Florida Senate - 2005

CS for SB 2254

 ${\bf By}$ the Committee on Education; and Senators King, Pruitt, Diaz de la Portilla and Bullard

581-1933-05

1	A bill to be entitled
2	An act relating to community colleges;
3	amending s. 1001.64, F.S.; providing that
4	community colleges that grant baccalaureate
5	degrees pursuant to s. 1007.33, F.S., remain
6	under the authority of the State Board of
7	Education with respect to specified
8	responsibilities; providing that, subject to
9	specified conditions, the board of trustees of
10	such a community college is the governing board
11	for purposes of granting baccalaureate degrees
12	and, under certain conditions, approving an
13	articulated associate in science degree program
14	to a bachelor of applied science baccalaureate
15	degree program; providing powers of the boards
16	of trustees, including the power to establish
17	tuition and out-of-state fees; providing
18	restrictions; requiring such boards to adopt a
19	policy requiring teachers who teach certain
20	upper-division courses to teach a specified
21	minimum number of hours; amending s. 1004.65,
22	F.S.; requiring community colleges that offer
23	baccalaureate degrees to maintain their primary
24	purpose and not terminate associate in arts
25	programs because they offer baccalaureate
26	degrees; amending s. 1007.33, F.S.; removing a
27	requirement for review and comment by the
28	Council for Education Policy Research and
29	Improvement of a proposal to deliver
30	baccalaureate degree programs; requiring that a
31	formal agreement for the delivery of specified

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1	baccalaureate degree programs by a regionally
2	accredited college or university at a community
3	college site include certain provisions;
4	requiring that the curriculum for the degree be
5	developed and approved within a specified time;
6	requiring that the degree program be
7	implemented within a specified time; requiring
8	that a proposal to deliver such a degree
9	document that the community college has
10	notified the accredited colleges and
11	universities in the district of its intent to
12	seek approval for delivery of the degree;
13	allowing the colleges and universities to
14	propose an alternative plan for providing the
15	degree; amending s. 1009.23, F.S.; providing
16	guidelines and restrictions for setting tuition
17	and out-of-state fees for upper-division
18	courses; requiring the State Board of
19	Education, annually by a specified date, to
20	adopt a resident fee schedule for baccalaureate
21	degree programs offered by community colleges;
22	amending s. 1011.83, F.S.; providing
23	requirements for funding nonrecurring and
24	recurring costs associated with such programs;
25	limiting per-student funding to a specified
26	percentage of costs associated with
27	baccalaureate degree programs offered in state
28	universities; requiring community colleges to
29	maintain a distinction in reporting and funding
30	between baccalaureate degree programs approved
31	under s. 1007.33, F.S., and those offered under

1	concurrent-use partnerships; amending s.
2	1013.60, F.S.; allowing community college
3	boards of trustees to request funding for all
4	authorized programs; requiring that enrollment
5	in baccalaureate degree programs be computed
6	into the survey of need for facilities;
7	approving a transfer of an endowment from the
8	Appleton Cultural Center, Inc., to the Central
9	Florida Community College Foundation; providing
10	restrictions on the management of the
11	endowment; releasing the foundation from
12	certain trust agreement and statutory
13	requirements; providing an effective date.
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15	Be It Enacted by the Legislature of the State of Florida:
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17	Section 1. Subsections (1), (2), and (8) of section
18	1001.64, Florida Statutes, are amended to read:
19	1001.64 Community college boards of trustees; powers
20	and duties
21	(1) The boards of trustees shall be responsible for
22	cost-effective policy decisions appropriate to the community
23	college's mission, the implementation and maintenance of
24	high-quality education programs within law and rules of the
25	State Board of Education, the measurement of performance, the
26	reporting of information, and the provision of input regarding
27	state policy, budgeting, and education standards. <u>Community</u>
28	colleges may grant baccalaureate degrees pursuant to s.
29	1007.33 and shall remain under the authority of the State
30	Board of Education with respect to planning, coordination,
31	oversight, and budgetary and accountability responsibilities.

1	(2) Each board of trustees is vested with the
2	responsibility to govern its respective community college and
3	with such necessary authority as is needed for the proper
4	operation and improvement thereof in accordance with rules of
5	the State Board of Education. This authority includes serving
6	as the governing board for purposes of granting baccalaureate
7	degrees. The board of trustees of a community college that has
8	been authorized pursuant to s. 1007.33(3) to offer a specific
9	baccalaureate degree program approved by the State Board of
10	Education and the Legislature, whose community college has
11	become regionally accredited by the Commission on Colleges of
12	the Southern Association of Colleges and Schools to offer that
13	degree, and which has graduated the first class from the
14	authorized degree program, may approve the community college
15	offering other baccalaureate degree programs that will
16	articulate a specific associate in science degree with a
17	specific bachelor's in applied science degree without having
18	to seek approval of the State Board of Education or the
19	Legislature. This exemption applies only to articulated
20	associate of science to bachelor of applied science degree
21	programs and does not exempt a community college from s.
22	1004.65(7) or s. 1007.33(4) or from the requirement to notify
23	in writing the accredited public and private colleges and
24	universities in the community college's district of its intent
25	to deliver the proposed program. The notified colleges and
26	universities have 90 days to submit in writing to the
27	community college an alternative plan for providing the
28	specified degree program. The alternative plan must include
29	the curriculum for the new degree program and a timeline for
30	implementation which will result in the initiation of the
31	program within 1 year. The board of trustees of the community

