2005 Legislature CS for CS for SB 1366

| 1 | |
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| 2 | An act relating to storm infrastructure |
| 3 | recovery; creating s. 366.8260, F.S.; providing |
| 4 | definitions; authorizing electric utilities to |
| 5 | petition the Florida Public Service Commission |
| б | for certain financing orders for certain |
| 7 | storm-recovery purposes; providing |
| 8 | requirements; providing powers and duties of |
| 9 | the commission in issuing such orders; |
| 10 | specifying procedures and requirements for the |
| 11 | commission in issuing financing orders; |
| 12 | authorizing electric utilities to create |
| 13 | storm-recovery property; providing for pledge |
| 14 | of storm-recovery property to secure |
| 15 | storm-recovery bonds; providing for retirement |
| 16 | of storm-recovery bonds under certain |
| 17 | circumstances; providing for judicial review of |
| 18 | such orders; providing for effect of such |
| 19 | orders; providing exceptions to commission |
| 20 | jurisdiction to issue financing orders; |
| 21 | providing limitations; prohibiting the |
| 22 | commission from requiring use of storm-recovery |
| 23 | bonds for certain purposes; specifying duties |
| 24 | of electric utilities; specifying properties, |
| 25 | requirements, permissible activities, and |
| 26 | limitations relating to storm-recovery property |
| 27 | under certain circumstances; providing for |
| 28 | security interests in storm-recovery property; |
| 29 | providing for perfecting security interests in |
| 30 | storm-recovery property; providing for priority |
| 31 | of and resolution of conflicting interests; |
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| 1 | providing requirements, procedures, and |
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| 2 | limitations for sale, assignment, or transfer |
| 3 | of storm-recovery property; providing |
| 4 | requirements for descriptions or indications of |
| 5 | storm-recovery property transferred, granted, |
| 6 | or pledged, or indicated in a financing |
| 7 | statement; subjecting financing statements to |
| 8 | certain provisions of law; specifying that |
| 9 | storm-recovery bonds are not public debt; |
| 10 | specifying storm-recovery bonds as legal |
| 11 | investments for certain entities; specifying |
| 12 | certain state pledges relating to bondholders; |
| 13 | declaring certain entities as not electric |
| 14 | utilities under certain circumstances; |
| 15 | specifying effect of certain provisions in |
| 16 | situations of conflict; providing for |
| 17 | protecting validity of certain bonds under |
| 18 | certain circumstances; providing penalties; |
| 19 | amending s. 679.1091, F.S.; specifying |
| 20 | nonapplication of secured transactions |
| 21 | provisions of the Uniform Commercial Code to |
| 22 | interests in storm-recovery property; providing |
| 23 | an effective date. |
| 24 | |
| 25 | Be It Enacted by the Legislature of the State of Florida: |
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| 27 | Section 1. Section 366.8260, Florida Statutes, is |
| 28 | created to read: |
| 29 | 366.8260 Storm-recovery financing |
| 30 | (1) DEFINITIONS As used in this section, the term: |
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| 1 | (a) "Ancillary agreement" means any bond, insurance |
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| 2 | policy, letter of credit, reserve account, surety bond, swap |
| 3 | arrangement, hedging arrangement, liquidity or credit support |
| 4 | arrangement, or other financial arrangement entered into in |
| 5 | connection with the issuance of storm-recovery bonds. |
| 6 | (b) "Assignee" means any entity, including, but not |
| 7 | limited to, a corporation, limited liability company, |
| 8 | partnership or limited partnership, public authority, trust, |
| 9 | financing entity, or other legally recognized entity to which |
| 10 | an electric utility assigns, sells, or transfers, other than |
| 11 | as security, all or a portion of its interest in or right to |
| 12 | storm-recovery property. The term also includes any entity to |
| 13 | which an assignee assigns, sells, or transfers, other than as |
| 14 | security, its interest in or right to storm-recovery property. |
| 15 | (c) "Commission" means the Florida Public Service |
| 16 | Commission. |
| 17 | (d) "Electric utility" or "utility" has the same |
| 18 | meaning as that provided in s. 366.8255. |
| 19 | (e) "Financing costs" means: |
| 20 | 1. Interest and acquisition, defeasance, or redemption |
| 21 | premiums that are payable on storm-recovery bonds; |
| 22 | 2. Any payment required under an ancillary agreement |
| 23 | and any amount required to fund or replenish a reserve account |
| 24 | or other accounts established under the terms of any |
| 25 | indenture, ancillary agreement, or other financing documents |
| 26 | pertaining to storm-recovery bonds; |
| 27 | 3. Any other cost related to issuing, supporting, |
| 28 | repaying, and servicing storm-recovery bonds, including, but |
| 29 | not limited to, servicing fees, accounting and auditing fees, |
| 30 | trustee fees, legal fees, consulting fees, administrative |
| 31 | fees, placement and underwriting fees, capitalized interest, |

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rating agency fees, stock exchange listing and compliance 1 2 fees, and filing fees, including costs related to obtaining 3 the financing order; 4. Any taxes and license fees imposed on the revenues 4 generated from the collection of storm-recovery charges; 5 6 5. Any income taxes resulting from the collection of 7 storm-recovery charges in any such case whether paid, payable, 8 or accrued; or 9 6. Any state and local taxes, franchise, gross receipts, and other taxes or similar charges, including but 10 not limited to, regulatory assessment fees, in any such case 11 whether paid, payable, or accrued. 12 13 (f) "Financing order" means an order under subsection (2) which allows for the issuance of storm-recovery bonds, the 14 imposition, collection, and periodic adjustments of 15 storm-recovery charges, and the creation of storm-recovery 16 17 property. 18 (q) "Financing party" means holders of storm-recovery 19 bonds and trustees, collateral agents, or other persons acting for the benefit of holders of storm-recovery bonds. 20 (h) "Financing statement" has the same meaning as that 21 22 provided in Article 9 of the Uniform Commercial Code. 23 (i) "Pledgee" means a financing party to which an 24 electric utility or its successors or assignees mortgages, negotiates, hypothecates, pledges, or creates a security 25 interest or lien on all or any portion of its interest in or 26 right to storm-recovery property. 27 28 (j) "Storm" means a named tropical storm or hurricane 29 that occurred during calendar year 2004 or thereafter. (k) "Storm-recovery activity" means any activity or 30 activities by or on behalf of an electric utility in 31

