2005

1 A bill to be entitled 2 An act relating to corrections; amending s. 20.315, F.S.; 3 abolishing the Florida Corrections Commission; amending s. 4 944.8041, F.S.; conforming references; requiring the 5 annual report on elderly offenders within the correctional 6 system to be submitted to the Governor in addition to the 7 Legislature; amending s. 946.40, F.S.; permitting 8 political subdivisions to reimburse the Department of 9 Corrections for certain services of inmates and personnel 10 of the department; amending s. 957.04, F.S.; revising requirements for contracts for the operation of private 11 correctional facilities; conforming references; amending 12 s. 957.07, F.S.; providing for the Prison Per-Diem 13 Workgroup to develop certain rates on an as-needed basis; 14 15 amending s. 957.12, F.S.; revising provisions relating to 16 prohibitions on contact with respect to a request for 17 proposals for a private correctional facility; providing an effective date. 18 19 20 Be It Enacted by the Legislature of the State of Florida: 21 22 Section 1. Subsections (7) through (13) of section 20.315, 23 Florida Statutes, are renumbered as subsections (6) through 24 (12), respectively, and present subsection (6) of said section 25 is amended to read: 26 20.315 Department of Corrections.--There is created a 27 Department of Corrections. (6) FLORIDA CORRECTIONS COMMISSION .--28

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29 (a)1. The Florida Corrections Commission is hereby 30 created. The primary focus of the commission shall be on 31 corrections; however, in those instances in which the policies 32 of other components of the criminal justice system affect 33 corrections, the commission shall advise and make 34 recommendations.

35 2. The commission shall consist of nine members appointed 36 by the Governor subject to confirmation by the Senate. Members 37 of the commission shall serve terms of 4 years each. Members 38 must be appointed in such a manner as to equitably represent all geographic areas of the state. Each member of the commission 39 must be a citizen and registered voter of the state. A member of 40 the commission shall represent the public safety needs of the 41 42 state as a whole and may not subordinate the needs of the state 43 to those of any particular area of the state. The commission's 44 membership should, to the extent possible, contain persons who are knowledgeable about construction, health care, information 45 technology, education, business, food services, law, and inmate 46 47 and youthful offender rehabilitation and services.

3. The commission is assigned to the office of the 48 49 Secretary of Corrections for administrative and fiscal accountability purposes, but it shall otherwise function 50 independently of the control and direction of the Department of 51 52 Corrections. (b) The primary functions of the commission are to: 53 1. Recommend major correctional policies for the 54 Governor's approval, and assure that approved policies and any 55

56 revisions thereto are properly executed.

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57 2. Periodically review the status of the state 58 correctional system and recommend improvements therein to the 59 Governor and the Legislature. 3. Annually perform an in-depth review of community-based 60 61 intermediate sanctions and recommend to the Governor and the Legislature intergovernmental approaches through the Community 62 Corrections Partnership Act for planning and implementing such 63 64 sanctions and programs. 65 4. Perform an in-depth evaluation of the annual budget 66 request of the Department of Corrections, the comprehensive correctional master plan, and the tentative construction program 67 for compliance with all applicable laws and established 68 departmental policies. The commission may not consider 69 70 individual construction projects, but shall consider methods of accomplishing the department's goals in the most effective, 71 efficient, and businesslike manner. 72 5. Routinely monitor the financial status of the 73 Department of Corrections to assure that the department is 74 75 managing revenue and any applicable bond proceeds responsibly and in accordance with law and established policy. 76 77 6. Evaluate, at least quarterly, the efficiency, productivity, and management of the Department of Corrections, 78 79 using performance and production standards developed by the department under former subsection (18). 80 7. Provide public education on corrections and criminal 81 82 justice issues.

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83 8. Report to the President of the Senate, the Speaker of 84 the House of Representatives, and the Governor by November 1 of 85 each year. 9. Resolve disputes between the Department of Corrections 86 87 and the contractors for the private correctional facilities entered into under chapter 957 when a contractor proposes to 88 89 waive a rule, policy, or procedure concerning operation standards. 90 (c) The commission or a member thereof may not enter into 91 92 the day-to-day operation of the Department of Corrections and is specifically prohibited from taking part in: 93 The awarding of contracts by the department. 94 1. 95 2. The selection by the department of a consultant or contractor or the prequalification by the department of any 96 97 individual consultant or contractor. However, the commission may 98 recommend to the Secretary of Corrections standards and policies governing the procedure for selection and pregualification of 99 100 consultants and contractors. 101 3. The selection by the department of a county for a 102 specific project. 103 4. The selection by the department of a specific location 104 for a correctional facility. 5. The employment, promotion, demotion, suspension, 105 transfer, or discharge of any departmental personnel. 106 6. The enforcement of minimum standards for any county or 107 municipal detention facility. 108 (d)1. The chair of the commission shall be selected by the 109 members for a term of 1 year. 110 Page 4 of 9

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111 2. The commission shall hold a minimum of four regular 112 meetings annually, and other meetings may be called by the chair upon giving at least 7 days' notice to all members and the 113 114 public pursuant to chapter 120. Meetings may also be held upon 115 the written request of at least four members, upon at least 7 116 days' notice of such meeting being given to all members and the 117 public by the chair pursuant to chapter 120. Emergency meetings 118 may be held without notice upon the request of all members. The 119 meetings of the commission shall be held in the central office of the Department of Corrections in Tallahassee unless the chair 120 121 determines that special circumstances warrant meeting at another 122 location.

123 3. A majority of the membership of the commission 124 constitutes a quorum at any meeting of the commission. An action 125 of the commission is not binding unless the action is taken 126 pursuant to an affirmative vote of a majority of the members 127 present, but not fewer than four members of the commission must 128 be present, and the vote must be recorded in the minutes of the 129 meeting.

