2005 CS

CHAMBER ACTION

1 The Education Appropriations Committee recommends the following: 2 3 Council/Committee Substitute 4 Remove the entire bill and insert: 5 A bill to be entitled 6 An act relating to educational choice; creating s. 7 1002.385, F.S.; establishing the Reading Compact 8 Scholarship Program to provide students with reading 9 deficiencies the option to attend a public or private 10 school of choice; providing eligibility requirements for receipt of a Reading Compact Scholarship to attend a 11 12 private school and restricting eligibility therefor; providing for the term of a scholarship; providing school 13 14 district obligation to notify parents of available 15 options; providing Department of Education obligations, 16 including establishment of a process for notification of 17 violations, subsequent investigation, and certification of 18 compliance by private schools and selection of a research 19 organization to analyze student performance data; 20 providing Commissioner of Education authority and 21 obligations, including the denial, suspension, or 22 revocation of a private school's participation in the 23 scholarship program and procedures and timelines therefor; Page 1 of 20

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24 providing private school eligibility requirements and 25 obligations, including compliance with specified laws and 26 academic accountability to the parent; providing parent 27 and student responsibilities for scholarship program participation, including compliance with private school's 28 29 published policies, participation in student academic assessment, and restrictive endorsement of scholarship 30 31 warrants; prohibiting power of attorney for endorsing a 32 scholarship warrant; providing funding and payment 33 requirements, including calculation of scholarship amount, payment process, and Department of Financial Services 34 35 review; providing for immunity; authorizing waiver of deadlines; providing scope of authority; requiring 36 37 adoption of rules; creating s. 1002.421, F.S., relating to rights and obligations of private schools participating in 38 state school choice scholarship programs; providing 39 40 requirements for participation in a scholarship program, including compliance with specified state, local, and 41 federal laws and demonstration of fiscal soundness; 42 requiring restrictive endorsement of checks and 43 44 prohibiting a school from acting as attorney in fact; 45 requiring employment of qualified teachers and background screening of individuals with direct student contact; 46 47 requiring adoption of rules; amending s. 1002.20, F.S.; 48 providing an educational choice, to conform; providing an effective date. 49 50

51 Be It Enacted by the Legislature of the State of Florida: Page 2 of 20

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CS 52 53 Section 1. Section 1002.385, Florida Statutes, is created 54 to read: 55 1002.385 Reading Compact Scholarship Program.--(1) READING COMPACT SCHOLARSHIP PROGRAM.--The Reading 56 57 Compact Scholarship Program is established to offer the parent of a student who has not attained reading proficiency beyond 58 59 Level 1 an educational choice to further the student's progress in reading. The scholarship program shall provide students who 60 61 have scored Level 1 on FCAT Reading for 2 of the previous 3 62 years the option to attend a public or private school of choice. 63 (2) READING COMPACT SCHOLARSHIP ELIGIBILITY.--The parent 64 of a public school student may request and receive from the 65 state a Reading Compact Scholarship for the student to enroll in 66 and attend a private school in accordance with the provisions of 67 this section if: The student scored Level 1 on FCAT Reading for 2 of 68 (a) the previous 3 years. However, a student who scored Level 1 on 69 70 grade 10 FCAT Reading is not eligible for a Reading Compact 71 Scholarship. The parent has obtained acceptance for admission of 72 (b) 73 the student to a private school eligible to participate in the 74 scholarship program pursuant to subsection (8) and has requested 75 from the Department of Education a Reading Compact Scholarship 76 no later than 60 days prior to the date of the first scholarship 77 payment. The parental request must be through a communication 78 directly to the department in a manner that creates a written or 79 electronic record of the request and the date of receipt of the Page 3 of 20