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connection with the restoration of service associated with 1 2 electric power outages affecting customers of an electric utility as the result of a storm or storms, including, but not 3 limited to, mobilization, staging, and construction, 4 reconstruction, replacement, or repair of electric generation, 5 transmission, or distribution facilities. б 7 (1) "Storm-recovery bonds" means bonds, debentures, 8 notes, certificates of participation, certificates of 9 beneficial interest, certificates of ownership, or other evidences of indebtedness or ownership that are issued by an 10 electric utility or an assignee pursuant to a financing order, 11 the proceeds of which are used directly or indirectly to 12 13 recover, finance, or refinance commission-approved 14 storm-recovery costs, financing cost, costs to replenish the storm-recovery reserve to the level that existed before the 15 storm or storms, or such other level as the commission may 16 17 authorize in a financing order, and which are secured by or 18 payable from storm-recovery property. 19 (m) "Storm-recovery charge" means the amounts authorized by the commission to recover, finance, or refinance 20 storm-recovery costs, financing cost, costs to replenish the 21 22 storm-recovery reserve to the level that existed before the 23 storm or storms, or such other level as the commission may 24 authorize in a financing order, or as provided for in a financing order to be imposed on all customer bills and 25 collected by an electric utility or its successors or 26 assignees, or a collection agent, in full through a charge 27 2.8 that is separate and apart from the electric utility's base 29 rates, which charge shall be paid by all customers receiving 30 transmission or distribution service from the electric utility or its successors or assignees under commission-approved rate 31

| 1 | schedules or under special contracts, even if the customer |
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| 2 | elects to purchase electricity from an alternative electricity |
| 3 | supplier following a fundamental change in regulation of |
| 4 | public utilities in this state. |
| 5 | (n) "Storm-recovery costs" means, at the option and |
| б | request of the electric utility, and as approved by the |
| 7 | commission pursuant to sub-subparagraph (2)(b)1.b., costs |
| 8 | incurred or to be incurred by an electric utility in |
| 9 | undertaking a storm-recovery activity. Such costs shall be net |
| 10 | of applicable insurance proceeds and, where determined |
| 11 | appropriate by the commission, shall include adjustments for |
| 12 | normal capital replacement and operating costs, lost revenues, |
| 13 | or other potential offsetting adjustments. Storm-recovery |
| 14 | costs shall include the costs to finance any deficiency or |
| 15 | deficiencies in storm-recovery reserves until such time as |
| 16 | storm-recovery bonds are issued, and costs of retiring any |
| 17 | existing indebtedness relating to storm-recovery activities. |
| 18 | (o) "Storm-recovery property" means: |
| 19 | 1. All rights and interests of an electric utility or |
| 20 | successor or assignee of the electric utility under a |
| 21 | financing order, including the right to impose, bill, collect, |
| 22 | and receive storm-recovery charges authorized in the financing |
| 23 | order and to obtain periodic adjustments to such charges as |
| 24 | provided in the financing order. |
| 25 | 2. All revenues, collections, claims, rights to |
| 26 | payments, payments, money, or proceeds arising from the rights |
| 27 | and interests specified in subparagraph 1., regardless of |
| 28 | whether such revenues, collections, claims, rights to payment, |
| 29 | payments, money, or proceeds are imposed, billed, received, |
| 30 | collected, or maintained together with or commingled with |
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other revenues, collections, rights to payment, payments, 1 2 money, or proceeds. 3 (p) "Storm-recovery reserve" means an electric utility storm reserve or such other similar reserve established by law 4 or rule or pursuant to order of the commission. 5 (q) "Uniform Commercial Code" has the same meaning as б 7 that provided in s. 671.101. 8 (2) FINANCING ORDERS.--9 (a) An electric utility may petition the commission for a financing order. For each petition, the electric utility 10 shall: 11 1. Describe the storm-recovery activities that the 12 13 electric utility has undertaken or proposes to undertake and 14 describe the reasons for undertaking the activities. 2. Set forth the known storm-recovery costs and 15 estimate the costs of any storm-recovery activities that are 16 not completed, or for which the costs are not yet known, as 17 18 identified and requested by the electric utility. 19 3. Set forth the level of the storm-recovery reserve that the utility proposes to establish or replenish and has 20 determined would be appropriate to recover through 21 22 storm-recovery bonds and is seeking to so recover and such level that the utility is funding or will seek to fund through 23 24 other means, together with a description of the factors and calculations used in determining the amounts and methods of 25 26 recovery. 27 4. Indicate whether the electric utility proposes to 28 finance all or a portion of the storm-recovery costs and 29 storm-recovery reserve using storm-recovery bonds. If the electric utility proposes to finance a portion of such costs, 30 31

