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A bill to be entitled

2005

2 An act relating to commercial and consumer collection 3 practices; amending s. 559.544, F.S.; deleting provisions 4 requiring registration as a commercial collection agency; 5 specifying nonapplication of certain registration б requirements to certain persons or entities; amending s. 7 559.545, F.S.; revising requirements and procedures for 8 application for registration as a commercial collection agency; authorizing the Financial Services Commission to 9 10 adopt rules; providing for fees; providing for amendments to and changes in registrations; authorizing the Office of 11 Financial Regulation to deny registrations under certain 12 circumstances; amending s. 559.546, F.S.; providing 13 14 requirements and procedures for issuance of a corporate 15 surety bond; creating ss. 559.5471, 559.5473, 559.5474, 16 559.5475, 559.5476, 559.5477, and 559.5479, F.S.; 17 specifying powers and duties of the Office of Financial 18 Regulation; providing procedures; providing for 19 disposition of fees; authorizing the office to adopt rules; authorizing the office to issue subpoenas; 20 21 providing requirements, procedures, and limitations; authorizing the office to assess certain investigation 22 23 costs and expenses; authorizing the office to bring 24 certain actions for injunctions to restrain certain 25 violations; providing requirements and procedures; 26 authorizing the office to issue certain cease and desist 27 orders and take certain corrective actions for certain 28 violations; authorizing the office to seed orders of

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29 restitution of certain funds; providing for admissibility 30 of certain documents and materials of the office as evidence; requiring registrants to maintain certain 31 records; providing requirements and procedures for 32 maintaining such records; authorizing the office to adopt 33 rules; authorizing the office to revoke or suspend 34 35 registrations for certain activities by a registrant; 36 providing requirements and procedures for termination of a 37 registration; authorizing the office to impose administrative fines; providing requirements and 38 limitations; providing guidelines for imposing 39 administrative remedies or penalties; amending s. 559.55, 40 F.S.; revising definitions; providing additional 41 42 definitions; amending s. 559.552, F.S.; revising 43 provisions specifying the relationship of state and 44 federal laws; providing construction; amending s. 559.553, 45 F.S.; deleting provisions requiring registration as a 46 consumer collection agency; specifying nonapplication of 47 certain registration requirements to certain persons or 48 entities; amending s. 559.555, F.S.; revising requirements 49 and procedures for application for registration as a consumer collection agency; authorizing the Financial 50 Services Commission to adopt rules; providing for fees; 51 providing for amendments to and changes in registrations; 52 53 authorizing the Office of Financial Regulation to deny 54 registrations under certain circumstances; creating s. 55 559.556, F.S.; providing requirements and procedures for 56 issuance of a corporate surety bond; amending s. 559.72,

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57 F.S.; specifying prohibited activities in collecting 58 consumer debts; providing requirements for debt collectors 59 communicating with certain persons; providing prohibitions and limitations; providing notification requirements; 60 prohibiting false, deceptive or misleading representations 61 by a debt collector; prohibiting unfair or unconscionable 62 63 means of collecting debts; requiring debt collectors to 64 provide certain notice to consumers in connection with 65 collecting a debt; specifying required information; 66 providing procedures and requirements for disputing a debt; providing procedures and requirements for payments 67 on multiple debts; providing requirements for debt 68 collectors bringing legal actions on a debt; prohibiting 69 70 designing, compiling and furnishing certain misleading 71 forms; providing for liability for certain violations; 72 amending s. 559.725, F.S.; revising provisions providing 73 requirements and procedures for consumer complaints; creating ss. 559.726, 559.7262, 559.7263, 559.7264, and 74 75 559.7265, F.S.; specifying powers and duties of the Office of Financial Regulation; providing procedures; providing 76 77 for disposition of fees; authorizing the office to adopt rules; authorizing the office to issue subpoenas; 78 providing requirements, procedures, and limitations; 79 authorizing the office to assess certain investigation 80 81 costs and expenses; authorizing the office to bring 82 certain actions for injunctions to restrain certain 83 violations; providing requirements and procedures; 84 authorizing the office to issue certain cease and desist

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orders and take certain corrective actions for certain 85 86 violations; authorizing the office to seed orders of restitution of certain funds; providing for admissibility 87 of certain documents and materials of the office as 88 evidence; requiring registrants to maintain certain 89 records; providing requirements and procedures for 90 91 maintaining such records; authorizing the office to adopt 92 rules; amending s. 559.730, F.S.; authorizing the office 93 to revoke or suspend registrations for certain activities 94 by a registrant; providing requirements and procedures for termination of a registration; authorizing the office to 95 impose administrative fines; providing requirements and 96 limitations; creating s. 559.735, F.S.; providing 97 98 quidelines for imposing administrative remedies or penalties; amending s. 559.77, F.S.; specifying 99 100 application of certain provisions of law; amending s. 101 559.785, F.S.; increasing criminal penalties for certain activities; specifying a criminal penalty for certain 102 103 activities; authorizing the office to refer certain 104 evidence to certain agencies for certain purposes; 105 creating s. 559.786, F.S.; requiring the office to submit an annual report; specifying contents; repealing ss. 106 559.547 and 559.563, F.S., relating to void registrations; 107 repealing s. 559.565, F.S., relating to enforcement 108 109 actions against out-of-state consumer debt collectors; 110 providing an appropriation; providing an effective date. 111 112 Be It Enacted by the Legislature of the State of Florida:

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113	
114	Section 1. Section 559.544, Florida Statutes, is amended
115	to read:
116	559.544 Registration required; Exemptions
117	(1) No person shall engage in business in this state as a
118	commercial collection agency, as defined in this part, or
119	continue to do business in this state as a commercial collection
120	agency, without first registering in accordance with this part
121	and thereafter maintaining such registration.
122	(2) Each commercial collection agency doing business in
123	this state shall register with the office and annually renew
124	such registration, providing the registration fee, information,
125	and surety bond required by this part.
126	(3) No registration shall be valid for any commercial
127	collection agency transacting business at any place other than
128	that designated in the registration unless the office is first
129	notified in advance of any change of location. A registration
130	under this part is not transferable or assignable. Any
131	commercial collection agency desiring to change its registered
132	name, location, or agent for service of process at any time
133	other than renewal of registration shall notify the office of
134	such change prior to the change.
135	(4) The office shall not accept any registration for any
136	commercial collection agency as validly made and filed with the
137	office under this section unless the registration information
138	furnished to the office by the registrant is complete pursuant
139	to s. 559.545 and facially demonstrates that such registrant is
140	qualified to engage in business as a commercial collection

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141 agency, including specifically that neither the registrant nor 142 any principal of the registrant has engaged in any unlawful 143 collection practices, dishonest dealings, acts of moral 144 turpitude, or other criminal acts that reflect an inability to 145 engage in the commercial collection agency business. The office 146 shall inform any person whose registration is rejected by the office of the fact of and basis for such rejection. A 147 148 prospective registrant shall be entitled to be registered when 149 her or his or its registration information is complete on its 150 face, the applicable registration fee has been paid, and the 151 required evidence of current bond is furnished to the office. (5) The registration requirements of s. 559.545 do This 152 153 section shall not apply to:

154 (1)(a) A member of The Florida Bar, unless <u>the</u> such person
155 is primarily engaged in the collection of commercial claims.
156 "Primarily engaged in the collection of commercial claims" means
157 that more than one-half of the <u>person's</u> income of such person
158 arises from the business of soliciting commercial claims for
159 collection or collecting commercial claims.

160 (2)(b) A financial institution authorized to do business 161 in this state or and any wholly owned subsidiary or an and 162 affiliate thereof.

163

(3)(c) A licensed real estate broker.

164 <u>(4)</u>(d) A title insurance company authorized to do business 165 in this state.

166 <u>(5)(e)</u> A <u>licensed consumer</u> collection agency <u>that</u> which is 167 not primarily engaged in the collection of commercial claims. 168 "Not primarily engaged in the collection of commercial claims"

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169	means that less than one-half of the collection revenue of <u>the</u>
170	such agency arises from the collection of commercial claims.
171	<u>(6)(f) A consumer finance company <u>or</u> and any wholly owned</u>
172	subsidiary <u>or an</u> and affiliate thereof.
173	(7)(g) A person licensed pursuant to chapter 520.
174	<u>(8)</u> (h) A credit grantor.
175	(9)(i) An out-of-state collector as defined in this part.
176	(10) (j) An FDIC-insured institution or subsidiary or
177	affiliate thereof.
178	Section 2. Section 559.545, Florida Statutes, is amended
179	to read:
180	(Substantial rewording of section. See s.
181	559.545, Florida Statutes, for current text.)
182	559.545 Registration of commercial collection agencies;
183	procedure
184	(1) A person may not engage in business in this state as a
185	commercial collection agency, as defined in this part, or
186	continue to do business in this state as a commercial collection
187	agency, unless the person is registered with the office
188	according to this part and thereafter maintains the
189	registration.
190	(2) A registration is not valid for any commercial
191	collection agency transacting business at any place other than
192	the place designated in the registration unless the office is
193	first notified in advance of any change of location.
194	(3) Any person who applies for registration as a
195	commercial collection agency in compliance with this part shall
196	do so on forms adopted by the commission and furnished by the

