By Senator Atwater

25-903A-05

1	A bill to be entitled
2	An act relating to the tax on sales, use, and
3	other transactions; amending s. 212.08, F.S.;
4	providing an exemption for tangible personal
5	property sold to a contractor employed directly
6	by or as an agent of the United States
7	Government or a state or local government when
8	such property becomes part of a prekindergarten
9	or elementary school owned by the governmental
10	entity under specified conditions; providing
11	duties of governmental entities, contractors,
12	and sellers relating to documentation and
13	recordkeeping; providing for application of
14	penalties; providing an effective date.
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16	Be It Enacted by the Legislature of the State of Florida:
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18	Section 1. Subsection (6) of section 212.08, Florida
19	Statutes, is amended, and subsection (18) is added to that
20	section, to read:
21	212.08 Sales, rental, use, consumption, distribution,
22	and storage tax; specified exemptionsThe sale at retail,
23	the rental, the use, the consumption, the distribution, and
24	the storage to be used or consumed in this state of the
25	following are hereby specifically exempt from the tax imposed
26	by this chapter.
27	(6) EXEMPTIONS; POLITICAL SUBDIVISIONSThere are
28	also exempt from the tax imposed by this chapter sales made to
29	the United States Government, a state, or any county,
30	municipality, or political subdivision of a state when payment
31	is made directly to the dealer by the governmental entity.

This exemption shall not inure to any transaction otherwise 2 taxable under this chapter when payment is made by a government employee by any means, including, but not limited 3 to, cash, check, or credit card when that employee is 4 5 subsequently reimbursed by the governmental entity. Unless the 6 conditions specified in subsection (18) are met, this 7 exemption does not include sales of tangible personal property 8 made to contractors employed either directly or as agents of any such government or political subdivision thereof when such 9 tangible personal property goes into or becomes a part of 10 public works owned by such government or political 11 12 subdivision. A determination whether a particular transaction 13 is properly characterized as an exempt sale to a government entity or a taxable sale to a contractor shall be based on the 14 substance of the transaction rather than the form in which the 15 transaction is cast. The department shall adopt rules that 16 17 give special consideration to factors that govern the status 18 of the tangible personal property before its affixation to real property. In developing these rules, assumption of the 19 risk of damage or loss is of paramount consideration in the 20 21 determination. This exemption does not include sales, rental, 22 use, consumption, or storage for use in any political 23 subdivision or municipality in this state of machines and equipment and parts and accessories therefor used in the 2.4 generation, transmission, or distribution of electrical energy 25 26 by systems owned and operated by a political subdivision in 27 this state for transmission or distribution expansion. 2.8 Likewise exempt are charges for services rendered by radio and television stations, including line charges, talent fees, or 29 license fees and charges for films, videotapes, and 30 transcriptions used in producing radio or television

broadcasts. The exemption provided in this subsection does not 2 include sales, rental, use, consumption, or storage for use in any political subdivision or municipality in this state of 3 machines and equipment and parts and accessories therefor used 4 in providing two-way telecommunications services to the public 5 for hire by the use of a telecommunications facility, as 7 defined in s. 364.02(14), and for which a certificate is required under chapter 364, which facility is owned and 8 operated by any county, municipality, or other political 9 10 subdivision of the state. Any immunity of any political subdivision of the state or other entity of local government 11 12 from taxation of the property used to provide 13 telecommunication services that is taxed as a result of this section is hereby waived. However, the exemption provided in 14 this subsection includes transactions taxable under this 15 chapter which are for use by the operator of a public-use 16 17 airport, as defined in s. 332.004, in providing such 18 telecommunications services for the airport or its tenants, concessionaires, or licensees, or which are for use by a 19 public hospital for the provision of such telecommunications 2.0 21 services.

(18) EXEMPTIONS; ELEMENTARY SCHOOL CONSTRUCTION CONTRACTOR PURCHASES.--

(a) Sales of tangible personal property made to contractors employed directly by or as agents of the United States Government, a state, a county, a municipality, or a political subdivision of a state for public prekindergarten or elementary school construction are exempt from the tax imposed by this chapter if all of the following conditions are met:

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1	1. At the time of such sale, the governmental entity
2	or political subdivision holds a current consumer's
3	certificate of exemption from the department.
4	2. The tangible personal property purchased by the
5	contractor will go into or become part of a public
6	prekindergarten or elementary school owned by the governmental
7	entity or political subdivision. Tangible personal property
8	purchased and used by a contractor in the course of performing
9	a contract which does not become part of the public
10	prekindergarten or elementary school is not exempt under this
11	subsection.
12	3. The governmental entity or political subdivision
13	bears the economic burden of the cost of the tangible personal
14	property, through direct reimbursement of the cost to the
15	contractor under the contract or inclusion of the cost in the
16	contractor's price for performance of the contract.
17	4. The governmental entity or political subdivision,
18	general contractor, or a subcontractor presents to the seller
19	before or at the time of a purchase:
20	a. A copy of a current, valid Florida consumer's
21	certificate of exemption held by the governmental entity or
22	political subdivision.
23	b. A signed and dated statement of an officer or
24	authorized employee of the governmental entity or political
25	subdivision which identifies a specific public prekindergarten
26	or elementary school project and names the contractor or
27	contractors engaged to perform work on the identified project
28	who have been authorized to make exempt purchases of materials
29	for the project.
30	c. A signed and dated statement of the purchasing