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| 1 | the electric utility shall identify that portion in the |
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| 2 | petition. |
| 3 | 5. Estimate the financing costs related to the |
| 4 | storm-recovery bonds. |
| 5 | 6. Estimate the storm-recovery charges necessary to |
| 6 | recover the storm-recovery costs, storm-recovery reserve, and |
| 7 | financing costs and the period for recovery of such costs. |
| 8 | 7. Estimate any cost savings or demonstrate how it |
| 9 | would avoid or significantly mitigate rate impacts to |
| 10 | customers resulting from financing storm-recovery costs with |
| 11 | storm-recovery bonds as opposed to the traditional method of |
| 12 | recovering such costs from customers and through alternative |
| 13 | financing methods available to the electric utility. |
| 14 | 8. File with the petition direct testimony supporting |
| 15 | the petition. |
| 16 | (b)1. Proceedings on a petition submitted pursuant to |
| 17 | paragraph (a) shall begin with a petition by an electric |
| 18 | utility and shall be disposed of in accordance with the |
| 19 | provisions of chapter 120 and applicable rules, except that |
| 20 | the provisions of this section, to the extent applicable, |
| 21 | shall control. |
| 22 | a. Within 7 days after the filing of a petition, the |
| 23 | commission shall publish a case schedule, which schedule shall |
| 24 | place the matter before the commission on an agenda that will |
| 25 | permit a commission decision no later than 120 days after the |
| 26 | date the petition is filed. |
| 27 | b. No later than 135 days after the date the petition |
| 28 | is filed, the commission shall issue a financing order or an |
| 29 | order rejecting the petition. A party to the commission |
| 30 | proceeding may petition the commission for reconsideration of |
| 31 | the financing order within 5 days after the date of its |

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issuance. The commission shall issue a financing order 1 2 authorizing financing of reasonable and prudent storm-recovery costs, the storm-recovery reserve amount determined 3 appropriate by the commission, and financing costs if the 4 commission finds that the issuance of the storm-recovery bonds 5 and the imposition of storm-recovery charges authorized by the б 7 order are reasonably expected to result in lower overall costs 8 or would avoid or significantly mitigate rate impacts to 9 customers as compared with alternative methods of financing or recovering storm-recovery costs and storm-recovery reserve. 10 Any determination of whether storm-recovery costs are 11 reasonable and prudent shall be made with reference to the 12 13 general public interest in, and the scope of effort required 14 to provide, the safe and expeditious restoration of electric 15 <u>service.</u> 2. In a financing order issued to an electric utility, 16 17 the commission shall: 18 a. Except as provided in sub-subparagraph f. and in 19 subparagraph 4., specify the amount of storm-recovery costs and the level of storm-recovery reserves, taking into 20 consideration, to the extent the commission deems appropriate, 21 22 any other methods used to recover these costs, and describe 23 and estimate the amount of financing costs which may be 24 recovered through storm-recovery charges; and specify the period over which such costs may be recovered. 25 b. Determine that the proposed structuring, expected 26 pricing, and financing costs of the storm-recovery bonds are 27 2.8 reasonably expected to result in lower overall costs or would 29 avoid or significantly mitigate rate impacts to customers as 30 compared with alternative methods of financing or recovering storm-recovery costs. 31

| 1 | c. Provide that, for the period specified pursuant to |
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| 2 | sub-subparagraph a., the imposition and collection of |
| 3 | storm-recovery charges authorized in the financing order shall |
| 4 | be paid by all customers receiving transmission or |
| 5 | distribution service from the electric utility or its |
| 6 | successors or assignees under commission-approved rate |
| 7 | schedules or under special contracts, even if the customer |
| 8 | elects to purchase electricity from an alternative electric |
| 9 | supplier following a fundamental change in regulation of |
| 10 | public utilities in the state. |
| 11 | d. Determine what portion, if any, of the |
| 12 | storm-recovery reserves must be held in a funded reserve and |
| 13 | any limitations on how the reserve may be held, accessed, or |
| 14 | used. |
| 15 | e. Include a formula-based mechanism for making |
| 16 | expeditious periodic adjustments in the storm-recovery charges |
| 17 | that customers are required to pay under the financing order |
| 18 | and for making any adjustments that are necessary to correct |
| 19 | for any overcollection or undercollection of the charges or to |
| 20 | otherwise ensure the timely payment of storm-recovery bonds |
| 21 | and financing costs and other required amounts and charges |
| 22 | payable in connection with the storm-recovery bonds. |
| 23 | f. Specify the storm-recovery property that is, or |
| 24 | shall be, created in favor of an electric utility or its |
| 25 | successors or assignees and that shall be used to pay or |
| 26 | secure storm-recovery bonds and financing costs. |
| 27 | g. Specify the degree of flexibility to be afforded to |
| 28 | the electric utility in establishing the terms and conditions |
| 29 | of the storm-recovery bonds, including, but not limited to, |
| 30 | repayment schedules, interest rates, and other financing |
| 31 | costs. |