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197 office. The commission may establish by rule procedures for 198 depositing fees and filing documents by electronic means provided such procedures provide the office with the information 199 200 required by this section. The commission or office may require 201 each applicant for a commercial collection agency registration 202 to provide: 203 (a) A nonrefundable application fee in the amount of \$900. 204 All amounts collected shall be deposited to the credit of the 205 Regulatory Trust Fund of the office. (b) The name of the applicant, any other names under which 206 the applicant conducts business, and the address of the 207 208 applicant's principal place of business and each office in this 209 state. 210 (C) The applicant's form and place of organization and, if the applicant is a corporation, a copy of the articles of 211 212 incorporation and amendments to such articles, if a partnership, 213 a copy of the partnership agreement or, if limited liability 214 company, a copy of the articles of organization. 215 (d) Documents demonstrating that the bonding requirements 216 specified in s. 559.546 have been satisfied. 217 Information and documentation necessary to make a (e) 218 determination of the applicant's eligibility for registration. 219 (4) The applicant shall also provide information as the 220 office may require about any partner, officer, or director of 221 the applicant, any person having the same or substantially 222 similar status or performing substantially similar functions, or 223 any person directly or indirectly controlling the applicant. For 224 purposes of this section, the term "directly or indirectly

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225	controlling the applicant" means possessing the power to direct
226	or to cause the direction of the management or policies of a
227	company, whether through ownership of stock or securities, by
228	contract or otherwise. Any individual or company that directly
229	or indirectly has the right to vote 25 percent or more of the
230	voting stock or securities of a company or is entitled to 25
231	percent or more of its profits is presumed to control that
232	company. The office may require information about any such
233	applicant or person, including:
234	(a) His or her full name, current address, current
235	telephone number, date of birth, or social security number or
236	the federal identification number of any corporate owner.
237	(b) His or her previous 10 year educational or employment
238	history.
239	(c) Any adverse decision, finding, injunction, suspension,
240	prohibition, revocation, denial, or judgment by any court of
241	competent jurisdiction or an administrative order by an
242	administrative law judge, or by any state or federal agency or
243	any business, professional, or occupational association
244	involving a violation of any law, rule, or regulation relating
245	to any business or professional licensing.
246	(d) His or her commission of any acts which would be
247	grounds for denial of an application under s. 559.545(10).
248	(5) An initial application is deemed received for purposes
249	of s. 120.60 upon receipt of the completed application form
250	prescribed by commission rule, the nonrefundable application fee
251	of \$900, and any other fee prescribed by law.

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252 (6) Upon the filing of an application for registration and 253 payment of all applicable fees, the office shall investigate the 254 applicant. If the office determines that registration should be 255 granted, the office shall register the applicant for a period 256 not to exceed 1 year. 257 (7) The registration of each commercial collection agency 258 expires on December 31 of the year in which the registration 259 became effective unless the registrant has renewed its 260 registration on or before that date. Registration may be renewed as the commission may require by rule, together with payment of 261 the \$450 nonrefundable renewal fee and the payment of any amount 262 263 lawfully due and owing to the office pursuant to any order of 264 the office or pursuant to any agreement with the office. A 265 commercial collection agency that has not renewed its 266 registration by the time the registration period expires may 267 request reactivation of its registration. The registrant shall file its request with the office on or before January 31 of the 268 269 year following the year of expiration. The request must contain 270 any information the office requires, together with the 271 registration fee required in this section, and a nonrefundable 272 reactivation fee in the amount of \$250. Any reactivation of 273 registration granted by the office during the month of January 274 is deemed effective retroactive to January 1 of that year. Any 275 registrant that engages in business as a commercial collection 276 agency after its registration has expired violates subsection 277 (1), punishable as provided by ss. 559.548(1) and 559.5477(6). 278 (8) If the information contained in any application or any 279 amendment to such application has changed, the registrant shall

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280 file an amendment on the forms prescribed by the commission 281 correcting such information within 30 days after the change. 282 (9) A registration under this part is not transferable or 283 assignable unless accomplished pursuant to this subsection. 284 (a) Changes in registration occasioned by changes in 285 personnel of a partnership or in the principals, copartners, 286 officers, or directors of any registrant or by changes of any 287 material fact shall be reported by written amendment in such 288 form and at such time as the commission may specify by rule. In any case in which a person or a group of persons, directly or 289 290 indirectly or acting by or through one or more persons, proposes 291 to purchase or acquire a controlling interest in a registrant, such person or group shall submit an initial application for 292 293 registration as a commercial collection agency prior to such 294 purchase or acquisition at such time and in such form as the 295 commission may prescribe by rule. 296 (b) The commission shall adopt rules providing for waiver 297 of the application required by this subsection when control of a 298 registrant is to be acquired by another registrant under this 299 chapter or when the application is otherwise unnecessary in the public interest. 300 301 (10) The office may deny registration if the applicant, 302 any principal of the applicant, or any person having control of 303 the applicant: 304 (a) Has committed any violation of s. 559.72; 305 (b) Is the subject of a pending criminal prosecution or 306 governmental enforcement action, in any jurisdiction, until the 307 conclusion of such criminal prosecution or enforcement action;

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308 (c) Is currently subject to a pending enforcement action by any federal authority for violations of the Fair Debt 309 310 Collection Practices Act or the Federal Trade Commission Act; 311 (d) Has been found guilty of, regardless of adjudication, 312 or has entered a plea of nolo contendere or guilty to, any 313 offense involving fraud, dishonest dealing, or moral turpitude; 314 Has been found quilty of, regardless of adjudication, (e) 315 or has entered a plea of nolo contendere or guilty to, any 316 felony; (f) Has had entered against him or her, or any business 317 318 for which he or she was directly or indirectly a controlling person in the business or controlled the business, an 319 320 injunction, a temporary restraining order, or a final judgment 321 or order, including a stipulated judgment or order, an assurance 322 of voluntary compliance, or any similar document, in any civil 323 or administrative action involving racketeering, fraud, theft, 324 embezzlement, fraudulent conversion, or misappropriation of property or the use of any untrue, deceptive, or misleading 325 326 representation in an attempt to sell or dispose of real or 327 personal property or the use of any unfair, unlawful, or 328 deceptive trade practice, whether or not there is any litigation 329 pending against the applicant; 330 (g) Is subject to or was directly or indirectly a 331 controlling person in the business, or controlled the business, 332 with any company that is, or ever has been, subject to any 333 injunction, temporary restraining order, including a stipulated 334 judgment or order, an assurance of voluntary compliance, or any 335 similar document, or any restrictive court order relating to

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336 business activity as the result of any action brought by a governmental agency, including any action affecting any license 337 338 to do business or practice an occupation or trade; (h) Falsified or willfully omitted any material 339 340 information asked for in any application, document, or record required to be submitted under this part or the rules of the 341 342 commission; 343 (i) Made a material false statement of fact in an 344 application for registration or in response to any request or 345 investigation by the office; or 346 (j) Has been the subject of any adverse decision, finding, 347 injunction, suspension, prohibition, revocation, denial, or 348 judgment by any court of competent jurisdiction or an 349 administrative order by an administrative law judge, any state 350 or federal agency, or any business, professional, or 351 occupational association involving a violation of any law, rule, 352 or regulation relating to business or professional licensing. 353 Section 3. Section 559.546, Florida Statutes, is amended 354 to read: 355 (Substantial rewording of section. See s. 356 559.546, Florida Statutes, for current text.) 357 559.546 Surety bond.--358 (1) Before the office may issue a registration, the 359 applicant must provide to the office a corporate surety bond 360 issued by a bonding company or insurance company authorized to 361 do business in this state. 362 (2) The corporate surety bond shall be in the amount of 363 \$50,000, paid for and issued for the benefit of any credit

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364	grantor against the registrant to secure the faithful
365	performance of the obligations of the registrant with respect to
366	the receipt, handling, and payment of funds collected by the
367	registrant. (3) If multiple claims are filed against the
368	surety on any bond in excess of the amount of the bond, the
369	surety may pay the full amount of the bond to the office and is
370	not further liable under the bond. The office shall hold the
371	funds for distribution to claimants and pay to each claimant the
372	pro rata share of each valid claim made against the funds within
373	<u>6 months after the date of the filing of the first claim against</u>
374	the surety.
375	(4) A corporate surety bond filed with the office for
376	purposes of compliance with this section may not be canceled by
377	the registrant or the corporate surety except upon written
378	notice to the office by registered or certified mail with return
379	receipt requested. A cancellation shall not take effect less
380	than 30 days after receipt by the office of such written notice.
381	(5) The corporate surety must, within 10 days after the
382	surety pays any claim to any claimant, give written notice to
383	the office by registered or certified mail of such payment with
384	details sufficient to identify the claimant and the claim or
385	judgment so paid.
386	(6) Whenever the principal sum of such bond is reduced by
387	one or more recoveries or payments, the registrant must furnish
388	a new or additional bond so the total or aggregate principal sum
389	of such bonds equals the sum required by this section.
390	Alternatively, a registrant may furnish an endorsement executed

