Florida Senate - 2005

By Senator Sebesta

16-1157A-05

1	A bill to be entitled
2	An act relating to aerospace; creating s.
3	196.1999, F.S.; providing for an exemption from
4	ad valorem taxes for certain space
5	laboratories, carriers, and components;
6	creating s. 331.501, F.S.; creating the Florida
7	Aerospace Infrastructure Act; providing a short
8	title; creating s. 331.502, F.S.; providing
9	legislative findings and intent; creating s.
10	331.503, F.S.; providing definitions; creating
11	s. 331.504, F.S.; providing administration for
12	the Florida Aerospace Infrastructure Investment
13	Trust Fund; creating s. 331.505, F.S.; creating
14	an Independent Investment Committee; providing
15	purpose, powers, limitations, and membership;
16	establishing investment criteria for the fund;
17	creating s. 331.506, F.S.; providing tax-exempt
18	status of the Florida Aerospace Finance
19	Corporation; creating s. 331.507, F.S.;
20	requiring reports and audits; providing an
21	effective date.
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23	Be It Enacted by the Legislature of the State of Florida:
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25	Section 1. Section 196.1999, Florida Statutes, is
26	created to read:
27	196.1999 Space laboratories and carriers exemption
28	(1) Notwithstanding other provisions of this chapter,
29	modules, pallets, racks, lockers, and their necessary
30	associated hardware and subsystems owned by any person and
31	intended for use as space laboratories launched into space
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1 aboard any private or government-developed launch vehicle for 2 carrying passengers into space, for the primary purpose of conducting scientific research in space, or for use as cargo 3 4 carriers launched into space aboard any private or government developed launch vehicle for the primary purpose of 5 6 transporting personnel or storing cargo and payloads are 7 deemed to carry out a scientific purpose and are exempt from 8 ad valorem taxation. 9 (2) This section expires July 1, 2014. 10 Section 2. Sections 331.501-331.507, Florida Statutes, are created to read: 11 12 331.501 Florida Aerospace Infrastructure Act; short title.--Sections 331.501-331.507 may be cited as the "Florida 13 Aerospace Infrastructure Act." 14 331.502 Legislative findings and intent.--The 15 Legislature finds that there is a critical need for capital 16 17 assistance to aerospace business expansion and economic 18 development opportunities in Florida, as well as enhancing the financing of needed new aerospace infrastructure in Florida. 19 Florida's aerospace industry could be assisted by a fund 2.0 21 established to invest in projects proposed by state and 2.2 private-sector entities which provide a clear economic benefit 23 to Florida and which support the growth of Florida's aerospace industry employment and technology base. It is the intention 2.4 of the Legislature to provide much-needed funding to support 25 the growth of the aerospace industry and related 26 27 high-technology industry in Florida. 2.8 331.503 Definitions.--For the purposes of ss. <u>331.501-331.507, the term:</u> 29 30 (1) "Administrator" means the Florida Aerospace Finance Corporation. 31

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1 (2) "Aerospace industry" means the industry concerned 2 with the design and manufacture of aircraft, rockets, missiles, spacecraft, satellites, space vehicles, space 3 stations, space facilities, or components thereof, and 4 equipment, systems, facilities, simulators, programs, and 5 6 activities related thereto. 7 (3) "Board" means the governing board of the Florida 8 <u>Aerospace Finance Corporation.</u> 9 (4) "Committee" means the Independent Investment 10 Committee that provides investment recommendations to the corporation for implementation. 11 12 (5) "Corporation" means the Florida Aerospace Finance 13 Corporation created by s. 331.407. (6) "Dealer" means any entity conducting business at a 14 fixed location at the Kennedy Space Center or the Cape 15 Canaveral Air Force Station which sells admissions to 16 17 attractions or tours at those facilities pursuant to a 18 contract or subcontract with the National Aeronautics and Space Administration. 19 (7) "Fund" means the Florida Aerospace Infrastructure 20 21 Investment Fund. 22 (8) "Independent Investment Committee" means a 23 committee established by the Legislature to review proposals submitted to the fund for investment consideration. 2.4 (9) "Committee member" means an individual appointed 25 to be a member of the Independent Investment Committee. 26 331.504 Florida Aerospace Infrastructure Investment 27 2.8 Fund; creation and purpose; administration. --(1) The Florida Aerospace Infrastructure Fund is 29 30 created within the Florida Aerospace Finance Corporation to finance needed industry expansion and infrastructure projects, 31

