

By Senator Garcia

40-1268B-05

1                                   A bill to be entitled

2           An act relating to joint underwriters and

3           reinsurers; amending s. 627.311, F.S.;

4           providing requirements for the joint

5           underwriting plan of insurers that operates as

6           a nonprofit entity; requiring that the plan

7           maintain its headquarters in Tallahassee;

8           increasing the membership of the board of

9           governors that oversees operation of the joint

10          underwriting plan; authorizing the Financial

11          Services Commission to remove a board member

12          for cause; authorizing the board to select

13          service providers competitively; requiring that

14          the board provide notice of intent to solicit

15          bids; requiring that the board provide for an

16          annual review of the administrative costs of

17          the plan and determine alternatives for

18          procuring goods and services efficiently;

19          requiring that the Office of Insurance

20          Regulation review filings of the joint

21          underwriting plan of workers' compensation

22          insurers; requiring that the office annually

23          approve rates; deleting certain provisions

24          limiting the disapproval of rates by the

25          office; requiring that excess funds received by

26          the plan be returned to the state; providing an

27          effective date.

28

29 Be It Enacted by the Legislature of the State of Florida:

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1 Section 1. Subsections (5), (6), and (7) of section  
2 627.311, Florida Statutes, are amended to read:

3 627.311 Joint underwriters and joint reinsurers;  
4 public records and public meetings exemptions.--

5 (5)(a) The office shall, after consultation with  
6 insurers, approve a joint underwriting plan of insurers that  
7 ~~which shall~~ operate as a nonprofit entity. For the purposes of  
8 this subsection, the term "insurer" includes group  
9 self-insurance funds authorized by s. 624.4621, commercial  
10 self-insurance funds authorized by s. 624.462, assessable  
11 mutual insurers authorized under s. 628.6011, and insurers  
12 licensed to write workers' compensation and employer's  
13 liability insurance in this state. The purpose of the plan is  
14 to provide workers' compensation and employer's liability  
15 insurance to applicants who are required by law to maintain  
16 workers' compensation and employer's liability insurance and  
17 who are in good faith entitled to but who are unable to  
18 procure such insurance through the voluntary market. Except as  
19 provided herein, the plan must have actuarially sound rates  
20 that ensure that the plan is self-supporting. The plan shall  
21 establish and maintain its headquarters in Tallahassee.

22 (b) The operation of the plan is subject to the  
23 supervision of an 11-member ~~a 9-member~~ board of governors. The  
24 board of governors shall be comprised of:

25 1. Five ~~Three~~ members appointed by the Financial  
26 Services Commission. Each member appointed by the commission  
27 shall serve at the pleasure of the commission;

28 2. Two of the 20 domestic insurers, as defined in s.  
29 624.06(1), having the largest voluntary direct premiums  
30 written in this state for workers' compensation and employer's  
31

1 liability insurance, which shall be elected by those 20  
2 domestic insurers;

3           3. Two of the 20 foreign insurers as defined in s.  
4 624.06(2) having the largest voluntary direct premiums written  
5 in this state for workers' compensation and employer's  
6 liability insurance, which shall be elected by those 20  
7 foreign insurers;

8           4. One person appointed by the largest property and  
9 casualty insurance agents' association in this state; and

10           5. The consumer advocate appointed under s. 627.0613  
11 or the consumer advocate's designee.

12

13 Each board member shall serve a 4-year term and may serve  
14 consecutive terms. A vacancy on the board shall be filled in  
15 the same manner as the original appointment for the unexpired  
16 portion of the term. The Financial Services Commission shall  
17 designate a member of the board to serve as chair. The  
18 Financial Services Commission may remove any member for cause.

19 No board member shall be an insurer which provides services to  
20 the plan or which has an affiliate which provides services to  
21 the plan or which is serviced by a service company or  
22 third-party administrator which provides services to the plan  
23 or which has an affiliate which provides services to the plan.  
24 The meeting minutes, audits, and procedures of the board of  
25 governors are subject to chapters ~~chapter~~ 119 and 286, unless  
26 otherwise provided.

27           (c) The operation of the plan shall be governed by a  
28 plan of operation that is prepared at the direction of the  
29 board of governors. The plan of operation may be changed at  
30 any time by the board of governors or upon request of the  
31 office. The plan of operation and all changes thereto are

1 subject to the approval of the office. The plan of operation  
2 shall:

3 1. Authorize the board to engage in the activities  
4 necessary to implement this subsection, including, but not  
5 limited to, borrowing money.

