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CHAMBER ACTION

ı	CHAMBER ACTION <u>Senate</u> <u>House</u>
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11	The Committee on Ethics and Elections (Sebesta) recommended
12	the following amendment:
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14	Senate Amendment (with title amendment)
15	Delete everything after the enacting clause
16	
17	and insert:
18	Section 1. Subsections (1), (2), (3), and (6) of
19	section 11.045, Florida Statutes, are amended to read:
20	11.045 Lobbyists; registration and reporting;
21	exemptions; penalties
22	(1) As used in this section, unless the context
23	otherwise requires:
24	(a) "Committee" means the committee of each house
25	charged by the presiding officer with responsibility for
26	ethical conduct of lobbyists.
27	(b) "Compensation" means a payment, distribution,
28	loan, advance, reimbursement, deposit, salary, fee, retainer,
29	or anything of value provided or owed to a lobbyist for the
30	purpose of lobbying.
31	<u>(c)(b) "Division" means the Division of Legislative</u> 1
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Information Services within the Office of Legislative Services. 2 (d)(c) "Expenditure" means a payment, distribution, 3 loan, advance, reimbursement, deposit, or anything of value made by a lobbyist or principal for the purpose of lobbying. 5 6 (e)(d) "Legislative action" means introduction, 7 sponsorship, testimony, debate, voting, or any other official action on any measure, resolution, amendment, nomination, 8 appointment, or report of, or any matter which may be the subject of action by, either house of the Legislature or any 10 11 committee thereof. (f) "Lobbying" means influencing or attempting to 12 13 influence legislative action or nonaction through oral or written communication or an attempt to obtain the goodwill of 14 15 a member or employee of the Legislature. 16 (g)(f) "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, 17 for the purpose of lobbying, or a person who is principally 18 employed for governmental affairs by another person or 19 20 governmental entity to lobby on behalf of that other person or 21 governmental entity. 22 (h)(g) "Principal" means the person, firm, corporation, or other entity which has employed or retained a 23 24 lobbyist. (2) Each house of the Legislature shall provide by 25 rule, or may provide by a joint rule adopted by both houses, 26 for the registration of lobbyists who lobby the Legislature. 27 The rule may provide for the payment of a registration fee. 28 29 The rule may provide for exemptions from registration or

registration fees. The rule shall provide that:

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- (b) Registration shall include a statement signed by the principal or principal's representative that the registrant is authorized to represent the principal.
- (c) A registrant shall promptly send a written statement to the division canceling the registration for a principal upon termination of the lobbyist's representation of that principal. Notwithstanding this requirement, the division may remove the name of a registrant from the list of registered lobbyists if the principal notifies the office that a person is no longer authorized to represent that principal.
- (d) Every registrant shall be required to state the extent of any direct business association or partnership with any current member of the Legislature.
- (e) Each registrant who is a designated lobbyist pursuant to this section shall identify the industry group classification that most accurately describes the principal. The industry group classification shall be selected from the categories of agriculture; banking and finance; communications; education; entertainment and recreation; environment and natural resources; health and health care; insurance; labor; law; lodging and restaurants; manufacturing and industrial (specify:_____); marketing and sales; merchandise and retail; political organizations; professional or trade (specify:___); public employees; public and community interest; racing and wagering; real estate and construction; security; services (specify:_____); state and local government; technology; transportation; travel and tourism; utilities; or other (specify:). Industry, trade, or professional associations shall be indicated by the industry group that most accurately describes their members.

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1 (f)1. Each registrant shall designate all general areas of the principal's legislative interest. The general 2 areas of legislative interest shall be selected from the 3 4 categories of abortion; aeronautics; aging; agriculture; alcoholic beverage regulation; alcoholism and drug abuse; 5 6 aliens; amusements, games, and sports; animals; arts and 7 humanities; business and commerce; cemeteries; charitable and nonprofit organizations; city government; civil remedies and 8 liabilities; coastal affairs and beaches; common carriers; 9 10 communications and press; consumer protection; corporations 11 and associations; corrections; county government; courts; crime; criminal procedures; day care; disaster preparedness 12 13 and relief; economic and industrial development; education; elections; energy; environment; ethics; family issues; fees 14 15 and other nontax revenue; financial institutions; fire fighters and police; gambling; handicapped persons; health and 16 health care; highways and roads; historic preservation and 17 museums; hospitals; housing; human services; insurance; labor; 18 law enforcement; lawyers; libraries; malpractice and health 19 care providers; mental health and mental retardation; military 20 21 and veterans; mines and mineral resources; minors; nursing 22 homes; occupational regulation; oil and gas; open records and open meetings; parks and wildlife; political subdivisions; 23 2.4 probate; product liability; property interests; public lands; purchasing; redistricting; religion; retirement systems; 2.5 safety; special districts and authorities; state agencies, 26 27 state boards, and commissions; state employees, state officers, and symbols; state finances; taxation; tort reform; 28 29 tourism; transportation; utilities; vehicles and traffic; water; weapons; women's issues; or other 30 (specify:

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2. For each general category of legislative interest designated, the registrant shall provide a detailed written description of all specific issues to be lobbied within the general category, if known.

(e) Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate lobbying expenditures. Any documents and records retained pursuant to this section may be inspected under reasonable circumstances by any authorized representative of the Legislature. The right of inspection may be enforced by appropriate writ issued by any court of competent jurisdiction.

 $\frac{(g)(f)}{(h)(g)}$ All registrations shall be open to the public. $\frac{(h)(g)}{(g)}$ Any person who is exempt from registration under the rule shall not be considered a lobbyist for any purpose.

- (3) Each house of the Legislature shall provide by rule the following reporting requirements:
- (a) Statements shall be filed by all registered lobbyists <u>four</u> two times per year, which must disclose:
- 1. All lobbying compensation provided or owed to the lobbyist.
- 2. All lobbying expenditures by the lobbyist and the principal and the source of funds for such expenditures.

All compensation provided or owed to the lobbyist and all
expenditures made by the lobbyist and the principal for the
purpose of lobbying must be reported. Reporting of

expenditures shall be made on an accrual basis. The report of such expenditures must identify whether the expenditure was

1	made directly by the lobbyist, directly by the principal,
2	initiated or expended by the lobbyist and paid for by the
3	principal, or initiated or expended by the principal and paid
4	for by the lobbyist. The principal is responsible for the
5	accuracy of the expenditures reported as lobbying expenditures
6	made by the principal. The lobbyist is responsible for the
7	accuracy of the compensation reported and the expenditures
8	reported as lobbying expenditures made by the lobbyist.
9	Expenditures made must be reported by the category of the
10	expenditure, including, but not limited to, the categories of
11	food and beverages, entertainment, research, communication,
12	media advertising, publications, travel, and lodging. For each
13	expenditure that comprises part of the aggregate total
14	reported in each category, the report must also include the
15	full name and address of each person to whom the expenditure
16	was made; the amount, date, and purpose of the expenditure;
17	and the name and title of the legislator or other person for
18	whom the expenditure was made, or, if the expenditure was made
19	pursuant to an invitation to all Senators, all
20	Representatives, all legislators, or all legislative staff of
21	either or both houses, the designation "Open Invitation."
22	Lobbying expenditures do not include a lobbyist's or
23	principal's salary, office expenses, and personal expenses for
24	lodging, meals, and travel.
25	(b) If a principal is represented by two or more
26	lobbyists, the first lobbyist who registers to represent that
27	principal shall be the designated lobbyist. The designated
28	lobbyist's <u>activity</u> expenditure report shall include all
29	lobbying expenditures made directly by the principal and those
30	expenditures of the designated lobbyist on behalf of that
31	principal as required by paragraph (a). All other lobbyists
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registered to represent that principal shall file a report pursuant to paragraph (a). The report of lobbying 2 expenditures by the principal shall be made pursuant to the 3 requirements of paragraph (a). The principal is responsible for the accuracy of figures reported by the designated 5 lobbyist as lobbying expenditures made directly by the 7 principal. The designated lobbyist is responsible for the accuracy of the figures reported as lobbying expenditures made 8 by that lobbyist and for compensation reported by that 10 lobbyist. Each lobbyist shall file an activity expenditure 11 report for each period during any portion of which he or she was registered, and each principal shall ensure that an 12 13 activity expenditure report is filed for each period during any portion of which the principal was represented by a 14 15 registered lobbyist. 16 (c)1. Each lobbyist, including a designated lobbyist, shall identify on the activity report all general areas of the 17 principal's legislative interest which were lobbied during the 18 19 reporting period. The general areas of legislative interest shall be selected from the categories of abortion; 20 21 aeronautics; aging; agriculture; alcoholic beverage 22 regulation; alcoholism and drug abuse; aliens; amusements, 23 games, and sports; animals; arts and humanities; business and 24 commerce; cemeteries; charitable and nonprofit organizations; 25 city government; civil remedies and liabilities; coastal affairs and beaches; common carriers; communications and 26 press; consumer protection; corporations and associations; 27 corrections; county government; courts; crime; criminal 28 29 procedures; day care; disaster preparedness and relief; economic and industrial development; education; elections; 30 energy; environment; ethics; family issues; fees and other

