credit.
- (6) Assistance to state agencies in determining the prevailing market rate for early childhood education child care.
- (7) Assistance in negotiating discounts or other special arrangements with <u>early childhood education</u> <del>child care</del> providers.
- (8) Information and assistance to local interagency councils coordinating services for prekindergarten handicapped children with disabilities.
- (9) Assistance to families in identifying summer recreation camp and summer day camp programs and in evaluating the health and safety qualities of summer recreation camp, and summer day camp, programs and in evaluating the health and safety qualities of summer camp programs. Subject to legislative Contingent upon specific appropriation, a checklist of important health and safety qualities that parents may can use to choose their summer camp programs shall be developed and distributed in a manner that will reach parents interested in such programs for their children.
- (10) <u>Each A early childhood education provider</u> care facility licensed <u>or registered</u> under <u>s. 387.04</u> <u>s. 402.305</u> and 854129

<u>licensed and registered family day care homes</u> must provide the <u>local</u> statewide child care and resource and referral <u>agency</u> agencies with the following information annually:

- (a) Type of early childhood education provider program.
- (b) Hours of service.

- (c) Ages of children served.
- (d) Fees and eligibility for services.

Section 46. Section 402.3018, Florida Statutes, is transferred, renumbered as section 1014.49, Florida Statutes, and amended to read:

- 1014.49 402.3018 Consultation to early childhood education providers child care centers and family day care homes regarding health, developmental, behavioral disability, and other special needs issues.--
- (1) Early childhood education providers are encouraged to serve children with special needs. The department, when requested, shall provide technical assistance to parents and early childhood education providers in order to facilitate serving children with special needs.
- (2)(1) Subject to legislative appropriation Contingent upon specific appropriations, the department shall is directed to contract with the state statewide resource information and referral agency for a statewide toll-free Warm-Line for the purpose of providing assistance and consultation to early childhood education providers child care centers and family day care homes regarding health, developmental, behavioral disability, and other special needs issues of the children they

are serving, particularly children with disabilities and other special needs.

- (3)(2) The purpose of the Warm-Line is to provide advice to <u>early childhood education</u> child care personnel concerning strategies, curriculum, and environmental adaptations that allow a child to derive maximum benefit from <u>receiving the early</u> childhood education child care experience.
- (4)(3) The department shall <u>annually</u> inform <u>early</u> childhood education providers child care centers and family day care homes of the availability of this service, on an annual basis.
- (5)(4) Subject to legislative appropriation Contingent upon specific appropriations, the department shall expand, or contract for the expansion of, the Warm-Line from one statewide site to one Warm-Line site in each county or region served by an early learning council child care resource and referral agency region.
- (6)(5) Each county or regional Warm-Line shall provide assistance and consultation to early childhood education providers care centers and family day care homes regarding health, developmental, behavioral disability, and other special needs issues of the children they are serving, particularly children with disabilities and other special needs. County or regional Warm-Line staff shall provide onsite technical assistance, when requested, to assist early childhood education providers child care centers and family day care homes with inquiries relative to the strategies, curriculum, and environmental adaptations the early childhood education

providers child care centers and family day care homes may need as they serve children with disabilities and other special needs.

Section 47. Section 409.178, Florida Statutes, is transferred, renumbered as 1014.50, Florida Statutes, and amended to read:

1014.50 409.178 Business Child Care Executive Partnership for Early Learning Act; findings and intent; grant; limitation; rules.--

(1) This section may be cited as the "Child Care Executive Department Act."

(2)(a) The Legislature finds that when private employers provide onsite child care or provide other child care benefits, they benefit by improved recruitment and higher retention rates for employees, lower absenteeism, and improved employee morale. The Legislature also finds that there are many ways in which private employers can provide child care assistance to employees: information and referral, vouchering, employer contribution to child care programs, and onsite care. Private employers can offer child care as part of a menu of employee benefits. The Legislature recognizes that flexible compensation programs providing a child care option are beneficial to the private employer through increased productivity, to the private employee in knowing that his or her children are being cared for in a safe and nurturing environment, and to the state in more dollars being available for purchasing power and investment.

