By Senator Dockery

15-1128-05 See HB 1041

A bill to be entitled 2 An act relating to women's health care; providing a popular name; amending s. 390.012, 3 F.S.; revising requirements for rules of the 4 5 Agency for Health Care Administration relating 6 to abortion clinics performing abortions after 7 the first trimester of pregnancy; requiring 8 abortion clinics to develop policies to protect the health, care, and treatment of patients; 9 10 providing that rules regulating abortion clinics may not impose an unconstitutional 11 12 burden rather than a legally significant burden 13 on a woman's right to choose to terminate her pregnancy; providing for severability; 14 providing an effective date. 15 16 17 WHEREAS, abortion is an invasive surgical procedure 18 that can lead to numerous and serious medical complications, including, but not limited to, bleeding, hemorrhage, 19 infection, uterine perforation, blood clots, cervical tears, 20 incomplete abortion and retained tissue, failure to actually 2.1 22 terminate the pregnancy, free fluid in the abdomen, missed 23 ectopic pregnancies, cardiac arrest, sepsis, respiratory arrest, reactions to anesthesia, fertility problems, emotional 2.4 problems, and even death, and 25 WHEREAS, the state has a legitimate interest in 26 27 ensuring that abortions, like any other medical procedure, be performed under circumstances that ensure maximum safety for 29 the patient, and 30 WHEREAS, the risks for abortion are greater after the first trimester of pregnancy, and

1 WHEREAS, the risk of hemorrhage, in particular, is 2 greater after the first trimester of pregnancy, and the resultant complications may require a hysterectomy, other 3 reparative surgery, or a blood transfusion, NOW, THEREFORE, 4 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. This act may be cited as the "Women's 9 Health and Safety Act." 10 Section 2. Section 390.012, Florida Statutes, is amended to read: 11 12 390.012 Powers of agency; rules; disposal of fetal 13 remains. --(1) The agency shall have the authority to develop and 14 enforce rules for the health, care, and treatment of persons 15 in abortion clinics and for the safe operation of such 16 17 clinics. These rules shall be comparable to rules which apply 18 to all surgical procedures requiring approximately the same degree of skill and care as the performance of first trimester 19 abortions. 20 21 (a) The rules shall be reasonably related to the 22 preservation of maternal health of the clients. 23 (b) The rules shall be in accordance with s. 797.03 and may not impose an unconstitutional a legally significant 2.4 burden on a woman's freedom to decide whether to terminate her 2.5 26 pregnancy. 27 (c) The rules shall provide for: 2.8 1.(a) The performance of pregnancy termination procedures only by a licensed physician. 29 30

2.(b) The making, protection, and preservation of 2 patient records, which shall be treated as medical records under chapter 458. 3 4 (2) For clinics that perform abortions in the first 5 trimester of pregnancy only, these rules shall be comparable 6 to rules that apply to all surgical procedures requiring approximately the same degree of skill and care as the performance of first trimester abortions. 8 9 (3) For clinics that perform or claim to perform 10 abortions after the first trimester of pregnancy, the agency shall adopt rules pursuant to ss. 120.536(1) and 120.54 to 11 12 implement the provisions of this chapter, including the 13 following: (a) Rules for an abortion clinic's physical 14 facilities. At a minimum, these rules shall prescribe 15 16 standards for: 1. Adequate private space that is specifically 18 designated for interviewing, counseling, and medical evaluations. 19 2. Dressing rooms for staff and patients. 2.0 21 3. Appropriate lavatory areas. 22 4. Areas for preprocedure hand washing. 23 5. Private procedure rooms. 6. Adequate lighting and ventilation for abortion 2.4 2.5 procedures. 26 7. Surgical or gynecological examination tables and 27 other fixed equipment. 28 8. Postprocedure recovery rooms that are equipped to meet the patients' needs. 29 30 9. Emergency exits to accommodate a stretcher or gurney. 31

