2005

1 A bill to be entitled 2 An act relating to review under the Open Government Sunset 3 Review Act; amending s. 288.99, F.S., the "Certified 4 Capital Company Act"; removing the October 2, 2005, repeal 5 of information relating to an active investigation or office review of a certified capital company scheduled 6 7 under the Open Government Sunset Review Act; narrowing the 8 exemption; eliminating the exemption from public records 9 requirements for social security numbers of any customers of a certified capital company, complainants, or persons 10 associated with a certified capital company or qualified 11 business; eliminating references to specified premium tax 12 credits under the act designated as "Program One" and 13 "Program Two"; providing editorial and conforming changes; 14 providing for the future repeal of the Certified Capital 15 16 Company Act; providing an effective date. 17 18 Be It Enacted by the Legislature of the State of Florida: 19 20 Section 1. Section 288.99, Florida Statutes, is amended to 21 read: 22 288.99 Certified Capital Company Act.--23 (1)SHORT TITLE. -- This section may be cited as the 24 "Certified Capital Company Act." 25 (2) PURPOSE. -- The primary purpose of this act is to 26 stimulate a substantial increase in venture capital investments 27 in this state by providing an incentive for insurance companies to invest in certified capital companies in this state which, in 28 Page 1 of 37

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29 turn, will make investments in new businesses or in expanding 30 businesses, including minority-owned or minority-operated 31 businesses and businesses located in a designated Front Porch 32 community, enterprise zone, urban high-crime area, rural job tax credit county, or nationally recognized historic district. The 33 increase in investment capital flowing into new or expanding 34 35 businesses is intended to contribute to employment growth, 36 create jobs which exceed the average wage for the county in 37 which the jobs are created, and expand or diversify the economic base of this state. 38

39 40 (3) DEFINITIONS.--As used in this section, the term:

(a) "Affiliate of an insurance company" means:

41 1. Any person directly or indirectly beneficially owning, 42 whether through rights, options, convertible interests, or 43 otherwise, controlling, or holding power to vote 15 percent or 44 more of the outstanding voting securities or other voting 45 ownership interests of the insurance company;

46 2. Any person 15 percent or more of whose outstanding 47 voting securities or other voting ownership interest is directly 48 or indirectly beneficially owned, whether through rights, 49 options, convertible interests, or otherwise, controlled, or 50 held with power to vote by the insurance company;

3. Any person directly or indirectly controlling,
controlled by, or under common control with the insurance
company;

54 4. A partnership in which the insurance company is a55 general partner; or

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Any person who is a principal, director, employee, or 56 5. 57 agent of the insurance company or an immediate family member of 58 the principal, director, employee, or agent.

59 "Certified capital" means an investment of cash by a (b) 60 certified investor in a certified capital company which fully funds the purchase price of either or both its equity interest 61 62 in the certified capital company or a qualified debt instrument 63 issued by the certified capital company.

64 (C) "Certified capital company" means a corporation, 65 partnership, or limited liability company which:

66

Is certified by the office in accordance with this act. 1.

2. Receives investments of certified capital from two or 67 more unaffiliated certified investors. 68

69

Makes qualified investments as its primary activity. 3.

70 (d) "Certified investor" means any insurance company 71 subject to premium tax liability pursuant to s. 624.509 that invests certified capital. 72

73

"Commission" means the Financial Services Commission. (e) 74 (f) "Early stage technology business" means a qualified 75 business that is:

Involved, at the time of the certified capital 76 1. 77 company's initial investment in such business, in activities related to developing initial product or service offerings, such 78 79 as prototype development or the establishment of initial 80 production or service processes;

Less than 2 years old and has, together with its 81 2. 82 affiliates, less than \$3 million in annual revenues for the fiscal year immediately preceding the initial investment by the 83 Page 3 of 37

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84 certified capital company on a consolidated basis, as determined 85 in accordance with generally accepted accounting principles;

86

3. The Florida Black Business Investment Board;

87 4. Any entity that is majority owned by the Florida Black88 Business Investment Board; or

5. Any entity in which the Florida Black Business
Investment Board holds a majority voting interest on the board
of directors.

92 (g) "Office" means the Office of Financial Regulation of93 the commission.

94 (h) "Premium tax liability" means any liability incurred
95 by an insurance company under the provisions of ss. 624.509 and
96 624.5091.

97 (i) "Principal" means an executive officer of a
98 corporation, partner of a partnership, manager of a limited
99 liability company, or any other person with equivalent executive
100 functions.

101 (j) "Qualified business" means the Digital Divide Trust 102 Fund established under the State of Florida Technology Office or 103 a business that meets the following conditions as evidenced by 104 documentation required by commission rule:

The business is headquartered in this state and its
 principal business operations are located in this state or at
 least 75 percent of the employees are employed in the state.

108 2. At the time a certified capital company makes an 109 initial investment in a business, the business would qualify for 110 investment under 13 C.F.R. s. 121.301(c), which is involved in

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111 manufacturing, processing or assembling products, conducting 112 research and development, or providing services.

3. At the time a certified capital company makes an initial investment in a business, the business certifies in an affidavit that:

116 a. The business is unable to obtain conventional 117 financing, which means that the business has failed in an 118 attempt to obtain funding for a loan from a bank or other 119 commercial lender or that the business cannot reasonably be 120 expected to qualify for such financing under the standards of 121 commercial lending;

b. The business plan for the business projects that the business is reasonably expected to achieve in excess of \$25 million in sales revenue within 5 years after the initial investment, or the business is located in a designated Front Porch community, enterprise zone, urban high crime area, rural job tax credit county, or nationally recognized historic district;

129 c. The business will maintain its headquarters in this 130 state for the next 10 years and any new manufacturing facility 131 financed by a qualified investment will remain in this state for 132 the next 10 years, or the business is located in a designated 133 Front Porch community, enterprise zone, urban high crime area, 134 rural job tax credit county, or nationally recognized historic 135 district; and

d. The business has fewer than 200 employees and at least
75 percent of the employees are employed in this state. For
purposes of this subsection, the term also includes the Florida
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Black Business Investment Board, any entity majority owned by the Florida Black Business Investment Board, or any entity in which the Florida Black Business Investment Board holds a majority voting interest on the board of directors.