(b) It is the intent of the Legislature to promote public/private departments to ensure that the children of the

state be provided safe and enriching child care at any time, but especially while parents work to remain self-sufficient. It is the intent of the Legislature that private employers be encouraged to participate in the future of this state by providing employee child care benefits. Further, it is the intent of the Legislature to encourage private employers to explore innovative ways to assist employees to obtain quality child care.

(c) The Legislature further recognizes that many parents need assistance in paying the full costs of quality child care. The public and private sectors, by working in department, can promote and improve access to quality child care and early education for children of working families who need it.

Therefore, a more formal mechanism is necessary to stimulate the establishment of public-private departments. It is the intent of the Legislature to expand the availability of scholarship options for working families by providing incentives for employers to contribute to meeting the needs of their employees' families through matching public dollars available for child care.

(1)(a)(3) There is created a body politic and corporate, known as the Business Child Care Executive Partnership for Early Learning, which shall establish and govern the Business Child Care Executive Partnership for Early Learning Program.

(b) The purpose of the <u>Business</u> Child Care Executive

Partnership for Early Learning Program is to utilize state and federal funds as incentives for matching local funds derived from local governments, employers, charitable foundations, and

other sources, <u>in order</u> so that <u>Florida</u> communities <u>in this</u> state may create local flexible <u>agreements</u> departments with employers.

- Early Learning program funds shall be used at the discretion of local communities to meet the needs of working parents. An early childhood education a child care purchasing pool shall be developed with the state, federal, and local funds to provide subsidies to low-income working parents whose family income does not exceed 200 percent of the federal poverty level who are eligible for subsidized child care with a dollar-for-dollar match from employers, local government, and other matching contributions. The funds used from the early childhood education child care purchasing pool must be used to supplement or extend the use of existing public or private funds.
- (2)(4) The <u>Business Child Care Executive</u> Partnership <u>for Early Learning</u>, staffed by <u>or through</u> the department, shall consist of a representative of the Executive Office of the Governor and nine members of the corporate or <u>early childhood</u> education <u>child care</u> community, appointed by the Governor.
- (a) Members shall serve for a period of 4 years, except that the representative of the Executive Office of the Governor shall serve at the pleasure of the Governor.
- (b) The <u>Business</u> <u>Child Care Executive</u> Partnership <u>for</u>

  <u>Early Learning</u> shall be chaired by a member chosen by a majority vote and shall meet at least quarterly and at other times upon the call of the chair.

- (c) Members shall serve without compensation, but may be reimbursed for per diem and travel expenses in accordance with s. 112.061.
  - (d) The <u>Business Child Care Executive</u> Partnership <u>for</u>

    <u>Early Learning</u> shall have all <u>the powers and authority</u>, not explicitly prohibited by <u>law statute</u>, necessary to <u>administer carry out and effectuate the purposes of this section, as well as the functions, duties, and responsibilities of the <u>department</u>, including, but not limited to, the following:</u>
  - 1. Assisting in the formulation and coordination of the state's <u>early childhood education</u> child care policy.
    - 2. Adopting an official seal.
  - 3. Soliciting, accepting, receiving, investing, and expending funds from public or private sources.
  - 4. Contracting with public or private entities, as necessary.
    - 5. Approving an annual budget.
  - 6. Carrying forward any unexpended state appropriations into succeeding fiscal years.
  - 7. Providing a report to the Governor, the Speaker of the House of Representatives, and the President of the Senate, on or before December 1 of each year.
  - (3)(5)(a) The State Board of Education Legislature shall consider the recommendation from the Business Partnership for Early Learning annually to determine the amount of state funds or federal low-income child care moneys which shall be used to create the Business Child Care Executive Partnership for Early Learning Program early childhood education child care purchasing

pools in counties chosen by the <u>Business Child Care Executive</u>
Partnership <u>for Early Learning</u>. A <u>purchasing pool must be</u>
<u>created in</u>, <u>provided that</u> at least two <u>of the</u> counties <u>that</u> have
populations of <u>no more than</u> 300,000 <u>or fewer persons</u>. The
Legislature shall annually review the effectiveness of the <u>early</u>
<u>childhood education child care</u> purchasing pool program and
reevaluate the percentage of additional state <u>or federal</u> funds,
if any, that <u>may can</u> be used for the program's expansion.