1	nontax revenue; financial institutions; fire fighters and
2	police; gambling; handicapped persons; health and health care;
3	highways and roads; historic preservation and museums;
4	hospitals; housing; human services; insurance; labor; law
5	enforcement; lawyers; libraries; malpractice and health care
6	providers; mental health and mental retardation; military and
7	veterans; mines and mineral resources; minors; nursing homes;
8	occupational regulation; oil and gas; open records and open
9	meetings; parks and wildlife; political subdivisions; probate;
10	product liability; property interests; public lands;
11	purchasing; redistricting; religion; retirement systems;
12	safety; special districts and authorities; state agencies,
13	state boards, and commissions; state employees, state
14	officers, and symbols; state finances; taxation; tort reform;
15	tourism; transportation; utilities; vehicles and traffic;
16	water; weapons; women's issues; or other
17	(specify:).
18	2. For each general category of legislative interest
18 19	2. For each general category of legislative interest designated, the lobbyist shall make a good-faith effort to
19	designated, the lobbyist shall make a good-faith effort to
19 20	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the
19 20 21	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated
19 20 21 22	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent.
19 20 21 22 23	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent. 3. For each general category of legislative interest
19 20 21 22 23 24	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent. 3. For each general category of legislative interest designated, the lobbyist shall provide a detailed written
19 20 21 22 23 24 25	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent. 3. For each general category of legislative interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general
19 20 21 22 23 24 25 26	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent. 3. For each general category of legislative interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general category.
19 20 21 22 23 24 25 26 27	designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent. 3. For each general category of legislative interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general category. (d)(c) For each reporting period the division shall
19 20 21 22 23 24 25 26 27 28	<pre>designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent. 3. For each general category of legislative interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general category. (d)(c) For each reporting period the division shall aggregate the compensation and expenditures reported by all of</pre>

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expenditures reported as spent by and on behalf of each principal for the calendar year.

(e)(d) The reporting statements shall be filed no later than 45 days after the end of each the reporting period and. The first report shall include the legislative interests information, compensation, and expenditures for the period from January 1 through March 31, April 1 through June 30, July 1 through September 30, and October 1 through December 31, respectively June 30. The second report shall disclose expenditures for the period from July 1 through December 31. The statements shall be rendered in the identical form provided by the respective houses and shall be open to public inspection. Reporting statements may be filed by electronic means, when feasible.

(f)(e) Reports shall be filed not later than 5 p.m. of the report due date. However, any report that is postmarked by the United States Postal Service no later than midnight of the due date shall be deemed to have been filed in a timely manner, and a certificate of mailing obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established courier company which bears a date on or before the due date, shall be proof of mailing in a timely manner.

(g)(f) Each house of the Legislature shall provide by rule, or both houses may provide by joint rule, a procedure by which a lobbyist who fails to timely file a report shall be notified and assessed fines. The rule shall provide for the following:

1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the lobbyist as to the failure to timely

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file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day, not to exceed \$5,000 per report.

- 2. Upon receipt of the report, the person designated to review the timeliness of reports shall determine the amount of the fine due based upon the earliest of the following:
- a. When a report is actually received by the lobbyist registration and reporting office.
 - b. When the report is postmarked.
 - c. When the certificate of mailing is dated.
- d. When the receipt from an established courier company is dated.
- 3. Such fine shall be paid within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office, unless appeal is made to the division. The moneys shall be deposited into the Legislative Lobbyist Registration Trust Fund.
- 4. A fine shall not be assessed against a lobbyist the first time any reports for which the lobbyist is responsible are not timely filed. However, to receive the one-time fine waiver, all reports for which the lobbyist is responsible must be filed within 30 days after notice that any reports have not been timely filed is transmitted by the Lobbyist Registration Office. A fine shall be assessed for any subsequent late-filed reports.
- 5. Any lobbyist may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the General Counsel of the Office of Legislative Services, who shall recommend to the President of the Senate and the Speaker of the House of Representatives, or

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their respective designees, that the fine be waived in whole or in part for good cause shown. The President of the Senate and the Speaker of the House of Representatives, or their respective designees, may concur in the recommendation and waive the fine in whole or in part. Any such request shall be made within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office. In such case, the lobbyist shall, within the 30-day period, notify the person designated to review the timeliness of reports in writing of his or her intention to request a hearing.

- 6. A lobbyist, a lobbyist's legal representative, or the principal of a lobbyist may request that the filing of an activity expenditure report be waived upon good cause shown, based on unusual circumstances. The request must be filed with the General Counsel of the Office of Legislative Services, who shall make a recommendation concerning the waiver request to the President of the Senate and the Speaker of the House of Representatives. The President of the Senate and the Speaker of the House of Representatives may grant or deny the request. The registration of a lobbyist who fails to timely pay a fine is automatically suspended until the fine is paid or waived.
- 7. The person designated to review the timeliness of reports shall notify the director of the division of the failure of a lobbyist to file a report after notice or of the failure of a lobbyist to pay the fine imposed.
- (h) Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, e-mails, ledgers, federal tax information, and other documents and records necessary to substantiate lobbying compensation and expenditures.
- 1. Any expenditure-related documents and records

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retained pursuant to this subsection may be inspected under
reasonable circumstances by any authorized representative of
the Legislature. The right of inspection may be enforced by
appropriate writ issued by any court of competent
jurisdiction.

2. Any compensation-related documents and records retained pursuant to this subsection may be audited by the Auditor General pursuant to s. 11.45 and may be enforced by appropriate writ issued by any court of competent jurisdiction.

(6) The committee of either house shall investigate any person engaged in legislative lobbying upon receipt of a sworn complaint alleging a violation of this section, s. 112.3148, or s. 112.3149 by such person; also, the committee of either house shall investigate any person engaged, or formerly engaged, in lobbying pursuant to this section upon receipt of compensation-reporting audit information indicating a possible violation other than a late-filed report. Such proceedings shall be conducted pursuant to the rules of the respective houses. If the committee finds that there has been a violation of this section, s. 112.3148, or s. 112.3149, it shall report its findings to the President of the Senate or the Speaker of the House of Representatives, as appropriate, together with a recommended penalty, to include a fine of not more than \$5,000, reprimand, censure, probation, or prohibition from lobbying for a period of time not to exceed 24 months. Upon the receipt of such report, the President of the Senate or the Speaker of the House of Representatives shall cause the committee report and recommendations to be brought before the respective house and a final determination shall be made by a majority of said house.