6 2. Develop criteria for eligibility for coverage by  
7 the plan, including, but not limited to, documented rejection  
8 by at least two insurers which reasonably assures that  
9 insureds covered under the plan are unable to acquire coverage  
10 in the voluntary market.

11 3. Require notice from the agent to the insured at the  
12 time of the application for coverage that the application is  
13 for coverage with the plan and that coverage may be available  
14 through an insurer, group self-insurers' fund, commercial  
15 self-insurance fund, or assessable mutual insurer through  
16 another agent at a lower cost.

17 4. Establish programs to encourage insurers to provide  
18 coverage to applicants of the plan in the voluntary market and  
19 to insureds of the plan, including, but not limited to:

20 a. Establishing procedures for an insurer to use in  
21 notifying the plan of the insurer's desire to provide coverage  
22 to applicants to the plan or existing insureds of the plan and  
23 in describing the types of risks in which the insurer is  
24 interested. The description of the desired risks must be on a  
25 form developed by the plan.

26 b. Developing forms and procedures that provide an  
27 insurer with the information necessary to determine whether  
28 the insurer wants to write particular applicants to the plan  
29 or insureds of the plan.

30 c. Developing procedures for notice to the plan and  
31 the applicant to the plan or insured of the plan that an

1 insurer will insure the applicant or the insured of the plan,  
2 and notice of the cost of the coverage offered; and developing  
3 procedures for the selection of an insuring entity by the  
4 applicant or insured of the plan.

5         d. Provide for a market-assistance plan to assist in  
6 the placement of employers. All applications for coverage in  
7 the plan received 45 days before the effective date for  
8 coverage shall be processed through the market-assistance  
9 plan. A market-assistance plan specifically designed to serve  
10 the needs of small, good policyholders as defined by the board  
11 must be finalized by January 1, 1994.

12         5. Provide for policy and claims services to the  
13 insureds of the plan of the nature and quality provided for  
14 insureds in the voluntary market.

15         6. Provide for the review of applications for coverage  
16 with the plan for reasonableness and accuracy, using any  
17 available historic information regarding the insured.

18         7. Provide for procedures for auditing insureds of the  
19 plan which are based on reasonable business judgment and are  
20 designed to maximize the likelihood that the plan will collect  
21 the appropriate premiums.

22         8. Authorize the plan to terminate the coverage of and  
23 refuse future coverage for any insured that submits a  
24 fraudulent application to the plan or provides fraudulent or  
25 grossly erroneous records to the plan or to any service  
26 provider of the plan in conjunction with the activities of the  
27 plan.

28         9. Establish service standards for agents who submit  
29 business to the plan.

30         10. Establish criteria and procedures to prohibit any  
31 agent who does not adhere to the established service standards

1 from placing business with the plan or receiving, directly or  
2 indirectly, any commissions for business placed with the plan.

3 11. Provide for the establishment of reasonable safety  
4 programs for all insureds in the plan. All insureds of the  
5 plan must participate in the safety program.

6 12. Authorize the plan to terminate the coverage of  
7 and refuse future coverage to any insured who fails to pay  
8 premiums or surcharges when due; who, at the time of  
9 application, is delinquent in payments of workers'  
10 compensation or employer's liability insurance premiums or  
11 surcharges owed to an insurer, group self-insurers' fund,  
12 commercial self-insurance fund, or assessable mutual insurer  
13 licensed to write such coverage in this state; or who refuses  
14 to substantially comply with any safety programs recommended  
15 by the plan.

16 13. Authorize the board of governors to provide the  
17 services required by the plan in the most cost-effective and  
18 efficient manner through staff employed by the plan, through  
19 reasonably compensated service providers who contract with the  
20 plan to provide services as specified by the board of  
21 governors, or through a combination of employees and service  
22 providers.

23 14. Provide for service standards for service  
24 providers, methods of determining adherence to those service  
25 standards, incentives and disincentives for service, and  
26 procedures for terminating contracts for service providers  
27 that fail to adhere to service standards.