130 4. The chair shall cause to be made a complete record of
131 the proceedings of the commission, which record shall be open
132 for public inspection.

(e) The commission shall appoint an executive director and
an assistant executive director, who shall serve under the
direction, supervision, and control of the commission. The
executive director, with the consent of the commission, shall
employ such staff as are necessary to perform adequately the
functions of the commission, within budgetary limitations. All
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139 employees of the commission are exempt from part II of chapter 140 110 and serve at the pleasure of the commission. The salaries 141 and benefits of all employees of the commission shall be set in 142 accordance with the Selected Exempt Service rules; however, the 143 commission shall have complete authority for fixing the salaries 144 of the executive director and the assistant executive director. 145 (f) Members of the commission are entitled to per diem and 146 travel expenses pursuant to s. 112.061. 147 (q)A member of the commission may not have any interest, 148 direct or indirect, in any contract, franchise, privilege, or other benefit granted or awarded by the department during the 149 term of his or her appointment and for 2 years after the 150 151 termination of that appointment. 152 (h) The commission shall develop a budget pursuant to 153 chapter 216. The budget is not subject to change by the 154 department, but such budget shall be submitted to the Governor 155 along with the budget of the department. 156 Section 2. Section 944.8041, Florida Statutes, is amended 157 to read: 944.8041 Elderly offenders; annual review.--For the 158 159 purpose of providing information to the Legislature on elderly 160 offenders within the correctional system, the Florida 161 Corrections Commission and the Correctional Medical Authority 162 shall each submit annually prepare a report on the status and treatment of elderly offenders in the state-administered and 163 164 private state correctional systems, as well as such information on the River Junction Correctional Institution. In order to 165 166 adequately prepare the report reports, the Department of Page 6 of 9

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167 Corrections and the Department of Management Services shall grant access to the Florida Corrections Commission and the 168 169 Correctional Medical Authority that which includes access to the 170 facilities, offenders, and any information the authority 171 requires agencies require to complete the report their reports. The review shall also include an examination of promising 172 173 geriatric policies, practices, and programs currently 174 implemented in other correctional systems within the United 175 States. The report reports, with specific findings and 176 recommendations for implementation, shall be submitted to the Governor, the President of the Senate, and the Speaker of the 177 House of Representatives on or before December 31 of each year. 178 Section 3. Subsection (2) of section 946.40, Florida 179 180 Statutes, is amended to read: 181 946.40 Use of prisoners in public works .--182 (2) The budget of the department may be reimbursed from the budget of any state agency, or state institution, or 183 184 political subdivision for the services of inmates and personnel 185 of the department in such amounts as may be determined by 186 agreement between the department and the head of such agency, $\frac{\partial \mathbf{r}}{\partial \mathbf{r}}$ 187 institution, or political subdivision. However, no political 188 subdivision of the state shall be required to reimburse the department for such services during a state of emergency. In 189 190 addition, a fiscally constrained county as defined in s. 191 985.2155 and the municipalities within such a fiscally 192 constrained county shall not be required to reimburse the state 193 for services provided pursuant to this section.

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194Section 4. Paragraphs (c) and (e) of subsection (1) of195section 957.04, Florida Statutes, are amended to read:

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957.04 Contract requirements.--

197 (1) A contract entered into under this chapter for the 198 operation of private correctional facilities shall maximize the 199 cost savings of such facilities and shall:

(c) Require that the contractor seek, obtain, and maintain accreditation by the American Correctional Association for the facility under that contract. Compliance with amendments to the accreditation standards of the association is required upon the approval of such amendments by the <u>Department of Management</u> <u>Services commission</u>.

Establish operations standards for correctional 206 (e) 207 facilities subject to the contract. However, if the department 208 and the contractor disagree with an operations standard, the 209 contractor may propose to waive any rule, policy, or procedure 210 of the department related to the operations standards of 211 correctional facilities which is inconsistent with the mission of the contractor to establish cost-effective, privately 212 213 operated correctional facilities. The Department of Management 214 Services Florida Corrections Commission shall be responsible for 215 considering all proposals from the contractor to waive any rule, 216 policy, or procedure and shall render a final decision granting 217 or denying such request.

218 Section 5. Paragraphs (a) and (e) of subsection (5) of 219 section 957.07, Florida Statutes, are amended to read:

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957.07 Cost-saving requirements.--

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221 (5)(a) By February 1, 2002, and Each year, thereafter as 222 needed, the Prison Per-Diem Workgroup shall develop consensus 223 per diem rates to be used when determining per diem rates of 224 privately operated prisons. The Office of Program Policy 225 Analysis and Government Accountability, the Office of the 226 Auditor General, and the staffs of the appropriations committees 227 of both the Senate and the House of Representatives are the 228 principals of the workgroup. The workgroup may consult with 229 other experts to assist in the development of the consensus per 230 diem rates. All meetings of the workgroup shall be open to the public as provided in chapter 286. 231

232 (e) This subsection supersedes the proviso language
 233 immediately following Specific Appropriation 570 in the
 234 Conference Report on CS for SB 2-C.

235 Section 6. Section 957.12, Florida Statutes, is amended to 236 read:

237 957.12 Prohibition on contact.--A bidder or potential 238 bidder is not permitted to have any contact with any member or 239 employee of or consultant to the Department of Management 240 Services commission regarding a request for proposal, a 241 proposal, or the evaluation or selection process from the time a request for proposals for a private correctional facility is 242 issued until the time a notification of intent to award is 243 244 announced, except if such contact is in writing or in a meeting 245 for which notice was provided in the Florida Administrative 246 Weekly.

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Section 7. This act shall take effect July 1, 2005.

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