- (b) To ensure a seamless service delivery and ease of access for families, the <u>Business Child Care Executive</u>

  Partnership <u>for Early Learning may contract with early learning councils, community coordinated child care agencies, or the state resource and referral agency <u>to shall</u> administer the child care purchasing pool funds.</u>
- (c) The department, in conjunction with the <u>Business Child</u> Care Executive Partnership for Early Learning, shall develop procedures for disbursement of funds through the child care purchasing pools. In order to be considered for funding, <u>an the early learning council community coordinated child care agency or the statewide resource and referral agency must commit to:</u>
- 1. Matching the state purchasing pool funds on a dollar-for-dollar basis; and
- 2. Expending only those <u>state</u> <u>public</u> funds <u>that</u> <u>which</u> are matched by employers, local government, and other matching contributors who contribute to the purchasing pool. Parents shall also pay a fee, which <u>must shall be</u> not <u>be</u> less than the amount identified in the <u>department's subsidized child care</u> sliding fee scale <u>adopted by the early learning council.</u>

- 2038 (d) Each early learning council must community coordinated 2039 child care agency shall be required to establish a community child care task force for each child dare purchasing pool. The 2040 2041 task force must be composed of employers, parents, private early 2042 childhood education child care providers, and one representative from the local children's services council, if one exists in the 2043 area of the purchasing pool. The early learning council shall 2044 community coordinated child care agency is expected to recruit 2045 2046 the task force members from existing child care councils, commissions, or task forces already operating in the area of the 2047 2048 a purchasing pool. A majority of the task force shall consist of 2049 employers. Each task force shall develop a plan for the use of 2050 child care purchasing pool funds. The plan must demonstrate show 2051 how many children will be served by the purchasing pool, how many will be new to receiving early learning child care 2052 2053 services, and how the early learning council community 2054 coordinated child care agency intends to attract new employers 2055 and their employees to the program.
  - (4)(6) The <u>department may Department of Children and</u>
    Family Services shall adopt any rules <u>under s. 120.536(1) and s.</u>

    120.54 to administer necessary for the implementation and administration of this section.

Section 48. Section 402.25, Florida Statutes, is transferred, renumbered as 1014.51, Florida Statutes, and amended to read:

1014.51 402.25 Infants and toddlers in state-funded <u>early childhood</u> education and care programs; brain development activities.--Each state-funded <u>early childhood</u> education and

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care program for children from birth to 5 years of age must provide activities to foster brain development in infants and toddlers. Each A program must provide an environment rich in language and music and filled with objects of various colors, shapes, textures, and sizes to stimulate visual, tactile, auditory, and linguistic senses in the children and must include classical music and at least 30 minutes of reading to the children each day. A program may be offered through an existing early childhood program such as Healthy Start, the Title I program, contracted or directly operated subsidized child care, the prekindergarten early intervention program, Florida First Start, the Head Start program, or a private child care program. Each A program must also provide training for the infants' and toddlers' parents including direct dialogue and interaction between teachers and parents demonstrating the urgency of brain development in the first year of a child's life. A family child day care home is centers are encouraged, but not required, to comply with this section.

Section 49. Section 1014.52, Florida Statutes is created to read:

1014.52 Fiscal agents.--If an early learning council is not legally organized as a corporation or other business entity, the council must designate a fiscal agent, which may be a public entity or a private nonprofit organization. Each fiscal agent must provide financial and administrative services under a contract or agreement with the early learning council. A fiscal agent may not provide direct early childhood education; however, a fiscal agent may provide direct services upon written request

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2094 of the council to the Department of Education and approval by the department. The cost of the financial and administrative services shall be negotiated between the fiscal agent and the early learning council. If the fiscal agent is a provider of early childhood education, the contract must specify that the fiscal agent will act on policy direction from the council and will not receive policy direction from its own corporate board regarding the disbursal of council funds. The fiscal agent shall disburse funds in accordance with the council's approved early learning plan and based on billing and disbursement procedures approved by the Department of Education. The fiscal agent must conform to all data- reporting requirements established by the department.

