## Florida Senate - 2005

By Senator Argenziano

	3-973-05 See HB 113
1	A bill to be entitled
2	An act relating to construction contracting;
3	amending s. 255.05, F.S.; making certain
4	restrictions in bonds issued for public works
5	projects unenforceable; amending ss. 489.129
б	and 489.533, F.S.; increasing an administrative
7	fine under certain disciplinary proceeding
8	provisions; amending s. 713.015, F.S.; revising
9	a direct contract provision requirement;
10	providing that failure to include such
11	provision in such contracts limits certain lien
12	rights under the contract; providing
13	construction relating to validity and
14	enforceability; preserving lien rights of
15	certain persons; amending s. 713.02, F.S.;
16	protecting the rights of certain persons to
17	enforce certain contract, lien, or bond
18	remedies or contractual obligations under
19	certain circumstances; precluding certain
20	defenses; amending s. 713.04, F.S.; revising
21	certain final payment requirements; amending s.
22	713.08, F.S.; requiring a claim of lien to be
23	served on an owner; amending s. 713.13, F.S.;
24	revising provisions authorizing use of certain
25	payment bonds to transfer certain recorded
26	liens; specifying application of certain notice
27	requirements to certain claims; revising time
28	limits for serving certain required notices;
29	amending s. 713.135, F.S.; revising certain
30	notice of commencement and applicability of
31	lien requirements for certain authorities
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**CODING:** Words stricken are deletions; words <u>underlined</u> are additions.

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**SB 1016** See HB 113

1	issuing building permits; providing
2	construction; amending s. 713.24, F.S.;
3	preserving certain lien rights when filing a
4	transfer bond after commencing certain lien
5	enforcement proceedings; amending s. 713.345,
б	F.S.; increasing certain criminal penalties for
7	misapplication of construction funds; amending
8	s. 713.3471, F.S.; revising a provision
9	requiring a lender to provide notice to a
10	property owner when making a first loan
11	disbursement on a construction loan secured by
12	residential real property; revising a notice
13	form; providing an effective date.
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15	Be It Enacted by the Legislature of the State of Florida:
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17	Section 1. Paragraph (a) of subsection (1) of section
18	255.05, Florida Statutes, is amended to read:
19	255.05 Bond of contractor constructing public
20	buildings; form; action by materialmen
21	(1)(a) Any person entering into a formal contract with
22	the state or any county, city, or political subdivision
23	thereof, or other public authority, for the construction of a
24	public building, for the prosecution and completion of a
25	public work, or for repairs upon a public building or public
26	work shall be required, before commencing the work or before
27	recommencing the work after a default or abandonment, to
28	execute, deliver to the public owner, and record in the public
29	records of the county where the improvement is located, a
30	payment and performance bond with a surety insurer authorized
31	to do business in this state as surety. A public entity may

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not require a contractor to secure a surety bond under this 1 section from a specific agent or bonding company. The bond 2 must state on its front page: the name, principal business 3 address, and phone number of the contractor, the surety, the 4 owner of the property being improved, and, if different from 5 б the owner, the contracting public entity; the contract number 7 assigned by the contracting public entity; and a description 8 of the project sufficient to identify it, such as a legal description or the street address of the property being 9 improved, and a general description of the improvement. Such 10 bond shall be conditioned upon the contractor's performance of 11 12 the construction work in the time and manner prescribed in the 13 contract and promptly making payments to all persons defined in s. 713.01 who furnish labor, services, or materials for the 14 prosecution of the work provided for in the contract. Any 15 16 claimant may apply to the governmental entity having charge of 17 the work for copies of the contract and bond and shall 18 thereupon be furnished with a certified copy of the contract and bond. The claimant shall have a right of action against 19 the contractor and surety for the amount due him or her, 20 including unpaid finance charges due under the claimant's 21 22 contract. Such action shall not involve the public authority 23 in any expense. When such work is done for the state and the contract is for \$100,000 or less, no payment and performance 2.4 bond shall be required. At the discretion of the official or 25 26 board awarding such contract when such work is done for any 27 county, city, political subdivision, or public authority, any 2.8 person entering into such a contract which is for \$200,000 or 29 less may be exempted from executing the payment and performance bond. When such work is done for the state, the 30 Secretary of the Department of Management Services may 31

