1

A bill to be entitled

2 An act relating to construction contracting; amending s. 255.05, F.S.; making certain restrictions in bonds issued 3 4 for public works projects unenforceable; amending s. 5 489.118, F.S.; postponing a date for submitting an 6 application for a certificate as a registered contractor; 7 amending ss. 489.129 and 489.533, F.S.; increasing an administrative fine under certain disciplinary proceeding 8 9 provisions; amending s. 713.015, F.S.; revising form criteria for a direct contract provision; preserving lien 10 11 and bond rights of certain persons; specifying nonapplication to certain contractors or construction 12 professionals; amending s. 713.02, F.S.; protecting the 13 14 rights of certain persons to enforce certain contract, lien, or bond remedies or contractual obligations under 15 16 certain circumstances; precluding certain defenses; amending s. 713.04, F.S.; revising certain final payment 17 requirements; amending s. 713.08, F.S.; requiring a claim 18 of lien to be served on an owner; amending s. 713.13, 19 F.S.; revising provisions authorizing use of certain 20 21 payment bonds to transfer certain recorded liens; specifying application of certain notice requirements to 22 23 certain claims; revising time limits for serving certain required notices; amending s. 713.23, F.S.; clarifying 24 provisions relating to payment bonds; amending s. 713.24, 25 26 F.S.; providing construction to preserve county court jurisdiction over certain transfer bond claims for 27 28 nonpayment; preserving certain lien rights when filing a Page 1 of 18

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29 transfer bond after commencing certain lien enforcement proceedings; amending s. 713.345, F.S.; revising criteria 30 for certain criminal penalties for misapplication of 31 construction funds; amending s. 713.3471, F.S.; revising a 32 provision requiring a lender to provide notice to a 33 property owner when making a disbursement on a 34 35 construction loan secured by residential property; specifying nonapplication; providing an effective date. 36 37 Be It Enacted by the Legislature of the State of Florida: 38 39 Paragraph (a) of subsection (1) of section 40 Section 1. 255.05, Florida Statutes, is amended to read: 41 42 255.05 Bond of contractor constructing public buildings; 43 form; action by materialmen. --Any person entering into a formal contract with the 44 (1) (a) 45 state or any county, city, or political subdivision thereof, or other public authority, for the construction of a public 46 building, for the prosecution and completion of a public work, 47 or for repairs upon a public building or public work shall be 48 49 required, before commencing the work or before recommencing the 50 work after a default or abandonment, to execute, deliver to the 51 public owner, and record in the public records of the county where the improvement is located, a payment and performance bond 52 with a surety insurer authorized to do business in this state as 53 54 surety. A public entity may not require a contractor to secure a surety bond under this section from a specific agent or bonding 55 56 company. The bond must state on its front page: the name, Page 2 of 18

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57 principal business address, and phone number of the contractor, the surety, the owner of the property being improved, and, if 58 different from the owner, the contracting public entity; the 59 contract number assigned by the contracting public entity; and a 60 61 description of the project sufficient to identify it, such as a 62 legal description or the street address of the property being improved, and a general description of the improvement. Such 63 bond shall be conditioned upon the contractor's performance of 64 the construction work in the time and manner prescribed in the 65 contract and promptly making payments to all persons defined in 66 67 s. 713.01 who furnish labor, services, or materials for the prosecution of the work provided for in the contract. Any 68 69 claimant may apply to the governmental entity having charge of 70 the work for copies of the contract and bond and shall thereupon be furnished with a certified copy of the contract and bond. The 71 claimant shall have a right of action against the contractor and 72 surety for the amount due him or her, including unpaid finance 73 charges due under the claimant's contract. Such action shall not 74 involve the public authority in any expense. When such work is 75 done for the state and the contract is for \$100,000 or less, no 76 77 payment and performance bond shall be required. At the discretion of the official or board awarding such contract when 78 79 such work is done for any county, city, political subdivision, or public authority, any person entering into such a contract 80 which is for \$200,000 or less may be exempted from executing the 81 payment and performance bond. When such work is done for the 82 state, the Secretary of the Department of Management Services 83 84 may delegate to state agencies the authority to exempt any Page 3 of 18

