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An act relating to procurement contracting; providing a popular name; amending s. 20.22, F.S.; creating the Division of Procurement in the Department of Management Services; establishing bureaus within the division; amending s. 273.05, F.S.; requiring the division to adopt rules and quidelines for certification and disposition of surplus property; amending s. 287.001, F.S.; providing additional legislative intent; amending s. 287.012, F.S.; revising definitions; amending ss. 287.017, 287.022, 287.025, 287.045, 287.055, 287.0572, 287.058, 287.0731, 287.083, 287.0834, 287.131, and 287.134, F.S., to conform; applying procurement provisions of the department to the division; correcting a cross reference; creating s. 287.0265, F.S.; providing definitions; creating the Center for Outsourcing within the division for certain purposes; establishing a board to oversee agency outsourcing; specifying board members; providing criteria; providing responsibilities of the center and board; specifying requirements for a state outsourcing review process; requiring agencies to submit certain information to the center; amending s. 287.032, F.S.; specifying purposes of the division; amending s. 287.042, F.S.; specifying powers, duties, and functions of the division; amending s. 287.056, F.S.; revising requirements for purchases from purchasing agreements and state term contracts; amending s. 287.057, F.S.; revising provisions for procurement of commodities or contractual services; creating s. 287.0571,

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F.S.; requiring the division to design, implement, and operate on on-line procurement subsystem; authorizing the division to contract for equipment and services; requiring the division to adopt rules; requiring agencies to use the subsystem; authorizing other eligible users to use the subsystem; creating s. 287.05712, F.S.; requiring the division to maintain a list of vendors with the on-line procurement subsystem; requiring vendors to register; requiring the division to maintain a statewide contractor performance system for certain purposes; requiring the division to adopt rules; requiring the division to use the subsystem for certain enforcement purposes; creating s. 287.0578, F.S.; authorizing use of certain contracts; prohibiting certain contracts; amending s. 287.1345, F.S.; authorizing the division to collect fees for using an online procurement subsystem; specifying fee requirements and limitations; revising provisions to conform; creating s. 287.135, F.S.; requiring the division to maintain a suspended vendor list; specifying list requirements; authorizing the division to reinstate suspended vendors under certain circumstances; specifying prohibited activities by suspended vendors; prohibiting public entities from engaging in certain activities with suspended vendors; requiring competitive solicitations and contract documents to contain an information statement; providing definitions; requiring the division to adopt rules to implement contract default procedures; providing requirements; amending s. 282.005, F.S.; revising

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57	legislative findings and intent; amending s. 946.515,
58	F.S.; correcting a cross reference; requiring the division
59	to submit a report to the Legislature; providing
50	requirements; providing an appropriation and authorizing
51	positions for the division; providing an effective date.
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53	Be It Enacted by the Legislature of the State of Florida:
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55	Section 1. Popular name This act may be cited as the
56	"2005 Efficiency in Procurement and Contracting Act."
57	Section 2. Paragraph (i) is added to subsection (2) of
58	section 20.22, Florida Statutes, to read:
59	20.22 Department of Management ServicesThere is created
70	a Department of Management Services.
71	(2) The following divisions and programs within the
72	Department of Management Services are established:
73	(i) Division of Procurement.
74	1. Bureau of General Procurement.
75	2. Bureau of Information Technology Procurement.
76	3. Bureau of Policy, Procedure, Management Information
77	Systems, and Professional Development.
78	4. Bureau of Major Acquisitions.
79	5. Center for Outsourcing.
30	Section 3. Subsection (4) of section 273.05, Florida
31	Statutes, is amended to read:
32	273.05 Surplus property
33	(4) The Division of Procurement of the Department of
34	Management Services Each custodian shall adopt promulgate rules
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or guidelines regarding the certification of surplus property and the disposition of such property.

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Section 4. Section 287.001, Florida Statutes, is amended to read:

287.001 Legislative intent. -- The Legislature recognizes that fair and open competition is a basic tenet of public procurement; that such competition reduces the appearance and opportunity for favoritism and inspires public confidence that contracts are awarded equitably and economically; and that documentation of the acts taken and effective monitoring mechanisms are important means of curbing any improprieties and establishing public confidence in the process by which commodities and contractual services are procured. It is essential to the effective and ethical procurement of commodities and contractual services that there be a system of uniform procedures to be utilized by state agencies in managing and procuring commodities and contractual services; that detailed justification of agency decisions in the procurement of commodities and contractual services be maintained; and that adherence by the agency and the vendor to specific ethical considerations be required. It is also the intent of the Legislature that all future changes to law affecting outsourcing and procurement of commodities and contractual services be made in this chapter.

Section 5. Subsections (1) and (9) of section 287.012, Florida Statutes, are amended, subsections (11) through (28) of said section are renumbered as subsections (12) through (29), respectively, a new subsection (11) is added to said section,

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present subsections (11), (12), (13), and (27) of said section are amended, and subsection (30) is added to said section, to read:

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- 287.012 Definitions.--As used in this part, the term:
- (1) "Agency" means any of the various state officers, departments, boards, commissions, divisions, bureaus, and councils and any other unit of organization, however designated, of the executive branch of state government. "Agency" does not include the university and college boards of trustees or the state universities and colleges.
- "Contractual service" means the rendering by a (9) contractor of its time and effort rather than the furnishing of specific commodities. The term applies only to those services rendered by individuals and firms who are independent contractors, and such services may include, but are not limited to, evaluations; consultations; maintenance; accounting; security; management systems; management consulting; educational training programs; research and development studies or reports on the findings of consultants engaged thereunder; and professional, technical, and social services. "Contractual service" does not include any contract for the furnishing of labor or materials for the construction, renovation, repair, modification, or demolition of any facility, building, portion of building, utility, park, parking lot, or structure or other improvement to real property entered into pursuant to chapter 255 and rules adopted thereunder. A contract in which an agency, in exchange for revenue, authorizes a vendor to use governmental authority or property for the purpose of selling any good or

service to any person shall be considered to be the procurement of a contractual service and the purchasing category of such contract shall be determined by the total revenue estimated to be received by the contractor under the contract.

- (11) "Division" means the Division of Procurement of the Department of Management Services.
- (12)(11) "Electronic posting" or "electronically post" means the posting of solicitations, agency decisions or intended decisions, or other matters relating to procurement on a centralized Internet website designated by the <u>division</u> department for this purpose.
- $\underline{(13)(12)}$  "Eligible user" means any person or entity authorized by the <u>division</u> department pursuant to rule to purchase from state term contracts or to use the on-line procurement system.
- (14)(13) "Exceptional purchase" means any purchase of commodities or contractual services excepted by law or rule from the requirements for competitive solicitation, including, but not limited to, purchases from a single source; purchases upon receipt of less than two responsive bids, proposals, or replies; purchases made by an agency, after receiving approval from the division department, from a contract procured, pursuant to s. 287.057(1), (2), or (3), by another agency; and purchases made without advertisement in the manner required by s. 287.042(5)(3)(b).
- (28) "State term contract" means a term contract that is competitively procured by the division department pursuant to

s. 287.057 and that is used by agencies and eligible users pursuant to s. 287.056.

- (30) "Vendor" means a person who desires to become a contractor or otherwise sell commodities or contractual services to an agency.
- Section 6. Section 287.017, Florida Statutes, is amended to read:
- 287.017 Purchasing categories, threshold amounts;
  procedures for automatic adjustment by division department.--
  - (1) The following purchasing categories are hereby created:
  - (a) CATEGORY ONE: \$15,000.

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- (b) CATEGORY TWO: \$25,000.
- (c) CATEGORY THREE: \$50,000.
  - (d) CATEGORY FOUR: \$150,000.
- (e) CATEGORY FIVE: \$250,000.
  - (2) The <u>division</u> department shall adopt rules to adjust the amounts provided in subsection (1) based upon the rate of change of a nationally recognized price index. Such rules shall include, but not be limited to, the following:
  - (a) Designation of the nationally recognized price index or component thereof used to calculate the proper adjustment authorized in this section.
    - (b) The procedure for rounding results.
- 192 (c) The effective date of each adjustment based upon the 193 previous calendar year data.
- 194 Section 7. Section 287.022, Florida Statutes, is amended 195 to read:

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287.022 Purchase of insurance.--

- (1) Insurance, while not a commodity, nevertheless shall be purchased for all agencies by the <u>division</u> <u>department</u>, except that agencies may purchase title insurance for land acquisition and may make emergency purchases of insurance pursuant to s. 287.057(5)(a). The procedures for purchasing insurance, whether the purchase is made by the <u>division</u> <u>department</u> or by the agencies, shall be the same as those set forth herein for the purchase of commodities.
- (2) When an insurer or agent pays a commission or any portion thereof to any person, on insurance purchased under this part, such payment shall be reported to the <u>division</u> department in writing and under oath within 30 days thereafter. Any failure to report as required herein shall subject the insurer or agent to the penalties provided in s. 624.15.
- (3) The <u>division</u> department and the Division of State Group Insurance shall not prohibit or limit any properly licensed insurer, health maintenance organization, prepaid limited health services organization, or insurance agent from competing for any insurance product or plan purchased, provided, or endorsed by the <u>division</u> department or the Division of State Group Insurance on the basis of the compensation arrangement used by the insurer or organization for its agents.
- Section 8. Subsection (4) of section 287.025, Florida Statutes, is amended to read:
- 287.025 Prohibition against certain insurance coverage on specified state property or insurable subjects.--

(4) No primary insurance contracts shall be purchased on any property or insurable subjects when the same is loaned to, leased by, or intended to be leased by, the state or its departments, divisions, bureaus, commissions, or agencies unless such coverage is required by the terms of the lease agreement and unless the insurance coverages required by the provisions of the lease are approved in writing by the <u>division Department of Management Services</u>.

