

Bill No. SB 1660

Barcode 582710

CHAMBER ACTION

Senate

House

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The Committee on Banking and Insurance (Fasano) recommended the following **substitute for amendment** (605288):

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause

and insert:

Section 1. Paragraph (1) of subsection (3) of section 408.05, Florida Statutes, is amended to read:

408.05 State Center for Health Statistics.--

(3) COMPREHENSIVE HEALTH INFORMATION SYSTEM.--In order to produce comparable and uniform health information and statistics, the agency shall perform the following functions:

(1) Develop, in conjunction with the State Comprehensive Health Information System Advisory Council, and implement a long-range plan for making available performance outcome and financial data that will allow consumers to compare health care services. The performance outcomes and financial data the agency must make available shall include, but is not limited to, pharmaceuticals, physicians, health care facilities, and health plans and managed care entities.

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1 The agency shall submit the initial plan to the Governor, the  
 2 President of the Senate, and the Speaker of the House of  
 3 Representatives by January ~~March~~ 1, 2006 ~~2005~~, and shall  
 4 update the plan and report on the status of its implementation  
 5 annually thereafter. The agency shall also make the plan and  
 6 status report available to the public on its Internet website.  
 7 As part of the plan, the agency shall identify the process and  
 8 timeframes for implementation, any barriers to implementation,  
 9 and recommendations of changes in the law that may be enacted  
 10 by the Legislature to eliminate the barriers. As preliminary  
 11 elements of the plan, the agency shall:

12       1. Make available performance outcome and patient  
 13 charge data collected from health care facilities pursuant to  
 14 s. 408.061(1)(a) and (2). The agency shall determine which  
 15 conditions and procedures, performance outcomes, and patient  
 16 charge data to disclose based upon input from the council.  
 17 When determining which conditions and procedures are to be  
 18 disclosed, the council and the agency shall consider variation  
 19 in costs, variation in outcomes, and magnitude of variations  
 20 and other relevant information. When determining which  
 21 performance outcomes to disclose, the agency:

22       a. Shall consider such factors as volume of cases;  
 23 average patient charges; average length of stay; complication  
 24 rates; mortality rates; and infection rates, among others,  
 25 which shall be adjusted for case mix and severity, if  
 26 applicable.

27       b. May consider such additional measures that are  
 28 adopted by the Centers for Medicare and Medicaid Studies,  
 29 National Quality Forum, the Joint Commission on Accreditation  
 30 of Healthcare Organizations, the Agency for Healthcare  
 31 Research and Quality, or a similar national entity that

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1 establishes standards to measure the performance of health  
2 care providers, or by other states.

3  
4 When determining which patient charge data to disclose, the  
5 agency shall consider such measures as average charge, average  
6 net revenue per adjusted patient day, average cost per  
7 adjusted patient day, and average cost per admission, among  
8 others.

9           2. Make available performance measures, benefit  
10 design, and premium cost data from health plans licensed  
11 pursuant to chapter 627 or chapter 641. The agency shall  
12 determine which performance outcome and member and subscriber  
13 cost data to disclose, based upon input from the council. When  
14 determining which data to disclose, the agency shall consider  
15 information that may be required by either individual or group  
16 purchasers to assess the value of the product, which may  
17 include membership satisfaction, quality of care, current  
18 enrollment or membership, coverage areas, accreditation  
19 status, premium costs, plan costs, premium increases, range of  
20 benefits, copayments and deductibles, accuracy and speed of  
21 claims payment, credentials of physicians, number of  
22 providers, names of network providers, and hospitals in the  
23 network. Health plans shall make available to the agency any  
24 such data or information that is not currently reported to the  
25 agency or the office.

26           3. Determine the method and format for public  
27 disclosure of data reported pursuant to this paragraph. The  
28 agency shall make its determination based upon input from the  
29 Comprehensive Health Information System Advisory Council. At a  
30 minimum, the data shall be made available on the agency's  
31 Internet website in a manner that allows consumers to conduct

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1 an interactive search that allows them to view and compare the  
2 information for specific providers. The website must include  
3 such additional information as is determined necessary to  
4 ensure that the website enhances informed decisionmaking among  
5 consumers and health care purchasers, which shall include, at  
6 a minimum, appropriate guidance on how to use the data and an  
7 explanation of why the data may vary from provider to  
8 provider. The data specified in subparagraph 1. shall be  
9 released no later than March 1, 2005. The data specified in  
10 subparagraph 2. shall be released no later than March 1, 2006.

11 Section 2. Paragraph (b) of subsection (3) of section  
12 408.909, Florida Statutes, is amended to read:

13 408.909 Health flex plans.--

14 (3) PROGRAM.--The agency and the office shall each  
15 approve or disapprove health flex plans that provide health  
16 care coverage for eligible participants. A health flex plan  
17 may limit or exclude benefits otherwise required by law for  
18 insurers offering coverage in this state, may cap the total  
19 amount of claims paid per year per enrollee, may limit the  
20 number of enrollees, or may take any combination of those  
21 actions. A health flex plan offering may include the option of  
22 a catastrophic plan supplementing the health flex plan.

23 (b) The office shall develop guidelines for the review  
24 of health flex plan applications and provide regulatory  
25 oversight of health flex plan advertisement and marketing  
26 procedures. The office shall disapprove or shall withdraw  
27 approval of plans that:

28 1. Contain any ambiguous, inconsistent, or misleading  
29 provisions or any exceptions or conditions that deceptively  
30 affect or limit the benefits purported to be assumed in the  
31 general coverage provided by the health flex plan;

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1           2. Provide benefits that are unreasonable in relation  
 2 to the premium charged or contain provisions that are unfair  
 3 or inequitable or contrary to the public policy of this state,  
 4 that encourage misrepresentation, or that result in unfair  
 5 discrimination in sales practices; ~~or~~

6           3. Cannot demonstrate that the health flex plan is  
 7 financially sound and that the applicant is able to underwrite  
 8 or finance the health care coverage provided; or

9           4. Cannot demonstrate that the applicant and its  
 10 management are in compliance with the standards required under  
 11 s. 624.404(3).

