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An act relating to the Department of Transportation; amending s. 332.007, F.S.; authorizing the department to fund certain eligible aviation planning projects to be performed by not-for-profit organizations representing a majority of public airports; amending s. 337.11, F.S.; providing for department contracts to use written work orders pursuant to certain contingency items or supplemental agreements; removing requirement for surety approval of supplemental agreements; limiting liability of the surety when unapproved contract changes exceed a certain amount; providing purposes for the use of written work orders; revising criteria for use of supplemental agreements in department contracts; creating s. 337.195, F.S.; limiting liability under certain circumstances of a contractor who constructs or repairs a highway, road, street, or bridge for the department; amending s. 337.251, F.S.; authorizing the department to adopt rules governing the leasing of property for joint public-private development; amending s. 339.55, F.S.; establishing a limit on state-funded infrastructure bank loans to the State Transportation Trust Fund; amending s. 339.61, F.S.; revising legislative intent for transportation facilities comprising the Strategic Intermodal System; adding economic development and job growth as criteria for projects; amending s. 339.62, F.S.; adding planned facilities meeting certain criteria and thresholds to components of the Strategic Intermodal System; amending s.

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339.64, F.S.; directing the Florida Transportation Commission to include as part of its annual work program review an assessment of the department's progress on the Strategic Intermodal System; requiring an annual report; directing the department to coordinate with federal, regional, and local entities for transportation planning impacting military installations; requiring the Strategic Intermodal System Plan to include an assessment of the impacts of proposed projects on military installations; adding a military representative to the Governor's appointees to the Statewide Intermodal Transportation Advisory Council; amending s. 373.4137, F.S.; revising requirements for projects intended to mitigate the adverse effects of transportation projects; removing the Department of Environmental Protection from the mitigation process; revising requirements for the Department of Transportation and transportation authorities with respect to submitting plans and inventories; authorizing the use of current-year funds for future projects; revising the requirements for reconciling escrow accounts used to fund mitigation projects; authorizing payments to a water management district to fund the costs of future maintenance and monitoring; requiring specified lump-sum payments to be used for the mitigation costs of certain projects; authorizing a governing board of a water management district to approve the use of mitigation funds for certain future projects; requiring that mitigation plans be approved by the water management district rather

than the Department of Environmental Protection; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Subsection (10) is added to section 332.007, Florida Statutes, to read:
- 332.007 Administration and financing of aviation and airport programs and projects; state plan.--
- (10) The department may also fund eligible projects performed by not-for-profit organizations that represent a majority of public airports in the state. Eligible projects may include activities associated with aviation master planning, professional education, safety and security planning, enhancing economic development and efficiency at the state's airports, or other planning efforts to improve the viability of the state's airports.
- Section 2. Paragraphs (a) and (b) of subsection (8) of section 337.11, Florida Statutes, are amended to read:
- 337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, written work orders, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration.--
- (8)(a) The department shall permit the use of written supplemental agreements, written work orders pursuant to a contingency pay item or contingency supplemental agreement, and written change orders to any contract entered into by the

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department. Any supplemental agreement shall be reduced to written contract form, approved by the contractor's surety, and executed by the contractor and the department. Any supplemental agreement modifying any item in the original contract must be approved by the head of the department, or his or her designee, and executed by the appropriate person designated by him or her. Any surety issuing a bond pursuant to s. 337.18 shall be fully liable under such surety bond to the full extent of any modified contract amount up to and including 25 percent over the original contract amount, and without regard to the fact that the surety was not aware of or approved such modifications. However, if modifications of the original contract amount cumulatively result in modifications of the contract amount in excess of 25 percent of the original contract amount, the surety's approval shall be required to bind the surety under the bond on that portion in excess of 25 percent of the original contract amount.