28 15. Provide procedures for the competitive selection  
29 of ~~selecting~~ service providers and standards for qualification  
30 as a service provider that reasonably assure that any service  
31 provider selected will continue to operate as an ongoing

1 concern and is capable of providing the specified services in  
2 the manner required. If the board of governors undertakes to  
3 procure services from a servicing carrier required by the  
4 plan, the board of governors shall provide reasonable notice  
5 to potential service providers of its intent to solicit bids  
6 for the procurement of such services by publishing a notice in  
7 the Florida Administrative Weekly and at least one newspaper  
8 of general circulation in this state, or in at least two  
9 business trade journals.

10           16. Provide for reasonable accounting and  
11 data-reporting practices.

12           17. Provide for annual review of costs associated with  
13 the general administration of the plan and the administration  
14 and servicing of the policies issued by the plan to determine  
15 alternatives by which costs can be reduced and goods and  
16 services can be procured and provided in the most  
17 cost-effective and efficient manner.

18           18. Authorize the acquisition of such excess insurance  
19 or reinsurance as is consistent with the purposes of the plan.

20           19. Provide for an annual report to the office on a  
21 date specified by the office and containing such information  
22 as the office reasonably requires.

23           20. Establish multiple rating plans for various  
24 classifications of risk which reflect risk of loss, hazard  
25 grade, actual losses, size of premium, and compliance with  
26 loss control. At least one of such plans must be a  
27 preferred-rating plan to accommodate small-premium  
28 policyholders with good experience as defined in  
29 sub-subparagraph 22.a.

30           21. Establish agent commission schedules.

31

1           22. For employers otherwise eligible for coverage  
2 under the plan, establish three tiers of employers meeting the  
3 criteria and subject to the rate limitations specified in this  
4 subparagraph.

5           a. Tier One.--

6           (I) Criteria; rated employers.--An employer that has  
7 an experience modification rating shall be included in Tier  
8 One if the employer meets all of the following:

9           (A) The experience modification is below 1.00.

10          (B) The employer had no lost-time claims subsequent to  
11 the applicable experience modification rating period.

12          (C) The total of the employer's medical-only claims  
13 subsequent to the applicable experience modification rating  
14 period did not exceed 20 percent of premium.

15          (II) Criteria; non-rated employers.--An employer that  
16 does not have an experience modification rating shall be  
17 included in Tier One if the employer meets all of the  
18 following:

19          (A) The employer had no lost-time claims for the  
20 3-year period immediately preceding the inception date or  
21 renewal date of the employer's coverage under the plan.

22          (B) The total of the employer's medical-only claims  
23 for the 3-year period immediately preceding the inception date  
24 or renewal date of the employer's coverage under the plan did  
25 not exceed 20 percent of premium.

26          (C) The employer has secured workers' compensation  
27 coverage for the entire 3-year period immediately preceding  
28 the inception date or renewal date of the employer's coverage  
29 under the plan.

30          (D) The employer is able to provide the plan with a  
31 loss history generated by the employer's prior workers'



1 compensation insurer, except if the employer is not able to  
2 produce a loss history due to the insolvency of an insurer,  
3 the receiver shall provide to the plan, upon the request of  
4 the employer or the employer's agent, a copy of the employer's  
5 loss history from the records of the insolvent insurer if the  
6 loss history is contained in records of the insurer which are  
7 in the possession of the receiver. If the receiver is unable  
8 to produce the loss history, the employer may, in lieu of the  
9 loss history, submit an affidavit from the employer and the  
10 employer's insurance agent setting forth the loss history.

11 (E) The employer is not a new business.

12 (III) Premiums.--The premiums for Tier One insureds  
13 shall be set at a premium level 25 percent above the  
14 comparable voluntary market premiums until the plan has  
15 sufficient experience as determined by the board to establish  
16 an actuarially sound rate for Tier One, at which point the  
17 board shall, subject to paragraph (e), adjust the rates, if  
18 necessary, to produce actuarially sound rates, provided such  
19 rate adjustment shall not take effect prior to January 1,  
20 2007.

21 b. Tier Two.--

22 (I) Criteria; rated employers.--An employer that has  
23 an experience modification rating shall be included in Tier  
24 Two if the employer meets all of the following:

25 (A) The experience modification is equal to or greater  
26 than 1.00 but not greater than 1.10.