Section 50. Section 402.3051, Florida Statutes, is transferred, renumbered as 1014.53, Florida Statutes, and amended to read:

1014.53 402.3051 Prevailing market-rate schedule Child care market rate reimbursement; early childhood education care grants.--

- (1) As used in this section, the term:
- (a) "Child care program assessment tool" means an assessment instrument designated or developed by the department to determine quality child care and other child development services to children under the provision of s. 402.3015, Title IV-A of the Social Security Act, and the Child Care and Development Block Grant Act of 1990.
- (a) (b) "Market rate" means the price that an early childhood education a child care provider charges for daily, 854129

weekly, or monthly early learning <del>child care</del> services. <u>The</u> 2123 market rate shall:

- 1. Be established for licensed child care <u>centers</u>, <u>child</u> <u>care centers exempt from licensure</u>, <u>licensed specialized child</u> <u>care centers for mildly ill children facilities or facilities</u> <u>that are not subject to s. 402.305</u>, <u>licensed large family child care homes</u>, licensed or registered family <u>child day</u> care homes, licensed before-school and after-school <u>child care programs</u>, and <u>informal providers</u> of unregulated <u>early childhood education</u> <u>child care provided by a relative or other caretaker</u>.
- 2. Differentiate among <u>early childhood education</u> <del>care</del> for children with special needs, <u>at-risk children</u> <del>or risk</del> <del>categories</del>, infants, toddlers, <del>and</del> preschool <u>children</u>, and school-age children.
- 3. Differentiate between full-time and part-time <u>services</u>
- 4. Consider reductions in the cost of <u>services</u> <u>care</u> for additional children in the same family.
- (b)(c) "Prevailing market rate" means the annually determined 75th percentile of a reasonable frequency distribution of market rate in a predetermined geographic market at which licensed early childhood education care providers charge a person for early learning child care services.
- (2) The department shall establish procedures <u>for the</u> adoption of a prevailing market-rate schedule to reimburse:
- (a) Licensed, exempt, or registered early learning care providers that who hold a current Gold Seal Quality Care designation at 120 percent of the prevailing market rate for

early learning child care services for children who are eligible to participate in an early learning program under s. 1014.22 to receive subsidized child care; and

(b) Licensed, exempt, or registered <u>early childhood</u>

<u>education</u> <u>child care</u> providers at the prevailing market rate for <u>early learning child care</u> services for children who are eligible to <u>participate</u> in a <u>early learning program under s. 1014.22 to receive subsidized child care</u>, unless prohibited by federal law <u>under s. 402.3015</u>. The <u>department shall establish procedures to reimburse providers of unregulated child care at not more than 50 percent of the market rate</u>.

The prevailing market-rate schedule adopted under this subsection payment system may not interfere with the parental choice of parents' decision as to the appropriate child providers under s. 1014.06 care arrangement, regardless of the level of available funding for early childhood education child care. The prevailing market-rate schedule must be based exclusively on the costs and prices charged for early childhood education and must not be based on any child care program assessment tool may not be used to evaluate early childhood education providers determine reimbursement rates.

(3) The department may provide child care grants to early learning councils, central agencies, community colleges, and workforce development education vocational/technical programs for the purpose of providing support and technical assistance to licensed early childhood education child care providers.