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1 delegate to state agencies the authority to exempt any person 2 entering into such a contract amounting to more than \$100,000 but less than \$200,000 from executing the payment and 3 performance bond. In the event such exemption is granted, the 4 officer or officials shall not be personally liable to persons 5 6 suffering loss because of granting such exemption. The 7 Department of Management Services shall maintain information 8 on the number of requests by state agencies for delegation of 9 authority to waive the bond requirements by agency and project number and whether any request for delegation was denied and 10 the justification for the denial. Any provision in a bond 11 12 furnished for public work contracts as provided by this 13 subsection restricting the classes or persons protected by such bond or the venue of any proceeding relating to such bond 14 is unenforceable. 15 Section 2. Subsection (1) of section 489.129, Florida 16 17 Statutes, is amended to read: 18 489.129 Disciplinary proceedings.--(1) The board may take any of the following actions 19 against any certificateholder or registrant: place on 20 21 probation or reprimand the licensee, revoke, suspend, or deny 22 the issuance or renewal of the certificate, registration, or 23 certificate of authority, require financial restitution to a consumer for financial harm directly related to a violation of 2.4 a provision of this part, impose an administrative fine not to 25 26 exceed \$10,000 \$5,000 per violation, require continuing 27 education, or assess costs associated with investigation and 2.8 prosecution, if the contractor, financially responsible 29 officer, or business organization for which the contractor is a primary qualifying agent, a financially responsible officer, 30 31

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1 or a secondary qualifying agent responsible under s. 489.1195 is found guilty of any of the following acts: 2 (a) Obtaining a certificate, registration, or 3 certificate of authority by fraud or misrepresentation. 4 5 (b) Being convicted or found quilty of, or entering a б plea of nolo contendere to, regardless of adjudication, a 7 crime in any jurisdiction which directly relates to the 8 practice of contracting or the ability to practice 9 contracting. 10 (c) Violating any provision of chapter 455. (d) Performing any act which assists a person or 11 12 entity in engaging in the prohibited uncertified and 13 unregistered practice of contracting, if the certificateholder or registrant knows or has reasonable grounds to know that the 14 person or entity was uncertified and unregistered. 15 (e) Knowingly combining or conspiring with an 16 17 uncertified or unregistered person by allowing his or her certificate, registration, or certificate of authority to be 18 used by the uncertified or unregistered person with intent to 19 evade the provisions of this part. When a certificateholder or 20 21 registrant allows his or her certificate or registration to be 22 used by one or more business organizations without having any 23 active participation in the operations, management, or control of such business organizations, such act constitutes prima 2.4 facie evidence of an intent to evade the provisions of this 25 26 part. 27 (f) Acting in the capacity of a contractor under any 2.8 certificate or registration issued hereunder except in the name of the certificateholder or registrant as set forth on 29 the issued certificate or registration, or in accordance with 30 the personnel of the certificateholder or registrant as set 31 5

1 forth in the application for the certificate or registration, or as later changed as provided in this part. 2 (g) Committing mismanagement or misconduct in the 3 practice of contracting that causes financial harm to a 4 customer. Financial mismanagement or misconduct occurs when: 5 6 1. Valid liens have been recorded against the property 7 of a contractor's customer for supplies or services ordered by 8 the contractor for the customer's job; the contractor has 9 received funds from the customer to pay for the supplies or services; and the contractor has not had the liens removed 10 from the property, by payment or by bond, within 75 days after 11 12 the date of such liens; 13 2. The contractor has abandoned a customer's job and the percentage of completion is less than the percentage of 14 the total contract price paid to the contractor as of the time 15 of abandonment, unless the contractor is entitled to retain 16 17 such funds under the terms of the contract or refunds the 18 excess funds within 30 days after the date the job is abandoned; or 19 3. The contractor's job has been completed, and it is 20 21 shown that the customer has had to pay more for the contracted 22 job than the original contract price, as adjusted for 23 subsequent change orders, unless such increase in cost was the result of circumstances beyond the control of the contractor, 2.4 was the result of circumstances caused by the customer, or was 25 26 otherwise permitted by the terms of the contract between the 27 contractor and the customer. 2.8 (h) Being disciplined by any municipality or county 29 for an act or violation of this part. 30 31

