

**HOUSE OF REPRESENTATIVES STAFF ANALYSIS**

**BILL #:** HB 1069 CS Department of Military Affairs  
**SPONSOR(S):** Negron  
**TIED BILLS:** **IDEN./SIM. BILLS:** SB 1592

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<b>REFERENCE</b>	<b>ACTION</b>	<b>ANALYST</b>	<b>STAFF DIRECTOR</b>
1) <u>Military &amp; Veteran Affairs Committee</u>	<u>8 Y, 0 N, w/CS</u>	<u>Marino</u>	<u>Carter</u>
2) <u>Insurance Committee</u>	<u></u>	<u>Sayler</u>	<u>Cooper</u>
3) <u>Transportation &amp; Economic Development Appropriations Committee</u>	<u></u>	<u></u>	<u></u>
4) <u>State Administration Council</u>	<u></u>	<u></u>	<u></u>
5) <u></u>	<u></u>	<u></u>	<u></u>

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**SUMMARY ANALYSIS**

The Department of Military Affairs states there are currently 11,628 Florida National Guard members with 9,648 serving in the Florida Army National Guard and 1,980 serving in the Florida Air National Guard.

On March 7, 2005, Governor Jeb Bush proposed creating the Family Readiness Program in his supplemental budget.

This committee substitute creates the Family Readiness Program under the Department of Military Affairs. The purpose of the program is to provide need-based assistance to families of members of the Florida National Guard on active duty serving in the Global War on Terrorism or Homeland Defense operations.

The program's implementation depends on appropriations expressly provided for the program. All funds are intended for the purpose to assist families of deployed Florida National Guard and are not to be used for staffing or administrative costs. Program funds may be used in emergency situations to purchase critically needed services, including, but not limited to, living expenses, housing, vehicles, equipment or renovations necessary to meet disability needs, and health care.

Those eligible to receive awards under this program are military dependents or those appearing on an eligible service member's Emergency Data Record (Department of Defense Form 93).

The Adjutant General or his or her designee will then make final determinations on the requests and is authorized to award funds from the program to the families to assist with their requests.

The Department of Military Affairs is to conduct monthly internal audits through its inspector general and provide data every year in an annual report to the Governor and Legislature.

This committee substitute then authorizes the Department of Military Affairs to establish rules governing eligibility requirements and implementation of the program.

The fiscal impact is indeterminate. This bill does not appropriate any funds for this program.

This committee substitute would take effect upon becoming law.

## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. HOUSE PRINCIPLES ANALYSIS:

**Provide limited government** – This committee substitute creates a new government program under the Department of Military Affairs.

**Empower families** – This committee substitute creates a new program that provides financial assistance to help families of deployed members of the Florida National Guard who are in need.

#### B. EFFECT OF PROPOSED CHANGES:

##### Present Situation:

###### *Florida National Guard*

The Department of Military Affairs (DMA) states there are currently 11,628 Florida National Guard (FNG) members with 9,648 serving in the Florida Army National Guard and 1,980 serving in the Florida Air National Guard. Currently, approximately 3,000 FNG members are deployed to a combat zone.

Governor Jeb Bush proposed creating the Family Readiness Program (from his *Supplemental Budget* press release, March 7, 2005):

**Military Affairs** - The Governor recommends **\$5 million** for the Family Readiness Program. The Family Readiness Program provides emergency need-based assistance for family members of soldiers of the Florida National Guard when the family provider has been called to active duty. The program provides assistance for things like vehicle repair, living expenses and housing. Each month there is an average of 250 such requests made to the Florida National Guard.

##### Effect of Proposed Changes:

This committee substitute creates a new section, **s. 250.5206, F.S.** for the Family Readiness Program under the DMA. The purpose of the program is to provide need-based assistance to families of members of the FNG on active duty serving in the Global War on Terrorism or Homeland Defense operations.

The program's implementation depends on appropriations expressly provided for the program. All funds are intended for the purpose to assist families of deployed FNG and are not to be used for staffing or administrative costs. Program funds may be used in emergency situations to purchase critically needed services, including, but not limited to, living expenses, housing, vehicles, equipment or renovations necessary to meet disability needs, and health care.

Those eligible to receive awards under this program are military dependents or those appearing on an eligible service member's Emergency Data Record (Department of Defense Form 93).

Families requesting assistance shall bring their request to the federal Family Center Support Specialist stationed at the state armory near them for validation and assessment. Recommendations will then be forwarded the program director in the FNG headquarters in St. Augustine, FL. The program director will then review the recommendations for eligibility, appropriateness, and sufficiency of documentation.

The recommendations have one more stop with the Adjutant General of the FNG. The Adjutant General or his or her designee will then make final determinations on the requests and is authorized to award funds from the program to the families to assist with their requests.

The DMA is to conduct monthly internal audits through its inspector general and provide data every year in an annual report to the Governor and Legislature.

This committee substitute then authorizes the DMA to establish rules governing eligibility requirements and implementation of the program.

This committee substitute would take effect upon becoming law.

#### C. SECTION DIRECTORY:

Section 1. Creates **s. 250.5206, F.S.**, the Family Readiness Program under the DMA. Provides for purpose, funding, eligibility requirements, payment of awards, auditing, and reporting.

Section 2. Provides for act to take effect July 1, 2005.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

##### 1. Revenues:

There are no known or expected fiscal impacts on state government revenues.

##### 2. Expenditures:

The fiscal impact with regards to expenditures is indeterminate. The DMA receives about 250 requests a month from families regarding matters of assistance. Not all requests are for financial assistance. It is unknown how many more will ask for assistance once the program begins. Each request for financial assistance will be unique.

This bill does not appropriate any funds; however, in his supplemental budget, the Governor has proposed \$5 million for this program.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

##### 1. Revenues:

There are no known or expected fiscal impacts on local government revenues.

##### 2. Expenditures:

There are no known or expected fiscal impacts on local government expenditures.

#### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The program in this committee substitute will provide funds for families of deployed members of the FNG to be used in emergency situations to purchase critically needed services, including, but not limited to, living expenses, housing, vehicles, equipment or renovations necessary to meet disability needs, and health care. The amount of each request is unknown, but will greatly assist eligible families in need.

#### D. FISCAL COMMENTS:

The Governor has proposed \$5 million dollars for the program created in this committee substitute in his supplemental budget released March 7, 2005.

### **III. COMMENTS**

#### **A. CONSTITUTIONAL ISSUES:**

##### **1. Applicability of Municipality/County Mandates Provision:**

The bill does not require counties or municipalities to spend funds or to take an action requiring the expenditure of funds. This bill does not reduce the percentage of a state tax shared with counties or municipalities. This bill does not reduce the authority that municipalities have to raise revenues.

##### **2. Other:**

There do not appear to be any constitutional issues with this bill.

#### **B. RULE-MAKING AUTHORITY:**

This committee substitute authorizes the DMA to adopt rules necessary to implement the Family Readiness Program, including procedures for applying for assistance, qualifying services, and criteria for eligibility.

#### **C. DRAFTING ISSUES OR OTHER COMMENTS:**

None.

### **IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES**

On March 16, 2005, the Committee on Military and Veterans Affairs adopted a strike-all amendment. The strike-all amendment changed the bill from financial assistance for military families with their Serviceman's Group Life Insurance to financial assistance with needs-based emergencies for certain eligible families of deployed FNG members. The committee then voted to approve the bill favorably with committee substitute by a vote of 8 to 0.