(b) Supplemental agreements and written work orders pursuant to a contingency pay item or contingency supplemental agreement shall be used to clarify the plans and specifications of a contract; to provide for major quantity differences which result in the contractor's work effort exceeding the original contract amount by more than 5 percent; to provide for unforeseen work, grade changes, or alterations in plans which could not reasonably have been contemplated or foreseen in the original plans and specifications; to change the limits of construction to meet field conditions; to provide a safe and functional connection to an existing pavement; to settle contract claims; and to make the project functionally

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113 operational in accordance with the intent of the original 114 contract. Supplemental agreements may be used to expand the 115 physical limits of a project only to the extent necessary to 116 make the project functionally operational in accordance with the 117 intent of the original contract. The cost of any such agreement extending the physical limits of a project shall not exceed 118 119 \$100,000 or 10 percent of the original contract price, whichever 120 is greater. Section 3. Section 337.195, Florida Statutes, is created 122 to read: 123 337.195 Contractor liability. -- A contractor who constructs or repairs a highway, road, street, or bridge for the department 124 is not liable to a claimant for personal injury, property 126 damage, or death arising from the performance of the construction or repair if, at the time of the personal injury, 127 128 property damage, or death, the contractor is in compliance with

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Section 4. Subsection (10) is added to section 337.251, Florida Statutes, to read:

contract documents material to the condition or defect that was

the proximate cause of the personal injury, property damage, or

337.251 Lease of property for joint public-private development and areas above or below department property .--

(10) The department may adopt rules to administer the provisions of this section.

Section 5. Subsection (2) of section 339.55, Florida Statutes, is amended to read:

339.55 State-funded infrastructure bank.--

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The bank may lend capital costs or provide credit enhancements for a transportation facility project that is on the State Highway System or that provides for increased mobility on the state's transportation system or provides intermodal connectivity with airports, seaports, rail facilities, and other transportation terminals, pursuant to s. 341.053, for the movement of people and goods. Loans from the bank may be subordinated to senior project debt that has an investment grade rating of "BBB" or higher. Notwithstanding any other provision of law, the total outstanding state-funded infrastructure bank loan repayments over the average term of the loan repayment period, as needed to meet the requirements of the documents authorizing the bonds issued or proposed to be issued under s. 215.617 to be paid from the State Transportation Trust Fund, may not exceed 0.75 percent of the revenues deposited into the State Transportation Trust Fund.

Section 6. Section 339.61, Florida Statutes, is amended to read:

- 339.61 Florida Strategic Intermodal System; legislative findings, declaration, and intent.--
- (1) There is hereby created the Florida Strategic Intermodal System. For purposes of funding projects under the system, the department shall allocate from the State Transportation Trust Fund in its program and resource plan a minimum of \$60 million each year, beginning in the 2004-2005 fiscal year. This allocation of funds is in addition to any funding provided to this system by any other provision of law.
 - (2) The Legislature finds that increasing demands are

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continuing to be placed on the state's transportation system by a fast-growing economy, continued population growth, and projected increases in freight movement, international trade, and tourism. The Legislature also finds that the state's growing regional and intercity economic centers will increase the demand for interregional and intercity travel and that the evolving service-based and information-based industries will change the type of transportation system that business and industry demand, increasing the importance of speed and reliability. The Legislature further finds that our transportation system must be designed and operated in such a way that it preserves the abundance of natural and manmade amenities that have been so successful in attracting new residents, businesses, and tourists to this state. Therefore, the Legislature declares that the designation of a strategic intermodal system, composed of facilities and services of statewide and interregional significance, will efficiently serve the mobility needs of Florida's citizens, businesses, and visitors and will help Florida become a worldwide economic leader, enhance economic prosperity and competitiveness, enrich quality of life, and reflect responsible environmental stewardship. To that end, it is the intent of the Legislature that the Strategic Intermodal System consist of transportation facilities that meet a strategic and essential state interest and help generate economic development and job growth and that limited resources available for the implementation of statewide and interregional transportation priorities be focused on that system.

