By the Committee on Regulated Industries; and Senator Fasano

580-1994-05

A bill to be entitled

An act relating to veterinary drug distribution; amending s. 499.006, F.S.; providing that a drug is adulterated if it is a certain prescription drug that has been returned by a veterinarian to a limited veterinary prescription drug wholesaler; amending s. 499.01, F.S.; requiring a limited veterinary prescription drug wholesaler to obtain a permit for operation from the Department of Health; providing that a permit for a limited veterinary prescription drug wholesaler may not be issued to the address of certain health care entities; amending s. 499.012, F.S.; establishing a permit for a limited veterinary prescription drug wholesaler; amending s. 499.0122, F.S.; redefining the term "veterinary legend drug retail establishment"; amending s. 499.041, F.S.; requiring the department to assess an annual fee within a certain monetary range for a limited veterinary prescription drug wholesaler permit; amending s. 499.065, F.S.; requiring the department to inspect each limited veterinary prescription drug wholesaler establishment; authorizing the department to determine that a limited veterinary prescription drug wholesaler establishment is an imminent danger to the public; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 499.006, Florida Statutes, is amended to read:

499.006 Adulterated drug or device.--A drug or device is adulterated:

(1) If it consists in whole or in part of any filthy, putrid, or decomposed substance;

(2) If it has been produced, prepared, packed, or held under conditions whereby it could have been contaminated with filth or rendered injurious to health;

(3) If it is a drug and the methods used in, or the facilities or controls used for, its manufacture, processing, packing, or holding do not conform to, or are not operated or administered in conformity with, current good manufacturing practices to assure that the drug meets the requirements of ss. 499.001-499.081 and that the drug has the identity and strength, and meets the standard of quality and purity, which it purports or is represented to possess;

(4) If it is a drug and its container is composed, in whole or in part, of any poisonous or deleterious substance which could render the contents injurious to health;

(5) If it is a drug and it bears or contains, for the purpose of coloring only, a color additive that is unsafe within the meaning of the federal act; or, if it is a color additive, the intended use of which in or on drugs is for the purpose of coloring only, and it is unsafe within the meaning of the federal act;

(6) If it purports to be, or is represented as, a drug the name of which is recognized in the official compendium, and its strength differs from, or its quality or purity falls

below, the standard set forth in such compendium. The determination as to strength, quality, or purity must be made in accordance with the tests or methods of assay set forth in such compendium, or, when such tests or methods of assay are absent or inadequate, in accordance with those tests or methods of assay prescribed under authority of the federal act. A drug defined in the official compendium is not adulterated under this subsection merely because it differs from the standard of strength, quality, or purity set forth for that drug in such compendium if its difference in strength, quality, or purity from such standard is plainly stated on its label;

(7) If it is not subject to subsection (6) and its strength differs from, or its purity or quality falls below the standard of, that which it purports or is represented to possess;

(8) If it is a drug:

(a) With which any substance has been mixed or packed so as to reduce the quality or strength of the drug; or

(b) For which any substance has been substituted wholly or in part;

(9) If it is a drug or device for which the expiration date has passed; ~~or~~

(10) If it is a legend drug for which the required pedigree paper is nonexistent, fraudulent, or incomplete under the requirements of ss. 499.001-499.081 or applicable rules, or that has been purchased, held, sold, or distributed at any time by a person not authorized under federal or state law to do so<u>; or</u>~~.~~

<u>(11) If it is a prescription drug subject to, defined by, or described by s. 503(b) of the Federal Food, Drug, and</u>

Cosmetic Act which has been returned by a veterinarian to a limited veterinary prescription drug wholesaler.

Section 2. Subsection (1) and paragraph (d) of subsection (2) of section 499.01, Florida Statutes, are amended to read:

499.01 Permits; applications; renewal; general requirements.--

(1) Prior to operating, a permit is required for each person and establishment that intends to operate as:

(a) A prescription drug manufacturer;

(b) A prescription drug repackager;

(c) An over-the-counter drug manufacturer;

(d) A compressed medical gas manufacturer;

(e) A device manufacturer;

(f) A cosmetic manufacturer;

(g) A prescription drug wholesaler;

(h) A veterinary prescription drug wholesaler;

(i) A compressed medical gas wholesaler;

(j) An out-of-state prescription drug wholesaler;

(k) A nonresident prescription drug manufacturer;

(l) A freight forwarder;

(m) A retail pharmacy drug wholesaler;

(n) A veterinary legend drug retail establishment;

(o) A medical oxygen retail establishment;

(p) A complimentary drug distributor; ~~or~~

(q) A restricted prescription drug distributor; or~~.~~

(r) A limited veterinary prescription drug wholesaler.