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85 person entering into such a contract amounting to more than \$100,000 but less than \$200,000 from executing the payment and 86 performance bond. In the event such exemption is granted, the 87 officer or officials shall not be personally liable to persons 88 89 suffering loss because of granting such exemption. The Department of Management Services shall maintain information on 90 the number of requests by state agencies for delegation of 91 authority to waive the bond requirements by agency and project 92 number and whether any request for delegation was denied and the 93 justification for the denial. Any provision in a payment bond 94 95 furnished for public work contracts as provided by this 96 subsection which restricts the classes of persons as defined in 97 s. 713.01 protected by the bond or the venue of any proceeding 98 relating to such bond is unenforceable.

99 Section 2. Section 489.118, Florida Statutes, is amended 100 to read:

101 489.118 Certification of registered contractors; 102 grandfathering provisions.--The board shall, upon receipt of a 103 completed application and appropriate fee, issue a certificate 104 in the appropriate category to any contractor registered under 105 this part who makes application to the board and can show that 106 he or she meets each of the following requirements:

107 (1) Currently holds a valid registered local license in
108 one of the contractor categories defined in s. 489.105(3)(a)109 (p).

(2) Has, for that category, passed a written examination that the board finds to be substantially similar to the examination required to be licensed as a certified contractor Page 4 of 18

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113 under this part. For purposes of this subsection, a written, proctored examination such as that produced by the National 114 115 Assessment Institute, Block and Associates, NAI/Block, Experior Assessments, Professional Testing, Inc., or Assessment Systems, 116 117 Inc., shall be considered to be substantially similar to the examination required to be licensed as a certified contractor. 118 The board may not impose or make any requirements regarding the 119 120 nature or content of these cited examinations.

121 (3) Has at least 5 years of experience as a contractor in 122 that contracting category, or as an inspector or building 123 administrator with oversight over that category, at the time of 124 application. For contractors, only time periods in which the 125 contractor license is active and the contractor is not on 126 probation shall count toward the 5 years required by this 127 subsection.

(4) Has not had his or her contractor's license revoked at
any time, had his or her contractor's license suspended within
the last 5 years, or been assessed a fine in excess of \$500
within the last 5 years.

(5) Is in compliance with the insurance and financialresponsibility requirements in s. 489.115(5).

Applicants wishing to obtain a certificate pursuant to this section must make application by November 1, 2005 2004.

137 Section 3. Subsection (1) of section 489.129, Florida138 Statutes, is amended to read:

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139 489.129 Disciplinary proceedings.--
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140 (1)The board may take any of the following actions against any certificateholder or registrant: place on probation 141 142 or reprimand the licensee, revoke, suspend, or deny the issuance or renewal of the certificate, registration, or certificate of 143 144 authority, require financial restitution to a consumer for financial harm directly related to a violation of a provision of 145 this part, impose an administrative fine not to exceed \$10,000 146 147 \$5,000 per violation, require continuing education, or assess costs associated with investigation and prosecution, if the 148 contractor, financially responsible officer, or business 149 organization for which the contractor is a primary qualifying 150 151 agent, a financially responsible officer, or a secondary 152 qualifying agent responsible under s. 489.1195 is found quilty 153 of any of the following acts:

(a) Obtaining a certificate, registration, or certificateof authority by fraud or misrepresentation.

(b) Being convicted or found guilty of, or entering a plea
of nolo contendere to, regardless of adjudication, a crime in
any jurisdiction which directly relates to the practice of
contracting or the ability to practice contracting.

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(c) Violating any provision of chapter 455.

(d) Performing any act which assists a person or entity in
engaging in the prohibited uncertified and unregistered practice
of contracting, if the certificateholder or registrant knows or
has reasonable grounds to know that the person or entity was
uncertified and unregistered.

(e) Knowingly combining or conspiring with an uncertified
 or unregistered person by allowing his or her certificate,
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168 registration, or certificate of authority to be used by the uncertified or unregistered person with intent to evade the 169 170 provisions of this part. When a certificateholder or registrant allows his or her certificate or registration to be used by one 171 172or more business organizations without having any active 173 participation in the operations, management, or control of such 174 business organizations, such act constitutes prima facie 175 evidence of an intent to evade the provisions of this part.

