Florida Senate - 2005

By Senator Constantine

22-1208A-05

1	A bill to be entitled
2	An act relating to the tax on substitute
3	communications systems; amending s. 202.11,
4	F.S.; deleting certain definitions; amending s.
5	202.12, F.S.; deleting a provision relating to
б	the manner in which the tax on gross receipts
7	for communications services is applied to a
8	substitute communications system; amending ss.
9	202.16, 202.17, and 202.18, F.S.; conforming
10	cross-references; repealing s. 202.19(7), F.S.,
11	relating to imposing a local communications
12	services tax on substitute communications
13	systems; amending s. 203.01, F.S.; deleting a
14	provision imposing a gross receipts tax on the
15	actual costs of operating substitute
16	communications systems; amending s. 624.105,
17	F.S.; conforming a cross-reference; specifying
18	that the retroactive operation is remedial and
19	does not create any right to or require any
20	refunds; repealing s. 202.15, F.S., relating to
21	special rules for users of substitute
22	communications systems; providing an effective
23	date.
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25	Be It Enacted by the Legislature of the State of Florida:
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27	Section 1. Section 202.11, Florida Statutes, is
28	amended to read:
29	202.11 DefinitionsAs used in this chapter:
30	(1) "Actual cost of operating a substitute
31	communications system" includes, but is not limited to,
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1 depreciation, interest, maintenance, repair, and other 2 expenses directly attributable to the operation of such 3 system. For purposes of this chapter, the depreciation expense 4 included in actual cost is the depreciation expense claimed 5 for federal income tax purposes. The total amount of any payment required by a lease or rental contract or agreement б 7 must be included within the actual cost of operating the 8 substitute communications system. 9 (1) (1) (2) "Cable service" means the transmission of 10 video, audio, or other programming service to purchasers, and the purchaser interaction, if any, required for the selection 11 12 or use of any such programming service, regardless of whether 13 the programming is transmitted over facilities owned or operated by the cable service provider or over facilities 14 owned or operated by one or more other dealers of 15 communications services. The term includes point-to-point and 16 17 point-to-multipoint distribution services by which programming 18 is transmitted or broadcast by microwave or other equipment directly to the purchaser's premises, but does not include 19 direct-to-home satellite service. The term includes basic, 2.0 21 extended, premium, pay-per-view, digital, and music services. 22 (2)(3) "Communications services" means the 23 transmission, conveyance, or routing of voice, data, audio, video, or any other information or signals, including cable 2.4 services, to a point, or between or among points, by or 25 26 through any electronic, radio, satellite, cable, optical, 27 microwave, or other medium or method now in existence or 2.8 hereafter devised, regardless of the protocol used for the such transmission or conveyance. The term does not include: 29 30 (a) Information services. 31

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1 (b) Installation or maintenance of wiring or equipment 2 on a customer's premises. The sale or rental of tangible personal property. 3 (C) 4 (d) The sale of advertising, including, but not limited to, directory advertising. 5 б (e) Bad check charges. 7 (f) Late payment charges. 8 (g) Billing and collection services. 9 Internet access service, electronic mail service, (h) 10 electronic bulletin board service, or similar on-line computer 11 services. 12 (3) (4) "Dealer" means a person registered with the 13 department as a provider of communications services in this 14 state. (4)(5) "Department" means the Department of Revenue. 15 (5)(6) "Direct-to-home satellite service" has the 16 17 meaning ascribed in the Communications Act of 1934, 47 U.S.C. 18 s. 303(v). (6)(7) "Information service" means the offering of a 19 capability for generating, acquiring, storing, transforming, 20 21 processing, retrieving, using, or making available information 22 via communications services, including, but not limited to, 23 electronic publishing, web-hosting service, and end-user 900 number service. The term does not include any video, audio, or 2.4 other programming service that uses point-to-multipoint 25 distribution by which programming is delivered, transmitted, 26 27 or broadcast by any means, including any interaction that may 2.8 be necessary for selecting and using the service, regardless 29 of whether the programming is delivered, transmitted, or broadcast over facilities owned or operated by the seller or 30 another, or whether denominated as cable service or as basic, 31