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80	request.
81	(3) READING COMPACT SCHOLARSHIP PROHIBITIONSA student
82	is not eligible for a Reading Compact Scholarship if he or she
83	<u>is:</u>
84	(a) Enrolled in a school operating for the purpose of
85	providing educational services to youth in Department of
86	Juvenile Justice commitment programs.
87	(b) Receiving a scholarship from an eligible nonprofit
88	scholarship-funding organization under s. 220.187.
89	(c) Already receiving an educational scholarship pursuant
90	to this chapter.
91	(d) Participating in a home education program as defined
92	<u>in s. 1002.01(1).</u>
93	(e) Participating in a private tutoring program pursuant
94	<u>to s. 1002.43.</u>
95	(f) Participating in a virtual school, correspondence
96	school, or distance learning program that receives state funding
97	pursuant to the student's participation.
98	(4) TERM OF READING COMPACT SCHOLARSHIP
99	(a) For purposes of continuity of educational choice, a
100	Reading Compact Scholarship shall remain in force until the
101	student returns to a public school or graduates from high
102	school.
103	(b) Upon reasonable notice to the department and the
104	school district, the student's parent may remove the student
105	from the private school and place the student in a public
106	school, as provided in paragraph (5)(a).

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107 (c) Upon reasonable notice to the department, the 108 student's parent may move the student from one participating private school to another participating private school. 109 110 (5) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.--111 (a)1. A school district shall timely notify the parent of 112 each eligible student of all options available pursuant to this 113 section and offer that student's parent an opportunity to enroll 114 the student in another public school within the school district. 115 2. The parent is not required to accept the offer of 116 enrolling the student in another public school in lieu of 117 requesting a Reading Compact Scholarship to a private school. However, if the parent chooses the public school option, the 118 119 student may continue attending a public school chosen by the 120 parent until the student graduates from high school. 121 3. If the parent chooses a public school consistent with 122 the district school board's choice plan under s. 1002.31, the school district shall provide transportation to the public 123 124 school selected by the parent. The parent is responsible for 125 providing transportation to a public school chosen that is not 126 consistent with the district school board's choice plan under s. 127 1002.31. 128 (b) If the parent chooses the private school option and 129 the student is accepted by the private school pending the 130 availability of a space for the student, the parent of the 131 student must notify the department no later than 60 days prior 132 to the first scholarship payment and before entering the private 133 school in order to be eligible for the scholarship when a space

134 becomes available for the student in the private school. Page 5 of 20

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135	(c) The parent of a student may choose, as an alternative,
136	to enroll the student in and transport the student to a public
137	school in an adjacent school district that has available space,
138	and that school district shall accept the student and report the
139	student for purposes of the school district's funding under the
140	Florida Education Finance Program.
141	(d) For a student in the school district who participates
142	in the Reading Compact Scholarship Program whose parent requests
143	that the student take the statewide assessments under s.
144	1008.22, the school district shall provide locations and times
145	to take all statewide assessments.
146	(6) DEPARTMENT OF EDUCATION OBLIGATIONSThe department
147	shall:
148	(a) Establish a toll-free hotline that provides parents
149	and private schools with information on participation in the
150	Reading Compact Scholarship Program.
151	(b) Establish a process by which individuals may notify
152	the department of any violation by a parent, private school, or
153	school district of state laws relating to program participation.
154	The department shall conduct an investigation of any written
155	complaint of a violation of this section, or make a referral to
156	the appropriate agency for an investigation, if the complaint is
157	signed by the complainant and is legally sufficient. A complaint
158	is legally sufficient if it contains ultimate facts that show
159	that a violation of this section or any rule adopted by the
160	State Board of Education has occurred. In order to determine
161	legal sufficiency, the department may require supporting
162	information or documentation from the complainant.