Section 9. Section 287.0265, Florida Statutes, is created to read:

287.0265 Center for Outsourcing.--

- (1) For the purposes of this section:
- (a) "Board" means the board of the center.
- (b) "Center" means the Center for Outsourcing created within the division.
- (2) The Center for Outsourcing is created in the division to establish and promote best business practices in outsourcing in order to improve the delivery of services to citizens by agencies under the control of the Governor. Cabinet agencies are encouraged, but shall not be required, to comply with this section. The secretary of the Department of Management Services or his or her designee shall serve as the head of the center. The Bureau of Major Procurements shall provide detailed support to the center.
- (3) A board is established within the center to oversee agency outsourcing. The secretary of the Department of

  Management Services shall serve as chair of the board. The

  Governor shall appoint four other agency heads to serve on the

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board, who shall serve at the pleasure of the Governor. No member of the board shall be disqualified from participating in board review of an outsourcing solely because the member's agency is involved in the outsourcing. The members of the board may not delegate their membership to a subordinate.

(4) The center shall:

- (a) Create a centralized process for initiating, reviewing, and evaluating agency outsourcings. The center and any agency may initiate outsourcings.
- (b) Develop standards, processes, templates, and guidelines for use by agencies during the outsourcing process.
- (c) Assist agencies in developing and updating business cases.
- (d) Submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives by September 15 annually, a list of potential outsourcing initiatives identified by agencies and the center.
- (e) Have rulemaking authority to implement any of the provisions herein.
  - (5) The board shall:
  - (a) Oversee the center.
- (b) Implement a process for review and approval of the business aspects of a proposed new or renewal of outsourcing at specific points in the process.
- (c) Oversee the implementation of outsourcings after contract execution, including, but not limited to, change management, contract management, and performance measurement.

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(6) The process for review of state outsourcings shall require:

- (a) Board review at the conclusion of important stages in the outsourcing process for those outsourcings subject to review by rule.
- (b) The center, at the board's direction, to furnish to the President of the Senate and the Speaker of the House of Representatives all documents at each of the important stages in the outsourcing process, together with the board's certification that the requirements of this section, the center, and the board have been met.
- (7) Agencies shall submit to the center all information, documents, or other materials required by center or board policy or this chapter.
- Section 10. Section 287.032, Florida Statutes, is amended to read:
- 287.032 Purpose of <u>division</u> <u>department</u>.--It shall be the purpose of the division <del>Department of Management Services</del>:
- (1) To promote <u>maximum competition</u>, efficiency, economy, and the conservation of energy <u>in</u>, and to effect coordination <u>of</u>, <u>in</u> the purchase of commodities and contractual services for the state.
- (2) To provide uniform commodity and contractual service procurement policies, rules, procedures, and forms for use by agencies and eligible users, and to assist agencies with specific procurements or conduct specific procurements on behalf of agencies, in an efficient and cost-effective manner, with maximum competition.

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(3) To procure and distribute federal surplus tangible personal property allocated to the state by the Federal Government.

- Section 11. Section 287.042, Florida Statutes, is amended to read:
- 287.042 Powers, duties, and functions.--The <u>division</u> department shall have the following powers, duties, and functions:
- (1)(a) To canvass all sources of supply, establish and maintain a vendor list, and contract for the purchase, lease, or acquisition, including purchase by installment sales or lease-purchase contracts which may provide for the payment of interest on unpaid portions of the purchase price, of all commodities and contractual services required by any agency under this chapter. Any contract providing for deferred payments and the payment of interest shall be subject to specific rules adopted by the division department.
- (b) The department may remove from its vendor list any source of supply which fails to fulfill any of its duties specified in a contract with the state. It may reinstate any such source of supply when it is satisfied that further instances of default will not occur.
- (b)(e) In order to promote cost-effective procurement of commodities and contractual services, the <u>division</u> <del>department</del> or an agency may enter into contracts that limit the liability of a vendor consistent with s. 672.719.
- $\underline{(2)(a)}$  (d) The <u>division</u> department shall issue commodity numbers for all products of the corporation operating the

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correctional industry program which meet or exceed <u>division</u> department specifications.

(b)(e) The <u>division</u> department shall include the products offered by the corporation on any listing prepared by the <u>division</u> department which lists state term contracts executed by the <u>division</u> department. The products or services shall be placed on such list in a category based upon specification criteria developed through a joint effort of the <u>division</u> department and the corporation and approved by the <u>division</u> department.

(c)(f) The corporation may submit products and services to the <u>division</u> department for testing, analysis, and review relating to the quality and cost comparability. If, after review and testing, the <u>division</u> department approves of the products and services, the <u>division</u> department shall give written notice thereof to the corporation. The corporation shall pay a reasonable fee charged for testing its products by the Department of Agriculture and Consumer Services.

(3)(g) The <u>division</u> department shall include products and services that are offered by a qualified nonprofit agency for the blind or for the other severely handicapped organized pursuant to chapter 413 and that have been determined to be suitable for purchase pursuant to s. 413.035 on any <u>division</u> department listing of state term contracts. The products and services shall be placed on such list in a category based upon specification criteria developed by the <u>division</u> department in consultation with the qualified nonprofit agency.

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(h) The department may collect fees for the use of its electronic information services. The fees may be imposed on an individual transaction basis or as a fixed subscription for a designated period of time. At a minimum, the fees shall be determined in an amount sufficient to cover the department's projected costs of such services, including overhead in accordance with the policies of the Department of Management Services for computing its administrative assessment. All fees collected pursuant to this paragraph shall be deposited in the Grants and Donations Trust Fund for disbursement as provided by law.

(4) $\frac{(2)}{(2)}$ (a) To establish purchasing agreements and procure state term contracts for commodities and contractual services, pursuant to s. 287.057, under which state agencies shall, and eligible users may, make purchases pursuant to s. 287.056. The division department may restrict purchases from some term contracts to state agencies only for those term contracts where the inclusion of other governmental entities will have an adverse effect on competition or to those federal facilities located in this state. In such planning or purchasing the Office of Supplier Diversity may monitor to ensure that opportunities are afforded for contracting with minority business enterprises. The division department, for state term contracts, and all agencies, for multiyear contractual services or term contracts, shall explore reasonable and economical means to utilize certified minority business enterprises. Purchases by any county, municipality, private nonprofit community transportation coordinator designated pursuant to chapter 427, while conducting

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business related solely to the Commission for the Transportation Disadvantaged, or other local public agency under the provisions in the state purchasing contracts, and purchases, from the corporation operating the correctional work programs, of products or services that are subject to paragraph (2)(c) (1)(f), are exempt from the competitive solicitation requirements otherwise applying to their purchases.

- (b) As an alternative to any provision in s. 120.57(3)(c), the <u>division</u> department may proceed with the competitive solicitation or contract award process of a term contract when the secretary of the <u>division</u> department or his or her designee sets forth in writing particular facts and circumstances which demonstrate that the delay incident to staying the solicitation or contract award process would be detrimental to the interests of the state. After the award of a contract resulting from a competitive solicitation in which a timely protest was received and in which the state did not prevail, the contract may be canceled and reawarded.
- (c) Any person who files an action protesting a decision or intended decision pertaining to contracts administered by the division department, a water management district, or an agency pursuant to s. 120.57(3)(b) shall post with the division department, the water management district, or the agency at the time of filing the formal written protest a bond payable to the division department, the water management district, or agency in an amount equal to 1 percent of the estimated contract amount. For protests of decisions or intended decisions pertaining to exceptional purchases, the bond shall be in an amount equal to 1

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percent of the estimated contract amount for the exceptional purchase. The estimated contract amount shall be based upon the contract price submitted by the protestor or, if no contract price was submitted, the division department, water management district, or agency shall estimate the contract amount based on factors including, but not limited to, the price of previous or existing contracts for similar commodities or contractual services, the amount appropriated by the Legislature for the contract, or the fair market value of similar commodities or contractual services. The agency shall provide the estimated contract amount to the vendor within 72 hours, excluding Saturdays, Sundays, and state holidays, after the filing of the notice of protest by the vendor. The estimated contract amount is not subject to protest pursuant to s. 120.57(3). The bond shall be conditioned upon the payment of all costs and charges that are adjudged against the protestor in the administrative hearing in which the action is brought and in any subsequent appellate court proceeding. In lieu of a bond, the division department, the water management district, or agency may, in either case, accept a cashier's check, official bank check, or money order in the amount of the bond. If, after completion of the administrative hearing process and any appellate court proceedings, the division department, water management district, or agency prevails, it shall recover all costs and charges which shall be included in the final order or judgment, excluding attorney's fees. This section shall not apply to protests filed by the Office of Supplier Diversity. Upon payment of such costs and charges by the protestor, the bond, cashier's check,

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official bank check, or money order shall be returned to the protestor. If, after the completion of the administrative hearing process and any appellate court proceedings, the protestor prevails, the protestor shall recover from the <a href="division">division</a> department, water management district, or agency all costs and charges which shall be included in the final order or judgment, excluding attorney's fees.

