A bill to be entitled

An act relating to the tax on sales, use, and other transactions; amending s. 212.08, F.S.; providing an exemption for tangible personal property sold to a contractor directly employed by or as an agent of the United States Government or state or local government when such property becomes part of a prekindergarten or elementary school owned by the governmental entity under specified conditions; providing duties of governmental entities, contractors, and sellers relating to documentation and recordkeeping; providing for application of penalties; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (6) of section 212.08, Florida Statutes, is amended, and subsection (18) is added to said section, to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.

(6) EXEMPTIONS; POLITICAL SUBDIVISIONS.—There are also exempt from the tax imposed by this chapter sales made to the United States Government, a state, or any county, municipality, or political subdivision of a state when payment is made

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directly to the dealer by the governmental entity. Unless the conditions specified in subsection (18) are met, this exemption shall not inure to any transaction otherwise taxable under this chapter when payment is made by a government employee by any means, including, but not limited to, cash, check, or credit card when that employee is subsequently reimbursed by the governmental entity. This exemption does not include sales of tangible personal property made to contractors employed either directly or as agents of any such government or political subdivision thereof when such tangible personal property goes into or becomes a part of public works owned by such government or political subdivision. A determination whether a particular transaction is properly characterized as an exempt sale to a government entity or a taxable sale to a contractor shall be based on the substance of the transaction rather than the form in which the transaction is cast. The department shall adopt rules that give special consideration to factors that govern the status of the tangible personal property before its affixation to real property. In developing these rules, assumption of the risk of damage or loss is of paramount consideration in the determination. This exemption does not include sales, rental, use, consumption, or storage for use in any political subdivision or municipality in this state of machines and equipment and parts and accessories therefor used in the generation, transmission, or distribution of electrical energy by systems owned and operated by a political subdivision in this state for transmission or distribution expansion. Likewise exempt are charges for services rendered by radio and television

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stations, including line charges, talent fees, or license fees and charges for films, videotapes, and transcriptions used in producing radio or television broadcasts. The exemption provided in this subsection does not include sales, rental, use, consumption, or storage for use in any political subdivision or municipality in this state of machines and equipment and parts and accessories therefor used in providing two-way telecommunications services to the public for hire by the use of a telecommunications facility, as defined in s. 364.02(14), and for which a certificate is required under chapter 364, which facility is owned and operated by any county, municipality, or other political subdivision of the state. Any immunity of any political subdivision of the state or other entity of local government from taxation of the property used to provide telecommunication services that is taxed as a result of this section is hereby waived. However, the exemption provided in this subsection includes transactions taxable under this chapter which are for use by the operator of a public-use airport, as defined in s. 332.004, in providing such telecommunications services for the airport or its tenants, concessionaires, or licensees, or which are for use by a public hospital for the provision of such telecommunications services.

- (18) EXEMPTIONS; PUBLIC PREKINDERGARTEN AND ELEMENTARY SCHOOL CONSTRUCTION CONTRACTOR PURCHASES.--
- (a) Sales of tangible personal property made to

 contractors employed directly by or as agents of the United

 States Government, a state, a county, a municipality, or a

 political subdivision of a state for public prekindergarten or

elementary school construction are exempt if all of the
following conditions are met:

- 1. At the time of such sale, the governmental entity or political subdivision holds a current consumer's certificate of exemption from the department.
- 2. The tangible personal property purchased by the contractor will go into or become part of a public prekindergarten or elementary school owned by the governmental entity or political subdivision. Tangible personal property purchased and used by a contractor in the course of performing a contract which does not become part of the public prekindergarten or elementary school is not exempt under this subsection.
- 3. The governmental entity or political subdivision bears the economic burden of the cost of the tangible personal property, through direct reimbursement of the cost to the contractor under the contract or inclusion of the cost in the contractor's price for performance of the contract.
- 4. The governmental entity or political subdivision, general contractor, or a subcontractor presents to the seller before or at the time of a purchase:
- a. A copy of a current, valid Florida consumer's certificate of exemption held by the governmental entity or political subdivision.
- b. A signed and dated statement of an officer or

 authorized employee of the governmental entity or political

 subdivision that identifies a specific public prekindergarten or
 elementary school project and names the contractor or

contractors engaged to perform work on the identified project who have been authorized to make exempt purchases of materials for the project.

c. A signed and dated statement of the purchasing contractor certifying that all purchases made by that contractor and identified at the time of purchase to the public prekindergarten or elementary school project specified in the statement of the governmental entity or political subdivision will be for incorporation into that public prekindergarten or elementary school.