12           Section 3. Subsection (6) is added to section 627.413,  
 13 Florida Statutes, to read:

14           627.413 Contents of policies, in general;  
 15 identification.--

16           (6) Notwithstanding any other provision of the Florida  
 17 Insurance Code that is in conflict with federal requirements  
 18 for a health savings account qualified high-deductible health  
 19 plan, an insurer, or a health maintenance organization subject  
 20 to part I of chapter 641, which is authorized to issue health  
 21 insurance in this state may offer for sale an individual or  
 22 group policy or contract that provides for a high-deductible  
 23 plan that meets the federal requirements of a health savings  
 24 account plan and which is offered in conjunction with a health  
 25 savings account.

26           Section 4. Paragraph (b) of subsection (3) of section  
 27 627.6487, Florida Statutes, is amended to read:

28           627.6487 Guaranteed availability of individual health  
 29 insurance coverage to eligible individuals.--

30           (3) For the purposes of this section, the term  
 31 "eligible individual" means an individual:

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1 (b) Who is not eligible for coverage under:

2 1. A group health plan, as defined in s. 2791 of the  
3 Public Health Service Act;

4 2. A conversion policy or contract issued by an  
5 authorized insurer or health maintenance organization under s.  
6 627.6675 or s. 641.3921, respectively, offered to an  
7 individual who is no longer eligible for coverage under either  
8 an insured or self-insured employer plan;

9 3. Part A or part B of Title XVIII of the Social  
10 Security Act; ~~or~~

11 4. A state plan under Title XIX of such act, or any  
12 successor program, and does not have other health insurance  
13 coverage; or

14 5. The Florida Health Insurance Plan as specified in  
15 s. 627.64872 and such plan is accepting new enrollments.  
16 However, a person whose previous coverage was under the  
17 Florida Health Insurance Plan as specified in s. 627.64872 is  
18 not an eligible individual as defined in s. 627.6487(3)(a).

19 Section 5. Paragraphs (b), (c), and (n) of subsection  
20 (2) and subsections (3), (6), (9), and (15) of section  
21 627.64872, Florida Statutes, are amended, subsection (20) of  
22 that section is renumbered as subsection (21), and a new  
23 subsection (20) is added to that section, to read:

24 627.64872 Florida Health Insurance Plan.--

25 (2) DEFINITIONS.--As used in this section:

26 (b) "Commissioner" means the Commissioner of Insurance  
27 Regulation.

28 (c) "Dependent" means a resident spouse or resident  
29 unmarried child under the age of 19 years, a child who is a  
30 student under the age of 25 years and who is financially  
31 dependent upon the parent, or a child of any age who is

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1 disabled and dependent upon the parent.

2 ~~(c) "Director" means the Director of the Office of~~  
3 ~~Insurance Regulation.~~

4 (n) "Resident" means an individual who has been  
5 legally domiciled in this state for a period of at least 6  
6 months and who physically resides in this state not less than  
7 185 days per year.

8 (3) BOARD OF DIRECTORS.--

9 (a) The plan shall operate subject to the supervision  
10 and control of the board. The board shall consist of the  
11 commissioner ~~director~~ or his or her designated representative,  
12 who shall serve as a member of the board and shall be its  
13 chair, and an additional eight members, five of whom shall be  
14 appointed by the Governor, at least two of whom shall be  
15 individuals not representative of insurers or health care  
16 providers, one of whom shall be appointed by the President of  
17 the Senate, one of whom shall be appointed by the Speaker of  
18 the House of Representatives, and one of whom shall be  
19 appointed by the Chief Financial Officer.

20 (b) The term to be served on the board by the  
21 commissioner ~~Director of the Office of Insurance Regulation~~  
22 shall be determined by continued employment in such position.  
23 The remaining initial board members shall serve for a period  
24 of time as follows: two members appointed by the Governor and  
25 the members appointed by the President of the Senate and the  
26 Speaker of the House of Representatives shall serve a term of  
27 2 years; and three members appointed by the Governor and the  
28 Chief Financial Officer shall serve a term of 4 years.  
29 Subsequent board members shall serve for a term of 3 years. A  
30 board member's term shall continue until his or her successor  
31 is appointed.

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1 (c) Vacancies on the board shall be filled by the  
2 appointing authority, such authority being the Governor, the  
3 President of the Senate, the Speaker of the House of  
4 Representatives, or the Chief Financial Officer. The  
5 appointing authority may remove board members for cause.

6 (d) The commissioner ~~director~~, or his or her  
7 recognized representative, shall be responsible for any  
8 organizational requirements necessary for the initial meeting  
9 of the board which shall take place no later than September 1,  
10 2004.

11 (e) Members shall not be compensated in their capacity  
12 as board members but shall be reimbursed for reasonable  
13 expenses incurred in the necessary performance of their duties  
14 in accordance with s. 112.061.

15 (f) The board shall submit to the Financial Services  
16 Commission a plan of operation for the plan and any amendments  
17 thereto necessary or suitable to ensure the fair, reasonable,  
18 and equitable administration of the plan. The plan of  
19 operation shall ensure that the plan qualifies to apply for  
20 any available funding from the Federal Government that adds to  
21 the financial viability of the plan. The plan of operation  
22 shall become effective upon approval in writing by the  
23 Financial Services Commission consistent with the date on  
24 which the coverage under this section must be made available.  
25 If the board fails to submit a suitable plan of operation  
26 within 1 year after implementation ~~the appointment of the~~  
27 ~~board of directors~~, or at any time thereafter fails to submit  
28 suitable amendments to the plan of operation, the Financial  
29 Services Commission shall adopt such rules as are necessary or  
30 advisable to effectuate the provisions of this section. Such  
31 rules shall continue in force until modified by the office or



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1 superseded by a plan of operation submitted by the board and  
2 approved by the Financial Services Commission.