Section 7. Subsection (7) is added to section 339.62,

197 Florida Statutes, to read:

339.62 System components.--The Strategic Intermodal System shall consist of appropriate components of:

- infrastructure that is projected to meet all applicable criteria and thresholds within the first 3 years of operation, has the consensus support of transportation partners to implement the project, and is financially feasible as demonstrated by inclusion in the department's work program or some other appropriate plan.
- Section 8. Subsections (2), (3), and (4) and paragraph (b) of subsection (5) of section 339.64, Florida Statutes, are amended to read:
 - 339.64 Strategic Intermodal System Plan.--
- (2) In association with the <u>continued</u> development of the <u>initial</u> Strategic Intermodal System Plan and other transportation plans, the Florida Transportation Commission as part of its work program review process shall conduct an <u>annual</u> assessment of the <u>progress the department and its transportation</u> partners have made in realizing the goals of economic development, improved mobility, and increased intermodal connectivity need for an improved philosophical approach to regional and intermodal input in the planning for and governing of the Strategic Intermodal System and other transportation systems. The Florida Transportation Commission shall coordinate with the department, the Statewide Intermodal Transportation Advisory Council, and other appropriate entities when developing this assessment. The Florida Transportation Commission shall

deliver a report to the Governor and Legislature <u>no later than</u> 14 days after the regular session of the Legislature begins by December 15, 2003, with recommendations as necessary to fully implement the Strategic Intermodal System.

- (3)(a) During the development of <u>updates to</u> the Strategic Intermodal System Plan and the development of all subsequent updates, the department shall provide metropolitan planning organizations, regional planning councils, local governments, transportation providers, affected public agencies, and citizens with an opportunity to participate in and comment on the development of the proposed plan or update.
- (b) The department also shall coordinate with federal, regional, and local partners the planning for the Strategic Highway Network and the Strategic Rail Corridor Network transportation facilities that either are included in the Strategic Intermodal System or provide a direct connection between military installations and the Strategic Intermodal System. In addition, the department shall coordinate with regional and local partners to determine whether the road and other transportation infrastructure that connect military installations to the Strategic Intermodal System, the Strategic Highway Network, or the Strategic Rail Corridor are regionally significant and should be included in the Strategic Intermodal System Plan.
- (4) The Strategic Intermodal System Plan shall include the following:
 - (a) A needs assessment.

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(b) A project prioritization process.

(c) A map of facilities designated as Strategic Intermodal System facilities, and facilities that are emerging in importance that are likely to become part of the system in the future, and planned facilities that will meet the established criteria.

- (d) A finance plan based on reasonable projections of anticipated revenues, including both 10-year and 20-year costfeasible components.
- (e) An assessment of the impacts of proposed improvements to Strategic Intermodal System corridors on military installations that are either located directly on the Strategic Intermodal System or located on the Strategic Highway Network or Strategic Rail Corridor Network.
- (5) STATEWIDE INTERMODAL TRANSPORTATION ADVISORY COUNCIL.--
- (b) MEMBERSHIP.--Members of the Statewide Intermodal Transportation Advisory Council shall consist of the following:
- 1. $\underline{\text{Six}}$ Five intermodal industry representatives selected by the Governor as follows:
- a. One representative from an airport involved in the movement of freight and people from their airport facility to another transportation mode.
- b. One individual representing a fixed-route, local-government transit system.
- c. One representative from an intercity bus company providing regularly scheduled bus travel as determined by federal regulations.
 - d. One representative from a spaceport.

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e. One representative from intermodal trucking companies.

