Florida Senate - 2005

By Senator Alexander

17-1444-05

1	A bill to be entitled
2	An act relating to the petition process;
3	providing a short title; amending s. 99.097,
4	F.S.; revising requirements for verification of
5	signatures on petitions; prescribing limits on
6	use of paid petition circulators; providing
7	procedures to contest alleged improper
8	signature verification; amending s. 100.371,
9	F.S.; revising procedures for placing an
10	initiative on the ballot; providing
11	requirements for information to be contained on
12	petitions; providing procedure for revocation
13	of a petition signature; creating s. 100.372,
14	F.S.; providing regulation for initiative
15	petition circulators and their activities;
16	amending s. 101.161, F.S.; deleting obsolete
17	provisions relating to a ballot initiative
18	concerning merit selection and retention of
19	judges; amending s. 101.62, F.S.; conforming a
20	cross-reference; amending s. 104.012, F.S.;
21	providing criminal penalties for specified
22	offenses involving voter registration
23	applications; amending s. 104.185, F.S.;
24	proscribing specified actions involving
25	petitions and providing or increasing criminal
26	penalties therefor; amending s. 104.42, F.S.;
27	prescribing duties of supervisors of elections
28	with respect to unlawful registrations,
29	petitions, and voting; providing for verifying
30	and counting signatures submitted for
31	verification before the effective date of the
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1 act; requiring resubmission and reapproval of 2 petition forms; providing severability; providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 б 7 Section 1. This act may be cited as the "Petition 8 Fraud and Voter Protection Act." Section 2. Subsections (1), (3), and (4) of section 9 10 99.097, Florida Statutes, are amended, and subsection (6) is added to that section, to read: 11 12 99.097 Verification of signatures on petitions .--13 (1) As determined by each supervisor, based upon local conditions, the verification of signatures checking of names 14 on petitions may be based on the most inexpensive and 15 administratively feasible of either of the following methods 16 17 of verification: 18 (a) A name-by-name, signature-by-signature check of the number of valid authorized signatures on the petitions; or 19 20 (b) A check of a random sample, as provided by the 21 Department of State, of names and signatures on the petitions. 22 The sample must be such that a determination can be made as to 23 whether or not the required number of valid signatures has have been obtained with a reliability of at least 99.5 2.4 percent. Rules and guidelines for this method of petition 25 26 verification shall be promulgated by the Department of State, 27 which may include a requirement that petitions bear an 2.8 additional number of names and signatures, not to exceed 15 29 percent of the names and signatures otherwise required. Ιf 30 the petitions do not meet such criteria, then the use of the 31

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1 verification method described in this paragraph shall not be 2 available to supervisors. 3 4 Notwithstanding any other provision of law, petitions to secure ballot placement for an issue, and petition revocations 5 directed pursuant to s. 100.371(8), must be verified by the 6 7 method provided in paragraph (a). 8 (3)(a) A signature name on a petition, in a name that which name is not in substantially the same form as a name on 9 10 the voter registration books, shall be counted as a valid signature if, after comparing the signature on the petition 11 12 with the signature of the alleged signer as shown on the 13 registration books, the supervisor determines that the person signing the petition and the person who registered to vote are 14 one and the same. In any situation in which this code 15 requires the form of the petition to be prescribed by the 16 17 division, no signature shall be counted toward the number of 18 signatures required unless it is on a petition form prescribed by the division. A signature on a petition may not be counted 19 toward the number of valid signatures required for ballot 20 21 placement unless all relevant provisions of this code have 22 been satisfied. 23 (b) If a voter signs a petition and lists an address other than the legal residence where the voter is registered, 2.4 the supervisor shall treat the signature as if the voter had 25 listed the address where the voter is registered. 26 27 (4)(a) The supervisor shall be paid in advance the sum 2.8 of 10 cents for each signature checked or the actual cost of checking such signature, whichever is less, by the candidate 29 or, in the case of a petition to have an issue placed on the 30 ballot, by the person or organization submitting the petition. 31 3

