Florida Senate - 2005

CS for CS for SB 1316

 $\mathbf{B}\mathbf{y}$ the Committees on Environmental Preservation; and Community Affairs

592-2137-05

1	A bill to be entitled
2	An act relating to waterfront property;
3	amending s. 163.3177, F.S.; requiring the
4	future land use plan element of a local
5	comprehensive plan for a coastal county to
6	include criteria to encourage the preservation
7	of recreational and commercial working
8	waterfronts; including public access to
9	waterways within those items indicated in a
10	recreation and open space element; amending s.
11	163.3178, F.S.; providing requirements for the
12	shoreline use component of a coastal management
13	element with respect to recreational and
14	commercial working waterfronts; amending s.
15	193.501, F.S.; defining the term "open to the
16	general public" for the purpose of determining
17	outdoor recreational or park purposes; amending
18	s. 253.03, F.S.; requiring the Board of
19	Trustees of the Internal Improvement Trust Fund
20	to encourage certain uses for sovereign
21	submerged lands; establishing the Waterfronts
22	Florida Program within the Department of
23	Community Affairs; providing definitions;
24	requiring that the program implement the
25	Waterfronts Florida Partnership Program in
26	coordination with the Department of
27	Environmental Protection; requiring the
28	Department of Environmental Protection and
29	appropriate water management districts to
30	expedite permitting of certain marina projects;
31	requiring the Department of Environmental

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1	Protection, in coordination with the Fish and
2	Wildlife Conservation Commission, to study the
3	use of state parks for recreational boating;
4	requiring that the department make
5	recommendations to the Governor and the
б	Legislature; amending s. 327.47, F.S.;
7	providing for funding certain boating grant
8	programs administered by the Fish and Wildlife
9	Conservation Commission; amending s. 328.72,
10	F.S.; increasing vessel registration fees;
11	providing for a portion of the fees to be
12	designated for boating grant programs; amending
13	s. 328.76, F.S.; clarifying the use of funds
14	designated for boating grant programs; creating
15	s. 324.07, F.S.; enunciating the state's
16	interest in maintaining recreational and
17	commercial working waterfronts; defining the
18	term "recreational and commercial working
19	waterfront"; creating ss. 197.303-197.3047,
20	F.S.; authorizing county commissions to adopt
21	tax-deferral ordinances for recreational and
22	commercial working waterfronts; providing a tax
23	deferral for ad valorem taxes and non-ad
24	valorem assessments covered by a tax
25	certificate and levied on recreational and
26	commercial working waterfronts; providing
27	certain exceptions; specifying the rate of the
28	deferral; providing that the taxes,
29	assessments, and interest deferred constitute a
30	prior lien on the property; providing an
31	application process; providing notice
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1	requirements; providing for a decision of the
2	tax collector to be appealed to the value
3	adjustment board; providing for calculating the
4	deferral; providing requirements for deferred
5	payment tax certificates; providing for the
6	deferral to cease if there is a change in the
7	use of the property; requiring notice to the
8	tax collector; requiring payment of deferred
9	taxes, assessments, and interest under certain
10	circumstances; authorizing specified parties to
11	make a prepayment of deferred taxes; providing
12	for distribution of payments; providing for
13	construction of provisions authorizing the
14	deferments; providing penalties; providing for
15	a penalty to be appealed to the value
16	adjustment board; amending s. 253.002, F.S.;
17	clarifying provisions; amending s. 253.67,
18	F.S.; providing definitions; amending s.
19	253.68, F.S.; conforming provisions; amending
20	s. 253.74, F.S.; conforming provisions;
21	providing a penalty; amending s. 253.75, F.S.;
22	conforming provisions; providing an effective
23	date.
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25	Be It Enacted by the Legislature of the State of Florida:
26	
27	Section 1. Paragraphs (a) and (e) of subsection (6) of
28	section 163.3177, Florida Statutes, are amended to read:
29	163.3177 Required and optional elements of
30	comprehensive plan; studies and surveys
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1 (6) In addition to the requirements of subsections 2 (1)-(5), the comprehensive plan shall include the following elements: 3 4 (a) A future land use plan element designating proposed future general distribution, location, and extent of 5 б the uses of land for residential uses, commercial uses, 7 industry, agriculture, recreation, conservation, education, 8 public buildings and grounds, other public facilities, and other categories of the public and private uses of land. 9 Counties are encouraged to designate rural land stewardship 10 areas, pursuant to the provisions of paragraph (11)(d), as 11 12 overlays on the future land use map. Each future land use 13 category must be defined in terms of uses included, and must include standards to be followed in the control and 14 distribution of population densities and building and 15 structure intensities. The proposed distribution, location, 16 17 and extent of the various categories of land use shall be 18 shown on a land use map or map series which shall be supplemented by goals, policies, and measurable objectives. 19 The future land use plan shall be based upon surveys, studies, 20 21 and data regarding the area, including the amount of land 22 required to accommodate anticipated growth; the projected 23 population of the area; the character of undeveloped land; the availability of public services; the need for redevelopment, 2.4 including the renewal of blighted areas and the elimination of 25 nonconforming uses which are inconsistent with the character 26 27 of the community; the compatibility of uses on lands adjacent 2.8 to or closely proximate to military installations; and, in rural communities, the need for job creation, capital 29 investment, and economic development that will strengthen and 30 diversify the community's economy. The future land use plan 31 4