3 (6) ~~INTERIM REPORT; ANNUAL REPORT.--~~

4 ~~(a) By no later than December 1, 2004, the board shall~~  
5 ~~report to the Governor, the President of the Senate, and the~~  
6 ~~Speaker of the House of Representatives the results of an~~  
7 ~~actuarial study conducted by the board to determine,~~  
8 ~~including, but not limited to:~~

9 1. ~~The impact the creation of the plan will have on~~  
10 ~~the small group insurance market and the individual market on~~  
11 ~~premiums paid by insureds. This shall include an estimate of~~  
12 ~~the total anticipated aggregate savings for all small~~  
13 ~~employers in the state.~~

14 2. ~~The number of individuals the pool could reasonably~~  
15 ~~cover at various funding levels, specifically, the number of~~  
16 ~~people the pool may cover at each of those funding levels.~~

17 3. ~~A recommendation as to the best source of funding~~  
18 ~~for the anticipated deficits of the pool.~~

19 4. ~~The effect on the individual and small group market~~  
20 ~~by including in the Florida Health Insurance Plan persons~~  
21 ~~eligible for coverage under s. 627.6487, as well as the cost~~  
22 ~~of including these individuals.~~

23  
24 ~~The board shall take no action to implement the Florida Health~~  
25 ~~Insurance Plan, other than the completion of the actuarial~~  
26 ~~study authorized in this paragraph, until funds are~~  
27 ~~appropriated for startup cost and any projected deficits.~~

28 ~~(b)~~ No later than December 1, 2005, and annually  
29 thereafter, the board shall submit to the Governor, the  
30 President of the Senate, the Speaker of the House of  
31 Representatives, and the substantive legislative committees of

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1 the Legislature a report which includes an independent  
2 actuarial study to determine, including, but not be limited  
3 to:

4 ~~(a)1.~~ The impact the creation of the plan has on the  
5 small group and individual insurance market, specifically on  
6 the premiums paid by insureds. This shall include an estimate  
7 of the total anticipated aggregate savings for all small  
8 employers in the state.

9 ~~(b)2.~~ The actual number of individuals covered at the  
10 current funding and benefit level, the projected number of  
11 individuals that may seek coverage in the forthcoming fiscal  
12 year, and the projected funding needed to cover anticipated  
13 increase or decrease in plan participation.

14 ~~3. A recommendation as to the best source of funding  
15 for the anticipated deficits of the pool.~~

16 ~~(c)4.~~ A summarization of the activities of the plan in  
17 the preceding calendar year, including the net written and  
18 earned premiums, plan enrollment, the expense of  
19 administration, and the paid and incurred losses.

20 ~~(d)5.~~ A review of the operation of the plan as to  
21 whether the plan has met the intent of this section.

22 (9) ELIGIBILITY.--

23 (a) Any individual person who is and continues to be a  
24 resident of this state shall be eligible for coverage under  
25 the plan if:

26 1. Evidence is provided that the person received  
27 notices of rejection or refusal to issue substantially similar  
28 coverage for health reasons from at least two health insurers  
29 or health maintenance organizations. A rejection or refusal by  
30 an insurer offering only stop-loss, excess of loss, or  
31 reinsurance coverage with respect to the applicant shall not

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1 be sufficient evidence under this paragraph;~~i-~~

2           2. The person is enrolled in the Florida Comprehensive  
3 Health Association as of the date the plan is implemented; or-

4           3. Is an eligible individual as defined in s.  
5 627.6487(3), excluding s. 627.6487(3)(b)5.

6           (b) Each resident dependent of a person who is  
7 eligible for coverage under the plan shall also be eligible  
8 for such coverage.

9           (c) Except for persons made eligible by paragraph (a),  
10 a person shall not be eligible for coverage under the plan if:

11           1. The person has or obtains health insurance coverage  
12 substantially similar to or more comprehensive than a plan  
13 policy, or would be eligible to obtain such coverage, unless a  
14 person may maintain other coverage for the period of time the  
15 person is satisfying any preexisting condition waiting period  
16 under a plan policy or may maintain plan coverage for the  
17 period of time the person is satisfying a preexisting  
18 condition waiting period under another health insurance policy  
19 intended to replace the plan policy;~~i-~~

20           2. The person is determined to be eligible for health  
21 care benefits under Medicaid, Medicare, the state's children's  
22 health insurance program, or any other federal, state, or  
23 local government program that provides health benefits;

24           3. The person voluntarily terminated plan coverage  
25 unless 12 months have elapsed since such termination;

26           4. The person is an inmate or resident of a public  
27 institution; or

28           5. The person's premiums are paid for or reimbursed  
29 under any government-sponsored program, ~~or~~ or by any government  
30 agency or health care provider, or by any organization  
31 sponsored by or affiliated with a health care provider.

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1 (d) Coverage shall cease:

2 1. On the date a person is no longer a resident of  
3 this state;

4 2. On the date a person requests coverage to end;

5 3. Upon the death of the covered person;

6 4. On the date state law requires cancellation or  
7 nonrenewal of the policy; ~~or~~

8 5. At the option of the plan, 30 days after the plan  
9 makes any inquiry concerning the person's eligibility or place  
10 of residence to which the person does not reply; or-

11 6. Upon failure of the insured to pay for continued  
12 coverage.

13 (e) Except under the circumstances described in this  
14 subsection, coverage of a person who ceases to meet the  
15 eligibility requirements of this subsection shall be  
16 terminated at the end of the policy period for which the  
17 necessary premiums have been paid.

18 (15) FUNDING OF THE PLAN.--

19 (a) Premiums.--

20 1. The plan shall establish premium rates for plan  
21 coverage as provided in this section. Separate schedules of  
22 premium rates based on age, sex, and geographical location may  
23 apply for individual risks. Premium rates and schedules shall  
24 be submitted to the office for approval prior to use.