- (5)(3) To establish a system of coordinated, uniform procurement policies, procedures, and practices to be used by agencies in acquiring commodities and contractual services, which shall include, but not be limited to:
- (a) Development of a list of interested vendors to be maintained by classes of commodities and contractual services. This list shall not be used to prequalify vendors or to exclude any interested vendor from bidding.
- (a)(b)1. Development of procedures for advertising solicitations. These procedures must provide for electronic posting of solicitations for at least 10 days before the date set for receipt of bids, proposals, or replies, unless the division department or other agency determines in writing that a shorter period of time is necessary to avoid harming the interests of the state. The Office of Supplier Diversity may consult with the division department regarding the development of solicitation distribution procedures to ensure that maximum distribution is afforded to certified minority business enterprises as defined in s. 288.703.
- $\underline{\text{(b)}_{2}}$ . Development of procedures for electronic posting. The <u>division</u> department shall designate a centralized website on Page 17 of 64

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the Internet for the <u>division</u> <u>department</u> and other agencies to electronically post solicitations, decisions or intended decisions, and other matters relating to procurement. From July 1, 2002, until July 1, 2003, the department shall publish a notice in each edition of the Florida Administrative Weekly which indicates the specific URL or Internet address for the centralized website.

- (c) Development of procedures for the receipt and opening of bids, proposals, or replies by an agency. Such procedures shall provide the Office of Supplier Diversity an opportunity to monitor and ensure that the contract award is consistent with the requirements of s. 287.09451.
- (d) Development of procedures to be used by an agency in deciding to contract, including, but not limited to, identifying and assessing in writing project needs and requirements, availability of agency employees, budgetary constraints or availability, facility equipment availability, current and projected agency workload capabilities, and the ability of any other state agency to perform the services.
- (e) Development of procedures to be used by an agency in managing its contracts. These procedures shall include a requirement that agencies maintain maintaining a contract file for each contract which shall include, but not be limited to, all pertinent information relating to the contract during the preparatory stages; a copy of the solicitation; documentation relating to the solicitation process; opening of bids, proposals, or replies; evaluation and tabulation of bids,

proposals, or replies; and determination and notice of award of contract.

- (f) Development of procedures to be used by an agency for issuing solicitations that include requirements to describe commodities, services, scope of work, and deliverables in a manner that promotes competition.
- (g) Development of procedures to be used by an agency when issuing requests for information and requests for quotes.
- (6)(4)(a) To prescribe the methods of securing competitive sealed bids, proposals, and replies. Such methods may include, but are not limited to, procedures for identifying vendors; setting qualifications; conducting conferences or written question and answer periods for purposes of responding to vendor questions; evaluating bids, proposals, and replies; ranking and selecting vendors; and conducting negotiations.
- (b) To prescribe, in consultation with the State Technology Office, procedures for procuring information technology and information technology consultant services which provide for public announcement and qualification, competitive solicitations, contract award, and prohibition against contingent fees. Such procedures shall be limited to information technology consultant contracts for which the total project costs, or planning or study activities, are estimated to exceed the threshold amount provided for in s. 287.017, for CATEGORY TWO.
- $\underline{(7)}$  To prescribe specific commodities and quantities to be purchased locally.

(8)(6)(a) To govern the purchase by any agency of any commodity or contractual service and to establish standards and specifications for any commodity. Except as provided in this section, the division may delegate to agencies the authority for the procurement of commodities or contractual services.

- (b) Except for the purchase of insurance, The division department may not delegate to agencies the authority to procure insurance for the procurement of and contracting for commodities or contractual services.
- (c) If an agency is procuring a commodity or contractual service that is costly, extremely complex, or otherwise extraordinary, the division shall assist the agency with the procurement. This assistance may include, but is not limited to, developing and updating business cases and solicitation documents, supporting contract negotiations, offering contract drafting assistance, changing management, measuring performance, and managing contracts.
- (d) The division shall adopt rules providing the criteria determining which projects require division assistance. At a minimum, such rules shall provide that the division shall participate in all procurements having a total estimated cost of \$5 million or greater and that the division may assist with procurements having a total estimated cost below \$5 million.
- (9)(7) To establish definitions and classes of commodities and contractual services. Agencies shall follow the definitions and classes of commodities and contractual services established by the <u>division</u> department in acquiring or purchasing commodities or contractual services. The authority of the

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<u>division</u> <u>department</u> under this section shall not be construed to impair or interfere with the determination by state agencies of their need for, or their use of, services including particular specifications.

(10) To govern the sale, transfer, trade, or other disposal of surplus property and supplies belonging to the state.

- (11) To provide for the professional development of procurement personnel, including, but not limited to, establishing a training and certification program for procurement officers, procurement managers, negotiators, evaluators, contract managers, and contract administrators and recommending minimum qualifications and salary.
- (12) To review or request reviews of selected agency procurements or procurement organizations to monitor compliance with division rules and state law.
- (13)(8) To provide any commodity and contractual service purchasing rules to the Chief Financial Officer and all agencies through an electronic medium or other means. Agencies may not approve any account or request any payment of any account for the purchase of any commodity or the procurement of any contractual service covered by a purchasing or contractual service rule except as authorized therein. The division department shall furnish copies of rules adopted by the division department to any county, municipality, or other local public agency requesting them.
- (14)(9) To require that every agency furnish information relative to its commodity and contractual services purchases and

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methods of purchasing commodities and contractual services to the <u>division</u> department when so requested.

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- (15)(a)(10) To require agencies to electronically maintain statistical data for each acquisition as prescribed by the division.
- (b) To prepare statistical data concerning the method of procurement, terms, usage, and disposition of commodities and contractual services by agencies. All agencies shall furnish such information for this purpose to the office and to the division department, as the division department or office may call for, but no less frequently than annually, on such forms or in such manner as the division department may prescribe. The division shall electronically maintain contract information, including, at a minimum, vendor names, total contract dollar amounts, whether the contract is competitive or noncompetitive, the amount of small business, minority business, and work awarded and performed in this state or outside this state. Reports including this information shall be provided to the President of the Senate and the Speaker of the House of Representatives by January 31 and July 31 of each year at a minimum for contracts executed during the previous 6 months.
- (16)(11) To establish and maintain programs for the purpose of disseminating information to government, industry, educational institutions, and the general public concerning policies, procedures, rules, and forms for the procurement of commodities and contractual services.
- (17) (12) Except as otherwise provided herein, to adopt rules necessary to carry out the purposes of this section,

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including the authority to delegate to any agency any and all of the responsibility conferred by this section, retaining to the <u>division</u> department any and all authority for supervision thereof. Such purchasing of commodities and procurement of contractual services by state agencies shall be in strict accordance with the rules and procedures prescribed by the division department.

(18)(13) If the <u>division</u> department determines in writing that it is in the best interest of the state, to award to multiple suppliers contracts for commodities and contractual services established by the <u>division</u> department for use by all agencies. Such awards may be on a statewide or regional basis. If regional contracts are established by the <u>division</u> department, multiple supplier awards may be based upon multiple awards for regions. Agencies may award contracts to a responsible and responsive vendor on a statewide or regional basis.

(19) (14) To procure and distribute federal surplus tangible personal property allocated to the state by the Federal Government.

(20)(15)(a) To enter into joint agreements with governmental agencies, as defined in s. 163.3164(10), for the purpose of pooling funds for the purchase of commodities or information technology that can be used by multiple agencies. However, the department shall consult with the State Technology Office on joint agreements that involve the purchase of information technology. Agencies entering into joint purchasing agreements with the division department or the State Technology

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Office shall authorize the <u>division</u> department or the State Technology Office to contract for such purchases on their behalf.

- (b) Each agency that has been appropriated or has existing funds for such purchases, shall, upon contract award by the <a href="division department">division department</a>, transfer their portion of the funds into the <a href="division's department's">department's</a> Grants and Donations Trust Fund for payment by the <a href="division department">division department</a>. These funds shall be transferred by the Executive Office of the Governor pursuant to the agency budget amendment request provisions in chapter 216.
- (c) Agencies that sign such joint agreements are financially obligated for their portion of the agreed-upon funds. If any agency becomes more than 90 days delinquent in paying such funds, the <u>division department</u> shall certify to the Chief Financial Officer the amount due, and the Chief Financial Officer shall transfer the amount due to the Grants and Donations Trust Fund of the <u>division department</u> from any of the agency's available funds. The Chief Financial Officer shall report all such transfers and the reasons for such transfers to the Executive Office of the Governor and the legislative appropriations committees.
- (21)(16)(a) To evaluate contracts let by the Federal Government, another state, or a political subdivision for the provision of commodities and contract services, and, when it is determined in writing to be cost-effective and in the best interest of the state, to enter into a written agreement authorizing an agency to make purchases under a contract

approved by the <u>division</u> <del>department</del> and let by the Federal Government, another state, or a political subdivision.