may designate areas for future planned development use 1 2 involving combinations of types of uses for which special regulations may be necessary to ensure development in accord 3 with the principles and standards of the comprehensive plan 4 and this act. The future land use plan element shall include 5 6 criteria to be used to achieve the compatibility of adjacent 7 or closely proximate lands with military installations. In 8 addition, for rural communities, the amount of land designated for future planned industrial use shall be based upon surveys 9 and studies that reflect the need for job creation, capital 10 investment, and the necessity to strengthen and diversify the 11 12 local economies, and shall not be limited solely by the 13 projected population of the rural community. The future land use plan of a county may also designate areas for possible 14 future municipal incorporation. The land use maps or map 15 series shall generally identify and depict historic district 16 17 boundaries and shall designate historically significant 18 properties meriting protection. For coastal counties, the future land use element must include criteria, including 19 without limitation regulatory incentives, which encourage the 20 21 preservation of recreational and commercial working 22 waterfronts as defined in s. 342.07. The future land use 23 element must clearly identify the land use categories in which public schools are an allowable use. When delineating the 2.4 land use categories in which public schools are an allowable 25 use, a local government shall include in the categories 26 27 sufficient land proximate to residential development to meet 2.8 the projected needs for schools in coordination with public 29 school boards and may establish differing criteria for schools of different type or size. Each local government shall 30 include lands contiguous to existing school sites, to the 31

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1 maximum extent possible, within the land use categories in 2 which public schools are an allowable use. All comprehensive plans must comply with the school siting requirements of this 3 paragraph no later than October 1, 1999. The failure by a 4 local government to comply with these school siting 5 б requirements by October 1, 1999, will result in the 7 prohibition of the local government's ability to amend the 8 local comprehensive plan, except for plan amendments described in s. 163.3187(1)(b), until the school siting requirements are 9 met. Amendments proposed by a local government for purposes of 10 identifying the land use categories in which public schools 11 12 are an allowable use or for adopting or amending the 13 school-siting maps pursuant to s. 163.31776(3) are exempt from the limitation on the frequency of plan amendments contained 14 in s. 163.3187. The future land use element shall include 15 criteria that encourage the location of schools proximate to 16 17 urban residential areas to the extent possible and shall 18 require that the local government seek to collocate public facilities, such as parks, libraries, and community centers, 19 with schools to the extent possible and to encourage the use 20 21 of elementary schools as focal points for neighborhoods. For 22 schools serving predominantly rural counties, defined as a 23 county with a population of 100,000 or fewer, an agricultural land use category shall be eligible for the location of public 2.4 school facilities if the local comprehensive plan contains 25 school siting criteria and the location is consistent with 26 27 such criteria. Local governments required to update or amend 2.8 their comprehensive plan to include criteria and address 29 compatibility of adjacent or closely proximate lands with 30 existing military installations in their future land use plan 31

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1 element shall transmit the update or amendment to the department by June 30, 2006. 2 (e) A recreation and open space element indicating a 3 4 comprehensive system of public and private sites for recreation, including, but not limited to, natural 5 6 reservations, parks and playgrounds, parkways, beaches and 7 public access to beaches, open spaces, waterways, and other 8 recreational facilities. 9 Section 2. Paragraph (g) of subsection (2) of section 163.3178, Florida Statutes, is amended to read: 10 163.3178 Coastal management.--11 12 (2) Each coastal management element required by s. 13 163.3177(6)(g) shall be based on studies, surveys, and data; be consistent with coastal resource plans prepared and adopted 14 pursuant to general or special law; and contain: 15 16 (q) A shoreline use component that which identifies 17 public access to beach and shoreline areas and addresses the 18 need for water-dependent and water-related facilities, including marinas, along shoreline areas. Such component must 19 include the strategies that will be used to preserve 20 21 recreational and commercial working waterfronts as defined in 22 s. 342.07. 23 Section 3. Present paragraphs (g), (h), and (i) of subsection (6) of section 193.501, Florida Statutes, are 2.4 25 redesignated as paragraphs (h), (i), and (j), respectively, and a new paragraph (g) is added to that subsection, to read: 26 27 193.501 Assessment of lands subject to a conservation 2.8 easement, environmentally endangered lands, or lands used for 29 outdoor recreational or park purposes when land development rights have been conveyed or conservation restrictions have 30 been covenanted. --31