(2)

(d) A permit for a prescription drug manufacturer, prescription drug repackager, prescription drug wholesaler, limited veterinary prescription drug wholesaler, or retail

pharmacy wholesaler may not be issued to the address of a health care entity or to a pharmacy licensed under chapter 465, except as provided in this paragraph. The department may issue a prescription drug manufacturer permit to an applicant at the same address as a licensed nuclear pharmacy, which is a health care entity, for the purpose of manufacturing prescription drugs used in positron emission tomography or other radiopharmaceuticals, as listed in a rule adopted by the department pursuant to this paragraph. The purpose of this exemption is to assure availability of state-of-the-art pharmaceuticals that would pose a significant danger to the public health if manufactured at a separate establishment address from the nuclear pharmacy from which the prescription drugs are dispensed. The department may also issue a retail pharmacy wholesaler permit to the address of a community pharmacy licensed under chapter 465 which does not meet the definition of a closed pharmacy in s. 499.003.

Section 3. Paragraph (h) is added to subsection (2) of section 499.012, Florida Statutes, to read:

499.012 Wholesale distribution; definitions; permits; applications; general requirements.--

(2) The following types of wholesaler permits are established:

(h) Limited veterinary prescription drug wholesaler permit.--Unless engaging in the activities of and permitted as a prescription drug manufacturer, nonresident prescription drug manufacturer, prescription drug wholesaler, or out-of-state prescription drug wholesaler, a limited veterinary prescription drug wholesaler permit is required for any person that engages in the distribution in or into this state of veterinary prescription drugs and prescription drugs

subject to, defined by, or described by s. 503(b) of the Federal Food, Drug, and Cosmetic Act to veterinarians under the following conditions:

1. The person is engaged in the business of wholesaling prescription and veterinary legend drugs to veterinarians on a full-time basis.

2. No more than 30 percent of prescription drug sales may be prescription drugs approved for human use which are subject to, defined by, or described by s. 503(b) of the Federal Food, Drug, and Cosmetic Act.

3. The person is not permitted, licensed, or otherwise authorized in any state to wholesale prescription drugs subject to, defined by, or described by s. 503(b) of the Federal Food, Drug, and Cosmetic Act to any person who is authorized to sell, distribute, purchase, trade, or use these drugs on or for humans.

4. A limited veterinary prescription drug wholesaler that applies to the department for a new permit or the renewal of a permit must submit a bond of $20,000, or other equivalent means of security acceptable to the department, such as an irrevocable letter of credit or a deposit in a trust account or financial institution, payable to the Florida Drug, Device, and Cosmetic Trust Fund. The purpose of the bond is to secure payment of any administrative penalties imposed by the department and any fees and costs incurred by the department regarding that permit which are authorized under state law and which the permittee fails to pay 30 days after the fine or costs become final. The department may make a claim against such bond or security until 1 year after the permittee's license ceases to be valid or until 60 days after any administrative or legal proceeding authorized in ss.

499.001-499.081 which involves the permittee is concluded, including any appeal, whichever occurs later.

5. A limited veterinary prescription drug wholesaler must maintain at all times a license or permit to engage in the wholesale distribution of prescription drugs in compliance with laws of the state in which it is a resident.

6. A limited veterinary prescription drug wholesaler must comply with the requirements for wholesale distributors under s. 499.0121, except that a limited veterinary prescription drug wholesaler is not required to provide a pedigree paper as required by s. 499.0121(6)(f) upon the wholesale distribution of a prescription drug to a veterinarian.

7. A limited veterinary prescription drug wholesaler may not return to inventory for subsequent wholesale distribution any prescription drug subject to, defined by, or described by s. 503(b) of the Federal Food, Drug, and Cosmetic Act which has been returned by a veterinarian.

8. An out-of-state prescription drug wholesaler's permit is not required for an intracompany sale or transfer of a prescription drug from an out-of-state establishment that is duly licensed as a limited veterinary prescription drug wholesaler in its state of residence to a licensed prescription drug wholesaler in this state if both wholesalers conduct wholesale distributions of prescription drugs under the same business name. The recordkeeping requirements of s. 499.0121(6) must be followed for this transaction.