1 college must evaluate each proposal received for the new 2 degree to determine the relative merit of each alternative plan versus the community college's own plan. Such an 3 4 evaluation must consider which proposal is best for the students who would enroll in the new degree program and the 5 cost of each proposal. The board of trustees of the community б 7 college shall make the final decision on who will offer each 8 new degree program. (8) Each board of trustees has authority for policies 9 related to students, enrollment of students, student records, 10 student activities, financial assistance, and other student 11 12 services. 13 (a) Each board of trustees shall govern admission of students pursuant to s. 1007.263 and rules of the State Board 14 of Education. A board of trustees may establish additional 15 admissions criteria, which shall be included in the district 16 17 interinstitutional articulation agreement developed according 18 to s. 1007.235, to ensure student readiness for postsecondary instruction. Each board of trustees may consider the past 19 actions of any person applying for admission or enrollment and 20 21 may deny admission or enrollment to an applicant because of 2.2 misconduct if determined to be in the best interest of the 23 community college. (b) Each board of trustees shall adopt rules 2.4 establishing student performance standards for the award of 25 degrees and certificates pursuant to s. 1004.68. The board of 26 27 trustees of a community college that is authorized to grant a 2.8 baccalaureate degree under s. 1007.33 may continue to award degrees, diplomas, and certificates as authorized for the 29 college, and in the name of the college, until the college 30 receives any necessary changes to its accreditation. 31

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1 (c) Each board of trustees shall establish tuition and 2 out-of-state fees for approved baccalaureate degree programs, consistent with law and proviso language in the General 3 Appropriations Act. However, a board of trustees may not 4 increase tuition and out-of-state fees as provided in s. 5 б 1009.23(4).7 (d) (d) (e) Boards of trustees are authorized to establish 8 intrainstitutional and interinstitutional programs to maximize articulation pursuant to s. 1007.22. 9 (e)(d) Boards of trustees shall identify their core 10 curricula, which shall include courses required by the State 11 12 Board of Education, pursuant to the provisions of s. 13 1007.25(6).(f)(e) Each board of trustees must adopt a written 14 antihazing policy, provide a program for the enforcement of 15 such rules, and adopt appropriate penalties for violations of 16 17 such rules pursuant to the provisions of s. 1006.63(1)-(3). (q)(f) Each board of trustees may establish a uniform 18 code of conduct and appropriate penalties for violation of its 19 rules by students and student organizations, including rules 20 21 governing student academic honesty. Such penalties, unless 22 otherwise provided by law, may include fines, the withholding 23 of diplomas or transcripts pending compliance with rules or payment of fines, and the imposition of probation, suspension, 2.4 or dismissal. 25 (h)(g) Each board of trustees pursuant to s. 1006.53 26 27 shall adopt a policy in accordance with rules of the State 2.8 Board of Education that reasonably accommodates the religious observance, practice, and belief of individual students in 29 regard to admissions, class attendance, and the scheduling of 30 examinations and work assignments. 31 б

1 (i) Each board of trustees shall adopt a policy 2 providing that faculty who teach upper-division courses that are a component part of a baccalaureate program must meet the 3 4 requirements of s. 1012.82. 5 Section 2. Paragraph (a) of subsection (7) and б subsection (9) of section 1004.65, Florida Statutes, are 7 amended to read: 8 1004.65 Community colleges; definition, mission, and 9 responsibilities.--10 (7) A separate and secondary role for community colleges includes: 11 12 (a) Providing upper level instruction and awarding 13 baccalaureate degrees as specifically authorized by law. A community college that is approved to offer baccalaureate 14 degree programs shall maintain its primary mission pursuant to 15 subsection (6) and may not terminate associate in arts or 16 associate in science degree programs as a result of the 17 18 authorization to offer baccalaureate degree programs. 19 (9) Community colleges are authorized to offer such programs and courses as are necessary to fulfill their mission 20 21 and are authorized to grant associate in arts degrees, 22 associate in science degrees, associate in applied science 23 degrees, certificates, awards, and diplomas. Each community college is also authorized to make provisions for the General 2.4 Educational Development test. Each community college may 25 26 provide access to and award baccalaureate degrees in 27 accordance with law. 2.8 Section 3. Subsection (3) of section 1007.33, Florida Statutes, is amended, present subsection (4) is redesignated 29 as subsection (6), and new subsections (4) and (5) are added 30 to that section, to read: 31 7