(f) Acting in the capacity of a contractor under any certificate or registration issued hereunder except in the name of the certificateholder or registrant as set forth on the issued certificate or registration, or in accordance with the personnel of the certificateholder or registrant as set forth in the application for the certificate or registration, or as later changed as provided in this part.

(g) Committing mismanagement or misconduct in the practice
of contracting that causes financial harm to a customer.
Financial mismanagement or misconduct occurs when:

186 1. Valid liens have been recorded against the property of 187 a contractor's customer for supplies or services ordered by the 188 contractor for the customer's job; the contractor has received 189 funds from the customer to pay for the supplies or services; and 190 the contractor has not had the liens removed from the property, 191 by payment or by bond, within 75 days after the date of such 192 liens;

193 2. The contractor has abandoned a customer's job and the
194 percentage of completion is less than the percentage of the
195 total contract price paid to the contractor as of the time of
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196 abandonment, unless the contractor is entitled to retain such 197 funds under the terms of the contract or refunds the excess 198 funds within 30 days after the date the job is abandoned; or

199 3. The contractor's job has been completed, and it is 200 shown that the customer has had to pay more for the contracted job than the original contract price, as adjusted for subsequent 201 change orders, unless such increase in cost was the result of 202 circumstances beyond the control of the contractor, was the 203 result of circumstances caused by the customer, or was otherwise 204 205 permitted by the terms of the contract between the contractor 206 and the customer.

207 (h) Being disciplined by any municipality or county for an208 act or violation of this part.

(i) Failing in any material respect to comply with the
 provisions of this part or violating a rule or lawful order of
 the board.

(j) Abandoning a construction project in which the contractor is engaged or under contract as a contractor. A project may be presumed abandoned after 90 days if the contractor terminates the project without just cause or without proper notification to the owner, including the reason for termination, or fails to perform work without just cause for 90 consecutive days.

(k) Signing a statement with respect to a project or contract falsely indicating that the work is bonded; falsely indicating that payment has been made for all subcontracted work, labor, and materials which results in a financial loss to the owner, purchaser, or contractor; or falsely indicating that Page 8 of 18

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workers' compensation and public liability insurance are provided.

(1) Committing fraud or deceit in the practice ofcontracting.

(m) Committing incompetency or misconduct in the practiceof contracting.

(n) Committing gross negligence, repeated negligence, or
 negligence resulting in a significant danger to life or
 property.

(o) Proceeding on any job without obtaining applicablelocal building department permits and inspections.

(p) Intimidating, threatening, coercing, or otherwise
discouraging the service of a notice to owner under part I of
chapter 713 or a notice to contractor under chapter 255 or part
I of chapter 713.

(q) Failing to satisfy within a reasonable time, the terms
of a civil judgment obtained against the licensee, or the
business organization qualified by the licensee, relating to the
practice of the licensee's profession.

244 For the purposes of this subsection, construction is considered to be commenced when the contract is executed and the contractor 245 246 has accepted funds from the customer or lender. A contractor does not commit a violation of this subsection when the 247 contractor relies on a building code interpretation rendered by 248 a building official or person authorized by s. 553.80 to enforce 249 the building code, absent a finding of fraud or deceit in the 250 251 practice of contracting, or gross negligence, repeated Page 9 of 18