27 (B) The employer had no lost-time claims subsequent to  
28 the applicable experience modification rating period.

29 (C) The total of the employer's medical-only claims  
30 subsequent to the applicable experience modification rating  
31 period did not exceed 20 percent of premium.

1           (II) Criteria; non-rated employers.--An employer that  
2 does not have any experience modification rating shall be  
3 included in Tier Two if the employer is a new business. An  
4 employer shall be included in Tier Two if the employer has  
5 less than 3 years of loss experience in the 3-year period  
6 immediately preceding the inception date or renewal date of  
7 the employer's coverage under the plan and the employer meets  
8 all of the following:

9           (A) The employer had no lost-time claims for the  
10 3-year period immediately preceding the inception date or  
11 renewal date of the employer's coverage under the plan.

12           (B) The total of the employer's medical-only claims  
13 for the 3-year period immediately preceding the inception date  
14 or renewal date of the employer's coverage under the plan did  
15 not exceed 20 percent of premium.

16           (C) The employer is able to provide the plan with a  
17 loss history generated by the workers' compensation insurer  
18 that provided coverage for the portion or portions of such  
19 period during which the employer had secured workers'  
20 compensation coverage, except if the employer is not able to  
21 produce a loss history due to the insolvency of an insurer,  
22 the receiver shall provide to the plan, upon the request of  
23 the employer or the employer's agent, a copy of the employer's  
24 loss history from the records of the insolvent insurer if the  
25 loss history is contained in records of the insurer which are  
26 in the possession of the receiver. If the receiver is unable  
27 to produce the loss history, the employer may, in lieu of the  
28 loss history, submit an affidavit from the employer and the  
29 employer's insurance agent setting forth the loss history.

30           (III) Premiums.--The premiums for Tier Two insureds  
31 shall be set at a rate level 50 percent above the comparable

1 | voluntary market premiums until the plan has sufficient  
2 | experience as determined by the board to establish an  
3 | actuarially sound rate for Tier Two, at which point the board  
4 | shall, subject to paragraph (e), adjust the rates, if  
5 | necessary, to produce actuarially sound rates, provided such  
6 | rate adjustment shall not take effect prior to January 1,  
7 | 2007.

8 |         c. Tier Three.--

9 |             (I) Eligibility.--An employer shall be included in  
10 | Tier Three if the employer does not meet the criteria for Tier  
11 | One or Tier Two.

12 |             (II) Rates.--The board shall establish, subject to  
13 | paragraph (e), and the plan shall charge, actuarially sound  
14 | rates for Tier Three insureds.

15 |         23. For Tier One or Tier Two employers which employ no  
16 | nonexempt employees or which report payroll which is less than  
17 | the minimum wage hourly rate for one full-time employee for 1  
18 | year at 40 hours per week, the plan shall establish  
19 | actuarially sound premiums, provided, however, that the  
20 | premiums may not exceed \$2,500. These premiums shall be in  
21 | addition to the fee specified in subparagraph 26. When the  
22 | plan establishes actuarially sound rates for all employers in  
23 | Tier One and Tier Two, the premiums for employers referred to  
24 | in this paragraph are no longer subject to the \$2,500 cap.

25 |         24. Provide for a depopulation program to reduce the  
26 | number of insureds in the plan. If an employer insured through  
27 | the plan is offered coverage from a voluntary market carrier:

28 |             a. During the first 30 days of coverage under the  
29 | plan;

30 |             b. Before a policy is issued under the plan;

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1           c. By issuance of a policy upon expiration or  
2 cancellation of the policy under the plan; or

3           d. By assumption of the plan's obligation with respect  
4 to an in-force policy,

5  
6 that employer is no longer eligible for coverage through the  
7 plan. The premium for risks assumed by the voluntary market  
8 carrier must be no greater than the premium the insured would  
9 have paid under the plan, and shall be adjusted upon renewal  
10 to reflect changes in the plan rates and the tier for which  
11 the insured would qualify as of the time of renewal. The  
12 insured may be charged such premiums only for the first 3  
13 years of coverage in the voluntary market. A premium under  
14 this subparagraph is deemed approved and is not an excess  
15 premium for purposes of s. 627.171.