143

4. The term does not include:

a. Any business predominantly engaged in retail sales,
real estate development, insurance, banking, lending, or oil and
gas exploration.

b. Any business predominantly engaged in professionalservices provided by accountants, lawyers, or physicians.

149 c. Any company that has no historical revenues and either 150 has no specific business plan or purpose or has indicated that 151 its business plan is solely to engage in a merger or acquisition 152 with any unidentified company or other entity.

d. Any company that has a strategic plan to grow through
the acquisition of firms with substantially similar business
which would result in the planned net loss of Florida-based jobs
over a 12-month period after the acquisition as determined by
the office.

"Qualified debt instrument" means a debt instrument, 158 (k) 159 or a hybrid of a debt instrument, issued by a certified capital company, at par value or a premium, with an original maturity 160 date of at least 5 years after the date of issuance, a repayment 161 162 schedule which is no faster than a level principal amortization 163 over a 5-year period, and interest, distribution, or payment 164 features which are not related to the profitability of the 165 certified capital company or the performance of the certified capital company's investment portfolio. 166

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167 (1) "Qualified distribution" means any distribution or 168 payment by a certified capital company for:

169 1. Reasonable costs and expenses, including, but not 170 limited to, professional fees, of forming and syndicating the 171 certified capital company, if no such costs or expenses are paid to a certified investor, except as provided in subparagraph 172 (4)(f)2., and the total cash, cash equivalents, and other 173 174 current assets permitted by sub-subparagraph (5)(b)3.g. that can 175 be converted into cash within 5 business days available to the 176 certified capital company at the time of receipt of certified capital from certified investors, after deducting the costs and 177 expenses of forming and syndicating the certified capital 178 179 company, including any payments made over time for obligations 180 incurred at the time of receipt of certified capital but 181 excluding other future qualified distributions and payments made 182 under paragraph (9)(a), are an amount equal to or greater than 50 percent of the total certified capital allocated to the 183 certified capital pursuant to subsection (7); 184

185 2. Reasonable costs of managing and operating the 186 certified capital company, not exceeding 5 percent of the 187 certified capital in any single year, including an annual 188 management fee in an amount that does not exceed 2.5 percent of 189 the certified capital of the certified capital company;

190 3. Reasonable and necessary fees in accordance with 191 industry custom for professional services, including, but not 192 limited to, legal and accounting services, related to the 193 operation of the certified capital company; or

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194 4. Any projected increase in federal or state taxes, 195 including penalties and interest related to state and federal 196 income taxes, of the equity owners of a certified capital 197 company resulting from the earnings or other tax liability of 198 the certified capital company to the extent that the increase is 199 related to the ownership, management, or operation of a 200 certified capital company.

(m)1. "Qualified investment" means the investment of cash by a certified capital company in a qualified business for the purchase of any debt, equity, or hybrid security, including a debt instrument or security that has the characteristics of debt but which provides for conversion into equity or equity participation instruments such as options or warrants.

207

2. The term does not include:

208 a. Any investment made after the effective date of this 209 act the contractual terms of which require the repayment of any 210 portion of the principal in instances, other than default as 211 determined by commission rule, within 12 months following the 212 initial investment by the certified capital company unless such 213 investment has a repayment schedule no faster than a level 214 principal amortization of at least 2 years;

b. Any "follow-on" or "add-on" investment except for the amount by which the new investment is in addition to the amount of the certified capital company's initial investment returned to it other than in the form of interest, dividends, or other types of profit participation or distributions; or

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c. Any investment in a qualified business or affiliate of
a qualified business that exceeds 15 percent of certified
capital.

(n) "Program One" means the \$150 million in premium tax credits issued under this section in 1999, the allocation of such credits under this section, and the regulation of certified capital companies and investments made by them hereunder.

(o) "Program Two" means the \$150 million in premium tax credits to be issued under subsection (17), the allocation of such credits under this section, and the regulation of certified capital companies and investments made by them hereunder.

231 (4) CERTIFICATION; GROUNDS FOR DENIAL OR
 232 DECERTIFICATION.--

(a) To operate as a certified capital company, a
corporation, partnership, or limited liability company must be
certified by the Department of Banking and Finance or the office
pursuant to this act.

237 An applicant for certification as a certified capital (b) 238 company must file a verified application with the Department of 239 Banking and Finance on or before December 1, 1998, a date 240 determined in rules adopted pursuant to subsection (17) in the case of applicants for Program Two, in a form which the 241 242 commission may prescribe by rule. The applicant shall submit a 243 nonrefundable application fee of \$7,500 to the office. The 244 applicant shall provide:

The name of the applicant and the address of its
 principal office and each office in this state.

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247 2. The applicant's form and place of organization and the
248 relevant organizational documents, bylaws, and amendments or
249 restatements of such documents, bylaws, or amendments.

250 3. Evidence from the Department of State that the 251 applicant is registered with the Department of State as required 252 by law, maintains an active status with the Department of State, 253 and has not been dissolved or had its registration revoked, 254 canceled, or withdrawn.