1	Section 2. Effective April 1, 2006, subsection (3) of
2	section 11.045, as amended by this act, is amended to read:
3	11.045 Lobbyists; registration and reporting;
4	exemptions; penalties
5	(3) Each house of the Legislature shall provide by
6	rule the following reporting requirements:
7	(a) Statements shall be filed by all registered
8	lobbyists four times per year, which must disclose:
9	1. All lobbying compensation provided or owed to the
10	lobbyist.
11	2. All lobbying expenditures by the lobbyist and the
12	principal and the source of funds for such expenditures.
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14	All compensation provided or owed to the lobbyist and all
15	expenditures made by the lobbyist and the principal for the
16	purpose of lobbying must be reported. Reporting of
17	expenditures shall be made on an accrual basis. The report of
18	such expenditures must identify whether the expenditure was
19	made directly by the lobbyist, directly by the principal,
20	initiated or expended by the lobbyist and paid for by the
21	principal, or initiated or expended by the principal and paid
22	for by the lobbyist. The principal is responsible for the
23	accuracy of the expenditures reported as lobbying expenditures
24	made by the principal. The lobbyist is responsible for the
25	accuracy of the compensation reported and the expenditures
26	reported as lobbying expenditures made by the lobbyist.
27	Expenditures made must be reported by the category of the
28	expenditure, including, but not limited to, the categories of
29	food and beverages, entertainment, research, communication,
30	media advertising, publications, travel, and lodging. For each
31	expenditure that comprises part of the aggregate total

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reported in each category, the report must also include the full name and address of each person to whom the expenditure was made; the amount, date, and purpose of the expenditure; 3 and the name and title of the person for whom the expenditure was made, or, if the expenditure was made pursuant to an 5 invitation to all Senators, all Representatives, all 7 legislators, or all legislative staff of either or both houses, the designation "Open Invitation." Lobbying 8 expenditures do not include a lobbyist's or principal's 9 10 salary, office expenses, and personal expenses for lodging, 11 meals, and travel. (b) If a principal is represented by two or more 12 13 lobbyists, the first lobbyist who registers to represent that principal shall be the designated lobbyist. The designated 14 15 lobbyist's activity report shall include all lobbying expenditures made directly by the principal and those 16 expenditures of the designated lobbyist on behalf of that 17 principal as required by paragraph (a). All other lobbyists 18 19 registered to represent that principal shall file a report 20 pursuant to paragraph (a). The report of lobbying 21 expenditures by the principal shall be made pursuant to the 22 requirements of paragraph (a). The principal is responsible for the accuracy of figures reported by the designated 23 24 lobbyist as lobbying expenditures made directly by the principal. The designated lobbyist is responsible for the 25 accuracy of the figures reported as lobbying expenditures made 26 by that lobbyist and for compensation reported by that 27 28 lobbyist. Each lobbyist shall file an activity report for each 29 period during any portion of which he or she was registered, and each principal shall ensure that an activity report is 30 filed for each period during any portion of which the

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principal was represented by a registered lobbyist. (c)1. Each lobbyist, including a designated lobbyist, 2 shall identify on the activity report all general areas of the 3 4 principal's legislative interest which were lobbied during the reporting period. The general areas of legislative interest 5 shall be selected from the categories of abortion; 7 aeronautics; aging; agriculture; alcoholic beverage regulation; alcoholism and drug abuse; aliens; amusements, 8 games, and sports; animals; arts and humanities; business and 10 commerce; cemeteries; charitable and nonprofit organizations; 11 city government; civil remedies and liabilities; coastal affairs and beaches; common carriers; communications and 12 13 press; consumer protection; corporations and associations; corrections; county government; courts; crime; criminal 14 15 procedures; day care; disaster preparedness and relief; 16 economic and industrial development; education; elections; energy; environment; ethics; family issues; fees and other 17 nontax revenue; financial institutions; fire fighters and 18 police; gambling; handicapped persons; health and health care; 19 highways and roads; historic preservation and museums; 20 21 hospitals; housing; human services; insurance; labor; law 22 enforcement; lawyers; libraries; malpractice and health care providers; mental health and mental retardation; military and 23 24 veterans; mines and mineral resources; minors; nursing homes; occupational regulation; oil and gas; open records and open 25 meetings; parks and wildlife; political subdivisions; probate; 26 product liability; property interests; public lands; 27 purchasing; redistricting; religion; retirement systems; 28 29 safety; special districts and authorities; state agencies, state boards, and commissions; state employees, state 30 officers, and symbols; state finances; taxation; tort reform;

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tourism; transportation; utilities; vehicles and traffic; water; weapons; women's issues; or other (specify:_____).

- 2. For each general category of legislative interest designated, the lobbyist shall make a good-faith effort to estimate the percentage of lobbying time spent on the category. The sum of time spent lobbying all designated categories must equal 100 percent.
- 3. For each general category of legislative interest designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general category.
- (d) For each reporting period the division shall aggregate the compensation and expenditures reported by all of the lobbyists for a principal represented by more than one lobbyist. Further, the division shall aggregate figures that provide a cumulative total of compensation reported and expenditures reported as spent by and on behalf of each principal for the calendar year.
- than 45 days after the end of each reporting period and shall include the legislative interests information, compensation, and expenditures for the period from January 1 through March 31, April 1 through June 30, July 1 through September 30, and October 1 through December 31, respectively. The statements shall be rendered in the identical form provided by the respective houses and shall be open to public inspection. Reporting statements must may be filed by electronic means as provided in s. 11.0455, when feasible.
- 30 (f) Reports shall be filed not later than 5 p.m. of
 31 the report due date. However, any report that is postmarked

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by the United States Postal Service no later than midnight of
the due date shall be deemed to have been filed in a timely
manner, and a certificate of mailing obtained from and dated
by the United States Postal Service at the time of the
mailing, or a receipt from an established courier company
which bears a date on or before the due date, shall be proof
of mailing in a timely manner.

(f)(g) Each house of the Legislature shall provide by rule, or both houses may provide by joint rule, a procedure by which a lobbyist who fails to timely file a report shall be notified and assessed fines. The rule shall provide for the following:

- 1. Upon determining that the report is late, the person designated to review the timeliness of reports shall immediately notify the lobbyist as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day, not to exceed \$5,000 per report.
- 2. Upon receipt of the report, the person designated to review the timeliness of reports shall determine the amount of the fine due based upon the earliest of the following:
- a. When a report is actually received by the lobbyist registration and reporting office.
- b. When the electronic receipt issued pursuant to s.

 11.0455 is dated. When the report is postmarked.
 - c. When the certificate of mailing is dated.
- d. When the receipt from an established courier company is dated.
- 3. Such fine shall be paid within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office, unless appeal is made to the division.

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The moneys shall be deposited into the Legislative Lobbyist Registration Trust Fund.

- 4. A fine shall not be assessed against a lobbyist the first time any reports for which the lobbyist is responsible are not timely filed. However, to receive the one-time fine waiver, all reports for which the lobbyist is responsible must be filed within 30 days after notice that any reports have not been timely filed is transmitted by the Lobbyist Registration Office. A fine shall be assessed for any subsequent late-filed reports.
- 5. Any lobbyist may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the General Counsel of the Office of Legislative Services, who shall recommend to the President of the Senate and the Speaker of the House of Representatives, or their respective designees, that the fine be waived in whole or in part for good cause shown. The President of the Senate and the Speaker of the House of Representatives, or their respective designees, may concur in the recommendation and waive the fine in whole or in part. Any such request shall be made within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office. In such case, the lobbyist shall, within the 30-day period, notify the person designated to review the timeliness of reports in writing of his or her intention to request a hearing.
- 6. A lobbyist, a lobbyist's legal representative, or the principal of a lobbyist may request that the filing of an activity report be waived upon good cause shown, based on unusual circumstances. The request must be filed with the General Counsel of the Office of Legislative Services, who

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shall make a recommendation concerning the waiver request to the President of the Senate and the Speaker of the House of 2 Representatives. The President of the Senate and the Speaker 3 of the House of Representatives may grant or deny the request. The registration of a lobbyist who fails to timely pay a fine 5 is automatically suspended until the fine is paid or waived.

- 7. The person designated to review the timeliness of reports shall notify the director of the division of the failure of a lobbyist to file a report after notice or of the failure of a lobbyist to pay the fine imposed.
- (g) (h) Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate lobbying compensation and expenditures.
- 1. Any expenditure-related documents and records retained pursuant to this subsection may be inspected under reasonable circumstances by any authorized representative of the Legislature. The right of inspection may be enforced by appropriate writ issued by any court of competent jurisdiction.
- 2. Any compensation-related documents and records retained pursuant to this subsection may be inspected under reasonable circumstances by the Auditor General pursuant to s. 11.45. The right of inspection may be enforced by appropriate writ issued by any court of competent jurisdiction.
- Section 3. Effective April 1, 2006, section 11.0455, 27 Florida Statutes, is created to read: 28
- 29 11.0455 Electronic filing of lobbying-activity 30 reports.--
- 31 (1) As used in this section, the term "electronic 19