16           25. Require that policies issued and applications must  
17 include a notice that the policy could be replaced by a policy  
18 issued from a voluntary market carrier and that, if an offer  
19 of coverage is obtained from a voluntary market carrier, the  
20 policyholder is no longer eligible for coverage through the  
21 plan. The notice must also specify that acceptance of coverage  
22 under the plan creates a conclusive presumption that the  
23 applicant or policyholder is aware of this potential.

24           26. Require that each application for coverage and  
25 each renewal premium be accompanied by a nonrefundable fee of  
26 \$475 to cover costs of administration and fraud prevention.  
27 The board may, with the approval of the office, increase the  
28 amount of the fee pursuant to a rate filing to reflect  
29 increased costs of administration and fraud prevention. The  
30 fee is not subject to commission and is fully earned upon  
31 commencement of coverage.

1 (d)1. The funding of the plan shall include premiums  
2 as provided in subparagraph (c)22. and assessments as provided  
3 in this paragraph.

4 2.a. If the board determines that a deficit exists in  
5 Tier One or Tier Two or that there is any deficit remaining  
6 attributable to any of the plan's former subplans and that the  
7 deficit cannot be funded without the use of deficit  
8 assessments, the board shall request the office to levy, by  
9 order, a deficit assessment against premiums charged to  
10 insureds for workers' compensation insurance by insurers as  
11 defined in s. 631.904(5). The office shall issue the order  
12 after verifying the amount of the deficit. The assessment  
13 shall be specified as a percentage of future premium  
14 collections, as recommended by the board and approved by the  
15 office. The same percentage shall apply to premiums on all  
16 workers' compensation policies issued or renewed during the  
17 12-month period beginning on the effective date of the  
18 assessment, as specified in the order.

19 b. With respect to each insurer collecting premiums  
20 that are subject to the assessment, the insurer shall collect  
21 the assessment at the same time as the insurer collects the  
22 premium payment for each policy and shall remit the  
23 assessments collected to the plan as provided in the order  
24 issued by the office. The office shall verify the accurate and  
25 timely collection and remittance of deficit assessments and  
26 shall report such information to the board. Each insurer  
27 collecting assessments shall provide such information with  
28 respect to premiums and collections as may be required by the  
29 office to enable the office to monitor and audit compliance  
30 with this paragraph.  
31

1           c. Deficit assessments are not considered part of an  
2 insurer's rate, are not premium, and are not subject to the  
3 premium tax, to the assessments under ss. 440.49 and 440.51,  
4 to the surplus lines tax, to any fees, or to any commissions.  
5 The deficit assessment imposed shall become plan funds at the  
6 moment of collection and shall not constitute income to the  
7 insurer for any purpose, including financial reporting on the  
8 insurer's income statement. An insurer is liable for all  
9 assessments that the insurer collects and must treat the  
10 failure of an insured to pay an assessment as a failure to pay  
11 premium. An insurer is not liable for uncollectible  
12 assessments.

13           d. When an insurer is required to return unearned  
14 premium, the insurer shall also return any collected  
15 assessments attributable to the unearned premium.

16           e. Deficit assessments as described in this  
17 subparagraph shall not be levied after July 1, 2007.

18           3.a. All policies issued to Tier Three insureds shall  
19 be assessable. All Tier Three assessable policies must be  
20 clearly identified as assessable by containing, in contrasting  
21 color and in not less than 10-point type, the following  
22 statement:

23  
24           "This is an assessable policy. If the plan is  
25 unable to pay its obligations, policyholders  
26 will be required to contribute on a pro rata  
27 earned premium basis the money necessary to  
28 meet any assessment levied."  
29

30           b. The board may from time to time assess Tier Three  
31 insureds to whom the plan has issued assessable policies for

1 | the purpose of funding plan deficits. Any such assessment  
2 | shall be based upon a reasonable actuarial estimate of the  
3 | amount of the deficit, taking into account the amount needed  
4 | to fund medical and indemnity reserves and reserves for  
5 | incurred but not reported claims, and allowing for general  
6 | administrative expenses, the cost of levying and collecting  
7 | the assessment, a reasonable allowance for estimated  
8 | uncollectible assessments, and allocated and unallocated loss  
9 | adjustment expenses.