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1 However, if a candidate, person, or organization seeking to have an issue placed upon the ballot cannot pay such charges 2 3 without imposing an undue burden on personal resources or upon the resources otherwise available to such candidate, person, 4 5 or organization, such candidate, person, or organization б shall, upon written certification of such inability given 7 under oath to the supervisor, be entitled to have the 8 signatures verified at no charge. In the event a candidate, 9 person, or organization submitting a petition to have an issue placed upon the ballot is entitled to have the signatures 10 verified at no charge, the supervisor of elections of each 11 12 county in which the signatures are verified at no charge shall 13 submit the total number of such signatures checked in the county to the Chief Financial Officer no later than December 1 14 of the general election year, and the Chief Financial Officer 15 shall cause such supervisor of elections to be reimbursed from 16 17 the General Revenue Fund in an amount equal to 10 cents for 18 each signature name checked or the actual cost of checking such signatures, whichever is less. In no event shall such 19 reimbursement of costs be deemed or applied as extra 20 21 compensation for the supervisor. Petitions shall be retained 22 by the supervisors for a period of 1 year following the 23 election for which the petitions were circulated. (b) A person or organization submitting a petition to 2.4 secure ballot placement for an issue which has filed a 25 certification of undue burden may not provide compensation to 26 27 any paid petition circulator, as defined in s. 100.372, unless 2.8 the person or organization first pays all supervisors for each signature checked or reimburses the General Revenue Fund for 29 such costs. If a person or organization subject to this 30 paragraph provides compensation to a paid petition circulator 31

1 before the date the person or organization pays all 2 supervisors for each signature checked or reimburses the General Revenue Fund for such costs, no signature on a 3 4 petition circulated by the petition circulator before that date may be counted toward the number of valid signatures 5 6 required for ballot placement. 7 (6)(a) The alleged improper verification of a 8 signature on a petition to secure ballot placement for an issue pursuant to paragraph (1)(a) may be contested in the 9 10 circuit court by a political committee or by an elector. The contestant shall file a complaint setting forth the basis of 11 12 the contest, together with the fees prescribed in chapter 28, 13 with the clerk of the circuit court in the county in which the petition is certified or in Leon County if the petition covers 14 more than one county, within 30 days after the date the 15 verified signature was certified to the Secretary of State. 16 17 (b) If the contestant demonstrates that one or more 18 petitions were improperly verified, the signatures appearing on such petitions may not be counted toward the number of 19 valid signatures required for ballot placement. If an action 20 21 brought under this subsection is resolved after the Secretary 2.2 of State has issued a certificate of ballot position for the 23 issue, but the contestant demonstrates that the person or organization submitting the petition had obtained verification 2.4 of an insufficient number of valid and verified signatures to 25 qualify for ballot placement, the issue shall be removed from 26 27 the ballot or, if such action is impractical, any votes cast 2.8 for or against the issue may not be counted and shall be 29 invalidated. 30 31

1 Section 3. Section 100.371, Florida Statutes, as 2 amended by section 9 of chapter 2002-281, Laws of Florida, is amended to read: 3 100.371 Initiatives; procedure for placement on 4 ballot.--5 6 (1) Constitutional amendments proposed by initiative 7 shall be placed on the ballot for the general election ifoccurring in excess of 90 days from the certification of 8 ballot position is issued by the Secretary of State no later 9 than February 1 of the year in which the general election is 10 to be held. 11 12 (2) Such certification shall be issued when the 13 Secretary of State has received verification certificates from the supervisors of elections indicating that the requisite 14 number and distribution of valid petitions bearing the 15 signatures of electors have been submitted to and verified by 16 17 the supervisors. Every signature shall be dated by the elector 18 when made. Signatures are and shall be valid for a period of 4 years following such date, provided all other requirements of 19 law are complied with. 20 21 (3) The sponsor of an initiative amendment shall, 22 prior to obtaining any signatures, register as a political 23 committee pursuant to s. 106.03 and submit the text of the proposed amendment to the Secretary of State, with the form on 2.4 which the signatures will be affixed, and shall obtain the 25 26 approval of the Secretary of State of such form. The division 27 Secretary of State shall adopt rules pursuant to s. 120.54 2.8 prescribing the style and requirements of such form. Upon filing with the Secretary of State, the text of the proposed 29 amendment and all forms filed in connection with this section 30 must, upon request, be made available in alternative formats. 31

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1 The contents of a petition form shall be limited to those items required by statute or rule. A petition form shall be 2 deemed a political advertisement as defined in s. 106.011 and, 3 4 as such, must comply with all relevant requirements of chapter 5 106. б (4) The supervisor of elections shall record the date 7 each petition form was received by the supervisor and the date 8 the signature on the form was verified as valid. The supervisor shall verify that the signature on a petition form 9 10 is valid only if the form complies with all of the following: (a) The form must contain the original signature of 11 12 the purported elector; (b) The purported elector must accurately record on 13 the form the date on which he or she signed the form; 14 (c) The purported elector must accurately record on 15 the form his or her name, street address, county, and voter 16 17 registration number and any other information required by the 18 division by rule; (d) The purported elector must be, at the time he or 19 she signs the form, a duly qualified and registered elector 2.0 21 authorized to vote in the congressional district for which his 2.2 or her signature is submitted; 23 (e) The date the elector signed the form, as recorded by the elector, must be no more than 10 days from the date the 2.4 form was received by the supervisor of elections; 25 (f) The elector must accurately record on the form 26 27 whether the elector was presented with the petition form for 2.8 signature by a petition circulator, as defined in s. 100.372(1); and 29 30 31

