By the Committees on Governmental Oversight and Productivity; Ethics and Elections; and Senator Posey

585-2188A-05

1	A bill to be entitled
2	An act relating to public records; amending s.
3	97.0585, F.S.; revising an exemption from the
4	public-records law which is provided for
5	information concerning persons who decline to
6	register to vote, information relating to the
7	place where a person registered to vote or
8	updated a registration, and a voter's signature
9	and social security number; creating exemptions
10	from disclosure for a voter's driver's license
11	number and Florida identification number;
12	deleting an exemption from disclosure provided
13	for the voter's telephone number; providing
14	certain exceptions; providing for future
15	legislative review and repeal under the Open
16	Government Sunset Review Act; providing a
17	finding of public necessity; providing a
18	contingent effective date.
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20	Be It Enacted by the Legislature of the State of Florida:
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22	Section 1. Section 97.0585, Florida Statutes, is
23	amended to read:
24	97.0585 <u>Public-records exemption; information</u>
25	regarding voters and voter registration Declinations to
26	register; place of registration and registration information;
27	confidentiality
28	(1) The following information concerning voters and
29	voter registration held by an agency as defined in s. 119.011
30	is confidential and exempt from s. 119.07(1) and s. 24(a),
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Τ	Art. I of the State Constitution and may be used only for
2	purposes of voter registration:
3	(a) All declinations to register to vote made pursuant
4	to ss. 97.057 and 97.058 are confidential and exempt from the
5	provisions of s. 119.07(1) and s. 24(a), Art. I of the State
6	Constitution and may be used only for voter registration
7	purposes.
8	$\frac{(b)(2)}{(2)}$ Information relating to the place where a
9	person registered to vote or where a person updated a voter
10	registration <u>.</u>
11	(c) The social security number, driver's license
12	number, and Florida identification number of a voter
13	registration applicant or voter.
14	(2) The signature of a voter registration applicant or
15	a voter is confidential and exempt from the provisions of s.
16	119.07(1) and s. 24(a), Art. I of the State Constitution; and
17	a voter's signature, social security number, and telephone
18	$rac{ ext{number}}{ ext{number}}$ may not be copied and $rac{ ext{is}}{ ext{are}}$ exempt for that purpose
19	from the provisions of s. $119.07(1)$ and s. $24(a)$, Art. I of
20	the State Constitution.
21	(3) This section applies to information held by an
22	agency before, on, or after the effective date of this
23	exemption.
24	Section 2. <u>Section 97.0585, Florida Statutes, as</u>
25	amended by this act, is subject to the Open Government Sunset
26	Review Act of 1995 in accordance with section 119.15, Florida
27	Statutes, and shall stand repealed on October 2, 2010, unless
28	reviewed and saved from repeal through reenactment by the
29	<u>Legislature.</u>
30	Section 3. (1) The Legislature recognizes that the

31 Help America Vote Act of 2002 requires the implementation of a

1	new single, uniform, centralized, interactive, and
2	computerized statewide voter registration system by January 1,
3	2006. The Florida Voter Registration System (FVRS) will
4	replace the existing state's voter registration system. The
5	FVRS will interface with and integrate voter registration
6	information and records from the offices of the 67 county
7	supervisors of elections. The FVRS will contain the name and
8	other registration information of every legally registered
9	voter in the state. The FVRS will be the official list of
10	registered voters in the state and will be used as the
11	registration system for federal and state elections. Any such
12	system must keep information concerning a person's decision
13	not to register or information concerning the place where a
14	person registers to vote confidential in accordance with the
15	National Voter Registration Act. Therefore, the Legislature
16	finds it necessary to continue the existing public-records
17	exemption to keep such information confidential and exempt in
18	order to conform with the requirements of the National Voter
19	Registration Act. Additionally, because persons may register
20	to vote or update voter registration information at designated
21	voter registration agencies that may include any office that
22	provides public assistance, this exemption is also necessary
23	to protect from disclosure personal information concerning
24	those persons who apply for or receive public assistance at
25	these offices.
26	(2) The Legislature also finds it necessary to broaden
27	the existing exemption from public-records access to social
28	security numbers of voters and voter registration applicants
29	to include driver's license numbers and Florida identification
30	numbers. The Legislature finds that access to such information
31	can lead to fraud, personal identity theft, and invasion of

privacy. The Florida Voter Statewide Voter Registration 2 System, once implemented and maintained, will constitute one of the most comprehensive and up-to-date databases of persons 3 4 in this state. The Legislature finds it not only necessary to exempt from copying social security numbers, driver's license 5 6 numbers, and Florida identification numbers of those persons 7 in the Florida Voter Registration System but also to exempt 8 those numbers from inspection. Even the memorization of a single person's social security number, driver's license 9 10 number, or Florida identification number could result in economic and personal harm to that individual whose numbers 11 12 may be used to perpetrate fraud or may be coupled with other 13 readily available public information to commit personal identity theft or to gain access to records, such as 14 financial, educational, or medical records. The Legislature 15 also finds it necessary to keep the social security numbers, 16 driver's license numbers, and Florida identification numbers 18 in the Florida Voter Registration System confidential and exempt in order to encourage voter registration and remove 19 disincentives to registering to vote. 2.0 21 (3) The Legislature also finds it necessary to 2.2 continue and to expand the existing exemption that precludes 23 the copying of a voter's signature. Currently, a voter's signature is exempt from copying but only if contained on a 2.4 voter registration application or precinct register. Two 2.5 advisory opinions from the Attorney General issued in 2001 2.6 2.7 stated that a voter's signature on an absentee ballot 2.8 certificate is not part of the voter registration record and therefore not exempt from copying. Because express exemption 29 from copying did not exist for absentee ballot certificates, 30 any person or entity may request and obtain copies of all 31

1	signatures of voters who voted absentee in any particular
2	election. Consequently, any person or entity may also request
3	and obtain copies of all signatures of voters who signed
4	provisional ballot envelopes, early voting certificates, or
5	any other voting-related documents other than a voter
6	registration application or a precinct register. The
7	Legislature intends that a voter's signature be protected in
8	order to prevent fraud, identity theft, or invasion of privacy
9	in all instances. Nonetheless, the Legislature finds that any
10	exemption for such signatures must be balanced against the
11	continuing administrative need to allow for public inspection
12	of the signatures of voters or voter registration applicants
13	for purposes of voter verification, matching, or authenticity
14	as may occur in a voter's challenge or canvassing of an
15	absentee ballot. Therefore, the Legislature finds that it is a
16	public necessity to continue the existing exemption solely
17	from copying of voters' signatures and to expand that
18	exemption to apply to voters' signatures as may also appear on
19	absentee ballot certificate envelopes, provisional ballot
20	envelopes, early-voting certificates, or any other
21	voting-related document that must be executed for purposes of
22	voting or voter registration.
23	Section 4. This act shall take effect on the same date
24	that Senate Bill 2176 or similar legislation takes effect, if
25	such legislation is enacted in the same legislative session or
26	an extension thereof and becomes law.
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1 2	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
3	<u>CS/SB 2178</u>
4	Specified that the exempt information is held by an agency as
5	Specifies that the exempt information is held by an agency as defined by s. 119.011, F.S.
6	Makes the exemption retroactive in effect.
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