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391	by the corporate surety reinstating the bond to the required
392	principal sum.
393	Section 4. Sections 559.5471, 559.5473, 559.5474,
394	559.5475, 559.5476, 559.5477, and 559.5479, Florida Statutes,
395	are created to read:
396	559.5471 Powers and duties of the Office of Financial
397	Regulation
398	(1) Compliance with this part shall be enforced by the
399	office, except when enforcement is specifically committed to
400	another agency.
401	(2) The office may conduct an investigation or examination
402	of any person, within or outside this state, which the office
403	believes is necessary in order to determine whether a person has
404	violated this chapter or the rules adopted by the commission.
405	The office shall provide no less than 15 days advance notice of
406	any examination or investigation of a commercial collection
407	agency. However, if the office suspects that the commercial
408	collection agency has violated any provision of this code or any
409	criminal laws of this state or of the United states or is
410	engaging in an unsafe and unsound practice, the office may, at
411	any time without advance notice, conduct an examination or
412	investigation of all affairs, activities, transactions,
413	accounts, business records, and assets of any commercial
414	collection agency for the protection of the public.
415	(3) The commission may adopt rules under ss. 120.536(1)
416	and 120.54 to implement and administer this part.
417	(4) The commission may adopt a rule:

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418	(a) Requiring electronic submission of any form, document,
419	or fee required by this part, provided the rule reasonably
420	accommodates a person with a technological or financial
421	hardship.
422	(b) Setting forth the criteria and procedures for
423	obtaining an exemption due to a technological or financial
424	hardship.
425	(c) Accepting certification of compliance with the
426	requirements of this part in lieu of requiring submission of
427	specified documents.
428	(5) All fees, charges, and fines collected by the office
429	under this part shall be deposited to the credit of the
430	Regulatory Trust Fund of the office.
431	(6) The office may:
432	(a) Issue, revoke, quash, or modify and serve subpoenas to
433	compel the attendance of witnesses and subpoenas duces tecum to
434	compel the production of all books, accounts, records, and other
435	documents and materials relevant to an examination or
436	investigation. The office may exercise these powers even if the
437	subject of the investigation or examination is exempt from
438	registration.
439	(b) Administer oaths and affirmations to any person.
440	(c) Take, or cause to be taken, testimony and depositions.
441	(7)(a) In the event of noncompliance with a subpoena or
442	subpoena duces tecum the office issued or caused to be issued,
443	the office may petition a court of competent jurisdiction in the
444	county in which the person subpoenaed resides or has her, his,
445	or its principal place of business for an order requiring the

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446	person to appear and testify and to produce the books, accounts,
447	records, and other documents that are specified in the subpoena
448	duces tecum.
449	(b) A copy of the petition shall be served upon the person
450	subpoenaed by any person authorized by this section to serve
451	subpoenas, who shall make and file with the court an affidavit
452	showing the time, place, and date of service.
453	(c) At a hearing on the petition to enforce compliance
454	with a subpoena, the person subpoenaed, or any person whose
455	interest will be substantially affected by the investigation,
456	examination, or subpoena, may appear and object to the subpoena
457	and the granting of the petition. The court may make any order
458	that justice requires in order to protect a party or other
459	person and her or his personal and property rights, including,
460	but not limited to, protection from annoyance, embarrassment,
461	oppression, undue burden, or expense.
462	(d) Failure to comply with an order granting, in whole or
463	in part, a petition to enforce a subpoena is a contempt of the
464	court.
465	(8) Witnesses are entitled to the same fees and mileage to
466	which they would be entitled by law for attending as witnesses
467	in circuit court, except that fees or mileage may not be allowed
468	for testimony of a person taken at the person's principal office
469	or residence.
470	(9) Reasonable and necessary costs incurred by the office
471	during an investigation may be assessed against any debt
472	collector on the basis of actual costs incurred. Assessed
473	expenses may include, but are not limited to, expenses for

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474 interpreters; expenses for communications; expenses for legal 475 representation; expenses for economic, legal, or other research; 476 analysis and testimony; and fees and expenses for witnesses. The 477 failure to reimburse the office for its reasonable and necessary 478 costs is a reason to deny a registrant's application or to 479 revoke the prior approval of an application. 480 559.5473 Injunction to restrain violations; receivers.--481 (1) The office may bring an action on behalf of the state to enjoin any person who has violated, or is about to violate, 482 483 this part, any rule of the commission, or order of the office 484 issued under this part. 485 (2) In an injunctive proceeding, the court may issue a 486 subpoena requiring the attendance of any witness or a subpoena 487 duces tecum requiring the production of any book, account, 488 record, or other documents and materials relevant to the pending 489 case. (3)(a) In addition to any procedure provided by law for 490 491 enforcing a temporary restraining order or a temporary or 492 permanent injunction, the court may, upon application of the 493 office, impound the property, assets, and business of the 494 registrant, including, but not limited to, the books, records, 495 documents, and papers of the registrant. The court may appoint a 496 receiver to administer the property. The receiver, when 497 appointed and qualified, has the powers and duties that are 498 conferred upon the receiver by the court. 499 (b) After appointing a receiver, the court may issue an 500 order staying all pending suits and enjoining any further 501 litigation affecting the receiver's custody or possession of the

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502 property, assets, and business and the court, with the consent 503 of the chief judge of the circuit, may require that all suits be 504 assigned to the circuit judge who appointed the receiver. 505 559.5474 Cease and desist orders; refund orders.--506 (1) The office may issue and serve upon a person an order 507 to cease and desist and to take corrective action whenever the 508 office has reason to believe that a person is violating, has 509 violated, or is about to violate this part, any rule or order of the office issued under this part, or any written agreement 510 511 between the commercial collection agency and the office. 512 Procedural matters relating to the issuance and enforcement of a 513 cease and desist order are governed by chapter 120. 514 (2) The office may seek an order of restitution from a 515 court of competent jurisdiction for collected funds due to 516 creditors or any sum collected from a debtor without valid proof 517 of debt. 518 559.5475 Evidence; examiner's worksheets, investigative 519 reports, other related documents. -- An official written report, 520 sworn complaint, worksheet, or other related paper, or a 521 certified copy thereof, compiled, prepared, drafted, or 522 otherwise made by the financial examiner is admissible into 523 evidence if the financial examiner is available for cross-524 examination, authenticates the worksheet, and testifies that the 525 report, worksheet, or related document was prepared as a result 526 of an examination of the books and records of a registrant or 527 other person conducted under the authority of this part. 528 559.5476 Books, accounts, and records; maintenance; 529 examinations by the office. --

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530 (1) Each registrant shall maintain, at its principal place
531 of business designated on its registration, all books, accounts,
532 records, and documents necessary to determine the registrant's
533 compliance with this part.

534 (2) The office may authorize maintenance of records at a
535 location other than a principal place of business. The office
536 may require books, accounts, and records to be produced and
537 available at a reasonable and convenient location in this state.

(3) All books, accounts, records, documents, and receipts 538 for payments to a registrant by a debtor, and payments made to a 539 540 creditor by a registrant, shall be preserved and kept available 541 for examination by the office for 3 years after the date of 542 original entry. The commission shall adopt requirements by rule 543 for maintaining the books, accounts, records, and documents retained by the registrant and for destroying the records. 544 545 (4) The commission shall designate by rule the minimum

546 <u>information that must be contained in the registrant's books</u>, 547 <u>accounts, records, and documents to enable the office to</u> 548 determine a registrant's compliance with this part.

559.5477 Administrative remedies.--

550 (1) The office may revoke or suspend the registration of a 551 registrant under this part who:

(a) Has been found guilty of, regardless of adjudication,
or has entered a plea of nolo contendere or guilty to, any crime
involving fraud, dishonest dealing, or moral turpitude;

555 (b) Has had a final judgment entered against the 556 registrant in a civil action upon the grounds of fraud, 557 embezzlement, misrepresentation, or deceit;

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(c) Has had any business, professional, or occupational 558 license or registration suspended, revoked, or otherwise acted 559 560 against in any jurisdiction; 561 (d) Fails to maintain the surety bond required pursuant to 562 s. 559.546; 563 (e) Fails to maintain books and records as required by s. 564 559.5476; (f) Violates any provision of this part, any rule or order 565 adopted pursuant to this part, or any written agreement entered 566 567 into with the office; 568 (q) Paid for a registration with a check or electronic 569 transmission of funds which failed to clear the registrant's 570 financial institution; 571 (h) Falsified or willfully omitted any material 572 information asked for in any application, document, or record 573 required to be submitted under this part or the rules of the 574 commission; 575 (i) Made a material false statement of fact in an 576 application for registration or in response to any request or 577 investigation by the office; or 578 (j) Employs a person, who directly or indirectly controls 579 the applicant as defined in s. 559.545(4) that is subject to an 580 action, or commits an act, specified by paragraph (a), paragraph (b), paragraph (c), paragraph (f), paragraph (h), or paragraph 581 582 (i). (2) A registrant may request termination of its 583 584 registration by delivering written notice of its proposed 585 termination to the office. However, the delivery of the

