By Senator Alexander

17-870-05

A bill to be entitled 1 2 An act relating to the Florida Self-Insurance 3 Guaranty Association; amending s. 440.385, 4 F.S.; requiring certain obligations of the 5 association to be performed, specifically, by 6 its board of directors; providing guidelines 7 for evaluation of the financial condition of employers and association members; providing 8 9 for additional remedies in cases of financial 10 extremity by employers; defining the term "insolvency"; revising powers and duties of the 11 12 Department of Financial Services with respect 13 to the association; providing an effective date. 14 15 Be It Enacted by the Legislature of the State of Florida: 16 17 Section 1. Paragraphs (b) and (c) of subsection (3) 18 and paragraphs (a) and (b) of subsection (6) of section 19 440.385, Florida Statutes, are amended to read: 20 21 440.385 Florida Self-Insurers Guaranty Association, 22 Incorporated. --(3) POWERS AND DUTIES. --23 (b) The <u>board</u> association may: 2.4 1. Employ or retain such persons as are necessary to 25 handle claims and perform other duties of the association. 26 27 2. Borrow funds necessary to effect the purposes of this section in accord with the plan of operation. 3. Sue or be sued. 29 4. Negotiate and become a party to such contracts as 30 are necessary to carry out the purposes of this section.

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CODING: Words stricken are deletions; words underlined are additions.

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- 5. Purchase such reinsurance as is determined necessary pursuant to the plan of operation.
- 6. Review all applicants for membership in the association to determine whether the applicant is qualified for membership under the law. The <u>board association</u> shall recommend to the department that the application be accepted or rejected based on the criteria set forth in s. 440.38(1)(b). The department shall approve or disapprove the application as provided in paragraph (6)(a).
- 7. Collect and review, as prescribed in subparagraph (6)(b)2., financial information from employers and make recommendations to the department regarding the appropriate security deposit and reinsurance amounts needed due to necessary for an employer being potentially insolvent and unable to make to demonstrate that it has the financial strength necessary to ensure the timely payment of all current and future claims, which power shall be held by the board of directors and may not be delegated. The association shall establish by rule the definition and financial criteria that must be considered in evaluating the solvency of any member. The board association may audit and examine an employer to verify the ability to pay benefits to injured workers financial strength of its current and former members. If the association determines, based on a majority vote of the board of directors, that a current or former self-insured employer is potentially insolvent and cannot make does not have the financial strength necessary to ensure the timely payment of benefits to injured workers all current and estimated future claims, the association may recommend to the department that the department:
 - a. Revoke the employer's self-insurance privilege.

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- b. Require the employer to provide a certified opinion of an independent actuary who is a member of the American Academy of Actuaries as to the actuarial present value of the employer's estimated current and future compensation payments, using a 4-percent discount rate.
- 6 c. Require an increase in the employer's security 7 deposit not to exceed the maximum amount of all unpaid claims 8 or in an amount determined by the board association to be necessary to ensure payment of compensation claims <u>due to</u> 9 10 potential insolvency as defined in sub-subparagraph e. or due to a continuing failure to pay benefits to injured workers in 11 12 a timely manner. The department shall act on such 13 recommendations as provided in paragraph (6)(a). The association has a cause of action against an employer, and 14 against any successor of an employer, who fails to provide an 15 additional security deposit required by the department. 16 association shall file an action in circuit court to recover a 18 judgment in the amount of the requested additional security deposit together with reasonable attorney's fees. For the 19 purposes of this section, the successor of an employer is any 20 21 person, business entity, or group of persons or business 22 entities which holds or acquires legal or beneficial title to 23 the majority of the assets or the majority of the shares of 2.4 the employer.
 - d. Upon a determination by majority vote that any member employer may be insolvent and unable to pay benefits to injured workers in a timely manner, the board of directors shall notify the Department of Financial Services of any information indicating such condition.
- e. For purposes of this section, the term "insolvency" means that a member ceases doing business as a going concern; 31

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admits in writing its inability to pay its debts as they
become due; files a voluntary petition; files a petition for
any reorganization, liquidation, dissolution, or similar
arrangement under any present or future law; sells or
transfers substantially all of its assets or property; or is
adjudicated as bankrupt or insolvent or that the member's
shareholders take action to cause its dissolution or
liquidation.