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1 extended, premium, pay-per-view, digital, music, or two-way 2 cable service. (7)(8) "Mobile communications service" means 3 commercial mobile radio service, as defined in 47 C.F.R. s. 4 20.3 as in effect on June 1, 1999. The term does not include 5 б air-ground radiotelephone service as defined in 47 C.F.R. s. 7 22.99 as in effect on June 1, 1999. 8 (8) (9) "Person" has the meaning ascribed in s. 212.02. (9)(10) "Prepaid calling arrangement" means the 9 separately stated retail sale by advance payment of 10 communications services that consist exclusively of telephone 11 12 calls originated by using an access number, authorization 13 code, or other means that may be manually, electronically, or otherwise entered, and that are sold in predetermined units or 14 dollars of which the number declines with use in a known 15 16 amount. 17 (10)(11) "Purchaser" means the person paying for or 18 obligated to pay for communications services. (11)(12) "Retail sale" means the sale of 19 communications services for any purpose other than for resale 20 21 or for use as a component part of or for integration into 22 communications services to be resold in the ordinary course of 23 business. However, any sale for resale must comply with s. 202.16(2) and the rules adopted thereunder. 2.4 (12)(13) "Sale" means the provision of communications 25 services for a consideration. 26 27 (13)(14) "Sales price" means the total amount charged 2.8 in money or other consideration by a dealer for the sale of the right or privilege of using communications services in 29 this state, including any property or other services that are 30 part of the sale. The sales price of communications services 31 4

1 may shall not be reduced by any separately identified 2 components of the charge that constitute expenses of the dealer, including, but not limited to, sales taxes on goods or 3 services purchased by the dealer, property taxes, taxes 4 measured by net income, and universal-service fund fees. 5 б (a) The sales price of communications services shall 7 include, whether or not separately stated, charges for any of 8 the following: 1. The connection, movement, change, or termination of 9 10 communications services. 2. The detailed billing of communications services. 11 12 3. The sale of directory listings in connection with a 13 communications service. 4. Central office and custom calling features. 14 5. Voice mail and other messaging service. 15 6. Directory assistance. 16 17 7. The service of sending or receiving a document 18 commonly referred to as a facsimile or "fax," except when performed during the course of providing professional or 19 advertising services. 20 21 (b) The sales price of communications services does 22 not include charges for any of the following: 23 1. Any excise tax, sales tax, or similar tax levied by the United States or any state or local government on the 2.4 25 purchase, sale, use, or consumption of any communications 26 service, including, but not limited to, any tax imposed under 27 this chapter or chapter 203 which is permitted or required to 2.8 be added to the sales price of such service, if the tax is 29 stated separately. 30 2. Any fee or assessment levied by the United States or any state or local government, including, but not limited 31

1 to, regulatory fees and emergency telephone surcharges, which 2 is required to be added to the price of such service if the fee or assessment is separately stated. 3 3. Communications services paid for by inserting coins 4 into coin-operated communications devices available to the 5 б public. 7 4. The sale or recharge of a prepaid calling 8 arrangement. 5. The provision of air-to-ground communications 9 10 services, defined as a radio service provided to purchasers while on board an aircraft. 11 12 6. A dealer's internal use of communications services 13 in connection with its business of providing communications services. 14 7. Charges for property or other services that are not 15 part of the sale of communications services, if such charges 16 17 are stated separately from the charges for communications 18 services. (14)(15) "Service address" means: 19 (a) Except as otherwise provided in this section, the 20 21 location of the communications equipment from which 22 communications services originate or at which communications 23 services are received by the customer. In the case of a communications service paid through a credit or payment 2.4 mechanism that does not relate to a service address, such as a 25 bank, travel, debit, or credit card, and in the case of 26 27 third-number and calling-card calls, the service address is 2.8 the address of the central office, as determined by the area 29 code and the first three digits of the seven-digit originating 30 telephone number. 31

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1 (b) In the case of cable services and direct-to-home 2 satellite services, the location where the customer receives the services in this state. 3 4 (c) In the case of mobile communications services, the customer's place of primary use. 5 б (16) "Substitute communications system" means any 7 telephone system, or other system capable of providing 8 communications services, which a person purchases, installs, 9 rents, or leases for his or her own use to provide himself or herself with services used as a substitute for any switched 10 service or dedicated facility by which a dealer of 11 12 communications services provides a communication path. 13 (15)(17) "Unbundled network element" means a network element, as defined in 47 U.S.C. s. 153(29), to which access 14 is provided on an unbundled basis under pursuant to 47 U.S.C. 15 16 s. 251(c)(3). 17 (16)(18) "Private communications service" means a 18 communications service that entitles the subscriber or user to exclusive or priority use of a communications channel or group 19 of channels between or among channel termination points, 20 21 regardless of the manner in which the such channel or channels 22 are connected, and includes switching capacity, extension 23 lines, stations, and any other associated services which are provided in connection with the use of such channel or 2.4 channels. 25 <u>(17)</u>(a) "Customer" means: 26 27 1. The person or entity that contracts with the home 2.8 service provider for mobile communications services; or 2. If the end user of mobile communications services 29 is not the contracting party, the end user of the mobile 30 31