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252 negligence, or negligence resulting in a significant danger to 253 life or property on the part of the building official, in a 254 proceeding under chapter 120. Section 4. Paragraph (c) of subsection (2) of section 255 256 489.533, Florida Statutes, is amended to read: 257 489.533 Disciplinary proceedings.--When the board finds any applicant, contractor, or 258 (2) 259 business organization for which the contractor is a primary 260 qualifying agent or secondary qualifying agent responsible under 261 s. 489.522 guilty of any of the grounds set forth in subsection (1), it may enter an order imposing one or more of the following 262 263 penalties: Imposition of an administrative fine not to exceed 264 (C) 265 \$10,000 \$5,000 for each count or separate offense. Section 5. Section 713.015, Florida Statutes, is amended 266 267 to read: 268 713.015 Mandatory provisions for direct contracts.--Any 269 direct contract between an owner and a contractor, related to 270 improvements to real property consisting of single or multiple 271 family dwellings up to and including four units, must contain 272 the following provision printed in no less than 14-point 18 point, capitalized, boldfaced type on the front page of the 273 274 contract: 275 276 ACCORDING TO FLORIDA'S CONSTRUCTION LIEN LAW (SECTIONS 713.001-277 713.37, FLORIDA STATUTES), THOSE WHO WORK ON YOUR PROPERTY OR 278 PROVIDE MATERIALS AND ARE NOT PAID IN FULL HAVE A RIGHT TO 279 ENFORCE THEIR CLAIM FOR PAYMENT AGAINST YOUR PROPERTY. THIS Page 10 of 18

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280 CLAIM IS KNOWN AS A CONSTRUCTION LIEN. IF YOUR CONTRACTOR OR A 281 SUBCONTRACTOR FAILS TO PAY SUBCONTRACTORS, SUB-SUBCONTRACTORS, 282 OR MATERIAL SUPPLIERS OR NEGLECTS TO MAKE OTHER LEGALLY REQUIRED 283 PAYMENTS, THE PEOPLE WHO ARE OWED MONEY MAY LOOK TO YOUR 284 PROPERTY FOR PAYMENT, EVEN IF YOU HAVE ALREADY PAID YOUR CONTRACTOR IN FULL. IF YOU FAIL TO PAY YOUR CONTRACTOR, YOUR 285 286 CONTRACTOR MAY ALSO HAVE A LIEN ON YOUR PROPERTY. THIS MEANS IF 287 A LIEN IS FILED YOUR PROPERTY COULD BE SOLD AGAINST YOUR WILL TO PAY FOR LABOR, MATERIALS, OR OTHER SERVICES THAT YOUR CONTRACTOR 288 289 OR A SUBCONTRACTOR MAY HAVE FAILED TO PAY. TO PROTECT YOURSELF, 290 YOU SHOULD STIPULATE IN THIS CONTRACT THAT BEFORE ANY PAYMENT IS 291 MADE, YOUR CONTRACTOR IS REQUIRED TO PROVIDE YOU WITH A WRITTEN 292 RELEASE OF LIEN FROM ANY PERSON OR COMPANY THAT HAS PROVIDED TO 293 YOU A "NOTICE TO OWNER." FLORIDA'S CONSTRUCTION LIEN LAW IS COMPLEX AND IT IS RECOMMENDED THAT WHENEVER A SPECIFIC PROBLEM 294 295 ARISES, YOU CONSULT AN ATTORNEY. 296 297 Nothing in this section shall be construed to adversely affect 298 the lien and bond rights of lienors who are not in privity with the owner. This section does not apply when the owner is a 299 300 contractor licensed under chapter 489 or is a person who created

301 parcels or offers parcels for sale or lease in the ordinary 302 course of business.

303 Section 6. Subsection (7) of section 713.02, Florida
304 Statutes, is amended to read:
305 713.02 Types of lienors and exemptions.--