10 |         c. Each Tier Three insured's share of a deficit shall  
11 | be computed by applying to the premium earned on the insured's  
12 | policy or policies during the period to be covered by the  
13 | assessment the ratio of the total deficit to the total  
14 | premiums earned during such period upon all policies subject  
15 | to the assessment. If one or more Tier Three insureds fail to  
16 | pay an assessment, the other Tier Three insureds shall be  
17 | liable on a proportionate basis for additional assessments to  
18 | fund the deficit. The plan may compromise and settle  
19 | individual assessment claims without affecting the validity of  
20 | or amounts due on assessments levied against other insureds.  
21 | The plan may offer and accept discounted payments for  
22 | assessments which are promptly paid. The plan may offset the  
23 | amount of any unpaid assessment against unearned premiums  
24 | which may otherwise be due to an insured. The plan shall  
25 | institute legal action when necessary and appropriate to  
26 | collect the assessment from any insured who fails to pay an  
27 | assessment when due.

28 |         d. The venue of a proceeding to enforce or collect an  
29 | assessment or to contest the validity or amount of an  
30 | assessment shall be in the Circuit Court of Leon County.  
31 |

1           e. If the board finds that a deficit in Tier Three  
2 exists for any period and that an assessment is necessary, the  
3 board shall certify to the office the need for an assessment.  
4 No sooner than 30 days after the date of such certification,  
5 the board shall notify in writing each insured who is to be  
6 assessed that an assessment is being levied against the  
7 insured, and informing the insured of the amount of the  
8 assessment, the period for which the assessment is being  
9 levied, and the date by which payment of the assessment is  
10 due. The board shall establish a date by which payment of the  
11 assessment is due, which shall be no sooner than 30 days nor  
12 later than 120 days after the date on which notice of the  
13 assessment is mailed to the insured.

14           f. Whenever the board makes a determination that the  
15 plan does not have a sufficient cash basis to meet 3 months of  
16 projected cash needs due to a deficit in Tier Three, the board  
17 may request the department to transfer funds from the Workers'  
18 Compensation Administration Trust Fund to the plan in an  
19 amount sufficient to fund the difference between the amount  
20 available and the amount needed to meet a 3-month projected  
21 cash need as determined by the board and verified by the  
22 office, subject to the approval of the Legislative Budget  
23 Commission. If the Legislative Budget Commission approves a  
24 transfer of funds under this sub-subparagraph, the plan shall  
25 report to the Legislature the transfer of funds and the  
26 Legislature shall review the plan during the next legislative  
27 session or the current legislative session, if the transfer  
28 occurs during a legislative session. This sub-subparagraph  
29 shall not apply until the plan determines and the office  
30 verifies that assessments collected by the plan pursuant to  
31



1 sub-subparagraph b. are insufficient to fund the deficit in  
2 Tier Three and to meet 3 months of projected cash needs.

3 4. The plan may offer rating, dividend plans, and  
4 other plans to encourage loss prevention programs.

5 (e) The plan shall file with the office each manual of  
6 classifications, rules, and rates; each rating plan; and each  
7 modification pursuant to the requirements of this part which  
8 applies to workers' compensation insurers. The office shall  
9 review and approve or disapprove the filing pursuant to such  
10 requirements and the requirements of this section establish  
11 ~~and use its rates and rating plans, and the plan may establish~~  
12 ~~and use changes in rating plans at any time, but no more~~  
13 ~~frequently than two times per any rating class for any~~  
14 ~~calendar year. By January 1 ~~December 1, 1993, and December 1~~~~  
15 ~~of each year thereafter, except as provided in subparagraph~~  
16 ~~(c)22., the board shall establish and use actuarially sound~~  
17 ~~rates approved by the office for use by the plan to assure~~  
18 ~~that the plan is self-funding while those rates are in effect.~~  
19 ~~Such rates and rating plans must be filed with the office~~  
20 ~~within 30 calendar days after their effective dates, and shall~~  
21 ~~be considered a "use and file" filing. Any disapproval by the~~  
22 ~~office must have an effective date that is at least 60 days~~  
23 ~~from the date of disapproval of the rates and rating plan and~~  
24 ~~must have prospective effect only. The plan may not be subject~~  
25 ~~to any order by the office to return to policyholders any~~  
26 ~~portion of the rates disapproved by the office. The office may~~  
27 ~~not disapprove any rates or rating plans unless it~~  
28 ~~demonstrates that such rates and rating plans are excessive,~~  
29 ~~inadequate, or unfairly discriminatory.~~

30 (f) No later than June 1 of each year, the plan shall  
31 obtain an independent actuarial certification of the results

1 of the operations of the plan for prior years, and shall  
2 furnish a copy of the certification to the office. If, after  
3 the effective date of the plan, the projected ultimate  
4 incurred losses and expenses and dividends for prior years  
5 exceed collected premiums, accrued net investment income, and  
6 prior assessments for prior years, the certification is  
7 subject to review and approval by the office before it becomes  
8 final.