255

4. The applicant's proposed method of doing business.

256 The applicant's financial condition and history, 5. including an audit report on the financial statements prepared 257 in accordance with generally accepted accounting principles. The 258 applicant must have, at the time of application for 259 260 certification, an equity capitalization of at least \$500,000 in 261 the form of cash or cash equivalents. The applicant must 262 maintain this equity capitalization until the applicant receives 263 an allocation of certified capital pursuant to this act. If the date of the application is more than 90 days after preparation 264 265 of the applicant's fiscal year-end financial statements, the 266 applicant may file financial statements reviewed by an 267 independent certified public accountant for the period subsequent to the audit report, together with the audited 268 269 financial statement for the most recent fiscal year. If the 270 applicant has been in business less than 12 months, and has not 271 prepared an audited financial statement, the applicant may file 272 a financial statement reviewed by an independent certified 273 public accountant.

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6. Copies of any offering materials used or proposed to be used by the applicant in soliciting investments of certified capital from certified investors.

277 Within 60 days after receipt of a verified (C) 278 application, the office shall grant or deny certification as a 279 certified capital company. If the office denies certification 280 within the time period specified, the office shall inform the 281 applicant of the grounds for the denial. If the office has not 282 granted or denied certification within the time specified, the 283 application shall be deemed approved. The office shall approve the application if the office finds that: 284

285 1. The applicant satisfies the requirements of paragraph286 (b).

287 2. No evidence exists that the applicant has committed any288 act specified in paragraph (d).

289 3. At least two of the principals have a minimum of 5 290 years of experience making venture capital investments out of private equity funds, with not less than \$20 million being 291 292 provided by third-party investors for investment in the early 293 stage of operating businesses. At least one full-time manager or 294 principal of the certified capital company who has such 295 experience must be primarily located in an office of the 296 certified capital company which is based in this state.

4. The applicant's proposed method of doing business and
raising certified capital as described in its offering materials
and other materials submitted to the office conforms with the
requirements of this section.

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301 The office may deny certification or decertify a (d) 302 certified capital company if the grounds for decertification are 303 not removed or corrected within 90 days after the notice of such 304 grounds is received by the certified capital company. The office 305 may deny certification or decertify a certified capital company 306 if the certified capital company fails to maintain common stock 307 or paid-in capital of at least \$500,000, or if the office 308 determines that the applicant, or any principal or director of 309 the certified capital company, has:

310

1. Violated any provision of this section;

311 2. Made a material misrepresentation or false statement or 312 concealed any essential or material fact from any person during 313 the application process or with respect to information and 314 reports required of certified capital companies under this 315 section;

316 3. Been convicted of, or entered a plea of guilty or nolo 317 contendere to, a crime against the laws of this state or any 318 other state or of the United States or any other country or 319 government, including a fraudulent act in connection with the 320 operation of a certified capital company, or in connection with 321 the performance of fiduciary duties in another capacity;

322 4. Been adjudicated liable in a civil action on grounds of323 fraud, embezzlement, misrepresentation, or deceit; or

5.a. Been the subject of any decision, finding,
injunction, suspension, prohibition, revocation, denial,
judgment, or administrative order by any court of competent
jurisdiction, administrative law judge, or any state or federal
agency, national securities, commodities, or option exchange, or
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national securities, commodities, or option association, involving a material violation of any federal or state securities or commodities law or any rule or regulation adopted under such law, or any rule or regulation of any national securities, commodities, or options exchange, or national securities, commodities, or options association; or

b. Been the subject of any injunction or adverse
administrative order by a state or federal agency regulating
banking, insurance, finance or small loan companies, real
estate, mortgage brokers, or other related or similar
industries.

(e) Any offering material involving the sale of securities 340 of the certified capital company shall include the following 341 342 statement: "By authorizing the formation of a certified capital 343 company, the State of Florida does not endorse the quality of 344 management or the potential for earnings of such company and is 345 not liable for damages or losses to a certified investor in the company. Use of the word 'certified' in an offering does not 346 347 constitute a recommendation or endorsement of the investment by the State of Florida. Investments in a certified capital company 348 349 prior to the time such company is certified are not eligible for premium tax credits. If applicable provisions of law are 350 violated, the state may require forfeiture of unused premium tax 351 352 credits and repayment of used premium tax credits by the certified investor." 353

(f)1. No insurance company or any affiliate of an insurance company shall, directly or indirectly, own, whether through rights, options, convertible interests, or otherwise, 15 Page 13 of 37

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percent or more of the voting equity interests of or manage or 357 358 control the direction of investments of a certified capital 359 company. This prohibition does not preclude a certified 360 investor, insurance company, or any other party from exercising 361 its legal rights and remedies, which may include interim 362 management of a certified capital company, if a certified 363 capital company is in default of its obligations under law or 364 its contractual obligations to such certified investor, 365 insurance company, or other party. Nothing in this subparagraph 366 shall limit an insurance company's ownership of nonvoting equity interests in a certified capital company. 367

A certified capital company may obtain a guaranty, 368 2. indemnity, bond, insurance policy or other payment undertaking 369 in favor of all of the certified investors of the certified 370 371 capital company and its affiliates; provided that the entity 372 from which such guaranty, indemnity, bond, insurance policy or 373 other payment undertaking is obtained may not be a certified 374 investor of, or be affiliated with more than one certified 375 investor of, the certified capital company.

376 On or before December 31 of each year, each certified (q) 377 capital company shall pay to the office an annual, nonrefundable 378 renewal certification fee of \$5,000. If a certified capital 379 company fails to pay its renewal fee by the specified deadline, 380 the company must pay a late fee of \$5,000 in addition to the 381 renewal fee on or by January 31 of each year in order to continue its certification in the program. On or before April 30 382 383 of each year, each certified capital company shall file audited 384 financial statements with the office. No renewal fees shall be Page 14 of 37

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385 required within 6 months after the date of initial 386 certification.

