Florida Senate - 2005

CS for CS for SB 1478

By the Committees on Governmental Oversight and Productivity; Banking and Insurance; and Senator Garcia

585-2316-05

1	A bill to be entitled
2	An act relating to public records and public
3	meetings; creating s. 627.06292, F.S.; creating
4	an exemption from public-records requirements
5	for reports of hurricane loss data and
б	associated exposure data that are specific to a
7	particular insurance company; providing a
8	definition; providing for review and repeal
9	under the Open Government Sunset Review Act;
10	providing a statement of public necessity;
11	amending s. 627.0628, F.S.; creating an
12	exemption from public-records requirements for
13	trade secrets used in designing and
14	constructing hurricane loss models; creating an
15	exemption from public-meetings requirements for
16	that portion of a meeting of the Florida
17	Commission on Hurricane Loss Projection
18	Methodology or of a rate proceeding wherein
19	confidential and exempt trade secrets are
20	discussed; providing for review and repeal
21	under the Open Government Sunset Review Act;
22	providing a statement of public necessity;
23	providing a contingent effective date.
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25	Be It Enacted by the Legislature of the State of Florida:
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27	Section 1. Section 627.06292, Florida Statutes, is
28	created to read:
29	627.06292 Reports of hurricane loss data and
30	associated exposure data; public-records exemption
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1	(1) Reports of hurricane loss data and associated
2	exposure data that are specific to a particular insurance
3	company, as reported by an insurer or a licensed rating
4	organization to the office or to a type I center at a state
5	university pursuant to s. 627.06281, are exempt from s.
б	119.07(1) and s. 24(a), Art. I of the State Constitution.
7	(2) For the purposes of this section, the term "loss
8	data and associated exposure data" means the type, age, wind
9	mitigation features, and location of each property insured;
10	the amount and type of coverage written on each of those
11	properties; the amount, date, and type of damage paid for by
12	the insurer on each property; and the amount of any reserves
13	held by an insurer for future payments or expenses on damages
14	associated with the date of occurrence of a hurricane.
15	(3) This section is subject to the Open Government
16	Sunset Review Act of 1995 in accordance with s. 119.15, and
17	shall stand repealed on October 2, 2010, unless reviewed and
18	saved from repeal through reenactment by the Legislature.
19	Section 2. <u>The Legislature finds that it is a public</u>
20	necessity that reports of hurricane loss data and associated
21	exposure data that are specific to a particular insurance
22	company be made exempt from public-records requirements. The
23	Legislature finds that revealing such information could
24	substantially harm insurers in the insurance market and give
25	<u>competitor insurers an unfair economic advantage. Hurricane</u>
26	loss data and associated exposure data of an insurer include
27	the type and location of properties insured by an insurer, the
28	amount of damage incurred by an insured, the amount a property
29	is insured for, and the reserves an insurer has for future
30	losses. This information is of value to an insurer and would
31	provide a competitive advantage if disclosed to another

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1 insurer. Information concerning the hurricane losses that are 2 paid by an insurer for specific types and locations of homes is proprietary in nature. Such information could be used by a 3 4 competitor to solicit business by offering lower prices based on the information gathered. As such, the Legislature finds 5 б that the exemption for reports of hurricane loss data and 7 associated exposure data is a public necessity. Section 3. Section 627.0628, Florida Statutes, is 8 amended to read: 9 627.0628 Florida Commission on Hurricane Loss 10 Projection Methodology; public records exemption; public 11 12 meetings exemption .--(1) LEGISLATIVE FINDINGS AND INTENT.--13 (a) Reliable projections of hurricane losses are 14 necessary in order to assure that rates for residential 15 property insurance meet the statutory requirement that rates 16 17 be neither excessive nor inadequate. The ability to 18 accurately project hurricane losses has been enhanced greatly in recent years through the use of computer modeling. It is 19 the public policy of this state to encourage the use of the 20 21 most sophisticated actuarial methods to assure that consumers 2.2 are charged lawful rates for residential property insurance 23 coverage. (b) The Legislature recognizes the need for expert 2.4 evaluation of computer models and other recently developed or 25 improved actuarial methodologies for projecting hurricane 26 27 losses, in order to resolve conflicts among actuarial 2.8 professionals, and in order to provide both immediate and 29 continuing improvement in the sophistication of actuarial 30 methods used to set rates charged to consumers. 31

