Florida Senate - 2005

By the Committees on Commerce and Consumer Services; and Communications and Public Utilities

577-2100-05

1	A bill to be entitled
2	An act relating to the Lifeline and Link-up
3	Assistance Program; amending s. 364.10, F.S.;
4	transferring applicability from
5	telecommunications companies serving as
б	carriers of last resort to eligible
7	telecommunications carriers; defining the term
8	"eligible telecommunications carrier";
9	providing requirements for eligible
10	telecommunications carriers; requiring the
11	Public Service Commission to establish
12	procedures for notification and termination of
13	the Lifeline Assistance credit; providing
14	criteria for connection, reconnection, and
15	discontinuation of basic local
16	telecommunications service for Lifeline
17	Assistance subscribers; providing criteria for
18	blocking access to long-distance service;
19	adding the Department of Education and the
20	Office of Public Counsel to those agencies that
21	are directed to cooperate in developing
22	procedures for promoting Lifeline
23	participation; requiring the commission to
24	adopt rules; requiring the commission to report
25	to the Legislature; providing an effective
26	date.
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28	Be It Enacted by the Legislature of the State of Florida:
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30	Section 1. Section 364.10, Florida Statutes, is
31	amended to read:
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1 364.10 Undue advantage to person or locality 2 prohibited; Lifeline service.--3 (1) A telecommunications company may not make or give 4 any undue or unreasonable preference or advantage to any 5 person or locality or subject any particular person or 6 locality to any undue or unreasonable prejudice or 7 disadvantage in any respect whatsoever. 8 (2)(a) The prohibitions of subsection (1) notwithstanding, an eligible telecommunications carrier a 9 10 telecommunications company serving as carrier of last resort shall provide a Lifeline Assistance Plan to qualified 11 12 residential subscribers, as defined in a commission-approved 13 tariff or price list, and a preferential rate to eligible facilities as provided for in part II. For the purposes of 14 this section, the term "eliqible telecommunications carrier" 15 means a telecommunications company, as defined by s. 364.02, 16 17 which is designated as an eligible telecommunications carrier 18 by the commission pursuant to 47 C.F.R. s. 54.201. 19 (b) An eligible telecommunications carrier shall offer a consumer who applies for or receives Lifeline service the 20 21 option of blocking all toll calls or, if technically capable, 2.2 placing a limit on the number of toll calls a consumer can 23 make. The eligible telecommunications carrier may not charge the consumer an administrative charge or other additional fee 2.4 for blocking the service. 25 (c) An eligible telecommunications carrier may not 26 27 collect a service deposit in order to initiate Lifeline 2.8 service if the qualifying low-income consumer voluntarily elects toll blocking or toll limitation. If the qualifying 29 30 low-income consumer elects not to place toll blocking on the 31

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1	line, an eligible telecommunications carrier may charge a
2	service deposit.
3	(d) An eligible telecommunications carrier may not
4	charge Lifeline subscribers a monthly number-portability
5	charge.
6	(e)1. An eligible telecommunications carrier must
7	notify a Lifeline subscriber of impending termination of
8	Lifeline service if the company has a reasonable basis for
9	believing that the subscriber no longer qualifies.
10	Notification of pending termination must be in the form of a
11	letter that is separate from the subscriber's bill.
12	2. An eligible telecommunications carrier shall allow
13	a subscriber 60 days following the date of the pending
14	termination letter to demonstrate continued eligibility. The
15	subscriber must present proof of continued eligibility. An
16	eligible telecommunications carrier may transfer a subscriber
17	off of Lifeline service, pursuant to its tariff, if the
18	subscriber fails to demonstrate continued eligibility.
19	3. The commission shall establish procedures for such
20	notification and termination.
21	(f) An eligible telecommunications carrier shall
22	timely credit a consumer's bill with the Lifeline Assistance
23	credit as soon as practicable, but no later than 60 days
24	following receipt of notice of eligibility from the Office of
25	Public Counsel or proof of eligibility from the consumer.
26	(3)(a) Effective September 1, 2003, any local exchange
27	telecommunications company authorized by the commission to
28	reduce its switched network access rate pursuant to s. 364.164
29	shall have tariffed and shall provide Lifeline service to any
30	otherwise eligible customer or potential customer who meets an
31	income eligibility test at 125 percent or less of the federal
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1 poverty income guidelines for Lifeline customers. Such a test 2 for eligibility must augment, rather than replace, the eligibility standards established by federal law and based on 3 participation in certain low-income assistance programs. Each 4 intrastate interexchange telecommunications company shall, 5 6 effective September 1, 2003, file a tariff providing at a 7 minimum the intrastate interexchange telecommunications 8 carrier's current Lifeline benefits and exemptions to Lifeline 9 customers who meet the income eligibility test set forth in this subsection. The Office of Public Counsel shall certify 10 and maintain claims submitted by a customer for eligibility 11 12 under the income test authorized by this subsection. 13 (b) Each eligible telecommunications carrier local exchange telecommunications company subject to this subsection 14 shall provide to each state and federal agency providing 15 benefits to persons eligible for Lifeline service 16 17 applications, brochures, pamphlets, or other materials that inform the such persons of their eligibility for Lifeline, and 18 each state agency providing the such benefits shall furnish 19 the materials to affected persons at the time they apply for 20 21 benefits. 22 (c) Any local exchange telecommunications company 23 customer receiving Lifeline benefits shall not be subject to any residential basic local telecommunications service rate 2.4 increases authorized by s. 364.164 until the local exchange 25 26 telecommunications company reaches parity as defined in s. 27 364.164(5) or until the customer no longer qualifies for the 2.8 Lifeline benefits established by this section or s. 364.105, 29 or unless otherwise determined by the commission upon petition by a local exchange telecommunications company. 30 31