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- <u>f. One representative with command responsibilities of a major military installation.</u>
- 2. Three intermodal industry representatives selected by the President of the Senate as follows:
 - a. One representative from major-line railroads.
- b. One representative from seaports listed in s. 311.09(1) from the Atlantic Coast.
- c. One representative from an airport involved in the movement of freight and people from their airport facility to another transportation mode.
- 3. Three intermodal industry representatives selected by the Speaker of the House of Representatives as follows:
 - a. One representative from short-line railroads.
- b. One representative from seaports listed in s. 311.09(1) from the Gulf Coast.
 - c. One representative from intermodal trucking companies. In no event may this representative be employed by the same company that employs the intermodal trucking company representative selected by the Governor.
- Section 9. Section 373.4137, Florida Statutes, is amended to read:
 - 373.4137 Mitigation requirements <u>for specified</u> transportation projects.--
 - (1) The Legislature finds that environmental mitigation for the impact of transportation projects proposed by the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 can be more

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effectively achieved by regional, long-range mitigation planning rather than on a project-by-project basis. It is the intent of the Legislature that mitigation to offset the adverse effects of these transportation projects be funded by the Department of Transportation and be carried out by the Department of Environmental Protection and the water management districts, including the use of mitigation banks established pursuant to this part.

- (2) Environmental impact inventories for transportation projects proposed by the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 shall be developed as follows:
- By July May 1 of each year, the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 shall submit to the Department of Environmental Protection and the water management districts a copy of its adopted work program and an environmental impact inventory of habitats addressed in the rules adopted tentatively, pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, which may be impacted by its plan of construction for transportation projects in the next 3 years of the tentative work program. The Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 may also include in its environmental impact inventory the habitat impacts of any future transportation project identified in the tentative work program. The Department of Transportation and each transportation authority established pursuant to chapter 348 or chapter 349 may

fund any mitigation activities for future projects using current-year funds.

- (b) The environmental impact inventory shall include a description of these habitat impacts, including their location, acreage, and type; state water quality classification of impacted wetlands and other surface waters; any other state or regional designations for these habitats; and a survey of threatened species, endangered species, and species of special concern affected by the proposed project.
- (3)(a) To fund <u>development and implementation of</u> the mitigation plan for the projected impacts identified in the <u>environmental impact</u> inventory described in subsection (2), the Department of Transportation shall identify funds quarterly in an escrow account within the State Transportation Trust Fund for the environmental mitigation phase of projects budgeted by the Department of Transportation for the current fiscal year. The escrow account shall be maintained by the Department of Transportation for the benefit of the Department of Environmental Protection and the water management districts. Any interest earnings from the escrow account shall remain with the Department of Transportation.
- (b) Each transportation authority established pursuant to chapter 348 or chapter 349 that chooses to participate in this program shall create an escrow account within its financial structure and deposit funds in the account to pay for the environmental mitigation phase of projects budgeted for the current fiscal year. The escrow account shall be maintained by the authority for the benefit of the Department of Environmental

Protection and the water management districts. Any interest earnings from the escrow account shall remain with the authority.

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(c) Except for current mitigation projects in the monitoring and maintenance phase and except as allowed by paragraph (d), the Department of Environmental Protection or water management districts may request a transfer of funds from an escrow account no sooner than 30 days prior to the date the funds are needed to pay for activities associated with development or implementation of the approved mitigation plan described in subsection (4) for the current fiscal year, including, but not limited to, design, engineering, production, and staff support. Actual conceptual plan preparation costs incurred before plan approval may be submitted to the Department of Transportation or the appropriate transportation authority and the Department of Environmental Protection by November 1 of each year with the plan. The conceptual plan preparation costs of each water management district will be paid from mitigation funds associated with the environmental impact inventory for the current year based on the amount approved on the mitigation plan and allocated to the current fiscal year projects identified by the water management district. The amount transferred to the escrow accounts each year by the Department of Transportation and participating transportation authorities established pursuant to chapter 348 or chapter 349 shall correspond to a cost per acre of \$75,000 multiplied by the projected acres of impact identified in the environmental impact inventory described in subsection (2). However, the \$75,000 cost per acre