| 1 | h. Provide that storm-recovery charges be allocated to |
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| 2 | the customer classes using the criteria set out in s. |
| 3 | 366.06(1), in the manner in which these costs or their |
| 4 | equivalent were allocated in the cost-of-service study |
| 5 | approved in connection with the electric utility's last rate |
| 6 | case. If the electric utility's last rate case was resolved by |
| 7 | a settlement agreement, the the cost-of-service methodology |
| 8 | filed by the electric utility in that case shall be used. |
| 9 | i. Provide that, after the final terms of an issuance |
| 10 | of storm-recovery bonds have been established and prior to the |
| 11 | issuance of storm-recovery bonds, the electric utility shall |
| 12 | determine the resulting initial storm-recovery charge in |
| 13 | accordance with the financing order and such initial |
| 14 | storm-recovery charge shall be final and effective upon the |
| 15 | issuance of such storm-recovery bonds without further |
| 16 | commission action. |
| 17 | j. Include any other conditions that the commission |
| 18 | considers appropriate and that are not otherwise inconsistent |
| 19 | with this section. |
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| 21 | In performing the responsibilities of this subparagraph and |
| 22 | subparagraph 5., the commission may engage outside consultants |
| 23 | or counsel. Any expenses associated with such services shall |
| 24 | be included as part of financing costs and included in |
| 25 | storm-recovery charges. |
| 26 | 3. A financing order issued to an electric utility may |
| 27 | provide that creation of the electric utility's storm-recovery |
| 28 | property pursuant to sub-subparagraph 2.f. is conditioned |
| 29 | upon, and shall be simultaneous with, the sale or other |
| 30 | transfer of the storm-recovery property to an assignee and the |
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| 1 | pledge of the storm-recovery property to secure storm-recovery |
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| 2 | bonds. |
| 3 | 4. If the commission issues a financing order, the |
| 4 | electric utility shall file with the commission at least |
| 5 | biannually a petition or a letter applying the formula-based |
| 6 | mechanism pursuant to sub-subparagraph 2.e. and, based on |
| 7 | estimates of consumption for each rate class and other |
| 8 | mathematical factors, requesting administrative approval to |
| 9 | make the adjustments described in sub-subparagraph 2.e. The |
| 10 | review of such a request shall be limited to determining |
| 11 | whether there is any mathematical error in the application of |
| 12 | the formula-based mechanism relating to the appropriate amount |
| 13 | of any overcollection or undercollection of storm-recovery |
| 14 | charges and the amount of an adjustment. Such adjustments |
| 15 | shall ensure the recovery of revenues sufficient to provide |
| 16 | for the payment of principal, interest, acquisition, |
| 17 | defeasance, financing costs, or redemption premium and other |
| 18 | fees, costs, and charges in respect of storm-recovery bonds |
| 19 | approved under the financing order. Within 60 days after |
| 20 | receiving an electric utility's request pursuant to this |
| 21 | paragraph, the commission shall either approve the request or |
| 22 | inform the electric utility of any mathematical errors in its |
| 23 | calculation. If the commission informs the utility of |
| 24 | mathematical errors in its calculation, the utility may |
| 25 | correct its error and refile its request. The timeframes |
| 26 | previously described in this paragraph shall apply to a |
| 27 | refiled request. |
| 28 | 5. Within 120 days after the issuance of |
| 29 | storm-recovery bonds, the electric utility shall file with the |
| 30 | commission information on the actual costs of the |
| 31 | storm-recovery-bond issuance. The commission shall review such |
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information to determine if such costs incurred in the 1 2 issuance of the bonds resulted in the lowest overall costs that were reasonably consistent with market conditions at the 3 time of the issuance and the terms of the financing order. The 4 commission may disallow any incremental issuance costs in 5 excess of the lowest overall costs by requiring the utility to б 7 make a contribution to the storm reserve in an amount equal to 8 the excess of actual issuance costs incurred, and paid for out 9 of storm recovery bond proceeds, and the lowest overall issuance costs as determined by the commission. The commission 10 may not make adjustments to the storm-recovery charges for any 11 such excess issuance costs. 12 13 Subsequent to the earlier of the transfer of 6. 14 storm-recovery property to an assignee or the issuance of storm-recovery bonds authorized thereby, a financing order is 15 irrevocable and, except as provided in subparagraph 4. and 16 17 paragraph (c), the commission may not amend, modify, or 18 terminate the financing order by any subsequent action or 19 reduce, impair, postpone, terminate, or otherwise adjust storm-recovery charges approved in the financing order. After 20 the issuance of a financing order, the electric utility 21 22 retains sole discretion reqarding whether to assign, sell, or 23 otherwise transfer storm-recovery property or to cause the 24 storm-recovery bonds to be issued, including the right to 25 defer or postpone such assignment, sale, transfer, or 26 issuance. 27 (c) At the request of an electric utility, the 28 commission may commence a proceeding and issue a subsequent 29 financing order that provides for retiring and refunding storm-recovery bonds issued pursuant to the original financing 30 order if the commission finds that the subsequent financing 31

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order satisfies all of the criteria specified in paragraph 1 2 (b). Effective on retirement of the refunded storm-recovery bonds and the issuance of new storm-recovery bonds, the 3 commission shall adjust the related storm-recovery charges 4 accordingly. 5 б (d) Within 30 days after the commission issues an 7 order pursuant to paragraph (b) or a decision denying a 8 request for reconsideration or, if the request for 9 reconsideration is granted, within 30 days after the commission issues its decision on reconsideration, an 10 adversely affected party may petition for judicial review in 11 the Florida Supreme Court. The petition for review shall be 12 13 served upon the executive director of the commission 14 personally or by service at the office of the commission. Review on appeal shall be based solely on the record before 15 the commission and briefs to the court and shall be limited to 16 determining whether the order issued pursuant to paragraph 17 18 (b), or the order on reconsideration, conforms to the 19 constitution and laws of this state and the United States and is within the authority of the commission under this section. 20 Inasmuch as delay in the determination of the appeal of a 21 22 financing order will delay the issuance of storm-recovery 23 bonds, thereby diminishing savings to customers which might be 24 achieved if such bonds were issued as contemplated by a financing order, the Supreme Court shall proceed to hear and 25 determine the action as expeditiously as practicable and give 26 the action precedence over other matters not accorded similar 27 precedence by law. 2.8 29 (e)1. A financing order remains in effect until the storm-recovery bonds issued pursuant to the order have been 30 31