1	10. Areas for cleaning and sterilizing instruments.
2	11. Adequate areas for the secure storage of medical
3	records and necessary equipment and supplies.
4	12. The display in the abortion clinic, in a place
5	that is conspicuous to all patients, of the clinic's current
6	license issued by the department.
7	(b) Rules to prescribe abortion clinic supplies and
8	equipment standards, including supplies and equipment that are
9	required to be immediately available for use or in an
10	emergency. At a minimum, these rules shall:
11	1. Prescribe required clean and sterilized equipment
12	and supplies, including medications, required for the conduct,
13	in an appropriate fashion, of any abortion procedure that the
14	medical staff of the clinic anticipates performing and for
15	monitoring the progress of each patient throughout the
16	procedure and recovery period.
16 17	<ul><li>procedure and recovery period.</li><li>2. Prescribe required equipment, supplies, and</li></ul>
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17 18 19 20 21 22 23 24 25 26	2. Prescribe required equipment, supplies, and medications that shall be available and ready for immediate use in an emergency and requirements for written protocols and procedures to be followed by staff in an emergency, such as the loss of electrical power.  3. Prescribe equipment and supplies for required laboratory tests and requirements for protocols to calibrate and maintain laboratory equipment or equipment operated by clinic staff at the abortion clinic.  4. Require ultrasound equipment in those facilities
17 18 19 20 21 22 23 24 25 26 27	2. Prescribe required equipment, supplies, and medications that shall be available and ready for immediate use in an emergency and requirements for written protocols and procedures to be followed by staff in an emergency, such as the loss of electrical power.  3. Prescribe equipment and supplies for required laboratory tests and requirements for protocols to calibrate and maintain laboratory equipment or equipment operated by clinic staff at the abortion clinic.  4. Require ultrasound equipment in those facilities that provide abortions after 12 weeks' gestation.

1	(c) Rules relating to abortion clinic personnel. At a
2	minimum, these rules shall require that:
3	1. The abortion clinic designate a medical director
4	who is licensed to practice medicine and surgery in the state
5	and who has admitting privileges at an accredited hospital in
6	the state that is within 50 miles of the abortion clinic.
7	2. If a physician is not present after an abortion is
8	performed, a registered nurse, licensed practical nurse,
9	advanced registered nurse practitioner, or physician assistant
10	shall be present and remain at the clinic to provide
11	postoperative monitoring and care until the patient is
12	discharged.
13	3. Surgical assistants receive training in counseling,
14	patient advocacy, and the specific responsibilities associated
15	with the services the surgical assistants provide.
16	4. Volunteers receive training in the specific
17	responsibilities associated with the services the volunteers
18	provide, including counseling and patient advocacy as provided
19	in the rules adopted by the director for different types of
20	volunteers based on their responsibilities.
21	(d) Rules relating to the medical screening and
22	evaluation of each abortion clinic patient. At a minimum,
23	these rules shall require:
24	1. A medical history including reported allergies to
25	medications, antiseptic solutions, or latex; past surgeries;
26	and an obstetric and qynecological history.
27	2. A physical examination, including a bimanual
28	examination estimating uterine size and palpation of the
29	adnexa.
3.0	3. The appropriate laboratory tests, including:

a. For an abortion in which an ultrasound examination 2 is not performed before the abortion procedure, urine or blood tests for pregnancy performed before the abortion procedure. 3 b. A test for anemia. 4 5 Rh typing, unless reliable written documentation of 6 blood type is available. 7 d. Other tests as indicated from the physical 8 examination. 9 4. An ultrasound evaluation for all patients who elect 10 to have an abortion after 12 weeks' gestation. The rules shall require that if a person who is not a physician performs an 11 ultrasound examination, that person shall have documented 12 13 evidence that he or she has completed a course in the operation of ultrasound equipment as prescribed in rule. The 14 physician, registered nurse, licensed practical nurse, 15 advanced registered nurse practitioner, or physician assistant 16 shall review, at the request of the patient, the ultrasound 18 evaluation results, including an estimate of the probable gestational age of the fetus, with the patient before the 19 abortion procedure is performed. 2.0 21 That the physician is responsible for estimating the gestational age of the fetus based on the ultrasound 2.2 23 examination and obstetric standards in keeping with established standards of care regarding the estimation of 2.4 fetal age as defined in rule and shall write the estimate in 2.5 the patient's medical history. The physician shall keep 2.6 2.7 original prints of each ultrasound examination of a patient in 2.8 the patient's medical history file. (e) Rules relating to the abortion procedure. At a 29 30 minimum, these rules shall require:

1	1. That a physician, registered nurse, licensed
2	practical nurse, advanced registered nurse practitioner, or
3	physician assistant is available to all patients throughout
4	the abortion procedure.
5	2. Standards for the safe conduct of abortion
6	procedures that conform to obstetric standards in keeping with
7	established standards of care regarding the estimation of
8	fetal age as defined in rule.
9	3. Appropriate use of general and local anesthesia,
10	analgesia, and sedation if ordered by the physician.
11	4. Appropriate precautions, such as the establishment
12	of intravenous access at least for patients undergoing
13	post-first trimester abortions.
14	5. Appropriate monitoring of the vital signs and other
15	defined signs and markers of the patient's status throughout
16	the abortion procedure and during the recovery period until
17	the patient's condition is deemed to be stable in the recovery
17 18	the patient's condition is deemed to be stable in the recovery room.
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31 who is trained in the management of the recovery area and is

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capable of providing basic cardiopulmonary resuscitation and related emergency procedures remains on the premises of the abortion clinic until all patients are discharged.