- 8. Charge fees to any member of the association to cover the actual costs of examining the financial and safety conditions of that member.
- 9. Charge an applicant for membership in the association a fee sufficient to cover the actual costs of examining the financial condition of the applicant.
- 10. Implement any procedures necessary to ensure compliance with regulatory actions taken by the department.
- (c)1. To the extent necessary to secure funds for the payment of covered claims and also to pay the reasonable costs to administer them, the association, subject to approval by the department, shall levy assessments based on the annual written premium each employer would have paid had the employer not been self-insured. Every assessment shall be made as a uniform percentage of the figure applicable to all individual self-insurers, provided that the assessment levied against any self-insurer in any one year shall not exceed 1 percent of the annual written premium during the calendar year preceding the date of the assessment. Assessments shall be remitted to and administered by the board of directors in the manner specified by the approved plan. Each employer so assessed shall have at least 30 days' written notice as to the date the assessment is due and payable. The board association shall levy assessments

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against any newly admitted member of the association so that the basis of contribution of any newly admitted member is the same as previously admitted members, provision for which shall be contained in the plan of operation.

- 2. If, in any one year, funds available from such assessments, together with funds previously raised, are not sufficient to make all the payments or reimbursements then owing, the funds available shall be prorated, and the unpaid portion shall be paid as soon thereafter as sufficient additional funds become available.
- 3. Funds may be allocated or paid from the Workers' Compensation Administration Trust Fund to contract with the association to perform services required by law. However, no state funds of any kind shall be allocated or paid to the association or any of its accounts for payment of covered claims or related expenses except those state funds accruing to the association by and through the assignment of rights of an insolvent employer. The department may not levy any assessment on the association.
- (6) POWERS AND DUTIES OF DEPARTMENT.--The department shall:
- (a) Review recommendations of the <u>board</u> association concerning whether current or former self-insured employers or members of the association have the <u>ability</u> financial strength necessary to ensure the timely payment of all <u>benefits</u> to <u>injured workers</u> current and estimated future claims. If the <u>board</u> association determines an employer does not have the <u>ability</u> to pay benefits to injured workers financial strength necessary to ensure the timely payment of all current and future claims and recommends action pursuant to paragraph (3)(b), the department shall take such action as necessary to

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order the employer to comply with the recommendation, unless the department finds by clear and convincing evidence that the recommendation is erroneous.

- (b) Contract with the association for services, which may include, but are not limited to:
 - 1. Processing applications for self-insurance.
- 2. Collecting and reviewing financial statements and loss reserve information from individual self-insurers. The board shall ensure that such review is completed by an individual who is a certified public accountant with more than 5 years of experience as a certified turnaround professional, certified insolvency and restructuring advisor, certified valuation analyst, or accredited valuation analyst.
- 3. Collecting and maintaining files for original security deposit documents and reinsurance policies from individual self-insurers and, if necessary, perfecting security interests in security deposits.
- 4. Processing compliance documentation for individual self-insurers and providing copies of such documentation to the department.
- 5. Collecting all data necessary to calculate annual premium for all individual self-insurers, including individual self-insurers that are public utilities or governmental entities, and providing such calculated annual premium to the department for assessment purposes.
- 6. Inspecting and auditing annually, if necessary, the payroll and other records of each individual self-insurer, including individual self-insurers that are public utilities or governmental entities, in order to determine the wages paid by each individual self-insurer, the premium such individual self-insurer would have to pay if insured, and all payments of

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compensation made by such individual self-insurer during each prior period with the results of such audit provided to the department. For purposes of this section, the payroll records of each individual self-insurer shall be open to inspection and audit by the association and the department, or their authorized representatives, during regular business hours.

- 7. Processing applications and making recommendations with respect to the qualification of a business to be approved to provide or continue to provide services to individual self-insurers in the areas of underwriting, claims adjusting, loss control, and safety engineering.
- 8. Providing legal representation to implement the administration and audit of individual self-insurers and making recommendations regarding prosecution of any administrative or legal proceedings necessitated by the regulation of the individual self-insurers by the department.

Section 2. This act shall take effect July 1, 2005.

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20 SENATE SUMMARY

Reassigns certain powers and duties currently within the Florida Self-Insurance Guaranty Association to, specifically, the association board of directors. Revises the duties of both with respect to assurance of employers' and members' financial condition. Defines the term "insolvency," for purposes of the association's powers and duties.