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1 (6) The following terms whenever used as referred to 2 in this section have the following meanings unless a different meaning is clearly indicated by the context: 3 (q) "Open to the general public" means open to any 4 5 person for the property's normal use on terms no less 6 favorable than those available to any person given the right 7 of use of the property based on ownership or membership, such as a member of a club, or member or shareholder of a 8 neighborhood or other residential association, including a 9 10 condominium association or cooperative association or corporation, and including a resident or owner in a 11 12 residential or other subdivision that may afford a right to 13 use a common element held for the benefit of lot owners, members, shareholders, or residents. 14 Section 4. Present subsection (15) of section 253.03, 15 Florida Statutes, is redesignated as subsection (16), and a 16 17 new subsection (15) is added to that section, to read: 253.03 Board of trustees to administer state lands; 18 lands enumerated. --19 (15) The Board of Trustees of the Internal Improvement 20 21 Trust Fund shall encourage the use of sovereign submerged 2.2 lands for water-dependent uses and public access. 23 Section 5. Waterfronts Florida Program. --(1) There is established within the Department of 2.4 Community Affairs the Waterfronts Florida Program to provide 25 technical assistance and support to communities in 26 revitalizing waterfront areas in this state. 27 2.8 (2) As used in this section, the term: (a) "Waterfront community" means a municipality or 29 county that is required to prepare a coastal element for its 30 local government comprehensive plan. 31

1	(b) "Recreational and commercial working waterfront"
2	means a parcel or parcels of real property that provide access
3	for water-dependent commercial activities or provide access
4	for the public to the navigable waters of the state.
5	Recreational and commercial working waterfronts require direct
б	access to or a location on, over, or adjacent to a navigable
7	body of water. The term includes water-dependent facilities
8	that are open to the public and offer public access by vessels
9	to the waters of the state or that are support facilities for
10	recreational, commercial, research, or governmental vessels.
11	These facilities include docks, wharfs, lifts, wet and dry
12	marinas, boat ramps, boat hauling and repair facilities,
13	commercial fishing facilities, boat construction facilities,
14	and other support structures over the water.
15	(3) The purpose of this program is to provide
16	technical assistance, support, training, and financial
17	assistance to waterfront communities in their efforts to
18	revitalize waterfront areas. The program shall direct its
19	efforts on the following priority concerns:
20	(a) Protecting environmental and cultural resources;
21	(b) Providing public access;
22	(c) Mitigating hazards; and
23	(d) Enhancing the viable traditional economy.
24	(4) The program is responsible for:
25	(a) Implementing the Waterfronts Florida Partnership
26	Program. The department, in coordination with the Department
27	of Environmental Protection, shall develop procedures and
28	requirements governing program eligibility, application
29	procedures, and application review. The department may provide
30	financial assistance to eligible local governments to develop
31	local plans to further the purpose of the program. In

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1recognition of the limited funding, the department may limit2the number of local governments assisted by the program based3on the amount of funding appropriated to the department for4the purpose of the program.5(b) Serving as a source for information and technical6assistance for Florida's waterfront communities in preserving7traditional recreational and commercial working waterfronts.8Section 6. The Department of Environmental Protection9and, as appropriate, the water management districts created by10chapter 373, Florida Statutes, shall adopt programs to11expedite the processing of wetland resource and environmental12resource permits for marina projects that reserve for public13use at least 10 percent of available boat slips.14Section 7. The Department of Environmental Protection,15in coordination with the Fish and Wildlife Conservation16Commission, shall undertake a study evaluating the current use17of state parks for purposes of recreational boating and18identify opportunities for increasing recreational boating19access within the state park system and determine impacts on20existing recreational uses and wildlife needs. The study must21include recommendations regarding the most appropriate22locations for expanding existing recreational boating23facilities and must identify state parks where new24recreational boating facilities may be located.25Reco		
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30 recommendations to the Governor, the President of the Senate.	29	department shall submit a report summarizing its findings and
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31	50	recommendations to the Governor, the President of the Senate,

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1 and the Speaker of the House of Representatives by January 1, 2 2006. Section 8. Section 327.47, Florida Statutes, is 3 amended to read: 4 5 327.47 Competitive grant programs. -- The commission 6 shall develop and administer competitive grant programs funded 7 with moneys transferred pursuant to ss. s. 206.606(1)(d) and 8 328.72(1). Grants may be awarded for the construction and maintenance of publicly owned boat ramps, piers, and docks; 9 boater education; deployment of manatee technical avoidance 10 technology; and economic development initiatives that promote 11 12 boating in the state. The commission may adopt rules pursuant 13 to chapter 120 to implement this section. Section 9. Subsections (1) and (15) of section 328.72, 14 Florida Statutes, are amended to read: 15 328.72 Classification; registration; fees and charges; 16 17 surcharge; disposition of fees; fines; marine turtle 18 stickers.--(1) VESSEL REGISTRATION FEE.--Vessels that are 19 required to be registered shall be classified for registration 20 21 purposes according to the following schedule, and the 22 registration certificate fee shall be in the following 23 amounts: Class A-1--Less than 12 feet in length, and all canoes 2.4 25 to which propulsion motors have been attached, regardless of 26 27 \$3.50 28 (To boating grant programs).....1.00 Class A-2--12 feet or more and less than 16 feet in 29 30 length.....<u>13.50</u> 10.50 31