25 2. Initial rates for plan coverage shall be limited to  
26 no more than 200 percent ~~300 percent~~ of rates established for  
27 individual standard risks as specified in s. 627.6675(3)(c).  
28 Subject to the limits provided in this paragraph, subsequent  
29 rates shall be established to provide fully for the expected  
30 costs of claims, including recovery of prior losses, expenses  
31 of operation, investment income of claim reserves, and any

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1 other cost factors subject to the limitations described  
 2 herein, but in no event shall premiums exceed the 200-percent  
 3 ~~300-percent~~ rate limitation provided in this section.  
 4 Notwithstanding the 200-percent ~~300-percent~~ rate limitation,  
 5 sliding scale premium surcharges based upon the insured's  
 6 income may apply to all enrollees, except those made eligible  
 7 for coverage by paragraph (9)(a).

8 (b) Sources of additional revenue.--Any deficit  
 9 incurred by the plan shall be ~~primarily~~ funded through amounts  
 10 appropriated by the Legislature from general revenue sources,  
 11 including, but not limited to, a portion of the ~~annual growth~~  
 12 ~~in~~ existing net insurance premium taxes in an amount not less  
 13 than the anticipated losses and reserve requirements for  
 14 existing policyholders. The board shall operate the plan in  
 15 such a manner that the estimated cost of providing health  
 16 insurance during any fiscal year will not exceed total income  
 17 the plan expects to receive from policy premiums and funds  
 18 appropriated by the Legislature, including any interest on  
 19 investments. After determining the amount of funds  
 20 appropriated to the board for a fiscal year, the board shall  
 21 estimate the number of new policies it believes the plan has  
 22 the financial capacity to insure during that year so that  
 23 costs do not exceed income. The board shall take steps  
 24 necessary to ensure that plan enrollment does not exceed the  
 25 number of residents it has estimated it has the financial  
 26 capacity to insure.

27 (c) In the event of inadequate funding, the board may  
 28 cancel existing policies on a nondiscriminatory basis as  
 29 necessary to remedy the situation. No policy may be canceled  
 30 if a covered individual is currently making a claim.

31 (20) PROVIDER REIMBURSEMENT.--Notwithstanding any

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1 other provision of law, the maximum reimbursement rate to  
 2 health care providers for all covered, medically necessary  
 3 services shall be 100 percent of Medicare's allowed payment  
 4 amount for that particular provider and service. All licensed  
 5 providers in this state shall accept assignment of plan  
 6 benefits and consider the Medicare allowed payment amount as  
 7 payment in full.

8 Section 6. Section 627.65626, Florida Statutes, is  
 9 amended to read:

10 627.65626 Insurance rebates for healthy lifestyles.--

11 (1) Any rate, rating schedule, or rating manual for a  
 12 health insurance policy that provides credible coverage as  
 13 defined in s. 627.6561(5) filed with the office shall provide  
 14 for an appropriate rebate of premiums paid in the last policy  
 15 ~~calendar~~ year when the majority of members of a health plan  
 16 have enrolled and maintained participation in any health  
 17 wellness, maintenance, or improvement program offered by the  
 18 group policyholder ~~employer~~. The group ~~employer~~ must provide  
 19 evidence of demonstrative maintenance or improvement of the  
 20 enrollees' health status as determined by assessments of  
 21 agreed-upon health status indicators between the policyholder  
 22 ~~employer~~ and the health insurer, including, but not limited  
 23 to, reduction in weight, body mass index, and smoking  
 24 cessation. Any rebate provided by the health insurer is  
 25 presumed to be appropriate unless credible data demonstrates  
 26 otherwise, or unless the rebate program requires the insured  
 27 to incur costs to qualify for the rebate which equal or  
 28 exceeds the value of the rebate, but the rebate may ~~shall~~ not  
 29 exceed 10 percent of paid premiums.

30 (2) The premium rebate authorized by this section  
 31 shall be effective for an insured on an annual basis unless

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1 the number of participating members on the policy renewal  
 2 anniversary ~~employees~~ becomes less than the majority of the  
 3 members ~~employees~~ eligible for participation in the wellness  
 4 program.

5 Section 7. Paragraphs (d) and (j) of subsection (5) of  
 6 section 627.6692, Florida Statutes, are amended to read:

7 627.6692 Florida Health Insurance Coverage  
 8 Continuation Act.--

9 (5) CONTINUATION OF COVERAGE UNDER GROUP HEALTH  
 10 PLANS.--

11 (d)1. A qualified beneficiary must give written notice  
 12 to the insurance carrier within 63 ~~30~~ days after the  
 13 occurrence of a qualifying event. Unless otherwise specified  
 14 in the notice, a notice by any qualified beneficiary  
 15 constitutes notice on behalf of all qualified beneficiaries.  
 16 The written notice must inform the insurance carrier of the  
 17 occurrence and type of the qualifying event giving rise to the  
 18 potential election by a qualified beneficiary of continuation  
 19 of coverage under the group health plan issued by that  
 20 insurance carrier, except that in cases where the covered  
 21 employee has been involuntarily discharged, the nature of such  
 22 discharge need not be disclosed. The written notice must, at a  
 23 minimum, identify the employer, the group health plan number,  
 24 the name and address of all qualified beneficiaries, and such  
 25 other information required by the insurance carrier under the  
 26 terms of the group health plan or the commission by rule, to  
 27 the extent that such information is known by the qualified  
 28 beneficiary.

29 2. Within 14 days after the receipt of written notice  
 30 under subparagraph 1., the insurance carrier shall send each  
 31 qualified beneficiary by certified mail an election and

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1 premium notice form, approved by the office, which form must  
 2 provide for the qualified beneficiary's election or  
 3 nonelection of continuation of coverage under the group health  
 4 plan and the applicable premium amount due after the election  
 5 to continue coverage. This subparagraph does not require  
 6 separate mailing of notices to qualified beneficiaries  
 7 residing in the same household, but requires a separate  
 8 mailing for each separate household.