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1 (i) Failing in any material respect to comply with the 2 provisions of this part or violating a rule or lawful order of 3 the board. 4 (j) Abandoning a construction project in which the contractor is engaged or under contract as a contractor. A 5 б project may be presumed abandoned after 90 days if the 7 contractor terminates the project without just cause or without proper notification to the owner, including the reason 8 for termination, or fails to perform work without just cause 9 10 for 90 consecutive days. (k) Signing a statement with respect to a project or 11 12 contract falsely indicating that the work is bonded; falsely 13 indicating that payment has been made for all subcontracted work, labor, and materials which results in a financial loss 14 to the owner, purchaser, or contractor; or falsely indicating 15 that workers' compensation and public liability insurance are 16 17 provided. 18 (1) Committing fraud or deceit in the practice of contracting. 19 (m) Committing incompetency or misconduct in the 20 21 practice of contracting. 22 (n) Committing gross negligence, repeated negligence, 23 or negligence resulting in a significant danger to life or 2.4 property. 25 (o) Proceeding on any job without obtaining applicable local building department permits and inspections. 26 27 (p) Intimidating, threatening, coercing, or otherwise 2.8 discouraging the service of a notice to owner under part I of chapter 713 or a notice to contractor under chapter 255 or 29 30 part I of chapter 713. 31

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1 (q) Failing to satisfy within a reasonable time, the 2 terms of a civil judgment obtained against the licensee, or the business organization qualified by the licensee, relating 3 to the practice of the licensee's profession. 4 5 6 For the purposes of this subsection, construction is 7 considered to be commenced when the contract is executed and 8 the contractor has accepted funds from the customer or lender. A contractor does not commit a violation of this subsection 9 when the contractor relies on a building code interpretation 10 rendered by a building official or person authorized by s. 11 12 553.80 to enforce the building code, absent a finding of fraud 13 or deceit in the practice of contracting, or gross negligence, repeated negligence, or negligence resulting in a significant 14 danger to life or property on the part of the building 15 official, in a proceeding under chapter 120. 16 17 Section 3. Paragraph (c) of subsection (2) of section 18 489.533, Florida Statutes, is amended to read: 489.533 Disciplinary proceedings.--19 20 (2) When the board finds any applicant, contractor, or 21 business organization for which the contractor is a primary 22 qualifying agent or secondary qualifying agent responsible 23 under s. 489.522 quilty of any of the grounds set forth in subsection (1), it may enter an order imposing one or more of 2.4 the following penalties: 25 26 (c) Imposition of an administrative fine not to exceed 27 \$10,000<del>\$5,000</del> for each count or separate offense. 2.8 Section 4. Section 713.015, Florida Statutes, is amended to read: 29 30 713.015 Mandatory provisions for direct contracts. -- Any direct contract between an owner and a 31 8

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1 contractor, related to improvements to real property 2 consisting of single or multiple family dwellings up to and including four units, must contain the following provision 3 printed in <u>capital letters</u> no less than <u>the same size as the</u> 4 18 point, capitalized, boldfaced type used in the body of the 5 б contract: 7 ACCORDING TO FLORIDA'S CONSTRUCTION LIEN LAW (SECTIONS 8 713.001-713.37, FLORIDA STATUTES), THOSE WHO WORK ON YOUR 9 PROPERTY OR PROVIDE MATERIALS AND ARE NOT PAID IN FULL HAVE A 10 RIGHT TO ENFORCE THEIR CLAIM FOR PAYMENT AGAINST YOUR 11 12 PROPERTY. THIS CLAIM IS KNOWN AS A CONSTRUCTION LIEN. IF YOUR 13 CONTRACTOR OR A SUBCONTRACTOR FAILS TO PAY SUBCONTRACTORS, SUB-SUBCONTRACTORS, OR MATERIAL SUPPLIERS OR NEGLECTS TO MAKE 14 OTHER LEGALLY REQUIRED PAYMENTS, THE PEOPLE WHO ARE OWED MONEY 15 MAY LOOK TO YOUR PROPERTY FOR PAYMENT, EVEN IF YOU HAVE PAID 16 17 YOUR CONTRACTOR IN FULL. IF YOU FAIL TO PAY YOUR CONTRACTOR, YOUR CONTRACTOR MAY ALSO HAVE A LIEN ON YOUR PROPERTY. THIS 18 MEANS IF A LIEN IS FILED YOUR PROPERTY COULD BE SOLD AGAINST 19 YOUR WILL TO PAY FOR LABOR, MATERIALS, OR OTHER SERVICES THAT 2.0 21 YOUR CONTRACTOR OR A SUBCONTRACTOR MAY HAVE FAILED TO PAY. 2.2 FLORIDA'S CONSTRUCTION LIEN LAW IS COMPLEX AND IT IS 23 RECOMMENDED THAT WHENEVER A SPECIFIC PROBLEM ARISES, YOU CONSULT AN ATTORNEY. 2.4 25 Nothing in this section shall be construed to adversely affect 26 27 the lien and bond rights of lienors who are not in privity 2.8 with the owner. This section does not apply when the owner is also a licensed contractor or a construction professional who 29 is in the business of developing property. 30 31