1	filing system" means an Internet system for recording and
2	reporting lobbying compensation, expenditures, and other
3	activity-report information by reporting period.
4	(2) Each lobbyist who is required to file reports with
5	the Division of Legislative Information Services pursuant to
6	s. 11.045 must file such reports with the division by means of
7	the division's electronic filing system.
8	(3) A report filed pursuant to this section must be
9	completed and filed through the electronic filing system not
10	later than 11:59 p.m. of the day designated in s. 11.045. A
11	report not filed by 11:59 p.m. of the day designated is a
12	late-filed report and is subject to the penalties under s.
13	11.045(3).
14	(4) Each report filed pursuant to this section is
15	considered to be under oath by the lobbyist, or the designated
16	lobbyist and principal, whichever is applicable, and such
17	persons are subject to the provisions of s. 11.045(6) and (7).
18	Persons given a secure sign-on to the electronic filing system
19	are responsible for protecting it from disclosure and are
20	responsible for all filings using such credentials, unless
21	they have notified the division that their credentials have
22	been compromised.
23	(5) The electronic filing system developed by the
24	division must:
25	(a) Be based on access by means of the Internet.
26	(b) Be accessible by anyone with Internet access using
27	standard web-browsing software.
28	(c) Provide for direct entry of activity-report
29	information as well as upload of such information from
30	software authorized by the division.
31	(d) Provide a method that prevents unauthorized access 20

1	to electronic filing system functions.
2	(6) Each house of the Legislature shall provide by
3	rule, or may provide by a joint rule adopted by both houses,
4	procedures to administer this section, including, but not
5	limited to:
6	(a) Alternate filing procedures in case the division's
7	electronic filing system is not operable.
8	(b) The issuance of an electronic receipt to the
9	person submitting the report indicating and verifying the date
10	and time that the report was filed.
11	(7) The division shall make all the data filed
12	available on the Internet in an easily understood and
13	accessible format. In addition, the division shall include
14	each principal's current industry group classification
15	pursuant to s. 11.045(2).
16	Section 4. Effective April 1, 2007, subsection (2) of
17	section 11.45, Florida Statutes, is amended to read:
18	11.45 Definitions; duties; authorities; reports;
19	rules
20	(2) DUTIESThe Auditor General shall:
21	(a) Conduct audits of records and perform related
22	duties as prescribed by law, concurrent resolution of the
23	Legislature, or as directed by the Legislative Auditing
24	Committee.
25	(b) Annually conduct a financial audit of state
26	government.
27	(c) Annually conduct financial audits of all
28	universities and district boards of trustees of community
29	colleges.
30	(d) Annually conduct financial audits of the accounts
31	and records of all district school boards in counties with 21

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populations of fewer than 150,000, according to the most recent federal decennial statewide census.

- (e) Annually conduct an audit of the Wireless Emergency Telephone System Fund as described in s. 365.173.
- (f) Annually conduct audits of the accounts and records of the Florida School for the Deaf and the Blind.
- (g) At least every 2 years, conduct operational audits of the accounts and records of state agencies and universities. In connection with these audits, the Auditor General shall give appropriate consideration to reports issued by state agencies' inspectors general or universities' inspectors general and the resolution of findings therein.
- (h) At least every 2 years, conduct a performance audit of the local government financial reporting system, which, for the purpose of this chapter, means any statutory provisions related to local government financial reporting. The purpose of such an audit is to determine the accuracy, efficiency, and effectiveness of the reporting system in achieving its goals and to make recommendations to the local governments, the Governor, and the Legislature as to how the reporting system can be improved and how program costs can be reduced. The Auditor General shall determine the scope of such audits. The local government financial reporting system should provide for the timely, accurate, uniform, and cost-effective accumulation of financial and other information that can be used by the members of the Legislature and other appropriate officials to accomplish the following goals:
 - 1. Enhance citizen participation in local government;
- 29 2. Improve the financial condition of local governments;
- 3. Provide essential government services in an

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refficient and effective manner; and

- 4. Improve decisionmaking on the part of the Legislature, state agencies, and local government officials on matters relating to local government.
- (i) Once every 3 years, conduct performance audits of the Department of Revenue's administration of the ad valorem tax laws as described in s. 195.096.
- (j) Once every 3 years, conduct financial audits of the accounts and records of all district school boards in counties with populations of 125,000 or more, according to the most recent federal decennial statewide census.
- (k) Once every 3 years, review a sample of each state agency's internal audit reports to determine compliance with current Standards for the Professional Practice of Internal Auditing or, if appropriate, government auditing standards.
- (1) Conduct audits of local governmental entities when determined to be necessary by the Auditor General, when directed by the Legislative Auditing Committee, or when otherwise required by law. No later than 18 months after the release of the audit report, the Auditor General shall perform such appropriate followup procedures as he or she deems necessary to determine the audited entity's progress in addressing the findings and recommendations contained within the Auditor General's previous report. The Auditor General shall provide a copy of his or her determination to each member of the audited entity's governing body and to the Legislative Auditing Committee.
- (m) For a random sample of 1 percent of all legislative lobbying registrations and 1 percent of all executive lobbying registrations for the previous calendar year, annually conduct audits of all registration-related

1	quarterly activity reports filed pursuant to s. 11.045 and s.
2	11.0455, or s. 112.3215 and s. 112.32155, respectively. The
3	audit shall be limited to determining compliance with the
4	lobbying compensation reporting requirements of s. 11.045 or
5	s. 112.3215, whichever is applicable, except that the audit
6	scope may not include the timeliness of the filing. The
7	Auditor General shall forward all legislative lobbying final
8	audit reports to the legislative committees designated in s.
9	11.045, and shall forward all executive lobbying final audit
10	reports to the Florida Commission on Ethics.
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12	The Auditor General shall perform his or her duties
13	independently but under the general policies established by
14	the Legislative Auditing Committee. This subsection does not
15	limit the Auditor General's discretionary authority to conduct
16	other audits or engagements of governmental entities as
17	authorized in subsection (3).
18	Section 5. Effective April 1, 2006, subsection (3) of
19	section 11.45, Florida Statutes, is amended to read:
20	11.45 Definitions; duties; authorities; reports;
21	rules
22	(3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTSThe
23	Auditor General may, pursuant to his or her own authority, or
24	at the direction of the Legislative Auditing Committee,
25	conduct audits or other engagements as determined appropriate
26	by the Auditor General of:
27	(a) The accounts and records of any governmental
28	entity created or established by law.
29	(b) The information technology programs, activities,
30	functions, or systems of any governmental entity created or
31	established by law.

- (c) The accounts and records of any charter school created or established by law.
- (d) The accounts and records of any direct-support organization or citizen support organization created or established by law. The Auditor General is authorized to require and receive any records from the direct-support organization or citizen support organization, or from its independent auditor.
- (e) The public records associated with any appropriation made by the Legislature to a nongovernmental agency, corporation, or person. All records of a nongovernmental agency, corporation, or person with respect to the receipt and expenditure of such an appropriation shall be public records and shall be treated in the same manner as other public records are under general law.
- (f) State financial assistance provided to any nonstate entity as defined by s. 215.97.
- (g) The Tobacco Settlement Financing Corporation created pursuant to s. 215.56005.
- (h) Any purchases of federal surplus lands for use as sites for correctional facilities as described in s. 253.037.
- (i) Enterprise Florida, Inc., including any of its boards, advisory committees, or similar groups created by Enterprise Florida, Inc., and programs. The audit report may not reveal the identity of any person who has anonymously made a donation to Enterprise Florida, Inc., pursuant to this paragraph. The identity of a donor or prospective donor to Enterprise Florida, Inc., who desires to remain anonymous and all information identifying such donor or prospective donor are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Such

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anonymity shall be maintained in the auditor's report.

- (j) The Florida Development Finance Corporation or the capital development board or the programs or entities created by the board. The audit or report may not reveal the identity of any person who has anonymously made a donation to the board pursuant to this paragraph. The identity of a donor or prospective donor to the board who desires to remain anonymous and all information identifying such donor or prospective donor are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Such anonymity shall be maintained in the auditor's report.
- (k) The records pertaining to the use of funds from voluntary contributions on a motor vehicle registration application or on a driver's license application authorized pursuant to ss. 320.023 and 322.081.
- (1) The records pertaining to the use of funds from the sale of specialty license plates described in chapter 320.
- (m) The transportation corporations under contract with the Department of Transportation that are acting on behalf of the state to secure and obtain rights-of-way for urgently needed transportation systems and to assist in the planning and design of such systems pursuant to ss.
- (n) The acquisitions and divestitures related to the Florida Communities Trust Program created pursuant to chapter 380.
- (o) The Florida Water Pollution Control Financing Corporation created pursuant to s. 403.1837.
- (p) The Florida Partnership for School Readinesscreated pursuant to s. 411.01.
- 31 (q) The Florida Special Disability Trust Fund

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Financing Corporation created pursuant to s. 440.49.