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termination notice does not affect any civil or criminal
liability of the registrant or the authority of the office to
enforce this part.
(3) The office may deny a request to terminate a
registration or to withdraw an application for registration if
the office believes that the registrant has committed an act
that would be grounds for denial, suspension, or revocation
under this part.
(4) Final action by the office to revoke or suspend the
registration of a registrant is subject to review according to
chapter 120 in the same manner as revocation of a license.
(5) The office may impose an administrative fine of up to
\$1,000 per violation of this section or s. 559.545, s. 559.546,
or s. 559.5476 against an offending registrant as an
administrative sanction. Final action by the office to impose an
administrative fine is subject to review in accordance with ss.
<u>120.569 and 120.57.</u>
(6) Notwithstanding any other provision of this section,
the office may impose a fine not to exceed \$1,000 per day for
each day that a person violates the code by engaging in the
business of a commercial collection agency without being
registered.
(7) Any administrative fine imposed under this part is
payable to the office. The office shall maintain an appropriate
record and deposit the fine into the Regulatory Trust Fund of
the office.
(8) An administrative action by the office to impose
revocation, suspension, or a fine must be brought within 5 years

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614	after the date of the last violation upon which the action is
615	founded.
616	(9) The remedies under this part are in addition to
617	remedies otherwise available for the same conduct under state or
618	local law.
619	559.5479 Administrative guidelinesIn imposing any
620	administrative remedy or penalty provided for in this part, the
621	office shall take into account the appropriateness of the
622	penalty with respect to the size of the financial resources and
623	good faith of the person charged, the gravity of the violation,
624	the history of previous violations, and such other matters as
625	justice may require.
626	Section 5. Subsections (1), (7), and (8) of section
627	559.55, Florida Statutes, are amended, and subsections (10),
628	(11), and (12) are added to said section, to read:
629	559.55 DefinitionsThe following terms shall, unless the
630	context otherwise indicates, have the following meanings for the
631	purpose of this part:
632	(1) "Debt" or "consumer debt" means:
633	(a) Any obligation or alleged obligation of a consumer to
634	pay money arising out of a transaction in which the money,
635	property, insurance, or services which are the subject of the
636	transaction are primarily for personal, family, or household
637	purposes, whether or not such obligation has been reduced to
638	judgment <u>; or</u>
639	(b) Any unsatisfied obligation for the payment of money
640	arising out of a legal order for child support.

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(7) "Consumer collection agency" means any debt collector
or business entity engaged in the business of soliciting
consumer debts for collection or of collecting consumer debts,
which debt collector or business is not expressly exempted as
set forth in s. 559.553(1)(4).

646 "Out-of-state consumer debt collector" means any (8) 647 person whose business activities in this state involve both 648 collecting or attempting to collect consumer debt from debtors 649 located in this state by means of interstate communication, including telephone, mail, or facsimile transmission, 650 651 originating from outside this state. The term "out-of-state 652 consumer debt collector" does not include a person who solicits 653 and soliciting consumer debt accounts for collection from 654 creditors who have a business presence in this state. For 655 purposes of this subsection, a creditor has a business presence 656 in this state if either the creditor or an affiliate or 657 subsidiary of the creditor has an office or resides in this 658 state.

659 (10) "Credit grantor" means any person who offers or extends credit creating a debt or to whom a debt is owed, but such term does not include any person to the extent that person receives an assignment or transfer of a debt in default solely for the purpose of facilitating collection of such debt for another. 665 (11) "Federal Trade Commission Act" means the federal

- 666
- 667 set forth in 15 U.S.C. ss. 41 et seq.

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legislation regulating unfair or deceptive practices or acts, as

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668 (12) "Principal of a registrant or applicant" means any 669 owner of the applicant or registrant if a partnership or sole 670 proprietorship, the corporate officers, the corporate directors 671 other than directors of a not-for-profit corporation organized 672 under chapter 617, or the resident agent in this state if a 673 corporation is the applicant or registrant. 674 Section 6. Section 559.552, Florida Statutes, is amended 675 to read: 676 559.552 Relationship of state and federal law.--(1) Any violation of the federal Fair Debt Collection 677 678 Practices Act constitutes a prohibited practice under s. 559.72. Nothing in This part does not shall be construed to 679 (2) 680 limit or restrict the continued applicability of the federal 681 Fair Debt Collection Practices Act to consumer collection 682 practices in this state. This part is in addition to the 683 requirements and regulations of the federal act. In construing 684 this part, due consideration and great weight shall be given to 685 interpretations of the Federal Trade Commission Act and the Fair 686 Debt Collection Practices Act by the Federal Trade Commission. 687 In the event of any inconsistency between any provision of this 688 part and any provision of the federal act, the provision that 689 which is more protective of the consumer or debtor shall 690 prevail. 691 Section 7. Section 559.553, Florida Statutes, is amended 692 to read: 693 559.553 Registration of consumer collection agencies 694 required; Exemptions. --

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695 (1) After January 1, 1994, no person shall engage in 696 business in this state as a consumer collection agency or continue to do business in this state as a consumer collection 697 agency without first registering in accordance with this part, 698 699 and thereafter maintaining a valid registration. 700 (2) Each consumer collection agency doing business in this 701 state shall register with the office and renew such registration 702 annually as set forth in s. 559.555. 703 A prospective registrant shall be entitled to be 704 registered when registration information is complete on its face 705 and the applicable registration fee has been paid; however, the 706 office may reject a registration submitted by a prospective 707 registrant if the registrant or any principal of the registrant 708 previously has held any professional license or state 709 registration which was the subject of any suspension or 710 revocation which has not been explained by the prospective 711 registrant to the satisfaction of the office either in the 712 registration information submitted initially or upon the 713 subsequent written request of the office. In the event that an 714 attempted registration is rejected by the office the prospective 715 registrant shall be informed of the basis for rejection. 716 The registration requirements of s. 559.555 This (4)717 section shall not apply to: 718 (1)(a) Any credit grantor original creditor. 719 (2)(b) Any member of The Florida Bar, unless the person is primarily engaged in the collection of consumer debts. 720 721 "Primarily engaged in the collection of consumer debts" means 722 that more than one-half of the person's income arises from the

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723 business of soliciting consumer claims for collection or 724 collecting consumer claims. 725 (3)(c) Any financial institution authorized to do business 726 in this state or and any wholly owned subsidiary or and 727 affiliate thereof. (4)(d) Any licensed real estate broker. 728 729 (5)(e) Any insurance company authorized to do business in 730 this state. 731 (6)(f) Any consumer finance company or and any wholly 732 owned subsidiary or and affiliate thereof. 733 (7) (g) Any person licensed pursuant to chapter 520. 734 (8)(h) Any out-of-state consumer debt collector who does 735 not solicit consumer debt accounts for collection from credit 736 grantors who have a business presence in this state. 737 (9)(i) Any FDIC-insured institution or subsidiary or affiliate thereof. 738 739 (5) Any out-of-state consumer debt collector as defined in 740 s. 559.55(8) who is not exempt from registration by application 741 of subsection (4) and who fails to register in accordance with 742 this part shall be subject to an enforcement action by the state 743 as specified in s. 559.565. 744 Section 8. Section 559.555, Florida Statutes, is amended 745 to read: 746 (Substantial rewording of section. See s. 747 559.555, Florida Statutes, for current text.) 748 559.555 Registration of consumer collection agencies; 749 procedure.--

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750	(1) A person may not engage in business in this state as a
751	consumer collection agency, as defined in this part, or continue
752	to do business in this state as a consumer collection agency
753	unless the person is registered with the office according to
754	this part and thereafter maintains the registration.
755	(2) A registration is not valid for any consumer
756	collection agency transacting business at any place other than
757	that designated in the registration unless the office is first
758	notified in advance of any change of location.
759	(3) A person who applies for registration as a consumer
760	collection agency in compliance with this part must do so on
761	forms adopted by the commission and furnished by the office. The
762	commission may establish by rule procedures for depositing fees
763	and filing documents by electronic means provided such
764	procedures provide the office with the information required by
765	this section. The commission or office may require each
766	applicant for a consumer collection agency registration to
767	provide:
768	(a) A nonrefundable application fee in the amount of \$900.
769	All amounts collected shall be deposited to the credit of the
770	Regulatory Trust Fund of the office.
771	(b) The name of the applicant, any other names under which
772	the applicant conducts business, and the address of the
773	applicant's principal place of business and each office in this
774	state.
775	(c) The applicant's form and place of organization and, if
776	the applicant is a corporation, a copy of the articles of
777	incorporation and amendments to such articles, if a partnership,
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778 a copy of the partnership agreement, or, if limited liability 779 company, a copy of the articles of organization. 780 (d) Documents demonstrating that the bonding requirements 781 specified in s. 559.556 have been satisfied. 782 (e) Information and documentation necessary to make a 783 determination of the applicant's eligibility for registration. 784 (4) The applicant shall also provide information as the office may require about any partner, officer, or director of 785 786 the applicant, any person having the same or substantially 787 similar status or performing substantially similar functions, or 788 any person directly or indirectly controlling the applicant. For 789 purposes of this subsection, the term "directly or indirectly 790 controlling the applicant" means possessing the power to direct 791 or to cause the direction of the management or policies of a 792 company, whether through ownership of stock or securities, by 793 contract, or otherwise. Any individual or company that directly 794 or indirectly has the right to vote 25 percent or more of the 795 voting stock or securities of a company or is entitled to 25 796 percent or more of its profits is presumed to control that 797 company. The office may require information about any such 798 applicant or person, including: 799 (a) His or her full name, current address, current 800 telephone number, date of birth, social security number, or 801 federal identification number of any corporate owner. 802 (b) His or her previous 10-year educational or employment 803 history. (c) Any adverse decision, finding, injunction, suspension, 804 805 prohibition, revocation, denial, or judgment by any court of