1 1007.33 Site-determined baccalaureate degree access.--2 (3) A community college may develop a proposal to deliver specified baccalaureate degree programs in its 3 4 district to meet local workforce needs. The proposal must be submitted to the State Board of Education for approval. The 5 б community college's proposal must include the following 7 information: 8 (a) Demand for the baccalaureate degree program is identified by the workforce development board, local 9 10 businesses and industry, local chambers of commerce, and potential students. 11 12 (b) Unmet need for graduates of the proposed degree 13 program is substantiated. (c) The community college has the facilities and 14 academic resources to deliver the program. 15 16 17 The proposal must be submitted to the Council for Education 18 Policy Research and Improvement for review and comment. Upon approval of the State Board of Education for the specific 19 degree program or programs, the community college shall pursue 20 21 regional accreditation by the Commission on Colleges of the 22 Southern Association of Colleges and Schools. Any additional 23 baccalaureate degree programs the community college wishes to offer must be approved by the State Board of Education. 2.4 (4) A formal agreement for the delivery of specified 25 baccalaureate degree programs by a regionally accredited 26 27 public or private college or university at a community college 2.8 site must include: 29 (a) A quarantee that students will be able to complete 30 the degree in the community college district; 31

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1	(b) A financial commitment to the development,
2	implementation, and maintenance of the specified degree
3	program on behalf of the college or university which includes
4	timelines; and
5	(c) A plan for collaboration in the development and
6	offering of the curriculum for the specified degree by both
7	faculty at the community college and at the college or
8	university. The curriculum for the specified degree must be
9	developed and approved within 6 months, and the program shall
10	be implemented within 12 months, after the agreement between
11	the community college and the college or university is signed.
12	(5) A community college proposal to deliver a
13	specified baccalaureate degree program must document that the
14	community college has notified in writing the accredited
15	public and private colleges and universities in the community
16	college's district of its intent to seek approval for delivery
17	of the proposed program. The notified colleges and
18	universities have 90 days to submit in writing to the
19	community college an alternative plan for providing the
20	specified degree program.
21	Section 4. Subsections (1) , (2) , and (3) of section
22	1009.23, Florida Statutes, are amended to read:
23	1009.23 Community college student fees
24	(1) Unless otherwise provided, the provisions of this
25	section <u>applies</u> apply only to fees charged for college credit
26	instruction leading to an associate in arts degree, an
27	associate in applied science degree, or an associate in
28	science degree, or a baccalaureate degree authorized by the
29	State Board of Education pursuant to s. 1007.33, and for
30	noncollege credit college-preparatory courses defined in s.
31	1004.02.
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1 (2)(a) All students shall be charged fees except 2 students who are exempt from fees or students whose fees are 3 waived. 4 (b) Tuition and out-of-state fees for upper-division courses must reflect the fact that the college has a less 5 б expensive cost structure than that of a state university. 7 Therefore, the board of trustees shall establish tuition and out-of-state fees for upper-division courses consistent with 8 law and proviso language in the General Appropriations Act. 9 10 However, the board of trustees may not increase tuition and out-of-state fees as provided in subsection (4). Identical 11 12 fees shall be required for all community college resident 13 students within a college who take a specific course, regardless of the program in which they are enrolled. 14 (3) The State Board of Education shall adopt by 15 December 31 of each year a resident fee schedule for the 16 17 following fall for advanced and professional programs, 18 associate in science degree programs, baccalaureate degree programs authorized by the State Board of Education pursuant 19 to s. 1007.33, and college-preparatory programs that produce 20 21 revenues in the amount of 25 percent of the full prior year's 22 cost of these programs. Fees for courses in 23 college-preparatory programs and associate in arts and associate in science degree programs may be established at the 2.4 same level. In the absence of a provision to the contrary in 25 an appropriations act, the fee schedule shall take effect and 26 27 the colleges shall expend the funds on instruction. If the 2.8 Legislature provides for an alternative fee schedule in an appropriations act, the fee schedule shall take effect the 29 30 subsequent fall semester. 31