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1 communications service. This subparagraph only applies for the 2 purpose of determining the place of primary use. (b) "Customer" does not include: 3 4 1. A reseller of mobile communications services; or 2. A serving carrier under an agreement to serve the 5 б customer outside the home service provider's licensed service 7 area. 8 (18)(20) "Enhanced zip code" means a United States postal zip code of 9 or more digits. 9 10 (19)(21) "Home service provider" means the facilities-based carrier or reseller with which the customer 11 12 contracts for the provision of mobile communications services. 13 (20)(22) "Licensed service area" means the geographic area in which the home service provider is authorized by law 14 or contract to provide mobile communications service to the 15 16 customer. 17 (21)(23) "Place of primary use" means the street 18 address representative of where the customer's use of the mobile communications service primarily occurs, which must be: 19 20 (a) The residential street address or the primary 21 business street address of the customer; and 22 (b) Within the licensed service area of the home 23 service provider. (22)(24)(a) "Reseller" means a provider who purchases 2.4 communications services from another communications service 25 26 provider and then resells, uses as a component part of, or 27 integrates the purchased services into a mobile communications 2.8 service. 29 (b) "Reseller" does not include a serving carrier with 30 which a home service provider arranges for the services to its 31

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   customers outside the home service provider's licensed service
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    area.
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          (23)(25) "Serving carrier" means a facilities-based
   carrier providing mobile communications service to a customer
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   outside a home service provider's or reseller's licensed
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   service area.
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           Section 2. Subsections (1) and (2) of section 202.12,
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   Florida Statutes, are amended to read:
           202.12 Sales of communications services.--The
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   Legislature finds that every person who engages in the
   business of selling communications services at retail in this
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    state is exercising a taxable privilege. It is the intent of
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    the Legislature that the tax imposed by chapter 203 be
    administered as provided in this chapter.
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           (1) For the exercise of the such privilege, a tax is
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    levied on each taxable transaction, and the tax is due and
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   payable as follows:
           (a) Except as otherwise provided in this subsection,
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    at a rate of 6.8 percent applied to the sales price of the
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    communications service which:
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           1. Originates and terminates in this state, or
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           2. Originates or terminates in this state and is
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    charged to a service address in this state,
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   when sold at retail, computed on each taxable sale for the
   purpose of remitting the tax due. The gross receipts tax
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    imposed by chapter 203 shall be collected on the same taxable
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   transactions and remitted with the tax imposed by this
   paragraph. If no tax is imposed by this paragraph by reason of
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    s. 202.125(1), the tax imposed by chapter 203 shall
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   nevertheless be collected and remitted in the manner and at
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1 the time prescribed for tax collections and remittances under 2 this chapter. 3 (b) At the rate set forth in paragraph (a) on the 4 actual cost of operating a substitute communications system, 5 to be paid in accordance with s. 202.15. This paragraph does б not apply to the use by any dealer of his or her own 7 communications system to conduct a business of providing 8 communications services or any communications system operated 9 by a county, a municipality, the state, or any political subdivision of the state. The gross receipts tax imposed by 10 chapter 203 shall be applied to the same costs, and remitted 11 12 with the tax imposed by this paragraph. 13 (b)(c) At the rate of 10.8 percent on the retail sales price of any direct-to-home satellite service received in this 14 state. The proceeds of the tax imposed under this paragraph 15 shall be accounted for and distributed in accordance with s. 16 17 202.18(2). The gross receipts tax imposed by chapter 203 shall 18 be collected on the same taxable transactions and remitted with the tax imposed by this paragraph. 19 20 (c) (d) At the rate set forth in paragraph (a) on the 21 sales price of private communications services provided within 22 this state, which shall be determined in accordance with the 23 following provisions: 1. Any charge with respect to a channel termination 2.4 point located within this state; 25 2. Any charge for the use of a channel between two 26 27 channel termination points located in this state; and 2.8 3. Where channel termination points are located both within and outside of this state: 29 30 31

