Florida Senate - 2005

By Senator Dockery

15-187-05

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1		A bill to be entitled
2		An act relating to rural land protection;
3		amending s. 570.70, F.S.; providing conclusions
4		of a study by the Department of Agriculture and
5		Consumer Services; amending s. 201.15, F.S.;
б		providing for the distribution of certain
7		excise taxes on documents to the Rural Lands
8		Program Trust Fund of the department; creating
9		s. 215.6195, F.S.; authorizing the issuance of
10		bonds for rural land protection; providing
11		certain conditions; providing for the deposit
12		of proceeds; providing that issuance of such
13		bonds is in the best interest of the state;
14		amending s. 570.207, F.S.; providing uses for
15		funds in the Conservation and Recreation Lands
16		Program Trust Fund; amending s. 570.71, F.S.;
17		authorizing the use of rural land protection
18		bonds to implement provisions relating to
19		conservation and rural land protection
20		easements and agreements; authorizing the
21		Department of Agriculture and Consumer Services
22		to grant municipalities and local governments
23		moneys to acquire land, enter into resource
24		conservation agreements, and undertake other
25		related activities; providing for conservation
26		easements to be held in the name of a local
27		government; providing a contingent effective
28		date.
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30	Be It	Enacted by the Legislature of the State of Florida:
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1 Section 1. Section 570.70, Florida Statutes, is 2 amended to read: 3 570.70 Legislative findings; study .--4 (1) The Legislature finds and declares that: 5 (a) (1) A thriving rural economy with a strong 6 agricultural base, healthy natural environment, and viable 7 rural communities is an essential part of Florida. Rural areas 8 also include the largest remaining intact ecosystems and best examples of remaining wildlife habitats as well as a majority 9 of privately owned land targeted by local, state, and federal 10 agencies for natural resource protection. 11 12 (b) (b) (2) The growth of Florida's population can result 13 in agricultural and rural lands being converted into residential or commercial development. 14 (c)(3) The agricultural, rural, natural resource, and 15 commodity values of rural lands are vital to the state's 16 17 economy, productivity, rural heritage, and quality of life. 18 (d)(4) There is The Legislature further recognizes the need for enhancing the ability of rural landowners to obtain 19 20 economic value from their property, protecting rural 21 character, controlling urban sprawl, and providing necessary 22 open space for agriculture and the natural environment, and 23 the importance of maintaining and protecting Florida's rural economy through innovative planning and development strategies 2.4 in rural areas and the use of incentives that reward 25 landowners for good stewardship of land and natural resources. 26 27 (e) (5) The purpose of this act is to bring under 2.8 public protection lands that serve to limit subdivision and conversion of agricultural and natural areas that provide 29 economic, open space, water, and wildlife benefits by 30 acquiring land or related interests in land such as perpetual, 31

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1 less-than-fee acquisitions, agricultural protection 2 agreements, and resource conservation agreements and innovative planning and development strategies in rural areas. 3 4 (2) A study conducted by the department to determine 5 and prioritize needs for implementing this section and s. б 570.71 concluded the following: 7 (a) Between 1964 and 1997, this state lost nearly 5 million acres of valuable agricultural land, with most of the 8 loss involving ranch and forest lands. 9 10 (b) This state currently has 9,114,000 acres of agricultural land with natural resource attributes, including 11 groundwater recharge, natural floodplain, and significant 12 13 species habitat, and more than 900,000 acres of this land will be converted to other uses within a decade. 14 (c) The objective of a program to protect agricultural 15 land with natural resource value through conservation 16 17 easements and other tools should be the protection of 1 acre 18 for every acre lost. Section 2. Paragraph (d) of subsection (1) of section 19 201.15, Florida Statutes, is amended to read: 20 21 201.15 Distribution of taxes collected.--All taxes 2.2 collected under this chapter shall be distributed as follows 23 and shall be subject to the service charge imposed in s. 215.20(1), except that such service charge shall not be levied 2.4 against any portion of taxes pledged to debt service on bonds 25 to the extent that the amount of the service charge is 26 27 required to pay any amounts relating to the bonds: 2.8 (1) Sixty-two and sixty-three hundredths percent of 29 the remaining taxes collected under this chapter shall be used 30 for the following purposes: 31

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1	(d) The remainder of the moneys distributed under this		
2	subsection, after the required payments under paragraphs (a),		
3	(b), and (c), shall be paid into the State Treasury to the		
4	credit of the General Revenue Fund of the state to be used and		
5	expended for the purposes for which the General Revenue Fund		
б	was created and exists by law, $rac{\partial r}{\partial r}$ to the Ecosystem Management		
7	and Restoration Trust Fund or to the Marine Resources		
8	Conservation Trust Fund as provided in subsection (11) <u>, or to</u>		
9	the Rural Lands Program Trust Fund of the Department of		
10	Agriculture and Consumer Services as provided in s. 215.6195.		
11	Moneys available under this paragraph shall first be used to		
12	pay debt service due on any rural land protection bond or to		
13	make any other payments required by the bond documents		
14	authorizing the issuance before such moneys are used for other		
15	purposes authorized by this paragraph.		
16	Section 3. Section 215.6195, Florida Statutes, is		
17	created to read:		
18	215.6195 Bonds for rural land protection		
19	(1) The issuance of rural land protection bonds is		
20	authorized. The rural land protection bonds may be issued over		
21	the next 10 fiscal years commencing on July 1, 2005, in an		
22	amount not exceeding \$50 million in any fiscal year, subject		
23	to s. 570.71 and s. 11(e), Art. VII of the State Constitution.		
24	The duration of each series of bonds issued may not exceed 20		
25	annual maturities. Except for refunding bonds, a series of		
26	bonds may not be issued unless an amount equal to the debt		
27	service coming due in the year of issuance has been		
28	specifically appropriated in the General Appropriations Act.		
29	(2) The state covenants with the holders of rural land		
30	protection bonds that it will not take any action that will		
31	materially and adversely affect the rights of such holders so		