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1	(q) If the elector was presented with the petition
2	form for signature by a petition circulator, the petition form
3	must comply with the requirements of s. 100.372.
4	(6) An elector has the right to submit his or her
5	signed form to the sponsor of the initiative amendment, by
б	mail or otherwise, at an address listed on the form for this
7	purpose.
8	(7) Each form must contain the following three notices
9	at the top of the form in bold type and in a 16-point or
10	larger font, immediately following the title "Constitutional
11	Amendment Petition Form":
12	
13	RIGHT TO MAIL INYou have the right to take
14	this petition home and study the issue before
15	signing. If you choose to sign the petition,
16	you may return it to the sponsors of the
17	amendment at the following
18	address:
19	
20	PAID PETITIONER CIRCULATOR The person
21	presenting this petition for your signature may
22	be receiving compensation to do so. You have
23	the right to ask for this information and the
24	person's rate of compensation before you sign
25	the petition.
26	
27	NATURE OF AMENDMENT The merits of the
28	proposed change to the Florida Constitution
29	appearing below have not been officially
30	reviewed by any court or agency of state
31	government.

1	(8) An elector's signature on a petition form may be
2	revoked by submitting to the supervisor a signed petition
3	revocation form adopted by rule for this purpose by the
4	division. The petition revocation form is subject to the same
5	requirements as the corresponding petition form under this
6	code. The petition revocation form shall be filed with the
7	appropriate supervisor of elections no later than January 1
8	preceding the next general election or, if the initiative
9	amendment is not certified for ballot position in that
10	election, no later than the January 1 preceding the next
11	successive general election. The supervisor of elections shall
12	promptly check the signature on the revocation form and
13	process such revocation upon payment of a fee, in advance, of
14	10 cents or the actual cost of checking such signature,
15	whichever is less.
16	(9)(4) The sponsor shall submit signed and dated forms
17	to the appropriate supervisor of elections for verification as
18	to the number of registered electors whose valid signatures
19	appear thereon. The supervisor shall promptly verify the
20	signatures upon payment of the fee required by s. 99.097. Upon
21	completion of verification, the supervisor shall execute a
22	certificate indicating the total number of signatures checked,
23	the number of signatures verified as valid and as being of
24	registered electors, the member of signatures validly revoked
25	pursuant to subsection (8), and the distribution of such
26	signatures by congressional district. This certificate shall
27	be immediately transmitted to the Secretary of State. The
28	supervisor shall retain the <u>siqned</u> signature forms <u>and</u>
29	revocation forms for at least 1 year following the election in
30	which the issue appeared on the ballot or until the Division
31	of Elections notifies the supervisors of elections that the

1 committee which circulated the petition is no longer seeking 2 to obtain ballot position. (10)(5) The Secretary of State shall determine from 3 4 the verification certificates received from supervisors of elections the total number of verified valid signatures and 5 6 the distribution of such signatures by congressional 7 districts. Upon a determination that the requisite number and 8 distribution of valid signatures have been obtained, the secretary shall issue a certificate of ballot position for 9 that proposed amendment and shall assign a designating number 10 pursuant to s. 101.161. A petition shall be deemed to be filed 11 12 with the Secretary of State upon the date of the receipt by 13 the secretary of a certificate or certificates from supervisors of elections indicating the petition has been 14 signed by the constitutionally required number of electors. 15 (11) (a) Within 45 days after receipt of a proposed 16 17 revision or amendment to the State Constitution by initiative 18 petition from the Secretary of State or, within 30 days after such receipt if receipt occurs 120 days or less before the 19 election at which the question of ratifying the amendment will 20 be presented, the Financial Impact Estimating Conference shall 21 22 complete an analysis and financial impact statement to be 23 placed on the ballot of the estimated financial impact of the initiative on the private and public sectors of the state, 2.4 25 including any increase or decrease in any revenues or costs to 26 state or local governments resulting from the proposed 27 initiative. The Financial Impact Estimating Conference shall 2.8 submit the financial impact statement to the Attorney General 29 and Secretary of State. 30 (b)1. The Financial Impact Estimating Conference shall provide an opportunity for any proponents or opponents of the 31

initiative to submit information and may solicit information or analysis from any other entities or agencies, including the Office of Economic and Demographic Research. All meetings of the Financial Impact Estimating Conference shall be open to the public as provided in chapter 286.