9 (g) Whenever a deficit exists, the plan shall, within  
10 90 days, provide the office with a program to eliminate the  
11 deficit within a reasonable time. The deficit may be funded  
12 through increased premiums charged to insureds of the plan for  
13 subsequent years, through the use of policyholder surplus  
14 attributable to any year, through the use of assessments as  
15 provided in subparagraph (d)2., and through assessments on  
16 assessable policies as provided in subparagraph (d)3.

17 (h) Any premium or assessments collected by the plan  
18 in excess of the amount necessary to fund projected ultimate  
19 incurred losses and expenses of the plan and not paid to  
20 insureds of the plan in conjunction with loss prevention or  
21 dividend programs shall be retained by the plan for future  
22 use. Any state funds received by the plan in excess of the  
23 amount necessary to fund deficits in subplan "D" or any tier  
24 shall be returned to the state.

25 (i) The decisions of the board of governors do not  
26 constitute final agency action and are not subject to chapter  
27 120.

28 (j) Policies for insureds shall be issued by the plan.

29 (k) The plan created under this subsection is liable  
30 only for payment for losses arising under policies issued by  
31

1 | the plan with dates of accidents occurring on or after January  
2 | 1, 1994.

3 |         (1) Plan losses are the sole and exclusive  
4 | responsibility of the plan, and payment for such losses must  
5 | be funded in accordance with this subsection and must not  
6 | come, directly or indirectly, from insurers or any guaranty  
7 | association for such insurers.

8 |         ~~(m) Each joint underwriting plan or association~~  
9 | ~~created under this section is not a state agency, board, or~~  
10 | ~~commission. However, for the purposes of s. 199.183(1) only,~~  
11 | ~~the joint underwriting plan is a political subdivision of the~~  
12 | ~~state and is exempt from the corporate income tax.~~

13 |         ~~(n) Each joint underwriting plan or association may~~  
14 | ~~elect to pay premium taxes on the premiums received on its~~  
15 | ~~behalf or may elect to have the member insurers to whom the~~  
16 | ~~premiums are allocated pay the premium taxes if the member~~  
17 | ~~insurer had written the policy. The joint underwriting plan or~~  
18 | ~~association shall notify the member insurers and the~~  
19 | ~~Department of Revenue by January 15 of each year of its~~  
20 | ~~election for the same year. As used in this paragraph, the~~  
21 | ~~term "premiums received" means the consideration for~~  
22 | ~~insurance, by whatever name called, but does not include any~~  
23 | ~~policy assessment or surcharge received by the joint~~  
24 | ~~underwriting association as a result of apportioning losses or~~  
25 | ~~deficits of the association pursuant to this section.~~

26 |         (m)~~(o)~~ Neither the plan nor any member of the board of  
27 | governors is liable for monetary damages to any person for any  
28 | statement, vote, decision, or failure to act, regarding the  
29 | management or policies of the plan, unless:

30 |             1. The member breached or failed to perform her or his  
31 | duties as a member; and

1           2. The member's breach of, or failure to perform,  
2 duties constitutes:

3           a. A violation of the criminal law, unless the member  
4 had reasonable cause to believe her or his conduct was not  
5 unlawful. A judgment or other final adjudication against a  
6 member in any criminal proceeding for violation of the  
7 criminal law estops that member from contesting the fact that  
8 her or his breach, or failure to perform, constitutes a  
9 violation of the criminal law; but does not estop the member  
10 from establishing that she or he had reasonable cause to  
11 believe that her or his conduct was lawful or had no  
12 reasonable cause to believe that her or his conduct was  
13 unlawful;

14           b. A transaction from which the member derived an  
15 improper personal benefit, either directly or indirectly; or

16           c. Recklessness or any act or omission that was  
17 committed in bad faith or with malicious purpose or in a  
18 manner exhibiting wanton and willful disregard of human  
19 rights, safety, or property. For purposes of this  
20 sub-subparagraph, the term "recklessness" means the acting, or  
21 omission to act, in conscious disregard of a risk:

22           (I) Known, or so obvious that it should have been  
23 known, to the member; and

24           (II) Known to the member, or so obvious that it should  
25 have been known, to be so great as to make it highly probable  
26 that harm would follow from such act or omission.