9           (j) Notwithstanding paragraph (b), if a qualified  
 10 beneficiary in the military reserve or National Guard has  
 11 elected to continue coverage and is thereafter called to  
 12 active duty and the coverage under the group plan is  
 13 terminated by the beneficiary or the carrier due to the  
 14 qualified beneficiary becoming eligible for TRICARE (the  
 15 health care program provided by the United States Defense  
 16 Department), the 18-month period or such other applicable  
 17 maximum time period for which the qualified beneficiary would  
 18 otherwise be entitled to continue coverage is tolled during  
 19 the time that he or she is covered under the TRICARE program.  
 20 Within 63 ~~30~~ days after the federal TRICARE coverage  
 21 terminates, the qualified beneficiary may elect to continue  
 22 coverage under the group health plan, retroactively to the  
 23 date coverage terminated under TRICARE, for the remainder of  
 24 the 18-month period or such other applicable time period,  
 25 subject to termination of coverage at the earliest of the  
 26 conditions specified in paragraph (b).

27           Section 8. Paragraph (a) of subsection (4), paragraph  
 28 (c) of subsection (5), and paragraphs (b) and (j) of  
 29 subsection (11) of section 627.6699, Florida Statutes, are  
 30 amended, and paragraph (o) is added to subsection (11) of that  
 31 section, to read:



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1           627.6699 Employee Health Care Access Act.--

2           (4) APPLICABILITY AND SCOPE.--

3           (a)1. This section applies to a health benefit plan  
4 that provides coverage to employees of a small employer in  
5 this state, unless the coverage policy is marketed directly to  
6 the individual employee, and the employer does not contribute  
7 directly or indirectly to participate in the collection or  
8 distribution of premiums or facilitate the administration of  
9 the coverage policy in any manner. For the purposes of this  
10 paragraph, an employer is not deemed to be contributing to the  
11 premiums or facilitating the administration of coverage if the  
12 employer does not contribute to the premium and merely  
13 collects the premiums for coverage from an employee's wages or  
14 salary through payroll deduction and submits payment for the  
15 premiums of one or more employees in a lump sum to a carrier.

16           2. A carrier authorized to issue group or individual  
17 health benefit plans under this chapter or chapter 641 may  
18 offer coverage as described in this paragraph to individual  
19 employees without being subject to this section if the  
20 employer has not had a group health benefit plan in place in  
21 the prior 12 months. A carrier authorized to issue group or  
22 individual health benefit plans under this chapter or chapter  
23 641 may offer coverage as described in this paragraph to  
24 employees that are not eligible employees as defined in this  
25 section, whether or not the small employer has a group health  
26 benefit plan in place. A carrier that offers coverage as  
27 described in this paragraph must provide a cancellation notice  
28 to the primary insured at least 10 days prior to canceling the  
29 coverage for nonpayment of premium.

30           (5) AVAILABILITY OF COVERAGE.--

31           (c) Every small employer carrier must, as a condition

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1 of transacting business in this state:

2           1. Offer and issue all small employer health benefit  
3 plans on a guaranteed-issue basis to every eligible small  
4 employer, with 2 to 50 eligible employees, that elects to be  
5 covered under such plan, agrees to make the required premium  
6 payments, and satisfies the other provisions of the plan. A  
7 rider for additional or increased benefits may be medically  
8 underwritten and may only be added to the standard health  
9 benefit plan. The increased rate charged for the additional or  
10 increased benefit must be rated in accordance with this  
11 section.

12           2. In the absence of enrollment availability in the  
13 Florida Health Insurance Plan, offer and issue basic and  
14 standard small employer health benefit plans and a  
15 high-deductible plan that meets the requirements of a health  
16 savings account plan or health reimbursement account as  
17 defined by federal law, on a guaranteed-issue basis, during a  
18 31-day open enrollment period of August 1 through August 31 of  
19 each year, to every eligible small employer, with fewer than  
20 two eligible employees, which small employer is not formed  
21 primarily for the purpose of buying health insurance and which  
22 elects to be covered under such plan, agrees to make the  
23 required premium payments, and satisfies the other provisions  
24 of the plan. Coverage provided under this subparagraph shall  
25 begin on October 1 of the same year as the date of enrollment,  
26 unless the small employer carrier and the small employer agree  
27 to a different date. A rider for additional or increased  
28 benefits may be medically underwritten and may only be added  
29 to the standard health benefit plan. The increased rate  
30 charged for the additional or increased benefit must be rated  
31 in accordance with this section. For purposes of this

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1 subparagraph, a person, his or her spouse, and his or her  
 2 dependent children constitute a single eligible employee if  
 3 that person and spouse are employed by the same small employer  
 4 and either that person or his or her spouse has a normal work  
 5 week of less than 25 hours. Any right to an open enrollment of  
 6 health benefit coverage for groups of fewer than two  
 7 employees, pursuant to this section, shall remain in full  
 8 force and effect in the absence of the availability of new  
 9 enrollment into the Florida Health Insurance Plan.

10 3. This paragraph does not limit a carrier's ability  
 11 to offer other health benefit plans to small employers if the  
 12 standard and basic health benefit plans are offered and  
 13 rejected.

14 (11) SMALL EMPLOYER HEALTH REINSURANCE PROGRAM.--

15 (b)1. The program shall operate subject to the  
 16 supervision and control of the board.

17 2. Effective upon this act becoming a law, the board  
 18 shall consist of the director of the office or his or her  
 19 designee, who shall serve as the chairperson, and 13  
 20 additional members who are representatives of carriers and  
 21 insurance agents and are appointed by the director of the  
 22 office and serve as follows:

23 a. Five members shall be representatives of health  
 24 insurers licensed under chapter 624 or chapter 641. Two  
 25 members shall be agents who are actively engaged in the sale  
 26 of health insurance. Four members shall be employers or  
 27 representatives of employers. One member shall be a person  
 28 covered under an individual health insurance policy issued by  
 29 a licensed insurer in this state. One member shall represent  
 30 the Agency for Health Care Administration and shall be  
 31 recommended by the Secretary of Health Care Administration.