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806 competent jurisdiction or an administrative order by an 807 administrative law judge, by any state of federal agency, or by any business, professional, or occupational association 808 809 involving a violation of any law, rule, or regulation relating 810 to business or professional licensing. 811 (d) His or her commission of any acts which would be grounds for denial of an application under subsection (10). 812 813 (5) An initial application is deemed received for purposes 814 of s. 120.60 upon receipt of the completed application form 815 prescribed by commission rule, the nonrefundable application fee 816 of \$900, and any other fee prescribed by law. 817 (6) Upon the filing of an application for registration and 818 payment of all applicable fees, the office shall investigate the 819 applicant. If the office determines that registration should be 820 granted, it shall register the applicant for a period not to 821 exceed 1 year. 822 (7) The registration of each consumer collection agency 823 will expire on December 31 of the year in which the registration 824 became effective unless the registrant has renewed its 825 registration on or before that date. A registration may be 826 renewed as the commission may require by rule, together with 827 payment of the \$450 nonrefundable renewal fee and the payment of 828 any amount lawfully due and owing to the office pursuant to any 829 order of the office or pursuant to any agreement with the 830 office. A consumer collection agency that has not renewed its registration by the time the registration period expires may 831 832 request reactivation of its registration. The registrant must 833 file its request with the office on or before January 31 of the

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834 year following the year of expiration. The request must contain any information the office requires, together with the 835 836 registration fee required in this section and a nonrefundable 837 reactivation fee in the amount of \$250. Any reactivation of 838 registration granted by the office during the month of January 839 is deemed effective retroactive to January 1 of that year. Any 840 registrant that engages in business as a consumer collection agency after its registration has expired violates subsection 841 842 (1), punishable as provided by ss. 559.785(1) and 559.730(6). 843 If the information contained in any application or any (8) 844 amendment to the application has changed, the registrant shall 845 file an amendment on the forms prescribed by the commission 846 correcting such information within 30 days after the change. 847 (9) A registration under this part is not transferable or 848 assignable unless accomplished pursuant to this subsection. 849 (a) Changes in registration occasioned by changes in 850 personnel of a partnership or in the principals, copartners, 851 officers, or directors of any registrant or by changes of any 852 material fact shall be reported by written amendment in such 853 form and at such time as the commission may specify by rule. In 854 any case in which a person or a group of persons, directly or 855 indirectly or acting by or through one or more persons, proposes 856 to purchase or acquire a controlling interest in a registrant, 857 such person or group shall submit an initial application for 858 registration as a consumer collection agency prior to such 859 purchase or acquisition at such time and in such form as the 860 commission may prescribe by rule.

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861	(b) The commission shall adopt rules providing for waiver
862	of the application required by this subsection where control of
863	a registrant is to be acquired by another registrant under this
864	chapter or where the application is otherwise unnecessary in the
865	public interest.
866	(10) The office may deny registration if the applicant,
867	any principal of the applicant, or any person having control of
868	the applicant:
869	(a) Has committed any violation of s. 559.72;
870	(b) Is the subject of a pending criminal prosecution or
871	governmental enforcement action, in any jurisdiction, until the
872	conclusion of such criminal prosecution or enforcement action;
873	(c) Is currently subject to a pending enforcement action
874	by any federal authority for violations of the Fair Debt
875	Collection Practices Act or the Federal Trade Commission Act;
876	(d) Has been found guilty of, regardless of adjudication,
877	or has entered a plea of nolo contendere or guilty to, any
878	offense involving fraud, dishonest dealing, or moral turpitude;
879	(e) Has been found guilty of, regardless of adjudication,
880	or has entered a plea of nolo contendere or guilty to, any
881	felony;
882	(f) Has had entered against him or her, or any business
883	for which he or she was directly or indirectly a controlling
884	person in the business or controlled the business, an
885	injunction, a temporary restraining order, or a final judgment
886	or order, including a stipulated judgment or order, an assurance
887	of voluntary compliance, or any similar document, in any civil
888	or administrative action involving racketeering, fraud, theft,
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889	embezzlement, fraudulent conversion, or misappropriation of
890	property or the use of any untrue, deceptive, or misleading
891	representation in an attempt to sell or dispose of real or
892	personal property or the use of any unfair, unlawful, or
893	deceptive trade practice, whether or not there is any litigation
894	pending against the applicant;
895	(g) Is subject to or was directly or indirectly a
896	controlling person in the business, or controlled the business,
897	with any company that is, or ever has been, subject to any
898	injunction, temporary restraining order, including a stipulated
899	judgment or order, an assurance of voluntary compliance or any
900	similar document, or any restrictive court order relating to
901	business activity as the result of any action brought by a
902	governmental agency, including any action affecting any license
903	to do business or practice an occupation or trade;
904	(h) Falsified or willfully omitted any material
905	information asked for in any application, document, or record
906	required to be submitted under this part or the rules of the
907	commission;
908	(i) Made a material false statement of fact in an
909	application for registration or in response to any request or
910	investigation by the office, the Department of Legal Affairs, or
911	the state attorney; or
912	(j) Has been the subject of any adverse decision, finding,
913	injunction, suspension, prohibition, revocation, denial, or
914	judgment by any court of competent jurisdiction or an
915	administrative order by an administrative law judge, by any
916	state or federal agency, or by any business, professional, or
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2005 917 occupational association involving a violation of any law, rule, 918 or regulation relating to business or professional licensing. 919 Section 9. Section 559.556, Florida Statutes, is created 920 to read: 921 559.556 Surety bond.--922 Before the office may issue a registration, the (1) 923 applicant must provide to the office a corporate surety bond, 924 issued by a bonding company or insurance company authorized to 925 do business in this state. 926 (2) The corporate surety bond shall be in the amount of 927 \$25,000, paid for and issued for the benefit of any credit 928 grantor against the registrant to secure the faithful performance of the obligations of the registrant with respect to 929 930 the receipt, handling, and payment of funds collected by the 931 registrant. 932 (3) If multiple claims are filed against the surety on any 933 bond in excess of the amount of the bond, the surety may pay the full amount of the bond to the office and is not further liable 934 935 under the bond. The office shall hold the funds for distribution 936 to claimants and pay to each claimant the pro rata share of each 937 valid claim made against the funds within 6 months after the 938 date of the filing of the first claim against the surety. 939 (4) A corporate surety bond filed with the office for purposes of compliance with this section may not be cancelled by 940 941 the registrant or the corporate surety except upon written notice to the office by registered or certified mail with return 942 943 receipt requested. A cancellation shall not take effect less 944 than 30 days after receipt by the office of such written notice.

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945	(5) The corporate surety shall, within 10 days after the
946	surety pays any claim to a claimant, give written notice to the
947	office by registered or certified mail of such payment with
948	details sufficient to identify the claimant and the claim or
949	judgment so paid.
950	(6) Whenever the principal sum of such bond is reduced by
951	one or more recoveries or payments, the registrant shall furnish
952	a new or additional bond so that the total or aggregate
953	principal sum of such bonds equals the sum required by this
954	section. Alternatively, a registrant may furnish an endorsement
955	executed by the corporate surety reinstating the bond to the
956	required principal sum.
957	Section 10. Section 559.72, Florida Statutes, is amended
958	to read:
959	559.72 Standards of conduct Prohibited practices
960	generally
961	<u>(1)</u> In collecting consumer debts, <u>a</u> no person <u>may not</u>
962	shall :
963	<u>(a)</u> Simulate in any manner a law enforcement officer or
964	a representative of any governmental agency;
965	<u>(b)</u> Use or threaten force <u>,</u> or violence <u>, or any other</u>
966	means to harm the physical person, property, or reputation of
967	any person;
968	(c) (3) Tell a debtor who disputes a consumer debt that she
969	or he or any person employing her or him will disclose to
970	another, orally or in writing, directly or indirectly,
971	information affecting the debtor's reputation for credit
972	worthiness without also informing the debtor that the existence
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973 of the dispute will also be disclosed as required by paragraph 974 (f) subsection (6);

975 (d) (d) (4) Communicate or threaten to communicate with a 976 debtor's employer prior to obtaining final judgment against the 977 debtor, unless the debtor gives her or his permission in writing 978 to contact her or his employer or acknowledges in writing the 979 existence of the debt after the debt has been placed for 980 collection, but this shall not prohibit a person from telling 981 the debtor that her or his employer will be contacted if a final 982 judgment is obtained;

983 (e)(5) Disclose to a person other than the debtor or her 984 or his family information affecting the debtor's reputation, 985 whether or not for credit worthiness, with knowledge or reason 986 to know that the other person does not have a legitimate 987 business need for the information or that the information is 988 false;

989 (f) Disclose information concerning the existence of a 990 debt known to be reasonably disputed by the debtor without 991 disclosing that fact. If a disclosure is made prior to such 992 reasonable dispute having been asserted and written notice is 993 received from the debtor that any part of the debt is disputed 994 and if such dispute is reasonable, the person who made the 995 original disclosure shall reveal upon the request of the debtor 996 within 30 days the details of the dispute to each person to whom disclosure of the debt without notice of the dispute was made 997 998 within the preceding 90 days;