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163	(c) Require an annual, notarized, sworn compliance
164	statement by participating private schools certifying compliance
165	with state laws and shall retain such records.
166	(d) Cross-check the list of participating scholarship
167	students with the public school enrollment lists prior to the
168	first scholarship payment to avoid duplication.
169	(e) Identify all nationally norm-referenced tests that are
170	comparable to the norm-referenced test portions of the Florida
171	Comprehensive Assessment Test (FCAT).
172	(f) Select an independent private research organization to
173	which participating private schools must report the scores of
174	participating students on the nationally norm-referenced tests
175	administered by the private school. The independent private
176	research organization must annually report to the department on
177	the year-to-year improvements of participating students. The
178	independent private research organization must analyze and
179	report student performance data in a manner that protects the
180	rights of students and parents as mandated in 20 U.S.C. s.
181	1232g, the Family Educational Rights and Privacy Act, and must
182	not disaggregate data to a level that will disclose the academic
183	level of individuals or of individual schools. To the extent
184	possible, the independent private research organization must
185	accumulate historical performance data on students from the
186	department and private schools to describe baseline performance
187	and to conduct longitudinal studies. To minimize costs and
188	reduce time required for third-party analysis and evaluation,
189	the department shall conduct analyses of matched students from
190	public school assessment data and calculate control group
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191 learning gains using an agreed-upon methodology outlined in the 192 contract with the third-party evaluator. The sharing of student 193 data must be in accordance with the requirements of 20 U.S.C. s. 194 1232q, the Family Educational Rights and Privacy Act, and shall 195 be for the sole purpose of conducting the evaluation. All 196 parties must preserve the confidentiality of such information as 197 otherwise required by state and federal law.

198

(7) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS.--(a) The Commissioner of Education shall deny, suspend, or 199 200 revoke a private school's participation in the scholarship 201 program if it is determined that the private school has failed 202 to comply with the provisions of this section. However, in 203 instances in which the noncompliance is correctable within a 204 reasonable amount of time and in which the health, safety, and 205 welfare of the students are not threatened, the commissioner may 206 issue a notice of noncompliance which shall provide the private 207 school with a timeframe within which to provide evidence of 208 compliance prior to taking action to suspend or revoke the 209 private school's participation in the scholarship program. (b) The commissioner's determination is subject to the

210 211 following:

212 1. If the commissioner intends to deny, suspend, or revoke 213 a private school's participation in the scholarship program, the 214 department shall notify the private school of such proposed 215 action in writing by certified mail and regular mail to the 216 private school's address of record with the department. The 217 notification shall include the reasons for the proposed action

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218 and notice of the timelines and procedures set forth in this 219 paragraph.

220 <u>2. The private school that is adversely affected by the</u> 221 proposed action shall have 15 days from the receipt of the 222 notice of proposed action to file with the department's agency 223 <u>clerk a request for a proceeding pursuant to ss. 120.569 and</u> 224 <u>120.57. If the private school is entitled to a hearing under s.</u> 225 <u>120.57(1), the department shall forward the request to the</u> 226 Division of Administrative Hearings.

227 3. Upon receipt of a request referred pursuant to this 228 paragraph, the director of the Division of Administrative 229 Hearings shall expedite the hearing and assign an administrative 230 law judge who shall commence a hearing within 30 days after the 231 receipt of the formal written request by the division and enter 232 a recommended order within 30 days after the hearing or within 233 30 days after receipt of the hearing transcript, whichever is 234 later. Each party shall be allowed 10 days in which to submit 235 written exceptions to the recommended order. A final order shall 236 be entered by the agency within 30 days after the entry of a 237 recommended order. The provisions of this subparagraph may be 238 waived upon stipulation by all parties.

239 (c) The commissioner may immediately suspend payment if it 240 is determined that there is probable cause to believe that there 241 is: 242 1. An imminent threat to the health, safety, and welfare

243 of the students; or

244 <u>2. Fraudulent activity on the part of the private school.</u>245

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246	The commissioner's order suspending payment pursuant to this
247	paragraph may be appealed pursuant to the same procedures and
248	timelines as the notice of proposed action set forth in
249	paragraph (b).
250	(8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSTo be
251	eligible to participate in the Reading Compact Scholarship
252	Program, a private school may be sectarian or nonsectarian and
253	must:
254	(a) Comply with all applicable requirements for private
255	schools participating in state school choice programs pursuant
256	<u>to s. 1002.421.</u>
257	(b) Provide the department all documentation required for
258	the student's participation, including the private school's and
259	student's fee schedules, at least 30 days before the first
260	quarterly scholarship payment is made for the student.
261	(c) Be academically accountable to the parent for meeting
262	the educational needs of the student by:
263	1. At a minimum, annually providing to the parent a
264	written explanation of the student's progress.
265	2. Annually administering or making provision for students
266	participating in the scholarship program to take one of the
267	nationally norm-referenced tests identified by the department.
268	Students with disabilities for whom standardized testing is not
269	appropriate are exempt from this requirement. A participating
270	private school must report a student's scores to the parent and
271	to the independent private research organization selected by the
272	department pursuant to paragraph (6)(f).