6 2. The Financial Impact Estimating Conference is 7 established to review, analyze, and estimate the financial 8 impact of amendments to or revisions of the State Constitution proposed by initiative. The Financial Impact Estimating 9 Conference shall consist of four principals: one person from 10 the Executive Office of the Governor; the coordinator of the 11 12 Office of Economic and Demographic Research, or his or her 13 designee; one person from the professional staff of the Senate; and one person from the professional staff of the 14 House of Representatives. Each principal shall have 15 appropriate fiscal expertise in the subject matter of the 16 17 initiative. A Financial Impact Estimating Conference may be 18 appointed for each initiative.

3. Principals of the Financial Impact Estimating 19 Conference shall reach a consensus or majority concurrence on 20 21 a clear and unambiguous financial impact statement, no more 22 than 75 words in length, and immediately submit the statement 23 to the Attorney General. Nothing in this subsection prohibits the Financial Impact Estimating Conference from setting forth 2.4 a range of potential impacts in the financial impact 25 26 statement. Any financial impact statement that a court finds 27 not to be in accordance with this section shall be remanded 2.8 solely to the Financial Impact Estimating Conference for redrafting. The Financial Impact Estimating Conference shall 29 redraft the financial impact statement within 15 days. 30 31

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1	4. If the members of the Financial Impact Estimating
2	Conference are unable to agree on the statement required by
3	this subsection, or if the Supreme Court has rejected the
4	initial submission by the Financial Impact Estimating
5	Conference and no redraft has been approved by the Supreme
6	Court by 5 p.m. on the 75th day before the election, the
7	following statement shall appear on the ballot pursuant to s.
8	101.161(1): "The financial impact of this measure, if any,
9	cannot be reasonably determined at this time."
10	(c) The financial impact statement must be separately
11	contained and be set forth after the ballot summary as
12	required in s. 101.161(1).
13	(d)1. Any financial impact statement that the Supreme
14	Court finds not to be in accordance with this subsection shall
15	be remanded solely to the Financial Impact Estimating
16	Conference for redrafting, provided the court's advisory
17	opinion is rendered at least 75 days before the election at
18	which the question of ratifying the amendment will be
19	presented. The Financial Impact Estimating Conference shall
20	prepare and adopt a revised financial impact statement no
21	later than 5 p.m. on the 15th day after the date of the
22	court's opinion.
23	2. If, by 5 p.m. on the 75th day before the election,
24	the Supreme Court has not issued an advisory opinion on the
25	initial financial impact statement prepared by the Financial
26	Impact Estimating Conference for an initiative amendment that
27	otherwise meets the legal requirements for ballot placement,
28	the financial impact statement shall be deemed approved for
29	placement on the ballot.
30	3. In addition to the financial impact statement
31	required by this subsection, the Financial Impact Estimating
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1 Conference shall draft an initiative financial information 2 statement. The initiative financial information statement should describe in greater detail than the financial impact 3 statement any projected financial impact of the initiative on 4 the private and public sectors of the state, including any 5 6 increase or decrease in revenues or costs that the state or 7 local governments would likely experience if the ballot 8 measure were approved. If appropriate, the initiative financial information statement may include both estimated 9 dollar amounts and a description placing the estimated dollar 10 amounts into context. The initiative financial information 11 12 statement must include both a summary of not more than 500 13 words and additional detailed information that includes the assumptions that were made to develop the financial impacts, 14 workpapers, and any other information deemed relevant by the 15 16 Financial Impact Estimating Conference. 17 4. The Department of State shall have printed, and 18 shall furnish to each supervisor of elections, a copy of the summary from the initiative financial information statements. 19 The supervisors shall have the summary from the initiative 20 21 financial information statements available at each polling 22 place and at the main office of the supervisor of elections 23 upon request. 5. The Secretary of State and the Office of Economic 2.4 and Demographic Research shall make available on the Internet 25 each initiative financial information statement in its 26

27 entirety. In addition, each supervisor of elections whose

28 office has a website shall post the summary from each

29 initiative financial information statement on the website.

- 30 Each supervisor shall include the Internet addresses for the
- 31 information statements on the Secretary of State's and the