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paid in full and the commission-approved financing costs of 1 2 such bonds have been recovered in full. 3 A financing order issued to an electric utility 2. shall remain in effect and unabated notwithstanding the 4 5 reorganization, bankruptcy, or other insolvency proceedings of the electric utility or its successors or assignees. б 7 (3) EXCEPTIONS TO COMMISSION JURISDICTION. --8 (a) If the commission issues a financing order to an 9 electric utility pursuant to this section, the commission may not, in exercising its powers and carrying out its duties 10 regarding any matter within its authority pursuant to this 11 chapter, consider the storm-recovery bonds issued pursuant to 12 13 the order to be the debt of the electric utility other than 14 for federal income tax purposes, consider the storm-recovery charges paid under the order to be the revenue of the electric 15 utility for any purpose, or consider the storm-recovery costs 16 or financing costs specified in the order to be the costs of 17 18 the electric utility, nor may the commission determine any 19 action taken by an electric utility which is consistent with the order to be unjust or unreasonable. 20 (b) The commission may not order or otherwise directly 21 22 or indirectly require an electric utility to use 23 storm-recovery bonds to finance any project, addition, plant, 24 facility, extension, capital improvement, equipment, or any other expenditure, unless the electric utility has filed a 25 petition under paragraph (2)(a) to finance such expenditure 26 using storm-recovery bonds. The commission may not refuse to 27 2.8 allow an electric utility to recover costs for storm-recovery 29 activities in an otherwise permissible fashion, or refuse or condition authorization or approval pursuant to s. 366.04 of 30 the issuance and sale by an electric utility of securities or 31

| 1 | the assumption by it of liabilities or obligations, solely |
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| 2 | because of the potential availability of storm-recovery |
| 3 | financing. |
| 4 | (4) ELECTRIC UTILITY DUTIES |
| 5 | (a) The electric bills of an electric utility that has |
| б | obtained a financing order and issued storm-recovery bonds |
| 7 | must explicitly reflect that a portion of the charges on such |
| 8 | bill represents storm-recovery charges approved in a financing |
| 9 | order issued to the electric utility and, if the |
| 10 | storm-recovery property has been transferred to an assignee, |
| 11 | must include a statement to the effect that the assignee is |
| 12 | the owner of the rights to storm-recovery charges and that the |
| 13 | electric utility or any other entity, if applicable, is acting |
| 14 | as a collection agent or servicer for the assignee. The tariff |
| 15 | applicable to customers must indicate the storm-recovery |
| 16 | charge and the ownership of that charge. The commission shall |
| 17 | determine whether to require electric utilities to include |
| 18 | such information or amounts owed with respect to the |
| 19 | storm-recovery property as a separate line item on individual |
| 20 | electric bills. |
| 21 | (b) The failure of an electric utility to comply with |
| 22 | this subsection shall not invalidate, impair, or affect any |
| 23 | financing order, storm-recovery property, storm-recovery |
| 24 | charge, or storm-recovery bonds but shall subject the electric |
| 25 | utility to penalties under s. 366.095. |
| 26 | (5) STORM-RECOVERY PROPERTY |
| 27 | (a)1. All storm-recovery property that is specified in |
| 28 | a financing order shall constitute an existing, present |
| 29 | property right or interest therein, notwithstanding that the |
| 30 | imposition and collection of storm-recovery charges depends on |
| 31 | the electric utility to which the order is issued performing |
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its servicing functions relating to the collection of 1 2 storm-recovery charges and on future electricity consumption. Such property shall exist whether or not the revenues or 3 proceeds arising from the property have been billed, have 4 accrued, or have been collected and notwithstanding the fact 5 that the value or amount of the property is dependent on the б 7 future provision of service to customers by the electric 8 utility or its successors or assignees. 9 2. Storm-recovery property specified in a financing order shall continue to exist until the storm-recovery bonds 10 issued pursuant to the order are paid in full and all 11 financing costs and other costs of the bonds have been 12 13 recovered in full. 14 3. All or any portion of storm-recovery property specified in a financing order issued to an electric utility 15 may be transferred, sold, conveyed, or assigned to a successor 16 or assignee, including an affiliate or affiliates of the 17 18 electric utility created for the limited purpose of acquiring, 19 owning, or administering storm-recovery property or issuing storm-recovery bonds under the financing order. All or any 20 portion of storm-recovery property may be pledged to secure 21 22 storm-recovery bonds issued pursuant to the order, amounts 23 payable to financing parties and to counterparties under any 24 ancillary agreements, and other financing costs. Each such transfer, sale, conveyance, assignment, or pledge by an 25 electric utility or affiliate of an electric utility is 26 considered to be a transaction in the ordinary course of 27 2.8 business. 29 4. If an electric utility defaults on any required payment of charges arising from storm-recovery property 30 specified in a financing order, a court, upon application by 31