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CS 273 3. Cooperating with the scholarship student whose parent 274 chooses to participate in the statewide assessments pursuant to 275 s. 1008.22. 276 277 The inability of a private school to meet the requirements of 278 this subsection shall constitute a basis for the ineligibility of the private school to participate in the scholarship program 279 280 as determined by the department. 281 (9) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM 282 PARTICIPATION. -- A parent who applies for a Reading Compact 283 Scholarship is exercising his or her parental option to place 284 his or her child in a private school. 285 (a) The parent must select the private school and apply 286 for the admission of his or her child. 287 (b) The parent must have requested the scholarship at 288 least 60 days prior to the date of the first scholarship 289 payment. 290 (c) Any student participating in the Reading Compact 291 Scholarship Program must remain in attendance throughout the 292 school year, unless excused by the school for illness or other 293 good cause. 294 (d) Each parent and each student has an obligation to the 295 private school to comply with the private school's published 296 policies. 297 (e) The parent shall ensure that the student participating 298 in the scholarship program takes the norm-referenced assessment 299 offered by the private school. The parent may also choose to 300 have the student participate in the statewide assessments Page 11 of 20

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301 pursuant to s. 1008.22. If the parent requests that the student 302 participating in the scholarship program take statewide 303 assessments pursuant to s. 1008.22, the parent is responsible 304 for transporting the student to the assessment site designated 305 by the school district. 306 (f) Upon receipt of a scholarship warrant, the parent to 307 whom the warrant is made must restrictively endorse the warrant 308 to the private school for deposit into the account of the 309 private school. The parent may not designate any entity or 310 individual associated with the participating private school as 311 the parent's attorney in fact to sign a scholarship warrant. A 312 participant who fails to comply with this paragraph forfeits the 313 scholarship. 314 (10) READING COMPACT SCHOLARSHIP FUNDING AND PAYMENT.--315 (a) The maximum Reading Compact Scholarship granted for an 316 eligible student shall be a calculated amount equivalent to the 317 base student allocation in the Florida Education Finance Program 318 multiplied by the appropriate cost factor for the educational 319 program that would have been provided for the student in the 320 district school to which he or she was assigned, multiplied by the district cost differential. In addition, the calculated 321 322 amount shall include the per-student share of instructional materials funds, technology funds, and other categorical funds 323 324 as provided for this purpose in the General Appropriations Act. 325 For a student who attended the Florida School for the Deaf and 326 the Blind, the Reading Compact Scholarship shall be calculated 327 based on the school district in which the student's parent 328 resides at the time of the scholarship request.

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329	(b) The amount of the Reading Compact Scholarship shall be
330	the calculated amount or the amount of the private school's
331	tuition and fees, whichever is less. Fees eligible shall include
332	textbook fees, lab fees, and other fees related to instruction,
333	including transportation.
334	(c) The school district shall report all students who are
335	attending a private school under this scholarship program. The
336	students attending private schools on Reading Compact
337	Scholarships shall be reported separately from those students
338	reported for purposes of the Florida Education Finance Program.
339	(d) A public or private school that provides services to
340	students with disabilities shall receive the weighted funding
341	for such services at the appropriate funding level consistent
342	with the provisions of s. 1011.62(1)(e).
343	(e) For purposes of calculating the Reading Compact
344	Scholarship, a student shall be eligible for the amount of the
345	appropriate basic cost factor if:
346	1. The student currently participates in a Group 1 program
347	funded at the basic cost factor and is not subsequently
348	identified as having a disability; or
349	2. The student currently participates in a Group 2 program
350	and the parent has chosen a private school that does not provide
351	the additional services funded by a Group 2 program.
352	(f) Following notification on July 1, September 1,
353	December 1, or February 1 of the number of scholarship program
354	participants, the department shall transfer, from General
355	Revenue funds only, the calculated amount from the Florida
356	Education Finance Program and authorized categorical accounts to
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357 a separate account for the Reading Compact Scholarship Program 358 for quarterly disbursement to the parents of participating students. When a student enters the scholarship program, the 359 360 department must receive all documentation required for the 361 student's participation, including the private school's and 362 student's fee schedules, at least 30 days before the first 363 quarterly scholarship payment is made for the student. 364 (g) The Chief Financial Officer shall make Reading Compact 365 Scholarship payments in four equal amounts no later than 366 September 1, November 1, February 1, and April 1 of each 367 academic year in which the Reading Compact Scholarship is in 368 force. The initial payment shall be made after department 369 verification of admission acceptance, and subsequent payments 370 shall be made upon verification of continued enrollment and 371 attendance at the private school. Payment must be by individual warrant made payable to the student's parent and mailed by the 372 373 department to the private school of the parent's choice, and the 374 parent shall restrictively endorse the warrant to the private 375 school.

