Bill No. CS/SB 2646

	Amendment No. (for drafter's use only)
	CHAMBER ACTION
	<u>Senate</u> <u>House</u>
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1	Representative Zapata offered the following:
2	Amendment to Amendment (751873)
3	Remove lines 150-556 and insert:
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5	b. Name and photograph of each of the firm's lobbyists.
6	2. For each principal represented by one or more of the
7	firm's lobbyists, the compensation report shall include the:
8	a. Full name, business address, and telephone number of
9	the principal;
10	b. Total compensation for lobbying in this state provided
11	or owed to the lobbying firm for the reporting period, reported
12	in one of the following categories: \$0; less than \$25,000;
13	\$25,001 to \$50,000; 50,001 to \$75,000; \$75,001 to \$100,000;
14	\$100,001 to \$125,000; \$125,001 to \$150,000; \$150,001 or more. If
15	the category "\$150,001 or more" is selected, the specific dollar
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Amendment No. (for drafter's use only) 16 amount of compensation must be reported, rounded up or down to 17 the nearest \$1,000; and If the lobbying firm is reporting compensation 18 с. resulting from a subcontracting agreement with another lobbying 19 firm, the full name and business address of the principal 20 21 originating the lobbying work. 22 3. The senior partner, officer, or owner of the lobbying firm shall certify to the veracity and completeness of the 23 24 information submitted pursuant to this paragraph. 25 (e) (e) (c) For each reporting period the division shall 26 aggregate the expenditures reported by all of the lobbyists for 27 a principal represented by more than one lobbyist. Further, the 28 division shall aggregate figures that provide a cumulative total of expenditures reported as spent by and on behalf of each 29 30 principal for the calendar year. For each principal represented 31 by more than one lobbying firm, the division shall also aggregate the reporting-period compensation reported as provided 32 33 or owed by the principal. (f)(d) The compensation and expenditure reporting 34 35 statements shall be filed no later than 45 days after the end of each the reporting period. The first report shall include the 36 37 compensation and expenditures for the period from January 1 38 through June 30. The second report shall disclose expenditures 39 for the period from July 1 through December 31. The statements

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shall be rendered in the identical form provided by the

respective houses and shall be open to public inspection.

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42 Reporting statements may be filed by electronic means, when43 feasible.

(e) Reports shall be filed not later than 5 p.m. of the 44 45 report due date. However, any report that is postmarked by the United States Postal Service no later than midnight of the due 46 47 date shall be deemed to have been filed in a timely manner, and 48 a certificate of mailing obtained from and dated by the United 49 States Postal Service at the time of the mailing, or a receipt 50 from an established courier company which bears a date on or 51 before the due date, shall be proof of mailing in a timely 52 manner.

53 (g)(f) Each house of the Legislature shall provide by 54 rule, or both houses may provide by joint rule, a procedure by 55 which a <u>lobbying firm or</u> lobbyist who fails to timely file a 56 report shall be notified and assessed fines. The rule shall 57 provide for the following:

1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the <u>lobbying firm or</u> lobbyist as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day, not to exceed \$5,000 per report.

64 2. Upon receipt of the report, the person designated to
65 review the timeliness of reports shall determine the amount of
66 the fine due based upon the earliest of the following:

a. When a report is actually received by the lobbyistregistration and reporting office.

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b. When the report is postmarked.

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c. When the certificate of mailing is dated.

d. When the receipt from an established courier company isdated.

3. Such fine shall be paid within 30 days after the notice
of payment due is transmitted by the Lobbyist Registration
Office, unless appeal is made to the division. The moneys shall
be deposited into the Legislative Lobbyist Registration Trust
Fund.

78 4. A fine shall not be assessed against a lobbying firm or 79 lobbyist the first time any reports for which the lobbying firm 80 or lobbyist is responsible are not timely filed. However, to 81 receive the one-time fine waiver, all reports for which the lobbying firm or lobbyist is responsible must be filed within 30 82 83 days after notice that any reports have not been timely filed is 84 transmitted by the Lobbyist Registration Office. A fine shall be 85 assessed for any subsequent late-filed reports.