- (b) For contracts pertaining to the provision of information technology, the State Technology Office, in consultation with the division department, shall assess the technological needs of a particular agency, evaluate the contracts, and determine whether to enter into a written agreement with the letting federal, state, or political subdivision body to provide information technology for a particular agency.
- (22)(17)(a) To enter into contracts pursuant to chapter 957, and to acquire the contractual rights and assume the contractual obligations of the Correctional Privatization Commission in contracts previously entered into pursuant to chapter 957, for the designing, financing, acquiring, leasing, constructing, or operating of private correctional facilities. The division department shall enter into a contract or contracts with one contractor per facility for the designing, acquiring, financing, leasing, constructing, and operating of that facility or may, if specifically authorized by the Legislature, separately contract for any such services.
- (b) To manage and enforce compliance with existing or future contracts entered into pursuant to chapter 957.

The <u>division</u> department may not delegate the responsibilities conferred by this subsection.

Section 12. Section 287.045, Florida Statutes, is amended to read:

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287.045 Procurement of products and materials with recycled content.--

- (1)(a) The <u>division</u> <u>department</u>, in cooperation with the Department of Environmental Protection, shall review and revise existing procurement procedures and specifications for the purchase of products and materials to eliminate any procedures and specifications that explicitly discriminate against products and materials with recycled content except where such procedures and specifications are necessary to protect the public health, safety, and welfare.
- (b) Each agency shall review and revise its procurement procedures and specifications for the purchase of products and materials to eliminate any procedures and specifications that explicitly discriminate against products and materials with recycled content, except if such procedures and specifications are necessary to protect the public health, safety, and welfare.
- (2)(a) The <u>division</u> department and each agency shall review and revise its procurement procedures and specifications for the purchase of products and materials to ensure to the maximum extent feasible that each agency uses state contracts to purchase products or materials that may be recycled or reused when these products or materials are discarded.
- (b) The Auditor General shall assist in monitoring the product procurement requirements.
- (3) As part of the review and revision required in subsection (2), the <u>division</u> department and each agency shall review its procurement provisions and specifications for the purchase of products and materials to determine which products

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or materials with recycled content could be procured by the <a href="division">division</a> department or other agencies and the amount of recycled content that can technologically be contained in such products or materials. The <a href="division">division</a> department and other agencies must use the amounts of recycled content and postconsumer recovered material determined by the <a href="division">division</a> department in issuing solicitations for contracts for the purchase of such products or materials.

- (4) Upon completion of the review required in subsection (3), the <u>division</u> department and other agencies shall require that a person who submits a bid, proposal, or reply for a contract for the purchase of products or materials identified in subsection (3) and who wishes to be considered for the price preference described in subsection (5) certify in writing the percentage of recycled content in the product or material that is subject to the bid, proposal, or reply. A person may certify that the product or material contains no recycled content.
- (5) Upon evaluation of bids, proposals, or replies for every public contract that involves the purchase of products or materials identified in subsection (3), the <u>division</u> <u>department</u> or <u>other</u> agency shall identify the lowest responsible and responsive vendors and other responsible and responsive vendors who have certified that the products or materials contain at least the minimum percentage of recycled content and postconsumer recovered material that is set forth in the solicitation. The <u>division</u> <u>department</u> or agency may consider life-cycle costing when evaluating a bid, proposal, or reply on a product that consists of recycled materials. The <u>division</u>

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department shall adopt rules that specify the criteria to be used when considering life-cycle costing in evaluating bids, proposals, or replies. The rules must take into consideration the specified warranty periods for products and the comparative expected service life relative to the cost of the products. In awarding a contract for the purchase of products or materials, the division department or other agency may allow up to a 10percent price preference to a responsible and responsive vendor who has certified that the products or materials contain at least the minimum percentage of recycled content and postconsumer recovered material and up to an additional 5percent price preference to a responsible and responsive vendor who has certified that the products or material are made of materials recovered in this state. The amount of the price preference must be commensurate with the certified amounts of recycled material and postconsumer recovered material and materials recycled from products in this state, contained in the product or materials on a sliding scale as established by division department rule, which rule shall not become effective prior to November 1, 1994. Reusable materials and products shall be used where economically and technically feasible. If no vendors offer products or materials with measurable life-cycle costing factors or the minimum prescribed recycled and postconsumer content, the contract must be awarded to the lowest qualified responsible and responsive vendor.

(6) For the purposes of this section, the term "recycled content" means materials that have been recycled that are contained in the products or materials to be procured,

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including, but not limited to, paper, aluminum, steel, glass, plastics, and composted material. The term does not include the virgin component of internally generated scrap that is commonly used in industrial or manufacturing processes or such waste or scrap purchased from another manufacturer who manufactures the same or a closely related product. Recycled content printing and fine writing grades of paper shall contain at least 10 percent postconsumer recovered materials.

- (7) Any person may request the <u>division</u> department to evaluate a product or material with recycled content if the product or material is eligible for inclusion under state contracts. The <u>division</u> department shall review each reasonable proposal to determine its merit and, if it finds that the product or material may be used beneficially, it may incorporate that product or material into its procurement procedures.
- (8) The <u>division</u> department and each agency shall review and revise its procedures and specifications on a continuing basis to encourage the use of products and materials with recycled content and postconsumer recovered material and shall, in developing new procedures and specifications, encourage the use of products and materials with recycled content and postconsumer recovered material.
- (9) After November 1, 1994, The division department may discontinue contracting for products or materials the recycled content of which does not meet the requirements of subsection (3) if it determines that products or materials meeting those requirements are available at a cost not to exceed an additional 10 percent of comparable virgin products.

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(10) An agency, or a contractor vendor contracting with such agency with respect to work performed under contract, must procure products or materials with recycled content if the division department determines that those products or materials are available pursuant to subsection (5). Notwithstanding any other provision to the contrary, for the purpose of this section, the term "agency" means any of the various state officers, departments, boards, commissions, divisions, bureaus, and councils and any other unit of organization, however designated, of the executive branch including the Department of the Lottery, the legislative branch, the judicial branch, the university and college boards of trustees, and the state universities and colleges. A decision not to procure such items must be based on the division's department's determination that such procurement is not reasonably available within an acceptable period of time or fails to meet the performance standards set forth in the applicable specifications or fails to meet the performance standards of the agency.

department its total expenditures on, and use of, products with recycled content and the percentage of its budget that represents purchases of similar products made from virgin materials. The division department shall design a uniform reporting mechanism and prepare annual summaries of statewide purchases delineating those with recycled content to be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives.

Section 13. Subsections (7), (8), and (9) of section 287.055, Florida Statutes, are amended to read:

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287.055 Acquisition of professional architectural, engineering, landscape architectural, or surveying and mapping services; definitions; procedures; contingent fees prohibited; penalties.--

- (7) AUTHORITY OF THE DIVISION OF PROCUREMENT OF THE DEPARTMENT OF MANAGEMENT SERVICES .-- Notwithstanding any other provision of this section, the division Department of Management Services shall be the unit agency of state government which is solely and exclusively authorized and empowered to administer and perform the functions described in subsections (3), (4), and (5) respecting all projects for which the funds necessary to complete same are appropriated to the Department of Management Services, irrespective of whether such projects are intended for the use and benefit of the division Department of Management Services or any other agency of government. However, nothing herein shall be construed to be in derogation of any authority conferred on the division Department of Management Services by other express provisions of law. Additionally, any agency of government may, with the approval of the division Department of Management Services, delegate to the division Department of Management Services authority to administer and perform the functions described in subsections (3), (4), and (5). Under the terms of the delegation, the agency may reserve its right to accept or reject a proposed contract.
- (8) STATE ASSISTANCE TO LOCAL AGENCIES. -- On any professional service contract for which the fee is over \$25,000,

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the Department of Transportation or the <u>division</u> Department of Management Services shall provide, upon request by a municipality, political subdivision, school board, or school district, and upon reimbursement of the costs involved, assistance in selecting consultants and in negotiating consultant contracts.