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1 long as the bonds are outstanding, including, but not limited 2 to, a reduction in the portion of documentary stamp taxes distributable to the Rural Lands Program Trust Fund of the 3 4 Department of Agriculture and Consumer Services for payment of 5 debt service. б (3) Bonds issued under this section shall be payable 7 from taxes distributable to the Rural Lands Program Trust Fund 8 of the Department of Agriculture and Consumer Services under s. 201.15(1)(d). Bonds issued under this section do not 9 10 constitute a general obligation of, or a pledge of the full faith and credit of, the state. 11 12 (4) The Department of Agriculture and Consumer 13 Services shall request the Division of Bond Finance of the State Board of Administration to issue the rural land 14 protection bonds authorized by this section. The Division of 15 16 Bond Finance shall issue such bonds pursuant to the State Bond 17 Act. 18 (5) The proceeds from the sale of bonds issued under this section, less the costs of issuance, the costs of funding 19 20 reserve accounts, and other costs with respect to the bonds, 21 shall be deposited into the Conservation and Recreation Lands 2.2 Program Trust Fund of the Department of Agriculture and 23 Consumer Services as provided in s. 570.71. (6) The sale, disposition, lease, easement, license, 2.4 or other use of any land, water areas, or related property 25 interests acquired or improved with proceeds of rural land 26 27 protection bonds which would cause all or any portion of the 2.8 interest of such bonds to lose the exclusion from gross income 29 for federal income tax purposes is prohibited. 30 (7) The initial series of rural land protection bonds shall be validated in addition to any other bonds required to 31

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be validated under s. 215.82. Any complaint for validation of bonds issued under this section shall be filed only in the circuit court of the county where the seat of state government is situated, the notice required to be published by s. 75.06 shall be published only in the county where the complaint is filed, and the complaint and order of the circuit court shall be served only on the state attorney of the circuit in which the action is pending. Section 4. In accordance with section 215.98(1), Florida Statutes, the Legislature determines that the issuance of rural land protection bonds under section 3 of this act is in the best interest of the state and should be implemented. Section 5. Subsection (1) of section 570.207, Florida Statutes, is amended to read: 570.207 Conservation and Recreation Lands Program Trust Fund of the Department of Agriculture and Consumer Services.--(1) There is created a Conservation and Recreation Lands Program Trust Fund within the Department of Agriculture and Consumer Services. The purpose of the trust fund is to provide for the management of conservation and recreation lands by the department and to fund the Rural and Family Lands Protection Act created in ss. 570.70 and 570.71. The department may use not more than one-half of 1 percent of the bond proceeds deposited into the trust fund for administrative purposes. Funds may be appropriated to the trust fund from the Conservation and Recreation Lands Trust Fund in the Department of Environmental Protection, as created by s. 259.032(2), or from such other sources as the Legislature may determine for

30 the management of conservation and recreation lands by the

31 department. Additionally, subject to s. 11(e), Art. VII of the

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State Constitution, the department may use bond proceeds deposited under s. 215.6195 and funds from such other sources as the Legislature determines for acquiring conservation easements and rural land protection easements and for funding agricultural protection agreements and resource conservation agreements pursuant to s. 570.71. Section 6. Subsection (12) of section 570.71, Florida Statutes, is amended, and subsection (15) is added to that section, to read: 570.71 Conservation easements and agreements.--(12) The department is authorized to use funds from the following sources to implement this act: (a) State funds; (b) Rural land protection bonds as authorized by s. <u>215.6195;</u> (c)(b) Federal funds; (d)(c) Other governmental entities; (e)(d) Nongovernmental organizations; or (f)(e) Private individuals. Any such funds provided shall be deposited into the Conservation and Recreation Lands Program Trust Fund within the Department of Agriculture and Consumer Services and used for the purposes of this act. (15) The department may grant municipalities and counties a portion of moneys available for the purposes of this section to acquire perpetual, less-than-fee interest in land, to enter into agricultural protection agreements, and to

29 enter into resource conservation agreements, as defined by and

30 for the public purposes set forth in this section. The

31 department shall adopt rules that provide for a grants program

1	to fund local government acquisition projects that are
2	consistent with the appropriate local government comprehensive
3	plan and that encourage the use of matching federal and local
4	government funding to acquire conservation easements,
5	agricultural protection agreements, and resource protection
6	agreements. The department may enter into management
7	agreements with municipalities and counties for the purpose of
8	administering resource conservation agreements and
9	agricultural protection agreements. Conservation easements
10	purchased by local governments under this subsection may be
11	held in the name of the local government.
12	Section 7. This act shall take effect July 1, 2005, if
13	Senate Bill, or similar legislation creating the Rural
14	Lands Program Trust Fund, is adopted in the same legislative
15	session or an extension thereof and becomes law.
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18	SENATE SUMMARY
19	Provides conclusions of a study by the Department of
20	Agriculture and Consumer Services. Provides for distributing certain excise taxes on documents to the
21	Rural Lands Program Trust Fund of the department. Authorizes the issuance of bonds for rural land
22	protection. Provides for the deposit of proceeds. Provides that issuance of such bonds is in the best
23	interest of the state. Provides uses for funds in the Conservation and Recreation Lands Program Trust Fund.
24	Authorizes the use of rural land protection bonds to implement provisions relating to conservation and rural
25	land protection easements and agreements.
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CODING: Words stricken are deletions; words <u>underlined</u> are additions.