| 1 | an interested party, and without limiting any other remedies |
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| 2 | available to the applying party, shall order the sequestration |
| 3 | and payment of the revenues arising from the storm-recovery |
| 4 | property to the financing parties. Any such order shall remain |
| 5 | in full force and effect notwithstanding any reorganization, |
| 6 | bankruptcy, or other insolvency proceedings with respect to |
| 7 | the electric utility or its successors or assignees. |
| 8 | 5. The interest of a transferee, purchaser, acquirer, |
| 9 | assignee, or pledgee in storm-recovery property specified in a |
| 10 | financing order issued to an electric utility, and in the |
| 11 | revenue and collections arising from that property, is not |
| 12 | subject to setoff, counterclaim, surcharge, or defense by the |
| 13 | electric utility or any other person or in connection with the |
| 14 | reorganization, bankruptcy, or other insolvency of the |
| 15 | electric utility or any other entity. |
| 16 | 6. Any successor to an electric utility, whether |
| 17 | pursuant to any reorganization, bankruptcy, or other |
| 18 | insolvency proceeding or whether pursuant to any merger or |
| 19 | acquisition, sale, or other business combination, or transfer |
| 20 | by operation of law, as a result of electric utility |
| 21 | restructuring or otherwise, shall perform and satisfy all |
| 22 | obligations of, and have the same rights under a financing |
| 23 | order as, the electric utility under the financing order in |
| 24 | the same manner and to the same extent as the electric |
| 25 | utility, including collecting and paying to the person |
| 26 | entitled to receive the revenues, collections, payments, or |
| 27 | proceeds of the storm-recovery property. |
| 28 | (b)1. Except as specified in this section, the Uniform |
| 29 | Commercial Code does not apply to storm-recovery property or |
| 30 | any right, title, or interest of a utility or assignee |
| 31 | described in subparagraph (1)(0)1., whether before or after |
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| 1 | the issuance of the financing order. In addition, such right, |
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| 2 | title, or interest pertaining to a financing order, including, |
| 3 | but not limited to, the associated storm-recovery property and |
| 4 | any revenues, collections, claims, rights to payment, |
| 5 | payments, money, or proceeds of or arising from storm-recovery |
| 6 | charges pursuant to such order, shall not be deemed proceeds |
| 7 | of any right or interest other than in the financing order and |
| 8 | the storm-recovery property arising from the order. |
| 9 | 2. The creation, attachment, granting, perfection, |
| 10 | priority, and enforcement of liens and security interests in |
| 11 | storm-recovery property to secure storm-recovery bonds is |
| 12 | governed solely by this section and not by the Uniform |
| 13 | Commercial Code. |
| 14 | 3. A valid, enforceable, and attached lien and |
| 15 | security interest in storm-recovery property may be created |
| 16 | only upon the later of: |
| 17 | a. The issuance of a financing order; |
| 18 | b. The execution and delivery of a security agreement |
| 19 | with a financing party in connection with the issuance of |
| 20 | storm-recovery bonds; or |
| 21 | c. The receipt of value for the storm-recovery bonds. |
| 22 | |
| 23 | <u>A valid, enforceable, and attached security interest shall be</u> |
| 24 | perfected against third parties as of the date of filing of a |
| 25 | financing statement in the Florida Secured Transaction |
| 26 | <u>Registry, as such registry is defined in Article 9 of the</u> |
| 27 | Uniform Commercial Code, in accordance with subparagraph 4., |
| 28 | and shall thereafter be a continuously perfected lien; and |
| 29 | such security interest in the storm-recovery property and all |
| 30 | proceeds of such storm-recovery property, whether or not |
| 31 | billed, accrued, or collected, and whether or not deposited |

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into a deposit account and however evidenced, shall have 1 2 priority in accordance with subparagraph 8. and take precedence over any subsequent judicial or other lien 3 creditor. No continuation statement need be filed to maintain 4 such perfection. 5 6 4. Financing statements required to be filed pursuant 7 to this section shall be filed, maintained, and indexed in the 8 same manner and in the same system of records maintained for 9 the filing of financing statements in the Florida Secured Transaction Registry under Article 9 of the Uniform Commercial 10 Code. The filing of such a financing statement shall be the 11 only method of perfecting a lien or security interest on 12 13 storm-recovery property. 14 5. The priority of a lien and security interest perfected under this paragraph is not impaired by any later 15 modification of the financing order or storm-recovery property 16 or by the commingling of funds arising from storm-recovery 17 18 property with other funds, and any other security interest 19 that may apply to those funds shall be terminated as to all funds transferred to a segregated account for the benefit of 20 an assignee or a financing party or to an assignee or 21 22 financing party directly. 23 б. If a default or termination occurs under the terms 24 of the storm-recovery bonds, the financing parties or their representatives may foreclose on or otherwise enforce their 25 lien and security interest in any storm-recovery property as 26 if they were a secured party under Article 9 of the Uniform 27 2.8 Commercial Code; and a court may order that amounts arising 29 from storm-recovery property be transferred to a separate account for the financing parties' benefit, to which their 30 lien and security interest shall apply. On application by or 31

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on behalf of the financing parties to a circuit court of this 1 2 state, such court shall order the sequestration and payment to the financing parties of revenues arising from the 3 4 storm-recovery property. 5 7. The interest of a pledgee of an interest or any rights in any storm-recovery property is not perfected until б 7 filing as provided in subparagraph 4. 8 8. The priority of the conflicting interests of 9 pledgees in the same interest or rights in any storm-recovery property is determined as follows: 10 a. Conflicting perfected interests or rights of 11 pledgees rank according to priority in time of perfection. 12 13 Priority dates from the time a filing covering the interest or 14 right is made in accordance with this paragraph. b. A perfected interest or right of a pledgee has 15 priority over a conflicting unperfected interest or right of a 16 17 pledgee. 18 c. A perfected interest or right of a pledgee has 19 priority over a person who becomes a lien creditor after the perfection of such pledgee's interest or right. 20 (c) The sale, assignment, or transfer of 21 22 storm-recovery property is governed by this paragraph. All of 23 the following apply to a sale, assignment, or transfer under 24 this paragraph: 1. The sale, conveyance, assignment, or other transfer 25 of storm-recovery property by an electric utility to an 26 27 assignee that the parties have in the governing documentation 2.8 expressly stated to be a sale or other absolute transfer is an 29 absolute transfer and true sale of, and not a pledge of or secured transaction relating to, the transferor's right, 30 title, and interest in, to, and under the storm-recovery 31