The commission and office shall administer and provide 387 (h) 388 for the enforcement of certification requirements for certified 389 capital companies as provided in this act. The commission may 390 adopt any rules necessary to carry out its duties, obligations, 391 and powers related to certification, renewal of certification, or decertification of certified capital companies and the 392 393 commission and office may perform any other acts necessary for 394 the proper administration and enforcement of such duties, obligations, and powers. 395

(i) Decertification of a certified capital company under this subsection does not affect the ability of certified investors in such certified capital company from claiming future premium tax credits earned as a result of an investment in the certified capital company during the period in which it was duly certified.

402

(5) INVESTMENTS BY CERTIFIED CAPITAL COMPANIES.--

403 (a) To remain certified, a certified capital company must
 404 make qualified investments according to the following schedule:

405 1. At least 20 percent of its certified capital must be406 invested in qualified investments by December 31, 2000.

407 2. At least 30 percent of its certified capital must be408 invested in qualified investments by December 31, 2001.

409 3. At least 40 percent of its certified capital must be410 invested in qualified investments by December 31, 2002.

4. At least 50 percent of its certified capital must be
invested in qualified investments by December 31, 2003. At least
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413 50 percent of such qualified investments must be invested in414 early stage technology businesses.

(b) All capital not invested in qualified investments bythe certified capital company:

417 1. Must be held in a financial institution as defined by
418 s. 655.005(1)(h) or held by a broker-dealer registered under s.
419 517.12, except as set forth in sub-subparagraph 3.g.

420 2. Must not be invested in a certified investor of the 421 certified capital company or any affiliate of the certified 422 investor of the certified capital company, except for an 423 investment permitted by sub-subparagraph 3.g., provided 424 repayment terms do not permit the obligor to directly or 425 indirectly manage or control the investment decisions of the 426 certified capital company.

427

3. Must be invested only in:

428

a. Any United States Treasury obligations;

b. Certificates of deposit or other obligations, maturing
within 3 years after acquisition of such certificates or
obligations, issued by any financial institution or trust
company incorporated under the laws of the United States;

c. Marketable obligations, maturing within 10 years or
less after the acquisition of such obligations, which are rated
"A" or better by any nationally recognized credit rating agency;

d. Mortgage-backed securities, with an average life of 5 years or less, after the acquisition of such securities, which are rated "A" or better by any nationally recognized credit rating agency;

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e. Collateralized mortgage obligations and real estate
mortgage investment conduits that are direct obligations of an
agency of the United States Government; are not private-label
issues; are in book-entry form; and do not include the classes
of interest only, principal only, residual, or zero;

f. Interests in money market funds, the portfolio of which is limited to cash and obligations described in subsubparagraphs a.-d.; or

448 q. Obligations that are issued by an insurance company 449 that is not a certified investor of the certified capital company making the investment, that has provided a guarantee 450 indemnity bond, insurance policy, or other payment undertaking 451 452 in favor of the certified capital company's certified investors 453 as permitted by subparagraph (3)(1)1. or an affiliate of such 454 insurance company as defined by subparagraph (3)(a)3. that is 455 not a certified investor of the certified capital company making 456 the investment, provided that such obligations are:

(I) Issued or guaranteed as to principal by an entity
whose senior debt is rated "AA" or better by Standard & amp;
Poor's Ratings Group or such other nationally recognized credit
rating agency as the commission may by rule determine.

461 (II) Not subordinated to other unsecured indebtedness of462 the issuer or the guarantor.

463 (III) Invested by such issuing entity in accordance with464 sub-subparagraphs 3.a.-f.

(IV) Readily convertible into cash within 5 business days for the purpose of making a qualified investment unless such obligations are held to provide a guarantee, indemnity bond, Page 17 of 37

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468 insurance policy, or other payment undertaking in favor of the 469 certified capital company's certified investors as permitted by 470 subparagraph (3)(1)1.

471 (c) The aggregate amount of all qualified investments made
472 by the certified capital company from the date of its
473 certification shall be considered in the calculation of the
474 percentage requirements under paragraph (a).

475

(6) PREMIUM TAX CREDIT; AMOUNT; LIMITATIONS.--

476 (a) Any certified investor who makes an investment of 477 certified capital shall earn a vested credit against premium tax 478 liability equal to 100 percent of the certified capital invested by the certified investor. Certified investors shall be entitled 479 to use no more than 10 percentage points of the vested premium 480 481 tax credit earned under a particular program, including any 482 carryforward credits from such program under this act, per year 483 beginning with premium tax filings for calendar year 2000 for credits earned under Program One. Any premium tax credits not 484 used by certified investors in any single year may be carried 485 486 forward and applied against the premium tax liabilities of such 487 investors for subsequent calendar years.

(b) The credit to be applied against premium tax liability
in any single year may not exceed the premium tax liability of
the certified investor for that taxable year.

(c) A certified investor claiming a credit against premium tax liability earned through an investment in a certified capital company shall not be required to pay any additional retaliatory tax levied pursuant to s. 624.5091 as a result of claiming such credit. Because credits under this section are Page 18 of 37

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496 available to a certified investor, s. 624.5091 does not limit 497 such credit in any manner.

(d) The amount of tax credits vested under the Certified
Capital Company Act shall not be considered in ratemaking
proceedings involving a certified investor.

501 (7) ANNUAL TAX CREDIT; MAXIMUM AMOUNT; ALLOCATION
502 PROCESS.--

The total amount of tax credits which may be allocated 503 (a) 504 by the Office of Tourism, Trade, and Economic Development shall 505 not exceed \$150 million with respect to Program One and \$150 million with respect to Program Two. The total amount of tax 506 credits which may be used by certified investors under this act 507 508 shall not exceed \$15 million annually with respect to credits 509 earned under Program One and \$15 million annually with respect 510 to credits earned under Program Two.