86 5. Any lobbying firm or lobbyist may appeal or dispute a 87 fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be 88 entitled to a hearing before the General Counsel of the Office 89 90 of Legislative Services, who shall recommend to the President of 91 the Senate and the Speaker of the House of Representatives, or 92 their respective designees, that the fine be waived in whole or 93 in part for good cause shown. The President of the Senate and 94 the Speaker of the House of Representatives, or their respective 95 designees, may concur in the recommendation and waive the fine

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96 in whole or in part. Any such request shall be made within 30 97 days after the notice of payment due is transmitted by the 98 Lobbyist Registration Office. In such case, the <u>lobbying firm</u> 99 <u>or</u> lobbyist shall, within the 30-day period, notify the person 100 designated to review the timeliness of reports in writing of his 101 or her intention to request a hearing.

102 6. A lobbyist, a lobbyist's legal representative, or the 103 principal of a lobbyist may request that the filing of an 104 expenditure report be waived upon good cause shown, based on unusual circumstances. A lobbying firm may request that the 105 106 filing of a compensation report be waived upon good cause shown, based on unusual circumstances. The request must be filed with 107 the General Counsel of the Office of Legislative Services, who 108 shall make a recommendation concerning the waiver request to the 109 110 President of the Senate and the Speaker of the House of 111 Representatives. The President of the Senate and the Speaker of 112 the House of Representatives may grant or deny the request.

113 <u>7.</u> The registration of a lobbyist who fails to timely pay 114 a fine is automatically suspended until the fine is paid or 115 waived. <u>All lobbyist registrations for lobbyists who are</u> 116 partners, owners, officers, or employees of a lobbying firm that 117 fails to timely pay a fine are automatically suspended until the 118 fine is paid or waived; the division shall promptly notify all 119 affected principals of any suspension or reinstatement.

120 <u>8.7.</u> The person designated to review the timeliness of
121 reports shall notify the director of the division of the failure
122 of a <u>lobbying firm or</u> lobbyist to file a report after notice or

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Amendment No. (for drafter's use only) of the failure of a lobbying firm or lobbyist to pay the fine 123 124 imposed. 125 (4)(a) Notwithstanding s. 112.3148, s. 112.3149, or any 126 other provision of law to the contrary, no lobbyist or principal shall make, directly or indirectly, and no member or employee of 127 the Legislature shall knowingly accept, directly or indirectly, 128 129 any lobbying expenditure, except for: 130 1. Food and beverages: 131 a. Consumed at a single sitting or meal; b. Paid for solely by lobbyists or principals who are 132 133 present for the duration of the sitting or meal; c. Where the actual value attributable to members and 134 135 employees of the Legislature is determinable; 136 d. Provided that the actual gross value attributable to a member or employee of the Legislature from all lobbyists and 137 138 principals paying for the food and beverages, including any value attributable pursuant to paragraph (b), does not exceed 139 140 \$100. 2. Novelty items having an individual retail value of \$25 141 or less provided to members of the Senate or House of 142 143 Representatives during any regular or special session, or provided during any week during which the Senate or House has 144 145 scheduled committee meetings. Such novelty items may also be 146 distributed to the staff of either or both houses, subject to 147 the same timing constraints.

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(b) The value of any food and beverages provided to a
spouse or child of a member or employee of the Legislature shall
be attributed to the member or employee, as appropriate.

(c) No principal shall provide compensation for lobbying
 to any individual or business entity that is not a lobbying
 firm.

154 <u>(5)(4)</u> Each house of the Legislature shall provide by rule 155 a procedure by which a person, when in doubt about the 156 applicability and interpretation of this section in a particular 157 context, may submit in writing the facts for an advisory opinion 158 to the committee of either house and may appear in person before 159 the committee. The rule shall provide a procedure by which:

(a) The committee shall render advisory opinions to any
person who seeks advice as to whether the facts in a particular
case would constitute a violation of this section.

(b) The committee shall make sufficient deletions to prevent disclosing the identity of persons in the decisions or opinions.

166 (c) All advisory opinions of the committee shall be167 numbered, dated, and open to public inspection.

