Bill No. HB 1935 CS

Amendment No. (for drafter's use only)

CHAMBER ACTION

Senate House

Each circuit Article V indigent services committee

shall compile and maintain a list of attorneys in private

practice, by county and by category of cases. From October 1,

and national origin of assigned attorneys. To be included on a

requirements established in general law for court appointment,

requiring court appointment of private counsel, and are willing

registry, attorneys shall certify that they meet any minimum

are available to represent indigent defendants in cases

2005, through September 30, 2007, the list of attorneys compiled by the Eleventh Judicial Circuit shall provide the race, gender,

Representative(s) Kottkamp offered the following:

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Amendment (with title amendment)

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Remove line(s) 320-484 and insert: In utilizing a registry:

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- 16 to abide by the terms of the contract for services. To be included on a registry, an attorney also must enter into a contract for services with the Justice Administrative Commission. Failure to comply with the terms of the contract for services may result in termination of the contract and removal from the registry. Each attorney on the registry shall be responsible for notifying the circuit Article V indigent services committee and the Justice Administrative Commission of any change in his or her status. Failure to comply with this requirement shall be cause for termination of the contract for services and removal from the registry until the requirement is fulfilled.
 - The court shall appoint attorneys in rotating order in the order in which names appear on the applicable registry, unless the court makes a finding of good cause on the record for appointing an attorney out of order. An attorney not appointed in the order in which his or her name appears on the list shall remain next in order.
 - (c) If it finds the number of attorneys on the registry in a county or circuit for a particular category of cases is inadequate, the circuit Article V indigent services committee shall notify the chief judge of the particular circuit in writing. The chief judge shall submit the names of at least three private attorneys with relevant experience. The clerk of court shall send an application to each of these attorneys to register for appointment.

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- (d) Quarterly, beginning no later than October 1, 2004, each circuit Article V indigent services committee shall provide a current copy of each registry to the Chief Justice of the Supreme Court, the chief judge, the state attorney and public defender in each judicial circuit, and the clerk of court in each county, the Justice Administrative Commission, and the Indigent Services Advisory Board with a current copy of each registry. From October 1, 2005, through September 30, 2007, the report submitted by the Eleventh Judicial Circuit shall include the race, gender, and national origin of all attorneys listed in and appointed under the registry.
- The Justice Administrative Commission shall approve uniform contract forms for use in procuring the services of private court-appointed counsel and uniform procedures and forms for use by a court-appointed attorney in support of billing for attorney's fees, costs, and related expenses to demonstrate the attorney's completion of specified duties.
- (7)(a) An attorney appointed to represent a defendant or other client is entitled to payment pursuant to s. 27.5304, only upon full performance by the attorney of specified duties, approval of payment by the court, except for payment based on a flat fee per case as provided in s. 27.5304; and attorney submission of a payment request to the Justice Administrative Commission. Upon being permitted to withdraw from a case, a court-appointed attorney shall submit a copy of the order to the Justice Administrative Commission at the time it is issued by the court. If an attorney is permitted to withdraw or is

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otherwise removed from representation prior to full performance of the duties specified in this section for reasons other than breach of duty, the trial court shall approve payment of attorney's fees and costs for work performed in an amount not to exceed the amounts specified in s. 27.5304. Withdrawal from a case prior to full performance of the duties specified shall create a rebuttable presumption that the attorney is not entitled to the entire flat fee for those cases paid on a flat-fee-per-case basis.

- (b) The attorney shall maintain appropriate documentation, including a current and detailed hourly accounting of time spent representing the defendant or other client. These records and documents are subject to review by the Justice Administrative Commission, subject to the attorney-client privilege and work product privilege.
- Section 2. Section 27.42, Florida Statutes, is amended to read:
- 27.42 Circuit Article V indigent services committees; composition; staff; responsibilities; funding.--
- (1) In each judicial circuit a circuit Article V indigent services committee shall be established. The committee shall consist of the following:
- (a) The chief judge of the judicial circuit or the chief judge's designee, who shall serve as the chair.
- (b) The public defender of the judicial circuit, or designee from within the office of the public defender.

- (c) One experienced private criminal defense attorney appointed by the chief judge to serve a 2-year term. During the 2-year term, the attorney is prohibited from serving as courtappointed counsel.
- (d) One experienced civil trial attorney appointed by the chief judge, to serve a 2-year term. During the 2-year term, the attorney is prohibited from serving as court-appointed counsel.
- (2)(a) The responsibility of the circuit Article V indigent services committee is to manage the appointment and compensation of court-appointed counsel within a circuit pursuant to ss. 27.40 and 27.5303. The committee shall also set the compensation rates of due-process service providers in cases where the court has appointed counsel or declared a person indigent for costs, not to exceed any rates specified in the General Appropriations Act such that the total amount expended does not exceed the amount budgeted in the General Appropriations Act for the particular due-process service. The circuit Article V indigent services committee shall meet at least quarterly.
- (b) No later than October 1, 2004, Each circuit Article V indigent services committee shall maintain a registry pursuant to s. 27.40, even when procuring counsel through a competitive bidding process. However, if counsel is procured through a competitive bidding process, the registry shall be used only when counsel obtained through that process is unable to provide representation due to a conflict of interest or reasons beyond

their control. The committee shall apply any eligibility and performance standards set by the Legislature.