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1 ~~The director of the office shall include representatives of~~  
2 ~~small employer carriers subject to assessment under this~~  
3 ~~subsection. If two or more carriers elect to be risk assuming~~  
4 ~~carriers, the membership must include at least two~~  
5 ~~representatives of risk assuming carriers; if one carrier is~~  
6 ~~risk assuming, one member must be a representative of such~~  
7 ~~carrier. At least one member must be a carrier who is subject~~  
8 ~~to the assessments, but is not a small employer carrier.~~  
9 ~~Subject to such restrictions, at least five members shall be~~  
10 ~~selected from individuals recommended by small employer~~  
11 ~~carriers pursuant to procedures provided by rule of the~~  
12 ~~commission. Three members shall be selected from a list of~~  
13 ~~health insurance carriers that issue individual health~~  
14 ~~insurance policies. At least two of the three members selected~~  
15 ~~must be reinsuring carriers. Two members shall be selected~~  
16 ~~from a list of insurance agents who are actively engaged in~~  
17 ~~the sale of health insurance.~~

18       b. A member appointed under this subparagraph shall  
19 serve a term of 4 years and shall continue in office until the  
20 member's successor takes office, except that, in order to  
21 provide for staggered terms, the director of the office shall  
22 designate two of the initial appointees under this  
23 subparagraph to serve terms of 2 years and shall designate  
24 three of the initial appointees under this subparagraph to  
25 serve terms of 3 years.

26       3. The director of the office may remove a member for  
27 cause.

28       4. Vacancies on the board shall be filled in the same  
29 manner as the original appointment for the unexpired portion  
30 of the term.

31       5. ~~The director of the office may require an entity~~

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1 ~~that recommends persons for appointment to submit additional~~  
2 ~~lists of recommended appointees.~~

3 (j)1. Before ~~July~~ March 1 of each calendar year, the  
4 board shall determine and report to the office the program net  
5 loss for the previous year, including administrative expenses  
6 for that year, and the incurred losses for the year, taking  
7 into account investment income and other appropriate gains and  
8 losses.

9 2. Any net loss for the year shall be recouped by  
10 assessment of the carriers, as follows:

11 a. The operating losses of the program shall be  
12 assessed in the following order subject to the specified  
13 limitations. The first tier of assessments shall be made  
14 against reinsuring carriers in an amount which shall not  
15 exceed 5 percent of each reinsuring carrier's premiums from  
16 health benefit plans covering small employers. If such  
17 assessments have been collected and additional moneys are  
18 needed, the board shall make a second tier of assessments in  
19 an amount which shall not exceed 0.5 percent of each carrier's  
20 health benefit plan premiums. Except as provided in paragraph  
21 (n), risk-assuming carriers are exempt from all assessments  
22 authorized pursuant to this section. The amount paid by a  
23 reinsuring carrier for the first tier of assessments shall be  
24 credited against any additional assessments made.

25 b. The board shall equitably assess carriers for  
26 operating losses of the plan based on market share. The board  
27 shall annually assess each carrier a portion of the operating  
28 losses of the plan. The first tier of assessments shall be  
29 determined by multiplying the operating losses by a fraction,  
30 the numerator of which equals the reinsuring carrier's earned  
31 premium pertaining to direct writings of small employer health

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1 benefit plans in the state during the calendar year for which  
2 the assessment is levied, and the denominator of which equals  
3 the total of all such premiums earned by reinsuring carriers  
4 in the state during that calendar year. The second tier of  
5 assessments shall be based on the premiums that all carriers,  
6 except risk-assuming carriers, earned on all health benefit  
7 plans written in this state. The board may levy interim  
8 assessments against carriers to ensure the financial ability  
9 of the plan to cover claims expenses and administrative  
10 expenses paid or estimated to be paid in the operation of the  
11 plan for the calendar year prior to the association's  
12 anticipated receipt of annual assessments for that calendar  
13 year. Any interim assessment is due and payable within 30 days  
14 after receipt by a carrier of the interim assessment notice.  
15 Interim assessment payments shall be credited against the  
16 carrier's annual assessment. Health benefit plan premiums and  
17 benefits paid by a carrier that are less than an amount  
18 determined by the board to justify the cost of collection may  
19 not be considered for purposes of determining assessments.

20 c. Subject to the approval of the office, the board  
21 shall make an adjustment to the assessment formula for  
22 reinsuring carriers that are approved as federally qualified  
23 health maintenance organizations by the Secretary of Health  
24 and Human Services pursuant to 42 U.S.C. s. 300e(c)(2)(A) to  
25 the extent, if any, that restrictions are placed on them that  
26 are not imposed on other small employer carriers.

27 3. Before ~~July~~ March 1 of each year, the board shall  
28 determine and file with the office an estimate of the  
29 assessments needed to fund the losses incurred by the program  
30 in the previous calendar year.

31 4. If the board determines that the assessments needed

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1 to fund the losses incurred by the program in the previous  
2 calendar year will exceed the amount specified in subparagraph  
3 2., the board shall evaluate the operation of the program and  
4 report its findings, including any recommendations for changes  
5 to the plan of operation, to the office within 180 ~~90~~ days  
6 following the end of the calendar year in which the losses  
7 were incurred. The evaluation shall include an estimate of  
8 future assessments, the administrative costs of the program,  
9 the appropriateness of the premiums charged and the level of  
10 carrier retention under the program, and the costs of coverage  
11 for small employers. If the board fails to file a report with  
12 the office within 180 ~~90~~ days following the end of the  
13 applicable calendar year, the office may evaluate the  
14 operations of the program and implement such amendments to the  
15 plan of operation the office deems necessary to reduce future  
16 losses and assessments.

17           5. If assessments exceed the amount of the actual  
18 losses and administrative expenses of the program, the excess  
19 shall be held as interest and used by the board to offset  
20 future losses or to reduce program premiums. As used in this  
21 paragraph, the term "future losses" includes reserves for  
22 incurred but not reported claims.