Class 1--16 feet or more and less than 26 feet in 2 3 4 5 б Class 2--26 feet or more and less than 40 feet in 7 8 9 (To boating grant programs).....13.00 10 Class 3--40 feet or more and less than 65 feet in length.....103.50 82.50 11 12 13 Class 4--65 feet or more and less than 110 feet in 14 15 16 17 18 122.5019 20 21 22 2.4 25 The county portion of the vessel registration fee is derived 26 from recreational vessels only. 27 (15) DISTRIBUTION OF FEES. -- Except for the first \$1, 28 which shall be remitted to the state for deposit into the Save the Manatee Trust Fund created within the Fish and Wildlife 29 Conservation Commission, moneys designated for the use of the 30 counties, as specified in subsection (1), shall be distributed 31

1 by the tax collector to the board of county commissioners for 2 use as provided in this section. Such moneys to be returned to the counties are for the sole purposes of providing 3 recreational channel marking and public launching facilities 4 5 and other boating-related activities, for removal of vessels 6 and floating structures deemed a hazard to public safety and 7 health for failure to comply with s. 327.53, and for manatee 8 and marine mammal protection and recovery. Moneys designated for the boating grant programs shall be transferred to the 9 Marine Resources Conservation Trust Fund within the Fish and 10 Wildlife Conservation Commission and used exclusively for the 11 12 construction and maintenance of publicly owned boat ramps, 13 piers, and docks through the competitive grant programs provided in s. 327.47. 14 Section 10. Subsection (1) of section 328.76, Florida 15 16 Statutes, is amended to read: 17 328.76 Marine Resources Conservation Trust Fund; 18 vessel registration funds; appropriation and distribution .--(1) Except as otherwise specified in this subsection 19 and less \$1.4 million for any administrative costs which shall 20 21 be deposited in the Highway Safety Operating Trust Fund, in 22 each fiscal year beginning on or after July 1, 2001, all funds 23 collected from the registration of vessels through the Department of Highway Safety and Motor Vehicles and the tax 2.4 25 collectors of the state, except for those funds designated as 26 the county portion and those funds designated as the boating 27 grants portion pursuant to s. 328.72(1), shall be deposited in 2.8 the Marine Resources Conservation Trust Fund for recreational 29 channel marking; public launching facilities; law enforcement and quality control programs; aquatic weed control; manatee 30 protection, recovery, rescue, rehabilitation, and release; and 31

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1 marine mammal protection and recovery. The funds collected 2 pursuant to s. 328.72(1) shall be transferred as follows: 3 (a) In each fiscal year, an amount equal to \$1.50 for 4 each commercial and recreational vessel registered in this state shall be transferred by the Department of Highway Safety 5 6 and Motor Vehicles to the Save the Manatee Trust Fund and 7 shall be used only for the purposes specified in s. 370.12(4). 8 (b) An amount equal to \$2 from each recreational vessel registration fee, except that for class A-1 vessels, 9 shall be transferred by the Department of Highway Safety and 10 Motor Vehicles to the Invasive Plant Control Trust Fund in the 11 12 Department of Environmental Protection for aquatic weed 13 research and control. (c) An amount equal to 40 percent of the registration 14 fees from commercial vessels shall be transferred by the 15 Department of Highway Safety and Motor Vehicles to the 16 17 Invasive Plant Control Trust Fund in the Department of 18 Environmental Protection for aquatic plant research and control. 19 (d) An amount equal to 40 percent of the registration 20 21 fees from commercial vessels shall be transferred by the 22 Department of Highway Safety and Motor Vehicles, on a monthly 23 basis, to the General Inspection Trust Fund of the Department of Agriculture and Consumer Services. These funds shall be 2.4 used for shellfish and aquaculture law enforcement and quality 25 control programs. 26 27 Section 11. Section 342.07, Florida Statutes, is 2.8 created to read: 342.07 Recreational and commercial working 29 waterfronts; legislative findings; definitions .--30 31