- A seller may rely on a single copy of the governmental entity's or political subdivision's consumer's certificate of exemption and a single signed and dated statement from the governmental entity or political subdivision to make sales to any contractor named on that statement so long as the other certification and recordkeeping requirements of this subsection are also satisfied. A seller may rely on a single signed statement of a purchasing contractor to make sales to that contractor for the public prekindergarten or elementary school project specified in that statement so long as the other certification and recordkeeping requirements of this subsection are also satisfied.
- 5. The records of the seller contain documentation for each exempt purchase, as follows:
- a. A purchase order from the contractor specifically identifying, by description and quantity, the tangible personal property being purchased for incorporation by the contractor

into a specifically named public prekindergarten or elementary
school project; or

- b. Electronic or other records of the seller that establish that the purchased tangible personal property, identified by description and quantity, was charged by a contractor who has provided a statement as described in subparagraph 4. to an account to which only purchases for the public prekindergarten or elementary school project specified in that statement are charged.
- 6. The statements of the governmental entity or political subdivision and of the purchasing contractor described in this paragraph are dated and contain the following printed or typed declaration at the end of the statement and immediately above the signature of the public officer, employee, or contractor:

"Under penalties of perjury as provided in s. 92.525,

Florida Statutes, I declare that I have read the

foregoing statement and that the facts stated in it

are true."

- 7. The seller verifies that a purchasing contractor is named in the statement from the governmental entity or political subdivision and that the project identified in the statement of the contractor is the same project as that identified in the statement of the governmental entity or political subdivision before the exemption is granted as to any purchase.
- (b)1. The seller must maintain in its records the certificate, statements, and other records described in

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paragraph (a) to document the exempt status of any sale for the period of time during which the department may conduct an audit of the seller's books and records. A dealer may, through the informal protest provided for in s. 213.21 and the rules of the department, provide the department with evidence of the exempt status of a sale. A consumer's certificate of exemption executed by a governmental entity or political subdivision that was registered with the department at the time of sale, a statement of the governmental entity or political subdivision as described in sub-subparagraph (a)4.b. that had been issued and signed prior to or on the date of the sale for which exemption was claimed, and a purchasing contractor's statement as described in sub-subparagraph (a)4.c. from a contractor that could have issued such statement at the time of the sale shall be accepted by the department when submitted during the protest period but may not be accepted in any proceeding under chapter 120 or any circuit court action instituted under chapter 72. An exemption may not be recognized for any purchase by a contractor before the date on which a governmental entity or political subdivision has issued a signed and dated statement authorizing that contractor to make exempt purchases for a specified public prekindergarten or elementary school project.

2. A contractor that claims an exemption under this subsection shall maintain records to establish that the materials purchased were actually incorporated into the public prekindergarten or elementary school project described in the contractor's statement. The contractor shall accrue and remit use tax on any items that are purchased exempt under this

subsection that are not incorporated into the public
prekindergarten or elementary school project, unless such items
are transferred to the governmental entity or political
subdivision or returned to the seller for a credit to the
contractor's account. The contractor shall maintain records to
document any such transfers or returns.

- 3. Any person who fraudulently, for the purpose of evading tax, issues a written statement for use in claiming an exemption under this subsection for materials that do not satisfy the requirements for such exemption, in addition to being liable for the payment of the tax due on such materials, shall be subject to the penalties provided in s. 212.085.
 - Section 2. This act shall take effect upon becoming a law.