- (r) Workforce Florida, Inc., or the programs or entities created by Workforce Florida, Inc., created pursuant to s. 445.004.
- (s) The corporation defined in s. 455.32 that is under contract with the Department of Business and Professional Regulation to provide administrative, investigative, examination, licensing, and prosecutorial support services in accordance with the provisions of s. 455.32 and the practice act of the relevant profession.
- (t) The Florida Engineers Management Corporation created pursuant to chapter 471.
- (u) The Investment Fraud Restoration FinancingCorporation created pursuant to chapter 517.
 - (v) The books and records of any permitholder that conducts race meetings or jai alai exhibitions under chapter 550.
 - (w) The corporation defined in part II of chapter 946, known as the Prison Rehabilitative Industries and Diversified Enterprises, Inc., or PRIDE Enterprises.
- 21 (x) The Florida Virtual School pursuant to s. 1002.37.
 - (y) The accounts and records of any principal or lobbyist relating to compliance with the
- 24 compensation-reporting provisions of s. 11.045 or s. 112.3215,
- 25 whichever is applicable, except that the audit scope may not
- 26 include the timeliness of the filing. The Auditor General
- 27 shall forward all legislative lobbying final audit reports to
- 28 the legislative committees designated in s. 11.045, and shall
- 29 <u>forward all executive lobbying final audit reports to the</u>
- 30 Florida Commission on Ethics.
- 31 Section 6. Section 112.3215, Florida Statutes, is

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ı	amended	to	read:
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112.3215 Lobbyists before the executive branch or the Constitution Revision Commission; registration and reporting; investigation by commission.--

- (1) For the purposes of this section:
- (a) "Agency" means the Governor, Governor and Cabinet, or any department, division, bureau, board, commission, or authority of the executive branch. In addition, "agency" shall mean the Constitution Revision Commission as provided by s. 2, Art. XI of the State Constitution.
- (b) "Compensation" means a payment, distribution,
 loan, advance, reimbursement, deposit, salary, fee, retainer,
 or anything of value provided or owed to a lobbyist for the
 purpose of lobbying.
- (c)(b) "Expenditure" means a payment, distribution,
 loan, advance, reimbursement, deposit, or anything of value
 made by a lobbyist or principal for the purpose of lobbying.
- $\underline{(d)}(c)$ "Fund" means the Executive Branch Lobby Registration Trust Fund.
- (e)(d) "Lobbies" means seeking, on behalf of another person, to influence an agency with respect to a decision of the agency in the area of policy or procurement or an attempt to obtain the goodwill of an agency official or employee.

 "Lobbies" also means influencing or attempting to influence, on behalf of another, the Constitution Revision Commission's action or nonaction through oral or written communication or an attempt to obtain the goodwill of a member or employee of the Constitution Revision Commission.
- $\underline{(f)(e)}$ "Lobbyist" means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally

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employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity. "Lobbyist" does not include a person who is:

- 1. An attorney, or any person, who represents a client in a judicial proceeding or in a formal administrative proceeding conducted pursuant to chapter 120 or any other formal hearing before an agency, board, commission, or authority of this state.
- 2. An employee of an agency or of a legislative or judicial branch entity acting in the normal course of his or her duties.
- 3. A confidential informant who is providing, or wishes to provide, confidential information to be used for law enforcement purposes.
- 4. A person who lobbies to procure a contract pursuant to chapter 287 which contract is less than the threshold for CATEGORY ONE as provided in s. 287.017(1)(a).
- $\underline{(g)(f)}$ "Principal" means the person, firm, corporation, or other entity which has employed or retained a lobbyist.
- (2) The Executive Branch Lobby Registration Trust Fund is hereby created within the commission to be used for the purpose of funding any office established to administer the registration of lobbyists lobbying an agency, including the payment of salaries and other expenses. The trust fund is not subject to the service charge to General Revenue provisions of chapter 215. All annual registration fees collected pursuant to this section shall be deposited into such fund.
- 30 (3) A person may not lobby an agency until such person 31 has registered as a lobbyist with the commission. Such

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registration shall be due upon initially being retained to lobby and is renewable on a calendar year basis thereafter. 2 Upon registration the person shall provide a statement signed 3 by the principal or principal's representative that the registrant is authorized to represent the principal. The 5 registration shall require the lobbyist to disclose, under 6 7 oath, the following information: (a) Name and business address; 8 9 (b) The name and business address of each principal 10 represented; (c) If the lobbyist is a designated lobbyist, the 11 industry group classification that most accurately describes 12 the principal. The industry group classification shall be 13 selected from the categories of agriculture; banking and 14 15 finance; communications; education; entertainment and 16 recreation; environment and natural resources; health and health care; insurance; labor; law; lodging and restaurants; 17 manufacturing and industrial (specify:); marketing 18 and sales; merchandise and retail; political organizations; 19 professional or trade (specify:_____); public 20 21 employees; public and community interest; racing and wagering; 22 <u>real estate and construction; security; services</u> <u>); state and local government; technology;</u> 23 (specify:___ 2.4 transportation; travel and tourism; utilities; or other ___). Industry, trade, or professional 25 (specify: associations shall be indicated by the industry group that 26 most accurately describes their members; 27 (d)1. All general areas of the principal's lobbying 28 29 interest. The general areas of interest shall be selected from 30 the categories of abortion; aeronautics; aging; agriculture; alcoholic beverage regulation; alcoholism and drug abuse;

1	aliens; amusements, games, and sports; animals; arts and
2	humanities; business and commerce; cemeteries; charitable and
3	nonprofit organizations; city government; civil remedies and
4	liabilities; coastal affairs and beaches; common carriers;
5	communications and press; consumer protection; corporations
6	and associations; corrections; county government; courts;
7	crime; criminal procedures; day care; disaster preparedness
8	and relief; economic and industrial development; education;
9	elections; energy; environment; ethics; family issues; fees
10	and other nontax revenue; financial institutions; fire
11	fighters and police; gambling; handicapped persons; health and
12	health care; highways and roads; historic preservation and
13	museums; hospitals; housing; human services; insurance; labor;
14	law enforcement; lawyers; libraries; malpractice and health
15	care providers; mental health and mental retardation; military
16	and veterans; mines and mineral resources; minors; nursing
17	homes; occupational regulation; oil and gas; open records and
18	open meetings; parks and wildlife; political subdivisions;
19	<pre>probate; product liability; property interests; public lands;</pre>
20	<pre>purchasing; redistricting; religion; retirement systems;</pre>
21	safety; special districts and authorities; state agencies,
22	state boards, and commissions; state employees, state
23	officers, and symbols; state finances; taxation; tort reform;
24	tourism; transportation; utilities; vehicles and traffic;
25	water; weapons; women's issues; or other
26	(specify:).
27	2. For each general category of lobbying interest
28	designated, a detailed written description of all specific
29	issues to be lobbied within the general category, if known;
30	His or her area of interest;
31	$\frac{\text{(e)}}{\text{(d)}}$ The agencies before which he or she will 31

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 $\underline{(f)(e)}$ The existence of any direct or indirect business association, partnership, or financial relationship with any employee of an agency with which he or she lobbies, or intends to lobby, as disclosed in the registration.