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1 (c) It is the intent of the Legislature to create the 2 Florida Commission on Hurricane Loss Projection Methodology as a panel of experts to provide the most actuarially 3 sophisticated guidelines and standards for projection of 4 hurricane losses possible, given the current state of 5 6 actuarial science. It is the further intent of the Legislature 7 that such standards and guidelines must be used by the State 8 Board of Administration in developing reimbursement premium rates for the Florida Hurricane Catastrophe Fund, and may be 9 used by insurers in rate filings under s. 627.062 unless the 10 way in which such standards and guidelines were applied by the 11 12 insurer was erroneous, as shown by a preponderance of the 13 evidence. It is the intent of the Legislature that such 14 (d) standards and guidelines be employed as soon as possible, and 15 that they be subject to continuing review thereafter. 16 17 (2) COMMISSION CREATED. --(a) There is created the Florida Commission on 18 Hurricane Loss Projection Methodology, which is assigned to 19 20 the State Board of Administration. For the purposes of this 21 section, the term "commission" means the Florida Commission on 22 Hurricane Loss Projection Methodology. The commission shall be 23 administratively housed within the State Board of Administration, but it shall independently exercise the powers 2.4 and duties specified in this section. 25 (b) The commission shall consist of the following 11 26 27 members: 2.8 1. The insurance consumer advocate. 29 2. The senior employee of the State Board of Administration responsible for operations of the Florida 30 Hurricane Catastrophe Fund. 31

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1 3. The Executive Director of the Citizens Property 2 Insurance Corporation. 3 4. The Director of the Division of Emergency Management of the Department of Community Affairs. 4 5 5. The actuary member of the Florida Hurricane б Catastrophe Fund Advisory Council. 7 6. An employee of the office who is an actuary 8 responsible for property insurance rate filings and who is appointed by the director of the office. 9 10 7. Five members appointed by the Chief Financial Officer, as follows: 11 12 a. An actuary who is employed full time by a property 13 and casualty insurer which was responsible for at least 1 percent of the aggregate statewide direct written premium for 14 homeowner's insurance in the calendar year preceding the 15 member's appointment to the commission. 16 17 b. An expert in insurance finance who is a full-time member of the faculty of the State University System and who 18 has a background in actuarial science. 19 c. An expert in statistics who is a full-time member 20 21 of the faculty of the State University System and who has a 22 background in insurance. 23 d. An expert in computer system design who is a full-time member of the faculty of the State University 2.4 25 System. e. An expert in meteorology who is a full-time member 26 27 of the faculty of the State University System and who 2.8 specializes in hurricanes. (c) Members designated under subparagraphs (b)1.-5. 29 30 shall serve on the commission as long as they maintain the respective offices designated in subparagraphs (b)1.-5. The 31 5

1 member appointed by the director of the office under 2 subparagraph (b)6. shall serve on the commission until the end 3 of the term of office of the director who appointed him or her, unless removed earlier by the director for cause. Members 4 appointed by the Chief Financial Officer under subparagraph 5 6 (b)7. shall serve on the commission until the end of the term 7 of office of the Chief Financial Officer who appointed them, 8 unless earlier removed by the Chief Financial Officer for cause. Vacancies on the commission shall be filled in the 9 same manner as the original appointment. 10 (d) The State Board of Administration shall annually 11 12 appoint one of the members of the commission to serve as 13 chair. (e) Members of the commission shall serve without 14 compensation, but shall be reimbursed for per diem and travel 15 16 expenses pursuant to s. 112.061. 17 (f) The State Board of Administration shall, as a cost of administration of the Florida Hurricane Catastrophe Fund, 18 provide for travel, expenses, and staff support for the 19 commission. 20 21 (g) There shall be no liability on the part of, and no 22 cause of action of any nature shall arise against, any member 23 of the commission, any member of the State Board of Administration, or any employee of the State Board of 2.4 Administration for any action taken in the performance of 25 their duties under this section. In addition, the commission 26 27 may, in writing, waive any potential cause of action for 2.8 negligence of a consultant, contractor, or contract employee 29 engaged to assist the commission. (3) ADOPTION AND EFFECT OF STANDARDS AND GUIDELINES.--30 31

