HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: Sexual Offenders HB 1247 SPONSOR(S): Rice TIED BILLS: IDEN./SIM. BILLS: SB 1354 REFERENCE ACTION ANALYST STAFF DIRECTOR Kramer Kramer 1) Criminal Justice Committee 2) Justice Appropriations Committee 3) Justice Council _ ___ 4)____ 5)_____

SUMMARY ANALYSIS

HB 1247 modifies the conditions of supervision for a person who is on conditional release, probation or community control and has been convicted of an enumerated sexual offense. In cases where the victim was under the age of 18, the bill permits the Parole Commission or a court to approve supervised contact with a child under 18 (other than a victim) only if the following conditions are met:

- A risk assessment has been completed by a qualified practitioner at the offender's sex offender treatment program.
- Before supervised contact begins, the adult who is responsible for the child's welfare collaborates with the qualified practitioner to develop and implement a safety plan that details the acceptable conditions of contact between the offender and child.
- Supervised contact with the child is recommended by the qualified practitioner at the offender's sex offender treatment program.
- The Parole Commission or court approves the adult who is responsible for the child's welfare and who has agreed to supervise the child any time the offender is with the child.
- The Parole Commission or court determines that the supervised contact is in the best interest of the child and does not pose an undue risk to the child.
- The adult who has been approved by the Parole Commission or court understands that he or she must supervise the child any time the offender is with the child.

The bill creates a new condition which prohibits a person under supervision from accessing or using the Internet or other computer services until the offender's sex offender treatment program has approved a safety plan for accessing and using the Internet or other computer service. This condition will apply to a releasee whose crime is committed on or after July 1, 2005, the effective date of the bill.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

Promote personal responsibility -- This bill restricts the activities of criminal sexual offenders while subject to conditional release, probation or community control.

B. EFFECT OF PROPOSED CHANGES:

<u>Conditional release program</u>: Section 947.1405, F.S., creates the conditional release program. This program requires an inmate convicted of repeated violent offenses that is nearing the end of his or her sentence to be released under close supervision.¹ The Parole Commission sets the length and conditions of release after reviewing information provided by the Department of Corrections.² The Department of Corrections supervises the offender while on conditional release. For inmates convicted of certain sexual offenses³ or offenses against children committed after October 1, 1995, who are subject to conditional release, section 947.1405(7)(a), F.S., requires the Commission to impose the following special conditions, in addition to any other terms and conditions it imposes:

- 1. Mandatory curfew;
- 2. If the victim was under the age of 18, a prohibition on living within 1,000 feet of a school, bus stop, day care center, park, playground, or other place where children regularly congregate;
- 3. Completion of a sex offender treatment program;
- 4. Prohibition on contact with the victim unless approved by the victim, the offender's therapist and the sentencing court;
- 5. If the victim was under the age of 18, prohibition on unsupervised contact with children unless certain conditions are met;
- 6. Prohibition on working at any school, day care center, park, playground, or other place where children congregate if the victim was under 18;
- 7. Prohibition on the possession of pornographic or sexually stimulating materials;
- 8. Submission of a DNA sample to the Florida Department of Law Enforcement;
- 9. Restitution to the victim; and
- 10. Submission to warrantless searches by the releasee's probation officer of the releasee's person, residence, or vehicle.

HB 1247 modifies the special condition which prohibits contact with a child under the age of 18 (where the victim was under the age of 18) until certain conditions have been met. The bill provides that the commission may approve supervised contact with a child under the age of 18 if all of the following conditions are met⁴:

- A risk assessment has been completed by a qualified practitioner at the offender's sex offender treatment program.
- Before supervised contact begins, the adult who is responsible for the child's welfare collaborates with the qualified practitioner to develop and implement a safety plan that details the acceptable conditions of contact between the offender and child.

¹ Inmates who qualify for conditional release include: 1) those who have previously served time in a correctional institution and are currently incarcerated for one a list of violent offenses including murder, sexual battery, robbery, assault or battery; 2) inmates sentenced as a habitual offender, a violent habitual offender or a violent career criminal; 3) inmates who were found to be a sexual predator. s. 947.1405(2), F.S

² The length of supervision cannot exceed the maximum penalty imposed by the court. (see s. 947.1405(6)).

³ Offenses include sexual battery (s.794), lewd or lascivious offenses (s.800.04); sexual performance by a child (s. 827.071) and selling or buying of minors (s. 847.0145).

⁴ This does not apply to contact with the *victim*. As under current law, contact with the victim would be prohibited unless approved by the victim, the qualified practitioner treating the offender and the sentencing court.

- Supervised contact with the child is recommended by the qualified practitioner at the offender's sex offender treatment program.
- The commission approves the adult who is responsible for the child's welfare and who has agreed to supervise the child any time the offender is with the child.
- The commission determines that the supervised contact is in the best interest of the child and does not pose an undue risk to the child.
- The adult who has been approved by the commission understands that he or she must supervise the child any time the offender is with the child.

The bill creates a new condition which prohibits accessing or using the Internet or other computer services until the offender's sex offender treatment program has approved a safety plan for accessing and using the Internet or other computer service. This condition will apply to a release whose crime is committed on or after July 1, 2005, the effective date of the bill.

The bill also removes references to "therapists" throughout the subsection and instead refers to "qualified practitioners". The bill also defines the term "qualified practitioners" to mean a therapist licensed under s. 490.0143 or 491.0143, F.S. or holding equivalent licensure in another state, who is specially trained to evaluate and treat sex offenders and who is a clinical member of the Association for the Treatment of Sexual Abusers or has equivalent training and experience.

<u>Probation and community control:</u> The Department of Correction oversees several types of supervision including probation and community control. Section 948.30, F.S. provides standard conditions of probation for persons who have pled or been found guilty of certain serious sexual offenses. The conditions specified are nearly identical to those described for offenders on conditional release. HB 1247 amends the conditions for offenders on probation or community control who have committed a sexual offense, relating to contact with a minor and access to the Internet in the same manner as described above, relating to conditional release.

C. SECTION DIRECTORY:

Section 1. Amends s. 948.03, F.S. relating to terms of sex offender probation.

Section 2. Amends s. 948.30, relating to terms of probation or community control.

Section 3. Reenacts s. 775.21, F.S for the purpose of incorporation by reference.

Section 4. Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

- A. FISCAL IMPACT ON STATE GOVERNMENT:
 - 1. Revenues:

None.

2. Expenditures:

None.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The bill places additional conditions of supervision for an offender on conditional release, community control or probation who has been convicted of a specified sexual offense.

D. FISCAL COMMENTS:

None.

III. COMMENTS

- A. CONSTITUTIONAL ISSUES:
 - 1. Applicability of Municipality/County Mandates Provision:

Not applicable because this bill does not appear to: require the counties or cities to spend funds or take an action requiring the expenditure of funds; reduce the authority that cities or counties have to raise revenues in the aggregate; or reduce the percentage of a state tax shared with cities or counties.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/COMMITTEE SUBSTITUTE & COMBINED BILL CHANGES