306 (7) Notwithstanding any other provision of this part, no
 307 lien shall exist in favor of any contractor, subcontractor, or
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sub-subcontractor who is unlicensed as provided in s. 489.128 or
s. 489.532. Notwithstanding any other provision of this part, if
a contract is rendered unenforceable by an unlicensed
contractor, subcontractor, or sub-subcontractor pursuant to s.
489.128 or s. 489.532, such unenforceability shall not affect
the rights of any other persons to enforce contract, lien, or
bond remedies and shall not affect the obligations of a surety
that has provided a bond on behalf of the unlicensed contractor,
subcontractor, or sub-subcontractor. It shall not be a defense
to any claim on a bond or indemnity agreement that the principal
or indemnitor is unlicensed as provided in s. 489.128 or s.
489.532.
Section 7. Subsection (3) of section 713.04, Florida
Statutes, is amended, and subsection (4) is added to said
section, to read:
713.04 Subdivision improvements
(3) The owner shall not pay any money on account of a
direct contract before actual furnishing of labor and services
or materials for subdivision improvements. <u>Any</u> The payment <u>not</u>
complying with such requirement shall not qualify as a proper
payment under this chapter section.
(4) The owner shall make final payment on account of a
direct contract only after the contractor complies with s.
713.06(3)(d). Any payment not complying with such requirement
shall not qualify as a proper payment under this chapter.
Section 8. Paragraph (c) of subsection (4) of section
713.08, Florida Statutes, is amended to read:
713.08 Claim of lien
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336 (4)The claim of lien shall be served on the owner. 337 (C) Failure to serve any claim of lien in the manner provided in s. 338 339 713.18 before recording or within 15 days after recording shall 340 render the claim of lien voidable to the extent that the failure or delay is shown to have been prejudicial to any person 341 entitled to rely on the service. 342 Section 9. Paragraph (e) of subsection (1) of section 343 713.13, Florida Statutes, is amended to read: 344 713.13 Notice of commencement.--345 (1)346 347 A copy of any payment bond must be attached at the (e) time of recordation of the notice of commencement. The failure 348 349 to attach a copy of the bond to the notice of commencement when the notice is recorded negates the exemption provided in s. 350 713.02(6). However, if such a payment bond under s. 713.23 351 exists but was is not attached at the time of recordation of the 352 353 notice of commencement, the bond may be used to transfer any 354 recorded lien of a lienor except that of the contractor by the 355 recordation and service of a notice of bond pursuant to s. 356 713.23(2). The notice requirements of s. 713.23 apply to any 357 claim against the bond; however, the time limits for serving any 358 required notices shall begin running from the later of the time 359 specified in s. 713.23 or the date the notice of bond is served 360 on the lienor recorded, the bond may be used as a transfer bond 361 pursuant to s. 713.24. 362 Section 10. Paragraph (e) of subsection (1) of section 363 713.23, Florida Statutes, is amended to read: Page 13 of 18

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364 713.

713.23 Payment bond.--

365

(1)

366 (e) No action for the labor or materials or supplies may be instituted or prosecuted against the contractor or surety 367 368 unless both notices have been given. No action shall be 369 instituted or prosecuted against the contractor or against the 370 surety on the bond under this section after 1 year from the 371 performance of the labor or completion of delivery of the 372 materials and supplies. The time period for bringing an action against the contractor or surety on the bond shall be measured 373 374 from the last day of furnishing labor, services, or materials by 375 the lienor and shall not be measured by other standards, such as 376 the issuance of a certificate of occupancy or the issuance of a 377 certificate of substantial completion. A contractor or the contractor's agent or attorney may elect to shorten the 378 prescribed time within which an action to enforce any claim 379 against a payment bond provided under pursuant to this section 380 or s. 713.245 may be commenced at any time after a notice of 381 382 nonpayment, if required, has been served for the claim by recording in the clerk's office a notice in substantially the 383 384 following form: 385 386 NOTICE OF CONTEST OF CLAIM

387 AGAINST PAYMENT BOND

388

389 To: (Name and address of lienor) 390 You are notified that the undersigned contests your notice 391 of nonpayment, dated _____, ____, and served on the undersigned Page 14 of 18

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392 on , , and that the time within which you may file suit to enforce your claim is limited to 60 days from the date 393 of service of this notice. 394 395 396 DATED on ___, ___ 397 398 Signed: (Contractor or Attorney) 399 400 The claim of any lienor upon whom the such notice is served and 401 402 who fails to institute a suit to enforce his or her claim 403 against the payment bond within 60 days after service of the 404 such notice shall be extinguished automatically. The clerk shall 405 mail a copy of the notice of contest to the lienor at the address shown in the notice of nonpayment or most recent 406 amendment thereto and shall certify to such service on the face 407 of the such notice and record the notice. Service is complete 408 409 upon mailing. Section 11. Subsections (3) and (4) of section 713.24, 410 Florida Statutes, are amended to read: 411 412 713.24 Transfer of liens to security.--413 (3) Any party having an interest in such security or the 414 property from which the lien was transferred may at any time, and any number of times, file a complaint in chancery in the 415 circuit court of the county where such security is deposited, or 416 file a motion in a pending action to enforce a lien, for an 417 order to require additional security, reduction of security, 418 419 change or substitution of sureties, payment of discharge Page 15 of 18