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1 Office of Economic and Demographic Research's websites in the publication or mailing required by s. 101.20. 2 (12)(7) The Department of State may adopt rules in 3 4 accordance with s. 120.54 to carry out this section the provisions of subsections (1) (6). 5 б Section 4. Section 100.372, Florida Statutes, is 7 created to read: 100.372 Regulation of initiative petition 8 9 circulators.--10 (1) For purposes of this section, a: (a) "Petition circulator" is any person who, in the 11 12 context of a direct face-to-face conversation, presents to 13 another person for possible signature a petition form or petition revocation form regarding ballot placement for an 14 15 <u>initiative.</u> (b) "Paid petition circulator" is a petition 16 17 circulator who receives any compensation as either a direct or 18 indirect consequence of the activities described in paragraph 19 <u>(a).</u> (2) A petition circulator must be, at the time he or 20 21 she presents to any person for possible signature a petition 22 form or petition revocation form regarding ballot placement 23 for an initiative, at least 18 years of age and eligible to register to vote in this state pursuant to s. 97.041. 2.4 (3) A paid petitioner circulator shall, when engaged 25 in the activities described in paragraph (1)(a), wear a 26 27 prominent badge, in a form and manner prescribed by rule by 2.8 the division, identifying him or her as a "PAID PETITIONER 29 CIRCULATOR." 30 (4)(a) Prior to being presented to a possible elector for signature, a petition form or petition revocation form 31

1	regarding ballot placement for an initiative must set forth
2	the following information in a format and manner prescribed by
3	rule by the division:
4	1. The name of any organization or entity with which
5	the petition circulator is affiliated and on behalf of which
б	the petition circulator is presenting forms to persons for
7	possible signature; and
8	2. A statement as to whether the petition circulator
9	is a paid petition circulator and, if so, the amount or rate
10	of compensation.
11	(b) When submitted to the supervisor of elections for
12	verification, each signed petition form or petition revocation
13	form regarding ballot placement for an initiative obtained by
14	a petition circulator must also contain the following
15	information in a format and manner prescribed by rule by the
16	<u>division:</u>
17	1. The name of the petition circulator;
18	2. The street address at which the petition circulator
19	resides, including county;
20	3. The petition circulator's date of birth; and
21	4. The petition circulator's Florida voter
22	registration number and county of registration, if applicable.
23	(6)(a) A paid petition circulator shall attach to each
24	signed petition form, petition revocation form, or group of
25	such forms obtained by the paid petition circulator a signed,
26	notarized, and dated affidavit executed by the paid petition
27	circulator, in a form prescribed by rule by the division. If
28	the affidavit pertains to a group of forms, the forms shall be
29	consecutively numbered on their face by the paid petition
30	circulator and the affidavit shall refer to the forms by
31	number.

1	(b) The affidavit shall include the paid petition
2	circulator's printed name; the street address at which he or
3	she resides, including county; and the date he or she signed
4	the affidavit.
5	(c) The affidavit shall attest that the paid petition
б	circulator has read and understands the laws governing the
7	circulation of petition and petition revocation forms
8	regarding ballot placement for an initiative; that he or she
9	was 18 years of age and eligible to register to vote at the
10	time the attached form or forms were circulated and signed by
11	the listed electors; that he or she circulated the attached
12	form or forms; that each signature thereon was affixed in the
13	circulator's presence; that each signature thereon is the
14	signature of the person whose name it purports to be; that to
15	the best of the circulator's knowledge and belief each of the
16	persons signing the form or forms was, at the time of signing,
17	a registered elector; that the circulator has not provided or
18	received, and will not in the future provide or receive,
19	compensation that is based, directly or indirectly, upon the
20	number of signatures obtained on petitions or petition
21	revocation forms; and that he or she has not paid or will not
22	in the future pay, and that he or she believes that no other
23	person has paid or will pay, directly or indirectly, any money
24	or other thing of value to any signer for the purpose of
25	inducing or causing such signer to affix his or her signature
26	to the form.
27	(d) A signature on a petition form or petition
28	revocation form regarding ballot placement for an initiative
29	to which an affidavit required by this subsection is not
30	attached is invalid and may not be verified by a supervisor of
31	elections.