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1	(1) The Legislature recognizes that there is an
2	important state interest in facilitating boating access to the
3	state's navigable waters. This access is vital to recreational
4	users and the marine industry in the state, to maintaining or
5	enhancing the \$14 billion economic impact of boating in the
6	state, and to ensuring continued access to all residents and
7	visitors to the navigable waters of the state. The Legislature
8	recognizes that there is an important state interest in
9	maintaining viable water-dependent support facilities, such as
10	boat hauling and repairing and commercial fishing facilities,
11	and in maintaining the availability of public access to the
12	navigable waters of the state. The Legislature further
13	recognizes that the waterways of the state are important for
14	engaging in commerce and the transportation of goods and
15	people upon such waterways and that such commerce and
16	transportation is not feasible unless there is access to and
17	from the navigable waters of the state through recreational
18	and commercial working waterfronts.
19	(2) As used in this section, the term "recreational
20	and commercial working waterfront" means a parcel or parcels
21	of real property that provide access for water-dependent
22	commercial activities or provide access for the public to the
23	navigable waters of the state. Recreational and commercial
24	working waterfronts require direct access to or a location on,
25	over, or adjacent to a navigable body of water. The term
26	includes water-dependent facilities that are open to the
27	public and offer public access by vessels to the waters of the
28	state or that are support facilities for recreational,
29	commercial, research, or governmental vessels. These
30	facilities include docks, wharfs, lifts, wet and dry marinas,
31	boat ramps, boat hauling and repair facilities, commercial
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1 fishing facilities, boat construction facilities, and other 2 support structures over the water. As used in this section, the term "vessel" has the same meaning as in s. 327.02(37). 3 4 Seaports are excluded from the definition. 5 Section 12. Sections 197.303, 197.304, 197.3041, б 197.3042, 197.3043, 197.3044, 197.3045, 197.3046, and 7 197.3047, Florida Statutes, are created to read: 8 197.303 Ad valorem tax deferral for working waterfront 9 properties.--10 (1) The board of county commissioners of any county or the governing authority of any municipality may adopt an 11 12 ordinance to allow for ad valorem tax deferrals for working 13 waterfront properties if the owners are engaging in the operation, rehabilitation, or renovation of such properties in 14 accordance with guidelines established in this section. 15 (2) The board of county commissioners or the governing 16 17 authority of the municipality may by ordinance authorize the 18 deferral from ad valorem taxation of up to 100 percent of the assessed value of real property and all improvements to 19 working waterfront properties which result from the operation, 2.0 21 renovation, or rehabilitation of such properties. The deferral 2.2 applies only to improvements to real property. In order for 23 the property to qualify for the deferral, any such improvements must be made on or after the day the ordinance 2.4 authorizing ad valorem tax deferral for working waterfront 25 properties is adopted. 26 27 (3) The ordinance shall designate the type and 2.8 location of working waterfront property for which deferrals may be granted, which may include any property meeting the 29 30 provisions of s. 342.07(2), which property may be further 31

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1 required to be located within a particular geographic area or areas of the county or municipality. 2 (4) The ordinance must specify that such deferrals 3 4 apply only to taxes levied by the unit of government granting 5 the deferral. The deferrals do not apply, however, to taxes 6 levied for the payment of bonds or to taxes authorized by a 7 vote of the electors pursuant to s. 9(b) or s. 12, Art. VII of 8 the State Constitution. 9 (5) The ordinance must specify that any deferral 10 granted remains in effect regardless of any change in the authority of the county or municipality to grant the deferral. 11 12 In order to retain the deferral, however, the use and 13 ownership of the property as a working waterfront must be maintained over the period for which the deferral is granted. 14 197.304 Tax deferral for recreational and commercial 15 16 working waterfronts. --17 (1) Any property owner residing in a county that has 18 adopted a tax-deferral ordinance pursuant to s. 197.303 that owns a recreational and commercial working waterfront facility 19 as defined in s. 342.07 may elect to defer payment of a 2.0 21 portion of the combined total of the ad valorem taxes and any 2.2 non-ad valorem assessments that would be covered by a tax 23 certificate sold under this chapter levied on that property by filing an annual application for tax deferral with the county 2.4 tax collector on or before January 31 following the year in 25 which the taxes and non-ad valorem assessments are assessed. 26 27 The applicant has the burden to affirmatively demonstrate 2.8 compliance with the requirements of this section. (2) Approval of an application for tax deferral shall 29 defer that portion of the combined total of ad valorem taxes 30 and any non-ad valorem assessments that would be covered by a 31

1 tax certificate sold under this chapter otherwise due and 2 payable on the applicant's non-ad valorem assessments in their 3 entirety. 4 (3) A tax deferral may not be granted if: 5 (a) The total amount of deferred taxes, non-ad valorem 6 assessments, and interest plus the total amount of all other 7 unsatisfied liens on the property exceeds 85 percent of the 8 assessed value of the property; or 9 (b) The primary financing on the property is for an 10 amount that exceeds 70 percent of the assessed value of the 11 property. 12 (c) The property is located within the boundaries of a 13 community redevelopment area as defined in chapter 163. (4) The amount of taxes, non-ad valorem assessments, 14 and interest deferred shall accrue interest at a rate equal to 15 the semiannually compounded rate of one-half of 1 percent plus 16 17 the average yield to maturity of the long-term fixed-income 18 portion of the Florida Retirement System investments as of the end of the quarter preceding the date of the sale of the 19 20 deferred payment tax certificates; however, the interest rate 21 may not exceed 9.5 percent. 22 (5) The taxes, non-ad valorem assessments, and 23 interest deferred pursuant to this section constitute a prior lien and shall attach as of the date and in the same manner 2.4 and be collected as other liens for taxes, as provided for 25 under this chapter, but such deferred taxes, non-ad valorem 26 27 assessments, and interest shall only be due, payable, and 2.8 delinquent as provided in ss. 197.304-197.3047. 197.3041 Tax deferral for recreational and commercial 29 30 working waterfronts; application .--31