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1 Section 5. Subsection (7) of section 713.02, Florida 2 Statutes, is amended to read: 713.02 Types of lienors and exemptions .--3 4 (7) Notwithstanding any other provision of this part, 5 no lien shall exist in favor of any contractor, subcontractor, б or sub-subcontractor who is unlicensed as provided in s. 7 489.128 or s. 489.532. Notwithstanding any other provision of 8 this part, if a contract is rendered unenforceable by an unlicensed contractor, subcontractor, or sub-subcontractor 9 pursuant to s. 489.128 or s. 489.532, such unenforceability 10 shall not affect the rights of any other persons to enforce 11 12 contract, lien, or bond remedies and shall not affect the 13 obligations of a surety that has provided a bond on behalf of the unlicensed contractor, subcontractor, or 14 sub-subcontractor. It shall not be a defense to any claim on a 15 bond or indemnity agreement that the principal or indemnitor 16 17 is unlicensed as provided in s. 489.128 or s. 489.532. 18 Section 6. Subsection (3) of section 713.04, Florida Statutes, is amended, and subsection (4) is added to that 19 section, to read: 2.0 21 713.04 Subdivision improvements.--22 (3) The owner shall not pay any money on account of a 23 direct contract before actual furnishing of labor and services or materials for subdivision improvements. Any such The 2.4 payment not complying with such requirement shall not qualify 25 26 as a proper payment under this chapter section. 27 (4) The owner shall make final payment on account of a 2.8 direct contract only after the contractor complies with s. 713.06(3)(d). Any such payment not complying with such 29 requirement shall not qualify as a proper payment under this 30 31 chapter.

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1 Section 7. Paragraph (c) of subsection (4) of section 2 713.08, Florida Statutes, is amended to read: 3 713.08 Claim of lien.--4 (4) The claim of lien shall be served on the owner. 5 (C) 6 Failure to serve any claim of lien in the manner provided in 7 s. 713.18 before recording or within 15 days after recording shall render the claim of lien voidable to the extent that the 8 failure or delay is shown to have been prejudicial to any 9 person entitled to rely on the service. 10 Section 8. Paragraph (e) of subsection (1) of section 11 12 713.13, Florida Statutes, is amended to read: 13 713.13 Notice of commencement.--14 (1)(e) A copy of any <u>payment</u> bond must be attached at the 15 time of recordation of the notice of commencement. The failure 16 17 to attach a copy of the bond to the notice of commencement 18 when the notice is recorded negates the exemption provided in s. 713.02(6). However, if such a proper payment bond under s. 19 713.23 exists but was is not attached at the time of 20 21 recordation of the notice of commencement, the bond may be 22 used to transfer any recorded lien of a lienor except that of 23 the contractor by the recordation of a notice of bond pursuant to s. 713.23(2). The notice requirements of s. 713.23 apply to 2.4 any claim against the bond; however, the time limits for 25 26 serving any required notices shall run from the later of the 27 time specified in s. 713.23 or the date the notice of bond is 2.8 served on the lienor recorded, the bond may be used as a 29 transfer bond pursuant to s. 713.24. 30 Section 9. Paragraph (b) of subsection (1) and subsection (4) of section 713.135, Florida Statutes, are 31

amended, and paragraph (e) is added to subsection (1) of that 1 2 section, to read: 713.135 Notice of commencement and applicability of 3 lien.--4 5 (1) When any person applies for a building permit, the б authority issuing such permit shall: 7 (b) Provide the applicant and the owner of the real 8 property upon which improvements are to be constructed with a 9 printed statement stating that the right, title, and interest of the person who has contracted for the improvement may be 10 subject to attachment under the Construction Lien Law. The 11 12 Department of Business and Professional Regulation shall 13 furnish, for distribution, the statement described in this paragraph, and the statement must be a summary of the 14 Construction Lien Law and must include an explanation of the 15 provisions of the Construction Lien Law relating to the 16 17 recording, and the posting of copies, of notices of 18 commencement and a statement encouraging the owner to record a notice of commencement and post a copy of the notice of 19 commencement in accordance with s. 713.13. The statement must 20 21 also contain an explanation of the owner's rights if a lienor 22 fails to furnish the owner with a notice as provided in s. 23 713.06(2) and an explanation of the owner's rights as provided in s. 713.22. The authority that issues the building permit 2.4 must obtain from the Department of Business and Professional 25 26 Regulation the statement required by this paragraph and must 27 mail, deliver by electronic mail or other electronic format or 2.8 facsimile, or personally deliver that statement to the owner or, in a case in which the owner is required to personally 29 appear to obtain the permit, provide that statement to any 30 owner making improvements to real property consisting of a 31