1	(7) Each paid petition circulator shall provide to the
2	sponsor of the initiative amendment for which he or she is
3	circulating petitions a copy of a valid and current
4	government-issued photo identification card that accurately
5	indicates the address at which the paid petition circulator
6	resides. The sponsor of the initiative shall maintain the
7	copies of these identification cards in its files and shall
8	make them available for inspection by any person. If a sponsor
9	fails to maintain such a copy with respect to a particular
10	paid petition circulator, all petitions obtained by that paid
11	petition circulator prior to the date the sponsor produces the
12	required copy of the identification card are invalid and may
13	not be verified by the supervisor of elections.
14	(8) If a supervisor of elections or the division seeks
15	to contact a petition circulator at the residence address
16	listed on a petition form, petition revocation form,
17	affidavit, or identification card copy, whichever is dated
18	latest, and receives no response from the petition circulator
19	within 15 days, all petitions obtained by that petition
20	circulator are invalid and may not be verified by the
21	supervisor of elections.
22	(9) A signature on a petition form or petition
23	revocation form regarding ballot placement for an initiative
24	which does not fully comply with the applicable provisions of
25	this chapter, or which was obtained in violation of the
26	applicable provisions of this chapter or chapter 104, is
27	invalid and may not be verified by a supervisor of elections.
28	Section 5. Section 101.161, Florida Statutes, is
29	amended to read:
30	101.161 Referenda; ballots
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1	(1) Whenever a constitutional amendment or other
2	public measure is submitted to the vote of the people, the
3	substance of such amendment or other public measure shall be
4	printed in clear and unambiguous language on the ballot after
5	the list of candidates, followed by the word "yes" and also by
6	the word "no," and shall be styled in such a manner that a
	_
7	"yes" vote will indicate approval of the proposal and a "no"
8	vote will indicate rejection. The wording of the substance of
9	the amendment or other public measure and the ballot title to
10	appear on the ballot shall be embodied in the joint
11	resolution, constitutional revision commission proposal,
12	constitutional convention proposal, taxation and budget reform
13	commission proposal, or enabling resolution or ordinance.
14	Except for amendments and ballot language proposed by joint
15	resolution, the substance of the amendment or other public
16	measure shall be an explanatory statement, not exceeding 75
17	words in length, of the chief purpose of the measure. In
18	addition, for every amendment proposed by initiative, the
19	ballot shall include, following the ballot summary, a separate
20	financial impact statement concerning the measure prepared by
21	the Financial Impact Estimating Conference in accordance with
22	<u>s. 100.371(11)</u> s. 100.371(6). The ballot title shall consist
23	of a caption, not exceeding 15 words in length, by which the
24	measure is commonly referred to or spoken of.
25	(2) The substance and ballot title of a constitutional
26	amendment proposed by initiative shall be prepared by the
27	sponsor and approved by the Secretary of State in accordance
28	with rules adopted pursuant to s. 120.54. The Department of
29	State shall give each proposed constitutional amendment a
30	designating number for convenient reference. This number
31	designation shall appear on the ballot. Designating numbers
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shall be assigned in the order of filing or certification and 1 2 in accordance with rules adopted by the Department of State. The Department of State shall furnish the designating number, 3 4 the ballot title, and the substance of each amendment to the supervisor of elections of each county in which such amendment 5 6 is to be voted on. 7 (3)(a) The ballot for the general election in the year 8 2000 must contain a statement allowing voters to determine 9 whether circuit or county court judges will be selected by 10 merit selection and retention as provided in s. 10, Art. V of State Constitution. The ballot in each circuit must 11 the 12 contain the statement in paragraph (c). The ballot in each 13 county must contain the statement in paragraph (e). (b) For any general election in which the Secretary of 14 15 State, for any circuit, or the supervisor of elections, for any county, has certified the ballot position for an 16 17 initiative to change the method of selection of judges, the 18 ballot for any circuit must contain the statement in paragraph (c) or paragraph (d) and the ballot for any county must 19 2.0 contain the statement in paragraph (e) or paragraph (f). 21 (c) In any circuit where the initiative is to change 2.2 the selection of circuit court judges to selection by merit 23 selection and retention, the ballot shall state: "Shall the 2.4 method of selecting circuit court judges in the ... (number of 25 the circuit)... judicial circuit be changed from election by a 26 vote of the people to selection by the judicial nominating 27 commission and appointment by the Governor with subsequent 2.8 terms determined by a retention vote of the people?" This statement must be followed by the word "yes" and also by the 29 word "no." 30 31

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1 (d) In any circuit where the initiative is to change 2 the selection of circuit court judges to election by the voters, the ballot shall state: "Shall the method of selecting 3 4 circuit court judges in the ... (number of the circuit)... judicial circuit be changed from selection by the judicial 5 6 nominating commission and appointment by the Governor with 7 subsequent terms determined by a retention vote of the people 8 to election by a vote of the people?" This statement must be followed by the word "yes" and also by the word "no." 9 10 (e) In any county where the initiative is to change the selection of county court judges to merit selection and 11 12 retention, the ballot shall state: "Shall the method of 13 selecting county court judges in ... (name of county)... be changed from election by a vote of the people to selection by 14 the judicial nominating commission and appointment by the 15 16 Governor with subsequent terms determined by a retention vote 17 of the people?" This statement must be followed by the word 18 "yes" and also by the word "no." 19 (f) In any county where the initiative is to change the selection of county court judges to election by the 2.0 21 voters, the ballot shall state: "Shall the method of selecting 2.2 county court judges in ... (name of the county)... be changed 23 from selection by the judicial nominating commission and appointment by the Governor with subsequent terms determined 2.4 25 by a retention vote of the people to election by a vote of the people?" This statement must be followed by the word "yes" and 26 27 also by the word "no." 2.8 Section 6. Paragraph (a) of subsection (4) of section 101.62, Florida Statutes, is amended to read: 29 30 101.62 Request for absentee ballots.--31