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1	Section 5. Section 1011.83, Florida Statutes, is
2	amended to read:
3	1011.83 Financial support of community colleges
4	(1) Each community college that has been approved by
5	the Department of Education and meets the requirements of law
б	and rules of the State Board of Education shall participate in
7	the Community College Program Fund. However, funds to support
8	workforce education programs conducted by community colleges
9	shall be provided pursuant to s. 1011.80. <u>A community college</u>
10	may request funds from the Leqislature in the State Board of
11	Education legislative budget request for costs related to the
12	initiation of a new baccalaureate degree program. The request
13	for such funds may recognize the costs expected to be incurred
14	until the Legislature provides full-time equivalent recurring
15	funding based on actual FTE enrollment after the program has
16	served both a junior and senior class in the new baccalaureate
17	degree program. A community college that is authorized to
18	grant baccalaureate degrees under s. 1007.33 must receive
19	recurring operational funding:
20	(a) As a community college for its workforce
21	development education programs and for its
22	lower-division-level college credit courses and programs
23	funded by the Community College Program Fund under this
24	section.
25	(b) As a baccalaureate-degree-level institution for
26	its upper-division-level courses and programs. State support
27	for these programs may not exceed 85 percent of the amount of
28	state support per full-time equivalent student in a comparable
29	state university program. Funds appropriated for this purpose
30	may be used only for the baccalaureate degree programs.
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1	(2) A community college that grants baccalaureate
2	degrees shall maintain reporting and funding distinctions
3	between any baccalaureate degree program approved under s.
4	1007.33 and any other baccalaureate degree programs involving
5	traditional concurrent-use partnerships.
б	Section 6. Subsection (2) of section 1013.60, Florida
7	Statutes, is amended to read:
8	1013.60 Legislative capital outlay budget request
9	(2) The commissioner shall submit to the Governor and
10	to the Legislature an integrated, comprehensive budget request
11	for educational facilities construction and fixed capital
12	outlay needs for school districts, community colleges, and
13	universities, pursuant to the provisions of s. 1013.64 and
14	applicable provisions of chapter 216. Each community college
15	board of trustees and each university board of trustees shall
16	submit to the commissioner a 3-year plan and data required in
17	the development of the annual capital outlay budget. Community
18	college boards of trustees may request funding for all
19	authorized programs, including approved baccalaureate degree
20	programs. Notwithstanding s. 1004.73(7) or any other provision
21	of law, such a request for funding must be submitted as a part
22	of the 3-year priority list for community colleges pursuant to
23	s. 1013.64(4)(a). Enrollment in approved baccalaureate degree
24	programs must be computed into the survey of need for
25	<u>facilities.</u> No Further disbursements <u>may not</u> shall be made
26	from the Public Education Capital Outlay and Debt Service
27	Trust Fund to a board of trustees that fails to timely submit
28	the required data until such board of trustees submits the
29	data.
30	Section 7. Approval is granted for the endowment for
31	the Appleton Museum of Art, currently held by the Appleton

1	Cultural Center, Inc., to be transferred to the Central
2	Florida Community College Foundation. The endowment to be
3	transferred, which includes state matching funds, was
4	established in 1987 through the Cultural Arts Endowment
5	<u>Program. By this provision, the Central Florida Community</u>
6	<u>College Foundation is authorized to manage the endowment only</u>
7	for the support of the educational program at the Appleton
8	Museum of Art and is released from all other provisions of the
9	Trust Agreement dated July 17, 1987, by and between the State
10	of Florida and the Appleton Cultural Center, Inc., and
11	sections 265.601 through 265.607, Florida Statutes.
12	Section 8. This act shall take effect July 1, 2005.
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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2 3	<u>Senate Bill 2254</u>
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4 5	The Committee Substitute authorizes a community college board of trustees to approve a bachelor of applied science degree program under certain conditions. Those conditions include:
6	The State Board of Education and the Legislature must
7	have previously approved a baccalaureate degree program for the college.
8	The college has become regionally accredited by the
9	Commission on Colleges of the Southern Association of Colleges and Schools to offer that degree.
10	The college has graduated the first class from the authorized degree program.
11	The board of trustees of a community college:
12	May only authorize a new specific bachelor of applied
13	science degree program which is articulated with a specific associate of science degree program.
14	May not stop offering the associate of science degree
15	program.
16	Must notify in writing each accredited public and private
17	college and university in its service area of the college's intent to offer the new degree program and
18	provide those institutions 90 days to submit an alternate plan to provide the service to the college.
19	Evaluate each alternate plan against the college's own
20	plan with respect to which program would be best for the student and the cost of each proposal.
21	Shall make the final decision determining which plan will be implemented.
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23	The current statutory requirement that a proposal by a community college to offer a baccalaureate degree must be
24	submitted to the Council for Education Policy Research and Improvement for review and comment is repealed.
25	A college or university partner that has been approved to
26	offer a baccalaureate degree at a community college site must implement the degree program within 12 months of approval.
27	The proposed language related to how community colleges must
28	be funded is replaced with more permissive language. A community college may request funds from the Legislature for
29	the initiation of a new baccalaureate degree program through the State Board of Education's legislative budget request.
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