- (4) The department may contract, using a request for proposals, with a qualified entity use the state community child care coordination agencies (central agencies), community colleges, and vocational/technical programs to administer implement this section.
- (5) The State Board of Education department may adopt rules under s. 120.536(1) and s. 120.54 and other policy provisions necessary to administer implement this section.
- (6) This section shall be implemented only to the extent that funding is available.
- Section 51. Section 1014.54, Florida Statutes, is created to read:
- 1014.54 Early childhood education funds; competitive procurement.--
- (1)(a) All funds associated with early childhood education provided pursuant to this chapter, other than the funds associated with the voluntary universal prekindergarten program, shall be appropriated in a single and separate budget entity.
- (b) The Department of Education shall annually allocate all funds appropriated in the early childhood education budget entity, other than those allocated to statewide contracts, to each early learning council in accordance with the equity and performance allocation formula approved under s. 1014.03.
- (c) Early childhood education funds allocated to each council may be used only to implement the council's early childhood education plan. Early learning funds may not be used for the construction of new facilities and may be used only for transportation services in accordance with this act.

- (d) As part of the approval and periodic review of each council's early childhood education plan, the Department of Education shall require that administrative costs be kept to the minimum necessary for the efficient and effective administration of the council's early childhood education, but that administrative expenditures of early learning funds may not exceed 5 percent of the council's total expenditures of early learning funds, unless specifically waived by the department. The department shall annually report to the Legislature any issues relating to administrative costs.
- (2) Each early learning council must comply with s.

  287.057 for the procurement from state funds of commodities or contractual services. The period of a contract for purchase of these commodities or contractual services, together with any renewal of the original contract, may not exceed 3 years.
- (3)(a) Each early learning council may contract with a central agency or other qualified entities to perform any of the duties assigned to the council under this chapter; however, the early learning council has ultimate responsibility for the performance of these duties. Contracts awarded under this section must comply with the competitive procurement requirements of this section.
- (b) The Department of Education shall conduct an investigation of any violations of this section including the misuse of funds.
- (4) The Auditor General shall annually audit all early learning councils and any central agency awarded a contract under this section.

Section 52. Section 402.281, Florida Statutes, is amended to read:

402.281 Gold Seal Quality Care program. --

- mildly ill children facilities, large family child care homes, or family child day care homes that are accredited by a nationally recognized accrediting association whose standards substantially meet or exceed the National Association for the Education of Young Children (NAEYC), the National Association of Family Child Care, regional commissions and member organizations of the Commission on International and Trans-Regional Accreditation, or and the National Early Childhood Program Accreditation Commission shall receive a separate "Gold Seal Quality Care" designation to operate as a gold seal child care center, a gold seal specialized child care center for mildly ill children facility, a gold seal large family child care home, or a gold seal family child day care home.
- standards, the department shall consult with the Department of Education, the Florida Head Start Directors Association, the Florida Association of Child Care Management, the Florida Family Day Care Association, the Florida Children's Forum, the State Coordinating Council for School Readiness Programs, the Early Childhood Association of Florida, the National Association for Child Development Education, early childhood education providers receiving exemptions under s. 402.316, and parents, for the purpose of approving the accrediting associations.

2260 Section 53. Subsections (1) and (4) of section 445.023, 2261 Florida Statutes, are amended to read:

445.023 Program for dependent care for families with children with special needs.--

- (1) There is created the program for dependent care for families with children with special needs. This program is intended to provide assistance to families with children who meet the following requirements:
- (a) The child or children are between the ages of 13 and 17 years, inclusive.
- (b) The child or children are considered to be children with special needs.
- (c) The family <u>is economically disadvantaged as defined in s. 1014.20</u> meets the income guidelines established under s. 411.01(6), notwithstanding any financial eligibility criteria to the contrary in s. 414.075, s. 414.085, or s. 414.095.
- services provided under chapter 1014, s. 411.01, dependent care may be provided for children age 13 years and older who are in need of care due to disability and where such care is needed for the parent to accept or continue employment or otherwise participate in work activities. The amount of subsidy shall be consistent with the rates for special needs child care established by the department. Dependent care needed for employment may be provided as transitional services for up to 2 years after eligibility for temporary cash assistance ends.
- Section 54. (1) Effective July 1, 2004, the Florida

  Partnership for School Readiness, school readiness, and early

childhood resource and referral, and the subsidized child care program are transferred by a type two transfer, pursuant to s. 20.06(2), from the Agency for Workforce Innovation to the Department of Education. To ensure continuity in payment to providers of school readiness services, the Department of Education is authorized to execute an interagency operating agreement with the Agency for Workforce Innovation for a transition period not to exceed 120 days.