Section 4. Paragraph (d) of subsection (1) of section 499.0122, Florida Statutes, is amended to read:

499.0122 Medical oxygen and veterinary legend drug retail establishments; definitions, permits, general requirements.--

(1) As used in this section, the term:

(d) "Veterinary legend drug retail establishment" means a person permitted to sell veterinary legend drugs to the public ~~or to veterinarians,~~ but does not include a pharmacy licensed under chapter 465.

1. The sale to the public must be based on a valid written order from a veterinarian licensed in this state who has a valid client-veterinarian relationship with the purchaser's animal.

2. Veterinary legend drugs may not be sold in excess of the amount clearly indicated on the order or beyond the date indicated on the order.

3. An order may not be valid for more than 1 year.

4. A veterinary legend drug retail establishment may not purchase, sell, trade, or possess human prescription drugs or any controlled substance as defined in chapter 893.

5. A veterinary legend drug retail establishment must sell a veterinary legend drug in the original, sealed manufacturer's container with all labeling intact and legible. The department may adopt by rule additional labeling requirements for the sale of a veterinary legend drug.

Section 5. Paragraph (h) is added to subsection (2) of section 499.041, Florida Statutes, to read:

499.041 Schedule of fees for drug, device, and cosmetic applications and permits, product registrations, and free-sale certificates.--

(2) The department shall assess an applicant that is required to have a wholesaling permit an annual fee within the

ranges established in this section for the specific type of wholesaling.

(h) The fee for a limited veterinary prescription drug wholesaler's permit may not be less than $300 or more than $500 annually.

Section 6. Subsections (1) and (3) of section 499.065, Florida Statutes, are amended to read:

499.065 Imminent danger.--

(1) Notwithstanding s. 499.051, the department shall inspect each prescription drug wholesale establishment, prescription drug repackager establishment, veterinary prescription drug wholesale establishment, limited veterinary prescription drug wholesaler establishment, and retail pharmacy drug wholesaler establishment that is required to be permitted under this chapter as often as necessary to ensure compliance with applicable laws and rules. The department shall have the right of entry and access to these facilities at any reasonable time.

(3) The department may determine that a prescription drug wholesale establishment, prescription drug repackager establishment, veterinary prescription drug wholesale establishment, limited veterinary prescription drug wholesaler establishment, or retail pharmacy drug wholesaler establishment that is required to be permitted under this chapter is an imminent danger to the public health and shall require its immediate closure if the establishment fails to comply with applicable laws and rules and, because of the failure, presents an imminent threat to the public's health, safety, or welfare. Any establishment so deemed and closed shall remain closed until allowed by the department or by judicial order to reopen.

For purposes of this section, a refusal to allow entry to the department for inspection at reasonable times, or a failure or refusal to provide the department with required documentation for purposes of inspection, constitutes an imminent danger to the public health.

Section 7. This act shall take effect July 1, 2005.

STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 1654

The committee substitute (CS) amends s. 499.006, F.S., to define prescription drugs returned by a veterinarian to a limited veterinary prescription drug wholesaler as an adulterated drug.

The CS amends s. 4990.01, F.S., to create the limited veterinary prescription drug wholesaler permit. The CS deletes the permit classification for a distributor distributing both veterinary legend drugs and certain human drugs permitted by the department.

The CS does not amend s. 499.0121(6)(f), F.S., to limit the pedigree paper requirement to prescription drugs intended for sale to a human recipient, and to exempt approved human drugs sold directly to veterinarians from the pedigree paper requirement.

The CS amends s. 499.012, F.S., to establish the limited veterinary prescription drug wholesaler permit, and provide several permit requirements and conditions under the permit, including a bond requirement, and permissible transactions.

The CS amends s. 499.0122(1)(d), F.S., to amend the definition of the term "veterinary legend drug retail establishment."

The CS amends s. 499.041, F.S., to establish the minimum and maximum fee for a limited veterinary prescription drug wholesaler's permit.

The CS amends s. 499.065, F.S., to require department inspection of each limited veterinary prescription drug wholesaler. It also permits the department to order the immediate closure of a limited veterinary prescription drug wholesaler to protect the public health, safety, or welfare.