168 (6)(5) Each house of the Legislature shall provide by rule 169 for keeping keep all advisory opinions of the committees 170 relating to lobbying firms, lobbyists, and lobbying activities. 171 as well as The rule shall also provide that each house keep a 172 current list of registered lobbyists and their respective 173 reports required under this section, along with reports required

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174 of lobbying firms under this section, all of which shall be open 175 for public inspection.

176 (7) Each house of the Legislature shall provide by rule 177 that the committee of either house shall investigate any 178 lobbying firm or lobbyist person engaged in legislative lobbying 179 upon receipt of a sworn complaint alleging a violation of this 180 section, s. 112.3148, or s. 112.3149 by such person. Such 181 proceedings shall be conducted pursuant to the rules of the 182 respective houses. If the committee finds that there has been a violation of this section, s. 112.3148, or s. 112.3149, it shall 183 184 report its findings to the President of the Senate or the 185 Speaker of the House of Representatives, as appropriate, 186 together with a recommended penalty, to include a fine of not more than \$5,000, reprimand, censure, probation, or prohibition 187 188 from lobbying for a period of time not to exceed 24 months. Upon 189 the receipt of such report, the President of the Senate or the 190 Speaker of the House of Representatives shall cause the 191 committee report and recommendations to be brought before the respective house and a final determination shall be made by a 192 193 majority of said house.

194 <u>(8)(7)</u> Any person required to be registered or to provide 195 information pursuant to this section or pursuant to rules 196 established in conformity with this section who knowingly fails 197 to disclose any material fact required by this section or by 198 rules established in conformity with this section, or who 199 knowingly provides false information on any report required by 200 this section or by rules established in conformity with this

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201 section, commits a noncriminal infraction, punishable by a fine 202 not to exceed \$5,000. Such penalty shall be in addition to any 203 other penalty assessed by a house of the Legislature pursuant to 204 subsection (7)(6).

205 (9) (9) (8) There is hereby created the Legislative Lobbyist Registration Trust Fund, to be used for the purpose of funding 206 207 any office established for the administration of the 208 registration of lobbyist lobbying the Legislature, including the 209 payment of salaries and other expenses, and for the purpose of paying the expenses incurred by the Legislature in providing 210 211 services to lobbyists. The trust fund is not subject to the 212 service charge to general revenue provisions of chapter 215. 213 Fees collected pursuant to rules established in accordance with 214 subsection (2) shall be deposited into the Legislative Lobbyist 215 Registration Trust Fund.

Section 2. Effective August 1, 2006, section 11.0455,
Florida Statutes, is created to read:

218 <u>11.0455 Electronic filing of compensation and expenditure</u> 219 reports.--

(1) As used in this section, the term "electronic filing system" means an Internet system for recording and reporting lobbying compensation, expenditures, and other required information by reporting period.

(2) Each lobbying firm or lobbyist who is required to file
 reports with the Division of Legislative Information Services
 pursuant to s. 11.045 must file such reports with the division
 by means of the division's electronic filing system.