1	which may be proposed by the state's space partnerships, by
2	members of the industry, or from the sponsor of any
3	aerospace-related economic development or technology
4	investment activity involving aerospace business expansion and
5	job retention. The fund will support the growth of the
б	aerospace and related high-technology industry in Florida.
7	(2) The corporation will administer the fund and
8	ensure that:
9	(a) The investment recommendations of the committee
10	are implemented and executed, subject to the board's policies
11	and procedures and satisfactory due diligence;
12	(b) An investment reserve account for future
13	investment requirements is established to receive deposits
14	from the Department of Revenue; and
15	(c) Post-investment portfolio of the fund is monitored
16	and a quarterly report is provided to the committee, the
17	corporation, Enterprise Florida, Inc., and the Office of
18	Tourism, Trade, and Economic Development.
19	(3) The following operating rules will apply to the
20	use of the proceeds of the trust fund:
21	(a) The corporation will have the authority to provide
22	<u>direct loans, loan quarantees, direct grants for advancement</u>
23	of intellectual property, and other investment participation
24	as necessary to ensure success of total financings undertaken
25	by the fund, but will invest with value or
26	<u>capital-preservation-and-investment-return objectives in each</u>
27	transaction.
28	(b) Proceeds from the trust fund will not be used for
29	<u>operational purposes by any state activity, but will be</u>
30	directed to the development of aerospace infrastructure,
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1 technology, and intellectual property that advances the 2 capabilities of the aerospace industry in Florida. 3 (c) The corporation, on behalf of the fund, will seek 4 coinvestors in any investment transaction it makes, such that 5 the fund is not the sole investor in the deal; the 6 administrator may waive this provision if investment 7 circumstances warrant such waiver. 8 (d) The corporation will generally seek investments in which it commits no more than 20 percent of the funds in the 9 10 investment pool in any single investment. (e) The corporation fund will endeavor to leverage its 11 12 investment pool through use of loan guarantee capability of 13 the Small Business Administration, the U.S.D.A., and other state and federal guarantee sources. 14 (f) The corporation will provide payment of reasonable 15 costs of investment and fund administration, including legal, 16 17 accounting, and due-diligence costs that are not otherwise 18 reimbursed, as well as those administrative costs incurred by the corporation in providing administrative services to the 19 committee pursuant to this section. 2.0 21 (q) The corporation is not authorized in any way to pledge or represent the full faith and credit of Florida. 2.2 23 331.505 Independent Investment Committee.--(1) CREATION.--There is created within the Florida 2.4 Aerospace Finance Corporation, for administrative purposes 25 only, the Independent Investment Committee. 26 (2) PURPOSE. -- The purpose of the committee is to 27 2.8 receive proposals from any of Florida's space partnerships, economic development activities, or Florida-based aerospace 29 corporations; set criteria for investment proposals to be 30 submitted to the committee; establish evaluation criteria for 31

1	the committee; and review and recommend investments to be made
2	from the fund by the corporation in order to provide capital
3	assistance to aerospace business expansion and economic
4	development opportunities in Florida as well as enhancing the
5	financing of needed new aerospace infrastructure in Florida.
6	(3) MEMBERSHIPThe Independent Investment Committee
7	shall consist of up to five voting members as follows:
8	(a) One representative appointed by each of the
9	<u>following:</u>
10	1. The board of supervisors of the Florida Space
11	Authority.
12	2. The board of directors of Enterprise Florida, Inc.
13	3. The board of directors of the Florida Aerospace
14	Finance Corporation.
15	(b) Two representatives of the aerospace industry
16	appointed by the Governor.
17	(c) Each voting member shall serve a 3-year term,
18	beginning on July 1. Members appointed pursuant to paragraph
19	(3)(a) shall serve at the pleasure of the appointing
20	authority. Members appointed pursuant to paragraph (1)(b)
21	shall serve at the pleasure of the Governor. Initial
22	appointments shall be made no later than 60 days after the
23	effective date of this act.
24	(d) Persons appointed pursuant to paragraph (3)(a), if
25	employed full time by an entity that applies for financial
26	support, must recuse themselves from voting on any related
27	project.
28	(e) All members must be residents of the state.
29	(f) All members must have an investment, banking, or
30	industry background.
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1	(q) Committee members shall serve without compensation
2	but may be reimbursed for travel or per diem expenses, in
3	accordance with s. 112.061, for all necessary expenses in the
4	performance of their duties, including attending board
5	meetings and conducting board business.
6	(h) The corporation, working with its board and the
7	<u>committee, shall:</u>
8	1. Prior to the expenditure of funds from the fund,
9	adopt rules and policies necessary to carry out its
10	responsibilities under this part, particularly with respect to
11	the fund's responsibilities in direct lending, loan support,
12	or direct grant or capital investment for projects approved
13	for support by the fund.
14	2. Hold regularly scheduled meetings, at least
15	quarterly, in order to carry out the objectives and
16	responsibilities of the fund.
17	3. Develop a streamlined application and review
18	process for investment proposals submitted for consideration
19	by the committee.
20	(4) POWERS AND DUTIES The committee has the power
21	and duty to carry out the following functions:
22	(a) The committee shall review and recommend
23	investment in projects proposed by state and private sector
24	entities which have a clear economic benefit to the state and
25	which support growth of its aerospace industry employment and
26	technology base as well as enhancing aerospace infrastructure
27	projects in Florida.
28	(b) The committee shall provide investment monitoring
29	of direct lending, loan support, direct grants for advancement
30	of intellectual property, or capital investment for projects
31	approved for support by the committee.