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1	(4)(a) To each absent qualified elector overseas who
2	has requested an absentee ballot, the supervisor of elections
3	shall, not fewer than 35 days before the first primary
4	election, mail an absentee ballot. Not fewer than 45 days
5	before the second primary and general election, the supervisor
б	of elections shall mail an advance absentee ballot to those
7	persons requesting ballots for such elections. The advance
8	absentee ballot for the second primary shall be the same as
9	the first primary absentee ballot as to the names of
10	candidates, except that for any offices where there are only
11	two candidates, those offices and all political party
12	executive committee offices shall be omitted. Except as
13	provided in ss. 99.063(4) and <u>100.371(11)</u> 100.371(6) , the
14	advance absentee ballot for the general election shall be as
15	specified in s. 101.151, except that in the case of candidates
16	of political parties where nominations were not made in the
17	first primary, the names of the candidates placing first and
18	second in the first primary election shall be printed on the
19	advance absentee ballot. The advance absentee ballot or
20	advance absentee ballot information booklet shall be of a
21	different color for each election and also a different color
22	from the absentee ballots for the first primary, second
23	primary, and general election. The supervisor shall mail an
24	advance absentee ballot for the second primary and general
25	election to each qualified absent elector for whom a request
26	is received until the absentee ballots are printed. The
27	supervisor shall enclose with the advance second primary
28	absentee ballot and advance general election absentee ballot
29	an explanation stating that the absentee ballot for the
30	election will be mailed as soon as it is printed; and, if both
31	the advance absentee ballot and the absentee ballot for the

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election are returned in time to be counted, only the absentee ballot will be counted. The Department of State may prescribe by rule the requirements for preparing and mailing absentee ballots to absent qualified electors overseas. Section 7. Section 104.012, Florida Statutes, is amended to read: 104.012 Consideration for registration; interference with registration; soliciting registrations for compensation; alteration of registration application; failing to submit registration application; copying of voter registration applications.--(1) Any person who gives anything of value that is redeemable in cash to any person in consideration for his or her becoming a registered voter commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. This section shall not be interpreted, however, to exclude such services as transportation to the place of registration or baby-sitting in connection with the absence of an elector from home for registering. (2) A person who by bribery, menace, threat, or other corruption, directly or indirectly, influences, deceives, or deters or attempts to influence, deceive, or deter any person in the free exercise of that person's right to register to

vote at any time, upon the first conviction, commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084, and, upon any subsequent conviction, commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(3) A person may not solicit or pay another person to
solicit voter registrations for compensation that is based
upon the number of registrations obtained. A person who

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1 violates the provisions of this subsection commits a felony of 2 the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 3 (4) A person who alters the voter registration 4 5 application of any other person, without the other person's б knowledge and consent, commits a felony of the third degree, 7 punishable as provided in s. 775.082, s. 775.083, or s. 8 775.084. (5) Any person who obtains an executed voter 9 10 registration application from another person and who willfully fails to submit this application to the appropriate supervisor 11 12 of elections within 10 days commits a felony of the third 13 degree, punishable as provided in s. 775.082, s. 775.083, or <u>s. 775.084.</u> 14 (6) A person other than the applicant who, without the 15 express written consent of the applicant, copies a signed 16 voter registration application or records information from 17 18 such an application prior to its submission to the supervisor of elections, or who willfully receives such a copy or 19 recorded information, commits a felony of the third degree, 20 21 punishable as provided in s. 775.082, s. 775.083, or s. 22 775.084. 23 Section 8. Section 104.185, Florida Statutes, is amended to read: 2.4 104.185 Violations involving petitions; knowingly 25 26 signing more than once; signing another person's name or a 27 fictitious name. --2.8 (1) A person who knowingly signs a petition or petitions to secure ballot position for a candidate, a minor 29 30 political party, or an issue more than one time commits a 31