27           (p) No insurer shall provide workers' compensation and  
28 employer's liability insurance to any person who is delinquent  
29 in the payment of premiums, assessments, penalties, or  
30 surcharges owed to the plan or to any person who is an  
31 affiliated person of a person who is delinquent in the payment

1 of premiums, assessments, penalties, or surcharges owed to the  
2 plan. For purposes of this paragraph, the term "affiliated  
3 person" of another person means:

- 4 1. The spouse of such other natural person;
- 5 2. Any person who directly or indirectly owns or  
6 controls, or holds with the power to vote, 5 percent or more  
7 of the outstanding voting securities of such other person;
- 8 3. Any person who directly or indirectly owns 5  
9 percent or more of the outstanding voting securities that are  
10 directly or indirectly owned or controlled, or held with the  
11 power to vote, by such other person;
- 12 4. Any person or group of persons who directly or  
13 indirectly control, are controlled by, or are under common  
14 control with such other person;
- 15 5. Any officer, director, trustee, partner, owner,  
16 manager, joint venturer, or employee, or other person  
17 performing duties similar to persons in those positions, of  
18 such other persons; or
- 19 6. Any person who has an officer, director, trustee,  
20 partner, or joint venturer in common with such other person.

21 ~~(n)(a)~~ Effective July 1, 2004, the plan is exempt from  
22 the premium tax under s. 624.509 and any assessments under ss.  
23 440.49 and 440.51.

24 (6) Each joint underwriting plan or association  
25 created under this section is not a state agency, board, or  
26 commission. However, for the purposes of s. 199.183(1) only,  
27 the joint underwriting plan is a political subdivision of the  
28 state and is exempt from the corporate income tax.

29 (7) Each joint underwriting plan or association may  
30 elect to pay premium taxes on the premiums received on its  
31 behalf or may elect to have the member insurers to whom the

1 premiums are allocated pay the premium taxes if the member  
2 insurer had written the policy. The joint underwriting plan or  
3 association shall notify the member insurers and the  
4 Department of Revenue by January 15 of each year of its  
5 election for the same year. As used in this paragraph, the  
6 term "premiums received" means the consideration for  
7 insurance, by whatever name called, but does not include any  
8 policy assessment or surcharge received by the joint  
9 underwriting association as a result of apportioning losses or  
10 deficits of the association pursuant to this section.

11 ~~(8)(6)~~ As used in this section and ss. 215.555 and  
12 627.351, the term "collateral protection insurance" means  
13 commercial property insurance of which a creditor is the  
14 primary beneficiary and policyholder and which protects or  
15 covers an interest of the creditor arising out of a credit  
16 transaction secured by real or personal property. Initiation  
17 of such coverage is triggered by the mortgagor's failure to  
18 maintain insurance coverage as required by the mortgage or  
19 other lending document. Collateral protection insurance is not  
20 residential coverage.

21 ~~(9)(7)(a)~~ The Florida Automobile Joint Underwriting  
22 Association created under this section shall be deemed to have  
23 appointed its general manager as its agent to receive service  
24 of all legal process issued against the association in any  
25 civil action or proceeding in this state. Process so served  
26 shall be valid and binding upon the insurer.

27 (b) Service of process upon the association's general  
28 manager as the association's agent pursuant to such an  
29 appointment shall be the sole method of service of process  
30 upon the association.

31 Section 2. This act shall take effect October 1, 2005.

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SENATE SUMMARY

Revises various provisions governing the joint underwriting plan of insurers that operates as a nonprofit entity. Requires that the plan maintain its headquarters in Tallahassee. Increases the membership of its board of governors. Provides for the board to select service providers competitively and to publish notice of intent to solicit bids. Requires that the Office of Insurance Regulation review various activities of the plan and annually approve rates. (See bill for details.)