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1 a. If any segment between two such channel termination 2 points is separately billed, 50 percent of the such charge; 3 and 4 b. If any segment of the circuit is not separately billed, an amount equal to the total charge for such circuit 5 6 multiplied by a fraction, the numerator of which is the number 7 of channel termination points within this state and the denominator of which is the total number of channel 8 termination points of the circuit. 9 10 The gross receipts tax imposed by chapter 203 shall be 11 12 collected on the same taxable transactions and remitted with 13 the tax imposed by this paragraph. (d)(e) At the rate set forth in paragraph (a) applied 14 to the sales price of all mobile communications services 15 deemed to be provided to a customer by a home service provider 16 17 under pursuant to s. 117(a) of the Mobile Telecommunications Sourcing Act, Pub. L. No. 106-252, if the such customer's 18 service address is located within this state. 19 (2) A dealer of taxable communications services shall 20 21 bill, collect, and remit the taxes on communications services 22 imposed <u>under</u> pursuant to chapter 203 and this section at a 23 combined rate that is the sum of the rate of tax on communications services prescribed in chapter 203 and the 2.4 applicable rate of tax prescribed in this section. Each dealer 25 26 subject to the tax provided in paragraph (1)(b) shall also 27 remit the taxes imposed pursuant to chapter 203 and this 2.8 section on a combined basis. However, a dealer shall, in 29 reporting each remittance to the department, identify the 30 portion thereof which consists of taxes remitted under 31

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1 pursuant to chapter 203. Return forms prescribed by the 2 department shall facilitate the such reporting. Section 3. Paragraph (a) of subsection (1) of section 3 202.16, Florida Statutes, is amended to read: 4 5 202.16 Payment.--The taxes imposed or administered б under this chapter and chapter 203 shall be collected from all 7 dealers of taxable communications services on the sale at retail in this state of communications services taxable under 8 this chapter and chapter 203. The full amount of the taxes on 9 a credit sale, installment sale, or sale made on any kind of 10 deferred payment plan is due at the moment of the transaction 11 12 in the same manner as a cash sale. 13 (1)(a) Except as otherwise provided in ss. 202.12(1)(b) and 202.15, The taxes collected under this 14 chapter and chapter 203 shall be paid by the purchaser of the 15 communications service and shall be collected from the such 16 17 person by the dealer of communications services. 18 Section 4. Subsection (6) of section 202.17, Florida Statutes, is amended to read: 19 20 202.17 Registration.--21 (6) In addition to the certificate of registration, 22 the department shall provide to each newly registered dealer 23 an initial resale certificate that is valid for the remainder of the period of issuance. The department shall provide to 2.4 25 each active dealer, except persons registered pursuant to s. 26 202.15, an annual resale certificate. As used in this section, 27 "active dealer" means a person who is registered with the 2.8 department and who is required to file a return at least once 29 during each applicable reporting period. 30 Section 5. Subsections (1) and (2) of section 202.18, Florida Statutes, are amended to read: 31

1 202.18 Allocation and disposition of tax 2 proceeds.--The proceeds of the communications services taxes remitted under this chapter shall be treated as follows: 3 (1) The proceeds of the taxes remitted under s. 4 202.12(1)(a) and (b) shall be divided as follows: 5 б (a) The portion of the such proceeds which constitutes 7 gross receipts taxes, imposed at the rate prescribed in 8 chapter 203, shall be deposited as provided by law and in accordance with s. 9, Art. XII of the State Constitution. 9 10 (b) The remaining portion shall be distributed according to s. 212.20(6). 11 12 (2) The proceeds of the taxes remitted under s. 13 $202.12(1)(b) = \frac{202.12(1)(c)}{c}$ shall be divided as follows: (a) The portion of the such proceeds which constitutes 14 gross receipts taxes, imposed at the rate prescribed in 15 chapter 203, shall be deposited as provided by law and in 16 17 accordance with s. 9, Art. XII of the State Constitution. 18 (b) Sixty-three percent of the remainder shall be allocated to the state and distributed under pursuant to s. 19 212.20(6), except that the proceeds allocated under pursuant 20 21 to s. 212.20(6)(d)3. shall be prorated to the participating 22 counties in the same proportion as that month's collection of 23 the taxes and fees imposed <u>under</u> pursuant to chapter 212 and 2.4 paragraph (1)(b). (c)1. During each calendar year, the remaining portion 25 of the such proceeds shall be transferred to the Local 26 27 Government Half-cent Sales Tax Clearing Trust Fund and shall 2.8 be allocated in the same proportion as the allocation of total 29 receipts of the half-cent sales tax under s. 218.61 and the emergency distribution under s. 218.65 in the prior state 30 fiscal year. 31