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228	(3) A report filed pursuant to this section must be
229	completed and filed through the electronic filing system not
230	later than 11:59 p.m. of the day designated in s. 11.045. A
231	report not filed by 11:59 p.m. of the day designated is a late-
232	filed report and is subject to the penalties under s. 11.045(3).
233	(4) Each report filed pursuant to this section is
234	considered to be certified to the best of the filer's knowledge
235	as accurate and complete by the lobbyist, the lobbying firm, or
236	the designated lobbyist and principal, whichever is applicable,
237	and such persons are subject to the provisions of s. 11.045(7)
238	and s. 11.045(8). Persons given a secure sign-on to the
239	electronic filing system are responsible for protecting it from
240	disclosure and are responsible for all filings using such
241	credentials, unless they have notified the division that their
242	credentials have been compromised.
243	(5) The electronic filing system developed by the division
244	must:
245	(a) Be based on access by means of the Internet.
246	(b) Be accessible by anyone with Internet access using
247	standard web-browsing software.
248	(c) Provide for direct entry of compensation-report and
249	expenditure-report information as well as upload of such
250	information from software authorized by the division.
251	(d) Provide a method that prevents unauthorized access to
252	electronic filing system functions.
253	(6) Each house of the Legislature shall provide by rule,
254	or may provide by a joint rule adopted by both houses,
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Amendment No. (for drafter's use only) 255 procedures to implement and administer this section, including, but not limited to: 256 (a) Alternate filing procedures in case the division's 257 258 electronic filing system is not operable. 259 (b) The issuance of an electronic receipt to the person 260 submitting the report indicating and verifying the date and time 261 that the report was filed. 262 (7) Each house of the Legislature shall provide by rule 263 that the division make all the data filed available on the 264 Internet in an easily understood and accessible format. The 265 Internet website shall also include, but not be limited to, the names and business addresses of lobbyists, lobbying firms, and 266 principals, the affiliations between lobbyists and principals. 267 268 Section 3. Section 112.3215, Florida Statutes, is amended to read: 269 270 112.3215 Lobbying Lobbyists before the executive branch or the Constitution Revision Commission; registration and 271 272 reporting; investigation by commission .--(1) For the purposes of this section: 273 "Agency" means the Governor, Governor and Cabinet, or 274 (a) 275 any department, division, bureau, board, commission, or authority of the executive branch. In addition, "agency" shall 276 277 mean the Constitution Revision Commission as provided by s. 2, Art. XI of the State Constitution. 278 279 (b) "Compensation" means a payment, distribution, loan, 280 advance, reimbursement, deposit, salary, fee, retainer, or 189927

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281 <u>anything of value provided or owed to a lobbying firm, directly</u>282 or indirectly, by a principal.

283 (c)(b) "Expenditure" means a payment, distribution, loan, 284 advance, reimbursement, deposit, or anything of value made by a 285 lobbyist or principal for the purpose of lobbying. <u>A</u> 286 <u>contribution made to a political party regulated under chapter</u> 287 103 is not deemed an expenditure for purposes of this section.

288 <u>(d)(c)</u> "Fund" means the Executive Branch Lobby 289 Registration Trust Fund.

290 (e)1.(d) "Lobbies" means seeking, on behalf of another 291 person, to influence an agency with respect to a decision of the 292 agency in the area of policy or procurement or an attempt to 293 obtain the goodwill of an agency official or employee. 294 "Lobbies" also means influencing or attempting to influence, on behalf of another, the Constitution Revision Commission's action 295 296 or nonaction through oral or written communication or an attempt 297 to obtain the goodwill of a member or employee of the Constitution Revision Commission. 298

299 <u>2. Food and beverages paid for or provided, directly or</u> 300 <u>indirectly, by a lobbyist or principal to, or for the benefit</u> 301 <u>of, an agency official or employee or a member or employee of</u> 302 <u>the Constitution Revision Commission is deemed an attempt to</u> 303 <u>obtain such person's goodwill unless the lobbyist or principal</u> 304 <u>is the person's parent, spouse, child, or sibling.</u>

305 (f) "Lobbying firm" means a business entity, including an 306 individual contract lobbyist, that receives or becomes entitled 307 to receive any compensation for the purpose of lobbying, where

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308 any partner, owner, officer, or employee of the business entity
309 is a lobbyist.

310 <u>(g)(e)</u> "Lobbyist" means a person who is employed and 311 receives payment, or who contracts for economic consideration, 312 for the purpose of lobbying, or a person who is principally 313 employed for governmental affairs by another person or 314 governmental entity to lobby on behalf of that other person or 315 governmental entity. "Lobbyist" does not include a person who 316 is:

An attorney, or any person, who represents a client in
 a judicial proceeding or in a formal administrative proceeding
 conducted pursuant to chapter 120 or any other formal hearing
 before an agency, board, commission, or authority of this state.

321 2. An employee of an agency or of a legislative or
322 judicial branch entity acting in the normal course of his or her
323 duties.

3. A confidential informant who is providing, or wishes to
provide, confidential information to be used for law enforcement
purposes.

327 4. A person who lobbies to procure a contract pursuant to
328 chapter 287 which contract is less than the threshold for
329 CATEGORY ONE as provided in s. 287.017(1)(a).