23           6. Each carrier's proportion of the assessment shall  
24 be determined annually by the board, based on annual  
25 statements and other reports considered necessary by the board  
26 and filed by the carriers with the board.

27           7. Provision shall be made in the plan of operation  
28 for the imposition of an interest penalty for late payment of  
29 an assessment.

30           8. A carrier may seek, from the office, a deferment,  
31 in whole or in part, from any assessment made by the board.

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1 The office may defer, in whole or in part, the assessment of a  
 2 carrier if, in the opinion of the office, the payment of the  
 3 assessment would place the carrier in a financially impaired  
 4 condition. If an assessment against a carrier is deferred, in  
 5 whole or in part, the amount by which the assessment is  
 6 deferred may be assessed against the other carriers in a  
 7 manner consistent with the basis for assessment set forth in  
 8 this section. The carrier receiving such deferment remains  
 9 liable to the program for the amount deferred and is  
 10 prohibited from reinsuring any individuals or groups in the  
 11 program if it fails to pay assessments.

12 (o) The board shall advise the office, the agency, the  
 13 department, and other executive and legislative entities on  
 14 health insurance issues. Specifically, the board shall:

15 1. Provide a forum for stakeholders, consisting of  
 16 insurers, employers, agents, consumers, and regulators, in the  
 17 private health insurance market in this state.

18 2. Review and recommend strategies to improve the  
 19 functioning of the health insurance markets in this state with  
 20 a specific focus on market stability, access, and pricing.

21 3. Make recommendations to the office for legislation  
 22 addressing health insurance market issues and provide comments  
 23 on health insurance legislation proposed by the office.

24 4. Meet at least three times each year. One meeting  
 25 shall be held to hear reports and to secure public comment on  
 26 the health insurance market, to develop any legislation needed  
 27 to address health insurance market issues, and to provide  
 28 comments on health insurance legislation proposed by the  
 29 office.

30 5. By September 1 each year, issue a report to the  
 31 office on the state of the health insurance market. The report



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1 shall include recommendations for changes in the health  
2 insurance market, results from implementation of previous  
3 recommendations, and information on health insurance markets.

4 Section 9. Subsection (1) of section 641.27, Florida  
5 Statutes, is amended to read:

6 641.27 Examination by the department.--

7 (1) The office shall examine the affairs,  
8 transactions, accounts, business records, and assets of any  
9 health maintenance organization as often as it deems it  
10 expedient for the protection of the people of this state, but  
11 not less frequently than once every 5 ~~3~~ years. ~~In lieu of~~  
12 ~~making its own financial examination, the office may accept an~~  
13 ~~independent certified public accountant's audit report~~  
14 ~~prepared on a statutory accounting basis consistent with this~~  
15 ~~part.~~ However, except when the medical records are requested  
16 and copies furnished pursuant to s. 456.057, medical records  
17 of individuals and records of physicians providing service  
18 under contract to the health maintenance organization shall  
19 not be subject to audit, although they may be subject to  
20 subpoena by court order upon a showing of good cause. For the  
21 purpose of examinations, the office may administer oaths to  
22 and examine the officers and agents of a health maintenance  
23 organization concerning its business and affairs. The  
24 examination of each health maintenance organization by the  
25 office shall be subject to the same terms and conditions as  
26 apply to insurers under chapter 624. In no event shall  
27 expenses of all examinations exceed a maximum of \$50,000  
28 ~~\$20,000~~ for any 1-year period. Any rehabilitation,  
29 liquidation, conservation, or dissolution of a health  
30 maintenance organization shall be conducted under the  
31 supervision of the department, which shall have all power with

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1 respect thereto granted to it under the laws governing the  
2 rehabilitation, liquidation, reorganization, conservation, or  
3 dissolution of life insurance companies.

4 Section 10. Subsection (40) of section 641.31, Florida  
5 Statutes, is amended to read:

6 641.31 Health maintenance contracts.--

7 (40)(a) Any group rate, rating schedule, or rating  
8 manual for a health maintenance organization policy filed with  
9 the office shall provide for an appropriate rebate of premiums  
10 paid in the last contract calendar year when the majority of  
11 members of a health individual covered by such plan have is  
12 enrolled in and maintained maintains participation in any  
13 health wellness, maintenance, or improvement program offered  
14 by the group contract holder approved by the health plan. The  
15 group individual must provide evidence of demonstrative  
16 maintenance or improvement of the group's his or her health  
17 status as determined by assessments of agreed-upon health  
18 status indicators between the group individual and the health  
19 insurer, including, but not limited to, reduction in weight,  
20 body mass index, and smoking cessation. Any rebate provided by  
21 the health maintenance organization insurer is presumed to be  
22 appropriate unless credible data demonstrates otherwise, or  
23 unless the rebate program requires the insured to incur costs  
24 to qualify for the rebate which equals or exceeds the value of  
25 the rebate but the rebate may shall not exceed 10 percent of  
26 paid premiums.

27 (b) The premium rebate authorized by this section  
28 shall be effective for a subscriber an insured on an annual  
29 basis, unless the number of participating members on the  
30 contract renewal anniversary becomes fewer than the majority  
31 of the members eligible for participation in the wellness

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1 ~~program individual fails to maintain or improve his or her~~  
 2 ~~health status while participating in an approved wellness~~  
 3 ~~program, or credible evidence demonstrates that the individual~~  
 4 ~~is not participating in the approved wellness program.~~

5       Section 11. (1) An 11-member high-deductible health  
 6 insurance plan study group is created, to be composed of:

7       (a) Three representatives of employers offering  
 8 high-deductible health plans to their employees, one of whom  
 9 shall be a small employer as defined in s. 627.6699, Florida  
 10 Statutes, who shall be appointed by the Florida Chamber of  
 11 Commerce.

12       (b) Three representatives of commercial health plans,  
 13 to be appointed by the Florida Insurance Council.

14       (c) Three representatives of hospitals, to be  
 15 appointed by the Florida Hospital Association.