- (c) Each circuit Article V indigent services committee shall develop a schedule of standard fees and expense allowances for the categories of cases specified in s. 27.5304 27.5303, consistent with the overall compensation rates in that section and within the amount of appropriated funds allocated by the Justice Administrative Commission to the circuit for this purpose.
- (d) Each circuit Article V indigent services committee shall establish a schedule of standard allowances for dueprocess expenses for cases in which the court has declared a person indigent for costs, within the amount of appropriated funds allocated by the Justice Administrative Commission to the circuit for this purpose.
- (3) Notwithstanding any other provision of this section, a circuit Article V indigent services committee may approve, and the Justice Administrative Commission shall investigate and evaluate the use of funds for, alternate models for the provision of criminal and civil due-process services and representation other than a model based on a per-case fee if a more cost-effective and efficient system can be provided. An alternate model may include court-reporting services and the provision of court-appointed counsel.
- (4) The Justice Administrative Commission shall prepare and issue on a quarterly basis a statewide report comparing actual year-to-date expenditures to budgeted amounts for the

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circuit Article V indigent services committees in each of the judicial circuits. Copies of these quarterly reports shall be distributed to each circuit Article V indigent services committee and to the Governor, the Chief Justice of the Supreme Court, the President of the Senate, and the Speaker of the House of Representatives.

- (5)(4)(a) The funding and positions for the processing of committees' fees and expenses shall be as appropriated to the Justice Administrative Commission in the General Appropriations Act.
- (b) Funds for criminal conflict attorney's fees and expenses shall be appropriated by the Legislature in a separate appropriations category within the Justice Administrative Commission. These funds shall be allocated to each circuit as prescribed in the General Appropriations Act.
- (c) Funds for attorney's fees and expenses for child dependency and civil conflict cases shall be appropriated by the Legislature in a separate appropriations category within the Justice Administrative Commission.
- (d) Any funds the Legislature appropriates for other court-appointed counsel cases shall be as appropriated within the Justice Administrative Commission.

The Justice Administrative Commission shall separately track expenditures on private court-appointed counsel for the following categories of cases: criminal conflict, civil

conflict, dependency and termination of parental rights, and

- guardianship. From October 1, 2005, through September 30, 2007, the Justice Administrative Commission shall also track and issue a report on the race, gender, and the national origin of private court-appointed counsel for the Eleventh Judicial Circuit.
 - Section 3. Pilot projects; conflict attorneys. -- Pursuant to s. 14, Art. V, and s. 25, Art. XII of the State Constitution, and s. 27.52, Florida Statutes, and notwithstanding s. 925.037, Florida Statutes, pilot projects are created to reimburse three counties for reasonable and necessary conflict counsel fees, expenses, and costs. The counties designated for the pilot projects must institute cost containment and accountability processes and provide a detailed quarterly report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Joint Legislative Committee on Article V. The report shall include, but is not limited to:
 - (1) The total number of conflict cases;
- (2) The steps that were taken to avoid the conflict, if any;
 - (3) The number of each type of case identified with specificity;
 - (4) The length of each case;
 - (5) The total amount paid to each attorney;
- 197 (6) The total year-to-date payments to conflict attorneys; 198 and
 - (7) The method of payment, for example, hourly rate, flat fee, contract, or other method of payment,

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and in the Eleventh Judicial Circuit, for a 2-year period, the report shall also include race, gender, and national origin classification of all private conflict attorneys. All information must be broken down based on whether the case was given to outside counsel due to an ethical conflict or due to an overextended caseload.

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========= T I T L E A M E N D M E N T =========

Remove line(s) 7-23 and insert:

27.40, F.S., relating to circuit registries for court-appointed counsel; requiring that a list of attorneys compiled by the Eleventh Judicial Circuit provide certain information on assigned attorneys; requiring that an attorney enter into a contract to be included on the registry; revising requirements for private court-appointed counsel; specifying certain information relating to attorneys listed in a registry to be contained in a report by the Eleventh Judicial Circuit; requiring the Justice Administrative Commission to approve uniform procedures and forms for use in billing for attorney's fees, costs, and related expenses; requiring that a withdrawal order be filed with the commission; revising fee payment provisions; providing that withdrawal from a case creates a rebuttable presumption of nonentitlement to the entire flat fee; amending s. 27.42, F.S.; requiring the circuit Article V indigent services committee to establish the compensation rates for court-appointed counsel or in cases of indigency; requiring each committee to establish a schedule of allowances for due-

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process expenses; authorizing alternate models for providing
criminal and civil due-process representation; requiring the
Justice Administrative Commission to track and issue a report
containing certain information on court-appointed counsel for
the Eleventh Judicial Circuit; creating pilot projects to
reimburse certain counties for certain counsel fees, expenses,
and costs; requiring the counties to institute const containment
and accountability processes and report to the Governor and
Legislature; providing report requirements;