999 (g)(7) Willfully communicate with the debtor or any member 1000 of her or his family with such frequency as can reasonably be

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1001 expected to harass the debtor or her or his family, or willfully 1002 engage in other conduct which can reasonably be expected to 1003 abuse or harass the debtor or any member of her or his family;

1004 (h)(8) Use profane, obscene, vulgar, or willfully abusive 1005 language in communicating with the debtor or any member of her 1006 or his family;

1007 (i)(9) Claim, attempt, or threaten to enforce a debt when 1008 such person knows that the debt is not legitimate or assert the 1009 existence of some other legal right when such person knows that 1010 the right does not exist;

1011 (j)(10) Use a communication which simulates in any manner 1012 legal or judicial process or which gives the appearance of being 1013 authorized, issued or approved by a government, governmental 1014 agency, or attorney at law, when it is not;

1015 (k)(11) Communicate with a debtor under the guise of an 1016 attorney by using the stationery of an attorney or forms or 1017 instruments which only attorneys are authorized to prepare;

1018 (1)(12) Orally communicate with a debtor in such a manner 1019 as to give the false impression or appearance that such person 1020 is or is associated with an attorney;

1021(m)(13)Advertise or threaten to advertise for sale any1022debt as a means to enforce payment except under court order or1023when acting as an assignee for the benefit of a creditor;

1024 <u>(n)(14)</u> Publish or post, threaten to publish or post, or 1025 cause to be published or posted before the general public 1026 individual names or any list of names of debtors, commonly known 1027 as a deadbeat list, for the purpose of enforcing or attempting 1028 to enforce collection of consumer debts;

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1029 <u>(0)(15)</u> Refuse to provide adequate identification of 1030 herself or himself or her or his employer or other entity whom 1031 she or he represents when requested to do so by a debtor from 1032 whom she or he is collecting or attempting to collect a consumer 1033 debt;

1034 <u>(p)(16)</u> Mail any communication to a debtor in an envelope 1035 or postcard with words typed, written, or printed on the outside 1036 of the envelope or postcard <u>indicating that the purpose of the</u> 1037 <u>communication is to collect a debt or is otherwise</u> calculated to 1038 embarrass the debtor. An example of this would be an envelope 1039 addressed to "Deadbeat, Jane Doe" or "Deadbeat, John Doe";

1040 (q)(17) Communicate with the debtor between the hours of 9
1041 p.m. and 8 a.m. in the debtor's time zone, at any unusual time
1042 or place, or a time or place that is known or should be known to
1043 be inconvenient for the debtor without the prior consent of the
1044 debtor;

1045 (r) (18) Communicate with a debtor if the person knows that 1046 the debtor is represented by an attorney with respect to such 1047 debt and has knowledge of, or can readily ascertain, such 1048 attorney's name and address, unless the debtor's attorney fails 1049 to respond within a reasonable period of time to a communication from the person, unless the debtor's attorney consents to a 1050 1051 direct communication with the debtor, or unless the debtor 1052 initiates the communication; or

1053 (s)(19) Cause charges to be made to any debtor for 1054 communications by concealment of the true purpose of the 1055 communication, including collect telephone calls and telegram 1056 fees.

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1057 (2) Any debt collector communicating with any person other than the consumer for the purpose of acquiring location 1058 1059 information about the consumer: 1060 (a) Shall identify himself or herself, state that he or 1061 she is confirming or correcting location information concerning the consumer, and, only if expressly requested, identify his or 1062 1063 her employer. 1064 (b) May not: 1065 1. State that such consumer owes a debt; 1066 2. Communicate with any such person more than once unless 1067 requested to do so by such person or unless the debt collector reasonably believes that the earlier response of such person is 1068 1069 erroneous or incomplete and that such person now has correct or complete location information; or 1070 1071 3. Communicate by postcard. 1072 (3) Without prior consent of the consumer given directly 1073 to the debt collector or express permission of a court of competent jurisdiction, a debt collector may not communicate 1074 with a consumer in connection with the collection of any debt at 1075 1076 the consumer's place of employment if the debt collector knows 1077 or has reason to know that the consumer's employer prohibits the 1078 consumer from receiving such communication. 1079 (4) Except as provided in subsection (2), without the 1080 prior consent of the consumer given directly to the debt 1081 collector, or the express permission of a court of competent 1082 jurisdiction, or as reasonably necessary to effectuate a 1083 postjudgment remedy, a debt collector may not communicate, in 1084 connection with the collection of any debt, with any person

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1085	other than a consumer, the consumer's attorney, a consumer
1086	reporting agency if otherwise permitted by law, the creditor,
1087	the creditor's attorney, or the debt collector's attorney.
1088	(5) If a consumer notifies a debt collector in writing
1089	that the consumer refuses to pay a debt or that the consumer
1090	wishes the debt collector to cease further communication with
1091	the consumer, the debt collector shall not communicate further
1092	with the consumer with respect to such debt, except to:
1093	(a) Advise the consumer that the debt collector's further
1094	efforts are being terminated;
1095	(b) Notify the consumer that the debt collector or
1096	creditor may invoke specified remedies which are ordinarily
1097	invoked by such debt collector or creditor; or
1098	(c) Where applicable, notify the consumer that the debt
1099	collector or creditor intends to invoke a specified remedy.
1100	If such notice from the consumer is made by mail, notification
1101	shall be complete upon receipt.
1102	(6) For the purpose of subsection (5), the term "consumer"
1103	includes the consumer's spouse, parent if the consumer is a
1104	minor, guardian, executor, or administrator.
1105	(7) A debt collector may not use any false, deceptive, or
1106	misleading representation or means in connection with the
1107	collection of any debt. Without limiting the general application
1108	of such prohibition, the following conduct is a violation of
1109	this subsection:
1110	(a) The false representation of:
1111	1. The character, amount, or legal status of any debt; or

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1112	2. Any services rendered or compensation which may be
1113	lawfully received by any debt collector for the collection of a
1114	debt.
1115	(b) The representation or implication that nonpayment of
1116	any debt will result in the arrest or imprisonment of any person
1117	or the seizure, garnishment, attachment, or sale of any property
1118	or wages of any person unless such action is lawful and the debt
1119	collector or creditor intends to take such action.
1120	(c) The false representation or implication that a sale,
1121	referral, or other transfer of any interest in a debt shall
1122	cause the consumer to:
1123	1. Lose any claim or defense to payment of the debt; or
1124	2. Become subject to any practice prohibited by this
1125	subsection.
1126	(d) The false representation or implication that the
1127	consumer committed any crime or other conduct in order to
1128	disgrace the consumer.
1129	(e) The use of any false representation or deceptive means
1130	to collect or attempt to collect any debt or to obtain
1131	information concerning a consumer.
1132	(f) The failure to disclose in the initial communication
1133	that the debt collector is attempting to collect a debt and that
1134	any information obtained will be used for that purpose, and the
1135	failure to disclose in subsequent communications that the
1136	communication is from a debt collector, except this paragraph
1137	does not apply to a formal pleading made in connection with a
1138	legal action.

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1139	(g) The false representation or implication that accounts
1140	have been turned over to innocent purchasers for value.
1141	(h) The use of any business, company, or organization name
1142	other than the true name of the debt collector's business,
1143	company, or organization.
1144	(i) The false representation or implication that documents
1145	are not legal process forms or do not require action by the
1146	consumer.
1147	(j) The false representation or implication that a debt
1148	collector operates or is employed by a consumer reporting
1149	agency.
1150	(8) A debt collector may not use unfair or unconscionable
1151	means to collect or attempt to collect any debt. Without
1152	limiting the general application of such prohibition, the
1153	following conduct is a violation of this section:
1154	(a) Collecting any amount, including any interest, fee,
1155	charge, or expense incidental to the principal obligation,
1156	unless such amount is expressly authorized by the agreement
1157	creating the debt or permitted by law.
1158	(b) The acceptance by a debt collector from any person of
1159	a check or other payment instrument postdated by more than 5
1160	days unless such person is notified in writing of the debt
1161	collector's intent to deposit such check or instrument not more
1162	than 10 nor less than 3 business days prior to such deposit.
1163	(c) The solicitation by a debt collector of any postdated
1164	check or postdated payment instrument for the purpose of
1165	threatening or instituting criminal prosecution.