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1 2. The proportion of the proceeds allocated based on 2 the emergency distribution under s. 218.65 shall be distributed under pursuant to s. 218.65. 3 3. In each calendar year, the proportion of the 4 proceeds allocated based on the half-cent sales tax under s. 5 б 218.61 shall be allocated to each county in the same 7 proportion as the county's percentage of total sales tax 8 allocation for the prior state fiscal year and distributed 9 under pursuant to s. 218.62. 10 4. The department shall distribute the appropriate amount to each municipality and county each month at the same 11 12 time that local communications services taxes are distributed 13 under pursuant to subsection (3). Section 6. Subsection (7) of section 202.19, Florida 14 15 Statutes, is repealed. Section 7. Paragraph (a) of subsection (1) of section 16 17 203.01, Florida Statutes, is amended to read: 18 203.01 Tax on gross receipts for utility and communications services.--19 (1)(a)1. Every person who that receives payment for 20 21 any utility service shall report by the last day of each month 22 to the Department of Revenue, under oath of the secretary or 23 some other officer of the such person, the total amount of gross receipts derived from business done within this state, 2.4 or between points within this state, for the preceding month 25 26 and, at the same time, shall pay into the State Treasury an amount equal to a percentage of the such gross receipts at the 27 2.8 rate set forth in paragraph (b). The Such collections shall be certified by the Chief Financial Officer upon the request of 29 the State Board of Education. 30 31

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1	2. A tax is levied on communications services as
2	defined in <u>s. 203.11(2)</u> s. 202.11(3) . <u>The</u> Such tax shall be
3	applied to the same services and transactions as are subject
4	to taxation under chapter 202, and to communications services
5	that are subject to the exemption provided in s. 202.125(1).
б	The Such tax shall be applied to the sales price of
7	communications services when sold at retail and to the actual
8	cost of operating substitute communications systems, as such
9	terms are defined in s. 202.11, shall be due and payable at
10	the same time as the taxes imposed <u>under</u> pursuant to chapter
11	202, and shall be administered and collected <u>under</u> pursuant to
12	the provisions of chapter 202.
13	Section 8. Section 624.105, Florida Statutes, is
14	amended to read:
15	624.105 Waiver of customer liabilityAny regulated
16	company as defined in s. 350.111, any electric utility as
17	defined in s. 366.02(2), any utility as defined in s.
18	367.021(12) or s. 367.022(2) and (7), and any provider of
19	communications services as defined in <u>s. 202.11(2)</u> s.
20	202.11(3) may charge for and include an optional waiver of
21	liability provision in their customer contracts under which
22	the entity agrees to waive all or a portion of the customer's
23	liability for service from the entity for a defined period in
24	the event of the customer's call to active military service,
25	death, disability, involuntary unemployment, qualification for
26	family leave, or similar qualifying event or condition. <u>The</u>
27	Such provisions may not be effective in the customer's
28	contract with the entity unless affirmatively elected by the
29	customer. <u>A</u> No such provision <u>may not</u> shall constitute
30	insurance so long as the provision is a contract between the
31	entity and its customer.

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1 Section 9. The retroactive application of this act is 2 remedial in nature and may not be construed to create a right to a refund or to require a refund by any governmental entity 3 4 of any tax, penalty, or interest remitted to the Department of 5 Revenue on substitute communications systems before the 6 effective date of this act. 7 Section 10. Section 202.15, Florida Statutes, is 8 repealed. 9 Section 11. This act shall take effect upon becoming a 10 law and shall apply retroactively to October 1, 2001. 11 ****** 12 13 SENATE SUMMARY 14 Deletes a provision relating to the manner in which the tax on gross receipts for communications services is applied to a substitute communications system. Repeals 15 the imposition of a local communications services tax on substitute communications systems. Deletes a provision 16 imposing a gross receipts tax on the actual costs of operating substitute communications systems. Specifies that the retroactive operation of the act is remedial and 17 18 does not create any right to or require any refunds. 19 20 21 22 23 2.4 25 26 27 28 29 30 31