- (4) The annual lobbyist registration fee shall be set by the commission by rule, not to exceed \$40 for each principal represented.
- (5)(a) A registered lobbyist must also submit to the commission, quarterly biannually, a signed activity expenditure report summarizing all compensation provided or owed to the lobbyist and all lobbying expenditures by the lobbyist and the principal for each 3-month 6-month period during any portion of which the lobbyist is registered. All compensation provided or owed to the lobbyist and all expenditures made by the lobbyist and the principal for the purpose of lobbying must be reported. Reporting of expenditures shall be on an accrual basis. The report of such expenditures must identify whether the expenditure was made directly by the lobbyist, directly by the principal, initiated or expended by the lobbyist and paid for by the principal, or initiated or expended by the principal and paid for by the lobbyist. The principal is responsible for the accuracy of the expenditures reported as lobbying expenditures made by the principal. The lobbyist is responsible for the accuracy of the compensation reported and the expenditures reported as lobbying expenditures made by the lobbyist. Expenditures made must be reported by the category of the expenditure, including, but not limited to, the categories of food and beverages, entertainment, research, communication, media advertising, publications, travel, and lodging. For each

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expenditure that comprises part of the aggregate total reported in each category, the report must also include the 2 full name and address of each person to whom the expenditure 3 4 was made; the amount, date, and purpose of the expenditure; and the name, title, and agency of the person for whom the 5 6 expenditure was made. Lobby expenditures do not include a 7 lobbyist's or principal's salary, office expenses, and personal expenses for lodging, meals, and travel. 8 9 (b) A principal who is represented by two or more 10 lobbyists shall designate one lobbyist whose <u>activity</u> 11 expenditure report shall include all lobbying expenditures made directly by the principal and those expenditures of the 12 13 designated lobbyist on behalf of that principal as required by paragraph (a). All other lobbyists registered to represent 14 15 that principal shall file a report pursuant to paragraph (a). 16 The report of lobbying expenditures by the principal shall be made pursuant to the requirements of paragraph (a). The 17 principal is responsible for the accuracy of figures reported 18 by the designated lobbyist as lobbying expenditures made 19 20 directly by the principal. The designated lobbyist is responsible for the accuracy of the figures reported as 21 22 lobbying expenditures made by that lobbyist and for 23 compensation reported by that lobbyist. 2.4 (c)1. Each lobbyist, including a designated lobbyist, shall identify on the activity report all general areas of the 25 principal's lobbying interest which were lobbied during the 26 reporting period. The general areas of lobbying interest shall 27 be selected from the categories of abortion; aeronautics; 28 29 aging; agriculture; alcoholic beverage regulation; alcoholism and drug abuse; aliens; amusements, games, and sports; 30 animals; arts and humanities; business and commerce;

1	cemeteries; charitable and nonprofit organizations; city
2	government; civil remedies and liabilities; coastal affairs
3	and beaches; common carriers; communications and press;
4	consumer protection; corporations and associations;
5	corrections; county government; courts; crime; criminal
6	<pre>procedures; day care; disaster preparedness and relief;</pre>
7	economic and industrial development; education; elections;
8	energy; environment; ethics; family issues; fees and other
9	nontax revenue; financial institutions; fire fighters and
10	police; gambling; handicapped persons; health and health care;
11	highways and roads; historic preservation and museums;
12	hospitals; housing; human services; insurance; labor; law
13	enforcement; lawyers; libraries; malpractice and health care
14	providers; mental health and mental retardation; military and
15	veterans; mines and mineral resources; minors; nursing homes;
16	occupational regulation; oil and gas; open records and open
17	meetings; parks and wildlife; political subdivisions; probate;
18	<pre>product liability; property interests; public lands;</pre>
19	<pre>purchasing; redistricting; religion; retirement systems;</pre>
20	safety; special districts and authorities; state agencies,
21	state boards, and commissions; state employees, state
22	officers, and symbols; state finances; taxation; tort reform;
23	tourism; transportation; utilities; vehicles and traffic;
24	water; weapons; women's issues; or other
25	(specify:).
26	2. For each general category of lobbying interest
27	designated, the lobbyist shall make a good-faith effort to
28	estimate the percentage of lobbying time spent on the
29	category. The sum of time spent lobbying all designated
30	categories must equal 100 percent.
31	3. For each general category of lobbying interest 34

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designated, the lobbyist shall provide a detailed written

description of all specific issues lobbied within the general

category.

(d)(c) For each reporting period the commission shall aggregate the expenditures of all lobbyists for a principal represented by more than one lobbyist. Further, the commission shall aggregate figures that provide a cumulative total of compensation reported and expenditures reported as spent by and on behalf of each principal for the calendar year.

(e)(d) The reporting statements shall be filed no later than 45 days after the end of each reporting period and shall include the <u>lobbying interests information</u>, compensation, and expenditures for the period from January 1 through <u>March 31</u> June 30, <u>April 1 through June 30</u>, and July 1 through <u>September 30</u>, and October 1 through December 31, respectively.

(f)(e) Reports shall be filed not later than 5 p.m. of the report due date. However, any report that is postmarked by the United States Postal Service no later than midnight of the due date shall be deemed to have been filed in a timely manner, and a certificate of mailing obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established courier company which bears a date on or before the due date, shall be proof of mailing in a timely manner.

(g)(f) The commission shall provide by rule a
procedure by which a lobbyist who fails to timely file a
report shall be notified and assessed fines. The rule shall
provide for the following:

1. Upon determining that the report is late, the person designated to review the timeliness of reports shall

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immediately notify the lobbyist as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day up to a maximum of \$5,000 per late report.

- 2. Upon receipt of the report, the person designated to review the timeliness of reports shall determine the amount of the fine due based upon the earliest of the following:
- a. When a report is actually received by the lobbyist registration and reporting office.
 - b. When the report is postmarked.
 - c. When the certificate of mailing is dated.
- d. When the receipt from an established courier company is dated.
- 3. Such fine shall be paid within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office, unless appeal is made to the commission. The moneys shall be deposited into the Executive Branch Lobby Registration Trust Fund.
- 4. A fine shall not be assessed against a lobbyist the first time any reports for which the lobbyist is responsible are not timely filed. However, to receive the one-time fine waiver, all reports for which the lobbyist is responsible must be filed within 30 days after the notice that any reports have not been timely filed is transmitted by the Lobbyist Registration Office. A fine shall be assessed for any subsequent late-filed reports.
- 5. Any lobbyist may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the commission, which shall have the authority to waive the fine in whole or in part for good cause

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- shown. Any such request shall be made within 30 days after
 the notice of payment due is transmitted by the Lobbyist
 Registration Office. In such case, the lobbyist shall, within
 the 30-day period, notify the person designated to review the
 timeliness of reports in writing of his or her intention to
 bring the matter before the commission.
 - 6. The person designated to review the timeliness of reports shall notify the commission of the failure of a lobbyist to file a report after notice or of the failure of a lobbyist to pay the fine imposed.
 - 7. Notwithstanding any provision of chapter 120, any fine imposed under this subsection that is not waived by final order of the commission and that remains unpaid more than 60 days after the notice of payment due or more than 60 days after the commission renders a final order on the lobbyist's appeal shall be collected by the Department of Financial Services as a claim, debt, or other obligation owed to the state, and the department may assign the collection of such fine to a collection agent as provided in s. 17.20.

 $\frac{(h)(g)}{(g)}$ The commission shall adopt a rule which allows reporting statements to be filed by electronic means, when feasible.

(i)(h) Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, e-mails, ledgers, federal tax information, and other documents and records necessary to substantiate lobbying compensation and expenditures.

1. Any expenditure-related documents and records retained pursuant to this subsection section may be inspected under reasonable circumstances by any authorized representative of the commission. The right of inspection may

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be enforced by appropriate writ issued by any court of competent jurisdiction.

- 2. Any compensation-related documents and records retained pursuant to this subsection may be audited by the Auditor General pursuant to s. 11.45 and may be enforced by appropriate writ issued by any court of competent jurisdiction.
- (6) A lobbyist shall promptly send a written statement to the commission canceling the registration for a principal upon termination of the lobbyist's representation of that principal. Notwithstanding this requirement, the commission may remove the name of a lobbyist from the list of registered lobbyists if the principal notifies the office that a person is no longer authorized to represent that principal. Each lobbyist is responsible for filing an expenditure report for each period during any portion of which he or she was registered, and each principal is responsible for seeing that an expenditure report is filed for each period during any portion of which the principal was represented by a registered lobbyist.
- (7)(a) The commission shall investigate every sworn complaint that is filed with it alleging that a person covered by this section has failed to register, has failed to submit an activity expenditure report, or has knowingly submitted false information in any report or registration required in this section.
- (b) All proceedings, the complaint, and other records relating to the investigation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution, and any meetings held pursuant to an investigation are exempt from the provisions of s. 286.011(1)

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and s. 24(b), Art. I of the State Constitution either until the alleged violator requests in writing that such 2 investigation and associated records and meetings be made 3 public or until the commission determines, based on the investigation, whether probable cause exists to believe that a 5 violation has occurred. 6

- (c) The commission shall investigate any person engaged, or formerly engaged, in lobbying pursuant to this section upon receipt of compensation-reporting audit information indicating a possible violation other than a late-filed report.
- (8) If the commission finds no probable cause to believe that a violation of this section occurred, it shall 13 dismiss the complaint, whereupon the complaint, together with 14 15 a written statement of the findings of the investigation and a summary of the facts, shall become a matter of public record, 16 and the commission shall send a copy of the complaint, findings, and summary to the complainant and the alleged violator. If, after investigating compensation-reporting 20 audit information, the commission finds no probable cause to believe that a violation of this section occurred, a written 21 22 statement of the findings of the investigation and a summary of the facts shall become a matter of public record, and the 23 commission shall send a copy of the findings and summary to the alleged violator. If the commission finds probable cause to believe that a violation occurred, it shall report the 26 results of its investigation to the Governor and Cabinet and 28 send a copy of the report to the alleged violator by certified 29 mail. Such notification and all documents made or received in 30 the disposition of the complaint or the compensation-reporting audit information shall then become public records. Upon

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request submitted to the Governor and Cabinet in writing, any person whom the commission finds probable cause to believe has violated any provision of this section shall be entitled to a public hearing. Such person shall be deemed to have waived the right to a public hearing if the request is not received within 14 days following the mailing of the probable cause notification. However, the Governor and Cabinet may on its own motion require a public hearing and may conduct such further investigation as it deems necessary.