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does not constitute an admission against interest by the state or its subdivisions nor is the cost admissible as evidence of full compensation for any property acquired by eminent domain or through inverse condemnation. Each July 1, the cost per acre shall be adjusted by the percentage change in the average of the Consumer Price Index issued by the United States Department of Labor for the most recent 12-month period ending September 30, compared to the base year average, which is the average for the 12-month period ending September 30, 1996. Each quarter At the end of each year, the projected acreage of impact shall be reconciled with the acreage of impact of projects as permitted, including permit modifications, pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344. The subject year's transfer of funds shall be adjusted accordingly to reflect the acreage of impacts as permitted overtransfer or undertransfer of funds from the preceding year. The Department of Transportation and participating transportation authorities established pursuant to chapter 348 or chapter 349 are authorized to transfer such funds from the escrow accounts to the Department of Environmental Protection and the water management districts to carry out the mitigation programs. For a mitigation project that is in the maintenance and monitoring phase, the water management district may request and receive a one-time payment based on the project's expected future maintenance and monitoring costs. Upon disbursement of the final maintenance and monitoring payment, the escrow account for the project established by the Department of Transportation or the participating transportation authority may be closed. Any

interest earned on these disbursed funds shall remain with the water management district and must be used as authorized under paragraph (4)(c).

- (d) Beginning in the 2005-2006 fiscal year, each water management district shall be paid a lump-sum amount of \$75,000 per acre, adjusted as provided under paragraph (c), for federally funded transportation projects that are included on the environmental impact inventory and that have an approved mitigation plan. Beginning in the 2009-2010 fiscal year, each water management district shall be paid a lump-sum amount of \$75,000 per acre, adjusted as provided under paragraph (c), for federally funded and nonfederally funded transportation projects that have an approved mitigation plan. All mitigation costs, including, but not limited to, the costs of preparing conceptual plans and the costs of design, construction, staff support, future maintenance, and monitoring the mitigated acres, shall be funded through these lump-sum amounts.
- (4) Prior to March December 1 of each year, each water management district, in consultation with the Department of Environmental Protection, the United States Army Corps of Engineers, the Department of Transportation, transportation authorities established pursuant to chapter 348 or chapter 349, and other appropriate federal, state, and local governments, and other interested parties, including entities operating mitigation banks, shall develop a plan for the primary purpose of complying with the mitigation requirements adopted pursuant to this part and 33 U.S.C. s. 1344. This plan shall also address significant invasive plant problems within wetlands and other

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surface waters. In developing such plans, the districts shall utilize sound ecosystem management practices to address significant water resource needs and shall focus on activities of the Department of Environmental Protection and the water management districts, such as surface water improvement and management (SWIM) projects waterbodies and lands identified for potential acquisition for preservation, restoration or, and enhancement, and the control of invasive and exotic plants in wetlands and other surface waters, to the extent that such activities comply with the mitigation requirements adopted under this part and 33 U.S.C. s. 1344. In determining the activities to be included in such plans, the districts shall also consider the purchase of credits from public or private mitigation banks permitted under s. 373.4136 and associated federal authorization and shall include such purchase as a part of the mitigation plan when such purchase would offset the impact of the transportation project, provide equal benefits to the water resources than other mitigation options being considered, and provide the most cost-effective mitigation option. The mitigation plan shall be submitted to preliminarily approved by the water management district governing board or its designee and shall be submitted to the secretary of the Department of Environmental Protection for review and final approval. The preliminary approval by the water management district governing board does not constitute a decision that affects substantial interests as provided by s. 120.569. At least 14 30 days prior to preliminary approval, the water management district shall provide a copy of the draft mitigation plan to any person who has requested a copy.

(a) For each transportation project with a funding request for the next fiscal year, the mitigation plan must include a brief explanation of why a mitigation bank was or was not chosen as a mitigation option, including an estimation of identifiable costs of the mitigation bank and nonbank options to the extent practicable.