single or multiple family dwelling up to and including four 1 2 units. However, the failure by the authorities to provide the summary does not subject the issuing authority to liability. 3 (e) Nothing in this subsection shall be construed to 4 require a notice of commencement to be recorded as a condition 5 6 to the issuance of a building permit. 7 (4) The several boards of county commissioners, 8 municipal councils, or other similar bodies may by ordinance or resolution establish reasonable fees for furnishing copies 9 of the forms and the printed statement provided in paragraphs 10 paragraph (1)(b) and (d) in an amount not to exceed \$5 to be 11 12 paid by the applicant for each permit in addition to all other 13 costs of the permit; however, no forms or statement need be furnished, mailed, or otherwise provided to, nor may such 14 additional fee be obtained from, applicants for permits in 15 those cases in which the owner of a legal or equitable 16 17 interest (including that of ownership of stock of a corporate 18 landowner) of the real property to be improved is engaged in the business of construction of buildings for sale to others 19 and intends to make the improvements authorized by the permit 20 on the property and upon completion will offer the improved 21 22 real property for sale. 23 Section 10. Subsection (4) of section 713.24, Florida 2.4 Statutes, is amended to read: 713.24 Transfer of liens to security .--25 (4) If a proceeding to enforce a transferred lien is 26 27 not commenced within the time specified in s. 713.22 or if it 2.8 appears that the transferred lien has been satisfied of 29 record, the clerk shall return said security upon request of the person depositing or filing the same, or the insurer. If a 30 proceeding to enforce a lien is commenced in a court of 31

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1 competent jurisdiction within the time specified in s. 713.22 2 and, subsequent to such proceeding, the lien is transferred pursuant to this section or s. 713.13(1)(e), an action 3 4 commenced in the same county or circuit court to recover 5 against the security shall be deemed to have been brought as б of the date of filing the action to enforce the lien, and the 7 court shall have jurisdiction over the action. Section 11. Paragraph (b) of subsection (1) of section 8 713.345, Florida Statutes, is amended to read: 9 10 713.345 Moneys received for real property improvements; penalty for misapplication .--11 12 (1)13 (b) Any person who knowingly and intentionally fails to comply with paragraph (a) is guilty of misapplication of 14 construction funds, punishable as follows: 15 1. If the amount of payments misapplied has an 16 17 aggregate value of \$100,000 or more, the violator is guilty of 18 a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 19 20 2. If the amount of payments misapplied has an 21 aggregate value of \$20,000 or more but less than \$100,000, the 22 violator is guilty of a felony of the second degree, 23 punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 2.4 3. If the amount of payments misapplied has an 25 26 aggregate value of less than \$20,000, the violator is guilty 27 of a felony of the third degree, punishable as provided in s. 2.8 775.082, s. 775.083, or s. 775.084. Section 12. Subsection (1) of section 713.3471, 29 30 Florida Statutes, is amended to read: 31

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1	713.3471 Lender responsibilities with construction
2	loans
3	(1) Prior to a lender making <u>the first</u> any loan
4	disbursement on any construction loan secured by residential
5	real property directly to the owner, which, for purposes of
6	this subsection, means only a natural person, or jointly to
7	the owner and any other party, the lender shall give the
8	following written notice to the <u>owner</u> <del>borrowers</del> in bold type
9	larger than any other type on the page:
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11	WARNING!
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13	THIS IS THE ONLY LOAN DISBURSEMENT NOTICE THAT
14	YOU WILL RECEIVE. YOUR LENDER IS MAKING A LOAN
15	DISBURSEMENT DIRECTLY TO YOU AS THE OWNER
16	BORROWER, OR JOINTLY TO YOU AND ANOTHER PARTY.
17	TO PROTECT YOURSELF FROM HAVING TO PAY TWICE
18	FOR THE SAME LABOR, SERVICES, OR MATERIALS USED
19	IN MAKING THE IMPROVEMENTS TO YOUR PROPERTY, BE
20	SURE THAT YOU REQUIRE YOUR CONTRACTOR TO GIVE
21	YOU LIEN RELEASES FROM EACH LIENOR WHO HAS SENT
22	YOU A NOTICE TO OWNER EACH TIME YOU MAKE A
23	PAYMENT TO YOUR CONTRACTOR.
24	Section 13. This act shall take effect October 1,
25	2005.
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