(9) APPLICABILITY TO DESIGN-BUILD CONTRACTS. --

- (a) Except as provided in this subsection, this section is not applicable to the procurement of design-build contracts by any agency, and the agency must award design-build contracts in accordance with the procurement laws, rules, and ordinances applicable to the agency.
- (b) The design criteria package must be prepared and sealed by a design criteria professional employed by or retained by the agency. If the agency elects to enter into a professional services contract for the preparation of the design criteria package, then the design criteria professional must be selected and contracted with under the requirements of subsections (4) and (5). A design criteria professional who has been selected to prepare the design criteria package is not eligible to render services under a design-build contract executed pursuant to the design criteria package.
- (c) Except as otherwise provided in s. 337.11(7), the division Department of Management Services shall adopt rules for the award of design-build contracts to be followed by state agencies. Each other agency must adopt rules or ordinances for the award of design-build contracts. Municipalities, political subdivisions, school districts, and school boards shall award

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design-build contracts by the use of a competitive proposal selection process as described in this subsection, or by the use of a qualifications-based selection process pursuant to subsections (3), (4), and (5) for entering into a contract whereby the selected firm will subsequently establish a guaranteed maximum price and guaranteed completion date. If the procuring agency elects the option of qualifications-based selection, during the selection of the design-build firm the procuring agency shall employ or retain a licensed design professional appropriate to the project to serve as the agency's representative. Procedures for the use of a competitive proposal selection process must include as a minimum the following:

- 1. The preparation of a design criteria package for the design and construction of the public construction project.
- 2. The qualification and selection of no fewer than three design-build firms as the most qualified, based on the qualifications, availability, and past work of the firms, including the partners or members thereof.
- 3. The criteria, procedures, and standards for the evaluation of design-build contract proposals or bids, based on price, technical, and design aspects of the public construction project, weighted for the project.
- 4. The solicitation of competitive proposals, pursuant to a design criteria package, from those qualified design-build firms and the evaluation of the responses or bids submitted by those firms based on the evaluation criteria and procedures established prior to the solicitation of competitive proposals.

5. For consultation with the employed or retained design criteria professional concerning the evaluation of the responses or bids submitted by the design-build firms, the supervision or approval by the agency of the detailed working drawings of the project; and for evaluation of the compliance of the project construction with the design criteria package by the design criteria professional.

- 6. In the case of public emergencies, for the agency head to declare an emergency and authorize negotiations with the best qualified design-build firm available at that time.
- Section 14. Subsections (1) and (2) of section 287.056, Florida Statutes, are amended to read:
- 287.056 Purchases from purchasing agreements and state term contracts.--
- (1) Agencies shall, and Eligible users may, purchase commodities and contractual services from purchasing agreements established and state term contracts procured, pursuant to s. 287.057, by the division department.
- (2) <u>Unless otherwise authorized by division rule</u>, agencies shall may have the option to purchase commodities or contractual services from state term contracts to satisfy agency demand for commodities and contractual services available on those contracts. Other eligible users may purchase from such contracts procured, pursuant to s. 287.057, by the department which contain a user surcharge pursuant to s. 287.1345 as determined by the department.

Section 15. Subsections (5), (6), (7), (16), (17), (23), and (24) of section 287.057, Florida Statutes, are amended to read:

287.057 Procurement of commodities or contractual services.--

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- (5) When the purchase price of commodities or contractual services exceeds the threshold amount provided in s. 287.017 for CATEGORY TWO, no purchase of commodities or contractual services may be made without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies unless:
- The agency head determines in writing that an immediate danger to the public health, safety, or welfare or other substantial loss to the state requires emergency action. After the agency head makes such a written determination, the agency may proceed with the procurement of commodities or contractual services necessitated by the immediate danger, without receiving competitive sealed bids, competitive sealed proposals, or competitive sealed replies. However, such emergency procurement shall be made by obtaining pricing information from at least two prospective vendors, which must be retained in the contract file, unless the agency determines in writing that the time required to obtain pricing information will increase the immediate danger to the public health, safety, or welfare or other substantial loss to the state. The agency shall furnish copies of all written determinations certified under oath and any other documents relating to the emergency action to the division department. A copy of the statement shall

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be furnished to the Chief Financial Officer with the voucher authorizing payment. The individual purchase of personal clothing, shelter, or supplies which are needed on an emergency basis to avoid institutionalization or placement in a more restrictive setting is an emergency for the purposes of this paragraph, and the filing with the <u>division department</u> of such statement is not required in such circumstances. In the case of the emergency purchase of insurance, the period of coverage of such insurance shall not exceed a period of 30 days, and all such emergency purchases shall be reported to the <u>division department</u>.

- (b) The purchase is made by an agency from a state term contract procured, pursuant to this section, by the <u>division</u> department or by an agency, after receiving approval from the <u>division</u> department, from a contract procured, pursuant to subsection (1), subsection (2), or subsection (3), by another agency.
- (c) Commodities or contractual services available only from a single source may be excepted from the competitive-solicitation requirements. When an agency believes that commodities or contractual services are available only from a single source, the agency shall electronically post, in a form prescribed by the division, a description of the commodities or contractual services sought for a period of at least 7 business days. The description must include a request that prospective vendors provide information regarding their ability to supply the commodities or contractual services described. If it is determined in writing by the agency, after reviewing any

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information received from prospective vendors, that the commodities or contractual services are available only from a single source, the agency shall:

- 1. Provide notice, in a form prescribed by the division, of its intended decision to enter a single-source purchase contract in the manner specified in s. 120.57(3), if the amount of the contract does not exceed the threshold amount provided in s. 287.017 for CATEGORY FOUR.
- 2. Request approval from the <u>division</u> department for the single-source purchase, if the amount of the contract exceeds the threshold amount provided in s. 287.017 for CATEGORY FOUR. The agency shall initiate its request for approval in a form prescribed by the <u>division</u> department, which request may be electronically transmitted. The failure of the <u>division</u> department to approve or disapprove the agency's request for approval within 21 days after receiving such request shall constitute prior approval of the <u>division</u> department. If the <u>division</u> department approves the agency's request, the agency shall provide notice of its intended decision to enter a single-source contract in the manner specified in s. 120.57(3).
- (d) When it is in the best interest of the state, the secretary of the department or his or her designee may authorize the <u>division Support Program</u> to purchase insurance by negotiation, but such purchase shall be made only under conditions most favorable to the public interest.
- (e) Prescriptive assistive devices for the purpose of medical, developmental, or vocational rehabilitation of clients are excepted from competitive-solicitation requirements and

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shall be produced pursuant to an established fee schedule or by any other method which ensures the best price for the state, taking into consideration the needs of the client. Prescriptive assistive devices include, but are not limited to, prosthetics, orthotics, and wheelchairs. For purchases made pursuant to this paragraph, state agencies shall annually file with the department a description of the purchases and methods of procurement.

 $\underline{\text{(e)}(f)}$  The following contractual services and commodities are not subject to the competitive-solicitation requirements of this section:

1. Artistic services.

- 2. Academic program reviews.
- 3. Lectures by individuals.
- 4. Auditing services.
- 5. Legal services, including attorney, paralegal, expert witness, appraisal, or mediator services.
- 6. Health services involving examination, diagnosis, treatment, prevention, medical consultation, or administration.
- 7. Services provided to persons with mental or physical disabilities by not-for-profit corporations which have obtained exemptions under the provisions of s. 501(c)(3) of the United States Internal Revenue Code or when such services are governed by the provisions of Office of Management and Budget Circular A-122. However, in acquiring such services, the agency shall consider the ability of the vendor, past performance, willingness to meet time requirements, and price.

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8. Medicaid services delivered to an eligible Medicaid recipient by a health care provider who has not previously applied for and received a Medicaid provider number from the Agency for Health Care Administration. However, this exception shall be valid for a period not to exceed 90 days after the date of delivery to the Medicaid recipient and shall not be renewed by the agency.

9. Family placement services.

- 10. Prevention services related to mental health, including drug abuse prevention programs, child abuse prevention programs, and shelters for runaways, operated by not-for-profit corporations. However, in acquiring such services, the agency shall consider the ability of the vendor, past performance, willingness to meet time requirements, and price.
- 11. Training and education services provided to injured employees pursuant to s. 440.491(6).
  - 4.<del>12.</del> Contracts entered into pursuant to s. 337.11.
- 5.13. Services or commodities provided by governmental agencies.
- <u>6.14.</u> Voter education activities of the Department of State or the supervisors of elections funded by Specific Appropriation 2871H of the 2004-2005 General Appropriations Act, either individually or in the aggregate or with their respective professional associations. This subparagraph expires July 1, 2005.
- $\underline{(f)}(g)$  Continuing education events or programs that are offered to the general public and for which fees have been collected that pay all expenses associated with the event or

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program are exempt from requirements for competitive solicitation.

- (6) If less than two responsive bids, proposals, or replies for commodity or contractual services purchases are received, the <u>division</u>, department, or other agency may negotiate on the best terms and conditions. The <u>division</u>, department, or other agency shall document the reasons that such action is in the best interest of the state in lieu of resoliciting competitive sealed bids, proposals, or replies. Each agency shall report all such actions to the <u>division</u> department on a quarterly basis, in a manner and form prescribed by the division department.
- (7) Upon issuance of any solicitation, an agency shall, upon request by the <u>division</u> <u>department</u>, forward to the <u>division</u> <u>department</u> one copy of each solicitation for all commodity and contractual services purchases in excess of the threshold amount provided in s. 287.017 for CATEGORY TWO. An agency shall also, upon request, furnish a copy of all competitive-solicitation tabulations. The Office of Supplier Diversity may also request from the agencies any information submitted to the <u>division</u> <u>department</u> pursuant to this subsection.
- (16) Each agency shall designate at least one employee who shall serve as a contract administrator responsible for maintaining a contract file and financial information on all contractual services contracts and who shall serve as a liaison with the contract managers and the division department.