376 (h) Subsequent to each scholarship payment, the Department
 377 of Financial Services shall randomly review endorsed warrants to
 378 confirm compliance with endorsement requirements. The Department
 379 of Financial Services shall immediately report inconsistencies
 380 or irregularities to the department.

381 (11) LIABILITY.--No liability shall arise on the part of 382 the state based on the award or use of a Reading Compact

383 <u>Scholarship</u>.

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384	(12) WAIVERIn the event of an act of God, the State
385	Board of Education shall have the authority to waive any
386	deadlines to effectuate the purposes of the scholarship program.
387	(13) SCOPE OF AUTHORITY The inclusion of eligible
388	private schools within options available to Florida public
389	school students does not expand the regulatory authority of the
390	state, its officers, or any school district to impose any
391	additional regulation of private schools beyond those reasonably
392	necessary to enforce requirements expressly set forth in this
393	section.
394	(14) RULESThe State Board of Education shall adopt rules
395	pursuant to ss. 120.536(1) and 120.54 to administer this
396	section. Rules shall include penalties for noncompliance with
397	subsections (8) and (9).
398	Section 2. Section 1002.421, Florida Statutes, is created
399	to read:
400	1002.421 Rights and obligations of private schools
401	participating in state school choice scholarship
402	programsRequirements of this section are in addition to
403	private school requirements outlined in s. 1002.42, specific
404	requirements identified within respective scholarship program
405	laws, and other provisions of Florida law that apply to private
406	schools.
407	(1) A Florida private school participating in the
408	Corporate Income Tax Credit Scholarship Program established
409	pursuant to s. 220.187 or an educational scholarship program
410	established pursuant to this chapter must comply with all
411	requirements of this section. Page 15 of 20

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412	(2) A private school participating in a scholarship
413	program must be a Florida private school as defined in s.
414	1002.01(2) and must:
415	(a) Be a registered Florida private school in accordance
416	with s. 1002.42.
417	(b) Comply with antidiscrimination provisions of 42 U.S.C.
418	<u>s. 2000d.</u>
419	(c) Notify the department of its intent to participate in
420	a scholarship program.
421	(d) Notify the department of any change in the school's
422	name, school director, mailing address, or physical location
423	within 15 days after the change.
424	(e) Complete student enrollment and attendance
425	verification requirements, including use of an on-line
426	attendance verification form, prior to scholarship payment.
427	(f) Annually complete and submit to the department a
428	notarized scholarship compliance statement certifying compliance
429	with state laws relating to private school participation in the
430	scholarship program.
431	(g) Demonstrate fiscal soundness and accountability by:
432	1. Being in operation for at least 3 school years or
433	obtaining a surety bond or letter of credit for the amount equal
434	to the scholarship funds for any quarter and filing the surety
435	bond or letter of credit with the department.
436	2. Requiring the parent of each scholarship student to
437	personally restrictively endorse the scholarship warrant to the
438	school. The school may not act as attorney in fact for the
439	parent of a scholarship student under the authority of a power Page 16 of 20