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1	(1) The application for deferral must be made upon a
2	form prescribed by the department and furnished by the county
3	tax collector. The application form must be signed upon oath
4	by the applicant before an officer authorized by the state to
5	administer oaths. The tax collector may require the applicant
6	to submit any other evidence and documentation as deemed
7	necessary by the tax collector in considering the application.
8	The application form must provide notice to the applicant of
9	the manner in which interest is computed. Each application
10	form must contain an explanation of the conditions to be met
11	for approval and the conditions under which deferred taxes and
12	interest become due, payable, and delinquent. Each application
13	must clearly state that all deferrals pursuant to ss.
14	197.304-197.3047 constitute a lien on the applicant's
15	property.
16	(2)(a) The tax collector shall consider each annual
17	application for a tax deferral for recreational and commercial
18	working waterfronts within 30 days after the date the
19	application is filed or as soon as practicable thereafter. A
20	tax collector who finds that the applicant is entitled to the
21	tax deferral shall approve the application and file the
22	application in the permanent records. A tax collector who
23	finds that the applicant is not entitled to the deferral shall
24	send a notice of disapproval within 30 days after the date the
25	application is filed, giving reasons for the disapproval to
26	the applicant. The notice must be sent by personal delivery or
27	registered mail to the mailing address given by the applicant
28	in the manner in which the original notice thereof was served
29	upon the applicant and must be filed among the permanent
30	records of the tax collector's office. The original notice of
31	disapproval sent to the applicant shall advise the applicant
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1	of the right to appeal the decision of the tax collector to
2	the value adjustment board and inform the applicant of the
3	procedure for filing such an appeal.
4	(b) An appeal of the decision of the tax collector to
5	the value adjustment board must be in writing on a form
6	prescribed by the department and furnished by the tax
7	collector. The appeal must be filed with the value adjustment
8	board within 20 days after the applicant's receipt of the
9	notice of disapproval. The value adjustment board shall review
10	the application and the evidence presented to the tax
11	collector upon which the applicant based his or her claim for
12	tax deferral and, at the election of the applicant, shall hear
13	the applicant in person, or by agent on the applicant's
14	behalf, on his or her right to the tax deferral. The value
15	adjustment board shall reverse the decision of the tax
16	collector and grant a tax deferral to the applicant if, in its
17	judgment, the applicant is entitled to the tax deferral or
18	shall affirm the decision of the tax collector. Action by the
19	value adjustment board is final unless the applicant or tax
20	collector or other lienholder, within 15 days after the date
21	of disapproval of the application by the board, files in the
22	circuit court of the county in which the property is located,
23	a proceeding for a declaratory judgment or other appropriate
24	proceeding.
25	(3) Each application must contain a list of, and the
26	current value of, all outstanding liens on the applicant's
27	property.
28	(4) For approved applications, the date of receipt by
29	the tax collector of the application for tax deferral shall be
30	used in calculating taxes due and payable net of discounts for
31	early payment.

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1	(5) If such proof has not been furnished with a prior
2	application, each applicant shall furnish proof of fire and
3	extended coverage insurance in an amount that is in excess of
4	the sum of all outstanding liens and deferred taxes and
5	interest with a loss payable clause to the county tax
б	<u>collector.</u>
7	(6) The tax collector shall notify the property
8	appraiser in writing of those parcels for which taxes have
9	been deferred.
10	(7) The property appraiser shall promptly notify the
11	tax collector of changes in ownership of properties that have
12	<u>been granted a tax deferral.</u>
13	197.3042 Deferred payment tax certificates
14	(1) The tax collector shall notify each local
15	governing body of the amount of taxes and non-ad valorem
16	assessments deferred which would otherwise have been collected
17	for such governing body. The county shall then, at the time of
18	the tax certificate sale held pursuant to s. 197.432, strike
19	each certificate off to the county. Certificates issued
20	pursuant to this section are exempt from the public sale of
21	tax certificates held pursuant to s. 197.432.
22	(2) The certificates so held by the county shall bear
23	interest at a rate equal to the semiannually compounded rate
24	of 0.5 percent plus the average yield to maturity of the
25	long-term fixed-income portion of the Florida Retirement
26	System investments as of the end of the quarter preceding the
27	date of the sale of the deferred payment tax certificates;
28	however, the interest rate may not exceed 9.5 percent.
29	197.3043 Change in use of property
30	(1) If there is a change in use of the tax-deferred
31	property such that the owner is no longer entitled to claim

1 the property as a recreational and commercial working waterfront facility, or such person fails to maintain the 2 required fire and extended insurance coverage, the total 3 4 amount of deferred taxes and interest for all previous years becomes due and payable November 1 of the year in which the 5 6 change in use occurs or on the date failure to maintain 7 insurance occurs, and is delinquent on April 1 of the year 8 following the year in which the change in use or failure to 9 maintain insurance occurs. 10 (2) Whenever the property appraiser discovers that there has been a change in the use of the property that has 11 been granted a tax deferral, the property appraiser shall 12 13 notify the tax collector in writing of the date such change occurs, and the tax collector shall collect any taxes and 14 interest due or delinguent. 15 (3) During any year in which the total amount of 16 17 deferred taxes, interest, and all other unsatisfied liens on the property exceeds 85 percent of the assessed value of the 18 property, the tax collector shall immediately notify the owner 19 of the property on which taxes and interest have been deferred 2.0 21 that the portion of taxes and interest which exceeds 85 2.2 percent of the assessed value of the property is due and 23 payable within 30 days after receipt of the notice. Failure to pay the amount due shall cause the total amount of deferred 2.4 taxes and interest to become delinguent. 25 (4) Each year, upon notification, each owner of 26 27 property on which taxes and interest have been deferred shall 2.8 submit to the tax collector a list of, and the current value of, all outstanding liens on the property. If the owner of the 29 property fails to respond to this notification within 30 days, 30 31