- (9) If the Governor and Cabinet finds that a violation occurred, it may reprimand the violator, censure the violator, or prohibit the violator from lobbying all agencies for a period not to exceed 2 years.
- (10) Any person, when in doubt about the applicability and interpretation of this section to himself or herself in a particular context, may submit in writing the facts of the situation to the commission with a request for an advisory opinion to establish the standard of duty. An advisory opinion shall be rendered by the commission and, until amended or revoked, shall be binding on the conduct of the person who sought the opinion, unless material facts were omitted or misstated in the request.
- (11) Agencies shall be diligent to ascertain whether persons required to register pursuant to this section have complied. An agency may not knowingly permit a person who is not registered pursuant to this section to lobby the agency.
- (12) Upon discovery of violations of this section an agency or any person may file a sworn complaint with the commission.
- (13) The commission shall adopt rules to administer this section, which shall prescribe forms for registration and

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expenditure reports, procedures for registration, and procedures that will prevent disclosure of information that is 2 confidential as provided in this section. 3 Section 7. Effective April 1, 2006, subsection (5) of section 112.3215, Florida Statutes, as amended by this act, is 5 amended to read: 6 7 112.3215 Lobbyists before the executive branch or the Constitution Revision Commission; registration and reporting; 8 investigation by commission .--9 10 (5)(a) A registered lobbyist must also submit to the 11 commission, quarterly, a signed activity report summarizing all compensation provided or owed to the lobbyist and all 12 13 lobbying expenditures by the lobbyist and the principal for each 3-month period during any portion of which the lobbyist 14 15 is registered. All compensation provided or owed to the 16 lobbyist and all expenditures made by the lobbyist and the principal for the purpose of lobbying must be reported. 17 Reporting of expenditures shall be on an accrual basis. The 18 19 report of such expenditures must identify whether the 20 expenditure was made directly by the lobbyist, directly by the principal, initiated or expended by the lobbyist and paid for 21 22 by the principal, or initiated or expended by the principal and paid for by the lobbyist. The principal is responsible for 23 24 the accuracy of the expenditures reported as lobbying expenditures made by the principal. The lobbyist is 25 responsible for the accuracy of the compensation reported and 26 the expenditures reported as lobbying expenditures made by the 27 28 lobbyist. Expenditures made must be reported by the category 29 of the expenditure, including, but not limited to, the 30 categories of food and beverages, entertainment, research,

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lodging. For each expenditure that comprises part of the aggregate total reported in each category, the report must also include the full name and address of each person to whom the expenditure was made; the amount, date, and purpose of the expenditure; and the name, title, and agency of the person for whom the expenditure was made. Lobby expenditures do not include a lobbyist's or principal's salary, office expenses, and personal expenses for lodging, meals, and travel.

- (b) A principal who is represented by two or more lobbyists shall designate one lobbyist whose activity report shall include all lobbying expenditures made directly by the principal and those expenditures of the designated lobbyist on behalf of that principal as required by paragraph (a). All other lobbyists registered to represent that principal shall file a report pursuant to paragraph (a). The report of lobbying expenditures by the principal shall be made pursuant to the requirements of paragraph (a). The principal is responsible for the accuracy of figures reported by the designated lobbyist as lobbying expenditures made directly by the principal. The designated lobbyist is responsible for the accuracy of the figures reported as lobbying expenditures made by that lobbyist and for compensation reported by that lobbyist.
- (c)1. Each lobbyist, including a designated lobbyist, shall identify on the activity report all general areas of the principal's lobbying interest which were lobbied during the reporting period. The general areas of lobbying interest shall be selected from the categories of abortion; aeronautics; aging; agriculture; alcoholic beverage regulation; alcoholism and drug abuse; aliens; amusements, games, and sports; animals; arts and humanities; business and commerce;

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cemeteries; charitable and nonprofit organizations; city government; civil remedies and liabilities; coastal affairs 2 and beaches; common carriers; communications and press; 3 consumer protection; corporations and associations; corrections; county government; courts; crime; criminal 5 procedures; day care; disaster preparedness and relief; 7 economic and industrial development; education; elections; energy; environment; ethics; family issues; fees and other 8 nontax revenue; financial institutions; fire fighters and 10 police; gambling; handicapped persons; health and health care; 11 highways and roads; historic preservation and museums; hospitals; housing; human services; insurance; labor; law 12 enforcement; lawyers; libraries; malpractice and health care 13 providers; mental health and mental retardation; military and 14 15 veterans; mines and mineral resources; minors; nursing homes; occupational regulation; oil and gas; open records and open 16 meetings; parks and wildlife; political subdivisions; probate; 17 product liability; property interests; public lands; 18 purchasing; redistricting; religion; retirement systems; 19 20 safety; special districts and authorities; state agencies, 21 state boards, and commissions; state employees, state 22 officers, and symbols; state finances; taxation; tort reform; tourism; transportation; utilities; vehicles and traffic; 23 24 water; weapons; women's issues; or other 25 (specify: 2. For each general category of lobbying interest 26 designated, the lobbyist shall make a good-faith effort to 27 28 estimate the percentage of lobbying time spent on the 29 category. The sum of time spent lobbying all designated categories must equal 100 percent. 30 31 3. For each general category of lobbying interest

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designated, the lobbyist shall provide a detailed written description of all specific issues lobbied within the general category.

- (d) For each reporting period the commission shall aggregate the expenditures of all lobbyists for a principal represented by more than one lobbyist. Further, the commission shall aggregate figures that provide a cumulative total of compensation reported and expenditures reported as spent by and on behalf of each principal for the calendar year.
- (e) The reporting statements shall be filed no later than 45 days after the end of each reporting period and shall include the lobbying interests information, compensation, and expenditures for the period from January 1 through March 31, April 1 through June 30, July 1 through September 30, and October 1 through December 31, respectively. Reporting statements must be filed by electronic means as provided in s. 112.32155.
- (f) Reports shall be filed not later than 5 p.m. of the report due date. However, any report that is postmarked by the United States Postal Service no later than midnight of the due date shall be deemed to have been filed in a timely manner, and a certificate of mailing obtained from and dated by the United States Postal Service at the time of the mailing, or a receipt from an established courier company which bears a date on or before the due date, shall be proof of mailing in a timely manner.
- $\underline{(f)(g)}$ The commission shall provide by rule a procedure by which a lobbyist who fails to timely file a report shall be notified and assessed fines. The rule shall provide for the following:
- 1. Upon determining that the report is late, the

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person designated to review the timeliness of reports shall immediately notify the lobbyist as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be \$50 per day per report for each late day up to a maximum of \$5,000 per late report.

- 2. Upon receipt of the report, the person designated to review the timeliness of reports shall determine the amount of the fine due based upon the earliest of the following:
- a. When a report is actually received by the lobbyist registration and reporting office.
- b. When the electronic receipt issued pursuant to s.