(17) For a contract in excess of the threshold amount provided in s. 287.017 for CATEGORY FOUR, the agency head shall appoint:

- (a) At least three persons to evaluate proposals and replies who collectively have experience and knowledge in the program areas and service requirements for which commodities or contractual services are sought.
- (b) At least three persons to conduct negotiations during a competitive sealed reply procurement who collectively have experience and knowledge in negotiating contracts, contract procurement, and the program areas and service requirements for which commodities or contractual services are sought. When the contract is in excess of \$1 million, at least one of the persons conducting negotiations shall be a certified negotiator as established by rule. If the agency does not have an employee who has the requisite certification, the division shall appoint a certified negotiator to participate in the negotiations on behalf of the agency.
- (c) For each division or agency procurement with a total estimated cost of \$5 million and above, and other procurements as determined by the division, the division shall establish a source evaluation and negotiation team with appropriate expertise consisting of individuals from the procurement, programmatic, legal, and clerical disciplines, and such other disciplines as needed. Each team shall be chaired by a programmatic representative.
- (23)(a) The department, in consultation with the State Technology Office and the Comptroller, shall develop a program

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for on-line procurement of commodities and contractual services. To enable the state to promote open competition and to leverage its buying power, agencies shall participate in the on-line procurement program, and eligible users may participate in the program. Only vendors prequalified as meeting mandatory requirements and qualifications criteria shall be permitted to participate in on-line procurement. The department, in consultation with the State Technology Office, may contract for equipment and services necessary to develop and implement on-line procurement.

- (b) The department, in consultation with the State

  Technology Office, shall adopt rules, pursuant to ss. 120.536(1)

  and 120.54, to administer the program for on-line procurement.

  The rules shall include, but not be limited to:
- 1. Determining the requirements and qualification criteria for prequalifying vendors.
- 2. Establishing the procedures for conducting on-line procurement.
- 3. Establishing the criteria for eligible commodities and contractual services.
- 4. Establishing the procedures for providing access to online procurement.
- 5. Determining the criteria warranting any exceptions to participation in the on-line procurement program.
- (c) The department may collect fees for the use of the online procurement systems. The fees may be imposed on an individual transaction basis or as a fixed percentage of the cost savings generated. At a minimum, the fees must be set in an

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amount sufficient to cover the projected costs of such services, including administrative and project service costs in accordance with the policies of the department. For the purposes of compensating the provider, the department may authorize the provider to collect and retain a portion of the fees. The providers may withhold the portion retained from the amount of fees to be remitted to the department. The department may negotiate the retainage as a percentage of such fees charged to users, as a flat amount, or as any other method the department deems feasible. All fees and surcharges collected under this paragraph shall be deposited in the Grants and Donation Trust Fund as provided by law.

- (23)(24)(a) The division State Technology Office shall establish, in consultation with the department, state strategic information technology alliances for the acquisition and use of information technology and related material with prequalified contractors or partners to provide the state with efficient, cost-effective, and advanced information technology.
- (b) In consultation with and under contract to the division State Technology Office, the state strategic information technology alliances shall design, develop, and deploy projects providing the information technology needed to collect, store, and process the state's data and information, provide connectivity, and integrate and standardize computer networks and information systems of the state.
- (c) The partners in the state strategic information technology alliances shall be industry leaders with demonstrated experience in the public and private sectors.

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1191	(d) The <u>division</u> State Technology Office, in consultation
1192	with the department, shall adopt rules, pursuant to ss.
1193	120.536(1) and 120.54, to administer the state strategic
1194	information technology alliances.
1195	Section 16. Section 287.0571, Florida Statutes, is created
1196	to read:
1197	287.0571 On-line procurement subsystem; usage by agencies
1198	and other eligible users
1199	(1) In discharging its obligation to provide the
1200	purchasing subsystem of the Florida Financial Management
1201	Information System outlined in ss. 215.90-215.96, the division,
1202	in consultation with the Chief Financial Officer, shall design,
1203	implement, and operate an on-line procurement subsystem. The
1204	division may contract for equipment and services necessary to
1205	develop and implement the subsystem. The division shall adopt
1206	rules pursuant to ss. 120.536(1) and 120.54 to administer the
1207	subsystem.
1208	(2) To enable the state to promote open competition and to
1209	leverage its buying power, agencies shall use the subsystem. On
1210	terms negotiated with the division, other eligible users may
1211	also use features of the subsystem.
1212	Section 17. Section 287.05712, Florida Statutes, is
1213	created to read:
1214	287.05712 Vendor registration; performance monitoring;
1215	certain vendors prohibited from participating in
1216	solicitations
1217	(1) The division shall maintain a list of interested
1218	vendors within the on-line procurement subsystem. Vendors shall
1218	vendors within the on-line procurement subsystem. Vendors sha

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be required to register and have the ability to express their interest in contracting for any category of commodities or services. Failure to express a particular interest at the time of initial registration shall not prohibit a registered vendor from responding to a solicitation for the particular commodity or service.

- (2) Within the on-line procurement subsystem, the division shall maintain a statewide contractor performance system in order to provide uniform monitoring and rating of contractors across all agencies. The division shall adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the contractor performance system.
- (3) The division shall use the on-line procurement subsystem to enforce the convicted vendor list maintained pursuant to s. 287.133(3)(d) and the suspended vendor list maintained pursuant to s. 287.135(1).

Section 18. Section 287.0572, Florida Statutes, is amended to read:

287.0572 Present-value methodology.--

(1) The cost of bids, proposals, or replies for state contracts that include provisions for unequal payment streams or unequal time payment periods shall be evaluated using present-value methodology. Each agency, as defined in s. 287.012(1), shall perform the evaluation using the present-value discount rate supplied by the <u>division department</u>. The present-value discount rate shall be the rate for United States Treasury notes and bonds published in the Interest Rates: Money and Capital Markets section of the most recent copy of the Federal Reserve

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Bulletin published at the time of issuance of the request for proposals, the invitation to negotiate, or the invitation to 1249 bid.

- (2) The <u>division</u> <u>department</u> may adopt rules to administer subsection (1).
- Section 19. Section 287.0578, Florida Statutes, is created to read:
  - 287.0578 Types of contracts.--Subject to the limitations of this chapter, any type of contract which will promote the best interests of the state may be used, such as firm-fixed-price, cost-reimbursement, and incentive. The use of a cost-plus-a-percentage-of-cost contract is prohibited.
  - Section 20. Subsections (1), (2), and (5) of section 287.058, Florida Statutes, are amended to read:

287.058 Contract document. --

- (1) Every procurement of contractual services in excess of the threshold amount provided in s. 287.017 for CATEGORY TWO, except for the providing of health and mental health services or drugs in the examination, diagnosis, or treatment of sick or injured state employees or the providing of other benefits as required by the provisions of chapter 440, shall be evidenced by a written agreement embodying all provisions and conditions of the procurement of such services, which provisions and conditions shall, where applicable, include, but shall not be limited to:
- (a) A provision that bills for fees or other compensation for services or expenses be submitted in detail sufficient for a proper preaudit and postaudit thereof.

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(b) A provision that bills for any travel expenses be submitted in accordance with s. 112.061. A state agency may establish rates lower than the maximum provided in s. 112.061.

- (c) A provision allowing unilateral cancellation by the agency for refusal by the contractor to allow public access to all documents, papers, letters, or other material made or received by the contractor in conjunction with the contract, unless the records are exempt from s. 24(a) of Art. I of the State Constitution and s. 119.07(1).
- (d) A provision dividing the contract into units of deliverables, which shall include, but not be limited to, reports, findings, and drafts, that must be received and accepted in writing by the contract manager prior to payment.
- (e) A provision specifying the criteria and the final date by which such criteria must be met for completion of the contract.
- (f) A provision specifying that the contract may be renewed for a period that may not exceed 3 years or the term of the original contract, whichever period is longer, specifying the renewal price for the contractual service as set forth in the bid, proposal, or reply, specifying that costs for the renewal may not be charged, and specifying that renewals shall be contingent upon satisfactory performance evaluations by the agency and subject to the availability of funds. Exceptional purchase contracts pursuant to s. 287.057(5)(a) and (c) may not be renewed.

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In lieu of a written agreement, the <u>division department</u> may authorize the use of a purchase order for classes of contractual services, if the provisions of paragraphs (a)-(f) are included in the purchase order or solicitation. The purchase order must include, but need not be limited to, an adequate description of the services, the contract period, and the method of payment. In lieu of printing the provisions of paragraphs (a)-(f) in the contract document or purchase order, agencies may incorporate the requirements of paragraphs (a)-(f) by reference.

The written agreement shall be signed by the agency head and the contractor prior to the rendering of any contractual service the value of which is in excess of the threshold amount provided in s. 287.017 for CATEGORY TWO, except in the case of a valid emergency as certified by the agency head. The certification of an emergency shall be prepared within 30 days after the contractor begins rendering the service and shall state the particular facts and circumstances which precluded the execution of the written agreement prior to the rendering of the service. If the agency fails to have the contract signed by the agency head and the contractor prior to rendering the contractual service, and if an emergency does not exist, the agency head shall, no later than 30 days after the contractor begins rendering the service, certify the specific conditions and circumstances to the division department as well as describe actions taken to prevent recurrence of such noncompliance. The agency head may delegate the certification only to other senior management agency personnel. A copy of the certification shall be furnished to the Chief Financial Officer

with the voucher authorizing payment. The <u>division</u> department shall report repeated instances of noncompliance by an agency to the Auditor General. Nothing in this subsection shall be deemed to authorize additional compensation prohibited by s. 215.425. The procurement of contractual services shall not be divided so as to avoid the provisions of this section.