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property, other than for federal and state income and 1 2 franchise tax purposes. After such a transaction, the storm-recovery property is not subject to any claims of the 3 transferor or the transferor's creditors, other than creditors 4 holding a prior security interest in the storm-recovery 5 property perfected under paragraph (b). б 7 2. The characterization of the sale, conveyance, 8 assignment, or other transfer as a true sale or other absolute 9 transfer under subparagraph 1. and the corresponding characterization of the transferee's property interest is not 10 affected by: 11 a. Commingling of amounts arising with respect to the 12 13 storm-recovery property with other amounts. 14 b. The retention by the transferor of a partial or residual interest, including an equity interest, in the 15 storm-recovery property, whether direct or indirect, or 16 whether subordinate or otherwise. 17 18 c. Any recourse that the transferee may have against 19 the transferor other than any such recourse created, contingent upon, or otherwise occurring or resulting from one 20 or more of the transferor's customers' inability to timely pay 21 22 all or a portion of the storm-recovery charge. d. Any indemnifications, obligations, or repurchase 23 24 rights made or provided by the transferor, other than indemnity or repurchase rights based solely upon a 25 transferor's customers' inability to timely pay all or a 26 portion of the storm-recovery charge. 27 28 e. The responsibility of the transferor to collect 29 storm-recovery charges. 30 31

| 1 | f. The treatment of the sale, conveyance, assignment, |
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| 2 | or other transfer for tax, financial reporting, or other |
| 3 | purposes. |
| 4 | g. Granting or providing to holders of the |
| 5 | storm-recovery bonds a preferred right to the storm-recovery |
| 6 | property or credit enhancement by the electric utility or its |
| 7 | affiliates with respect to the storm-recovery bonds. |
| 8 | 3. Any right that an electric utility has in the |
| 9 | storm-recovery property prior to its pledge, sale, or transfer |
| 10 | or any other right created under this section or created in |
| 11 | the financing order and assignable under this section or |
| 12 | assignable pursuant to a financing order shall be property in |
| 13 | the form of a contract right. Transfer of an interest in |
| 14 | storm-recovery property to an assignee is enforceable only |
| 15 | upon the later of the issuance of a financing order, the |
| 16 | execution and delivery of transfer documents to the assignee |
| 17 | in connection with the issuance of storm-recovery bonds, and |
| 18 | the receipt of value. An enforceable transfer of an interest |
| 19 | in storm-recovery property to an assignee shall be perfected |
| 20 | against all third parties, including subsequent judicial or |
| 21 | other lien creditors, when a notice of that transfer has been |
| 22 | given by the filing of a financing statement in accordance |
| 23 | with subparagraph 4. The transfer shall be perfected against |
| 24 | third parties as of the date of filing. |
| 25 | 4. Financing statements required to be filed under |
| 26 | this section shall be maintained and indexed in the same |
| 27 | manner and in the same system of records maintained for the |
| 28 | filing of financing statements in the Florida Secured |
| 29 | Transaction Registry under Article 9 of the Uniform Commercial |
| 30 | <u>Code. The filing of such a financing statement shall be the</u> |
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only method of perfecting a transfer of storm-recovery 1 2 property. 3 The priority of a transfer perfected under this 5. 4 section is not impaired by any later modification of the 5 financing order or storm-recovery property or by the commingling of funds arising from storm-recovery property with б 7 other funds, and any other security interest that may apply to 8 those funds shall be terminated when they are transferred to a 9 segregated account for the assignee or a financing party. If storm-recovery property has been transferred to an assignee or 10 financing party, any proceeds of that property shall be held 11 in trust for the assignee or financing party. 12 13 6. The priority of the conflicting interests of 14 assignees in the same interest or rights in any storm-recovery property is determined as follows: 15 a. Conflicting perfected interests or rights of 16 assignees rank according to priority in time of perfection. 17 18 Priority dates from the time a filing covering the transfer is 19 made in accordance with subparagraph 4. b. A perfected interest or right of an assignee has 20 priority over a conflicting unperfected interest or right of 21 22 an assignee. 23 c. A perfected interest or right of an assignee has 24 priority over a person who becomes a lien creditor after the perfection of such assignee's interest or right. 25 (6) DESCRIPTION OR INDICATION OF PROPERTY. -- The 26 27 description of storm-recovery property being transferred to an 28 assignee in any sale agreement, purchase agreement, or other 29 transfer agreement, granted or pledged to a pledgee in any security agreement, pledge agreement, or other security 30 document, or indicated in any financing statement is only 31

| 1 | sufficient if such description or indication describes the |
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| 2 | financing order that created the storm-recovery property and |
| 3 | states that such agreement or financing statement covers all |
| 4 | or part of such property described in such financing order. |
| 5 | This subsection applies to all purported transfers of, and all |
| б | purported grants or liens or security interests in, |
| 7 | storm-recovery property, regardless of whether the related |
| 8 | sale agreement, purchase agreement, other transfer agreement, |
| 9 | security agreement, pledge agreement, or other security |
| 10 | document was entered into, or any financing statement was |
| 11 | filed, before or after the effective date of this section. |
| 12 | (7) FINANCING STATEMENTS All financing statements |
| 13 | referenced in this section shall be subject to Part 5 of |
| 14 | Article 9 of the Uniform Commercial Code except that the |
| 15 | requirement as to continuation statements shall not apply. |
| 16 | (8) CHOICE OF LAWThe law governing the validity, |
| 17 | enforceability, attachment, perfection, priority, and exercise |
| 18 | of remedies with respect to the transfer of an interest or |
| 19 | right or the pledge or creation of a security interest in any |
| 20 | storm-recovery property shall be the laws of this state, and |
| 21 | exclusively, the laws of this section. |
| 22 | (9) STORM-RECOVERY BONDS NOT PUBLIC DEBTThe state |
| 23 | or its political subdivisions are not liable on any |
| 24 | storm-recovery bonds, and the bonds are not a debt or a |
| 25 | general obligation of the state or any of its political |
| 26 | subdivisions, agencies, or instrumentalities. An issue of |
| 27 | storm-recovery bonds does not, directly or indirectly or |
| 28 | contingently, obligate the state or any agency, political |
| 29 | subdivision, or instrumentality of the state to levy any tax |
| 30 | or make any appropriation for payment of the bonds, other than |
| 31 | in their capacity as consumers of electricity. This subsection |