- 5. A physician shall sign the discharge order and be readily accessible and available until the last patient is discharged to facilitate the transfer of emergency cases if hospitalization of the patient or viable fetus is necessary.
- 6. A physician discusses Rho(D) immune globulin with each patient for whom it is indicated and ensures that it is offered to the patient in the immediate postoperative period or that it will be available to her within 72 hours after completion of the abortion procedure. If the patient refuses the Rho(D) immune globulin, a refusal form approved by the department shall be signed by the patient and a witness and included in the medical record.
- 7. Written instructions with regard to postabortion coitus, signs of possible problems, and general aftercare are given to each patient. Each patient shall have specific written instructions regarding access to medical care for complications, including a telephone number to call for medical emergencies.
- 8. There is a specified minimum length of time that a patient remains in the recovery room by type of abortion procedure and duration of gestation.
- 9. The physician ensures that a registered nurse, licensed practical nurse, advanced registered nurse practitioner, or physician assistant from the abortion clinic makes a good faith effort to contact the patient by telephone, with the patient's consent, within 24 hours after surgery to assess the patient's recovery.

1	10. Equipment and services are located in the recovery
2	room to provide appropriate emergency resuscitative and life
3	support procedures pending the transfer of the patient or
4	viable fetus to the hospital.
5	(q) Rules that prescribe standards for followup care.
6	At a minimum, these rules shall require that:
7	1. A postabortion medical visit that includes a
8	medical examination and a review of the results of all
9	laboratory tests is offered and, if requested, scheduled for 2
10	to 3 weeks after the abortion.
11	2. A urine pregnancy test is obtained at the time of
12	the followup visit to rule out continuing pregnancy.
13	3. If a continuing pregnancy is suspected, the patient
14	shall be evaluated and a physician who performs abortions
15	shall be consulted.
16	(h) Rules to prescribe minimum abortion clinic
17	incident reporting. At a minimum, these rules shall require
18	that:
19	1. The abortion clinic records each incident that
20	results in serious injury to a patient or a viable fetus at an
21	abortion clinic and shall report an incident in writing to the
22	department within 10 days after the incident occurs. For the
23	purposes of this paragraph, "serious injury" means an injury
24	that occurs at an abortion clinic and that creates a serious
25	risk of substantial impairment of a major bodily organ.
26	2. If a patient's death occurs, other than a fetal
27	death properly reported pursuant to law, the abortion clinic
28	reports it to the department not later than the next
29	department workday.
30	3. Incident reports are filed with the department and

31 appropriate professional regulatory boards.

1	(4) The department shall not release personally
2	identifiable patient or physician information.
3	(5) The rules adopted pursuant to this section shall
4	not limit the ability of a physician to advise a patient on
5	any health issue.
6	(6) The provisions of this section and the rules
7	adopted pursuant hereto shall be in addition to any other
8	laws, rules, and regulations which are applicable to
9	facilities defined as abortion clinics under this section.
10	(7)(2) The agency may adopt and enforce rules, in the
11	interest of protecting the public health, to ensure the prompt
12	and proper disposal of fetal remains and tissue resulting from
13	pregnancy termination.
14	(8)(3) If any owner, operator, or employee of an
15	abortion clinic fails to dispose of fetal remains and tissue
16	in a manner consistent with the disposal of other human tissue
17	in a competent professional manner, the license of such clinic
18	may be suspended or revoked, and such person is guilty of a
19	misdemeanor of the first degree, punishable as provided in s.
20	775.082 or s. 775.083.
21	Section 3. If any provision of this act or the
22	application thereof to any person or circumstance is held
23	invalid, the invalidity shall not affect other provisions or
24	applications of the act which can be given effect without the
25	invalid provision or application. To this end, the provisions
26	of this act are declared severable.
27	Section 4. This act shall take effect July 1, 2005.
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