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1 misdemeanor of the first degree, punishable as provided in s. 2 775.082 or s. 775.083. (2) A person who signs another person's name or a 3 fictitious name to any petition to secure ballot position for 4 5 a candidate, a minor political party, or an issue, or to a б petition revocation form, commits a felony misdemeanor of the 7 third first degree, punishable as provided in s. 775.082, or 8 s. 775.083, or s. 775.084. (3) A person who willfully swears or affirms falsely 9 to any oath or affirmation, or willfully procures another 10 person to swear or affirm falsely to an oath or affirmation, 11 12 in connection with or arising out of the petitioning process 13 commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 14 (4) A person who willfully submits any false 15 16 information on a petition or petition revocation form commits 17 a felony of the third degree, punishable as provided in s. 18 775.082 or s. 775.083. (5) A person who directly or indirectly gives or 19 promises anything of value to any other person to induce that 20 21 other person to sign a petition or petition revocation form 2.2 commits a felony of the third degree, punishable as provided 23 in s. 775.082, s. 775.083, or s. 775.084. 2.4 (6) A person who, by bribery, menace, threat, or other corruption, directly or indirectly influences, deceives, or 25 deters, or attempts to influence, deceive, or deter, any 26 27 person in the free exercise of that person's right to sign a 2.8 petition or petition revocation form, upon the first conviction commits a felony of the third degree, punishable as 29 provided in s. 775.082, s. 775.083, or s. 775.084, and, upon 30 any subsequent conviction, commits a felony of the second 31

1 degree, punishable as provided in s. 775.082, s. 775.083, or 2 775.084. s. (7) A person may not provide or receive compensation 3 4 that is based, directly or indirectly, upon the number of 5 signatures obtained on petitions or petition revocation forms. б A person who violates this subsection commits a felony of the 7 second degree punishable as provided in s. 775.082, s. 8 775.083, or s. 775.084. 9 (8) A person who alters the petition or petition 10 revocation form signed by any other person without the other person's knowledge and consent commits a felony of the third 11 degree, punishable as provided in s. 775.082, s. 775.083, or 12 13 s. 775.084. (9) A person perpetrating, or attempting to perpetrate 14 or aid in the perpetration of, any fraud in connection with 15 obtaining the signature of electors on petition or petition 16 17 revocation forms commits a felony of the third degree, 18 punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 19 (10) A person other than the signer who, without the 20 21 express prior written consent of the signer, copies a signed 2.2 petition or petition revocation form, or records information 23 from such a document prior to its submission to the supervisor of elections for verification, or who willfully receives such 2.4 a copy or recorded information, commits a felony of the third 25 degree, punishable as provided in s. 775.082, s. 775.083, or 26 27 s. 775.084. 2.8 (11) In addition to any other penalty provided for by law, if a petition circulator, as defined in s. 100.372(1)(a), 29 violates any provision of this section, the commission may, 30 pursuant to s. 106.265, impose a civil penalty in the form of 31

1 a fine not to exceed \$1,000 per violation on any person or entity on behalf of which the petition circulator was acting 2 at the time of the violation. 3 4 Section 9. Section 104.42, Florida Statutes, is amended to read: 5 б 104.42 Unlawful registrations, petitions, Fraudulent 7 registration and illegal voting; investigation .--8 (1) The supervisor of elections is authorized to 9 investigate unlawful fraudulent registrations, petitions, and 10 illegal voting and to report his or her findings to the local state attorney, the Florida Department of Law Enforcement, and 11 12 the Florida Elections Commission. 13 (2) The board of county commissioners in any county may appropriate funds to the supervisor of elections for the 14 purpose of investigating <u>unlawful</u> fraudulent registrations, 15 16 petitions, and illegal voting. 17 (3) The supervisor of elections shall document and 18 report suspected unlawful registrations, petitions, and voting to the Attorney General within 10 days. 19 20 Section 10. Any signature gathered on an authorized 21 form for an initiative petition which has been submitted for verification prior to the effective date of this act may be 2.2 23 verified and counted, if otherwise valid. However, any petition form that is submitted for verification on or after 2.4 the effective date of this act shall be verified and counted 25 only if it complies with this act. Any initiative petition 26 27 form approved by the Secretary of State prior to the effective 2.8 date of this act is invalidated, and a new petition form must be resubmitted to the Secretary of State for approval in 29 accordance with the requirements of this act prior to 30 obtaining elector signatures. 31

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1 Section 11. If any provision of this act or its 2 application to any person or circumstance is held invalid, the 3 invalidity does not affect other provisions or applications of 4 the act which can be given effect without the invalid 5 provision or application, and to this end the provisions of 6 this act are declared severable. 7 Section 12. This act shall take effect October 1, 2005. 8 9 10 SENATE SUMMARY 11 12 Revises the process related to gathering, submission, and verification of petitions. Provides requirements for 13 petition gatherers, including paid petition gatherers. Requires certain information to be included on petition forms at the time signatures are sought and when 14 submitted for verification. Prohibits certain conduct related to the petition process and to submission and copying completed voter registration applications and 15 provides criminal penalties therefor. Provides that 16 signatures submitted for verification before October 1, 2005, need not comply with the amended standards but that previously approved forms must be resubmitted for 17 18 approval under the amended standards. 19 20 21 22 23 2.4 25 26 27 28 29 30 31

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