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thereof, or any other matter affecting said security. If the 420 court finds that the amount of the deposit or bond in excess of 421 422 the amount claimed in the claim of lien is insufficient to pay the lienor's attorney's fees and court costs incurred in the 423 424 action to enforce the lien, the court must increase the amount 425 of the cash deposit or lien transfer bond. Nothing in this 426 section shall be construed to vest exclusive jurisdiction in the 427 circuit courts over transfer bond claims for nonpayment of an 428 amount within the monetary jurisdiction of the county courts.

If a proceeding to enforce a transferred lien is not 429 (4)430 commenced within the time specified in s. 713.22 or if it 431 appears that the transferred lien has been satisfied of record, 432 the clerk shall return said security upon request of the person 433 depositing or filing the same, or the insurer. If a proceeding to enforce a lien is commenced in a court of competent 434 jurisdiction within the time specified in s. 713.22 and, during 435 436 such proceeding, the lien is transferred pursuant to this section or s. 713.13(1)(e), an action commenced within 1 year 437 after the transfer, unless otherwise shortened by operation of 438 law, in the same county or circuit court to recover against the 439 440 security shall be deemed to have been brought as of the date of filing the action to enforce the lien, and the court shall have 441 442 jurisdiction over the action.

443Section 12. Paragraph (b) of subsection (1) of section444713.345, Florida Statutes, is amended to read:

445 713.345 Moneys received for real property improvements;446 penalty for misapplication.--

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(1)

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448 Any person who knowingly and intentionally fails to (b) comply with paragraph (a) is guilty of misapplication of 449 450 construction funds, punishable as follows: 451 1. If the amount of payments misapplied has an aggregate 452 value of \$100,000 or more, the violator is quilty of a felony of the first degree, punishable as provided in s. 775.082, s. 453 775.083, or s. 775.084. 454 455 If the amount of payments misapplied has an aggregate 2. value of \$1,000 \$20,000 or more but less than \$100,000, the 456 457 violator is guilty of a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 458 If the amount of payments misapplied has an aggregate 459 3. value of less than $$1,000 \frac{$20,000}{$20,000}$, the violator is guilty of a 460 461 felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 462 Section 13. Subsection (1) of section 713.3471, Florida 463 Statutes, is amended to read: 464 713.3471 Lender responsibilities with construction 465 466 loans.--467 Prior to a lender making any loan disbursement on any (1)construction loan secured by residential real property directly 468 to the owner, which, for purposes of this subsection, means only 469 470 a natural person, into the owner's account or accounts, or jointly to the owner and any other party, the lender shall mail, 471 deliver by electronic mail or other electronic format or 472 facsimile, or personally deliver qive the following written 473 notice to the borrowers in bold type larger than any other type 474 475 on the page:

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476		
477	WARNING!	
478		
479	YOUR LENDER IS MAKING A LOAN DISBURSEMENT DIRECTLY TO YOU	
480	AS THE BORROWER, OR JOINTLY TO YOU AND ANOTHER PARTY. TO	
481	PROTECT YOURSELF FROM HAVING TO PAY TWICE FOR THE SAME	
482	LABOR, SERVICES, OR MATERIALS USED IN MAKING THE	
483	IMPROVEMENTS TO YOUR PROPERTY, BE SURE THAT YOU REQUIRE	
484	YOUR CONTRACTOR TO GIVE YOU LIEN RELEASES FROM EACH LIENOR	
485	WHO HAS SENT YOU A NOTICE TO OWNER EACH TIME YOU MAKE A	
486	PAYMENT TO YOUR CONTRACTOR.	
487		
488	This subsection does not apply when the owner is a contractor	
489	licensed under chapter 489 or is a person who creates parcels or	
490	offer parcels for sale or lease in the ordinary course of	
491	business.	
492	Section 14. This act shall take effect October 1, 2005.	
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