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1166	(d) Depositing or threatening to deposit any postdated
1167	check or other postdated payment instrument prior to the date on
1168	such check or instrument.
1169	(e) Taking or threatening to take any nonjudicial action
1170	to effect dispossession or disablement of property if:
1171	1. There is no present right to possession of the property
1172	claimed as collateral through an enforceable security interest;
1173	2. There is no present intention to take possession of the
1174	property; or
1175	3. The property is exempt by law from such dispossession
1176	or disablement.
1177	(f) Communicating with a consumer regarding a debt by post
1178	card.
1179	(9) Within 5 days after the initial communication with a
1180	consumer in connection with the collection of any debt, a debt
1181	collector shall, unless the following information is contained
1182	in the initial communication or the consumer has paid the debt,
1183	send the consumer a written notice containing:
1184	(a) The amount of the debt.
1185	(b) The name of the creditor to whom the debt is owed.
1186	(c) A statement that unless the consumer, within 30 days
1187	after receipt of the notice, disputes the validity of the debt,
1188	or any portion thereof, the debt will be assumed to be valid by
1189	the debt collector.
1190	(d) A statement that if the consumer notifies the debt
1191	collector in writing within the 30-day period that the debt, or
1192	any portion thereof, is disputed, the debt collector will obtain
1193	verification of the debt or a copy of the judgment against the
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1194	consumer and a copy of such verification or judgment will be
1195	mailed to the consumer by the debt collector.
1196	(e) A statement that, upon the consumer's written request
1197	within the 30-day period, the debt collector will provide the
1198	consumer with the name and address of the original creditor, if
1199	different from the current creditor.
1200	(10) If the consumer notifies the debt collector in
1201	writing within the 30-day period described in subsection (9)
1202	that the debt, or any portion thereof, is disputed, or that the
1203	consumer requests the name and address of the original creditor,
1204	the debt collector shall cease collection of the debt, or any
1205	disputed portion thereof, until the debt collector obtains
1206	verification of the debt or any copy of a judgment, or the name
1207	and address of the original creditor, and a copy of such
1208	verification or judgment, or name and address of the original
1209	creditor, is mailed to the consumer by the debt collector.
1210	(11) The failure of a consumer to dispute the validity of
1211	a debt under this section may not be construed by any court as
1212	an admission of liability by the consumer.
1213	(12) If any consumer owes multiple debts and makes any
1214	single payment to any debt collector with respect to such debts,
1215	such debt collector may not apply such payment to any debt which
1216	is disputed by the consumer and, where applicable, shall apply
1217	such payment in accordance with the consumer's directions.
1218	(13) Any debt collector who brings any legal action on a
1219	debt against any consumer shall:
1220	(a) In the case of an action to enforce an interest in
1221	real property securing the consumer's obligation, bring such
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1222	action only in a judicial district or similar legal entity in
1223	which such real property is located; or
1224	(b) In the case of an action not described in paragraph
1225	(a), bring such action only in the judicial district or similar
1226	legal entity:
1227	1. In which such consumer signed the contract sued upon;
1228	or
1229	2. In which such consumer resides at the commencement of
1230	the action.
1231	(c) Nothing in this subsection shall be construed to
1232	authorize the bringing of legal actions by debt collectors.
1233	(14) It is unlawful to design, compile, and furnish any
1234	form knowing such form would be used to create the false belief
1235	in a consumer that a person other than the creditor of such
1236	consumer is participating in the collection of or in an attempt
1237	to collect a debt such consumer allegedly owes such creditor,
1238	when in fact such person is not so participating.
1239	(15) Any person who violates this section is liable to the
1240	same extent and in the same manner as a debt collector is liable
1241	under s. 559.813 for failure to comply with a provision of this
1242	part.
1243	Section 11. Section 559.725, Florida Statutes, is amended
1244	to read:
1245	(Substantial rewording of section. See s.
1246	559.725, Florida Statutes, for current text.)
1247	559.725 Consumer complaints
1248	(1) Any person having reason to believe that this part has
1249	been violated may file a written complaint with the office or

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1250 the Division of Consumer Services of the Department of Financial 1251 Services setting forth the details of the alleged violation. 1252 (2) Any government office or agency receiving a complaint 1253 under this section shall advise any other government office or 1254 agency with apparent jurisdiction, including the office, the 1255 appropriate state attorney, or the Attorney General in the case 1256 of an out-of-state consumer debt collector, of any determination by that agency of a violation, or possible violation, of the 1257 1258 requirements of this part by any consumer collection agency, 1259 whether or not registered or exempt from registration as 1260 required by this part. 1261 Sections 559.726, 559.7262, 559.7263, Section 12. 1262 559.7264, and 559.7265, Florida Statutes, are created to read: 1263 559.726 Powers and duties of the Office of Financial Regulation.--1264 1265 (1) Compliance with this part shall be enforced by the 1266 office, except when enforcement is specifically assigned to 1267 another agency. 1268 (2) The office may conduct an investigation or examination 1269 of any person, within or outside this state, which the office 1270 believes is necessary in order to determine whether a person has 1271 violated this chapter or the rules adopted by the commission. 1272 The office shall provide no less than 15 days' advance notice of 1273 any examination or investigation of a commercial collection 1274 agency. However, if the office suspects that the commercial 1275 collection agency has violated any provision of this code or any 1276 criminal laws of this state or of the United states or is 1277 engaging in an unsafe and unsound practice, the office may, at

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1278 any time without advance notice, conduct an examination or investigation of all affairs, activities, transactions, 1279 accounts, business records, and assets of any commercial 1280 1281 collection agency for the protection of the public. 1282 (3) The commission may adopt rules under ss. 120.536(1) 1283 and 120.54 to implement and administer this part. 1284 (4) The commission may adopt a rule: 1285 (a) Requiring electronic submission of any form, document, or fee required by this part, provided the rule reasonably 1286 1287 accommodates a person with a technological or financial 1288 hardship. 1289 (b) Setting forth the criteria and procedures for 1290 obtaining an exemption due to a technological or financial 1291 hardship. (c) Accepting certification of compliance with the 1292 1293 requirements of this part in lieu of requiring submission of 1294 specified documents. 1295 (5) All fees, charges, and fines collected by the office 1296 under this part shall be deposited to the credit of the 1297 Regulatory Trust Fund of the office. (6) The office may: 1298 1299 Issue, revoke, quash, or modify and serve subpoenas to (a) 1300 compel the attendance of witnesses and subpoenas duces tecum to 1301 compel the production of all books, accounts, records, and other 1302 documents and materials relevant to an examination or investigation. The office may exercise these powers even if the 1303 1304 subject of the investigation or examination is exempt from 1305 registration.

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1306 (b) Administer oaths and affirmations to any person. 1307 (c) Take, or cause to be taken, testimony and depositions. 1308 In the event of noncompliance with a subpoena or (7)(a) 1309 subpoena duces tecum the office issued or caused to be issued, 1310 the office may petition a court of competent jurisdiction in the 1311 county in which the person subpoenaed resides or has her, his, 1312 or its principal place of business for an order requiring the person to appear and testify and to produce the books, accounts, 1313 1314 records, and other documents that are specified in the subpoena 1315 duces tecum. 1316 (b) A copy of the petition shall be served upon the person 1317 subpoenaed by any person authorized by this section to serve 1318 subpoenas, who shall make and file with the court an affidavit 1319 showing the time, place, and date of service. (c) At a hearing on the petition to enforce compliance 1320 1321 with a subpoena, the person subpoenaed, or any person whose 1322 interest will be substantially affected by the investigation, 1323 examination, or subpoena, may appear and object to the subpoena 1324 and to the granting of the petition. The court may make any 1325 order that justice requires in order to protect a party or other 1326 person and her or his personal and property rights, including, 1327 but not limited to, protection from annoyance, embarrassment, 1328 oppression, undue burden, or expense. 1329 (d) Failure to comply with an order granting, in whole or 1330 in part, a petition to enforce a subpoena is a contempt of the 1331 court. 1332 (8) Witnesses are entitled to the same fees and mileage to which they would be entitled by law for attending as witnesses 1333

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1334 in circuit court, except fees or mileage may not be allowed for 1335 testimony of a person taken at the person's principal office or 1336 residence. 1337 (9) Reasonable and necessary costs incurred by the office 1338 during an investigation may be assessed against any debt collector on the basis of actual costs incurred. Assessed 1339 1340 expenses may include, but are not limited to, expenses for interpreters; expenses for communications; expenses for legal 1341 1342 representation; expenses for economic, legal, or other research; 1343 analysis and testimony; and fees and expenses for witnesses. The 1344 failure to reimburse the office for its reasonable and necessary 1345 costs is a reason to deny a registrant's application or to revoke the prior approval of an application. 1346 1347 559.7262 Injunction to restrain violations; receivers.--(1) The office may bring an action on behalf of the state 1348 1349 to enjoin any person who has violated, or who is about to 1350 violate, this part or any rule or order of the office issued 1351 under this part. 1352 (2) In an injunctive proceeding, the court may issue a 1353 subpoena requiring the attendance of any witness or a subpoena 1354 duces tecum requiring the production of any book, account, 1355 record, or other documents and materials relevant to the pending 1356 case. 1357 (3)(a) In addition to any procedure provided by law for 1358 enforcing a temporary restraining order or a temporary or permanent injunction, the court may, upon application of the 1359 1360 office, impound the property, assets, and business of the registrant, including, but not limited to, the books, records, 1361