(b) The Office of Tourism, Trade, and Economic Development
shall be responsible for allocating premium tax credits as
provided for in this act to certified capital companies.

514 (C) Each certified capital company must apply to the 515 Office of Tourism, Trade, and Economic Development for an 516 allocation of premium tax credits for potential certified 517 investors on a form developed by the Office of Tourism, Trade, and Economic Development with the cooperation of the Department 518 519 of Revenue. The form shall be accompanied by an affidavit from 520 each potential certified investor confirming that the potential 521 certified investor has agreed to make an investment of certified 522 capital in a certified capital company up to a specified amount, subject only to the receipt of a premium tax credit allocation 523 Page 19 of 37

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524 pursuant to this subsection. No certified capital company shall 525 submit premium tax allocation claims on behalf of certified 526 investors that in the aggregate would exceed the total dollar 527 amount appropriated by the Legislature for the specific program. 528 No allocation shall be made to the potential investors of a 529 certified capital company under Program Two unless such certified capital company has filed premium tax allocation 530 531 claims of not less than \$15 million in the aggregate.

(d) The Office of Tourism, Trade, and Economic Development
shall inform each certified capital company of its share of
total premium tax credits available for allocation to each of
its potential investors.

If a certified capital company does not receive 536 (e) 537 certified capital equaling the amount of premium tax credits 538 allocated to a potential certified investor for which the 539 investor filed a premium tax allocation claim within 10 business days after the investor received a notice of allocation, the 540 certified capital company shall notify the Office of Tourism, 541 542 Trade, and Economic Development by overnight common carrier 543 delivery service of the company's failure to receive the 544 capital. That portion of the premium tax credits allocated to 545 the certified capital company shall be forfeited. If the Office of Tourism, Trade, and Economic Development must make a pro rata 546 547 allocation under paragraph (f), that office shall reallocate 548 such available credits among the other certified capital 549 companies on the same pro rata basis as the initial allocation. 550 (f) If the total amount of capital committed by all

551 certified investors to certified capital companies in premium Page 20 of 37

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552 tax allocation claims under Program Two exceeds the aggregate 553 cap on the amount of credits that may be awarded under Program 554 Two, the premium tax credits that may be allowed to any one 555 certified investor under Program Two shall be allocated using 556 the following ratio:

557

559

558 A/B = X/>\$150,000,000

560 where the letter "A" represents the total amount of certified 561 capital certified investors have agreed to invest in any one 562 certified capital company under Program Two, the letter "B" represents the aggregate amount of certified capital that all 563 564 certified investors have agreed to invest in all certified 565 capital companies under Program Two, the letter "X" is the 566 numerator and represents the total amount of premium tax credits 567 and certified capital that may be allocated to a certified 568 capital company on a date determined by rule adopted by the 569 commission pursuant to subsection (17), and \$150 million is the 570 denominator and represents the total amount of premium tax 571 credits and certified capital that may be allocated to all 572 certified investors under Program Two. Any such premium tax 573 credits are not first available for utilization until annual 574 filings are made in 2001 for calendar year 2000 in the case of 575 Program One, and the tax credits may be used at a rate not to 576 exceed 10 percent annually per program.

577 (g) The maximum amount of certified capital for which 578 premium tax allocation claims may be filed on behalf of any 579 certified investor and its affiliates by one or more certified Page 21 of 37

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580 capital companies may not exceed \$15 million for Program One and
581 \$22.5 million for Program Two.

(h) To the extent that less than \$150 million in certified capital is raised in connection with the procedure set forth in paragraphs (c)-(g), the commission may adopt rules to allow a subsequent allocation of the remaining premium tax credits authorized under this section.

(i) The Office of Tourism, Trade, and Economic Development
shall issue a certification letter for each certified investor,
showing the amount invested in the certified capital company
under each program. The applicable certified capital company
shall attest to the validity of the certification letter.

592

(8) ANNUAL TAX CREDIT; CLAIM PROCESS.--

(a) On an annual basis, on or before January 31, each certified capital company shall file with the office and the Office of Tourism, Trade, and Economic Development, in consultation with the office, on a form prescribed by the Office of Tourism, Trade, and Economic Development, for each calendar year:

599 1. The total dollar amount the certified capital company 600 received from certified investors, the identity of the certified 601 investors, and the amount received from each certified investor 602 during the immediately preceding calendar year.

603 2. The total dollar amount the certified capital company 604 invested and the amount invested in qualified businesses, 605 together with the identity and location of those businesses and 606 the amount invested in each qualified business during the 607 immediately preceding calendar year.

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608 3. For informational purposes only, the total number of 609 permanent, full-time jobs either created or retained by the 610 qualified business during the immediately preceding calendar 611 year, the average wage of the jobs created or retained, the 612 industry sectors in which the qualified businesses operate, and 613 any additional capital invested in qualified businesses from 614 sources other than certified capital companies.

(b) The form shall be verified by one or more principals
of the certified capital company submitting the form.
Verification shall be accomplished as provided in s.
92.525(1)(b) and subject to the provisions of s. 92.525(3).

619 (c) The Office of Tourism, Trade, and Economic Development 620 shall review the form, and any supplemental documentation, 621 submitted by each certified capital company for the purpose of 622 verifying:

1. That the businesses in which certified capital has been invested by the certified capital company are in fact qualified businesses, and that the amount of certified capital invested by the certified capital company is as represented in the form.

627 2. The amount of certified capital invested in the628 certified capital company by the certified investors.