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CS 440 of attorney executed by such parent, or under any other 441 authority, to endorse scholarship warrants on behalf of such 442 parent. 443 (h) Meet applicable state and local health, safety, and 444 welfare laws, codes, and rules, including: 445 1. Fire safety. 446 2. Building safety. 447 (i) Employ or contract with teachers who hold 448 baccalaureate or higher degrees, have at least 3 years of 449 teaching experience in public or private schools, or have 450 special skills, knowledge, or expertise that qualifies them to 451 provide instruction in subjects taught. 452 (j) Require each individual with direct student contact 453 with a scholarship student to be of good moral character, to be 454 subject to the level 1 background screening as provided under 455 chapter 435, to be denied employment or terminated if required under s. 435.06, and not to be ineligible to teach in a public 456 457 school because his or her educator certificate is suspended or 458 revoked. For purposes of this paragraph: 459 1. An "individual with direct student contact" means any 460 individual who has unsupervised access to a scholarship student 461 for whom the private school is responsible. 2. 462 The costs of fingerprinting and the background check 463 shall not be borne by the state. 464 3. Continued employment of an individual after 465 notification that the individual has failed the level 1 466 background screening shall cause a private school to be 467 ineligible for participation in a scholarship program. Page 17 of 20

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468 4. An individual holding a valid Florida teaching 469 certificate who has been fingerprinted pursuant to s. 1012.32 470 shall not be required to comply with the provisions of this 471 paragraph. 472 (3) The inability of a private school to meet the 473 requirements of this section shall constitute a basis for the 474 ineligibility of the private school to participate in a 475 scholarship program as determined by the department. 476 (4)(a) The State Board of Education shall adopt rules 477 pursuant to ss. 120.536(1) and 120.54 to administer this 478 section. (b) The inclusion of eligible private schools within 479 480 options available to Florida public school students does not 481 expand the regulatory authority of the state, its officers, or 482 any school district to impose any additional regulation of 483 private schools beyond those reasonably necessary to enforce 484 requirements expressly set forth in this section. 485 Section 3. Paragraphs (a) and (b) of subsection (6) of section 1002.20, Florida Statutes, are amended to read: 486 487 1002.20 K-12 student and parent rights.--Parents of public 488 school students must receive accurate and timely information 489 regarding their child's academic progress and must be informed 490 of ways they can help their child to succeed in school. K-12 491 students and their parents are afforded numerous statutory 492 rights including, but not limited to, the following: 493 (6) EDUCATIONAL CHOICE.--494 Public school choices.--Parents of public school (a) 495 students may seek whatever public school choice options that are Page 18 of 20

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496 applicable to their students and are available to students in 497 their school districts. These options may include controlled open enrollment, lab schools, charter schools, charter technical 498 499 career centers, magnet schools, alternative schools, special 500 programs, advanced placement, dual enrollment, International 501 Baccalaureate, early admissions, credit by examination or 502 demonstration of competency, the New World School of the Arts, the Florida School for the Deaf and the Blind, and the Florida 503 504 Virtual School. These options may also include the public school 505 choice options of the Opportunity Scholarship Program, and the 506 McKay Scholarships for Students with Disabilities Program, and 507 the Reading Compact Scholarship Program.

508 (b) Private school choices.--Parents of public school
509 students may seek private school choice options under certain
510 programs.

511 1. Under the Opportunity Scholarship Program, the parent 512 of a student in a failing public school may request and receive 513 an opportunity scholarship for the student to attend a private 514 school in accordance with the provisions of s. 1002.38.

515 2. Under the McKay Scholarships for Students with 516 Disabilities Program, the parent of a public school student with 517 a disability who is dissatisfied with the student's progress may 518 request and receive a McKay Scholarship for the student to 519 attend a private school in accordance with the provisions of s. 520 1002.39.

521 3. Under the corporate income tax credit scholarship
522 program, the parent of a student who qualifies for free or
523 reduced-price school lunch may seek a scholarship from an Page 19 of 20

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524	eligible nonprofit scholarship-funding organization in		
525	accordance with the provisions of s. 220.187.		
526	4. Under the Reading Compact Scholarship Program, the		
527	parent of a student with reading deficiencies may request and		
528	receive a Reading Compact Scholarship for the student to attend		
529	a private school in accordance with the provisions of s.		
530	1002.385.		
531	Section 4. This act shall take effect July 1, 2005.		

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