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shall in no way preclude bond guarantees or enhancements 1 2 pursuant to this section. All bonds must contain on the face thereof a statement to the following effect: "Neither the full 3 faith and credit nor the taxing power of the State of Florida 4 is pledged to the payment of the principal of, or interest on, 5 this bond." б 7 (10) STORM-RECOVERY BONDS AS LEGAL INVESTMENTS WITH 8 RESPECT TO INVESTORS THAT REQUIRE STATUTORY AUTHORITY 9 REGARDING LEGAL INVESTMENT. -- The following entities may legally invest any sinking funds, moneys, or other funds 10 belonging to them or under their control in storm-recovery 11 bonds: 12 13 (a) The state, the investment board, municipal 14 corporations, political subdivisions, public bodies, and public officers except for members of the commission. 15 (b) Banks and bankers, savings and loan associations, 16 credit unions, trust companies, savings banks and 17 18 institutions, investment companies, insurance companies, 19 insurance associations, and other persons carrying on a banking or insurance business. 20 (c) Personal representatives, guardians, trustees, and 21 22 other fiduciaries. 23 (d) All other persons whatsoever who are now or may 24 hereafter be authorized to invest in bonds or other obligations of a similar nature. 25 (11) STATE PLEDGE.--26 27 (a) For purposes of this subsection, the term 28 "bondholder" means a person who holds a storm-recovery bond. 29 (b) The state pledges to and agrees with bondholders, the owners of the storm-recovery property, and other financing 30 31 parties that the state will not:

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| 1 | 1. Alter the provisions of this section which make the |
| 2 | storm-recovery charges imposed by a financing order |
| 3 | irrevocable, binding, and nonbypassable charges; |
| 4 | 2. Take or permit any action that impairs or would |
| 5 | impair the value of storm-recovery property; or |
| б | 3. Except as allowed under this section, reduce, |
| 7 | alter, or impair storm-recovery charges that are to be |
| 8 | imposed, collected, and remitted for the benefit of the |
| 9 | bondholders and other financing parties until any and all |
| 10 | principal, interest, premium, financing costs and other fees, |
| 11 | expenses, or charges incurred, and any contracts to be |
| 12 | performed, in connection with the related storm-recovery bonds |
| 13 | have been paid and performed in full. |
| 14 | |
| 15 | Nothing in this paragraph shall preclude limitation or |
| 16 | alteration if full compensation is made by law for the full |
| 17 | protection of the storm-recovery charges collected pursuant to |
| 18 | a financing order and of the holders of storm-recovery bonds |
| 19 | and any assignee or financing party entering into a contract |
| 20 | with the electric utility. |
| 21 | (c) Any person or entity that issues storm-recovery |
| 22 | bonds may include the pledge specified in paragraph (b) in the |
| 23 | bonds and related documentation. |
| 24 | (12) NOT AN ELECTRIC UTILITY An assignee or |
| 25 | financing party shall not be considered an electric utility or |
| 26 | person providing electric service by virtue of engaging in the |
| 27 | transactions described in this section. |
| 28 | (13) CONFLICTS In the event of conflict between this |
| 29 | section and any other law regarding the attachment, |
| 30 | assignment, or perfection, or the effect of perfection, or |
| 31 | priority of, assignment or transfer of, or security interest |
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| 1 | in storm-recovery property, this section shall govern to the |
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| 2 | extent of the conflict. |
| 3 | (14) EFFECT OF INVALIDITY ON ACTIONSEffective on |
| 4 | the date that storm-recovery bonds are first issued under this |
| 5 | section, if any provision of this section is held to be |
| 6 | invalid or is invalidated, superseded, replaced, repealed, or |
| 7 | expires for any reason, that occurrence shall not affect the |
| 8 | validity of any action allowed under this section which is |
| 9 | taken by an electric utility, an assignee, a financing party, |
| 10 | a collection agent, or a party to an ancillary agreement; and |
| 11 | any such action shall remain in full force and effect with |
| 12 | respect to all storm-recovery bonds issued or authorized in a |
| 13 | financing order to be issued under this section prior to the |
| 14 | date that such provision is held to be invalid or is |
| 15 | invalidated, superseded, replaced, or repealed, or that |
| 16 | expires for any reason. |
| 17 | (15) PENALTIESA violation of this section or of a |
| 18 | financing order issued under this section subjects the utility |
| 19 | that obtained the order to penalties under s. 366.095 and to |
| 20 | any other penalties or remedies that the commission determines |
| 21 | are necessary to achieve the intent of this section and the |
| 22 | intent and terms of the financing order and to prevent any |
| 23 | increase in financial impact to the utility's ratepayers above |
| 24 | that set forth in the financing order. If the commission |
| 25 | orders a penalty or a remedy for a violation, the monetary |
| 26 | penalty or remedy and the costs of defending against the |
| 27 | proposed penalty or remedy may not be recovered from the |
| 28 | ratepayers. The commission may not make adjustments to |
| 29 | storm-recovery charges for any such penalties or remedies. |
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CS for CS for CS for SB 1366

1 Section 2. Paragraphs (m) and (n) of subsection (4) of 2 section 679.1091, Florida Statutes, are amended, and paragraph 3 (o) is added to that subsection, to read: 4 679.1091 Scope.--5 (4) This chapter does not apply to: б (m) An assignment of a deposit account, other than a 7 nonnegotiable certificate of deposit, in a consumer 8 transaction, but ss. 679.3151 and 679.322 apply with respect to proceeds and priorities in proceeds; or 9 (n) Any transfer by a government or governmental unit: 10 11 or 12 (o) A transfer or pledge of, or creation of a security interest in, any interest or right or portion of any interest 13 14 or right in any storm-recovery property as defined in s. 366.8260. 15 Section 3. This act shall take effect upon becoming a 16 17 law. 18 19 20 21 22 23 24 25 26 27 28 29 30 31