629 3. The amount of premium tax credit available to certified630 investors.

(d) The Department of Revenue is authorized to audit and
examine the accounts, books, or records of certified capital
companies and certified investors for the purpose of
ascertaining the correctness of any report and financial return
which has been filed, and to ascertain a certified capital
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636 company's compliance with the tax-related provisions of this 637 act.

638 (9) REQUIREMENT FOR 100 PERCENT INVESTMENT; STATE 639 PARTICIPATION.--

640 A certified capital company may make qualified (a) 641 distributions at any time. In order to make a distribution to 642 its equity holders, other than a qualified distribution from 643 funds related to a particular program, a certified capital 644 company must have invested an amount cumulatively equal to 100 645 percent of its certified capital raised under such program in qualified investments. Payments to debt holders of a certified 646 647 capital company, however, may be made without restriction with 648 respect to repayments of principal and interest on indebtedness 649 owed to them by a certified capital company, including 650 indebtedness of the certified capital company on which certified 651 investors earned premium tax credits. A debt holder that is also 652 a certified investor or equity holder of a certified capital 653 company may receive payments with respect to such debt without 654 restrictions.

655 Cumulative distributions from a certified capital (b) 656 company from funds related to a particular program to its 657 certified investors and equity holders under such program, other 658 than qualified distributions, in excess of the certified capital 659 company's original certified capital raised under such program 660 and any additional capital contributions to the certified 661 capital company with respect to such program may be audited by a 662 nationally recognized certified public accounting firm 663 acceptable to the office, at the expense of the certified Page 24 of 37

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664 capital company, if the office directs such audit be conducted. 665 The audit shall determine whether aggregate cumulative 666 distributions from the funds related to a particular program 667 made by the certified capital company to all certified investors 668 and equity holders under such program, other than qualified 669 distributions, have equaled the sum of the certified capital 670 company's original certified capital raised under such program 671 and any additional capital contributions to the certified 672 capital company with respect to such program. If at the time of 673 any such distribution made by the certified capital company, 674 such distribution taken together with all other such 675 distributions from the funds related to such program made by the certified capital company, other than qualified distributions, 676 677 exceeds in the aggregate the sum of the certified capital 678 company's original certified capital raised under such program 679 and any additional capital contributions to the certified 680 capital company with respect to such program, as determined by 681 the audit, the certified capital company shall pay to the 682 Department of Revenue 10 percent of the portion of such 683 distribution in excess of such amount. Payments to the 684 Department of Revenue by a certified capital company pursuant to 685 this paragraph shall not exceed the aggregate amount of tax credits used by all certified investors in such certified 686 687 capital company for such program. 688 (10) DECERTIFICATION. --

(a) The office shall conduct an annual review of each
 certified capital company to determine if the certified capital
 company is abiding by the requirements of certification, to
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advise the certified capital company as to the eligibility status of its qualified investments, and to ensure that no investment has been made in violation of this act. The cost of the annual review shall be paid by each certified capital company.

(b) Nothing contained in this subsection shall be
construed to limit the Chief Financial Officer's or the office's
authority to conduct audits of certified capital companies as
deemed appropriate and necessary.

Any material violation of this section, or a finding 701 (C) that the certified capital company or any principal or director 702 thereof has committed any act specified in paragraph (4)(d), 703 704 shall be grounds for decertification of the certified capital 705 company. If the office determines that a certified capital 706 company is no longer in compliance with the certification 707 requirements of this act, the office shall, by written notice, 708 inform the officers of such company that the company may be 709 subject to decertification 90 days after the date of mailing of 710 the notice, unless the deficiencies are corrected and such 711 company is again found to be in compliance with all 712 certification requirements.

(d) At the end of the 90-day grace period, if the certified capital company is still not in compliance with the certification requirements, the office may issue a notice to revoke or suspend the certification or to impose an administrative fine. The office shall advise each respondent of the right to an administrative hearing under chapter 120 prior to final action by the office.

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(e) If the office revokes a certification, such revocation
shall also deny, suspend, or revoke the certifications of all
affiliates of the certified capital company.

723 (f) Decertification of a certified capital company for 724 failure to meet all requirements for continued certification 725 under paragraph (5)(a) with respect to the certified capital 726 raised under a particular program may cause the recapture of 727 premium tax credits previously claimed by such company under 728 such program and the forfeiture of future premium tax credits to 729 be claimed by certified investors under such program with 730 respect to such certified capital company, as follows:

1. Decertification of a certified capital company within 3 years after its certification date with respect to a particular program shall cause the recapture of all premium tax credits earned under such program and previously claimed by such company and the forfeiture of all future premium tax credits earned under such program which are to be claimed by certified investors with respect to such company.

738 2. When a certified capital company meets all requirements 739 for continued certification under subparagraph (5)(a)1. with 740 respect to certified capital raised under a particular program 741 and subsequently fails to meet the requirements for continued 742 certification under the provisions of subparagraph (5)(a)2. with respect to certified capital raised under such program, those 743 744 premium tax credits earned under such program which have been or will be taken by certified investors within 3 years after the 745 746 certification date of the certified capital company with respect to such program shall not be subject to recapture or forfeiture; 747 Page 27 of 37

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748 however, all premium tax credits earned under such program that 749 have been or will be taken by certified investors after the 750 third anniversary of the certification date of the certified 751 capital company for such program shall be subject to recapture 752 or forfeiture.