- (2) Effective July 1, 2004, the Child Care Executive Partnership Program is transferred by a type two transfer, pursuant to s. 20.06(2), to the Department of Education.
- (3) Effective July 1, 2004, functions associated with training and credentialing child care facility personnel are transferred by type two transfer pursuant to s. 20.06(2), from the Department of Children and Family Services to the Department of Education.

Statutes, the Division of Statutory Revision is directed to incorporate any amendments, by laws passed during the 2004

Regular Session of the Legislature or any 2004 Special Sessions of the Legislature, to provisions repealed by this act into the parallel successor provisions created by this act. The division is further directed to transfer any provisions enacted within chapter 402, Florida Statutes, by 2004 legislation to parallel locations in accordance with this act.

Section 56. <u>If any provision of this act or its</u>

<u>application to any person or circumstance is held invalid, the</u>

<u>invalidity shall not affect other provisions or applications of</u>

2316 the act which can be given effect without the invalid provision 2317 or application, and to this end the provisions of this act are 2318 declared severable.

Section 57. Except as otherwise specifically provided herein, this act shall take effect July 1, 2004.

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2322 ======= T I T L E A M E N D M E N T =========== 2323

Remove the entire title and insert:

A bill to be entitled

An act relating to early learning; creating chapter 1014, F.S., entitled "Early Learning," consisting of part I relating to general provisions, part II relating to voluntary universal prekindergarten, and part III relating to early learning opportunities; providing for governance, an Early Learning Advisory Council, parental involvement, early learning personnel, curriculum, personnel qualifications, and accountability; amending s. 20.15, F.S.; creating the Division of Early Learning within the Department of Education; amending s. 20.50, F.S.; deleting school readiness functions from the Agency for Workforce Innovation; amending s. 402.3017, F.S.; authorizing the Department of Education to contract for the administration of certain scholarship programs; amending s. 411.0105, F.S.; providing federal lead agency responsibilities; prescribing the required content of plans; providing requirements for the voluntary universal prekindergarten program; providing parental rights, eligibility for services, provider eligibility requirements, and financial

matters; providing for early learning councils and eligibility for early childhood education; amending s. 1008.21, F.S.; revising school readiness screening; amending s. 402.27, F.S.; requiring the Department of Education to provide a statewide early learning resource and referral network; amending s. 402.3018, F.S.; providing consultation to early childhood education providers; amending s. 409.178, F.S.; creating the business partnership for early learning program; amending s. 402.25, F.S.; requiring state-funded early childhood education programs to provide activities to foster brain development in infants and toddlers; amending s. 402.3051, F.S.; requiring a market rate to be established for early learning providers; amending s. 402.281, F.S., relating to the Gold Seal Quality designation; amending s. 445.023, F.S.; correcting cross references; repealing ss. 402.26, 402.301, 402.3016, 402.302, 402.30501, 402.3135, 402.3145, 411.01, and 411.012, F.S., to conform; providing for type two transfers; providing duties of the Division of Statutory Revision; providing for severability; providing effective dates.

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WHEREAS, a child's parent is his or her first teacher and most important teacher, and it is imperative that opportunities are provided to parents and guardians to participate in the choices and preparations of their child's educational opportunities, including early learning programs that are

## HOUSE AMENDMENT

Bill No. HB 821

Amendment No. (for drafter's use only)

sensitive to cultural diversity, children whose first language is other than English, and children with disabilities, and

WHEREAS, community partnerships between and among county government, public health departments, children's services councils, libraries, business, and early child care and educational resources are integral for the successful preparation of children in their early educational endeavors, and

WHEREAS, the public's return on their investment in early learning shall be shown as a ratio of the program outcome represented by children who are ready to enter kindergarten divided by the money used to achieve the outcome, NOW, THEREFORE,