31 contractor certifying that all purchases made by that

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contractor and identified at the time of purchase to the 2 public prekindergarten or elementary school project specified in the statement of the governmental entity or political 3 4 subdivision will be for incorporation into that public prekindergarten or elementary school. 5 6 7 A seller may rely on a single copy of the governmental 8 entity's or political subdivision's consumer's certificate of exemption and a single signed and dated statement from the 9 10 governmental entity or political subdivision to make sales to any contractor named on that statement so long as the other 11 12 certification and recordkeeping requirements of this subsection are also satisfied. A seller may rely on a single 13 signed statement of a purchasing contractor to make sales to 14 that contractor for the public prekindergarten or elementary 15 school project specified in that statement so long as the 16 other certification and recordkeeping requirements of this 18 subsection are also satisfied. 5. The records of the seller contain documentation for 19 each exempted purchase as follows: 2.0 21 a. A purchase order from the contractor specifically 2.2 identifying, by description and quantity, the tangible 23 personal property being purchased for incorporation by the contractor into a specifically named public prekindergarten or 2.4 elementary school project; or 2.5 Electronic or other records of the seller which 26 27 establish that the purchased tangible personal property, 2.8 identified by description and quantity, was charged by a contractor who has provided a statement as described in 29 30 subparagraph 4. to an account to which only purchases for the

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public prekindergarten or elementary school project specified
in that statement are charged.

6. The statements of the governmental entity or political subdivision and of the purchasing contractor described in this paragraph are dated and contain the following printed or typed declaration at the end of the statement and immediately above the signature of the public officer, employee, or contractor: "Under penalties of perjury as provided in section 92.525, Florida Statutes, I declare that I have read the foregoing statement and that the facts stated in it are true."

7. The seller verifies that a purchasing contractor is named in the statement from the governmental entity or political subdivision and that the project identified in the statement of the contractor is the same project as that identified in the statement of the governmental entity or political subdivision before the exemption is granted as to any purchase.

(b)1. The seller must maintain in its records the certificate, statements, and other records described in paragraph (a) to document the exempt status of any sale for the period of time during which the department may conduct an audit of the seller's books and records. A dealer may, through the informal protest provided for in s. 213.21 and the rules of the department, provide the department with evidence of the exempt status of a sale. A consumer's certificate of exemption executed by a governmental entity or political subdivision that was registered with the department at the time of sale, a statement of the governmental entity or political subdivision as described in sub-subparagraph (a)4.b. which had been issued and signed before or on the date of the sale for which

exemption was claimed, and a purchasing contractor's statement 2 as described in sub-subparagraph (a)4.c. from a contractor that could have issued such statement at the time of the sale 3 4 shall be accepted by the department when submitted during the protest period, but may not be accepted in any proceeding 5 6 under chapter 120 or any circuit court action instituted under 7 chapter 72. An exemption may not be recognized for any 8 purchase by a contractor before the date on which a governmental entity or political subdivision has issued a 9 10 signed and dated statement authorizing that contractor to make exempt purchases for a specified public prekindergarten or 11 12 elementary school project.

2. A contractor that claims an exemption under this subsection must maintain records to establish that the materials purchased were actually incorporated into the public prekindergarten or elementary school project described in the contractor's statement. The contractor must accrue and remit use tax on any items that are purchased as exempt under this subsection which are not incorporated into the public prekindergarten or elementary school project, unless such items are transferred to the governmental entity or political subdivision or returned to the seller for a credit to the contractor's account. The contractor must maintain records to document any such transfers or returns.

3. Any person who fraudulently, for the purpose of evading taxes, issues a written statement for use in claiming an exemption under this subsection for materials that do not satisfy the requirements for such exemption shall, in addition to being liable for the payment of the tax due on such materials, be subject to the penalties provided in s. 212.085.

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1	Section 2. This act shall take effect upon becoming a
2	law.
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5	SENATE SUMMARY
6	Provides an exemption for tangible personal property sold to a contractor employed by or as an agent of the
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8	owned by the governmental entity if specified conditions are satisfied. Provides duties of governmental entities,
9	ontractors, and sellers relating to documentation and recordkeeping. Provides for application of penalties.
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