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1362	documents, and papers of the registrant. The court may appoint a
1363	receiver to administer the property. The receiver, when
1364	appointed and qualified, has the powers and duties that are
1365	conferred by the court.
1366	(b) After appointing the receiver, the court may issue an
1367	order staying all pending suits and enjoining any further
1368	litigation affecting the receiver's custody or possession of the
1369	property, assets, and business, and the court, with the consent
1370	of the chief judge of the circuit, may require that all suits be
1371	assigned to the circuit court judge who appointed the receiver.
1372	559.7263 Cease and desist orders; refund orders
1373	(1) The office may issue and serve upon a person an order
1374	to cease and desist and to take corrective action whenever the
1375	office has reason to believe that the person is violating, has
1376	violated, or is about to violate this part, any rule or order of
1377	the office issued under this part, or any written agreement
1378	between the person and the office. Procedural matters relating
1379	to issuance and enforcement of such a cease and desist order are
1380	governed by chapter 120.
1381	(2) The office may seek an order of restitution from a
1382	court of competent jurisdiction for collected funds due to
1383	creditors or any sum collected from a debtor without valid proof
1384	of debt.
1385	559.7264 Evidence; examiner's worksheets, investigative
1386	reports, other related documentsAn official written report,
1387	sworn complaint, worksheet, or other related paper, or a duly
1388	certified copy thereof, compiled, prepared, drafted, or
1389	otherwise made by the financial examiner is admissible into
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1390 evidence if the financial examiner is available for crossexamination; authenticates the worksheet; and testifies that the 1391 1392 report, worksheet, or related document was prepared as a result 1393 of an examination of the books and records of a registrant or 1394 other person conducted under the authority of this part. 1395 559.7265 Books, accounts, and records; maintenance; 1396 examinations by the office. --1397 (1) Each registrant shall maintain, at its principal place of business designated on the registration, all books, accounts, 1398 records, and documents necessary to determine the registrant's 1399 1400 compliance with this part. 1401 (2) The office may authorize maintenance of records at a 1402 location other than a principal place of business. The office 1403 may require books, accounts, and records to be produced and 1404 available at a reasonable and convenient location in this state. 1405 (3) All books, accounts, records, documents, and receipts for payments to a registrant by a debtor, and payments made to a 1406 1407 creditor by a registrant, shall be preserved and kept available 1408 for examination by the department for 3 years after the date of 1409 original entry. The commission shall adopt requirements by rule 1410 for maintaining the books, accounts, records, and documents 1411 retained by the registrant and for destroying the records. (4) The commission shall designate by rule the minimum 1412 1413 information that must be contained in the registrant's books, 1414 accounts, records, and documents of a registrant to enable the 1415 office to determine a registrant's compliance with this part. 1416 Section 13. Section 559.730, Florida Statutes, is amended 1417 to read:

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1418 (Substantial rewording of section. See s. 559.730, Florida Statutes, for current text.) 1419 559.730 Administrative remedies.--1420 1421 (1) The office may revoke or suspend the registration of 1422 any registrant under this part who: 1423 (a) Has been found guilty of, regardless of adjudication, 1424 or has entered a plea of nolo contendere or quilty to, any crime involving fraud, dishonest dealing, or moral turpitude; 1425 1426 (b) Has had a final judgment entered against the person in 1427 a civil action upon the grounds of fraud, embezzlement, 1428 misrepresentation, or deceit; 1429 (c) Has had any business, professional, or occupational 1430 license or registration suspended, revoked, or otherwise acted against in any jurisdiction; 1431 (d) Fails to maintain the surety bond required pursuant to 1432 1433 s. 559.556; 1434 (e) Fails to maintain books and records as required by s. 1435 559.7265; 1436 (f) Violates any provision of this part, any rule or order 1437 adopted pursuant to this part, or any written agreement entered 1438 into with the office; or 1439 (g) Paid for a registration with a check or electronic 1440 transmission of funds which failed to clear the registrant's 1441 financial institution; 1442 (h) Falsified or willfully omitted any material 1443 information asked for in any application, document, or record 1444 required to be submitted under this part or the rules of the 1445 commission;

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1446 (i) Made a material false statement of fact in an application for registration or in response to any request or 1447 1448 investigation by the office; or 1449 (j) Has a person, who directly or indirectly controls the 1450 applicant as defined in s. 559.555(4), that is subject to an 1451 action, or commits an act, contemplated by paragraph (a), 1452 paragraph (b), paragraph (c), paragraph (f), paragraph (h), or 1453 paragraph (i). (2) A registrant may request termination of its 1454 1455 registration by delivering written notice of its proposed 1456 termination to the office. However, the delivery of the 1457 termination notice does not affect any civil or criminal 1458 liability of the registrant or the authority of the office to 1459 enforce this part. The office may deny a request to terminate a 1460 (3) 1461 registration or to withdraw an application for registration if 1462 the office believes that the registrant has committed an act 1463 that would be grounds for denial, suspension, or revocation 1464 under this part. 1465 (4) Final action by the office to revoke or suspend the 1466 registration of a registrant is subject to review according to 1467 chapter 120 in the same manner as revocation of a license. 1468 The office may impose an administrative fine of up to (5) 1469 \$1,000 per violation of this section or s. 559.555, s. 559.556, 1470 s. 559.72, or s. 559.7265 against an offending registrant or 1471 person as an administrative sanction. Final action by the office 1472 to impose an administrative fine is subject to review in 1473 accordance with ss. 120.569 and 120.57.

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2005 1474 (6) Notwithstanding any other provision of this section, 1475 the office may impose a fine not to exceed \$1,000 per day for 1476 each day that a person violates the code by engaging in the 1477 business of a consumer collection agency without being 1478 registered. 1479 (7) Any administrative fine imposed under this part shall 1480 be payable to the office. The office shall maintain an appropriate record and deposit the fine into the Regulatory 1481 1482 Trust Fund of the office. 1483 (8) An administrative action by the office to impose 1484 revocation, suspension, or a fine must be brought within 5 years 1485 after the date of the last violation upon which the action is 1486 founded. 1487 (9) The remedies under this part are in addition to remedies otherwise available for the same conduct under state or 1488 1489 local law. 1490 Section 14. Section 559.735, Florida Statutes, is created 1491 to read: 559.735 Administrative guidelines.--In imposing any 1492 1493 administrative remedy or penalty provided for in this part, the 1494 office shall take into account the appropriateness of the 1495 penalty with respect to the amount of financial resources and 1496 good faith of the person charged, the gravity of the violation, 1497 the history of previous violations, and such other matters as 1498 justice may require. 1499 Section 15. Subsections (1) and (5) of section 559.77, 1500 Florida Statutes, are amended to read: 1501 559.77 Civil remedies.--

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(1) A debtor may bring a civil action against a person violating the provisions of s. 559.72(1) in a court of competent jurisdiction of the county in which the alleged violator resides or has his or her principal place of business or in the county wherein the alleged violation occurred.

1507 In applying and construing this section, due (5) consideration and great weight shall be given to the 1508 1509 interpretations of the Federal Trade Commission and the federal 1510 courts relating to the federal Fair Debt Collection Practices 1511 Act and the Federal Trade Commission Act. If there is an inconsistency between this part and an interpretation of the 1512 1513 federal acts, the provision that is more protective of the 1514 consumer or debtor shall prevail.

1515 Section 16. Section 559.785, Florida Statutes, is amended 1516 to read:

1517

559.785 Criminal penalty.--

1518 (1) It is shall be a felony misdemeanor of the third first
1519 degree, punishable as provided in s. 775.082, or s. 775.083, or
1520 s. 775.084, for any person not exempt from registering as
1521 provided in this part to:

(a) Operate or solicit business as a consumer collection
 agency engage in collecting consumer debts in this state without
 first registering with the office; or to

1525 (b) Register or attempt to register by means of fraud, 1526 misrepresentation, or concealment;

1527 (c) Engage in any consumer debt collection activity after 1528 suspension or revocation of the registrant's registration under 1529 <u>s. 559.730(1); or</u>

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1530	(d) Engage in any consumer debt collection activity while
1531	under a temporary or permanent injunction issued under s.
1532	<u>559.78.</u>
1533	(2) Each of the following acts constitutes a misdemeanor
1534	of the second degree, punishable as provided in s. 775.082 or s.
1535	775.083:
1536	(a) Relocating a business as a consumer collection agency
1537	or operating under any name other than that designated in the
1538	registration, unless written notification is given to the office
1539	and to the surety or sureties on the original bond.
1540	(b) Assigning or attempting to assign a registration under
1541	this part.
1542	(3) The office may refer evidence concerning a violation
1543	of this part, or of any rule or order, to any criminal
1544	prosecutorial agency that may, with or without the reference and
1545	in addition to any other action it might commence, bring an
1546	action against any person to enjoin, restrain, and prevent the
1547	commission of any prohibited act or practice.
1548	Section 17. Section 559.786, Florida Statutes, is created
1549	to read:
1550	559.786 Annual reportThe Office of Financial Regulation
1551	shall submit a report on January 1, 2006, and biannually
1552	thereafter, to the President of the Senate and the Speaker of
1553	the House of Representatives containing findings and conclusions
1554	concerning the effectiveness of the consumer and commercial
1555	collection practices acts in preventing fraud, abuse, and other
1556	unlawful activity associated with the collection of commercial
1557	and consumer debts. The report shall include a summary of the

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1558	type and number of complaints received by the office or the
1559	Division of Consumer Services of the Department of Financial
1560	Services. The summary shall identify the nature and number of
1561	the various kinds of complaints received. The report may further
1562	contain legislative recommendations concerning the efficacy of
1563	the consumer and commercial practices act.
1564	Section 18. <u>Sections 559.547, 559.563, and 559.565,</u>
1565	Florida Statutes, are repealed.
1566	Section 19. For the 2005-2006 fiscal year, six positions
1567	are authorized and the sum of \$428,588 is appropriated from the
1568	Regulatory Trust Fund to the Office of Financial Regulation for
1569	the purpose of enforcing this act. The six positions shall
1570	consist of five examiners and one registration analyst.

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