16       (d) The Secretary of the Agency for Health Care  
 17 Administration, or the secretary's designee, who shall serve  
 18 as co-chair.

19       (e) The Director of the Office of Insurance  
 20 Regulation, or the director's designee, who shall serve as  
 21 co-chair.

22       (2) The study group shall study the following issues  
 23 related to high-deductible health insurance plans, including,  
 24 but not limited to, health savings accounts and health  
 25 reimbursement arrangements:

26       (a) The impact of high deductibles on access to health  
 27 care services and pharmaceutical benefits.

28       (b) The impact of high deductibles on utilization of  
 29 health care services and overutilization of health care  
 30 services.

31       (c) The impact on hospitals' inability to collect

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1 deductibles and copayments.

2 (d) The ability of hospitals and insureds to  
3 determine, prior to service delivery, the level of deductible  
4 and copayment required of the insured.

5 (e) Methods to assist hospitals and insureds in  
6 determining prior to service delivery the status of the  
7 insured in meeting annual deductible requirements and any  
8 subsequent copayments.

9 (f) Methods to assist hospitals in the collection of  
10 deductibles and copayments, including electronic payments.

11 (g) Alternative approaches to the collection of  
12 deductibles and copayments when either the extent of patient  
13 financial responsibility is unknown in advance or there are no  
14 funds electronically available from the patient to pay for the  
15 deductible and any associated copayment.

16 (3) The study group shall also study the following  
17 issues in addition to those specified in subsection (2):

18 (a) The assignment of benefits attestations and  
19 contract provisions that nullify the attestations of insureds.

20 (b) The standardization of insured or subscriber  
21 identifications cards.

22 (c) The standardization of claim edits or insuring  
23 that claim edits comply with nationally recognized editing  
24 guidelines.

25 (4) The study group shall meet by August 1, 2005, and  
26 shall submit recommendations to the Governor, the President of  
27 the Senate, and the Speaker of the House of Representatives by  
28 January 1, 2006.

29 Section 12. Section 627.6402, Florida Statutes, is  
30 repealed.

31 Section 13. The sum of \$5 million is appropriated from

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1 the General Revenue Fund to the Florida Health Insurance Plan  
2 for the purposes of implementing the plan.

3 Section 14. This act shall take effect July 1, 2005,  
4 and shall apply to all policies or contracts issued or renewed  
5 on or after July 1, 2005.

6  
7  
8 ===== T I T L E A M E N D M E N T =====

9 And the title is amended as follows:

10 Delete everything before the enacting clause

11  
12 and insert:

13 A bill to be entitled  
14 An act relating to health insurance; amending  
15 s. 408.05, F.S.; changing the due date for a  
16 report from the Agency for Health Care  
17 Administration regarding the State Center for  
18 Health Statistics; amending s. 408.909, F.S.;  
19 providing an additional criterion for the  
20 Office of Insurance Regulation to disapprove or  
21 withdraw approval of health flex plans;  
22 amending s. 627.413, F.S.; authorizing insurers  
23 and health maintenance organizations to offer  
24 policies or contracts providing for a  
25 high-deductible plan meeting federal  
26 requirements and in conjunction with a health  
27 savings account; amending s. 627.6487, F.S.;  
28 revising the definition of the term "eligible  
29 individual" for purposes of obtaining coverage  
30 in the Florida Health Insurance Plan; amending  
31 s. 627.64872, F.S.; revising definitions;

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1 changing references to the Director of the  
2 Office of Insurance Regulation to the  
3 Commissioner of Insurance Regulation; deleting  
4 obsolete language; providing additional  
5 eligibility criteria; reducing premium rate  
6 limitations; revising requirements for sources  
7 of additional revenue; authorizing the board to  
8 cancel policies under inadequate funding  
9 conditions; providing a limitation; specifying  
10 a maximum provider reimbursement rate;  
11 requiring licensed providers to accept  
12 assignment of plan benefits and consider  
13 certain payments as payments in full; amending  
14 s. 627.65626, F.S.; providing insurance rebates  
15 for healthy lifestyles; amending s. 627.6692,  
16 F.S.; extending a time period within which  
17 eligible employees may apply for continuation  
18 of coverage; amending s. 627.6699, F.S.;  
19 revising standards for determining  
20 applicability of the Employee Health Care  
21 Access Act; prescribing acts that may be  
22 performed by an employer without being  
23 considered contributing to premiums or  
24 facilitating administration of a policy;  
25 authorizing certain carriers to offer coverage  
26 to certain employees without being subject to  
27 the act under certain circumstances; requiring  
28 a carrier who offers such coverage to provide  
29 notice to the primary insured prior to  
30 cancellation for nonpayment of premium;  
31 revising an availability of coverage provision

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1 of the Employee Health Care Access Act;  
2 including high-deductible plans meeting federal  
3 health savings account plan requirements;  
4 revising membership of the board of the small  
5 employer health reinsurance program; revising  
6 certain reporting dates relating to program  
7 losses and assessments; requiring the board to  
8 advise executive and legislative entities on  
9 health insurance issues; providing  
10 requirements; amending s. 641.27, F.S.;  
11 increasing the interval at which the office  
12 examines health maintenance organizations;  
13 deleting authorization for the office to accept  
14 an audit report from a certified public  
15 accountant in lieu of conducting its own  
16 examination; increasing an expense limitation;  
17 amending s. 641.31, F.S.; providing for an  
18 insurance rebate for members in a health  
19 wellness program; providing for the rebate to  
20 cease under certain conditions; creating a  
21 high-deductible health insurance plan study  
22 group; specifying membership; requiring the  
23 study group to investigate certain issues  
24 relating to high-deductible health insurance  
25 plans; requiring the group to meet and submit  
26 recommendations to the Governor and  
27 Legislature; repealing s. 627.6402, F.S.,  
28 relating to authorized insurance rebates for  
29 healthy lifestyles; providing application;  
30 providing an appropriation; providing an  
31 effective date.