330 <u>(h)(f)</u> "Principal" means the person, firm, corporation, or 331 other entity which has employed or retained a lobbyist<u>,</u> 332 including a lobbying firm that subcontracts work.

333 (2) The Executive Branch Lobby Registration Trust Fund is334 hereby created within the commission to be used for the purpose

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of funding any office established to administer the registration of lobbyists lobbying an agency, including the payment of salaries and other expenses. The trust fund is not subject to the service charge to General Revenue provisions of chapter 215. All annual registration fees collected pursuant to this section shall be deposited into such fund.

341 A person may not lobby an agency until such person has (3) 342 registered as a lobbyist with the commission. Such registration 343 shall be due upon initially being retained to lobby and is renewable on a calendar year basis thereafter. Upon registration 344 345 the person shall provide a statement signed by the principal or 346 principal's representative that the registrant is authorized to 347 represent the principal. The registration shall require each the lobbyist to disclose, under oath, the following information: 348

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(a) Name and business address;

(b) The name and business address of each principalrepresented;

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(c) His or her area of interest;

353 (d) The agencies before which he or she will appear; and 354 (e) The existence of any direct or indirect business 355 association, partnership, or financial relationship with any 356 employee of an agency with which he or she lobbies, or intends 357 to lobby, as disclosed in the registration.

358 (4) The annual lobbyist registration fee shall be set by
359 the commission by rule, not to exceed \$40 for each principal
360 represented.

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361 (5)(a) A registered lobbyist must also submit to the 362 commission, biannually, a signed expenditure report summarizing all lobbying expenditures by the lobbyist and the principal for 363 364 each 6-month period during any portion of which the lobbyist is 365 registered. All expenditures made by the lobbyist and the principal for the purpose of lobbying must be reported. 366 367 Reporting of expenditures shall be on an accrual basis. The 368 report of such expenditures must identify whether the 369 expenditure was made directly by the lobbyist, directly by the principal, initiated or expended by the lobbyist and paid for by 370 371 the principal, or initiated or expended by the principal and 372 paid for by the lobbyist. The principal is responsible for the 373 accuracy of the expenditures reported as lobbying expenditures 374 made by the principal. The lobbyist is responsible for the 375 accuracy of the expenditures reported as lobbying expenditures 376 made by the lobbyist. Expenditures made must be reported in the aggregate in either the category "food and beverages" or 377 378 "novelty items." by the category of the expenditure, including, 379 but not limited to, the categories of food and beverages, 380 entertainment, research, communication, media advertising, publications, travel, and lodging. Lobby expenditures do not 381 include a lobbyist's or principal's salary, office expenses, and 382 383 personal expenses for lodging, meals, and travel.

(b) A principal who is represented by two or more
lobbyists shall designate one lobbyist whose expenditure report
shall include all lobbying expenditures made directly by the
principal and those expenditures of the designated lobbyist on

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388	behalf of that principal as required by paragraph (a). All other
389	lobbyists registered to represent that principal shall file a
390	report pursuant to paragraph (a). The report of lobbying
391	expenditures by the principal shall be made pursuant to the
392	requirements of paragraph (a). The principal is responsible for
393	the accuracy of figures reported by the designated lobbyist as
394	lobbying expenditures made directly by the principal. The
395	designated lobbyist is responsible for the accuracy of the
396	figures reported as lobbying expenditures made by that lobbyist.
397	(c)1. Each lobbyist, including a designated lobbyist,
398	shall identify on the expenditure report all general areas of
399	the principal's lobbying interest that were lobbied during the
400	reporting period.
401	2. For each general area of lobbying interest designated,
402	the lobbyist shall provide a detailed written description of all
403	specific issues lobbied within the general area.
404	(d)1. Each lobbying firm shall file a compensation
405	statement with the commission for each reporting period during
406	any portion of which one or more of the firm's lobbyists were
407	registered to represent a principal. The report shall include
408	<u>the:</u>
409	a. Full name, business address, and telephone number of
410	the lobbying firm; and
411	b. Name and photograph of each of the firm's lobbyists.

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