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1 the total amount of deferred taxes and interest becomes 2 payable within 30 days. (5) If deferred taxes become delinquent under this 3 4 chapter, on or before June 1 following the date the taxes 5 become delinquent, the tax collector shall sell a tax 6 certificate for the delinquent taxes and interest in the 7 manner provided by s. 197.432. 197.3044 Prepayment of deferred taxes .--8 9 (1) All or part of the deferred taxes and accrued 10 interest may at any time be paid to the tax collector by: (a) The owner of the property. 11 12 (b) The next of kin of the owner, heir of the owner, 13 child of the owner, or any person having or claiming a legal or equitable interest in the property, if no objection is made 14 by the owner within 30 days after the tax collector notifies 15 the owner of the fact that such payment has been tendered. 16 17 (2) Any partial payment made pursuant to this section 18 shall be applied first to accrued interest. 19 197.3045 Distribution of payments. -- When any deferred taxes or interest is collected, the tax collector shall 20 21 maintain a record of the payment, setting forth a description 2.2 of the property and the amount of taxes or interest collected 23 for the property. The tax collector shall distribute payments received in accordance with the procedures for distributing ad 2.4 25 valorem taxes or redemption moneys as prescribed in this 26 chapter. 27 197.3046 Construction.--Sections 197.304-197.3047 do 2.8 not prevent the collection of personal property taxes that become a lien against tax-deferred property, defer payment of 29 special assessments to benefited property other than those 30 specifically allowed to be deferred, or affect any provision 31

1 of any mortgage or other instrument relating to property 2 requiring a person to pay ad valorem taxes or non-ad valorem 3 assessments. 4 197.3047 Penalties.--(1) The following penalties shall be imposed on any 5 б person who willfully files information required under ss. 7 197.304-197.3047 which is incorrect: 8 (a) The person shall pay the total amount of taxes and interest deferred, which amount shall immediately become due; 9 10 (b) The person shall be disgualified from filing a tax deferral application for the next 3 years; and 11 12 (c) The person shall pay a penalty of 25 percent of 13 the total amount of taxes and interest deferred. (2) Any person against whom the penalties prescribed 14 in this section have been imposed may appeal the penalties 15 imposed to the value adjustment board within 30 days after the 16 17 penalties are imposed. Section 13. Subsection (1) of section 253.002, Florida 18 Statutes, is amended to read: 19 253.002 Department of Environmental Protection, water 20 21 management districts, and Department of Agriculture and 2.2 Consumer Services; duties with respect to state lands .--23 (1) The Department of Environmental Protection shall perform all staff duties and functions related to the 2.4 acquisition, administration, and disposition of state lands, 25 26 title to which is or will be vested in the Board of Trustees 27 of the Internal Improvement Trust Fund. However, upon the 2.8 effective date of rules adopted pursuant to s. 373.427, a water management district created under s. 373.069 shall 29 perform the staff duties and functions related to the review 30 of any application for authorization to use board of 31

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1 trustees-owned submerged lands necessary for an activity 2 regulated under part IV of chapter 373 for which the water management district has permitting responsibility as set forth 3 in an operating agreement adopted pursuant to s. 373.046(4); 4 and effective July 1, 2000, the Department of Agriculture and 5 6 Consumer Services shall perform the staff duties and functions 7 related to the review of applications and compliance with lease conditions for use of board of trustees-owned submerged 8 lands under authorizations or leases issued pursuant to ss. 9 253.67-253.75 and 597.010. Unless expressly prohibited by law, 10 the board of trustees may delegate to the department any 11 12 statutory duty or obligation relating to the acquisition, 13 administration, or disposition of lands, title to which is or will be vested in the board of trustees. The board of trustees 14 may also delegate to any water management district created 15 under s. 373.069 the authority to take final agency action, 16 17 without any action on behalf of the board, on applications for 18 authorization to use board of trustees-owned submerged lands for any activity regulated under part IV of chapter 373 for 19 which the water management district has permitting 20 21 responsibility as set forth in an operating agreement adopted 22 pursuant to s. 373.046(4). This water management district 23 responsibility under this subsection shall be subject to the department's general supervisory authority pursuant to s. 2.4 373.026(7). The board of trustees may also delegate to the 25 26 Department of Agriculture and Consumer Services the authority 27 to take final agency action on behalf of the board on 2.8 applications to use board of trustees-owned submerged lands 29 for any activity for which that department has responsibility pursuant to ss. 253.67-253.75 and 597.010. However, the board 30 of trustees shall retain the authority to take final agency 31