- (b) Specific projects may be excluded from the mitigation plan, in whole or in part, and shall not be subject to this section upon the agreement of the Department of Transportation, or a transportation authority if applicable, the Department of Environmental Protection, and the appropriate water management district that the inclusion of such projects would hamper the efficiency or timeliness of the mitigation planning and permitting process., or the Department of Environmental Protection and The water management district may choose to exclude a project, in whole or in part, if the district is are unable to identify mitigation that would offset the impacts of the project.
- (c) Surface water improvement and management or invasive plant control projects undertaken using the \$12 million advance transferred from the Department of Transportation to the Department of Environmental Protection in fiscal year 1996-1997 which meet the requirements for mitigation under this part and 33 U.S.C. s. 1344 shall remain available for mitigation until the \$12 million is fully credited up to and including fiscal year 2005-2006. When these projects are used as mitigation, the \$12 million advance shall be reduced by \$75,000 per acre of impact mitigated. For any fiscal year through and including

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fiscal year 2005-2006, To the extent the cost of developing and implementing the mitigation plans is less than the funds placed in the escrow account amount transferred pursuant to subsection (3), the difference shall be retained by the Department of Transportation and credited towards the \$12 million advance until the Department of Transportation is fully refunded for this advance funding. After the \$12 million advance funding is fully credited Except as provided in this paragraph, any funds not directed to implement the mitigation plan should, to the greatest extent possible, be directed to fund invasive plant control within wetlands and other surface waters, SWIM projects, or other water-resource projects approved by the governing board of the water management district which may be appropriate to offset environmental impacts of future transportation projects. The water management districts may request these funds upon submittal of the final invoice for each road project.

- ensuring that mitigation requirements pursuant to 33 U.S.C. s. 1344 are met for the impacts identified in the <u>environmental</u> <u>impact</u> inventory described in subsection (2), by implementation of the approved plan described in subsection (4) to the extent funding is provided by the Department of Transportation, or a transportation authority established pursuant to chapter 348 or chapter 349, if applicable. During the federal permitting process, the water management district may deviate from the approved mitigation plan in order to comply with federal permitting requirements.
 - (6) The mitigation plans shall be updated annually to

reflect the most current Department of Transportation work program and project list of a transportation authority established pursuant to chapter 348 or chapter 349, if applicable, and may be amended throughout the year to anticipate schedule changes or additional projects which may arise. Each update and amendment of the mitigation plan shall be submitted to the governing board of the water management district or its designee secretary of the Department of Environmental Protection for approval. However, such approval shall not be applicable to a deviation as described in subsection (5).

- management district or its designee secretary of the Department of Environmental Protection, the mitigation plan shall be deemed to satisfy the mitigation requirements under this part for impacts specifically identified in the environmental impact inventory described in subsection (2) and any other mitigation requirements imposed by local, regional, and state agencies for these same impacts identified in the inventory described in subsection (2). The approval of the governing board of the water management district or its designee secretary shall authorize the activities proposed in the mitigation plan, and no other state, regional, or local permit or approval shall be necessary.
- (8) This section shall not be construed to eliminate the need for the Department of Transportation or a transportation authority established pursuant to chapter 348 or chapter 349 to comply with the requirement to implement practicable design modifications, including realignment of transportation projects, to reduce or eliminate the impacts of its transportation

projects on wetlands and other surface waters as required by rules adopted pursuant to this part, or to diminish the authority under this part to regulate other impacts, including water quantity or water quality impacts, or impacts regulated under this part that are not identified in the environmental impact inventory described in subsection (2).

(9) The process for environmental mitigation for the impact of transportation projects under this section shall be available to an expressway, bridge, or transportation authority established under chapter 348 or chapter 349. Use of this process may be initiated by an authority depositing the requisite funds into an escrow account set up by the authority and filing an environmental impact inventory with the appropriate water management district. An authority that initiates the environmental mitigation process established by this section shall comply with subsection (6) by timely providing the appropriate water management district and the Department of Environmental Protection with the requisite work program information. A water management district may draw down funds from the escrow account as provided in this section.

Section 10. This act shall take effect July 1, 2005.