- (5) Unless otherwise provided in the General Appropriations Act or the substantive bill implementing the General Appropriations Act, the Chief Financial Officer may waive the requirements of this section for services which are included in s. 287.057(5)(e)(f).
- Section 21. Section 287.0731, Florida Statutes, is amended to read:
  - 287.0731 Team for contract negotiations.--Contingent upon funding in the General Appropriations Act, the <u>division</u> department shall establish a team that includes a chief negotiator to specialize in conducting negotiations for the procurement of information technology with an invitation to negotiate.
  - Section 22. Section 287.083, Florida Statutes, is amended to read:
    - 287.083 Purchase of commodities.--
  - (1) It shall be the policy of the state for the <u>division</u>

    Department of Management Services to consider the life-cycle cost of commodities purchased by the state, when applicable and feasible as determined by the division department.
    - (2) Definitions. -- For the purpose of this section:

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(a) "Major energy-consuming product" means any article so designated by the division <del>department</del>.

- (b) "Energy-efficiency standard" means a performance standard which prescribes the relationship of the energy use of a product to its useful output of services.
- (3)(a) The <u>division</u> <u>department</u> is authorized to establish by rule energy-efficiency standards for major energy-consuming products.
- (b) When federal energy-efficiency standards exist, the <u>division</u> department shall, when feasible, adopt standards at least as stringent as the federal standards.
- (4) When energy-efficiency standards are established, life-cycle costs shall be used by the <u>division</u> department in contracting for major energy-consuming products.
- (5) In determining the life-cycle cost, the <u>division</u> department may consider the acquisition cost of the product; the energy consumption and the projected cost of energy over the useful life of the product; and the anticipated trade-in, resale, or salvage value of the product.
- Section 23. Section 287.0834, Florida Statutes, is amended to read:
- 287.0834 Motor vehicles; energy-saving equipment and additives.—Each motor vehicle purchased by the state and each motor vehicle leased by the state for a period in excess of 1 year shall use devices, equipment, and additives that have been certified as energy-saving and approved for use by the United States Environmental Protection Agency and that have been

determined to be cost-effective by the <u>division</u> <del>Department of</del>

Management Services.

- Section 24. Section 287.131, Florida Statutes, is amended to read:
- 287.131 Assistance of Department of Financial Services.—The Department of Financial Services shall provide the <u>division Department of Management Services</u> with technical assistance in all matters pertaining to the purchase of insurance for all agencies, and shall make surveys of the insurance needs of the state and all departments thereof, including the benefits, if any, of self-insurance.
- Section 25. Paragraph (c) of subsection (1) and subsection (3) of section 287.134, Florida Statutes, are amended to read:
  - 287.134 Discrimination; denial or revocation of the right to transact business with public entities.--
    - (1) As used in this section:

- (c) "Discriminatory vendor list" means the list required to be kept by the  $\underline{\text{division}}$   $\underline{\text{department}}$  pursuant to paragraph (3)(d).
- (3)(a) All invitations to bid, requests for proposals, and invitations to negotiate, as defined by s. 287.012, and any written contract document of the state must contain a statement informing entities of the provisions of paragraph (2)(a).
- (b) An entity must notify the <u>division</u> department within 30 days after a final determination of discrimination. Any public entity which receives information that an entity has discriminated shall transmit that information to the <u>division</u> department in writing within 10 days. Before entering into any

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contract with the state, all entities shall disclose to the <u>division</u> department whether they have been found liable, in a state circuit court or federal court, for violation of any state or federal law prohibiting discrimination based on race, gender, national origin, disability, or religion.

- (c) The <u>division</u> department shall maintain a list of the names and addresses of any entity which has been disqualified from the public contracting and purchasing process under this section. The <u>division</u> department shall publish an initial list on January 1, 2001, and shall publish an updated version of the list quarterly thereafter. The revised quarterly lists shall be electronically posted. Notwithstanding this paragraph, an entity or affiliate disqualified from the public contracting and purchasing process pursuant to this section shall be disqualified as of the date the final order is entered.
- (d)1. Upon receiving reasonable information from any source that an entity has discriminated, the <u>division</u> <u>department</u> shall investigate the information and determine whether good cause exists to place that entity or an affiliate of that entity on the discriminatory vendor list. If good cause exists, the <u>division</u> <u>department</u> shall notify the entity or affiliate in writing of its intent to place the name of that entity or affiliate on the discriminatory vendor list, and of the entity's or affiliate's right to a hearing, the procedure that must be followed, and the applicable time requirements. If the entity or affiliate does not request a hearing, the <u>division</u> <u>department</u> shall enter a final order placing the name of the entity or affiliate on the discriminatory vendor list. No entity or

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affiliate may be placed on the discriminatory vendor list without receiving an individual notice of intent from the division department.

- 2. Within 21 days after receipt of the notice of intent, the entity or affiliate may file a petition for a formal hearing pursuant to ss. 120.569 and 120.57(1) to determine whether it is in the public interest for that entity or affiliate to be placed on the discriminatory vendor list. An entity or affiliate may not file a petition for an informal hearing under s. 120.57(2). The procedures of chapter 120 shall apply to any formal hearing under this section except where they are in conflict with the following provisions:
- a. The petition shall be filed with the <u>division</u> department. The <u>division</u> department shall be a party to the proceeding for all purposes.
- b. Within 5 days after the filing of the petition, the division department shall notify the Division of Administrative Hearings of the request for a formal hearing. The director of the Division of Administrative Hearings shall, within 5 days after receipt of notice from the division department, assign an administrative law judge to preside over the proceeding. The administrative law judge, upon request by a party, may consolidate related proceedings.
- c. The administrative law judge shall conduct the formal hearing within 30 days after being assigned, unless otherwise stipulated by the parties.
- d. Within 30 days after the formal hearing or receipt of the hearing transcript, whichever is later, the administrative

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law judge shall enter a final order, which shall consist of findings of fact, conclusions of law, interpretation of agency rules, and any other information required by law or rule to be contained in the final order. Such final order shall place or not place the entity or affiliate on the discriminatory vendor list.

- e. The final order of the administrative law judge shall be final agency action for purposes of s. 120.68.
- f. At any time after the filing of the petition, informal disposition may be made pursuant to s. 120.57(4). In that event, the administrative law judge shall enter a final order adopting the stipulation, agreed settlement, or consent order.
- 3. It shall not be in the public interest to place an entity or affiliate on the discriminatory vendor list if:
  - a. Discrimination did not occur;

- b. The discrimination was committed by an employee of the entity or affiliate other than senior management; or
- c. The member of senior management responsible for the discrimination is no longer an employee of the entity or affiliate.
- 4. In determining whether it is in the public interest to place an entity or affiliate on the discriminatory vendor list, the administrative law judge shall consider the following factors:
  - a. The nature and details of the discrimination.
- b. The degree of culpability of the entity or affiliate proposed to be placed on the discriminatory vendor list.

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c. The prompt or voluntary payment of any damages or penalty as a result of the discrimination.

- d. Prior or future self-policing by the entity or affiliate to prevent discrimination.
- e. Compliance by the entity or affiliate with the notification provisions of paragraph (b).
- f. The needs of public entities for additional competition in the procurement of goods and services in their respective markets.
- g. Mitigation based upon any demonstration of good citizenship by the entity or affiliate.
- 5. In any proceeding under this section, the <u>division</u> department shall be required to prove by clear and convincing evidence that it is in the public interest for the entity to which the <u>division</u> department has given notice under this section to be placed on the discriminatory vendor list. Proof of discrimination by the entity or a person or entity which is an affiliate of such entity shall constitute a prima facie case that it is in the public interest for the entity or affiliate to which the <u>division</u> department has given notice to be put on the discriminatory vendor list. Status as an affiliate must be proven by clear and convincing evidence.
- 6. Any entity or affiliate which has been notified by the division department of the division's department's intent to place the entity's or affiliate's name on the discriminatory vendor list may offer evidence on any relevant issue. Upon establishment of a prima facie case that it is in the public interest for the entity or affiliate to which the division

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department has given notice to be put on the discriminatory vendor list, that entity or affiliate may prove by a preponderance of the evidence that it would not be in the public interest to put such entity on the discriminatory vendor list, based upon evidence addressing the factors in subparagraphs 3. and 4.

- (e)1. An entity on the discriminatory vendor list may petition for removal from the list no sooner than 6 months from the date a final order is entered disqualifying that entity from the public purchasing and contracting process pursuant to this section. The petition shall be filed with the <u>division</u> department and the proceeding shall be conducted pursuant to the procedures and requirements of this subsection.
- 2. An entity may be removed from the discriminatory vendor list subject to such terms and conditions as may be prescribed by the administrative law judge upon a determination that removal is in the public interest. In determining whether removal would be in the public interest, the administrative law judge shall give consideration to any relevant factors, including, but not limited to, the factors identified in subparagraphs 3. and 4.
- 3. If a petition for removal is denied, the entity or affiliate may not petition for another hearing on removal for a period of 9 months after the date of denial. The <u>division</u> department may petition for removal prior to the expiration of such period if, in the <u>division's department's</u> discretion, the <u>division department</u> determines that removal would be in the public interest.