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1 action on establishing any areas for leasing, new leases, 2 expanding existing lease areas, or changing the type of lease activity in existing leases. Upon issuance of an aquaculture 3 lease or other real property transaction relating to 4 aquaculture, the Department of Agriculture and Consumer 5 6 Services must send a copy of the document and the accompanying 7 survey to the Department of Environmental Protection. 8 Section 14. Section 253.67, Florida Statutes, is amended to read: 9 10 253.67 Definitions.--As used in ss. 253.67-253.75: (1) "Aquaculture" means the cultivation of aquatic and 11 12 associated organisms. 13 (2) "Aquaculture activity" means an activity as determined by board rule, which is related to the production 14 of aquaculture products, including activities related to 15 harvesting, sorting, grading, holding, storing, and 16 17 transporting such products, and activities pertaining to 18 aquaculture support docks. (3)(2) "Board" means the Board of Trustees of the 19 Internal Improvement Trust Fund. 20 21 (4)(3) "Department" means the Department of 22 Agriculture and Consumer Services. 23 (5) (4) "Water column" means the vertical extent of water, including the surface thereof, above a designated area 2.4 of submerged bottom land. 25 Section 15. Section 253.68, Florida Statutes, is 26 27 amended to read: 2.8 253.68 Authority to lease submerged land and water column.--29 30 (1) To the extent that it is not contrary to the public interest, and subject to limitations contained in ss. 31 26

1 253.67-253.75, the board of trustees may lease or authorize 2 the use of submerged lands to which it has title for the conduct of aquaculture activities and grant exclusive use of 3 the bottom and the water column to the extent required by such 4 activities. Such authorizations or leases may permit 5 6 authorize use of the submerged land and water column for 7 either commercial or experimental purposes. However, a 8 resolution of objection adopted by a majority of the county commission of a county within whose boundaries the proposed 9 leased area would lie, if the boundaries were extended to the 10 extent of the interest of the state, may be filed with the 11 12 board of trustees within 30 days of the date of the first 13 publication of notice as required by s. 253.70. Prior to the granting of any such authorizations or leases, the board 14 shall, by rule, establish and publish a list of guidelines to 15 16 be followed when considering applications for authorizations 17 or lease. Such quidelines shall be designed to protect the 18 public's interest in submerged lands and the publicly owned water column. 19 (2)(a) The Legislature finds that the state's ability 20 21 to supply fresh seafood and other aquaculture products has 22 been diminished by a combination of factors, including a 23 certain marine species. The Legislature declares that it is 2.4

been diminished by a combination of factors, including a diminution of the resources and restrictions on the harvest of certain marine species. The Legislature declares that it is in the state's economic, resource enhancement, and food production interests to promote aquaculture production of food and nonfood aquatic species by facilitating the review and approval processes for <u>authorizing the use of leasing</u> sovereignty submerged land or the water column; simplifying environmental permitting; supporting educational, research, and demonstration programs; and assisting certain local

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1 governments to develop aquaculture as a means to promote 2 economic development. The Legislature declares that aquaculture shall be recognized as a practicable resource 3 management alternative to produce marine aquaculture products, 4 to protect and conserve natural resources, to reduce 5 6 competition for natural stocks, and to augment and restore 7 natural populations. Therefore, for the purpose of this 8 section, the Legislature declares that aquaculture is in the 9 public interest. 10 (b) It shall be the policy of the state to foster aquaculture development when the aquaculture activity is 11 12 consistent with state resource management goals, environmental 13 protection, proprietary interests, and the state aquaculture 14 plan. 15 Section 16. Section 253.74, Florida Statutes, is amended to read: 16 17 253.74 Penalties.--(1) Any person who conducts aquaculture activities in 18 excess of those authorized by lease agreement with the board 19 or who conducts such activities on state-owned submerged lands 20 21 without having previously obtained board authorization is 22 leased the same shall be guilty of a misdemeanor and subject 23 to imprisonment for not more than 6 months or fine of not more than \$1,000, or both. In addition to such fine and 2.4 imprisonment, all works, improvements, animal and plant life 25 involved in the project, may be forfeited to the state. 26 27 (2) Any person who is found by the department to have 2.8 violated the provisions of chapter 403 or chapter 597 is shall 29 be subject to having his or her lease of state-owned submerged 30 lands canceled. 31

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1 Section 17. Subsection (1) of section 253.75, Florida 2 Statutes, is amended to read: 3 253.75 Studies and recommendations by the department and the Fish and Wildlife Conservation Commission; designation 4 of recommended traditional and other use zones; supervision of 5 б aquaculture operations. --7 (1) Prior to the granting of any <u>authorization</u> lease 8 under this act, the board shall request comments by the Fish and Wildlife Conservation Commission when the application 9 10 relates to bottom land covered by fresh or salt water. Such comments shall be based on such factors as an assessment of 11 12 the probable effect of the proposed use lease on the conservation of fish or wildlife or other programs under the 13 constitutional or statutory authority of the Fish and Wildlife 14 Conservation Commission. 15 Section 18. This act shall take effect July 1, 2005. 16 17 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN 18 COMMITTEE SUBSTITUTE FOR 19 CS for Senate Bill 1316 20 21 The Committee Substitute adds additional provisions to the bill that creates a definition for "open to the general public" that may be used by property appraisers when assessing conservation lands. The CS also amends statutes dealing with 22 aquaculture activities conducted in submerged lands to allow 23 the Board of Trustees to issue authorizations for such 2.4 activities. 25 26 27 2.8 29 30 31