 112.32155 is dated. When the report is postmarked.
 - c. When the certificate of mailing is dated.
- d. When the receipt from an established courier company is dated.
- 3. Such fine shall be paid within 30 days after the notice of payment due is transmitted by the Lobbyist Registration Office, unless appeal is made to the commission. The moneys shall be deposited into the Executive Branch Lobby Registration Trust Fund.
- 4. A fine shall not be assessed against a lobbyist the first time any reports for which the lobbyist is responsible are not timely filed. However, to receive the one-time fine waiver, all reports for which the lobbyist is responsible must be filed within 30 days after the notice that any reports have not been timely filed is transmitted by the Lobbyist Registration Office. A fine shall be assessed for any subsequent late-filed reports.
- 5. Any lobbyist may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled

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to a hearing before the commission, which shall have the
authority to waive the fine in whole or in part for good cause
shown. Any such request shall be made within 30 days after
the notice of payment due is transmitted by the Lobbyist
Registration Office. In such case, the lobbyist shall, within
the 30-day period, notify the person designated to review the
timeliness of reports in writing of his or her intention to
bring the matter before the commission.

- 6. The person designated to review the timeliness of reports shall notify the commission of the failure of a lobbyist to file a report after notice or of the failure of a lobbyist to pay the fine imposed.
- 7. Notwithstanding any provision of chapter 120, any fine imposed under this subsection that is not waived by final order of the commission and that remains unpaid more than 60 days after the notice of payment due or more than 60 days after the commission renders a final order on the lobbyist's appeal shall be collected by the Department of Financial Services as a claim, debt, or other obligation owed to the state, and the department may assign the collection of such fine to a collection agent as provided in s. 17.20.

(h) The commission shall adopt a rule which allows reporting statements to be filed by electronic means, when feasible.

(g)(i) Each lobbyist and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, e-mails, ledgers, federal tax information, and other documents and records necessary to substantiate lobbying compensation and expenditures.

1. Any expenditure-related documents and records retained pursuant to this subsection may be inspected under

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reasonable circumstances by any authorized representative of the commission. The right of inspection may be enforced by 2 appropriate writ issued by any court of competent 3 4 jurisdiction. 2. Any compensation-related documents and records 5 retained pursuant to this subsection may be audited by the 7 Auditor General pursuant to s. 11.45 and may be enforced by appropriate writ issued by any court of competent 8 jurisdiction. 9 Section 8. Effective April 1, 2006, section 112.32155, 10 11 Florida Statutes, is created to read: 112.32155 Electronic filing of lobbying-activity 12 13 reports.--(1) As used in this section, the term "electronic 14 15 filing system" means an Internet system for recording and reporting lobbying compensation, expenditures, and other 16 activity-report information by reporting period. 17 (2) Each lobbyist who is required to file reports with 18 19 the Commission on Ethics pursuant to s. 112.3215 must file such reports with the commission by means of the electronic 20 21 filing system. 22 (3) A report filed pursuant to this section must be completed and filed through the electronic filing system not 23 24 later than 11:59 p.m. of the day designated in s. 112.3215. A report not filed by 11:59 p.m. of the day designated is a 25 late-filed report and is subject to the penalties under s. 26 112.3215(5). 27 (4) Each report filed pursuant to this section is 28 29 considered to be under oath by the lobbyist, or the designated lobbyist and principal, whichever is applicable. Persons 30 given a secure sign-on to the electronic filing system are

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1	responsible for protecting it from disclosure and are
2	responsible for all filings using such credentials, unless
3	they have notified the division that their credentials have
4	been compromised.
5	(5) The electronic filing system must:
6	(a) Be based on access by means of the Internet.
7	(b) Be accessible by anyone with Internet access using
8	standard web-browsing software.
9	(c) Provide for direct entry of activity-report
10	information as well as upload of such information from
11	software authorized by the commission.
12	(d) Provide a method that prevents unauthorized access
13	to electronic filing system functions.
14	(6) The commission shall provide by rule procedures to
15	administer this section, including, but not limited to:
16	(a) Alternate filing procedures in case the electronic
17	filing system is not operable.
18	(b) The issuance of an electronic receipt to the
19	person submitting the report indicating and verifying the date
20	and time that the report was filed.
21	(7) The commission shall make all the data filed
22	available on the Internet in an easily understood and
23	accessible format. In addition, the commission shall include
24	each principal's current industry group classification
25	pursuant to s. 112.3215(3).
26	Section 9. The first activity reports subject to the
27	amended reporting requirements in this act must be filed by
28	May 15, 2006, and encompass the reporting period from January
29	1, 2006, through March 31, 2006.
30	Section 10. Except as otherwise provided, this act
31	shall take effect January 1, 2006. 48

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5 and insert:

A bill to be entitled

An act relating to lobbying; amending s. 11.045, F.S., relating to the requirements that legislative lobbyists register and report as required by legislative rule; defining the term "compensation"; requiring each registrant who is a designated lobbyist to identify the industry group classification that describes the principal; requiring that each registrant designate the general and specific areas of the principal's legislative interest; requiring the disclosure of all compensation provided or owed to a legislative lobbyist; requiring lobbying activity reports to include the name and address of each person to whom a lobbying expenditure was made, the amount, date, and purpose of the expenditure, and the name and title of the person for whom the expenditure was made; requiring that expenditures made as open invitations be so designated; requiring that each legislative lobbyist report the areas of the principal's legislative interest which were lobbied during the reporting period; requiring a report of the amount of time spent on each category; requiring detailed written descriptions of specific issues lobbied;

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requiring the Division of Legislative
Information Services to aggregate certain
compensation and expenditure information;
revising the period for filing reporting
statements; requiring that a lobbyist and
principal preserve certain records for a
specified period; providing for inspection of
such records by a representative of the
Legislature; providing for audits by the
Auditor General; providing for enforcement of
the right of inspection by writ; authorizing
legislative committees to investigate persons
engaged in legislative or executive lobbying;
requiring that lobbying-activity reports be
electronically filed; creating s. 11.0455,
F.S.; defining the term "electronic filing
system"; providing requirements for lobbyists
filing reports with the Division of Legislative
Information Services by means of the division's
electronic filing system; providing that such
reports are considered to be under oath;
providing requirements for the electronic
filing system; providing for the Legislature to
adopt rules to administer the electronic filing
system; requiring alternate filing procedures;
requiring the issuance of electronic receipts;
requiring that the division provide for public
access to the data that is filed via the
Internet; amending s. 11.45, F.S.; requiring
that the Auditor General conduct random audits
of the activity reports filed by legislative

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and executive lobbyists; granting the Auditor
General independent authority to audit the
accounts and records of any principal or
lobbyist with respect to compliance with the
compensation-reporting requirements; requiring
that the audit reports be forwarded to the
Legislature; amending s. 112.3215, F.S.,
relating to the requirements that executive
branch and Constitution Revision Commission
lobbyists register and report; defining the
term "compensation"; requiring each lobbyist
who is a designated lobbyist to identify the
industry group classification that describes
the principal; requiring that each lobbyist
designate the general and specific areas of the $% \frac{1}{2}\left(\frac{1}{2}\right) =\frac{1}{2}\left(\frac{1}{2}\right) $
principal's legislative interest; requiring the
disclosure of all compensation provided or \ensuremath{owed}
to a lobbyist; requiring lobbying activity
reports to include the name and address of each
person to whom a lobbying expenditure was made, $% \left(1\right) =\left(1\right) \left(1\right$
the amount, date, and purpose of the
expenditure and the name, title, and agency of
the person for whom the expenditure was made;
requiring that each lobbyist report the areas
of the principal's lobbying interest which were
lobbied during the reporting period; requiring
a report of the amount of time spent on each
category; requiring detailed written
descriptions of specific issues lobbied;
requiring the Commission on Ethics to aggregate
certain compensation and expenditure

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information; revising the period for filing		
reporting statements; requiring that a lobbyist		
and principal preserve certain records for a		
specified period; providing for inspection of		
such records by a representative of the		
commission; providing for audits by the Auditor		
General; providing for enforcement of the right		
of inspection by writ; requiring that		
lobbying-activity reports be electronically		
filed; creating s. 112.32155, F.S.; defining		
the term "electronic filing system"; providing		
requirements for lobbyists filing reports with		
the Florida Commission on Ethics by means of		
the electronic filing system; providing that		
such reports are considered to be under oath;		
providing requirements for the electronic		
filing system; providing for the commission to		
adopt rules to administer the electronic filing $% \left(1\right) =\left(1\right) \left(1\right$		
<pre>system; requiring alternate filing procedures;</pre>		
requiring the issuance of electronic receipts;		
requiring that the commission provide for		
public access to the data that is filed via the		
Internet; specifying the initial reporting		
period that is subject to the requirements of		
the act; providing an effective date.		