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1	(d) An eligible telecommunications carrier may not
2	discontinue basic local exchange telephone service to a
3	subscriber who receives Lifeline service because of nonpayment
4	by the subscriber of charges for nonbasic services billed by
5	the telecommunications company, including long-distance
6	service. A subscriber who receives Lifeline service shall be
7	required to pay all applicable basic local exchange service
8	fees, including the subscriber line charge, E-911, telephone
9	relay system charges, and applicable state and federal taxes.
10	(e) An eligible telecommunications carrier may not
11	refuse to connect, reconnect, or provide Lifeline service
12	because of unpaid toll charges or nonbasic charges other than
13	basic local exchange service.
14	(f) An eligible telecommunications carrier may require
15	that payment arrangements be made for outstanding debt
16	associated with basic local exchange service, subscriber line
17	charges, E-911, telephone relay system charges, and applicable
18	state and federal taxes.
19	(q) An eligible telecommunications carrier may block a
20	Lifeline service subscriber's access to all long-distance
21	service, except for toll-free numbers, and may block the
22	ability to accept collect calls when the subscriber owes an
23	outstanding amount for long-distance service or amounts
24	resulting from collect calls. However, the eligible
25	telecommunications carrier may not impose a charge for
26	blocking long-distance service. The eligible
27	telecommunications carrier shall remove the block at the
28	request of the subscriber without additional cost to the
29	subscriber upon payment of the outstanding amount. An eligible
30	telecommunications carrier may charge a service deposit before
31	removing the block.

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1	(h)(d) By December 31, 2003, each state agency that
2	provides benefits to persons eligible for Lifeline service
3	shall undertake, in cooperation with the Department of
4	Children and Family Services, the Department of Education, the
5	commission, the Office of Public Counsel, and
б	telecommunications companies providing Lifeline services, the
7	development of procedures to promote Lifeline participation.
8	(i)(e) The commission shall report to the Governor,
9	the President of the Senate, and the Speaker of the House of
10	Representatives by December 31 each year on the number of
11	customers who are subscribing to Lifeline service and the
12	effectiveness of any procedures to promote participation.
13	(j) The commission shall adopt rules to administer
14	this section.
15	Section 2. <u>By January 15, 2006, and in furtherance of</u>
16	Lifeline educational and promotional efforts, each
17	telecommunications company that has, by July 1, 2005, had a
18	petition granted under section 364.164, Florida Statutes,
19	shall file with the Public Service Commission a report on
20	Lifeline participation in the state. The report shall be
21	produced by the Public Utility Research Center at the
22	University of Florida and shall be conducted under the
23	auspices of the Public Service Commission and the Office of
24	the Public Counsel. The report must, at a minimum, identify
25	the total number of eligible customers, without duplication
26	occasioned by the applicability of multiple eligibility
27	criteria established, as of March 31, 2005, by law, commission
28	order, or approved company agreement. The report may also
29	report on subscribership differences among socioeconomic
30	seqments within the population of Lifeline-eligible Floridians
31	to the extent that any identifiable seqment's inclination to

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1 subscribe to Lifeline services of a local exchange 2 telecommunications company differs. Such report may be filed with the commission jointly or individually by companies 3 4 covered by this section. By March 1, 2006, the commission shall file the report with the President of the Senate and the 5 6 Speaker of the House of Representatives, along with 7 supplemental information or commission comment, if any, deemed 8 relevant by the commission. 9 Section 3. This act shall take effect July 1, 2005. 10 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN 11 COMMITTEE SUBSTITUTE FOR 12 Senate Bill 1320 13 This committee substitute differs from the bill as filed in 14 that it provides the following: 15 Defines an "eligible communications carrier" and provides the requirements and the prohibitions for eligible 16 communications carriers; 17 Requires eligible telecommunications carriers to offer 18 free toll blocking under certain conditions; Prohibits collection of service deposits from new 19 Lifeline subscribers; 20 Requires timely credit following receipt of notice of 21 eliqibility; Prohibits discontinuance of basic local service for 2.2 nonpayment of nonbasic service or unregulated charges if 23 timely payment is made on basic service; 2.4 Requires connection even if nonbasic or unregulated charges remain unpaid; 25 Permits payment arrangements for payment of unpaid basic local telecommunications service charges; 2.6 27 Permits blocking access to certain service and removal of the block; 2.8 Adds the Department of Education and Office of Public Counsel to the list of agencies that may aid in the 29 promotion of Lifeline Assistance; and 30 Provides for a report to the Legislature on those 31 promotional efforts.

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