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1 (c) The committee shall assemble, publish, and 2 disseminate information on financing opportunities and techniques of financing aerospace projects, programs, and 3 4 activities through the fund. 5 (d) The committee shall recommend and assist the 6 corporation to make and exercise any and all contracts or 7 other instruments necessary or convenient to the exercise of 8 its powers. 9 (e) The committee, with the board of the corporation, 10 on behalf of the fund, shall adopt policies and rules with respect to setting criteria for investment proposals to be 11 submitted to the funds, establishing evaluation criteria for 12 13 the fund, and setting review, investment, and approval guidelines for all investments to be made from the fund. 14 (f) The committee shall ensure that the fund 15 investments will be open to aerospace entities domiciled in 16 17 Florida or placing aerospace-related infrastructure and 18 related employment in Florida. (g) The committee shall ensure that each proposed 19 project will be judged on the merit of the project, its 20 21 perceived need, and the investment return, benefit, or overall 2.2 value to the overall aerospace industry capability in Florida. 23 (h) The committee shall ensure that the fund investments adhere to the policies and investment guidelines 2.4 established by the committee and the corporation. 25 (i) The committee shall ensure that investment returns 26 27 or value and capital-preservation objectives exist for each 2.8 investment implemented. 29 (j) The committee shall ensure that appropriate investment and retention of the fund's capital base or other 30 benefits are realized through the fund's investments, except 31

1 in the case of a grant or equity investment, which shall be 2 made based on value received by the fund. (k) The committee shall ensure that the investment 3 4 liability associated with any transaction performed pursuant 5 to this section will be fixed or limited by the investment 6 policies established by the committee and the corporation. 7 331.506 Florida Aerospace Finance Corporation; 8 tax-exempt status.--9 (1) The Florida Aerospace Finance Corporation, as 10 created by s. 331.407, is granted tax-exempt status. The corporation is not required to pay taxes on any project or 11 12 other property owned by the corporation or upon any resulting 13 income. All notes, mortgages, security agreements, letters of credit, or other instruments that arise out of, or are given 14 to secure the payment of, debt issued in conjunction with a 15 project financed under the corporation's authority are also 16 17 free from taxation by Florida or any other local unit, 18 political subdivision, or instrumentality of Florida. The tax exemption granted is not applicable to taxes imposed on 19 20 interest, income, or profits on debt obligations owned by the 21 corporation. 22 331.507 Reports and audits.--23 (1) By December 31 of each year, the corporation shall submit to the Governor, the President of the Senate, the 2.4 Speaker of the House of Representatives, the Senate Minority 25 Leader, and the House Minority Leader a complete and detailed 26 27 report setting forth: 2.8 (a) An evaluation of its activities and recommendations for change. 29 (b) The fund's impact on the participation of private 30 banks and other private organizations and individuals in the 31

1	corporation's financing programs and other economic and social
2	benefits to businesses in this state.
3	(c) The fund's assets and liabilities at the end of
4	its most recent fiscal year.
5	(2) By July 1, 2006, the corporation, in cooperation
6	with the Office of Program Policy Analysis and Government
7	Accountability, shall develop goals and measurable objectives
8	for the fund, which will provide the Legislature with a
9	quantitative evaluation of the committee. The corporation
10	shall use the monitoring mechanisms and reports developed and
11	provide these reports to the Governor, the President of the
12	Senate, the Speaker of the House of Representatives, and the
13	Office of Program Policy Analysis and Government
14	Accountability.
15	Section 3. This act shall take effect July 1, 2005.
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18	SENATE SUMMARY
19	Exempts specified equipment relating to space laboratories and carriers from ad valorem taxation.
20	Creates the Florida Aerospace Infrastructure Investment Fund, to be administered by the Florida Aerospace Finance
21	Corporation, to provide financial support for the aerospace industry in the state. Provides for a board and
22	an independent investment committee. Provides for development of criteria for evaluating proposals and for
23	determining performance. Provides guidelines for financial assistance under the act. Confers tax-exempt
24	status on the corporation. (See bill for details.)
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