753 When a certified capital company meets all requirements 3. 754 for continued certification under subparagraphs (5)(a)1. and 2. 755 with respect to a particular program and subsequently fails to 756 meet the requirements for continued certification under 757 subparagraph (5)(a)3. with respect to such program, those 758 premium tax credits earned under such program which have been or 759 will be taken by certified investors within 4 years after the 760 certification date of the certified capital company with respect to such program shall not be subject to recapture or forfeiture; 761 762 however, all premium tax credits earned under such program that 763 have been or will be taken by certified investors after the 764 fourth anniversary of the certification date of the certified 765 capital company with respect to such program shall be subject to 766 recapture and forfeiture.

767 4. If a certified capital company has met all requirements 768 for continued certification under paragraph (5)(a) with respect 769 to certified capital raised under a particular program, but such 770 company is subsequently decertified, those premium tax credits 771 earned under such program which have been or will be taken by certified investors within 5 years after the certification date 772 773 of such company with respect to such program shall not be subject to recapture or forfeiture. Those premium tax credits 774 775 earned under such program to be taken subsequent to the 5th year Page 28 of 37

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of certification with respect to such program shall be subject to forfeiture only if the certified capital company is decertified within 5 years after its certification date with respect to such program.

5. If a certified capital company has invested an amount cumulatively equal to 100 percent of its certified capital raised under a particular program in qualified investments, all premium tax credits claimed or to be claimed by its certified investors under such program shall not be subject to recapture or forfeiture.

(g) Decertification of a certified capital company pursuant to subsection (4) or this subsection does not affect the ability of certified investors in such certified capital company to continue to claim future premium tax credits earned as an investment in the certified capital company during the period in which it was duly certified.

(h) The Office of Tourism, Trade, and Economic Development shall send written notice to the address of each certified investor whose premium tax credit has been subject to recapture or forfeiture, using the address last shown on the last premium tax filing.

797 (i) The certified investor is responsible for returning to
798 the Department of Revenue any forfeited insurance premium tax
799 credits, and such funds shall be paid into the General Revenue
800 Fund of the state.

(j) The certified investor shall file with the Department of Revenue an amended return or such other report as the commission may prescribe by rule and pay any required tax, not Page 29 of 37

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804 later than 60 days after such decertification has been agreed to805 or finally determined, whichever shall first occur.

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(k) A notice of deficiency may be issued:

807 1. At any time within 5 years after the date such808 notification is given; or

809 2. At any time if a certified investor fails to notify the810 Department of Revenue.

812 In either case, the amount of any proposed assessment set forth 813 in such notice shall be limited to the amount of any deficiency 814 resulting under this act from the recomputation of the certified 815 investor's insurance premium tax and, if applicable, its 816 retaliatory tax for the taxable year giving effect only to the 817 item or items reflected in the decertification adjustment.

818 (1) Any certified investor who fails to report and timely 819 pay any tax due as a result of the forfeiture of its insurance 820 premium tax credit is in violation of this subsection and is 821 subject to a penalty of 10 percent of any underpayment or 822 delinquent taxes due and payable.

(m) When any taxpayer fails to pay any amount due as a result of the forfeiture of its insurance premium tax credit as provided for in this subsection, on or before the due date as specified in this subsection, interest shall be due on any insurance premium or retaliatory tax deficiency resulting from such forfeiture, at the rate of 12 percent per year from the due date of such amended return until paid.

830 (11) TRANSFERABILITY. -- The premium tax credit established 831 pursuant to this act may be transferred or sold. The Department Page 30 of 37

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832 of Revenue shall adopt rules to facilitate the transfer or sale 833 of such premium tax credits. A transfer or sale shall not affect 834 the time schedule for taking the premium tax credit as provided 835 in this act. Any premium tax credits recaptured shall be the 836 liability of the taxpayer who actually claimed the premium tax 837 credits. The claim of a transferee of a certified investor's 838 unused premium tax credit shall be permitted in the same manner 839 and subject to the same provisions and limitations of this act 840 as the original certified investor.

841 (12) REPORTING REQUIREMENTS.--The Office of Tourism,
842 Trade, and Economic Development shall report on an annual basis
843 to the Governor, the President of the Senate, and the Speaker of
844 the House of Representatives on or before April 1:

(a) The total dollar amount each certified capital company
received from all certified investors and any other investor,
the identity of the certified investors, and the total amount of
premium tax credit used by each certified investor for the
previous calendar year.

(b) The total dollar amount invested by each certified capital company and that portion invested in qualified businesses, the identity and location of those businesses, the amount invested in each qualified business, and the total number of permanent, full-time jobs created or retained by each qualified business.

(c) The return for the state as a result of the certifiedcapital company investments, including the extent to which:

858 1. Certified capital company investments have contributed859 to employment growth.

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2. The wage level of businesses in which certified capital
companies have invested exceed the average wage for the county
in which the jobs are located.

3. The investments of the certified capital companies in
qualified businesses have contributed to expanding or
diversifying the economic base of the state.

866 (13) FEES.--All fees and charges of any nature collected
867 by the office pursuant to this act shall be paid into the State
868 Treasury and credited to the General Revenue Fund.

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(14) RULEMAKING AUTHORITY.--

(a) The Department of Revenue may by rule prescribe forms
and procedures for the tax credit filings, audits, and
forfeiture of premium tax credits described in this section, and
for certified capital company payments under paragraph (9)(b).

(b) The commission and the Office of Tourism, Trade, and Economic Development may adopt any rules necessary to carry out their respective duties, obligations, and powers related to the administration, review, and reporting provisions of this section and may perform any other acts necessary for the proper administration and enforcement of such duties, obligations, and powers.