Section 26. Section 287.1345, Florida Statutes, is amended to read:

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- 287.1345 <u>Fees for use of on-line procurement subsystem;</u>

  Surcharge on users of state term contracts; deposit of proceeds collected; consequences of failure to pay fees.--
- The division may collect fees for the use of the online procurement subsystem. The fees may be imposed on an individual transaction basis or as a fixed percentage of the cost savings generated. At a minimum, the fees must be set in an amount sufficient to cover the projected costs of such services, including administrative and project service costs in accordance with the policies of the division. To compensate a private provider of services related to the subsystem The department may impose a surcharge upon users of state term contracts in order to fund the costs, including overhead, of its procurement function. The department may provide for the state term contract vendor to collect the surcharge or directly collect the fee from the public agency or eligible user involved. For the purpose of compensating vendors for expenses incurred in collecting such fees, the division department may authorize a vendor to collect and retain a portion of the fees. The provider vendor may withhold the portion retained from the amount of fees to be remitted to the division department. The division department may negotiate the retainage as a percentage of such fees charged to users, as a flat amount, or as any other method the division department deems feasible.
- (2) Contractors Vendors shall maintain accurate sales summaries for purchases made from state term contracts by

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eligible users, and for other purchases made by agencies, and shall provide the summaries to the <u>division in the form and</u> frequency specified by rule <del>department on a quarterly basis</del>.

- (3) Any contract remedies relating to the collection of such fees from users through contractors vendors are enforceable, including, but not limited to, liquidated damages, late fees, and the costs of collection, including attorney's fees. The fees collected pursuant to this section shall be deposited into the Grants and Donations Trust Fund of the department and are subject to appropriation as provided by law. The Executive Office of the Governor may exempt transactions from the payment of the fees surcharge if payment of such fees surcharge would cause the state, a political subdivision, or unit of local government to lose federal funds or in other cases where such exemption is in the public interest. The fees collected pursuant to this section and interest income on such fees shall not be deemed to be income of a revenue nature for purposes of chapter 215.
- Section 27. Section 287.135, Florida Statutes, is created to read:
- 287.135 Suspended vendor list; suspension of right to transact business with public entities.--
- (1) The division shall maintain a suspended vendor list.

  The list shall include any vendor that:
- (a) Fails to fulfill any of its duties specified in a contract with any governmental entity, including the obligation to pay fees required by s. 287.1345;

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	(b)	Fails	to	mair	ntain	а	minimum	acce	eptable	rating	on	the
conti	racto	r perf	orma	ance	syste	em	maintair	ned k	y the	division	<u>1</u>	
pursi	ıant	to s.	287	.042	(2);	or_						

(c) Has otherwise been found by the division to be a nonresponsible source.

- (2) The division may reinstate a suspended vendor when the division is satisfied that further instances of default will not occur.
  - (3)(a) A vendor on the suspended vendor list may not:
  - 1. Submit a response to a solicitation by a public entity to provide any goods or services;
  - 2. Submit a response to a solicitation by a public entity for the construction or repair of a public building or public work:
  - 3. Contract for leases of real property to a public entity;
  - 4. Be awarded or perform work as a contractor, supplier, subcontractor, or consultant under a contract with any public entity; or
  - 5. Transact business with any public entity for a period of 36 months following the date of being placed on the suspended vendor list.
  - (b) A public entity may not accept a response to a solicitation from, award any contract to, or transact any business with any vendor on the suspended vendor list for a period of 36 months following the date that vendor was placed on the suspended vendor list unless that vendor has subsequently

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petitioned for removal and been removed from the list by the division.

- (4) All competitive solicitations and any contract document described by s. 287.058 shall contain a statement informing persons of the provisions of paragraph (3)(a).
- (5) For purposes of this section, the following
  definitions apply:
- (a) "Public entity" means this state, any of its departments or agencies, or any political subdivision.
- (b) "Vendor" means any person, including affiliates, doing business with the state or wishing to do business with the state.
- 1. For purposes of this paragraph, the term "person" means any natural person or any entity organized under the laws of any state or of the United States with the legal power to enter into a binding contract and which bids or applies to bid on contracts let by a public entity, or which otherwise transacts or applies to transact business with a public entity. The term "person" also includes those officers, directors, executives, partners, shareholders, employees, members, and agents who are active in management of an entity.
- 2. For purposes of this paragraph, the term "affiliate"
  means:
- <u>a. A predecessor or successor of the person on the</u> suspended vendor list.
- b. Any entity under the control of any natural person

  active in the management of the entity on the suspended vendor

  list.

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c. Those officers, directors, executives, partners, shareholders, employees, members, and agents who are active in the management of an affiliate. The ownership by one person of shares constituting a controlling interest in another person, or a pooling of equipment or income among persons when not for fair market value under an arms length agreement, shall be prima facie evidence that one person controls another person.

- d. A person who knowingly enters into a joint venture with a person who has been placed on the suspended vendor list during the preceding 36 months.
- (6) The division shall adopt rules to implement contract default procedures to be followed by agencies which shall include, at a minimum:
  - (a) Reasonable notice to the vendor.

- (b) An opportunity for the vendor to cure the default within a reasonable time.
- (c) If no cure is forthcoming or if the cure is inadequate, the agency's authorization to formally find the vendor in default.
- (d) If the contractor is formally found in default, authorization for the agency to reprocure and contractor's liability for reprocurement costs.
- (e) Authorization for the agency to find the contractor nonresponsible during future solicitations until such time as the agency is reimbursed for previous reprocurement costs and is satisfied that further instances of default will not occur.

(f) Authorization for the division to place the contractor on the suspended vendor list maintained pursuant to this section.

- (g) A provision that the vendor shall be suspended as of the date the final order is entered.
- (h) The contractor's administrative remedies and provisions for early removal from the suspended vendor list.

Section 28. Subsections (3), (5), and (7) of section 282.005, Florida Statutes, are amended to read:

282.005 Legislative findings and intent.--The Legislature finds that:

- (3) An office must be created to provide support and guidance to enhance the state's use and management of information technology and to design, procure, and deploy, on behalf of the state, information technology.
- (5) The State Technology Office has primary responsibility and accountability for the planning, budgeting, acquisition, development, implementation, use, and management of information technology within the state. The State Technology Office shall use the state's information technology in the best interest of the state as a whole and shall contribute to and make use of shared data and related resources whenever appropriate. Each agency head has primary responsibility and accountability for setting agency priorities, identifying business needs, and determining agency services and programs to be developed as provided by law. The State Technology Office, through service level agreements with each agency, shall provide the information technology needed for the agency to accomplish its mission.

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(7) The state, through the State Technology Office, shall provide, by whatever means is most cost-effective and efficient, the information technology, enterprise resource planning and management, and enterprise resource management infrastructure needed to collect, store, and process the state's data and information, provide connectivity, and facilitate the exchange of data and information among both public and private parties.

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Section 29. Subsection (2) of section 946.515, Florida Statutes, is amended to read:

946.515 Use of goods and services produced in correctional work programs.--

(2) No similar product or service of comparable price and quality found necessary for use by any state agency may be purchased from any source other than the corporation if the corporation certifies that the product is manufactured by, or the service is provided by, inmates and the product or service meets the comparable performance specifications and comparable price and quality requirements as specified under s.  $287.042(2)(c)\frac{(1)(f)}{f}$  or as determined by an individual agency as provided in this section. The purchasing authority of any such state agency may make reasonable determinations of need, price, and quality with reference to products or services available from the corporation. In the event of a dispute between the corporation and any purchasing authority based upon price or quality under this section or s.  $287.042(2)(c)\frac{(1)(f)}{f}$ , either party may request a hearing with the Department of Management Services and if not resolved, either party may request a proceeding pursuant to ss. 120.569 and 120.57, which shall be

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L/43	referred to the Division of Administrative Hearings within 60
1744	days after such request, to resolve any dispute under this
1745	section. No party is entitled to any appeal pursuant to s.
1746	120.68.
1747	Section 30. In order to promote the attraction, retention,
1748	and professional development of skilled procurement
1749	professionals, the Division of Procurement of the Department of
1750	Management Services shall submit a report to the President of
1751	the Senate and the Speaker of the House of Representative by
1752	February 1, 2006, describing the market for procurement
1753	professionals and their availability, benchmarking the skills
1754	required, professional development opportunities and
1755	certification, and salaries paid by the state compared to other
1756	public and private sector employers and providing
1757	recommendations for enhancing the state's ability to attract and
1758	retain skilled procurement professionals.
1759	Section 31. Beginning in fiscal year 2005-2006, 21 full-
1760	time equivalent positions are authorized and \$4 million is
1761	appropriated from General Revenue to fund the costs of the
1762	increased responsibilities of the Division of Procurement in the
1763	Department of Management Services as provided in this act.

Section 32. This act shall take effect July 1, 2005.

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