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1	(a) The commission shall consider any actuarial
2	methods, principles, standards, models, or output ranges that
3	have the potential for improving the accuracy of or
4	reliability of the hurricane loss projections used in
5	residential property insurance rate filings. The commission
6	shall, from time to time, adopt findings as to the accuracy or
7	reliability of particular methods, principles, standards,
8	models, or output ranges.
9	(b) In establishing reimbursement premiums for the
10	Florida Hurricane Catastrophe Fund, the State Board of
11	Administration must, to the extent feasible, employ actuarial
12	methods, principles, standards, models, or output ranges found
13	by the commission to be accurate or reliable.
14	(c) With respect to a rate filing under s. 627.062, an
15	insurer may employ actuarial methods, principles, standards,
16	models, or output ranges found by the commission to be
17	accurate or reliable to determine hurricane loss factors for
18	use in a rate filing under s. 627.062, which findings and
19	factors are admissible and relevant in consideration of a rate
20	filing by the office or in any arbitration or administrative
21	or judicial review.
22	(d) The commission shall adopt revisions to previously
23	adopted actuarial methods, principles, standards, models, or
24	output ranges at least annually.
25	(e)1. A trade secret, as defined in s. 812.081, that
26	is used in designing and constructing a hurricane loss model
27	and that is provided pursuant to this section, by a private
28	company, to the commission, office, or consumer advocate
29	appointed pursuant to s. 627.0613, is confidential and exempt
30	from s. 119.07(1) and s. 24(a), Art. I of the State
31	Constitution.

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1	2. That portion of a meeting of the commission or of a
2	rate proceeding on an insurer's rate filing at which a trade
3	secret made confidential and exempt by this paragraph is
4	discussed is exempt from s. 286.011 and s. 24(b), Art. I of
5	the State Constitution.
6	3. This paragraph is subject to the Open Government
7	Sunset Review Act of 1995 in accordance with s. 119.15, and
8	shall stand repealed on October 2, 2010, unless reviewed and
9	saved from repeal through reenactment by the Legislature.
10	Section 4. <u>The Legislature finds that it is a public</u>
11	necessity that a trade secret, as defined in section 812.081,
12	Florida Statutes, which is used in designing and constructing
13	a hurricane loss model and which is provided pursuant to law,
14	by a private company, to the Florida Commission on Hurricane
15	Loss Projection Methodology, the Office of Insurance
16	Regulation, or an appointed consumer advocate be made
17	confidential and exempt from public-records requirements and
18	be made exempt from public meetings requirements. Disclosing
19	trade secrets would negatively impact the business interests
20	of a private company that has invested substantial economic
21	resources in developing the model, and competitor companies
22	would gain an unfair competitive advantage if provided access
23	to such information. Reliable projections of hurricane losses
24	are necessary in order to ensure that rates for residential
25	property insurance meet the statutory requirement that rates
26	be neither excessive nor inadequate. This goal is served by
27	enabling the Florida Commission on Hurricane Loss Projection
28	<u>Methodology, the Office of Insurance Regulation, and the</u>
29	consumer advocate appointed pursuant to section 627.0613,
30	Florida Statutes, to have access to all aspects of hurricane
31	loss models, and encouraging private companies to submit such

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models to the commission, office, and consumer advocate for 1 2 review without concern that trade secrets will be disclosed. In addition, the Legislature finds that it is a public 3 4 necessity to protect trade secrets discussed during meetings 5 or rate proceedings, because release of such information via a б public meeting or proceeding would defeat the purpose of the 7 public-records exemption and would allow competitors and other persons to attend those meetings and discover the protected 8 9 trade secrets. 10 Section 5. This act shall take effect on the same date that CS for CS for SB 1488 or substantially similar 11 12 legislation takes effect, if such legislation is adopted in 13 the same legislative session or an extension thereof and becomes law. 14 15 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN 16 COMMITTEE SUBSTITUTE FOR 17 CS/SB 1478 18 Provides a definition for "loss data and associated exposure 19 data." 20 Removes references to two stated exceptions to the exemption 21 because they were unnecessary. 22 23 2.4 25 26 27 28 29 30