881 PUBLIC RECORDS EXEMPTION; CONFIDENTIALITY OF (15)(a) 882 INVESTIGATION AND REVIEW INFORMATION. -- Except as otherwise 883 provided by this section, any information relating to an investigation or office review of a certified capital company, 884 885 including any consumer complaint, is confidential and exempt 886 from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution until the investigation or review is complete 887 Page 32 of 37

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or ceases to be active. Such information shall remain 888 889 confidential and exempt from the provisions of s. 119.07(1) and 890 s. 24(a), Art. I of the State Constitution after the 891 investigation or review is complete or ceases to be active if 892 the information is submitted to any law enforcement or 893 administrative agency for further investigation, and shall 894 remain confidential and exempt from the provisions of s. 895 119.07(1) and s. 24(a), Art. I of the State Constitution until 896 that agency's investigation is complete or ceases to be active. 897 For purposes of this subsection, an investigation or review shall be considered "active" so long as the office, a law 898 enforcement agency, or an administrative agency is proceeding 899 900 with reasonable dispatch and has a reasonable good faith belief 901 that the investigation may lead to the filing of an 902 administrative, civil, or criminal proceeding. This section 903 shall not be construed to prohibit disclosure of information 904 which is required by law to be filed with the office and which, 905 but for the investigation, would otherwise be subject to s. 906 119.07(1).

907 (b) Except as necessary to enforce the provisions of this 908 chapter, a consumer complaint or information relating to an 909 investigation or review shall remain confidential and exempt 910 from s. 119.07(1) and s. 24(a), Art. I of the State Constitution 911 after an investigation or review is complete or ceases to be 912 active to the extent disclosure would:

913 1. Reveal a trade secret as defined in s. 688.002 or s.914 812.081.

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915 2. Jeopardize the integrity of another active916 investigation or review.

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Disclose the identity of a confidential source. or
 Disclose investigative techniques or procedures.

919 Nothing in this section shall be construed to prohibit (C) 920 the office from providing information to any law enforcement or 921 administrative agency. Any law enforcement or administrative agency receiving such confidential and exempt information in 922 923 connection with its official duties shall maintain the confidential and exempt status confidentiality of the 924 925 information so long as it would otherwise be confidential and 926 exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. 927

928 (d) In the event office personnel are or have been 929 involved in an investigation or review of such nature as to 930 endanger their lives or physical safety or that of their 931 families, the home addresses, telephone numbers, places of 932 employment, and photographs of such personnel, together with the 933 home addresses, telephone numbers, photographs, and places of 934 employment of spouses and children of such personnel and the 935 names and locations of schools and day care facilities attended 936 by the children of such personnel are confidential and exempt 937 from s. 119.07(1).

938 (e) All information obtained by the office from any person 939 which is only made available to the office on a confidential or 940 similarly restricted basis shall be confidential and exempt from 941 s. 119.07(1). This exemption shall not be construed to prohibit 942 disclosure of information which is specifically required by law Page 34 of 37

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943 to be filed with the office or which is otherwise subject to s.
944 119.07(1).

945 (f) If information subject to this subsection is offered 946 in evidence in any administrative, civil, or criminal 947 proceeding, the presiding officer may, in his or her discretion, 948 prevent the disclosure of information which would be 949 confidential pursuant to paragraph (b).

950 (16) CIVIL LIABILITY.--(g) A privilege against civil 951 liability is granted to a person with regard to information or 952 evidence furnished to the office, unless such person acts in bad 953 faith or with malice in providing such information or evidence.

(17) This section shall stand repealed December 31, 2010.

955 (h) This subsection is subject to the Open Government 956 Sunset Review Act of 1995 in accordance with s. 119.15, and 957 shall stand repealed on October 2, 2005, unless reviewed and 958 saved from repeal through reenactment by the Legislature.

959 (16) CONFIDENTIALITY OF SOCIAL SECURITY NUMBERS. -- The 960 social security number of any customer of a certified capital 961 company, complainant, or person associated with a certified 962 capital company or qualified business, is exempt from s. 963 119.07(1). This subsection is subject to the Open Government 964 Sunset Review Act of 1995 in accordance with s. 119.15, and 965 shall stand repealed on October 2, 2005, unless reviewed and 966 saved from repeal through reenactment by the Legislature. 967 (17) Notwithstanding the limitations set forth in paragraph (7)(a), in the first fiscal year in which the total 968 insurance premium tax collections as determined by the Revenue 969 Estimating Conference exceed collections for fiscal year 2000-970

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971 2001 by more than the total amount of tax credits issued 972 pursuant to this section which were used by certified investors 973 in that year, the Office of Tourism, Trade, and Economic 974 Development may allocate to certified investors in accordance 975 with paragraph (7)(a) tax credits for Program Two. The 976 commission shall establish, by rule, a date and procedures by 977 which certified capital companies must file applications for 978 allocations of such additional premium tax credits, which date 979 shall be no later than 180 days from the date of determination 980 by the Revenue Estimating Conference. With respect to new 981 certified capital invested and premium tax credits earned pursuant to this subsection, the schedule specified in 982 983 subparagraphs (5)(a)1.-4. is satisfied by investments by 984 December 31 of the 2nd, 3rd, 4th, and 5th calendar year, 985 respectively, after the date established by the commission for 986 applications of additional premium tax credits. The commission 987 shall adopt rules by which an entity not already certified as a 988 certified capital company may apply for certification as a 989 certified capital company for participation in this additional allocation. The insurance premium tax credit authorized by 990 991 Program Two may not be used by certified investors until the 992 annual return due March 1, 2004, and may be used on all 993 subsequent returns and estimated payments; however, 994 notwithstanding the provisions of s. 624.5092(2)(b), the 995 installments of taxes due and payable on April 15, 2004, and 996 June 15, 2004, shall be based on the net tax due in 2003 not 997 taking into account credits granted pursuant to this section for 998 Program Two.

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Section 2. This act shall take effect upon becoming a law.

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